In the opinion of Quarles & Brady LLP, Bond Counsel, assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended, under existing law interest on the Bonds is excludable from gross income and is not an item of tax preference for federal income tax purposes. See "TAX EXEMPTION" herein for a more detailed discussion of some of the federal income tax consequences of owning the Bonds. The interest on the Bonds is not exempt from present Wisconsin income or franchise taxes.

The City will <u>NOT</u> designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265 of the Internal Revenue Code of 1986, as amended, which permits financial institutions to deduct interest expenses allocable to the Bonds to the extent permitted under prior law.

#### New Issue

#### **Rating Application Made: Moody's Investors Service**

# PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 7, 2017

# **CITY OF WAUSAU, WISCONSIN**

(Marathon County)

# \$5,185,000\* WATER SYSTEM REVENUE BONDS, SERIES 2017C

BID OPENING: November 14, 2017, 09:30 A.M., C.T. CONSIDERATION: November 14, 2017, 7:00 P.M., C.T.

**PURPOSE/AUTHORITY/SECURITY:** The \$5,185,000\* Water System Revenue Bonds, Series 2017C (the "Bonds") of the City of Wausau, Wisconsin (the "City") are being issued pursuant to Section 66.0621, Wisconsin Statutes, to provide funds for the public purpose of financing improvements to the City's Water System (the "Water System") and to refund certain outstanding obligations of the City. The Bonds are not general obligations of the City but are payable only from and secured by a pledge of Net Revenues (defined herein) to be derived from the operation of the Water System. Delivery is subject to receipt of an approving legal opinion of Quarles & Brady LLP, Milwaukee, Wisconsin.

DATE OF BONDS:	Decembe	er 5, 2017				
MATURITY:	May 1 as	s follows:				
	Year	Amount*	Year	Amount*	Year	Amount*
	2018	\$405,000	2025	\$455,000	2032	\$130,000
	2019	400,000	2026	355,000	2033	135,000
	2020	410,000	2027	110,000	2034	140,000
	2021	415,000	2028	115,000	2035	145,000
	2022	425,000	2029	120,000	2036	150,000
	2023	435,000	2030	120,000	2037	155,000
	2024	440,000	2031	125,000		
*MATURITY	•	reserves the right to			•	•
ADJUSTMENTS:		increments of \$5,0	•			
		d, the purchase price	e proposed will	be adjusted to maint	ain the same gro	oss spread per
	\$1,000.					
TERM BONDS:		m Bond Option" he				
INTEREST:		018 and semiannua	•	1	c · .	1 1
OPTIONAL REDEMPTION:		aturing on May 1, 20		6	· ·	al redemption
-	•	1, 2027 or any date	thereafter, at a	price of par plus acc	rued interest.	
MINIMUM BID:	\$5,120,1					
MAXIMUM BID:	\$5,496,1		6 6 1 0 2 7 0	0 1 1 4 1		1 4 4
GOOD FAITH DEPOSIT		r's check in the amo ternatively, a good f		•		•
	of funds.		ann deposit sna	In de made dy me wi	linning blader by	whe transfer
PAYING AGENT:		termined by City.				
BOOK-ENTRY-ONLY:		ok-Entry-Only Syste	em" herein (unl	ess otherwise specif	fied by the pure	haser)
		K Lifu y-Olly Syst	uni nerem (uni	ess other wise speen	nea by the pure	nuser).

#### REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the City. *This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.* 

This Preliminary Official Statement is not to be construed as a contract with the Syndicate Manager or Syndicate Members. Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers & Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the City and other sources for which there is reasonable basis for believing the information is accurate and complete. Quarles and Brady LLP will serve as Disclosure Counsel to the City with respect to the Bonds. Compensation of Ehlers & Associates, Inc., payable entirely by the City, is contingent upon the sale of the Bonds.

#### COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

**Prelimimary Official Statement:** This Prelimimary Official Statement was prepared for the City for dissemination to potential investors. Its primary purpose is to disclose information regarding the Bonds to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Prelimimary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

**Review Period:** This Prelimimary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers & Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Prelimimary Official Statement received on or before this date will <u>not</u> be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Prelimimary Official Statement, interested bidders will be informed by an addendum prior to the sale.

**Final Official Statement:** Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

**Continuing Disclosure:** Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the City is required to comply with the Rule.

#### **CLOSING CERTIFICATES**

Upon delivery of the Bonds, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Bonds and all times subsequent thereto up to and including the time of the delivery of the Bonds, this Prelimimary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Bonds; (3) a certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Bonds, (b) neither the corporate existence or boundaries of the City nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the City which indicates that the City does not expect to use the proceeds of the Bonds in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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BID FORM

# **COMMON COUNCIL**

		Term Expires
Robert Mielke	Mayor	April 2020
Patrick Peckham	Alderperson	April 2018
Romey Wagner	Alderperson	April 2018
David E. Nutting	Alderperson	April 2018
Tom Neal	Alderperson	April 2018
Gary Gisselman	Alderperson	April 2018
Becky McElhaney	Alderperson	April 2018
Lisa Rasmussen	Alderperson	April 2018
Karen Kellbach	Alderperson	April 2018
Joe Gehin	Alderperson	April 2018
Sherry Abitz	Alderperson	April 2018
Dennis Smith	Alderperson	April 2018

# **ADMINISTRATION**

Maryanne Groat, City Finance Director / Treasurer Toni Rayala, City Clerk

# **PROFESSIONAL SERVICES**

Anne Jacobson, City Attorney, Wausau, Wisconsin

Quarles & Brady LLP, Bond Counsel and Disclosure Counsel, Milwaukee, Wisconsin

Ehlers & Associates, Inc., Municipal Advisors, Pewaukee, Wisconsin (Other offices located in Roseville, Minnesota, Chicago, Illinois and Denver, Colorado)

# INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding the City of Wausau, Wisconsin (the "City") and the issuance of its \$5,185,000\* Water System Revenue Bonds, Series 2017C (the "Bonds"). Any descriptions or summaries of the Bonds, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Bonds to be included in the resolution authorizing the issuance and sale of the Bonds (the "Authorizing Resolution") to be adopted by the Common Council on November 14, 2017.

Inquiries may be directed to Ehlers & Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Pewaukee, Wisconsin, (262) 785-1520, the City's Municipal Advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at <u>www.ehlers-inc.com</u> by connecting to the Bond Sales link and following the directions at the top of the site.

# THE BONDS

# GENERAL

The Bonds will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of December 5, 2017. The Bonds will mature on May 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on May 1 and November 1 of each year, commencing May 1, 2018, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2019 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Bonds of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Bonds are held under the book-entry system, beneficial ownership interests in the Bonds may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Bonds shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Bonds shall be payable as provided in the Authorizing Resolution.

# **OPTIONAL REDEMPTION**

At the option of the City, the Bonds maturing on or after May 1, 2028 shall be subject to optional redemption prior to maturity on May 1, 2027 or on any date thereafter, at a price of par plus accrued interest.

Redemption may be in whole or in part of the Bonds subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Bonds to be redeemed shall be at the discretion of the City. If only part of the Bonds having a common maturity date are called for redemption, then the City or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

\*Preliminary, subject to change.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Bond to be redeemed at the address shown on the registration books.

# **AUTHORITY; PURPOSE**

The Bonds are being issued pursuant to Section 66.0621, Wisconsin Statutes, to provide funds for the public purpose of financing improvements to the City's Water System (the "Water System") and refunding certain outstanding obligations of the City that were issued to finance improvements to the Water System as follows:

Issue Being Refunded 2015 State Trust Fund Loan	Date of Refunded Issue 9/29/15	<b>Call</b> <b>Date</b> 1/2/18	Call Price 100%	Maturities Being Refunded 2018-2025	Interest Rate 3.25%	Principal to be Refunded <sup>1</sup> \$ <u>835,971</u> *
<b>Issue Being</b> <b>Refunded</b> 2016 State Trust Fund Loan	<b>Date of</b> <b>Refunded</b> <b>Issue</b> 11/10/16	<b>Call</b> <b>Date</b> 1/2/18	<b>Call</b> <b>Price</b> 100%	Maturities Being Refunded 2018-2026	Interest Rate 3.00%	Principal to be Refunded <sup>1</sup> \$2,000,000
TOTAL PRINCIPAL						\$2,835,971
	S AND USES	ds	ot Sorvice		185,000 379,810	
	nated Interest E		n service	runus	<u>1,051</u>	
	l Sources	e				\$5,565,861
Uses	et Costa			¢þ	102 000	
0	ect Costs osit to Current I	Refunding	Fund		102,900 926,493	
•	Deposit to Current Refunding Fund2,926,493Contingency4,417					
	nated Underwri	iter's Disco	ount		64,813	
Finar	nce Related Exp	penses			59,725	
Depo	osit to Debt Ser	vice Reser	ve Fund		407,513	
Tota	l Uses					\$5,565,861

\*Preliminary, subject to change.

<sup>&</sup>lt;sup>1</sup> Represents a portion of the principal outstanding. An additional portion of the principal amount outstanding will be paid from proceeds of the City's Sewer System Revenue Bonds, Series 2017D expected to be issued concurrently with the Bonds.

# SECURITY

This section is a summary of security provisions. A detailed explanation of the security provisions is contained in the Authorizing Resolution, which is available upon request from Ehlers.

**Source of Payment:** THE BONDS ARE NOT GENERAL OBLIGATIONS OF THE CITY but are payable only out of "Net Revenues" that are pledged to the Special Redemption Fund provided for in the Authorizing Resolution (the "Special Redemption Fund"). Net Revenues are defined as all revenues of the Water System derived from any source less current expenses, excluding depreciation, debt service, tax equivalents, and capital expenditures. In the Authorizing Resolution, the City covenants to deposit Net Revenues in an amount sufficient to pay principal of and interest on the Bonds in the Special Redemption Fund and to use the funds in the Special Redemption Fund only for the purpose of paying principal of and interest on the Bonds.

**Rate Covenant:** In the Authorizing Resolution, the City covenants to maintain the Water System in reasonably good condition and operate the Water System, and to establish, charge and collect such lawfully established rates and charges for the service rendered by the Water System, so that in each fiscal year Net Revenues shall not be less than 125% of the debt service due on all outstanding bonds payable from the revenues of the Water System, including the Bonds and to meet the Reserve Requirement (defined below).

Additional Bonds Test: The City reserves the right to issue additional bonds payable from the Net Revenues of the Water System on a parity with the outstanding bonds payable from the Net Revenues of the Water System ("Parity Bonds"), including the Bonds. No bonds or obligations payable from the Net Revenues of the Water System may be issued in such a manner as to enjoy priority over the Bonds. Before issuing Parity Bonds, the City must meet the conditions provided for in the Authorizing Resolution including meeting one of the following tests with respect to Net Revenues of the Water System:

(a) The Net Revenues for the last completed fiscal year preceding the issuance of such additional obligations must have been at least equal to one and one quarter (1.25) times the average combined annual interest and principal requirements on all Bonds and any Parity Bonds then outstanding payable from the revenues of the Water System (other than Bonds and any Parity Bonds being refunded), and the obligations so proposed to be issued, for any succeeding fiscal year in which there shall be a principal maturity on such outstanding bonds; provided, however, that if prior to the authorization of such additional obligations the City shall have adopted and put into effect a revised schedule of rates, then the Net Revenues of the Water System for the last completed fiscal year which would, in the written opinion of an independent consulting engineer or independent certified public accountant employed for that purpose, have resulted from such rates had they been in effect for such period may be used in lieu of the actual Net Revenues for the last completed fiscal year; or

(b) An independent certified public accountant or consulting professional engineer provides a certificate setting forth for each of the three fiscal years commencing with the fiscal year following that in which the projects financed by such additional obligations are to be completed, the projected Net Revenues and the maximum annual interest and principal requirements on all bonds outstanding payable from the Gross Revenues of the System and on the obligations then to be issued (the "Maximum Annual Debt Service Requirement"); and demonstrating that for each such fiscal year the projected Net Revenues will be in an amount not less than 125% of such Maximum Annual Debt Service Requirement;

**Service to the City:** The reasonable cost and value of any service rendered to the City by the Water System by furnishing water services for public purposes, including reasonable health protection charges, shall be charged against the City and shall be paid by it in monthly installments as the service accrues, out of the current revenues of the City collected or in the process of collection, exclusive of the revenues, and out of the tax levy of the City made by it to raise money to meet its necessary current expenses. The reasonable cost and value of such service to the City in each year shall be in an amount which, together with revenues of the Water System, will produce Net Revenues equivalent

to not less than 1.25 times the annual debt service due on all bonds payable from the Net Revenues. Such compensation for such service rendered to the City shall, in the manner provided hereinabove, be paid into the separate and special funds described in the Authorizing Resolution. However, such payment is subject to (a) annual appropriations by the Common Council therefor, (b) approval of the Wisconsin Public Service Commission, or successors to its function, if necessary, and (c) applicable levy limits, if any; and neither this covenant nor such payment shall be construed as constituting an obligation of the City to make any such appropriation over and above the reasonable cost and value of services rendered to the City and its inhabitants or to make any subsequent payment over and above such reasonable cost and value.

**Bond Reserve Account:** In the Authorizing Resolution, the City covenants and agrees that upon the issuance of the Bonds an amount equal to the "Reserve Requirement" will be on deposit in the Reserve Account and will be maintained therein as additional security for the payment of principal of and interest on the Bonds. Reserve Requirement is defined as an amount, determined as of the date of issuance of the Bonds, equal to the least of (a) 10% of the stated principal amount of the Bonds (to the extent permitted pursuant to Section 148(d)(1) of the Code and Regulations); (b) the maximum annual debt service on the Bonds in a bond year; or (c) 125% of average annual debt service on the Bonds.

The Reserve Requirement may be satisfied through the deposit of cash or a "Credit Facility." Credit Facility means any letter or line of credit, policy of bond insurance, surety bond, guarantee or similar instrument issued by a financial, insurance or other institution and which provides security and/or liquidity in respect of the Bonds.

# WATER SYSTEM REVENUE DEBT OUTSTANDING

All outstanding Water System revenue debt of the City is listed on the following page. The debt service coverage ratios included on this page are calculated using audited 2016 Net Revenues. No guarantee can be given that the Net Revenues in the future years will be the same as the Net Revenues in 2016, and future Net Revenues may be materially different.

# HISTORIC WATER SYSTEM NET REVENUES

The exhibit on the Page 6 presents the three-year historic Net Revenues of the Water System.

# CITY OF WAUSAU, WISCONSIN Schedule of Bonded Indebtedness Revenue Debt Secured by Water System Revenues (As of December 5, 2017)

# Water System Revenue Bonds Series 2017C

Not Pevenile	Available for Deht Service	2,735,052	Coverage**	5.26	5.25	5.22	5.25	5.23	5.23	5.28	5.25	6.67	17.29	17.12	16.98	17.40	17.30	17.23	17.19	17.18	17.20	17.25	17.32	
2		<b>ч</b>	Year	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	
			Principal %Paid*	7.81%	15.53%	23.43%	31.44%	39.63%	48.02%	56.51%	65.28%	72.13%	74.25%	76.47%	78.78%	81.10%	83.51%	86.02%	88.62%	91.32%	94.12%	97.01%	100.00%	
			Principal Outstanding <sup>:</sup>	4,780,000	4,380,000	3,970,000	3,555,000	3,130,000	2,695,000	2,255,000	1,800,000	1,445,000	1,335,000	1,220,000	1,100,000	980,000	855,000	725,000	590,000	450,000	305,000	155,000	0	
			Principal & Interest* O	519,784	520,791	523,841	521,125	522,553	523,046	517,653	521,099	409,880	158,170	159,759	161,063	157,163	158,070	158,709	159,077	159,174	159,001	158,572	157,899	6,326,424
			Total Interest*	114,784	120,791	113,841	106,125	97,553	88,046	77,653	66,099	54,880	48,170	44,759	41,063	37,163	33,070	28,709	24,077	19,174	14,001	8,572	2,899	1,141,424
			Total Principal*	405,000	400,000	410,000	415,000	425,000	435,000	440,000	455,000	355,000	110,000	115,000	120,000	120,000	125,000	130,000	135,000	140,000	145,000	150,000	155,000	5,185,000
212	*000		Interest*	114,784	120,791	113,841	106,125	97,553	88,046	77,653	66,099	54,880	48,170	44,759	41,063	37,163	33,070	28,709	24,077	19,174	14,001	8,572	2,899	1,141,424
10/5/0017	\$5,185,000*	5/1	Principal*	405,000	400,000	410,000	415,000	425,000	435,000	440,000	455,000	355,000	110,000	115,000	120,000	120,000	125,000	130,000	135,000	140,000	145,000	150,000	155,000	5,185,000
Dated	Amount	Maturity	Fiscal Year Ending	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	

\*Preliminary, subject to change.

\*\*The debt service coverage ratios included in this column are calculated using audited 2016 Net Revenues. No guarantee can be given that the Net Revenues in the future years will be the same as the Net Revenues in 2016, and future Net Revenues may be materially different.

# HISTORIC STATEMENT OF REVENUES AND EXPENSES

The following table shows the historic Net Revenues of the Water System for the three year period ending December 31, 2016.

		Audited		Audited		Audited	
			2014		2015		2016
Operating	Revenues						
	Water	\$	4,462,666	\$	5,198,018	\$	5,409,380
	Other Operating Revenues		51,289		38,566		35,716
Total Oper	rating Revenues		4,513,955		5,236,584		5,445,096
Operating	Expenses						
	Operation and Maintenance		2,562,127		2,594,898		2,710,126
	Depreciation and Amortization		1,134,041		1,137,508		1,151,651
Total Oper	rating Expenses		3,696,168		3,732,406		3,861,777
Operating	Income		817,787		1,504,178		1,583,319
Plus:	Depreciation and Amortization		1,134,041		1,137,508		1,151,651
	Interest Income		91		-		82
Net Reven	ues Available for Debt Service	\$	1,951,919	\$	2,641,686	\$	2,735,052

# **DESCRIPTION OF WATER SYSTEM**

The City's Water System is a separate enterprise fund. It operates under service rules established by the Wisconsin Public Service Commission which regulates the rates charged. The City of owns, operates and maintains the Water System and related appurtenances serving customers located within the City and the Village of Brokaw. The Water System, established in 1885, is governed by the Common Council of the City. The Common Council is the policy making body of the Water System, overseeing all projects and programs, reviewing and approving the budget, and determining Water System projects. Water System operations are directed by the Public Works Department of the City.

The source of the water supply for the Water System consists of six wells, four clean water reservoirs with a combined capacity of approximately 4.8 million gallons (MG), and two elevated water tanks, with a total capacity of 750,000 gallons. The maximum water used in a single day in 2016 was 7,263,000 gallons and the minimum was 2,075,000 gallons. The average daily water pumped in 2016 was 3,943,583 gallons.

The Water System includes other related appurtenances including 1,231,902 feet of various types of 2"- 30" water mains; 15,730 feet of various types of 5/8"- 10" water laterals, 16,025 utility-owned meters; and 1,627 hydrants.

Year	Residential	Commercial	Industrial	Other Customers <sup>1</sup>	Multi Family	Total
2012	13,999	1,505	74	108	0	15,686
2013	14,065	1,337	75	440	130	16,047
2014	14,126	1,273	84	431	135	16,049
2015	14,155	1,409	90	452	138	16,244
2016	14,189	1,372	90	448	141	16,240

## History of Water Billings by Customer Type

Year	Residential	Commercial	Industrial	Other Services <sup>2</sup>	Multi Family	Total Billings
2012	\$2,287,999	\$896,531	\$311,848	\$1,045,795	\$0	\$4,542,173
2013	2,143,888	737,809	312,514	1,155,546	56,652	4,406,409
2014	2,107,222	695,302	312,768	1,143,844	74,740	4,333,876
2015	2,326,743	825,881	419,909	1,391,509	96,107	5,060,149
2016	2,379,151	866,609	502,471	1,332,642	127,902	5,208,775

<sup>&</sup>lt;sup>1</sup> Includes other sales to public authorities, sales to irrigation customers, sales for resale, and interdepartmental sale, etc. but *not* private or public fire protection services.

<sup>&</sup>lt;sup>2</sup> Includes all charges, including private fire protection services.

# **History of Water Sales**

	No. of	<b>Gallons Sold</b>	
Year	Customers <sup>1</sup>	(in 000's)	<b>Total Billings</b>
2012	31,376	1,310,203	\$4,542,173
2013	31,758	1,214,963	4,406,409
2014	31,810	1,166,402	4,333,876
2015	32,037	1,182,904	5,060,149
2016	29,444	1,212,063	5,208,775

# 2016 Larger Water Customers

Total 2016 Gallons Sold:	1,212,063,000
Total 2016 Billings:	\$5,208,775

Customer	Gallons Sold	Billings <sup>2</sup>	% of Total Billings
LineTec - Line 1	49,779,400	\$111,248	2.14%
Minnesota Mining	31,594,772	71,722	1.38%
Kraft	29,621,548	67,370	1.29%
Graphic Packaging Co	25,038,552	57,260	1.10%
Wausau Hospital	23,936,000	54,828	1.05%
Linetec - Line 3	22,044,308	49,857	0.96%
Wausau Coated Products	12,252,240	28,047	0.54%
Marathon County Library	12,053,272	27,845	0.53%
North Central Heal Care	10,920,800	26,790	0.51%
Island Place	10,697,148	30,716	0.59%

<sup>&</sup>lt;sup>1</sup> Includes all charges, including private fire protection services.

<sup>&</sup>lt;sup>2</sup> Does not include charges for private fire protection services.

#### Water Rates and Charges

Rates and charges for the Water System are subject to approval by the Wisconsin Public Service Commission. The following quarterly water rates have been in effect since August 1, 2017:

#### **General Service - Metered**

Quarterly Volun	ne Charge	Minimum Quart	erly Charge
	<u>Charge per 100 cubic feet</u>	<u>Meter Size</u>	<b>Charge</b>
First 6,000 cubic feet	\$2.16	5/8" & 3/4"	\$16.08
Next 54,000 cubic feet	2.01	1"	26.28
Over 60,000 cubic feet	1.70	1 1/4"	38.31
		1-1/2"	46.35
		2"	67.98
		3"	122.07
		4"	176.13
		6"	327.54
		8"	500.58
		10"	732.33
		12"	964.08

Bills for water service are rendered monthly and become due and payable upon issuance following the period for which service is rendered. A late payment charge of 1% per month will be added to bills not paid within 20 days of issuance. This late payment charge will be applied to any unpaid balance including unpaid late payment charges. Customers may be given written notice that a bill is overdue no sooner than 20 days after the bill is issued. Unless payment or satisfactory arrangement for payment is made within the ten days after written notice is given, service may be disconnected pursuant to Chapter PSC 185, Wisconsin Adm. Code. Under the Wisconsin Statutes, delinquent charges may be placed on the tax roll and levied as a special charge against the property.

# RATING

General obligation debt of the City is currently rated "Aa2" by Moody's Investors Service, Inc. ("Moody's"). The City currently has no outstanding rated Water System revenue debt.

The City has requested a rating on the Bonds from Moody's, and bidders will be notified as to the assigned rating prior to the sale. Such rating reflects only the views of such organization and explanations of the significance of such rating may be obtained from Moody's. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgment of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Bonds, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the City nor the underwriter undertake responsibility to bring to the attention of the owner of the Bonds any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

# CONTINUING DISCLOSURE

In order to assist the underwriters in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities Exchange Act of 1934, as amended (the "Rule"), the City shall covenant to take certain actions pursuant to the Authorizing Resolution adopted by the Common Council by entering into a Continuing Disclosure Certificate (the "Disclosure Undertaking") for the benefit of holders, including beneficial holders. The Disclosure Undertaking requires the City to provide electronically or in the manner otherwise prescribed certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule. The details and terms of the Disclosure Undertaking for the Bonds are set forth in Appendix D to be executed and delivered by the City at the time of delivery of the Bonds. Such Disclosure Undertaking will be in substantially the form attached hereto.

The City failed to file notice of certain bond insurer rating changes during the previous five years. Except to the extent the preceding is deemed to be material, in the previous five years the City believes it has not failed to comply in all material respects with its prior undertakings under the Rule. The City has reviewed its continuing disclosure responsibilities to help ensure compliance in the future.

A failure by the City to comply with any Disclosure Undertaking will not constitute an event of default on the Bonds. However, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

The City will file its continuing disclosure information using the Electronic Municipal Market Access ("EMMA") system or any system that may be prescribed in the future. Investors will be able to access continuing disclosure information filed with the MSRB at <u>www.emma.msrb.org</u>. Ehlers is currently engaged as disclosure dissemination agent for the City.

# LEGAL MATTERS

An opinion as to the validity of the Bonds and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the City, and will be available at the time of delivery of the Bonds. The legal opinion will be issued on the basis of existing law and will state that the Bonds are valid and binding special obligations of the City; provided that the rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). (See "FORM OF LEGAL OPINION" found in Appendix B).

Quarles & Brady LLP has also been retained by the City to serve as Disclosure Counsel to the City with respect to the Bonds. Although, as Disclosure Counsel to the City, Quarles & Brady LLP has assisted the City with certain disclosure matters, Quarles & Brady LLP has not undertaken to independently verify the accuracy, completeness or sufficiency of this Official Statement or other offering material relating to the Bonds and assumes no responsibility whatsoever nor shall have any liability to any other party for the statements or information contained or incorporated by reference in this Official Statement. Further, Quarles & Brady LLP makes no representation as to the suitability of the Bonds for any investor.

## TAX EXEMPTION

Quarles & Brady LLP, Milwaukee, Wisconsin, Bond Counsel, will deliver a legal opinion with respect to the federal income tax exemption applicable to the interest on the Bonds under existing law substantially in the following form:

"The interest on the Bonds is excludable for federal income tax purposes from the gross income of the owners of the Bonds. The interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on

corporations (as that term is defined for federal income tax purposes) and individuals. However, for purposes of computing the alternative minimum tax imposed on corporations, the interest on the Bonds is included in adjusted current earnings. The Code contains requirements that must be satisfied subsequent to the issuance of the Bonds in order for interest on the Bonds to be or continue to be excludable from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds. The City has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the City comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Bonds."

The interest on the Bonds is not exempt from present Wisconsin income or franchise taxes.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

From time to time legislation is proposed, and there are or may be legislative proposals pending in the Congress of the United States that, if enacted, could alter or amend the federal tax matters referred to above or adversely affect the market value of the Bonds. It cannot be predicted whether, or in what form, any proposal that could alter one or more of the federal tax matters referred to above or adversely affect the market value of the Bonds may be enacted. Prospective purchasers of the Bonds should consult their own tax advisors regarding any pending or proposed federal tax legislation. Bond Counsel expresses no opinion regarding any pending or proposed federal tax legislation.

# NON-QUALIFIED TAX-EXEMPT OBLIGATIONS

The City will NOT designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265 of the Internal Revenue Code of 1986, as amended, which permits financial institutions to deduct interest expenses allocable to the Bonds to the extent permitted under prior law.

# **MUNICIPAL ADVISOR**

Ehlers has served as municipal advisor to the City in connection with the issuance of the Bonds. The Municipal Advisor cannot participate in the underwriting of the Bonds. The financial information included in this Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a Municipal Advisor.

# MUNICIPAL ADVISOR AFFILIATED COMPANIES

Bond Trust Services Corporation ("BTSC") and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the City, have or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the City under an agreement separate from Ehlers.

# **INDEPENDENT AUDITORS**

The basic financial statements of the City for the fiscal year ended December 31, 2016, have been audited by Schenck SC, Green Bay, Wisconsin, independent auditors (the "Auditor"). The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Official Statement.

# **RISK FACTORS**

Following is a description of possible risks to holders of the Bonds without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

**Water System Revenues:** Should rates set be inadequate to cover expenses, an unusual number of delinquencies occur, or a major breakdown or other disaster cause the Water System to be inoperable, a shortfall of revenues could result in a delay of or inability to make debt payments.

**Larger Users:** Should larger users increase or decrease usage of the water service currently provided, the revenues of the Water System will be affected proportionately.

**Ratings; Interest Rates:** In the future, the City's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Bonds for resale prior to maturity.

**Tax Exemption:** If the federal government taxes all or a portion of the interest on municipal bonds or notes or if the State government increases its tax on interest on bonds and notes, directly or indirectly, or if there is a change in federal or state tax policy, then the value of these Bonds may fall for purposes of resale. Noncompliance by the City with the covenants in the Authorizing Resolution relating to certain continuing requirements of the Code may result in inclusion of interest to be paid on the Bonds in gross income of the recipient for United States income tax purposes, retroactive to the date of issuance.

**Continuing Disclosure:** A failure by the City to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Bonds. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

**Book-Entry-Only System:** The timely credit of payments for principal and interest on the Bonds to the accounts of the Beneficial Owners of the Bonds may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the City to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Bonds.

**Depository Risk:** Wisconsin Statutes direct the local treasurer to immediately deposit upon receipt thereof, the funds of the municipality in a public depository designated by the governing body. A public depository means a federal or state credit union, federal or state savings and loan association, state bank, savings and trust company, mutual savings bank or national bank in Wisconsin or the local government pooled investment fund operated by the State Investment Board. It is not uncommon for a municipality to have deposits exceeding limits of federal and state insurance programs. Failure of a depository could result in loss of public funds or a delay in obtaining them. Such a loss or delay could interrupt a timely payment of municipal debt.

**Economy:** A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the City, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the City may have an adverse effect on the value of the Bonds in the secondary market.

**Secondary Market for the Bonds:** No assurance can be given that a secondary market will develop for the purchase and sale of the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Bonds at the request of the owners thereof. Prices of the Bonds as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Bonds. Such market value could be substantially different from the original purchase price.

**Bankruptcy:** The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Bonds will be similarly qualified. See "MUNICIPAL BANKRUPTCY" herein.

# VALUATIONS

# WISCONSIN PROPERTY VALUATIONS; PROPERTY TAXES

# **Equalized Value**

Section 70.57, Wisconsin Statutes, requires the Department of Revenue to annually determine the equalized value (also referred to as full equalized value or aggregate full value) of all taxable property in each county and taxation district. The equalized value is an independent estimate of value used to equate individual local assessment policies so that property taxes are uniform throughout the various subdivisions in the State. Equalized value is calculated based on the history of comparable sales and information about value changes or taxing status provided by the local assessor. A comparison of the State-determined equalized value and the local assessed value, expressed as a percentage, is known as the assessment ratio or level of assessment. The Department of Revenue notifies each county and taxing jurisdiction of its equalized value on August 15; school districts are notified on October 1. The equalized value of each county is the sum of the valuations of all cities, villages, and towns within its boundaries. Taxing jurisdictions lying in more than one municipality, such as counties, school districts, or special taxing districts, use the equalized value of the underlying units in calculating and levying their respective levies. Equalized values are also used to apportion state aids and calculate municipal general obligation debt limits.

## **Assessed Value**

The "assessed value" of taxable property in a municipality is determined by the local assessor, except for manufacturing properties which are valued by the State. Each city, village or town retains its own local assessor, who must be certified by the State Department of Revenue. Assessed value is used by these municipalities to determine tax levy mill rates and to apportion levies among individual property owners. Each taxing district must assess property at full value at least once in every five-year period. The State requires that the assessed values must be within 10% of State equalized values at least once every four years. The local assessor values property as of January 1 each year and submits those values to each municipality by the first Monday in May. The assessor also reports any value changes taking place since the previous year, to the Department of Revenue, by the second Monday in May.

# **CURRENT PROPERTY VALUATIONS**

2017 Equalized Value	\$2,764,682,800
2017 Equalized Value Reduced by Tax Increment Valuation	\$2,508,732,700
2017 Assessed Value	\$2,716,638,000

# 2017 EQUALIZED VALUE BY CLASSIFICATION

	2017 Equalized Value <sup>1</sup>	Percent of Total Equalized Value
Residential	\$ 1,524,026,100	55.125%
Commercial	1,009,228,600	36.504%
Manufacturing	105,246,400	3.807%
Agricultural	40,000	0.001%
Undeveloped	448,100	0.016%
Ag Forest	216,200	0.008%
Forest	1,514,400	0.055%
Other	620,400	0.022%
Personal Property	123,342,600	4.461%
Total	\$ 2,764,682,800	100.000%

# TREND OF VALUATIONS

Year	Assessed Value	Equalized Value <sup>1</sup>	Percent Increase/Decrease in Equalized Value
2013	\$2,738,223,500	\$2,520,917,800	-1.31%
2014	2,748,578,600	2,655,928,800	5.36%
2015	2,647,764,700	2,633,849,300	-0.83%
2016	2,696,195,000	2,608,454,600	-0.96%
2017	2,716,638,000	2,764,682,800	5.99%

Source: Wisconsin Department of Revenue, Bureau of Equalization and Local Government Services Bureau.

<sup>&</sup>lt;sup>1</sup> Includes tax increment valuation.

# LARGER TAXPAYERS

Taxpayer	Type of Business/Property		2016 Equalized Value <sup>1</sup>	Percent of City's Total Equalized Value
Ghidorzi	Office/Real Estate	\$	76,381,478	2.93%
Employers Ins.,/Liberty	Insurance		30,637,868	1.17%
Apogee	Manufacturing		28,661,157	1.10%
Eastbay	Retail/Distribution		27,826,268	1.07%
Marshfield Clinic	Medical		26,970,970	1.03%
Wausau Benefits/Fiserv	Insurance		25,098,352	0.96%
Aspirus/Wausau Hospital <sup>2</sup>	Medical		22,979,641	0.88%
First Wausau Tower	Office		20,527,752	0.79%
L&L Properties LLC	Apartments		18,012,591	0.69%
Menards	Retail		13,875,472	0.53%
Total		\$	290,971,549	11.15%
City's Total 2016 Equalized Va	ılue <sup>3</sup>	\$2	,608,454,600	

Source: The City.

<sup>&</sup>lt;sup>1</sup> Calculated by dividing the 2016 Assessed Values by the 2016 Aggregate Ratio of assessment for the City. 2017 taxpayer information is not yet available.

<sup>&</sup>lt;sup>2</sup> Assessment under appeal by taxpayer.

<sup>&</sup>lt;sup>3</sup> Includes tax increment valuation.

# DEBT

**DIRECT DEBT**<sup>1</sup> (includes the Bonds and the Concurrent Obligations, as defined herein)

## **General Obligation Debt (see schedules following)**

Total General Obligation Debt	\$ 69,561,779
Revenue Debt (see schedules following)	
Total Water Revenue Debt* - see schedule on page 5	\$5,185,000
Total Sewer Revenue Debt*	\$6,715,000

#### **Other Obligations**

Name of Issue	Issue	Final	Amount
	Date	Maturity	Outstanding
Taxable Note Anticipation Notes, Series $2017E^2 *$	12/5/17	4/1/2022	\$ 6,600,000

\*Preliminary, subject to change.

<sup>&</sup>lt;sup>1</sup> Outstanding debt is as of the dated date of the Bonds.

<sup>&</sup>lt;sup>2</sup> The Taxable Note Anticipation Notes, Series 2017E are not general obligations of the City but are secured by a pledge of the proceeds from the issuance of long term general obligation debt. The City has reserved general obligation debt capacity for the long term debt.

n Notes )13B	13		Interest	7,935 6,798 4,125 885 885	27,843
Tax GO Prom Notes Series 2013B	7/2/2013 \$630,000	4/1	Principal	65,000 60,000 60,000 60,000 60,000	370,000
Notes 113A	3		Interest	62,300 51,800 30,950 7,725 7,725	214,725
GO Prom Notes Series 2013A	7/2/2013 \$5,365,000	4/1	Principal	525,000 525,000 520,000 515,000 515,000 515,000	3,120,000
Notes 112B	2 200		Interest	123,963 92,063 58,369 27,863 7,650	309,906
GO Prom Notes Series 2012B	4/5/2012 \$13,400,000	4/1	Principal	1,615,000 1,575,000 1,005,000 510,000 510,000	6,300,000
Prom S 012A	12 000		Interest	29,913 24,413 11,575 3,975 3,975	88,281
Tax GO Prom Notes Series 2012A	4/5/2012 \$2,725,000	4/1	Principal	270,000 286,000 296,000 300,000	1,425,000
Notes 011A	11 000		Interest	62, 194 45,831 28,084 9,500	145,609
GO Prom Notes Series 2011A	8/2/2011 \$7,685,000	4/1	Principal	770,000 770,000 765,000 760,000	3,065,000
Notes 010A	10		Interest	38,870 23,958 8,100	70,928
GO Prom Notes Series 2010A	6/24/2010 \$5,145,000	4/1	Principal	530,000 535,000 540,000	1,605,000
Notes 2009	600		Interest	18,088 6,225	24,313
GO Prom Notes Series 2009	8/18/2009 \$9,560,000	4/1	Principal	410,000 415,000	825,000
	Dated Amount	Maturity	Fiscal Year Ending	2017 2019 2019 2020 2021 2022 2025 2025 2025 2025 2023 2033 2033	TOTAL

continued on next page

Purp 15B	5 00		Interest	144,673 138,523 132,273 132,273 117,123 109,079 92,160 92,160 88,385 60,110 88,385 60,110,325 27,445 27,445 27,445 36,338 80,110,325 36,358 36,359 36	1,338,364
GO Corp Purp Series 2015B	8/6/2015 \$5,705,000	4/1	Principal	305,000 315,000 315,000 335,000 350,000 350,000 350,000 350,000 350,000 170,000 190,000 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 190,000 10 10 10 10 10 10 10 10 10 10 10 10	5,430,000
Notes 015A	5 000		Interest	54,430 50,029 38,1000 15,475 5,375	265,460
GO Prom Notes Series 2015A	8/6/2015 \$3,930,000	4/1	Principal	380,000 385,000 385,000 410,000 420,000 430,000 430,000	3,200,000
Bonds 4B	. 0		Interest	33,175 31,125 29,025 26,687 19,738 19,738 6,000 6,000 2,025	235,038
GO Comm Dev Bonds Series 2014B	9/25/2014 \$1,495,000	4/1	Principal	100,000 105,000 1165,000 1115,000 (1) 115,000 (1) 120,000 (1) 125,000 (1) 135,000 (1)	1,395,000
Notes 114A	14		Interest	60,150 37,700 29,350 12,950 4,350	214,000
GO Prom Notes Series 2014A	9/25/2014 \$6,405,000	4/1	Principal	605,000 620,000 410,000 425,000 435,000	3,310,000
dation	14		Interest	5,225 3,722	8,947
Note-Foundation	3/17/2014 \$190,000	6/30	Principal	190,000	190,000
g Pool 3C	~ 0		Interest	88,400 85,000 85,000 85,450 65,450 60,350 60,350 85,250 37,400 37,400 37,400 37,400 37,400 37,400 37,400	797,300
GO Swimming Pool Bonds Series 2013C	12/3/2013 \$3,410,000	4/1	Principal	(1) 000'021 (1) 00	2,720,000
Idation	013 000	0	Interest	23,224	23,224
Note-Foundation	8/16/2013 \$750,000	6/30	Principal	750,000	750,000
	Dated Amount	Maturity	Fiscal Year Ending	2017 2019 2019 2020 2021 2022 2025 2025 2025 2023 2023 2033 2033	TOTAL

(1) Mandatory redemption amounts.

continued on next page

dation	16 00		Interest	5,500 5,500	16,500
Note Foundation	11/15/2016 \$200,000	11/15	Principal	200,000	200,000
an	16 00		Interest	4,826 21,843 19,439 11,557 11,557 8,826 5,955 3,021	106,585
STF Loan	11/10/2016 \$4,827,000	3/15	Principal	98,906 81,889 84,292 86,874 89,481 92,165 94,906 97,777 100,710	827,000
m Dev 6C	<i>(</i> 00		Interest	75,196 70,983 64,738 86,75,256 9,675 9,675 6,875 6,875 6,875 5,363 2,113 2,113 2,113 6,50	437,416
Tax GO Comm Dev Bonds Series 2016C	5/10/2016 \$4,695,000	4/1	Principal	325,000 515,000 525,000 525,000 525,000 525,000 525,000 550,000 550,000 550,000 550,000 550,000 1) 50,000 1) 50,000 1) 50,000 1) 50,000 1) 50,000 1) 50,000 1) 51,000 525,000 522,000 525,000 525,000 525,000 520,000 500 50,00000000	4,380,000
p Bonds 016B	16 000		Interest	186,000 173,550 162,900 151,900 151,900 151,950 116,925 116,925 116,925 51,600 78,900 78,900 71,500 27,150 27,150 37,500 50,5000 50,5000 50,5000 50,5000 50,5000 50,5000 50,5000 50,500000000	1,749,400
GO Corp Purp Bonds Series 2016B	5/10/2016 \$6,530,000	4/1	Principal	40,000 350,000 350,000 360,000 385,000 445,000 440,000 195,000 195,000 195,000 200,000 210,000 210,000	6,340,000
Notes )16A	16 00		Interest	156,000 135,800 105,400 85,725 61,575 36,675 3,550 3,550 3,350	720,625
GO Prom Notes Series 2016A	5/10/2016 \$8,705,000	4/1	Principal	1,275,000 745,000 775,000 795,000 815,000 845,000 865,000 335,000	7,210,000
dation	16 779		Interest	44,269 44,269 44,266 44,266 44,266 44,269 44,269 44,269	398,420
Note-Foundation	4/18/2016 \$1,609,779	4/18	Principal	1,609,779	1,609,779
nm Dev s )15C	5 00		Interest	85,605 80,430 69,630 69,630 64,005 52,305 33,530 46,025 33,530 44,935 4,938 4,938	644,758
Tax GO Comm Dev Bonds Series 2015C	8/6/2015 \$2,655,000	4/1	Principal	170,000 175,000 180,000 195,000 200,000 2215,000 2215,000 2215,000 220,000 250,000	2,655,000
	Dated Amount	Maturity	Fiscal Year Ending	2019 2019 2019 2020 2021 2022 2025 2023 2023 2033 2033 2033 2033	TOTAL

(1) Mandatory redemption amounts.

continued on next page

	GO Prom Notes Series 2017A	Notes 017A	GO Comm Dev Bonds Series 2017B	Bonds 7B					
Dated Amount	7/12/2017 \$6,230,000	17 000	7/12/2017 \$6,405,000						
Maturity	4/1		4/1						
Fiscal Year Ending	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Principal & Interest	Principal Outstanding	Principal %Paid
2017					0	0	0	69,561,779	0.00%
2018	760,000	207,616	100,000	225,512	9,263,906	1,743,062	11,006,968	60,297,873	13.32%
2019	755,000	157,100	100,000	182,750	8,656,889	1,488,259	10,145,148	51,640,984	25.76%
2020	640,000	143,150	440,000	177,350	8,319,292	1,308,259	9,627,551	43,321,692	37.72%
2021	650,000	130,250	450,000	166,200	7,061,874	1,133,005	8,194,879	36,259,818	47.87%
2022	670,000	110,350	465,000	152,475	5,919,481	972,171	6,891,652	30,340,337	56.38%
2023	700,000	82,950	475,000	138,375	5,212,165	819,317	6,031,482	25,128,172	63.88%
2024	730,000	54,350	490,000	123,900	4,789,906	678,397	5,468,303	20,338,266	70.76%
2025	760,000	28,350	505,000	108,975	4,457,777	551,996	5,009,773	15,880,489	77.17%
2026	280,000	12,750	520,000	93,600	4,175,489	455,990	4,631,479	11,705,000	83.17%
2027	285,000	4,275	540,000	77,700	2,190,000	338,765	2,528,765	9,515,000	86.32%
2028			555,000	61,275	1,960,000	273,930	2,233,930	7,555,000	89.14%
2029			570,000 (1)	44,400	2,010,000	210,843	2,220,843	5,545,000	92.03%
2030			590,000 (1)	27,000	1,935,000	147,433	2,082,433	3,610,000	94.81%
2031			605,000	9,075	1,480,000	92,908	1,572,908	2,130,000	96.94%
2032					580,000	60,020	640,020	1,550,000	97.77%
2033					545,000	41,215	586,215	1,005,000	98.56%
2034					390,000	25,775	415,775	615,000	99.12%
2035					405,000	12,875	417,875	210,000	99.70%
2036					210,000	3,150	213,150	0	100.00%
TOTAL	6,230,000	931,141	6,405,000	1,588,587	69,561,779 10,357,369	10,357,369	79,919,147		

Year

(1) Mandatory redemption amounts.

Prepared by Ehlers

# Schedule of Bonded Indebtedness Revenue Debt Secured by Sewer System Revenues (As of December 5, 2017) **CITY OF WAUSAU, WISCONSIN**

# Sewer System Revenue Bonds Series 2017D

		Principal Principal Outstanding* %Paid* Year	6,095,000 9.23% 2018 5.485.000 18.32% 2019	27.70%				66.79%	1,540,000 77.07% 2025		83.40%	1,020,000 84.81% 2028	920,000 86.30% 2029	820,000 87.79% 2030	715,000 89.35% 2031	605,000 90.99% 2032	490,000 92.70% 2033	375,000 94.42% 2034	255,000 96.20% 2035	130,000 98.06% 2036	0 100.00% 2037	
		Principal & Interest*	758,750 754 110	763,469	756,639	753,579	759,095	758,117	750,438	381,333	130,206	132,401	134,334	131,084	132,659	133,982	135,049	130,949	131,683	132,175	132,431	
		Total Interest*	138,750	133,469	121,639	108,579	94,095	78,117	60,438	46,333	40,206	37,401	34,334	31,084	27,659	23,982	20,049	15,949	11,683	7,175	2,431	
		Total Principal*	620,000	630,000	635,000	645,000	665,000	680,000	690,000	335,000	90,000	95,000	100,000	100,000	105,000	110,000	115,000	115,000	120,000	125,000	130,000	
017 000*		Interest*	138,750	133,469	121,639	108,579	94,095	78,117	60,438	46,333	40,206	37,401	34,334	31,084	27,659	23,982	20,049	15,949	11,683	7,175	2,431	007 117 1
12/5/2017 \$6,715,000*	5/1	Principal*	620,000	630,000	635,000	645,000	665,000	680,000	690,000	335,000	90,000	95,000	100,000	100,000	105,000	110,000	115,000	115,000	120,000	125,000	130,000	0.715.000
Dated Amount	Maturity	Fiscal Year Ending	2018 2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	

\*Preliminary, subject to change.

## DEBT LIMIT

The constitutional and statutory general obligation debt limit for Wisconsin municipalities, including towns, cities, villages, and counties (Article XI, Section 3 of the Wisconsin Constitution and Section 67.03, Wisconsin Statutes) is 5% of the current equalized value.

Equalized Value	\$2,764,682,800			
Multiply by 5%		0.05		
Statutory Debt Limit	\$	138,234,140		
Less: General Obligation Debt		(69,561,779)		
Unused Debt Limit	\$	68,672,361		

#### **OVERLAPPING DEBT**<sup>1</sup>

	2017 Equalized	% In	Total	City's Proportionate
Taxing District	Value <sup>2</sup>	City	G.O. Debt <sup>3</sup>	Share
Marathon County	\$ 10,590,161,600	26.1061%	\$ 7,865,000	\$ 2,053,245
North Central Technical College	16,871,008,212	16.3872%	38,475,000	6,304,975
Wausau School District	4,235,278,322	62.3130%	75,910,000	47,301,798
DC Everest School District	2,704,298,591	4.6427%	21,015,500	975,687

\$56,635,705

City's Share of Total Overlapping Debt

<sup>1</sup> Overlapping debt is as of the dated date of the Notes. Only those taxing jurisdictions with general obligation debt outstanding are included in this section.

<sup>2</sup> Includes tax incremental valuation.

<sup>&</sup>lt;sup>3</sup> Outstanding debt based on information obtained on EMMA and the Municipal Advisor's records.

# **DEBT RATIOS**

	G.O. Debt	Debt/Equalized Value \$2,764,682,800	Debt/ Per Capita 38,652 <sup>1</sup>
Total General Obligation Debt	\$ 69,561,779	2.52%	\$ 1,799.69
City's Share of Total Overlapping Debt	<u>56,635,705</u>	<u>2.05%</u>	<u>1,465.27</u>
Total	\$ 126,197,484	4.56%	\$ 3,264.97

# DEBT PAYMENT HISTORY

The City has no record of default in the payment of principal and interest on its debt.

# **FUTURE FINANCING**

The City expects to issue its \$6,715,000\* Sewer System Revenue Bonds, Series 2017D and its \$6,600,000\* Taxable Note Anticipation Notes, Series 2017E (together, the "Concurrent Obligations") concurrently with the Bonds. The City's 2018 budget anticipates the issuance of approximately \$10,780,000 of Taxable Note Anticipation Notes; \$2,400,000 of General Obligation Promissory Notes for the Capital Improvement Program and \$3,400,000 of General Obligation Promissory Notes for the Capital Improvements. Aside from the preceding, the City has no plans for additional financing during the next 12 months.

\*Preliminary, subject to change.

<sup>&</sup>lt;sup>1</sup> Estimated 2017 population.

# TAX LEVIES AND COLLECTIONS

# TAX LEVIES AND COLLECTIONS

Tax Year	Levy for City Purposes Only	% Collected	Levy/Equalized Value Reduced by Tax Increment Valuation in Dollars per \$1,000
2012/13	\$21,517,379	100%	\$9.07
2013/14	21,824,002	100%	9.35
2014/15	22,312,375	100%	9.08
2015/16	22,927,098	100%	9.48
2016/17	23,879,534	100%	10.00

Property tax statements are distributed to taxpayers by the town, village, and city clerks in December of the levy year. Current state law requires counties to pay 100% of the real property taxes levied to cities, villages, towns, school districts and other taxing entities on or about August 20 of the collection year.

Personal property taxes, special assessments, special charges and special taxes must be paid to the town, city or village treasurer in full by January 31, unless the municipality, by ordinance, permits special assessments to be paid in installments. Real property taxes must be paid in full by January 31 or in two equal installments by January 31 and July 31. Alternatively, municipalities may adopt a payment plan which permits real property taxes to be paid in three or more equal installments, provided that the first installment is paid by January 31, one-half of the taxes are paid by April 30 and the remainder is paid by July 31. Amounts paid on or before January 31 are paid to the town, city or village treasurer. Amounts paid after January 31, are paid to the county treasurer unless the municipality has authorized payment in three or more installments in which case payment is made to the town, city or village treasurer. On or before January 15 and February 20 the town, city or village treasurer settles with other taxing jurisdictions for all collections through December and January, respectively. In municipalities which have authorized the payment of real property taxes in three or more installments, the town, city or village treasurer settles with the other taxing jurisdictions on January 15, February 20 and on the fifteenth day of each month following the month in which an installment payment is required. On or before August 20, the county treasurer must settle in full with the underlying taxing districts for all real property taxes and special taxes. Any county board may authorize its county treasurer to also settle in full with the underlying taxing districts for all special assessments and special charges. The county may then recover any tax delinquencies by enforcing the lien on the property and retain any penalties or interest on the delinquencies for which it has settled. Uncollected personal property taxes owed by an entity that has ceased operations or filed a petition for bankruptcy, or are due on personal property that has been removed from the next assessment roll are collected from each taxing entity in the year following the levy year.

# PROPERTY TAX RATES

Full value rates for property taxes expressed in dollars per \$1,000 of equalized value (excluding tax increment valuation) that have been collected in recent years have been as follows:

Year Levied/ Year Collected	Schools <sup>1</sup>	County	Local	Other <sup>2</sup>	Total Full Value Effective Rate <sup>3</sup>
2012/13	\$13.06	\$5.19	\$9.07	\$0.18	\$27.78
2013/14	13.18	5.19	9.35	0.18	28.29
2014/15	12.34	5.18	9.08	0.18	27.20
2015/16	12.70	5.15	9.48	0.18	27.97
2016/17	12.37	5.06	10.00	0.19	28.14

**Source:** Property Tax Rates were extracted from Statement of Taxes prepared by the Wisconsin Department of Revenue, Division of State and Local Finance.

# LEVY LIMITS

Section 66.0602 of the Wisconsin Statutes, imposes a limit on property tax levies by cities, villages, towns and counties. No city, village, town or county is permitted to increase its tax levy by a percentage that exceeds its valuation factor (which is defined as a percentage equal to the greater of either the percentage change in the political subdivision's January 1 equalized value due to new construction less improvements removed between the previous year and the current or zero percent). The base amount in any year to which the levy limit applies is the actual levy for the immediately preceding year. In 2018, and in each year thereafter, the base amount is the actual levy for the immediately preceding year plus the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes. This levy limit the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes. This levy limitation is an overall limit, applying to levies for operations as well as for other purposes.

A political subdivision that did not levy its full allowable levy in the prior year can carry forward the difference between the allowable levy and the actual levy, up to a maximum of 1.5% of the prior year's actual levy. The use of the carry forward levy adjustment needs to be approved by a majority vote of the political subdivision's governing body (except in the case of towns) if the amount of carry forward levy adjustment is less than or equal to 0.5% and by a super majority vote of the political subdivision's governing body (three-quarters vote if the governing body is comprised of five or more members, two-thirds vote if the governing body is comprised of fewer than five members) (except in the case of towns) if the amount of the carry forward levy adjustment is greater than 0.5% up to the maximum increase of 1.5%. For towns, the use of the carry forward levy adjustment needs to be approved by a

<sup>&</sup>lt;sup>1</sup> The Schools tax rate reflects the composite rate of all local school districts and technical college district.

<sup>&</sup>lt;sup>2</sup> Includes the state reforestation tax which is apportioned to each county on the basis of its full value. Counties, in turn, apportion the tax to the tax districts within their borders on the basis of full value. It also includes taxes levied for special purpose districts such as metropolitan sewerage districts, sanitary districts, and public inland lake protection districts. Tax increment values are not included.

<sup>&</sup>lt;sup>3</sup> Property tax less state property tax credit (not including lottery credit).

majority vote of the annual town meeting or special town meeting after the town board has adopted a resolution in favor of the adjustment by a majority vote if the amount of carry forward levy adjustment is less than or equal to 0.5% or by two-thirds vote or more if the amount of carry forward levy adjustment is greater than 0.5% up to the maximum of 1.5%.

Beginning with levies imposed in 2015, if a political subdivision does not make an adjustment in its levy as described in the above paragraph in the current year, the political subdivision may increase its levy by the aggregate amount of the differences between the political subdivision's valuation factor in the previous year and the actual percent increase in a political subdivision's levy attributable to the political subdivision's valuation factor in the previous year, for the five years before the current year, less any amount of such aggregate amount already claimed as an adjustment in any of the previous five years. The calculation of the aggregate amount available for such adjustment may not include any year before 2014, and the maximum adjustment allowed may not exceed 5%. The use of the adjustment described in this paragraph requires approval by a two-thirds vote of the political subdivision's governing body, and the adjustment may only be used if the political subdivision's level of outstanding general obligation debt in the previous year.

Special provisions are made with respect to property taxes levied to pay general obligation debt service. Those are described below. In addition, the statute provides for certain other exclusions from and adjustments to the tax levy limit. Among the items excluded from the limit are amounts levied for any revenue shortfall for debt service on a revenue bond issued under Section 66.0621. Among the adjustments permitted is an adjustment applicable when a tax increment district terminates, which allows an amount equal to the prior year's allowable levy multiplied by 50% of the political subdivision's percentage growth due to the district's termination.

With respect to general obligation debt service, the following provisions are made:

(a) If a political subdivision's levy for the payment of general obligation debt service, including debt service on debt issued or reissued to fund or refund outstanding obligations of the political subdivision and interest on outstanding obligations of the political subdivision, on debt originally issued before July 1, 2005, is less in the current year than in the previous year, the political subdivision is required to reduce its levy limit in the current year by the amount of the difference between the previous year's levy and the current year's levy.

(b) For obligations authorized before July 1, 2005, if the amount of debt service in the preceding year is less than the amount of debt service needed in the current year, the levy limit is increased by the difference between the two amounts. This adjustment is based on scheduled debt service rather than the amount actually levied for debt service (after taking into account offsetting revenues such as sales tax revenues, special assessments, utility revenues, tax increment revenues or surplus funds). Therefore, the levy limit could negatively impact political subdivisions that experience a reduction in offsetting revenues.

(c) The levy limits do not apply to property taxes levied to pay debt service on general obligation debt authorized on or after July 1, 2005.

# THE ISSUER

# **CITY GOVERNMENT**

The City was incorporated in 1872 and is governed by a Mayor and Common Council comprised of 11 aldermen. The Mayor does not vote except in the case of a tie. All Council Members are elected to two-year terms. Financial operations are the responsibility of the Finance Director.

# **EMPLOYEES; PENSIONS**

The City employs a staff of 293 full-time, 69 part-time, and four seasonal employees. All eligible employees in the City are covered under the Wisconsin Retirement System ("WRS") established under Chapter 40 of the Wisconsin Statutes ("Chapter 40"). The WRS is a cost-sharing multiple-employer defined benefit pension plan. The Department of Employee Trust Funds ("ETF") administers the WRS. Required contributions to the WRS are determined by the ETF Board pursuant to an annual actuarial valuation in accordance with Chapter 40 and the ETF's funding policies. The ETF Board has stated that its funding policy is to (i) ensure funds are adequate to pay benefits; (ii) maintain stable and predictable contribution rates for employers and employees; and (iii) maintain inter-generational equity to ensure the cost of the benefits is paid for by the generation that receives the benefits.

City employees are generally required to contribute half of the actuarially determined contributions, and the City may not pay the employees' required contribution. The total retirement plan contributions (including both the City's and the employees' contributions) for the fiscal years ended December 31, 2014 were \$2,965,842. During the fiscal years year ended December 31, 2015 ("Fiscal Year 2015"), and December 31, 2016 (" Fiscal Year 2016"), the employer's portion of contributions to WRS (not including any employee contributions) totaled \$1,692,183 and \$1,627,588, respectively.

The City implemented Governmental Accounting Standards Board Statement No. 68 ("GASB 68") for Fiscal Year 2015.

GASB 68 requires calculation of a net pension liability for the pension plan. The net pension liability is calculated as the difference between the pension plan's total pension liability and the pension plan's fiduciary net position. The pension plan's total pension liability is the present value of the amounts needed to pay pension benefits earned by each participant in the pension plan based on the service provided as of the date of the actuarial valuation. In other words, it is a measure of the present value of benefits owed as of a particular date based on what has been earned only up to that date, without taking into account any benefits earned after that date. The pension plan's fiduciary net position is the market value of plan assets formally set aside in a trust and restricted to paying pension plan benefits. If the pension plan's total pension liability exceeds the pension plan's fiduciary net position, then a net pension liability results. If the pension plan's fiduciary net position exceeds the pension plan's total pension liability, then a net pension asset results.

As of December 31, 2015, the total pension liability of the WRS was calculated as \$90.1 billion and the fiduciary net position of the WRS was calculated as \$88.5 billion, resulting in a net pension liability of \$1.6 billion.

Under GASB 68, each participating employer in a cost-sharing pension plan must report the employer's proportionate share of the net pension liability or net pension asset of the pension plan. Accordingly, for Fiscal Year 2016, the City reported a liability of \$2,779,050 for its proportionate share of the net pension liability of the WRS. The net pension liability was measured as of December 31, 2015 based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The City's proportion was 0.17102149% of the aggregate WRS net pension liability as of December 31, 2015.

The calculation of the total pension liability and fiduciary net position are subject to a number of actuarial assumptions, which may change in future actuarial valuations. Such changes may have a significant impact on the calculation of net pension liability of the WRS, which may also cause the ETF Board to change the contribution requirements for employers and employees. For more detailed information regarding the WRS and such actuarial assumptions, see "Note 5.A APPENDIX A - FINANCIAL STATEMENTS" attached hereto.

# **Recognized and Certified Bargaining Units**

All eligible City personnel are covered by the Municipal Employment Relations Act ("MERA") of the Wisconsin Statutes. Pursuant to that law, employees have rights to organize and collectively bargain with municipal employers. MERA was amended by 2011 Wisconsin Act 10 (the "Act") and by 2011 Wisconsin Act 32, which altered the collective bargaining rights of public employees in Wisconsin.

As a result of the 2011 amendments to MERA, the City is prohibited from bargaining collectively with municipal employees, other than public safety and transit employees, with respect to any factor or condition of employment except total base wages. Even then, the City is limited to increasing total base wages beyond any increase in the consumer price index since 180 days before the expiration of the previous collective bargaining agreement (unless City were to seek approval for a higher increase through a referendum). Ultimately, the City can unilaterally implement the wages for a collective bargaining unit.

Under the changes to MERA, impasse resolution procedures were removed from the law for municipal employees of the type employed by the City, including binding interest arbitration. Strikes by any municipal employee or labor organization are expressly prohibited. As a practical matter, it is anticipated that strikes will be rare. Furthermore, if strikes do occur, they may be enjoined by the courts. Additionally, because the only legal subject of bargaining is the base wage rates, all bargaining over items such as just cause, benefits, and terms of conditions of employment are prohibited and cannot be included in a collective bargaining agreement. Impasse resolution for public safety employees and transit employees is subject to final and binding arbitration procedures, which do not include a right to strike. Interest arbitration is available for transit employees if certain conditions are met.

The following bargaining units represent employees of the City:

Bargaining Unit	Expiration Date of Current Contract
Wausau Firefighters Association Local 415 LAFF, AFL- CIO and CLC	December 31, 2017
Wausau Professional Police Association	December 31, 2017
Local 1168 Amalgamated Transit Union	December 31, 2019

# **OTHER POST EMPLOYMENT BENEFITS**

The City provides "other post-employment benefits" ("OPEB") (i.e., post-employment benefits, other than pension benefits, owed to its employees and former employees) through a single-employer defined benefit plan to employees who have terminated their employment with the City and have satisfied specified eligibility standards. Any City employee retiring after December 31, 2012 is no longer eligible to remain on the City's group medical plan beyond COBRA eligibility. Membership in the plan consisted of 18 retirees receiving benefits and 238 active eligible plan members as of January 1, 2016, the date of the latest actuarial valuation.

OPEB calculations are required to be updated every three years and prepared in accordance with Statement No. 45 of the Governmental Accounting Standards Board regarding retiree health and life insurance benefits, and related standards. An actuarial study was last completed by Key Benefit Concepts, LLC, in April, 2017 with an actuarial valuation date of January 1, 2016 (the "Actuarial Report").

The City is required to expense the estimated yearly cost of providing post-retirement benefits representing a level of funding that, if paid on an ongoing basis, is projected to cover costs and amortize unfunded actuarial liabilities over a given period not to exceed 30 years. Such annual accrual expense is referred to as the "annual required contribution." As shown in the City's financial statements for Fiscal Year 2016, the City's annual required contribution was \$122,010. For Fiscal Year 2016, contributions to the plan totaled \$242,121, which was 198.4% of the annual required contribution. The City's current funding practice is to make annual contributions to the plan in the amounts at least equal to the benefits paid to retirees in a particular year on a "pay-as-you-go" basis.

As of January 1, 2016, the actuarial accrued liability for the benefits was \$721,537 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$721,537 and a funded ratio of actuarial value of assets to actuarial accrued liability of 0%. For more information, see Note 5.D. in "Appendix A - Financial Statements."

# LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the City or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

# **MUNICIPAL BANKRUPTCY**

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

As of the date hereof, Wisconsin law contains no express authority for municipalities to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future, while the Bonds are outstanding, in a way that would allow the City to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the City to file for relief under Chapter 9. If, in the future, the City were to file a bankruptcy case under Chapter 9, the relevant bankruptcy court would need to consider whether the City could properly do so, which would involve questions regarding State law authority as well as other questions such as whether the City is a municipality for bankruptcy purposes. If the relevant bankruptcy court concluded that the City could properly file a bankruptcy case, and that determination was not reversed, vacated, or otherwise substantially altered on appeal, then the rights of holders of the Bonds could be modified in bankruptcy proceedings. Such modifications could be adverse to holders of the Bonds. Further, under such circumstances, there could be no assurance that the Bonds would not be treated as general, unsecured debt by a bankruptcy court, meaning that claims of holders of the Bonds could be viewed as having no priority (a) over claims of other creditors of the City; (b) to any particular assets of the City, or (c) to revenues otherwise designated for payment to holders of the Bonds.

Moreover, if the City were determined not to be a "municipality" for the purposes of the Bankruptcy Code, no representations can be made regarding whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. In any such case, there can be no assurance that the consequences described above for the holders of the Bonds would not occur.

# FUNDS ON HAND (as of October 31, 2017)

Fund	Total Cash and Investments			
General	\$	9,985,479		
Special Revenue		5,401,463		
Debt Service		1,623,869		
Capital Projects		15,119,750		
Enterprise Funds		1,124,598		
Internal Service Funds		4,488,055		
Trust and Agency Funds		2,249,304		
Total Funds on Hand	\$	39,992,518		

# **ENTERPRISE FUNDS**

Revenues available for debt service on the City's enterprise funds have been as follows as of December 31 each year:

	2014	2015	2016
Water			
Total Operating Revenues	\$ 4,513,955	\$ 5,236,584	\$ 5,445,096
Less: Operating Expenses	(3,696,168)	(3,732,406)	(3,861,777)
Operating Income	\$ 817,787	\$ 1,504,178	\$ 1,583,319
Plus: Depreciation	1,134,041	1,137,508	1,151,651
Interest Income	91	0	82
Revenues Available for Debt Service	\$ 1,951,919	\$ 2,641,686	\$ 2,735,052
Sewer			
Total Operating Revenues	\$ 5,365,411	\$ 5,290,542	\$ 5,321,043
Less: Operating Expenses	(3,976,377)	(3,620,004)	(4,007,890)
Operating Income	\$ 1,389,034	\$ 1,670,538	\$ 1,313,153
Plus: Depreciation	1,193,943	1,157,212	1,133,177
Interest Income	3,438	1,613	1,235
Revenues Available for Debt Service	\$ 2,586,415	\$ 2,829,363	\$ 2,447,565

# SUMMARY GENERAL FUND INFORMATION

Following are summaries of the revenues and expenditures and fund balances for the City's General Fund. These summaries are not purported to be the complete audited financial statements of the City, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the City. Copies of the complete audited financial statements are available upon request. See Appendix A for the City's 2016 audited financial statements.

	FISCAL YEAR ENDING DECEMBER 31							
COMBINED STATEMENT	2013	2014	2015	2016	2017 Adopted			
	Audited	Audited	Audited	Audited	Budget <sup>1</sup>			
Revenues					-			
Taxes and special assessments	\$15,823,688	\$16,066,125	\$16,422,947	\$ 17,072,739	\$ 17,579,529			
Intergovernmental	8,019,450	8,097,414	8,107,748	7,929,706	8,001,910			
Licenses and permits	715,251	716,037	799,876	856,103	776,822			
Penalties and forfeitures	353,662	355,105	337,841	379,671	359,000			
Public charges for services	1,807,857	1,879,793	1,928,922	2,048,807	2,094,489			
Intergovernmental charges for services	1,393,301	1,422,142	1,457,809	1,600,706	817,333			
Commercial revenues	(124,187)	531,589	369,673	335,556	201,185			
Miscellaneous general revenues	369,925	440,875	350,072	340,490	466,320			
Total Revenues	\$28,358,947	\$29,509,080	\$29,774,888	\$ 30,563,778	\$ 30,296,588			
Expenditures								
Current:								
General government	\$ 3,868,595	\$ 4,067,801	\$ 4,159,669	\$ 4,313,529	\$ 4,241,685			
Public safety	15,651,720	15,604,592	15,832,631	16,145,321	16,735,478			
Transportation and streets	7,675,360	8,104,483	7,129,835	7,263,021	7,660,718			
Sanitation, health and welfare	1,447,936	1,490,395	1,539,308	969,091	918,000			
Natural resources and recreation	2,249,653	2,331,613	2,271,947	2,489,383	2,644,607			
Capital outlay	0	0	0	0	0			
Total Expenditures	\$ 30,893,264	\$ 31,598,884	\$ 30,933,390	\$ 31,180,345	\$ 32,200,488			
Excess of revenues over (under)	\$ (2,534,317)	\$ (2,089,804)	\$ (1,158,502)	\$ (616,567)	\$ (1,903,900)			
expenditures								
Other Financing Sources (Uses)		0						
Proceeds from capital lease	0	0	0	0	0			
Proceeds of long-term debt	0	0	0	0	0			
Operating transfers in	1,931,792	1,955,253	1,883,444	1,895,060	1,897,400			
Operating transfers out	0	(63,500)	(144,288)	(275,473)	0			
Total Other Financing Sources (Uses)	\$ 1,931,792	\$ 1,891,753	\$ 1,739,156	\$ 1,619,587	\$ 1,897,400			
Excess of revenues and other financing								
sources over (under) expenditures and	\$ (602,525)	\$ (198,051)	\$ 580,654	\$ 1,003,020	\$ (6,500)			
other financing uses	¢ (002,020)	¢ (190,001)	\$ 200,021	\$ 1,000,020	\$ (0,000)			
General Fund Balance January 1	9,981,845	9,641,545	9,443,494	10,024,148	11,027,168			
Prior Period Adjustment	262,225	0	0	0				
Residual Equity Transfer in (out)	0	0	0	0	L			
General Fund Balance December 31	\$ 9,641,545	\$ 9,443,494	\$ 10,024,148	\$ 11,027,168	\$ 11,020,668			
DETAILS OF DECEMBER 31 FUND BAL	ANCE							
Nonspendable	2,733,039	4,314,931	4,271,934	4,110,246				
Restricted	2,755,059	4,314,931	4,271,934	4,110,240				
Committed	861,900	766,250	720,137	1,128,159				
Assigned	209,424	700,230	120,137	1,120,139				
Unassigned	5,837,182	4,362,313	5,032,077	5,788,763				
Total	\$ 9,641,545	\$ 9,443,494	\$10,024,148	\$ 11,027,168	\$ 0			
1 Utai	Ψ 2,0+1,243	Ψ 2,++3,+24	$\psi$ 10,024,140	ψ11,027,100	Ψ			

<sup>1</sup> The 2017 budget was adopted on November 22, 2016.

### **GENERAL INFORMATION**

#### LOCATION

The City, with a 2010 U.S. Census population of 39,106 and a current estimated population of 38,652 comprises an area of 19.56 square miles and is located in the heart of Wisconsin; about 99 miles east of Eau Claire, Wisconsin. The City is the county seat of Marathon County.

#### LARGER EMPLOYERS<sup>1</sup>

Larger employers in the City include the following:

Firm	Type of Business/Product	Estimated No. of Employees
Aspirus Wausau Hospital	Hospital	1,948
Eastbay Inc.	Mail Order House	1,500
Kolbe & Kolbe Millwork	Window manufacturer	1,400
Wausau School District	Elementary and secondary education	1,300
UMR	Insurance Company	1,200
Wausau Insurance/Liberty Mutual	Insurance Company	1,200
Marathon Electric Motors	Electric motor manufacturer	1,000
Marathon County	County government and services	738
North Central Health Care	Mental health services	696
Wisconsin Physicians Service	Insurance company	630

**Source:** *ReferenceUSA, written and telephone survey (June 2017), Wisconsin Manufacturers Register, and the Wisconsin Department of Workforce Development.* 

<sup>&</sup>lt;sup>1</sup> This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above. Some employers do not respond to inquiries for employment data.

### **BUILDING PERMITS**

	2013	2014	2015	2016	<b>2017<sup>1</sup></b>
New Single Family Homes					
No. of building permits	17	21	19	23	34
Valuation	\$3,375,500	\$5,122,000	\$4,757,500	\$4,956,800	\$7,147,000
All Building Permits					
(including additions and remodelings)					
No. of building permits	1,116	1,375	1,391	1,683	1,917
Valuation	\$61,382,000	\$56,821,000	\$85,333,890	\$85,560,936	\$66,631,658

Source: The City.

<sup>&</sup>lt;sup>1</sup> As of October 31, 2017.

#### **U.S. CENSUS DATA**

#### Population Trend: City

2000 U.S. Census	38,426
2010 U.S. Census	39,106
2017 Estimated Population	38,652
Percent of Change 2000 - 2010	1.77%

#### **Income and Age Statistics**

	City	Marathon County	State of Wisconsin	United States
2015 per capita income	\$25,679	\$28,457	\$28,340	\$28,930
2015 median household income	\$41,575	\$54,083	\$53,357	\$53,889
2015 median family income	\$55,672	\$66,112	\$68,064	\$66,011
2015 median gross rent	\$654	\$697	\$776	\$928
2015 median value owner occupied units	\$114,300	\$144,500	\$165,800	\$178,600
2015 median age	38.6 yrs.	40.6 yrs.	39.0 yrs.	37.6 yrs.
		State of Wisconsin	United	States
		00 (10)		

City % of 2015 per capita income	90.61%	88.76%
City % of 2015 median family income	81.79%	84.34%

#### **Housing Statistics**

	<u>Ci</u>	<u>ty</u>	
	2000	2015	Percent of Change
All Housing Units	16,668	18,330	9.97%

**Source:** 2000 and 2010 Census of Population and Housing, and 2015 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (<u>www.factfinder2.census.gov</u>).

#### **EMPLOYMENT/UNEMPLOYMENT DATA**

Rates are not compiled for individual communities with populations under 25,000.

	:	Average Employment		Avera	<u>ge Unemployment</u>
Year	City	Marathon County	City	Marathon County	State of Wisconsin
2013	18,236	67,364	8.8%	6.7%	6.7%
2014	18,771	69,535	5.5%	5.0%	5.4%
2015	18,931	70,549	4.3%	4.0%	4.6%
2016	19,111	71,220	3.9%	3.7%	4.1%
2017, August	19,698	73,407	3.7%	3.1%	3.4%

Source: Wisconsin Department of Workforce Development.

### **APPENDIX A**

### FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the City's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The City has not requested the Auditor to perform any additional examination, assessments or evaluation with respect to such financial statements since the date thereof, nor has the City requested that the Auditor consent to the use of such financial statements in this Official Statement. Although the inclusion of the financial statements in this Official Statements, in connection with the issuance of the Bonds, the City represents that there have been no material adverse change in the financial position or results of operations of the City, nor has the City incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.



CITY OF WAUSAU Wausau, Wisconsin

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2016

**Finance Department** Maryanne Groat, Finance Director / Treasurer Robert Splinter, Assistant Finance Director



August 4, 2017

To the Honorable Mayor, Members of the Common Council, and Citizens of the City of Wausau:

The Comprehensive Annual Financial Report of the City of Wausau for the fiscal year ended December 31, 2016 is hereby submitted.

## Management Representations

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, resis with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. In addition, we are not aware of any financial policies that had a significant impact on the current year's financial statements. All disclosures necessary to enable the reader to gain an understanding of the City's financial statements.

## The Reporting Entity

The City of Wausau provides a full range of municipal services, including police, fire protection, paramedic, saintiation, water and wastewater, recreation, public works, and administrative rapport services. In addition, the City facilitates economic and neighborhood development. These services are funded from various sources which includes troperty taxes, noom tax, cable franchise fee, grants, user fees, and revenues from municipally owned utilities. These activities are under the direct oversight responsibility of the Mayor and constitute the primary governmental functions of the City of Wausau. In addition, the City of Wausau is also financially accountable for a legally separate Community Development Authority, which is reported separately as a discretely presented component unit, within the City of Wausau's financial statements.

## Profile of the Government

The City of Wausau was incorporated as a city on April 2, 1872. The City is located in north central Wisconsin, approximately 181 miles northwest of Minwake, Wisconsin and 175 miles east of Minmedous April 2, 1864. Waise and the contry approximately 181 miles northwest of the county which is Wisconsin and 175 miles east of Minmedous A. Wansau su the county set of Marathon County, which is Wisconsin a approximately 181 miles nate county set of Marathon County, which is Wisconsin a largest county, covering 1,584 square miles. The City of Wausau covers 18.27 square miles with approximately 259.6 miles of streets. County population per the City of Consume was 134,003 which includes the City's census population of 39,106. The City operates under the mayoral form of government. Policy making and legislative authority are vested in a governing council consisting of feven alderpersons, elected by district, who serve two-year terms. The elected mayor serves a four-year term.

## Financial Information

Management of the City is responsible for establishing and maintaining an internal control structure adsigned to ensure that the assets of the City are protected from loss, their to misuise and to ensure that adsigned to ensure that a sessets of the City are protected from loss, their to misuise and to ensure that adsigned to ensure that a sessets of the City are protected from loss, their to misuise and to ensure that adsigned to ensure that the assets of the City are protected from loss, their to misuise and to ensure that adsigned to ensure that these objectives are met. The concept of reasonable assumance reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assumance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

## **Budgetary Controls**

The amual budget serves as the foundation for the City of Wausau's financial planning and control. Activities of the general fund, certain special revenue funds, dapid and, capida projects funds and proprietary funds (exclusive of the discretch presented component unit) are included in the City's annual budget. City departments submit their amual budget requests for the ensuing year to the Mayor.

After all requests have been reviewed, services prioritized and available resources evaluated, the Mayor submits the budget to the Finance Committee for review and recommendation to the Common Council. After conducting a public hearing of the budget, the Common Council adopts the budget no later than the fourth Tuesday in November. The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level. The City's Finance Director and Mayor may authorize we appropriations or transfers of budgeted amounts within expenditures to a cost center up to \$5,000. Amounts up to \$15,000 require finance Committee approval to amend the budget. \$15,000 require two-thirds (2/3) Common Council approval to amend the budget.

## Economic Condition and Outlook/Major Initiatives

Wausau is 'the city' of northern Wisconsin and a significant regional center - home to largest hospital, performing arts theater, banking and shopping facilities within a 100 mile radius. Wausu has a diverse cononne base including manufacturing (with a very strong 2.51 Location Quotient), construction, retailing, finance and instrumce (with a strong 1.52 Location Quotient), health care, legal and a variety of other professional services. Wausan's 5 year economic indicators have continued to strengthen including; the City's average educational attainment level which improved by 1.5%, job creation increased by 6.5%, and average annual earnings for city residents was up (6% (which beat the state average). Private investment has increased significantly with over \$150,000,000 in new development under construction. Housing construction permits also continue to inse with 2017 up 44% over the first quarter of 2016 and up 29% over the first quarter of 2015. Wausau is the employment center of the region, with over 50% of the region's workforce working within the City's limits. Unemployment remains low at 3.2% as of December 31, 2016, compared to 4.1% for the State of infinits. Unemployment remains and writter sports destination with total tourism continues to rise as both a summer and writter sports destination with total tourism continues to rise as both a summer and writter sports destination with total tourism scateding 2330,0000 in 2016. Wausau's economic success continued to receive a variety of recent superlatives and rankings including. *New cocoparphy* rated Wausau #1 among small cities and to business services jo growth. The 2017 annual Leading Locations report by *Area Development* had Wausau rise to #3 among small cities and remain #1 in Wisconsin. Wausau garnered the file "the Middle-Class Paradise" from *Time Magacine*; Safest Phane to Work in Manufacturing to the FB1; the Highest Average Credit Score by *USA Today*; #23 Best Phace to Work in Manufacturing ranked by *Smart Asset*; "10 Best Cities for Return on Salary" by *Carer Cars*; and "10 Cities That Give YOU The Best Bang Fory Your Buck" from *Forbes*. Redevelopment and city growth efforts continue with the expected completion of public amenities along the 17 acre Rivertifie/East Rivertifout urban waterfront this year and the start of new mixed use and housing projects with a first phase of \$25,00000 starting this fall. The City is also in the process of acquiring another adjacent 10+ acres of invertiont property for future redevelopment. The City purchased an additional 205 acres of expansion land for the Wausua Business Campus last year and the first facility to locate there (an \$84,000,000 cheese packaging plant) recently broke ground.

## Independent Audit

City policy is in accordance with state and federal requirements to provide for an annual audit by independent certified public accountants. The accounting firm of Schenek SC was selected by the City. The independent auditors' report is included in the Financial Section of this report. As part of the examination, the independent auditor is also issuing an internal control letter covering their review of the City's system of information.



## Management's Discussion and Analysis

Immediately following the independent auditors' report is the Management's Discussion and Analysis, which provides a narrative introduction, overview, and analysis of the basic financial statements.

Awards and Acknowledgements The Government Friance Officers Association of the United States and Canada (GFOA) awarded a Certificate contraction of the City of Waxan for its comprehensive annual financial report (CAFR) submitted for the fiscal year ended on December 31, 2015. The Certificate of Achievement is a prestigious national award recognizing the conformance with the highest standards for preparation of the state and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the fifteenth year the City has received a Certificate of Achievement. We believe our current report continues to conform to the Certificate of Achievement program requirements and will submit this report to the GFOA. Robert Splinter, Assistant Finance Director, deserves recognition for his efforts in preparing this year's report. The preparation of this high quality report would not have been possible without his dedication and skills. Credit must also be given to the mayor and council for their interest and support in planning and conducting the fiscal affinis of the City.

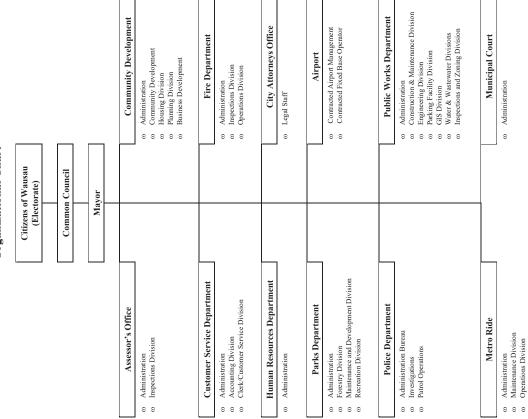
Respectfully Submitted, CITY OF WAUSAU

MUM

Maryanne Groat, CPA Finance Director

## **CITY OF WAUSAU**

## **Organizational Chart**



## CITY OF WAUSAU List of Principal Officials on December 31, 2016 ELECTED

MayorRobert Mielke
Municipal Judge
Common Council PresidentLisa Rasmussen
Aldernan District

First	Thid	Fifth	orati terretter de la constant de la	Ninth	Eleventh
First. Second	Third . Fourth	Fifthsivth	Seventh Eighth	Ninth. Tenth.	Eleventh

### APPOINTED

Finance Director / City Treasurer
City Clerk
City AttorneyAnne Jacobson
Police ChiefJeff Hardel
Fire ChiefTracey Kujawa
City Assessor
Director of Administration-Public Works & UtilitiesEric Lindman
City Engineering Project Manager Allen Wesolowski
Chief Inspector & Zoning Administrator William Hebert
Community Development Director - Interim School School
Human Resources DirectorVacant
Parks Director
Airport ManagerJohn Chmiel
Transit Lines ManagerGreg Seubert



#### **INDEPENDENT AUDITORS' REPORT**

To the City Council City of Wausau, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Wausau, Wisconsin (the "City") as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As discussed in Note 1.B to the financial statements, in 2016 the City adopted new accounting guidance, GASB Statement No. 72, *Fair Value Measurement and Application. As* discussed in Note 1.B to the financial statements, the City also adopted new accounting guidance, Statement No. 77, *Tax Abatement Disclosures.* Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 11, the budgetary comparison schedules on page 80, and the schedules relating to pensions and other post-employment benefits on pages 81 through 84 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, the financial information listed in the table of contents as supplementary information and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, the schedules of expenditures of federal awards and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 10, 2017, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Schench SC

Certified Public Accountants Wausau, Wisconsin August 10, 2017

CITY OF WAUSAU, WISCONSIN	MANAGEMENT'S DISCUSSION AND ANALYSIS
---------------------------	--------------------------------------

The City of Wausau (City) presents the following discussion and analysis of the City's financial performance during the fiscal year ended December 31, 2016. This discussion and analysis is intended to assist readers in focusing on significant financial lesites, changes in the City's financial position, and identifying any significant variances from the adopted budget. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and the financial lastements provided in this report.

## FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$232,322,883.
- The City's total change in net position for 2016 was \$1,985,723.
- As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$24,829,032, an increase of \$6,689,099 from the prior year. The total unrestricted fund balance of \$5,919,971 is available for spending at the City's discretion.
- At the end of the current fixeal year, unrestricted fund balance for the general fund was S6,916,922, or 22.18% of expenditures. Of this amount, S1,128,159 is committed or assigned and S5,788,763 is unassigned.
- The City of Wausau's total general obligation debt increased \$18,706,029, or 33.18%. The major reasons for this increase is due to issuance of general obligation debt for community and economic development projects, improvement of streets, sidewalks, and other infrastructure, swimming pool renovations, and a 54,000,000 State Trust Fund Joan issued for Water and Wastewater capital expenditures.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components. 1) government-wide financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

## **Government-Wide Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors, such as changes in the City's property tax base and the condition of the City's infrastructure. The Statement of Activities presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expense are reported in this statement for some items that will only result in cash flows in the future fiscal periods (examples include: uncollected taxes and earned but unused compensated absences.) An important purpose of the design of the Statement of Activities is to show the financial relatance of the City's distinct activities or functions on revenues provided by the City's faxpayers.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (businss-type activities). The governmental activities of the City include general government, public safety, transportion and streets, sanitation health and welfare, natural resources and recreation, and coronomic development. Business-type activities include: water, wastewater, parking utility, Metro Ride transit, airport and animal control funds.

The City's financial reporting includes funds of the City (primary government) but also a legally separate Community Development Authority for which the City of Wausau is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements are presented on pages 12-15 of this report.

## Fund Financial Statements

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Fund accounting is also used to ensure and demonstrate compliance with fibare celated legal requirements placed on resources. Fund financial statements are used to present financial information detailing resources that have been identified for specific activities. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are reported separately, while all others are combined into a single, aggregate presentation. Individual fund data for non-major finds is provided in the form of combining statements in the supplementary statements.

## The City has three kinds of funds:

Governmental Funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. Howver, unlike the governmentwide statement, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fixeal year. Such information may be useful in evaluating annual financing requirements of government programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconcilitation to asist in understanding the differences between these two perspectives. The City of Wausau maintains twenty-seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund, TID #3 Downtown Development Fund and the Capital Improvements Fund, all of which are considered to be major funds. Data for the other twenty-three governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these normajor governmental funds is provided in the form of combining statements leewhere in the supplementary statements.

Budgetary comparison information for the general fund is included in the required supplementary information. This statement demonstrates compliance with the City's adopted and final revised budget.

The basic governmental fund financial statements are presented on pages 16-19 of this report.

*Proprietary Funds* are reported in the fund financial statements and generally report services for which the City changes exproprietary funds. *Enterprise funds* are used to report the functions presented in business-type activities in the government-wide financial statements. Services are provided to customers acted to the City subgraziation and include the water, wastewater, parking. Metro Ride, airport and animal control funds. The City's *internal service funds*, the Moor Pool, Insuance, Employee Benefits and Employee customers accumulate and allocate costs internal service funds. The City's *internal service funds*, the Moor Pool, Insuance, Employee Benefits and Employee internal service funds succumulate and allocate costs internal service funds they have been included within the governmental activities of the government-wide financial statements.

Proprietary fund financial statements provide separate and more detailed information for the water, wastewater, parking and Metro Ride enterprise funds, which are considered to be major funds, and the four internal service funds. Individual fund data for the two nonmajor enterprise funds and for each of the internal service funds is provided in combining statements elsewhere in the supplementary statements.

The basic proprietary fund financial statements can be found on pages 20-25 of this report.

Fiduciary finds are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are not reflected in the government-wide financial statements as the resources of those funds are not available to support the City's programs and operations.

The basic fiduciary fund financial statements are presented on pages 26-27 of this report.

Notes to the Financial Statements provide information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 28 of this report.

Other information is provided in addition to the basic financial statements and accompanying notes. This supplementary information consists of combining and individual fund schedules which can be found on pages 80-120 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, the City of Wausau's net position at fiscal year-end is \$232,332,883.

By far, the largest portion of the City of Wausau's net position (82.0 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The City of Wausau used these enpital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Wausau's investment in its capital assets is reported net of feated debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

				Summary of Net Position	of Net	Position						
	ļ	Governmental Activities	tal Act	ivities		Business-type Activities	be Act	tivities		To	Total	
		2016		2015		2016		2015		2016		2015
Current and other assets	s	116,745,841	Ś	112,296,411	s	14,815,055	s	12,012,766	s	131,560,896 757 837 661	Ś	740,604,578
Total assets		271,822,729		255,473,496		112,570,828		109,530,209		384,393,557		365,003,705
Deferred outflows of resources		13,731,579		4,188,653		2,092,848		583,387		15,824,427		4,772,040
Non-current liabilities		70,771,108		52,333,972		11,096,012		7,491,407		81,867,120		59,825,379
Other liabilities	l	48,995,007		50,042,554		1,248,898		746,338		50,243,905		50,788,892
Total liabilities		119,766,115		102,376,526		12,344,910		8,237,745		132,111,025		110,614,271
Deferred inflows of resources		34,255,363		27,948,550		1,528,713		875,764		35,784,076		28,824,314
Net position:												
Net investment in capital assets		99,450,028		98,825,542		91,153,104		92,670,116		190,603,132		191,495,658
Restricted		14,156,534		16,311,881		2,384,534		2,911,504		16,541,068		19,223,385
Unrestricted	l	17,926,268		14,199,650		7,252,415		5,418,467		25,178,683		19,618,117
Total net position	s	131,532,830	\$	129,337,073	s	100,790,053	s	101,000,087	s	232,322,883	\$	230,337,160

An additional portion of the City's net position (7.1%) represents resources that are subject to restrictions on how they may be used. The remaining balance represents unrestricted net position of \$25,178,683 which may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Wausau is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The City's total net position increased by \$1,985,723 for the current fiscal year.

The changes by net position category are as follows:

Net investment in capital assets	stricted	restricted	Total
Net invest	Restricted	Unrestricte	Tota

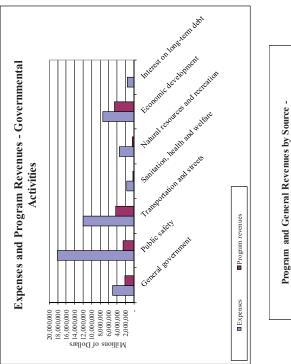
(892,526) (2,682,317) 5,560,566 1,985,723

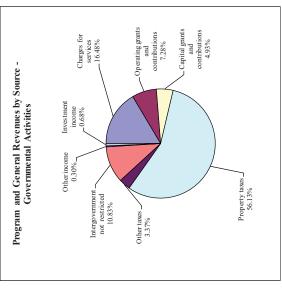
s s

The following table provides a summary of the City's operations for the year ended December 31, 2016 and a comparison to the year ended December 31, 2015.

Revenues:	FOR THE YI	EARS ENDED DE	FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015	6 AND 2015		
Revenues:	Governmental Activities	l Activities	Business-typ	Business-type Activities	Total	al
1 1	2016	2015	2016	2015	2016	2015
Program Revenues						
Charges for services \$	8,165,399	\$ 6,354,901	\$ 12,461,926	S 12,185,464	\$ 20,627,325	\$ 18,540,365
Operating grants and						
contributions	3,605,696	4,294,633	1,950,219	1,980,409	5,555,915	6,275,042
Capital grants and contributions	2,444,731	2,451,032	243,243	1,220,530	2,687,974	3,671,562
General Revenues						
Property taxes	27,817,518	26,556,543	875,499	1,016,883	28,693,017	27,573,426
Other taxes	1,670,665	1,461,604			1,670,665	1,461,604
Grants and contributions not						
restricted to specific purposes	5,367,413	5,346,313	'	'	5,367,413	5,346,313
Investment income	339,521	369,673	1,317	1,613	340,838	371,286
Other	150,749	150,558	2,657	2,560	153,406	153,118
Total Revenues	49,561,692	46,985,257	15,534,861	16,407,459	65,096,553	63, 392, 716
Expenses						
General government	4,998,030	4,804,089			4,998,030	4,804,089
Public safety	18,094,777	16,478,842	189,136	170,038	18,283,913	16,648,880
Transportation and streets	11,928,609	11,845,960	5,927,207	5,793,388	17,855,816	17,639,348
Sanitation, health and welfare	1,677,239	2,218,162	'	'	1,677,239	2,218,162
Natural resources and recreation	3,368,724	3,160,068			3,368,724	3,160,068
Economic development	7,287,952	7,582,129			7,287,952	7,582,129
Interest on long term debt	1,568,164	1,209,574	'	'	1,568,164	1,209,574
Water	,	,	3,919,480	3,775,876	3,919,480	3,775,876
Wastewater		.	4,151,512	3,686,067	4,151,512	3,686,067
Total Expenses	48,923,495	47,298,824	14,187,335	13,425,369	63,110,830	60,724,193
Increase (decrease) in net position						
before transfers	638,197	(313,567)	1,347,526	2,982,090	1,985,723	2,668,523
Transfers	1,557,560	1,565,639	(1,557,560)	(1,565,639)		
Increase (decrease) in net position	2,195,757	1,252,072	(210,034)	1,416,451	1,985,723	2,668,523
Net position - January 1	129,337,073	120,708,004	101,000,087	98,452,892	230,337,160	219,160,896
Cumulative effect of change in						
accounting principle	1	7,376,997		1,130,744		8,507,741
Net position - December 31 8	131,532,830	\$ 129,337,073	\$ 100,790,053	S 101,000,087	\$ 232,322,883	\$ 230,337,160

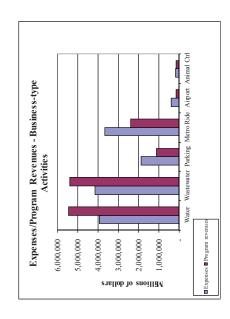
Governmental activities increased the City's net position by \$2,195,757. Business-type activities decreased the City's net position by \$210,034. Capital contributions in the business-type activities for the year ended December 31, 2016 were \$243,243.

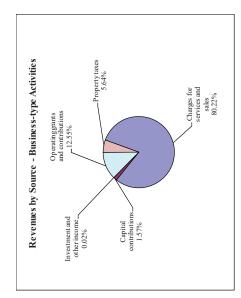




Business-type activities decreased the City of Wausau's net position by \$210,034. Key elements of the decrease are as follows:

Operating revenues for business-type activities increased by \$246.272 while total operating expenses increased by \$670.174 for a net decrease in operating income for the year of \$423.902 over the prior year. Total operating income for the year ended December 31, 2016 was \$426,153 while net nonoperating exvense were \$673,148. Additional capital contributions of \$11,584, \$54,839, \$171,210 and \$5,610 in the Water, Wastewater, Parking and Airport funds, respectively, adorg with decrease in operating decrease out of \$1,107,560 in the Water utility and \$450,000 in the Water utility contributed to the overall decrease in net position for the year ended December 31, 2016.





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## Governmental Funds

As discussed, the focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

of \$24,\$29,032, an increase of \$6,689,099 from the prior year. The total unrestricted fund balance of \$5,919,971 is available for spending at the City's discretion. A portion of the unrestricted fund balance is committed to special purposes for \$2,557,097. The remaining portion of fund balance in the amount of 3,362,874 is unassigned, comprised of the General Fund balance of \$5,788,763 and tax incremental finance district deficit balances of \$2,455,887. At the end of the current fiscal year, the City of Wausau's governmental funds reported combined ending fund balance

## Major Governmental Funds

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund increased 51,003,020 to 511,027,168. The City reported expenditures and other financing uses less than anticipated budget for 2016 in the anount of S446,096 while total revenues and other financing sources exceeded budget by S677,203. The main reason for the positive result in total expenditures compared to budget was General operations have not had a significant negative impact on the unassigned fund balance, which was \$5,788,763 at year-end. Unassigned fund balance increased by \$756,686 from 2015 due to positive operating results as explained above. As a measure of the General Fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 22.18 percent of general fund savings in several areas including fuel costs and a mild winter season which reduced winter maintenance expenses. expenditures, while total fund balance represents 35.37 percent of the same amount. The Debt Service fund balance of \$1,398,330 at year end represents a \$1,017,884 increase in fund balance from the previous year due to significant premiums on debt issued. This available balance will be utilized in subsequent years' budgets.

balance of \$2,467,112 over the prior year due mainly to grant proceeds received for the riverfront development. It is The TID #3 Downtown Development fund balance deficit of \$75,636 at the end of 2016 represents an increase in fund anticipated that the remaining fund balance deficit will be reduced as projects are completed and development occurs.

Capital Improvements fund balance of \$4,699,527 represents unexpended capital projects in process. These projects will be completed in subsequent years.

## **Proprietary Funds**

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Factors concerning the finances of these funds have already been addressed in the discussion of the City of Wausau's business-type activities.

## **General Fund Budgetary Highlights**

- year. Cost savings occurred in all functional activities except sanitation, health and welfare which exceeded budget by \$11,091. General Fund expenditures and other financing uses were less than budget by \$446,096 for the current fiscal •
- General Fund revenues and other financing sources exceeded budget expectations by \$677,203. The most significant positive budget variances occurred in taxes of \$119,295, licenses and permits of \$82,196, public charges for services of \$99,713, and intergovernmental charges for services of \$202,738. Revenues above budgeted amounts were realized by all functional activities. •

## Capital Asset and Debt Administration

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2016 was \$252,832,661. This investment in capital assets includes land, buildings and improvements, machinery, equipment, infrastructure and construction in progress. The total increase in net capital assets for the current fiscal year was \$12,138,133 or approximately 5.0%.

Major capital events during the current fiscal year included the following:

- Land purchased for street and economic development projects of \$1,616,548. Governmental Activities
  - Motor Pool additions of \$746,548.

•

- Various street and infrastructure additions totaling \$3,547,270.
- - Business-type Activities
- The Wastewater Utility installed mains and other system support totaling \$850,821. Water Utility installed water mains and other system support totaling \$1,349,283 •

City of Wausau

	0	Capital Assets net of accumulated depreciation)	Assets ed depreciation	(		
	Government	Governmental Activities	Business-tyl	Business-type Activities	To	Total
	2016	2015		2016 2015	2016	2015
Land	\$ 39,141,563	\$ 39,141,563 \$ 37,525,015 \$	\$ 3,867,711	\$ 3,867,711	\$ 3,867,711 \$ 3,867,711 \$ 43,009,274 \$ 41,392,726	\$ 41,392,726
Buildings & improvements	17,056,698	17,056,698 15,329,798	20,818,905	21,968,550	20,818,905 21,968,550 37,875,603 37,298,348	37,298,348
Machinery & equipment	8,024,356	7,518,809	8,164,093	8,164,093 9,011,300	16,188,449	16,530,109
Infrastructure	79,603,366	79,224,337	61,894,651	60,913,674	141,498,017	140,138,011
Construction in progress	11,250,905	3,579,126	3,010,413	1,756,208	14,261,318	5,335,334

Additional information on the City of Wausau's capital assets can be found in Note 4.C. on pages 50-51 of this report.

\$240,694,528

\$252,832,661

\$97,517,443

\$97,755,773

\$143,177,085

\$155,076,888

Total

## Long Term Debt

At the end of the current fiscal year, the City of Wausau had total debt outstanding of \$75,079,604. This total amount comprises debt backed by the full faith and credit of the City of Wausau.

City of Wausau Outstanding Debt

tal	2015	\$ 56,373,575
To	2016	\$75,079,604
e Activities	2015	\$ 6,995,542
Business-type	2016	\$ 10,173,320
al Activities	2015	\$ 49,378,033
Government	2016	\$ 64,906,284
		General obligation

In 2016 the City issued debt as follows:

- 2016 General Obligation Promissory Notes, Series A \$8,705,000; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by the common council as well as costs within the City's Tax Incremental Financing District #6.
- 2016 General Obligation Corporate Purpose Bonds, Series B 56,530,000; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by the common council as well as costs within the City's Tax Incremental Financing Districts #3.
- 2016 Taxable General Obligation Community Development Bonds, Series C \$4,695,000; this debt financed costs within the City's Tax Incremental Financing District #3 and #8.
- 2016 State Trust Fund Ioan \$4,827,000; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by the common council as well as capital costs in the Water and Wastewater Utility funds.
- Other promissory notes in the amount of \$2,629,029; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by common council.

The City received an Aa2 rating from Moody's Investors Service for the Series A, Series B and Series C general obligation issues shown above.

Additional information regarding the City of Wausau's long-term debt can be found in Note 4.E. on pages 54-57 of this report.

# Economic Factors and the Next Year's Budgets and Rates

Wausau is characterized by a broad economic base of diverse industrial and commercial businesses. The area is a significant regional center for the insumace industry, paper manufacturing, medical facilities and home construction industry. The City actively uses tax increment financing to forward is development goals. Inflationary trends in the region compare favorably to national indices and equilized have have terminied relatively stable.

These factors were considered in preparing the 2017 budget for the City of Wausau.

## **Requests for Information**

This financial report is designed to provide a general overview of the City of Wausau's finances, comply with financerelated laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the City's Finance Department, at 407 Grant Street, Wausau, Wisconsin 54403 or by soling 715-261-6640i.

### **CITY OF WAUSAU, WISCONSIN** STATEMENT OF NET POSITION

December 31, 2016

		F	rim	ary Governme	ıt			
	G	overnmental	В	usiness-Type			(	Component
		Activities		Activities		Total		Unit
ASSETS								
Cash and cash equivalents	\$	30,929,323	\$	6,501,733	\$	37,431,056	\$	4,531,427
Investments		23,484,217		-		23,484,217		-
Receivables (net of allowance for								
uncollectible accounts)		60,760,212		4,550,864		65,311,076		488,901
Internal balances		624,088		(624,088)		-		-
Inventories and prepayments		680,191		313,492		993,683		10,071
Restricted assets:								
Cash and investments		-		4,014,484		4,014,484		1,081,825
Investment in joint venture		225,090		-		225,090		-
Other assets		-		58,570		58,570		33,765
Net OPEB asset		42,720		-		42,720		-
Capital assets (net of accumulated								
depreciation):								
Land		39,141,563		3,867,711		43,009,274		981,317
Buildings and improvements		17,056,698		20,818,905		37,875,603		13,878,826
Machinery and equipment		8,024,356		8,164,093		16,188,449		262,462
Infrastructure		79,603,366		61,894,651		141,498,017		-
Construction in progress		11,250,905		3,010,413		14,261,318		86,283
TOTAL ASSETS		271,822,729		112,570,828		384,393,557		21,354,877
DEFERRED OUTFLOWS OF RESOURCES	S							
Deferred charge on refunding		309,837		-		309,837		-
Proportionate share of WRS pension plan		11,969,708		1,861,082		13,830,790		-
Pension contributions for subsequent year		1,452,034		231,766		1,683,800		-
TOTAL DEFERRED OUTFLOWS								
OF RESOURCES		13,731,579		2,092,848		15,824,427		

(Continued on next page)

	Р			
	Governmental	Business-Type		Component
	Activities	Activities	Total	Unit
LIABILITIES				
Accounts payable and other				
current liabilities	5,514,075	903,857	6,417,932	219,033
Accrued interest payable	642,281	192,602	834,883	-
Accrued liability - claims payable	223,759	-	223,759	-
Due to other governments	42,102,350	24,944	42,127,294	-
Unearned revenues	512,542	127,495	640,037	10,645
Noncurrent liabilities:				
Due within one year	9,575,014	1,030,733	10,605,747	17,719
Due in more than one year (net of				
unamortized costs)	58,790,995	9,691,328	68,482,323	764,242
Net pension liability	2,405,099	373,951	2,779,050	-
1 2	,			
TOTAL LIABILITIES	119,766,115	12,344,910	132,111,025	1,011,639
DEFERRED INFLOWS OF RESOURCES				
Property taxes levied for subsequent year	29,193,874	741,739	29,935,613	_
Wisconsin retirement system pension related	5,061,489	786,974	5,848,463	_
Operating subsidy received in advance				95,931
Housing Assistance payments subsidy				<i>,,,,,,</i> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
received in advance	-	-	-	89,999
TOTAL DEFERRED INFLOWS				
OF RESOURCES	34,255,363	1,528,713	35,784,076	185,930
NET POSITION				
Net investment in capital assets	99,450,028	91,153,104	190,603,132	14,458,888
Restricted for:	99,430,028	91,155,104	190,005,152	14,430,000
Debt service	1 256 040		1 256 040	
Capital improvements	1,256,049 6,863,857	2,384,534	1,256,049 9,248,391	-
Community development programs	3,364,396	2,364,334	3,364,396	-
Holtz-Krause clean up		-		-
Grants and special purpose accounts	1,752,827 919,405	-	1,752,827 919,405	-
Unrestricted		- 7 252 415	,	5,698,420
Omesurcied	17,926,268	7,252,415	25,178,683	5,098,420
TOTAL NET POSITION	\$ 131,532,830	\$ 100,790,053	\$ 232,322,883	\$ 20,157,308

### CITY OF WAUSAU, WISCONSIN STATEMENT OF ACTIVITIES

Year Ended December 31, 2016

					Prog	ram Revenues	5	
					(	Operating		Capital
			(	Charges for	C	Frants and	C	Frants and
Functions/Programs		Expenses		Services	Co	ontributions	Co	ntributions
Primary government:								
Governmental activities:								
General government	\$	4,998,030	\$	2,189,574	\$	10,450	\$	-
Public safety		18,094,777		2,190,635		336,310		-
Transportation and streets		11,928,609		1,124,819		2,445,221		767,162
Sanitation, health and welfare		1,677,239		66,020		210,062		-
Natural resources and recreation		3,368,724		312,770		-		1,300
Economic development		7,287,952		2,281,581		603,653		1,676,269
Interest on long-term debt		1,568,164		-		-		-
Total governmental activities		48,923,495		8,165,399		3,605,696		2,444,731
Business-type activities:								
Water		3,919,480		5,445,096		-		11,584
Wastewater		4,151,512		5,321,043		-		54,839
Parking		1,880,606		955,977		-		171,210
Metro Ride		3,648,953		462,027		1,923,359		
Airport		397,648		143,425				5,610
Animal Control		189,136		134,358		26,860		
Total business-type activities		14,187,335		12,461,926		1,950,219		243,243
Total primary government	\$	63,110,830	\$	20,627,325	\$	5,555,915	\$	2,687,974
Component unit:								
Community Development Authority	\$	3,303,772	\$	1,194,906	\$	1,415,628	\$	186,751
		eral revenues:				, , , <u>, , , , , , , , , , , , , , , , </u>		
		roperty taxes, le roperty taxes, le						
		roperty taxes, le						
		roperty taxes, le						
		ther taxes	evica					
		rants and contr	ibutic	ne not restricte	d to s	pecific nurnos	20	
		vestment incor		his not restricte	u to sj	peenie puipose	23	
		liscellaneous	ne					
		ain on sale of c	anital	assats				
		ani on sale of e isfers	арпа	assets				
	1141							
		Change in n		ues and transfe sition	rs			
	Net	position - begin	-					
	Net	position - endir	ng					
		•	c					

(Continued on next page)

		· •	,	t Position	
	P	rimary Govern			
G	overnmental	Business-Ty			Component
	Activities	Activities		Total	Unit
\$	(2,798,006)	\$	- \$	(2,798,006)	\$ -
Ψ	(15,567,832)	Ŷ	-	(15,567,832)	÷ -
	(7,591,407)		-	(7,591,407)	-
	(1,401,157)		-	(1,401,157)	-
	(3,054,654)		-	(3,054,654)	-
	(2,726,449)		-	(2,726,449)	-
	(1,568,164)			(1,568,164)	
	(34,707,669)			(34,707,669)	
		1 50 5 6		1 525 200	
	-	1,537,2		1,537,200	-
	-	1,224,3		1,224,370	-
	-	(753,4		(753,419)	-
	-	(1,263,5 (248,6		(1,263,567) (248,613)	-
	-	(248,0		(248,013) (27,918)	-
	-	468,0		468,053	-
	(34,707,669)	468,0	153	(34,239,616)	
					(506,487)
	17,367,799	875,4	199	18,243,298	_
	4,123,000	075,	-	4,123,000	-
	560,800		_	560,800	-
	5,765,919		-	5,765,919	-
	1,670,665		-	1,670,665	-
	5,367,413		-	5,367,413	-
	339,521	1,3	317	340,838	22,894
	81,556		-	81,556	-
	69,193	2,6	557	71,850	-
	1,557,560	(1,557,5	<u>(60)</u>	-	
	36,903,426	(678,0	)87)	36,225,339	22,894
_	2,195,757	(210,0	)34)	1,985,723	(483,593)
	129,337,073	101,000,0	)87	230,337,160	20,640,901
\$	131,532,830	<u>\$ 100,790,0</u>	<u>)53</u>	232,322,883	\$ 20,157,308

#### Net (Expense) Revenue and

#### CITY OF WAUSAU, WISCONSIN BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2016

	General	Debt Service	TID #3 Downtown Development	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 7,985,775	\$ 1,898,330	\$ 3,837,088	\$ 5,248,623	\$ 8,444,018	\$ 27,413,834
Investments	23,429,542	-	-	-	54,675	23,484,217
Receivables (net of allowance for						
uncollectible accounts): Taxes	36,481,724	4,123,000	2,214,368	505,828	4,771,149	48,096,069
Delinquent personal property tax	6,092	4,123,000	2,214,308		4,//1,149	6,092
Accounts	1,217,123	-	-	4,777	150,834	1,372,734
Notes		-	1,321,292	-	8,734,829	10,056,121
Federal, state and local governments	86,691	-	139,658	332,475	120,777	679,601
Special assessments	-	-	-	374,602	-	374,602
Interest	83,677	-	-	-	-	83,677
Due from other funds	631,354	-	-	-	-	631,354
Advances to other funds	3,718,150	-	-	-	1,239,432	4,957,582
Inventories and prepayments	392,096					392,096
TOTAL ASSETS	\$ 74,032,224	\$ 6,021,330	\$ 7,512,406	\$ 6,466,305	\$ 23,515,714	\$ 117,547,979
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:	<b>•</b> • • • • • • •	¢.	<b>•</b> • • • • • • • •	<b>*</b> • • • • • • •	<b>*</b> • • • • • • • •	<b>•</b> • • • • • • • • • • • • • • • • • •
Accounts payable	\$ 859,529	\$ -	\$ 1,437,787	\$ 886,154	\$ 292,059	\$ 3,475,529
Accrued payroll and benefits Due to other governments	2,026,732 42,102,350	-	-	-	18,566	2,045,298 42,102,350
Due to other funds	42,102,550	-	- 7,266	-	-	42,102,330
Unearned revenues	599	-	7,200	1,781	69,215	71,595
Advances from other funds	-	-	2,607,329	-	2,350,253	4,957,582
Total Liabilities	44,989,210	-	4,052,382	887,935	2,730,093	52,659,620
Deferred Inflows of Resources:						
Unavailable revenue	436,317	-	1,321,292	373,015	8,734,829	10,865,453
Property taxes levied for subsequent year	17,579,529	4,123,000	2,214,368	505,828	4,771,149	29,193,874
Total Deferred Inflows						
of Resources	18,015,846	4,123,000	3,535,660	878,843	13,505,978	40,059,327
Fund balances:						
Nonspendable	4,110,246	-	-	-	-	4,110,246
Restricted	-	1,898,330	-	4,699,527	8,200,958	14,798,815
Committed	1,128,159	-	-	-	1,428,938	2,557,097
Unassigned	5,788,763	-	(75,636)	-	(2,350,253)	3,362,874
Total Fund Balances (Deficit)	11,027,168	1,898,330	(75,636)	4,699,527	7,279,643	24,829,032
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES						
AND FUND BALANCES	\$ 74,032,224	\$ 6,021,330	\$ 7,512,406	\$ 6,466,305	\$ 23,515,714	

(Continued on next page)

Total
Governmental
Funds

Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.	150,457,088
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.	10,872,229
Net pension amounts in governmental funds are not financial resources and, therefore, are not reported in the funds.	5,852,483
Investment in joint venture is not a financial resource and, therefore, is not reported in the funds.	225,090
Internal service funds are used to charge the costs of motor pool, insurance and employee benefits to individual funds.	
Assets and liabilities of these funds are included in governmental activities in the statement of net position.	7,045,612
Long-term liabilities, including long-term debt, are not due and payable in the current period and, therefore, are	
not reported in the funds.	(67,748,704)
Net position of governmental activities	<u>\$ 131,532,830</u>

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Year Ended December 31, 2016

	General	Debt Service	TID #3 Downtown Development	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES						
Taxes	\$ 17,072,739	\$ 4,123,000	\$ 2,108,433	\$ 450,000	\$ 5,334,184	\$ 29,088,356
Special assessments	-	-	-	218,505	59,587	278,092
Intergovernmental	7,929,706	-	73,868	446,361	1,200,946	9,650,881
Licenses and permits	856,103	-	-	-	41,320	897,423
Fines, forfeitures and penalties	379,671	-	-	-	-	379,671
Public charges for services	2,048,807	-	-	-	-	2,048,807
Intergovernmental charges						
for services	1,600,706	-	-	-	-	1,600,706
Commercial revenues	335,556	-	5,254	-	662,785	1,003,595
Miscellaneous revenues	340,490	53,723	1,161,450	194,180	859,335	2,609,178
Total Revenues	30,563,778	4,176,723	3,349,005	1,309,046	8,158,157	47,556,709
EXPENDITURES						
Current:						
General government	4,313,529	-	-	-	80,126	4,393,655
Public safety	16,145,321	-	-	-	263,253	16,408,574
Transportation and streets	7,263,021	-	-	-	-	7,263,021
Sanitation, health and welfare	969,091	-	-	-	741,785	1,710,876
Natural resources and recreation	2,489,383	-	-	-	48,333	2,537,716
Economic development	-	-	1,639,194	-	4,270,374	5,909,568
Capital outlay	-	-	7,049,794	6,246,417	5,240,405	18,536,616
Debt service:						
Principal retirement	-	7,857,778	-	-	-	7,857,778
Interest and debt service charges		1,162,230		70,114	36,082	1,268,426
Total Expenditures	31,180,345	9,020,008	8,688,988	6,316,531	10,680,358	65,886,230
Excess (Deficiency) of						
Revenues over Expenditures	(616,567)	(4,843,285)	(5,339,983)	(5,007,485)	(2,522,201)	(18,329,521)
OTHER FINANCING SOURCES (USES)						
Issuance of debt	-	1,300,000	8,414,779	6,105,000	6,747,000	22,566,779
Premium on debt issued	-	744,281		0,105,000	0,747,000	744,281
Transfers in	1,895,060	3,816,888	- 1,434,277	123,000	386,066	7,655,291
Transfers out	(275,473)	5,810,888	(2,041,961)	125,000	(3,630,297)	(5,947,731)
	(275,775)		(2,041,701)		(3,030,277)	(3,747,731)
Total Other Financing	4 (10 -0-					
Sources (Uses)	1,619,587	5,861,169	7,807,095	6,228,000	3,502,769	25,018,620
Net Change in Fund Balance	1,003,020	1,017,884	2,467,112	1,220,515	980,568	6,689,099
Beginning fund balances (deficit)	10,024,148	880,446	(2,542,748)	3,479,012	6,299,075	18,139,933
Ending fund balances (deficit)	\$ 11,027,168	\$ 1,898,330	\$ (75,636)	\$ 4,699,527	\$ 7,279,643	\$ 24,829,032

#### CITY OF WAUSAU, WISCONSIN RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended December 31, 2016

Net change in fund balances - total governmental funds	\$	6,689,099
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays, net of disposals,		
exceeded depreciation in the current period.		11,563,333
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		939,888
The issuance of long-term debt (e.g. bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term		
debt and related items.	(	(16,272,532)
Decrease in investment in joint venture reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in the funds.		(32,265)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(1,581,316)
Internal service funds are used to charge the costs of motor pool operations, insurance costs and employee benefits to individual funds. The net revenue of internal service fund activities is reported with the governmental activities.		889,550
Change in net position of governmental activities	\$	2,195,757

			Business Tyl Enterpri	Business Type Activities- Enterprise Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
ASSETS							
Current Assets:							
Cash and cash equivalents	\$ 2,491,970	\$ 3,065,195	\$ 778,160	\$ 64,634	\$ 101,774	\$ 6,501,733	\$ 3,515,489
Taxes receivable	I	I	I	601,600	140,139	741,739	ı
Accounts receivable	1,314,785	1,337,408	22,972	12,876	20,268	2,708,309	84,541
Due from other funds	ı	140,000	ı	ı	ı	140,000	ı
Due from other governments	ı	ı	ı	1,100,816	ı	1,100,816	ı
Inventories and prepayments	177,021	I		136,471	I	313,492	288,095
Total Current Assets	3,983,776	4,542,603	801,132	1,916,397	262,181	11,506,089	3,888,125
Noncurrent Assets:							
Restricted cash and cash equivalents:							
Replacement fund investments	420,000	3,594,484	'	ı	ı	4,014,484	ı
Property, Plant and Equipment:							
Property and equipment	54,122,033	62,820,142	31,681,519	9,024,825	4,140,152	161,788,671	12,610,844
Accumulated depreciation	(18, 585, 661)	(24,690,303)	(13, 232, 571)	(5,486,422)	(2,037,941)	(64, 032, 898)	(7,991,044)
Advance to other funds	•	1,120,000		I	1	1,120,000	·
Other assets	58,570	'	'	'	'	58,570	'
Total Noncurrent Assets	36,014,942	42,844,323	18,448,948	3,538,403	2,102,211	102,948,827	4,619,800
TOTAL ASSETS	39,998,718	47,386,926	19,250,080	5,454,800	2,364,392	114,454,916	8,507,925
<b>DEFERRED OUTFLOWS OF RESOURCES</b> Proportionate share of WRS pension plan Pension contributions for subsequent year	521,045 64,106	390,631 48,031	96,446 15,387	839,138 102,135	13,822 2,107	1,861,082 231,766	203,436 26,137
•							
TOTAL DEFERRED OUTFLOWS OF RESOURCES	585,151	438,662	111,833	941,273	15,929	2,092,848	229,573

CITY OF WAUSAU, WISCONSIN STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2016

			Business Enter	Business Type Activities- Enterprise Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
LIABILITIES Current Liabilities:				÷	÷		
Accounts payable Accrued payroll and benefits	\$ 60,823 86,839	\$ 633,460 65,577	\$ 21,105 20,908	5 <b>\$</b> 50,427 8 125,896	5 3,103 5 2,137	\$ 768,918 301,357	$\begin{array}{c} 8 & 103,093 \\ 18,645 \\ -20,000 \\ -20,00$
Claims payable Due to other funds	- 140.000			- 624.088		- 764.088	760,310 -
Due to other governments					24,944	24,944	
Unearned revenues		1	66,124	4 43,260	18,111	127,495	440,947
General obligation debt - current portion Accrued interest pavable	302,029 50,484	562,286 142.118				864,315 192.602	1 1
Total Current Liabilities	640,175	1,403,441	108,137	7 843,671	48,295	3,043,719	1,322,995
Noncurrent Liabilities: General obligation debt	3,280,972	6,028,033				9,309,005	
Advance from other funds	1,120,000	I				1,120,000	
Accrued liability - claims payable		I				1	223,759
Compensated absences	95,458	82,731	41,121			382,323	18,230
Net pension liability	104,695	/8,490	19,3/9			166,515	40,877
Total Noncurrent Liabilities	4,601,125	6,189,254	60,500	331,623	2,777	11,185,279	282,866
TOTAL LIABILITIES	5,241,300	7,592,695	168,637	1,175,294	51,072	14,228,998	1,605,861
DEFERRED INFLOWS OF RESOURCES Wisconsin retirement system pension related	220,328	165,182	40,783				86,025
Property taxes levied for subsequent year				601,600	140,139	741,739	
TOTAL DEFERRED INFLOWS OF RESOURCES	220,328	165,182	40,783	3 956,436	145,984	1,528,713	86,025
NET POSITION Net investment in capital assets	32,623,371	34,440,171	18,448,948	3,538,403	2,102,211	91,153,104	4,619,800
Restricted for capital improvements	420,000	1,964,534				2,384,534	
Unrestricted	2,078,870	3,663,006	703,545	725,940	81,054	7,252,415	2,425,812
TOTAL NET POSITION	\$ 35,122,241	\$ 40,067,711	\$ 19,152,493	3 \$ 4,264,343	\$ 2,183,265	\$ 100,790,053	\$ 7,045,612
Th	The notes to the finan	icial statements	are an integral p	to the financial statements are an integral part of this statement.	lent.		

			Business Ty Enterpri	Business Type Activities- Enterprise Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
<b>OPERATING REVENUES</b> Charges for services and sales Intergovernmental Other operating revenues	\$ 5,409,380 - 35,716	\$ 5,320,894 - 149	\$ 942,729 - 13.248	\$ 462,027 1,923,359 -	\$ 277,783 26,860 -	<pre>\$ 12,412,813 1,950,219 49.113</pre>	\$ 9,566,132 - 236,454
Total Operating Revenues	5,445,096	5,321,043	955,977	2,385,386	304,643	14,412,145	9,802,586
<b>OPERATING EXPENSES</b> Operating and maintenance Depreciation Insurance and claims	2,710,126 1,151,651 -	2,874,713 1,133,177 -	1,222,699 657,907 -	3,066,352 582,601 -	429,766 157,018 -	10,303,656 3,682,354 -	1,767,570 859,702 6,179,411
Total Operating Expenses	3,861,777	4,007,890	1,880,606	3,648,953	586,784	13,986,010	8,806,683
Operating income (loss)	1,583,319	1,313,153	(924,629)	(1,263,567)	(282, 141)	426,135	995,903
NONOPERATING REVENUES (EXPENSES) Property taxes Investment income Interest expense	- 82 (56,837)	- 1,235 (143,622)	211,052 -	547,342 -	117,105 -	875,499 1,317 (200,459)	
Amortization Gain on disposal of capital assets Total Nonomerating Revenues (Fynenses)	(806) 2,657 (54 964)	-		- - -		(800) 2,657 678 148	43,647
Income (loss) before Capital Contributions and Transfers	1,528,355	1,170,766	(713,577)	(716,225)	(165,036)	1,	1,039,550

- (150,000)	889,550	6,156,062	\$ 7,045,612
243,243 (1,557,560)	(210,034)	101,000,087	\$ 100,790,053
5,610	(159,426)	2,342,691	\$ 2,183,265
	(716,225)	4,980,568	<u>\$ 4,264,343</u> <u>\$</u>
171,210	(542,367)	19,694,860	\$ 19,152,493 \$
54,839 ( $450,000$ )	775,605	39,292,106	\$ 40,067,711
11,584 (1,107,560)	432,379	34,689,862	\$ 35,122,241
Capital contributions Transfers out	Change in Net Position	Net Position - beginning of year	Net position - end of year

			Business Type Activities- Enterprise Funds	e Activities- e Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers, users and others Payments to suppliers Payments to employees Net Cash Provided (Used) by Operating Activities	\$ 5,507,460 \$ (1,822,121) (800,573) 2,884,766	5,386,457 \$ (1,797,639) (706,123) 2,882,695	972,865 \$ (937,606) (251,940) (216,681)	1,815,814 \$ (1,457,830) (1,498,368) (1,140,384)	301,237 \$ (344,205) (58,682) (101,650)	13,983,833 (6,359,401) (3,315,686) 4,308,746	<pre>\$ 9,889,515 (7,528,747) (394,738) 1,966,030</pre>

# CASH FLOWS FROM NONCAPITAL

FINANCING ACTIVITIES	Property taxes received	Due to other funds	Due from other funds	Transfers out	Net Cash Provided (Used) by Noncapital	Financing Activities	
<b>FINANCING ACTIVITIES</b>	Property taxes received	Due to other funds	Due from other funds	Transfers out	Net Cash Provided (Use	Financing Activities	

# CAS RI

ASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	Proceeds from capital debt	Capital contributions	Acquisition and construction of capital assets	Principal paid on capital debt	Interest paid on capital debt	Proceeds from sale of capital assets	Net Cash Provided (Used) by Capital and	Netated Filialicitig Activites
SH FL RELAT	Proce	Capit	Acqu	Princ	Intere	Proce	ž	-

875,499484,088140,000 $(1,557,560)$	(57,973)	4,000,000 243,243 (3,892,531) (822,222) (57,302) 2,657 (526,155)
117,105 - -	117,105	5,610 (5,610) - -
547,342 624,088 -	1,171,430	- (20,048) - - (20,048)
211,052 - -	211,052	- 171,210 (172,710) - - - (1,500)
- - 140,000 (450,000)	(310,000)	2,000,000 54,839 (2,183,218) (301,840) (36,454) - -
- (140,000) - (1,107,560)	(1,247,560)	$\begin{array}{c} 2,000,000\\ 11,584\\ (1,510,945)\\ (520,382)\\ (20,848)\\ 2,657\end{array}$

(150,000)

(150,000)

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(1, 196, 173)

43,647

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(1, 152, 526)

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CASH FLOWS FROM INVESTING ACTIVITIES Investment income received		82	1,235		'			1	1,317		'
Net Increase (Decrease) in Cash and Cash Equivalents		1,599,354	2,107,257	2	(7,129)	10,998		15,455	3,725,935	663,504	504
Cash and cash equivalents - beginning of year		1,312,616	4,552,422	0	785,289	53,636		86,319	6,790,282	2,851,985	985
Cash and cash equivalents - end of year	$\mathbf{S}$	2,911,970 \$	6,659,679	~	778,160	\$ 64,634	÷	101,774 \$	10,516,217 \$	3,515,489	489
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss)	S	1,583,319 \$	1,313,153	\$ \$	(924,629)	\$ (1,263,567)	\$ (,	(282,141) \$	426,135 \$	995,903	903
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Denreciation exnemes		1 151 651	1 133 177	L	657 907	582 601		157 018	3 682 354	859	859 702
Changes in assets and liabilities:		100,101,1	111,001,1	_		100,200		010,101	F.C. 700.0		701
Accounts receivable		62,364	65,414	<del></del>	10,797	(592, 780)	(	(6,027)	(460, 232)	75,	75,771
Inventories and prepayments		(9,463)			I	33,008	~	ı	23,545	17,	17,070
Accounts payable		(13,017)	270,867	~	7,865	(95,034)	(1	(679)	170,002	(62,	(62, 230)
Due to other governments		ı	•		I	•		22,542	22,542		ı
Accrued payroll and compensated absences		47,135	46,870	_	18,966	72,707	-	2,137	187,815	15,	15,321
Pension related liabilities and deferred amounts		62,777	53,214	<del></del>	6,322	99,473		2,879	224,665	24,	24,699
Claims payable		I			ı			ı	I	28,	28,636
Uncarned revenues		"			6,091	23,208		2,621	31,920	11,	11,158
Net cash provided (used) by operating activities	$\boldsymbol{s}$	2,884,766 \$	2,882,695	\$	(216,681)	\$ (1,140,384)	\$	(101,650) \$	4,308,746 \$	1,966,030	030
Reconciliation of Cash and Cash Equivalents to Statement of Net Position											
Unrestricted Restricted (noncurrent)	\$	2,491,970 \$ 420,000	3,065,195 3,594,484	s +	778,160	\$ 64,634 -	<del>∽</del>	101,774 \$	6,501,733 \$	3,515,489	
Total cash and cash equivalents	÷	2,911,970 \$	6,659,679	\$	778,160	\$ 64,634	÷	101,774 \$	10,516,217 \$	3,515,489	489

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

December 31, 2016

	Cemetery Private Purpose Trust Fund	Agency Funds
ASSETS Cash and cash equivalents Accounts receivable	\$ 570,093	\$ 617,707 12,609
TOTAL ASSETS	570,093	\$ 630,316
LIABILITIES Accounts payable	<u>-</u>	\$ 630,316
<b>NET POSITION</b> Held in trust for private purpose	\$ 570,093	

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

Year Ended December 31, 2016

	Cemetery Private Purpose Trust Fund
ADDITIONS Net increase in fair value of investments Interest and dividends	\$
Total additions	52,373
<b>DEDUCTIONS</b> Distributions to beneficiary Administrative expenses	6,394 4,984
Total deductions	11,378
Change in net position	40,995
Net position - beginning of year	529,098
Net position - end of year	\$ 570,093

WISCONSIN	, STATEMENTS	1, 2016
CITY OF WAUSAU, WISCONSIN	NOTES TO FINANCIAL STATEMENTS	DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Wausau, Wisconsin, ("the City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for estabilishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

## A. REPORTING ENTITY

This report includes all of the funds of the City. The reporting entity for the City consists of the which the primary government and its component units. Component units are legally separate organizations for which the primary government are the iterations for which the nature and significance of their relationship with the primary government are enable and significance of their relationship with the primary government are used that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a volting majority of the organization's government is financially accountable if (1) it appoints as volting majority of the organization's government of the impose its will on that organization. (2) it appoints a volting majority of the organization's government of the predented no mode and the regarization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. (3) the organization is governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the direct of the direct or held by the separate organization are entirely to the economic resources received or held by the separate organization are entirely to access, a majority of the economic resources received or held by the separate organization are entirely to access, a majority of the economic resources received or held by the separate organization are entirely to access, a majority of the economic resources received or held by the separate organization are entirely or the economic resources received or held by the separate organization are entirely to access, a majority of the economic resources received or held by the separate organization; and (3) the comomic resources receiv

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its criterase, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

**Discretely presented component unit.** The Community Development Authority of the City of Wausau was created under Section 66.4325 of the Wisconsin Statutes for the purpose of carrying out blight elimination, slum clearance, urban renewal programs and housing projects. The board of the Authority is appointed by the Mayor and two commissioners are members of the City Council. Wisconsin Statutes proteide frictumstances whereby the City can impose its will on the Authority, and also create a potential financial benefit to or burden on the City. The Community Development

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## A. REPORTING ENTITY (Continued)

Authority Commission approves the annual budget, is fiscally separate from the City and possesses independent authority to acquire property and issue debt. As a component unit, the Authority's financial statements have been presented as a discrete column in the City's financial statements. Complete financial statements can be obtained from:

Community Development Authority City of Wausau City Hall 407 Grant Street Wausau, WI 54403-4783 Joint venture. The City of Wausau, in conjunction with Marathon County, has created the Citycloury Information Technology Commission. The commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissions. Effective April 1, 2009, North Central Health Care also became a member of the Commission. The joint venture arrangement provides that net operating costs were subsidized 30% by the City prior to April 1, 2009 and are currently at 21%, with the remainder funded by the other members. All capital assets, unless otherwise shown to benefit only one owner, are paid for on a percentage basis.

# B. GOVERNMENT-WIDE FINANCIAL STATEMENTS

In February 2015, the GASB issued Statement No. 72 – *Fair Value Measurement and Application*. This statement addresses accounting and financial reporting issues related to fair value measurements. It defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This standard was implemented January 1, 2016.

In August 2015, the GASB issued Statement No. 77 - Tax Abatement Disclosures. This statement addresses accounting and financial reporting issues related to tax abatements. This standard was implemented January 1, 2016.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or excives. Likewise, the primary government is reported separately from a legally separate component unit for which the primary government is financially accountable.

<b>CITY OF WAUSAU, WISCONSIN</b> NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016	NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)	B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)	The City reports the following major governmental funds:	General Fund – The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for and reported in another fund.	Debt Service Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for principal and interest costs. Sources of revenue are property taxes, interest earnings and reimbursements from departments for debt payments.	TID #3 Downtown Development Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay within the downtown.	Capital Improvements Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay related to the City's annual	capital improvements plain. The City reports the following major enterprise funds:	Water Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned water facilities.	Wastewater Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned wastewater facilities.	Parking Utility – This fund accounts for the financing of the operation and maintenance of the City-owned parking facilities.	Metro Ride – This fund accounts for the financing of the operation and maintenance of the City transit system.	The City reports the following non-major governmental funds:	Special Revenue Funds – These funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service and capital projects.	Grants Holtz-Krause Clean Up Recycling HUD Mortgage Hazardous Materials Emergency EMS Grant DLAD Mortgage Program Response Rental Licensing Economic Development Housing Stock Improvement 400 Block Federal Rent Rehabilitation Room Tax WRRP Rehabilitation Public Access Cable
CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016	NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)	B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)	The statement of activities demonstrates the degree to which the direct expenses of a given function		purchase, are or directly period intom goods, services of privinges provided or a piver inductor of segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.	Financial statements of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute is constrated authors of seconds without of second influence defended influence for	accounts, which constitute its assets, deterted outhows of resources, induitutes, deterted inflows of resources, net position/fund equity, revenues, and expenditures/expenses.			statements. An emphasis is praced on major numes when us governmental and propretary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:	<ul> <li>a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and</li> </ul>	b. The same element of the individual governmental fund or enterprise fund that met the 10	percent test is at tests is percent of the corresponding total for all governmental and checkprise funds combined.	<ul> <li>In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.</li> </ul>	

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

Capital Project Funds – These funds are used to account for financial resources that are restricted, committed or assigned to expenditure for capital outlays.

Central Capital Purchasing TID #5 Industrial Park Fund TID #6 West Side Development Fund TID #7 West Side Development Fund TID #8 Near West Side Fund TID #9 Big Bull Falls Fund TID #10 Industrial Park Fund The City reports the Airport Fund and Animal Control Fund as non-major enterprise funds. Additionally, the City reports the following fund types: Internal Service Funds - The Motor Pool Internal Service Fund is used to account for Motor Pool services provided by one department to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis. The Insurance Fund is used to account for accumulation of charges for and allocation of costs associated with insurance premiums and claims paid. The Employee Benefits and the Employee HRA/Wellness Funds are used to accountlation of charges for and allocation of costs associated with insurance premiums and claims paid. The Employee Benefits and the Employee HRA/Wellness Funds are used to account for the accountation of charges for and allocation of costs associated with employee health and dental premiums and claims paid.

The Private-purpose Trust Fund is used to account for resources legally held in trust for use by a non-profit organization to provide for cemetery perpetual care. All resources of the fund, including any earnings on invested resources, are used to support the organization's activities.

Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for Wausan Events, Inc., Main Street Wausau, Inc. and the Business Improvement District generated to provide for area-wide events and local promotion, and for the Entrepreneurial & Education Center generated Muogh industrial development.

## C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, only report assets and liabilities and, consequently, do not have a measurement focus. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting fropent ytaxes are recorded as receivables and deferred inflows. Grants and similar items are the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as no as all eligibility requirements imposed by the provider have been mer.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)

Special assessments are recorded as revenue when carned. Unbilled receivables are recorded as revenues when services are provided.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified acrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current prior of soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accural accounting. However, unmatured interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is expected to be paid with available expendable financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources and are recognized as revenues in the succeeding year when services financed by the levy are being provided. Intergovernmental grants and aids are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City that are not currently available are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Long-term receivables, such as special assessments, notes and mortgages, are recorded as receivables and deferred inflows of resources. In subsequent periods, when revenue recognition criteria are met or when the City has a legal claim to the resources, revenues are recorded. Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues, such as licenses and permits, fines and forfeitures, and miscellaneous revenues, are recognized when payment is received or when measurable and available under the criteria described above. The City reports deferred inflows of resources on its governmental funds balance sheet. For governmental fund financial statements, deferred inflows arise when a potential revenue source does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when monies are recognition criteria are met or the City has a legal claim to the resources, the unearned both revenue is recognition criteria are met or the City has a legal claim to the resources, the unearned monies are recognition criteria are met or the City has a legal claim to the resources, the unearned revenue is removed from the balance sheet and revenue is recognized.

As a general rule, the effect of interfund activity has been eliminated from the government-wide famoial statements. Exceptions to this general rule are charges between the City's water and wastewater utilities and various other functions of the government. Elimination of these charges would disjort the direct octs and program revenues reported for the various functions concerned.

CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued) Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *monoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Wastewarer, Parking, Metro Ride, Airport and Amimal Control enterprise funds are charges to customers for sales and services and intergovernmental operating revenues. Operating expenses for enterprise funds and intergovernmental operating revenues and enterprise funds and hereital service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses for enterprise funds an operating revenues and expresses to releave and enterprise funds are been asset.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY
- 1. Deposits and Investments

The City maintains separate and distinct accounts for the Cemetery Private-purpose Trust Fund, Community Development Department and Community Development Authority (a discretely presented component unit). All other funds share common accounts to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The City is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11 (2) these statutes authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, obligations of Wisconsin governmental units, time deposits, repurchase agreements, certain qualities of commercial paper; the State of Wisconsin Local Government Investment Pool; and certain money matter mutual funds.

Investments are stated at fair value consistent with the provisions of GASB Statement No. 31. Fair values are based on quoted market prices. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

1. Deposits and Investments (Continued)

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2016, the fair value of the LGIP's assets was substantially equal to the City's share as reported in these statements.

2. Receivable and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as either "due from/due to other funds" (current portion) or "devances to/from other funds" (non-current portion). Any residual blances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". Advances between funds are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable in the governmental activities are shown net of an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided for the Water and Wastewater Utilities since they are able to place delinquent bills on the tax roll.

Estimated unbilled revenues from the Water and Wastewater Utility Funds are recognized at the end of the year based on billings during the month following the close of the fiscal year.

Property taxes consist of taxes on real estate and personal property. Property taxes are levied in December of each year based on assessed value as of January 1 of that year and become an enforceable lien on the property the following January 1. The amount levied is applicable to the budget of the ensuing calendar year and become due as of January 1 of that year. Collections are made by the City through July 31. In addition to property taxes for the City, taxes are also collected for and remitted to the state and county governments as well as local school and technical college districts. The City settles with all entities on the  $15^{60}$  of January, February, May and August based on the taxes collected through the end of each preceding month. Payment due dates are full payment by January 31, or partial payments by January 31, April 30 and July 31 of each year. At year end, property taxes levied for each fund are recorded as taxes receivable and deferred inflows of resources.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 3. Inventories and Prepayments

Inventories consist of expendable supplies held for consumption. Inventories are stated at cost with value being determined on the "first-in, first-out" basis of accounting. The cost is recorded as an expenditure or an expense at the time the individual inventory items are consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the end of the current year are recorded as prepayments in both government-wide and fund financial statements.

Inventories and prepayments of governmental fund types are offset by a nonspendable fund balance account which indicated that assets do not represent spendable available financial resources.

## 4. Restricted Assets

Restricted assets consist of cash and investments restricted for the Water and Wastewater Fund plant replacement. In addition, designated funds have also been restricted in the discretely presented component unit. Current liabilities payable from these restricted assets are so classified.

## 5. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, diedwalks and similar items), are reported in the applicable governmental activities to business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than 55,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost of similar devines of two years. Such assets are recorded at historical cost of the purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extracture assets are not capitalized. In accordance with GASB 34, the City has reported its major networks of infrastructure assets as of January 1, 2007. Major outlays for capital assets and improvements are capitalized as projects are constructed. Net interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Total interest expense incurred by the Water and Wastewater Utilities during the current fiscal year was \$200,459, none of which was capitalized.

Depreciation of all exhaustible capital assets of the City, as well as its component unit, is recorded as an expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 5. Capital Assets (Continued)

25-50 Years	15-150 Years	3-25 Years	20-50 Years
Buildings	Improvements other than buildings	Machinery and equipment	Infrastructure

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

## 6. Other Assets

In governmental funds, debt issuance related costs are recognized as expenditures in the current period. For the government-wide and proprietary fund type financial statements, debt discounts and premiums are deferred and amortized over the term of the related debt issue.

## 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacation. Varying amounts of the unused accumulated sick pay vests upon meeting specific requirements and is convertible into health insurance upon retirement. The City's policy is to allow employees to vest any unused vacation credits. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee terminations and/or retirements or are payable with expendable available resources.

## 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, defeared outflows of resources, represents a consumption of ret position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualify for reporting in this category in the government-wide statement of net position and on the proprietary find statement of net position. These items are deferred charges on refunding of debt, which is deferred over the remaining term of the City's proportionate share of the Wisconsin Retirement System pension plan which is deferred and amoritized over the remaining service lives of the pension plan which is deferred and amoritized over the remaining service are charged to subsequent year which are observed to subsequent year which is deferred and emoritized over the remaining service are charged to subsequent year which is deferred and emoritized over the expected remaining service lives of the pension plan which is deferred and amortized over the expected remaining service are charged to subsequent year's operations.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 8. Deferred Outflows/Inflows or Resources (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement denement, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources. This separate financial statement denement, deferred inflows of reporting in this category in the government-wide statement of net position. The first is properly tracks, which will be recognized as an inflow of resources in the subsequent year for which it was leaved. The scene of its related to the City's proportionate share of the Wisconsin Retirement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants. The City also has an additional type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenues, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from three source, special assessments, loans receivable, and meaned revenues. The resources the and recognized as an inflow of resources in the period the amounts become available.

### 9. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported at liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond issuance costs during the current period. The face amount of debt issued (plus any premiums) is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions form WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments finduding refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

### 11. Net Position or Fund Equity

### **Governmental Fund Financial Statements**

Governmental fund equity is classified as fund balance. In accordance with GASB Statement No. 54, *"Fund Balance Reporting and Governmental Fund Type Definitions"* the City classifies governmental fund balance as follows:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory or long-term loans receivable) or are required to be maintained in tact;
  - Restricted fund balance amounts constrained to specific purposes by the providers (such as grantors, bondholders and higher levels of government) through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority; fund balance amounts are committed through a formal action (resolution); changes to the constraints imposed require the same formal action of the City that originally created the commitment;
- Assigned fund balance amounts a government intends to use for specific purpose; intent can be expressed by the governing body or by an official or body to which the government body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; these amounts are reported only in the general fund.

City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through carryover resolutions. A fund balance commitment is further indicated in the budget document as a designation or commitment on the fund (such as for special incentives). Assigned fund balance is established by City Council through adoption or anneuthment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt service, or for other purposes).

## Government-wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 11. Net Position or Fund Equity (Continued)

- Net investment in capital assets amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets and any capital related deferred inflows of resources.
- Restricted net position amount of net position that is subject to restrictions that are imposed by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position net position that is neither classified as restricted nor as net investment in capital assets.

### Use of Restricted Resources

When an expense is incurred that can be paid using either restricted or unrestricted resources, the City's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the City's policy is to first apply the expenditure toward restricted fund balance and then to other less-restrictive classifications – committed and then assigned fund balance before using unasigned fund balances.

## NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND GOVERNMENT-WIDE STATEMENT OF NET POSITION The governmental fund balance sheet includes a reconciliation between *fund balance – total* governmental *funds* and *net position – governmental activities* as reported in the government-wide statement of the reconciliation explains that "other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds". The details of this \$10,872,229 difference are as follows:

Loans and mortgages receivable	\$ 10,062,897
Unpaid fines and forfeitures	436,317
Special assessments receivable	373,015
Net adjustment to increase fund balance - total governmental	
funds to arrive at net position - governmental activities	\$ 10,872,229

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION (Continued) Another element of that reconcilitation states that "long-term liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds". The details of this \$67,748,704 difference are as follows:

\$ 64,906,284	1,088,057	642,281	1,154,802 (42,720)		\$ 67,748,704
Bonds and notes payable	Less: Deferred charges for discounts, premiums and deferred interest from refunding (to be amortized over life of debt)	Accrued interest payable	Compensated absences Postemployment benefits	Net adjustment to reduce fund balance - total governmental	funds to arrive at net position - governmental activities

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES The governmental fund statement of revenues, expenditures and changes in fund balances includes a reconciliation between *net change in fund balances – total governmental funds* and *changes in net position of governmental activities*. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated under their settimated and reported as a difference are as follows:" The details of this \$11,563,333 difference are as follows:

\$ 16,369,620	(99, 174)	(4,707,113)			\$ 11,563,333
Capital outlay	Loss on disposal of capital assets	Depreciation expense	Net adjustment to increase net change in fund balances -	total governmental funds to arrive at change in net position	of governmental activities

## NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued) Another element of that reconcilitation states that "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$939,888 difference are as follows:

\$ 1,214,258	51,746	(326,116)			\$ 939,888
Net change in loan and mortgage notes receivable	Net change in fines and forfeitures receivable	Net change in special assessments receivable	Net adjustment to increase net change in fund balances -	total governmental funds to arrive at change in net position	of governmental activities

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, notes) provides entrent financial resources to governmental funds, while the repayment of the principal of long-term debt consumes and entred remansion. However, has any effect on net position." Also, governmental funds report the effect to premiums discounts and similar items when debt is first issued, whereas these amounts are deferred and amountized in the statement of activities. The details of this \$16,272,532 difference are so follows:

Debt issued or incurred:	
Issuance of general obligation bonds and notes	\$(23,386,029
Premiums on debt issued	(744,281
Principal repayments on general obligation debt	7,857,778
Net adjustment to decrease net change in fund balances -	

<u>()</u>

\$(16,272,532)

total governmental funds to arrive at change in net position

of governmental activities

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$1,581,316 difference are as follows:

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES. EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued)

(ts (1,404,521)	nces/postemployment benefits 122,945	(252,083)	scount and premium costs (47,657)	Net adjustment to decrease <i>net change in fund balances</i> -	teriner junes to answe a creatize in net position (1.581,316)
Net pension benefits	Compensated absences/postemployment benefits	Accrued interest	Amortization of discount and premium costs	Net adjustment to decrease	of governmental activities

# NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. BUDGETARY INFORMATION

Budgeting is an essential element of the financial planning, control and evaluation process of the City. Annual budgets are adopted on a basis consistent with generally accopted accounting principles for the General Fund, Debt Service Fund, the following Special Revenue Funds: Grants, HUD Mortgage, Economic Development, WRRP Rehabilitation, Holtz-Krause Clean Up, Hazardous Materials Emergency Response, Room Tax, Public Access Cable, Recycling, EMS Grant, Rental Licensing and 400 Block; and the following Capital Project Funds: TD #3 Downtown Development, TD #5 Industrial Park, TD #6 Big Bull Falls, TD #10 Industrial Park and Capital Improvements. All appropriations lapse at year end. On or before the last day of August, all departments of the government submit requests for appropriations to the City's Finance Director so that a budget may be prepared. The budget is prepared by fund, department or program, and includes information on the prior year, year-to-date current year activity, current year estimates and requested appropriations for the next year. The City's Finance Committee holds several budgetary review meetings to consider the departmental budgets. On or before the first Tuesday of November, the proposed budget is presented to the City Council for review. The Council holds public hearings to obtain taxpayer comments. The final adoption of the budget is by way of an annual budget resolution and must be passed by the Council no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows for the governmental fund types with annual budgets: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level.

# NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

## A. BUDGETARY INFORMATION (Continued)

The City's Finance Director and Mayor may authorize new appropriations or transfers of budgeted amounts within expenditures of a cost center up to \$5,000. Amounts up to \$15,000 require Finance Committee approval and transfers or new appropriations over \$15,000 require two-thirds (2/3) Council approval to amend the budget. Supplemental appropriations were necessary during the year but were not material in relation to the original appropriation. All such supplemental appropriations were properly authorized by the Common Council. Budget data presented in the financial statements reflect any adjustments made. The Council may amend the budget resolution in two respects: (a) it may transfer appropriations from one particular fund to another fund or it may add new objects within a fund. The Council may do this by means of a resolution; (b) it may increase the aggregate total of appropriations in order to reflect changes in financial circumstances either not contremplated in the annual budget resolution or due to financial circumstances which by their very nature are difficult to estimate with exactness at the time of the enactment of the annual budget resolution. The Council may do this by means of a resolution adopted by a two-thride vote of the members. The Council may by resolution, appropriate money from its contingent fund for any lawful purpose. Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated during the ensuing year.

# B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended December 31, 2016, expenditures exceeded appropriations for the following departmental cost centers in the General Fund: City council by \$438, City promotions by \$10,367, City terkvourser service by \$4,914. Unclassified by \$60, Fire department by \$136,013 and Garbage and refuse collection by \$11,911. Transfers out in the General Fund. an other financing use, also exceeded appropriations by \$275,473. The HUD Mortgage, Economic Development, WRRP Rehabilitation, Room Tax, Public Access, Recycling, and 400 Block special reveue funds incurred expenditures over appropriations by \$48,801, \$590,285, \$169,220, \$61,343, \$240, \$96,152, and \$130 respectively; and in the Debt Service Fund by \$1,323,995. Excess expenditures in the general fund, available fund balance. Those incurred in the capital project funds were funded with debt proceeds and advances from the General Fund.

### C. DEFICIT FUND EQUITY

The TID #3 Downtown Development, TID #7 West Side Development, TID #9 Big Bull Falls and TID #10 Industrial Park capital project funds had deficit fund equity of \$75,636, \$1,999,763, \$83,397 and \$267,093 respectively, as of December 31, 2016. In addition, the Employee Benefits internal service fund had a deficit fund equity of \$271,741 at December 31, 2016. The City intends to fund the above fund balance deficits from future operation of these funds.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 4 – DETAILED NOTES ON ALL FUNDS

## A. CASH AND INVESTMENTS

Cash and investments as of December 31, 2016 are classified in the accompanying financial statements as follows:

Statement of net position - Cash and cash equivalents	\$ 37,431,056
Restricted assets - cash and cash equivalents	4,014,484
Statement of net position - fiduciary funds	
Cash and cash equivalents	
Cemetery Private Purpose Trust Fund	570,093
Agency Funds	617,707
	\$ 66,117,557
Cash on hand	\$ 12,599
Deposits with financial institutions	20,471,211
Investments	45,633,747
	\$ 66,117,557

# Investments Authorized by the State of Wisconsin and the City's Investment Policy

The City's investment policy as governed by Wisconsin State Statutes authorizes the following types of investments:

- U.S. Government agency bonds or securities;
- Certificates of deposit and repurchase agreements;
- Bonds or securities of any county, city, drainage district, vocational, technical and adult education district, village, town or school district in the state;
  - execution control, strings, town or solidor unstation in static,
     Bankers acceptances issued by domestic banks which are eligible for purchase by the Federal Reserve System;
    - Commercial paper rated in the highest short-term rating categories by rating agencies;
       Medium term comorate notes issued by comorations organized and operating within the second structure of the s
- Medium term corporate notes issued by corporations organized and operating within the U.S. or by depository institutions licensed by the U.S. or any state and operating in the U.S.;
  - Money market mutual funds regulated by the Securities and Exchange Commission whose portfolios consist of U.S. Treasury or government obligations; and,
    - State of Wisconsin Local Government Investment Pool.

## NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

A. CASH AND INVESTMENTS (Continued)

### Fair Value Measurements

The City implemented GASB Statement No. 72, Fair Value Measurement and Application, for the year ending December 31, 2016. The City categorizes its fair value measurements within the fair value hierarchy stablished by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant tobservable inputs. The City has the following fair value measurements as of December 31, 2016:

	Fair	/alue	Fair Value Measurements Using:	Using:
	Level 1		Level 2	Level 3
U.S. Agencies	s	Ś	17,353,297	۰ د
Negotiable CD's			748,088	
Municipal Bonds			4,156,655	
External Investment Pools			837,129	'
Total Investments	S	ŝ	23,095,169	' S

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's policy for managing its exposure to interest rate rate risk is to purchase a combination of shorter term and longer term investments and to time cash flows from maturities of tha portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments to fluctuating interest rates is provided by the following table that shows distribution of the City's investments by maturity:

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

A. CASH AND INVESTMENTS (Continued)

#### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the newsement. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City will minimize credit risk by limiting the type of investments to U.S. treasury obligations, U.S. government agency obligations, money market mutual funds, cretificates of deposit and local government investment pools. The City will also diversify its investment portloio so as to minimize losses from any one type of security or from any one individual issuer. The City had investments in the Local Government Investment Pool and Wells Fargo Treasury Money Market Fund which were not rated.

In addition, the City held investments in U.S. agency securities that were rated AAA, municipal bonds rated AA1 – AA2, and negotiable CD's that were not rated.

### **Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the City's investment in a single issuer. The City's investment policy addresses this risk by requiring diversification of investments by security type and institution. With the exception of U.S. Treasury securities, no more than 50% of the City's total investment portfolio will be invested in a single type of security.

At December 31, 2016, concentrations making up over 5% of the City's investment portfolio were as follows:

Percentage of Portfolio	6.6% 15.8% 10.8%
Issuer	Federal National Mortgage Association Federal Home Loan Mortgage Corporation Federal Farm Credit Bank
Investment type	U.S. Agencies U.S. Agencies U.S. Agencies

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

## A. CASH AND INVESTMENTS (Continued)

### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment to rolateral securities that are in the possession of an outside party. The custodial credit risk for investment to rolateral securities that are in the possession of an outside party. The City's investment to rolateral securities that are in the possession of an outside party. The City's investment to rolateral securities that are in the following provisions for exposure to custodial credit risk for deposits or investments, other than the following provisions for deposits. The City's investment policy requires collateralization on certificates of deposit and trepurchase agreements at a level of 105% of the market value less anounts covreted by the FDIC; and, the City Council approves and designates a list of authorized depository institutions based on evaluation and recommendation of the Finance Committee and City Finance Director.

At December 31, 2016, the carrying amount of the City's deposits was \$20,471,211 and the financial institution balance. was \$19,467,147. Of the financial institution balance, \$2,690,901 was covered by federal depository insurance, \$500,000 was covered by the national credit union share insurance fund, \$3,5350,388 was covered by the State Deposit Guarance Fund, \$11,298,045 was covered by a collateral agreement, and \$1,627,813 was uninsured and uncollateralized.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for interest-bearing demand deposits per official custodian per depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for all time accounts, asvings accounts and interest-bearing demand deposit accounts per official custodian per depository institution. In addition, the above-mentioned State Deposit Guarantee Fund through the State of Wisconsin provides additional coverage frowinged by the FDIC. However, although the fund had reserves available at December 31, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted at which time the fund is abolished.

CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

### B. RECEIVABLES

Receivables for the year ended December 31, 2016 for the City's general fund have been shown net of allowances for uncollectible accounts and uncollectible delinquent personal property taxes of \$2,895,905 and \$117,059, respectively. Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the breakdown of unavailable and unearned revenues reported as deferred inflows of resources in the governmental funds were as follows:

Unavailable Unearned	- \$ 29,193,874	10,056,121 -	436,317 -	373,015 -		\$ 10,865,453 \$ 29,193,874
	Property taxes receivable \$	Loans and mortgages receivable	Unpaid fines and forfeitures	Special assessments not yet due	Total deferred/unearned revenue for	governmental funds

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

### C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities Capital assets not being depreciated: Land Construction in monomes	\$ 37,525,015 3 570 176	\$ 1,616,548 12,245,683	\$ 14 573 004)	\$ 39,141,563 11 250 905
Total capital assets not being depreciated	41,104,141	13,862,231	(4,573,904)	50,392,468
Capital assets being depreciated: Buildings and improvements Machinery and equipment	26,291,746 22,700,265	2,636,577 2,173,662	- - - - - -	28,928,323 24,266,828
Total capital assets being depreciated	178,271,484	8,357,509	(1,070,392)	185,558,601
Less accumulated depreciation for: Buildings and improvements Machinery and equipment	(10,961,948) (15,181,456) (50,055,136)	(909,677) (1,587,835) (1,60,0303)	- 526,819 364 355	(11,871,625) (16,242,472) (52,746,044)
Total accumulated depreciation	(76,198,540)	(5,566,815)	891,174	(80,874,181)
Total capital assets being depreciated, net	102,072,944	2,790,694	(179,218)	104,684,420
Governmental activities capital assets, net	\$ 143,177,085	\$ 16,652,925	\$ (4,753,122)	155,076,888
Less: Capital related general obligation debt Less: Unamortized debt premiums Add: Deferred loss on debt refunding Net investment in capital assets				(54,612,064) (1,324,633) 309,837 \$ 99,450,028

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

C. CAPITAL ASSETS (Continued)

, ,	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities Capital assets not being depreciated: Land Construction in progress	\$ 3,867,711 1,756,208	\$ 3,727,076	\$ (2,472,871)	\$ 3,867,711 3,010,413
Total capital assets not being depreciated	5,623,919	3,727,076	(2,472,871)	6,878,124
Capital assets being depreciated: Buildings and improvements Machinery and equipment Water infrastructure Wastewater infrastructure Total capital assets being depreciated	45,029,428 27,648,243 40,898,100 39,363,947 152,939,718	31,796 434,579 1,349,283 850,821 2,666,479	- (118,806) (403,954) (172,890) (695,650)	45,061,224 27,964,016 41,843,429 40,041,878 154,910,547
Less accumulated depreciation for: Buildings and improvements Machinery and equipment Water infrastructure Wastewater infrastructure Total accumulated depreciation	(23,060,878) (18,636,943) (10,364,720) (8,983,653) (61,046,194)	$\begin{array}{c} (1,181,441) \\ (1,281,786) \\ (762,243) \\ (762,243) \\ (456,884) \\ (3,682,354) \end{array}$	- 118,806 403,954 172,890 695,650	$\begin{array}{c} (24,242,319)\\ (19,799,923)\\ (10,723,009)\\ (9,267,647)\\ (64,032,898)\end{array}$
Total capital assets being depreciated, net	91,893,524	(1,015,875)	'	90,877,649
Business-type activities capital assets, net	\$ 97,517,443	\$ 2,711,201	\$ (2,472,871)	\$ 97,755,773
Less: Capital related general obligation debt Net investment in capital assets				$\frac{(6,602,669)}{\$ 91,153,104}$
Depreciation expense was charged to functions/programs of the City as follows:	s/programs of the	City as follows:		
Governmental activities: Cieneral government Public satety Transportation and streets Natural resources and recreation Economic development Capital assets held by internal service funds Total depreciation expense - governmental activities Business-type activities: Water	vice funds ıse - governmenta	ul activities	<pre>\$ 327,702 480,912 3,182,912 711,367 47,91 859,702 \$ 5,566,815 \$ 1,151,651 \$ 1,151,651</pre>	
wasewater Parking Metro Ride Airport Total depreciation expense - business-type activities	nse - business-typ	e activities	1,133,177 657,907 582,601 157,018 \$ 3,682,354	

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables represent short-term loans from one fund to another to cover cash overdrafts or represent current portion of advances for specific funds. Interfund receivables and payables at December 31, 2016 are as follows:

Amount	\$ 7,266 624,088	140,000	771,354	(147, 266)	\$ 624,088
Payable Fund	TID #3 Downtown Development Fund Metro Ride	Water Utility	ients	-wide financial statements	Total - Government-wide financial statements
Receivable Fund	General Fund	Wastewater Utility	Total - fund financial statements	Elimination for government-wide financial statements	Total - Governmen

Advances between funds represent long-term loans principally for capital purposes. The composition of interfund advances as of December 31, 2016 is as follows:

Amount	\$ 1,367,897 1,999,763 83,397 267,093	1,239,432	$\frac{1,120,000}{6,077,582}$	(6,077,582)	' S
Payable Fund	TID #3 Downtown Development Fund TID #7 West Side Development Fund TID #9 Big Bull Falls Fund TID #10 Industrial Park Fund	TID #3 Downtown Development Fund	Water Utility ements	Elimination for government-wide financial statements	Total - Government-wide financial statements
Receivable Fund	General Fund	Holtz-Krause Clean Up Fund	Wasterwater Utility Wasterwater Total - fund financial statements	Elimination for governme	Total - Governm

For the statement of net position, interfund balances owed within the governmental activities or business-type activities are netted and eliminated. Interfund transfers for the year ended December 31, 2016 are as follows:

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

	Transfers to	Transfers from	
General Fund Room Tay Fund	2	\$ 187-500	
Recycling Fund	95,000		
Rental Licensing Fund	135,375	1	
Central Capital Purchasing	45,098		
Water Utility Fund	I	1,107,560	
Wastewater Utility Fund	I	450,000	
Motor Pool Fund		150,000	
Special Revenue Funds			
General Fund	187,500	230,375	
Debt Service Fund	143,032		
Grants Fund	39,393		
HUD Mortgage Fund		39,393	
400 Block Fund	31,200		
Capital Improvements Fund	123,000		
Central Capital Purchasing	40,000		
Room Tax Fund		31,200	
Debt Service Fund			
TID #3 Downtown Development Fund		2,041,961	
Economic Development Fund		143,032	
TID #5 Industrial Park Fund	I	283,598	
TID #6 West Side Development Fund	I	497,031	
TID #7 West Side Development Fund	I	613,851	
TID #8 Near West Side Fund		118,441	
TID #9 Big Bull Falls Fund	I	74,674	
TID #10 Industrial Park Fund		44,300	
Capital Projects Funds			
General Fund		45,098	
Grants Fund		123,000	
Economic Development Fund	I	'	
TID #3 Downtown Development Fund	1,434,277		
TID #5 Industrial Park Fund	1	1,434,277	
Room Tax Fund		40,000	
Debt Service Fund	3,673,856		
Enterprise Funds			
General Fund	1,557,560		
Internal Service Funds			
General Fund	150,000	1	
Totals	<u>s</u> 7,655,291	\$ 7,655,291	

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

The principal purpose of these transfers are to (1) move revenues from the fund that collects them to the fund required to expend them, (2) move receipts restricted to debt service from funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### E. LONG-TERM DEBT

### **General Obligation Bonds**

General obligation debt outstanding at December 31, 2016 is detailed as follows:

	ΟV	Original Amount	Interest Rates	Final Maturity	Balance 12/31/2016
2004 Promissory note	\$	600,000	Negotiable	On demand	\$ 600,000
2009 Promissory note Series A	6	9,560,000	0.7-3.0%	4/1/19	1,235,000
2010 Promissory note Series A	ŝ	5,145,000	1.0-3.0%	4/1/20	2,125,000
2010 Promissory note Series B	ŝ	3,145,000	0.75-3.35%	4/1/17	285,000
2011 Promissory note Series A	2	7,685,000	2.0-2.5%	4/1/21	3,835,000
2012 Promissory note Series A	6	2,725,000	2.0-2.65%	4/1/22	1,690,000
2012 Promissory note Series B	13	3,400,000	2.0-3.0%	4/1/22	7,900,000
2012 Promissory note		135,575	2.75%	9/5/17	135,575
2013 Promissory note		358,000	2.75%	1/25/21	358,000
2013 Promissory note		750,000	2.75%	8/16/18	750,000
2013 Promissory note Series A	ŝ	5,365,000	2.0-3.0%	4/1/23	3,645,000
2013 Promissory note Series B		630,000	1.0-2.95%	4/1/23	435,000
2013 GO Bonds Series C	ŝ	3,410,000	2.0 - 4.0%	4/1/33	2,890,000
2014 Promissory note		190,000	2.75%	3/17/19	190,000
2014 Promissory note Series A	9	6,405,000	2.0-3.0%	4/1/24	4,350,000
2014 GO Bonds Series B	-	,495,000	2.0-3.0%	4/1/29	1,495,000
2015 Promissory note Series A	ŝ	3,930,000	0.7-2.5%	4/1/25	3,570,000
2015 GO Bonds Series B	ŝ	5,705,000	2.0-3.5%	4/1/35	5,550,000
2015 GO Com Dev Bonds Series C		2,655,000	3.0-3.95%	4/1/30	2,655,000
2015 State Trust Fund Loan	4	4,000,000	3.25%	3/15/25	4,000,000
2016 Promissory note Series A	œ	8,705,000	2.0-3.0%	4/1/26	8,705,000
2016 Promissory note Series B	9	6,530,000	2.0-3.0%	4/1/36	6,530,000
2016 Promissory note Series C	4	4,695,000	0.7-3.25%	4/1/32	4,695,000
2016 Promissory note	-	1,609,779	2.75%	4/18/26	1,609,779
2016 Promissory note		200,000	2.75%	11/15/17	200,000
2016 Promissory note		819,250	5.00%	6/1/17	819,250
2016 State Trust Fund Loan	4	4,827,000	3.25%	3/15/25	4,827,000
Total general obligation debt					\$ 75,079,604

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

## E. LONG-TERM DEBT (Continued)

A summary of the long-term liability activity for the year ended December 31, 2016 is as follows:

Due Within One Year	895,000 7,772,985 - 907,029	\$ 9,575,014	Due Within One Year	526,840 337,475 166,418 1,030,733
Ending I Balance	23,815,000 \$ 41,091,284 1,397,894 2,061,831		Ending Balance	2,173,320 \$ 8,000,000 548,741 0,722,061 \$
I Decreases E	(325,000) \$ 23,815,000 (7,532,778) 41,091,284 (91,636) 1,397,894 (187,444) 2,061,831	<u>\$ (8,136,838)</u> <u>\$ 68,366,009</u> rities is as follows:	] Decreases	(822,222) \$ 2,173,320 - 8,000,000 (495,865) 548,741 1,318,087) \$ 10,722,061
Increases Do	\$ 11,225,000 \$ 12,161,029 ( 744,281 123,372	<u>\$ 24,253,682</u> <u>\$ (</u> siness-type activities	Increases Do	- \$ 4,000,000 548,741 4,548,741 \$ (
Beginning Balance In	\$ 12,915,000 \$ 11 36,463,033 12 745,249 2,125,903	\$ 52,249,185 \$ 24 activity for busines	Beginning Balance In	\$ 2,995,542         \$ \$         \$ \$ \$22,222         \$ \$ 2,173,320         \$ \$ 526,840           4,000,000         4,000,000         4,000,000         337,475           495,865         548,741         (495,865)         548,741         166,418           5         7,491,407         \$ 4,548,741         5,1173,320         \$ 10,300,000         337,475           495,865         548,741         (495,865)         548,741         166,418         10,307,33
B		ivities <u>\$55</u> fies <u>\$55</u> rm liability act	B	ities
	Governmental activities General obligation debt: Bonds payable Notes payable Unamortized costs Compensated absences	Governmental activities         S 52,249,185         S 24,253,682         S (8,136,858)         S           long-term liabilities         S 52,249,185         S 24,253,682         S (8,136,858)         S           The summary of long-term liability activity for business-type activities is as follows:		Businest-type activities General obligation debt: Notes payable State trust fund loan Compensated absences Business-type activities long-term liabilities

In accordance with Section 67.03 Wisconsin Statutes, the total indebtedness of the City for general purposes may not exceed 5% of the value of the taxable property located therein for state purposes:

\$2,608,454,600	$\frac{5.00\%}{130.422.730}$	1,898,330 (75,079,604) \$ 57,241,456
Equalized value	Legal debt margin percentage	Add: Available funds for debt payment Less: Outstanding general obligation debt Legal debt margin

Estimated payments of compensated absences and other postemployment benefits are not included in the following debt payment schedules. The amounts attributable to governmental activities will be liquidated primarily by the general fund.

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

### E. LONG-TERM DEBT (Continued)

Debt service requirements to maturity at December 31, 2016 are as follows:

cinal										
India	-	Interest	H	rincipal	-	Interest		Principal		Interest
667,985	Ś	1,665,440	S	864,315	Ś	232,527	\$	9,532,300	Ś	1,897,967
457,138		1,317,180		1,287,925		311,208		9,745,063		1,628,388
277,853		1,138,785		1,358,025		235,245		8,635,878		1,374,030
942,299		987,261		1,156,536		200,566		8,098,835		1,187,827
024,929		839,146		1,181,882		165,876		7,206,811		1,005,022
976,080		2,573,289		4,324,637		379,122		23,300,717		2,952,411
430,000		840,153		'		'		6,430,000		840,153
130,000		143,035						2,130,000		143,035
906,284	ŝ	9,504,289	s 1	0,173,320	\$	1,524,544	Ś	75,079,604	\$	11,028,833
	7,277,853 6,942,929 6,024,929 18,976,080 6,430,000 2,130,000 2,130,000	S	S 20	1,11,180 987,261 987,261 839,146 2,573,289 840,153 143,035 <u>59,504,289</u> <u>5</u>	S	1,138,755 1,558,055 987,261 1,156,536 987,261 1,156,536 839,146 1,181,882 2,573,289 4,324,637 840,153 143,035	1,138,755 1,558,055 987,261 1,156,536 987,261 1,156,536 839,146 1,181,882 2,573,289 4,324,637 840,153 143,035	1.517,100         1.527,525         235,245           1.138,755         1,556,305         235,445           987,261         1,156,536         200,566           839,146         1,181,882         165,876           2,573,289         4,324,637         379,122           840,153         -         -           143,035         5         9,504,839           5         9,504,839         5	1.517,100         1.527,525         235,245           1.138,755         1,556,305         235,445           987,261         1,156,536         200,566           839,146         1,181,882         165,876           2,573,289         4,324,637         379,122           840,153         -         -           143,035         5         9,504,839           5         9,504,839         5	1,31,10         1,56/325         21,1,00         3,43,003           1,387,85         1,358,025         235,245         8,63,878           987,261         1,156,536         200,566         8,098,835           839,146         1,181,882         165,876         7,206,811           2,573,289         4,324,637         379,122         23,30,017           840,153         -         6,430,000         143,000           143,035         5         0,524,544         5,130,000           5         9,504,289         5         0,173,320         4,324,604         5

### Other Debt Information

Per DNR requirements and City Council action, the Wastewater Utility is required to establish specific cash accounts and distribute their revenues to these accounts as follows:

Wastewater	97.5%	2.5%	
	perations Fund	splacement Fund	

### **Current Refunding**

On May 10, 2016, the city issued \$8,705,000 of general obligation promissory notes, Series A, with an average interest rate of 2.42%, of which \$1.300,000 was used to refund \$1,330,000 of outstanding 2008 Series A promissory notes with an average interest rate of 3.55%. The net proceeds of \$1,31,257 (which included a reoffering premium of \$22,701 and payment of \$10,144 in underwriting fees and other issuance costs) plus an additional amount of \$23,607 of current available ranounce sources were used to refire the othstanding principal and interest of the 2008 Series A issue in the amount of \$1,356,164 on May 18, 2016. As a result, the refunded debt has been paid in its entirety as of December 31, 2016.

This refunding was undertaken to reduce total debt payments over the next two years by \$41,109 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$40,140.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

E. LONG-TERM DEBT (Continued)

### **Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private entity served by the bond issuance. Neither the City, Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2016, there were three series of Industrial Revenue Bonds outstanding. Total principal amount payable could not be determined, however, original issue amounts totaled \$77,200,000.

### F. SEGMENT INFORMATION

The City maintains six Enterprise Funds providing for the operation of the Water, Wastewater and Parking Utilities, the Metro Ride transit operations, municipal Airport operations and Animal Control operations. Segment information for the two non-major Enterprise funds is presented in the following schedule:

		1	~ (	Animal	
	Inv	Allport		Control	
Operating revenues	\$	143,425	\$	161,218	
Operating expenses	30	397,648		189,136	
Operating income (loss)	3	(254,223)		(27, 918)	
Nonoperating revenues		80,000		37,105	
Income (loss) before capital contributions and transfers	Ū.	(174,223)		9,187	
Capital Contributions		5,610		'	
Change in net position	Ē	(168,613)		9,187	
Total assets and deferred outflows of resources	2,2	2,213,218		167, 103	
Total liabilities and deferred inflows of resources		99,985		97,071	
Total net position	2,1	2,113,233		70,032	

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

## G. RESTRICTED NET POSITION/FUND BALANCES

Governmental activities restricted net position reported in the government-wide statement of net position at December 31, 2016 includes the following:

	\$ 1,898,330	6,863,857	6,036,628	\$ 14,798,815
Net position restricted for :	Debt service	Capital improvements	Special purposes	Total governmental activities restricted net position

Fund balance classifications for major funds as of December 31, 2016 are as follows:

\$ 3,718,150 392,096	4,110,246 163,059	500,000 465,100 5 788 763	<u>s 11,027,168</u>	\$ 1,898,330	<u>\$ (75,636)</u>	\$ 4,699,527
General Fund Nonspendable for advances Nonspendable for inventories and prepayments	T otal nonspendable Committed to contingencies	Committed to economic development Committed to continuing appropriation	Cuassigned Total General Fund	Debt Service Fund Restricted for debt service	TID #3 Downtown Development Fund Unassigned (deficit)	Capital Improvements Fund Restricted for capital improvements

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# G. RESTRICTED NET POSITION/FUND BALANCES (Continued)

Fund balances reported on the fund financial statements at December 31, 2016 for nonmajor funds are as follows:

\$ 1,547,456 74,276 337,818 1,400,8418	1, 752,827 162,573 162,573 147 25,906 730,779 6,036,628	519,967 519,967 316,205 93,087 93,087 2,812 6,684 1,428,938 \$ 9,218,393	\$ 1,976,519 187,811 2,164,330	$(1,999,763) \\ (83,397) \\ (267,093) \\ (2,350,253) \\ \hline 8 \\ (185,922) \\ \hline 8 \\ (185,922) \\ \hline 8 \\ (185,922) \\ \hline 1 \\ (185,92) \\ \hline$
Special revenue funds Restricted for special purposes: Grants HUD mortgage program Federal rent rehabilitation WRRP rehabilitation	Holtz-Krause Clean up Hazardous materials emergency response Recycling EMS grant Other grants & special purpose accounts Total restricted fund balance	Committed to special purposes: DLAD mortgage program Economic development Housing stock improvement Room tax Public access cable 400 Block Total committed fund balance Total special revenue funds	Capital project funds Restricted for special purposes: TID #6 West Side Development TID #8 Near West Side Total restricted fund balance	Unassignet: TID #7 West Side Development (deficit) TID #9 Big Bull Falls (deficit) TID #10 Industrial Park (deficit) Total unassigned fund balance Total capital project funds

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

### H. RESTRICTED ASSETS

The balance of restricted assets in the Water and Wastewater Utility Enterprise Funds is as follows:

Wastewater	Utility	
Water	Utility	

420,000 \$ 3,594,484 Ś Depreciation/Replacement accounts

#### COMPONENT UNIT Ŀ.

The financial records of the City of Wausau Community Development Authority (CDA) are maintained in accordance with the accounting practices prescribed by the United States Department of Housing and Urban Development (HUD). Financial information for the Authority is presented as a discrete column in the statement of net position and statement of activities. In addition to the basic financial statements and the preceding applicable notes to the financial statements, the following additional disclosures are considered necessary for fair presentation.

- The Authority follows the full accrual basis of accounting and the flow of economic resources measurement focus. a.
- The composition of cash, cash equivalents and investments at December 31, 2016 is as follows: <u>م</u>

\$ 5,613,132 120	\$ 5,613,252	<pre>\$ 4,531,427     1,081,825     \$ 5,613,252</pre>
Deposits Petty cash	Total	Financial statement presentation: Cash and cash equivalents Cash and cash equivalents - restricted Total

### **Custodial Credit Risk for Deposits**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the CDA will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

#### COMPONENT UNIT (Continued) J.

### **Custodial Credit Risk for Investments**

At year end, the carrying value of the CDA's deposits was \$5,613,252 and the financial institution balance was \$5,704,644. Of the financial institution balance, \$3,867,985 was covered by federal and state depository insurance and \$1,836,659 was in excess of federal and state depository insurance limits and collateralized by securities held by the pledging institution or its trust department or agent. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the CDA will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

#### Investment Policy

with Wisconsin State Statutes. Under the policy, investments are limited to: 1) time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the state; and 2) the state local government investment pool. The CDA has adopted a formal investment policy; however, the CDA invests in accordance

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments as indicated above. The CDA does not have a formal policy on this type of risk.

### Concentration of Credit Risk

Concentration of credit risk refers to risk of loss attributed to the CDA's investment in a single issuer. The CDA does not have a formal policy on this type of investment risk.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The CDA has no formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

c. Long-term debt activity for the year ended December 31, 2016 was as follows:

	a '	Beginning	1	00000000	Ċ	00000000	-	Ending Dolong	n c	Due Within
		Dalance	=	licreases		Decreases		Dalance		le i car
Affordable Housing Program										
Loan	\$	750,000	S	1	S	'	\$	750,000	S	1
Compensated absences		59,994		27,043		(55,076)		31,961		17,719
	\$	809,994	Ś	27,043	Ś	(55,076)	Ś	781,961	Ś	17,719

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

### I. COMPONENT UNIT (Continued)

The Affordable Housing Program Loan represents a 0%, non-amortizing note payable. The CDA must comply with all AHP provisions for 15 years at which time the loan balance will be forgiven. The City of Wausau loan represents a 2% loan for construction which was repaid in full in 2016.

d. Capital asset activity for the year ended December 31, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land Construction in progress	\$ 981,317 8,651	\$ 186,750	\$ (109,118)	\$ 981,317 86,283
Total capital assets not being depreciated	989,968	186,750	(109,118)	1,067,600
Capital assets being depreciated: Buildings and improvements	21,348,296	113,948		21,462,244
Furniture and equipment	731,929	3,485	(15,955)	719,459
Total capital assets being depreciated	22,080,225	117,433	(15,955)	22,181,703
Less accumulated depreciation	(7,406,115)	(644,788)	10,488	(8,040,415)
Total capital assets being depreciated, net	14,674,110	(527,355)	(5,467)	14,141,288
Total Authority capital assets	\$ 15,664,078	\$ (340,605)	\$ (114,585)	(114,585) \$ 15,208,888
Less related long-term debt outstanding	iding			750,000
Net investment in capital assets				\$ 14,458,888

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

### NOTE 5 – OTHER INFORMATION

## A. DEFINED BENEFIT PENSION PLAN

#### Plan description

The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trans Funda (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

#### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1988, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

#### **Benefits** provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category. Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

## NOTE 5 – OTHER INFORMATION (Continued)

## A. DEFINED BENEFIT PENSION PLAN

### Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s.40.27, Wis. Stat. An increase (or) decrease in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Amnuity increases are not based on cost of living or other stimilar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities, carented to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable amultiy adjustments granted during recent years are sfollows:

Variable Fund Adjustment	3.0%	10.0	0.0	(42.0)	22.0	11.0	(1.0)	9.0	25.0	2.0
Core Fund Adjustment	0.8%	3.0	6.6	(2.1)	(1.3)	(1.2)	(7.0)	(9.6)	4.7	2.9
Year	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015

#### Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general autgory employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,627,588 in contributions from the City.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

## A. DEFINED BENEFIT PENSION PLAN (Continued)

## Contribution rates as of December 31, 2016 are:

Employer	6.6%	6.6%	9.4%	13.2%
Employee	6.6%	6.6%	6.6%	6.6%
Employee Category	General (including teachers)	Executives & Elected Officials	Protective with Social Security	Protective without Social Security

## Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows or Resources Related to Pensions

Inflows or Resources Related to Pensions At December 31, 2016, the City reported a liability of \$2,779,050 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015. No and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability was based on the city's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the City's proportion was 0.17102049% which was a decrease of 0.00070517% from its proportion measured as of December 31, 2014.

For the year ended December 31, 2016, the City recognized pension expense of \$3,361,760.

At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources shown in the following schedule:

## NOTE 5 – OTHER INFORMATION (Continued)

### DEFINED BENEFIT PENSION PLAN (Continued) Ą.

flows Deferred Inflows es of Resources		470,136 \$ 5,848,463		3,225 -	1,944,344 -			38,085 -		1,683,800	1,590 \$ 5,848,463
Deferred Outflows of Resources		\$ 47		11,378,225	1,94			ñ		1,68	\$ 15,514,590
	Differences between expected and actual	experience	Net differences between projected and actual	earnings on pension plan investments	Changes in assumptions	Changes in proportion and differences between	employer contributions and proportionate	share of contributions	Employer contributions subsequent to the	measurement date	Total

contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized The \$1,683,800 reported as deferred outflows related to pension resulting from the City's in pension expense as follows:

Deferred Inflows of Resources	\$ 1,415,339	1,415,339	1,415,339	1,415,339	187,107	\$ 5,848,463
Deferred Outflows of Resources	3,592,338	3,592,338	3,592,338	2,991,550	62,226	13,830,790
Ω	S					Ś
Year ended December 31	2016	2017	2018	2019	2020	Total

### Actuarial Assumption

The actual pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Date: December 31, 2014	Measurement Date of Net Pension Liability: December 31, 2015	nod: Entry Age	sthod: Fair Value	ed Rate of Return: 7.2%	7.2%
Actuarial Valuation Date:	Measurement Date of	Actuarial Cost Method:	Asset Valuation Method:	Long-Term Expected Rate of Return:	Discount Rate:

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

## A. DEFINED BENEFIT PENSION PLAN (Continued)

200 200	0.2.7	0.2%0 - 5.0%0	Wisconsin 2012 Mortality Table	2.1%
Salary Increases:		Seniority/Merit	Mortality:	Post-retirement Adjustments*

\*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate. Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009-2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

## Long-term expected Return on Plan Assets

each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for table:

	Current Asset	Destination Target Asset	Long-Term Expected Nominal Rate	Long-Term Expected Real Rate
Core Fund Asset Class	Allocation	Allocation	of Return	of Return
US Equities	27.0%	23%	7.6%	4.7%
International Equities	24.5%	22%	8.5%	5.6%
Fixed Income	27.5%	37%	4.4%	1.6%
Inflation Sensitive Assets	10.0%	20%	4.2%	1.4%
Real Estate	7.0%	7%	6.5%	3.6%
Private Equity/Debt	7.0%	7%	9.4%	6.5%
Multi-Asset	4.0%	4%	6.7%	3.8%
Total Core Fund	107.0%	120.0%	7.4%	4.5%
Variable Fund Asset Class				
US Equities	20%	70%	7.6%	4.7%
International Equities	30%	30%	8.5%	5.6%
Total Variable Fund	100%	100%	7.9%	5.0%

managed within established ranges, target percentages may differ from actual monthly alloctions New England Pension Consultants Long Term US CPI (Inflation) Forcast: 2.75% Asset allocations are managed within established ranges, target percentages may d

## NOTE 5 – OTHER INFORMATION (Continued)

A. DEFINED BENEFIT PENSION PLAN (Continued)

### Single Discount rate

member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term The projection of cash flows used to determine this single discount rate assumed that plan A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.57%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the City's proportionate share of the net pension asset/(liability) to changes in the discount rate.

asset/(liability) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) The following schedule presents the City's proportionate share of the net pension han the current rate.

ent 1% Increase to	it Rate Discount Rate	(%) (8.20%)	
to Current	Discount Rate Discount Rate	(7.20%)	
1% Decrease to	Discount Rat	(6.20%)	
			anonomionoto chono of

City's proportionate share of

the net pension asset (liability) \$ (19,492,308) \$ (2,779,050) \$ 10,274,303

Pension plan fiduciary net position Detailed information about the pension plan's fiduciary net position is available in separately

Payable to the WRS At December 31, 2016 the City reported a payable of \$373,766 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2016.

for three (3) employees who retired prior to the consolidation with the WRS. The total estimated future cost to the City at December 31, 2016, was approximately \$33,382, substantially all of which relates to prior services. The current portion of the estimated liability of \$10,612 is provided for in the General Fund. The estimated remaining period of In addition to the above-mentioned retirement fund, the State of Wisconsin administers a plan amortization is four years.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

B. COMMITMENTS AND CONTINGENCIES

#### LITIGATION

The City is currently involved in several legal proceedings. The City intends to vigorously defend any litigation. It is the opinion of management and the City's legal coursel that the ultimate outcome of any litigation will not have a material adverse effect on the City's financial position.

### **RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. The City purchases commercial insurance to protect against these potential losses. No significant reductions in prior year insurance coverage has occurred. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

based on historical cost, are paid into the Employee Benefits and Employee HRA/Wellness Funds from all other City funds and other participants and are available to pay claims, administrative costs The City provides health and dental care benefits to employees through individual plans with specific insurance coverage. For health insurance, employees have an HRA or an HSA option. The health plans are offered by WPS and dental coverage is offered through Delta Dental. Insurance premiums, and stop loss claims. Under the health care program, the City pays up to a maximum of \$60,000 annually for each covered employee and each covered dependent's health care cost. Expected claims are calculated at the end of each plan year by the third party administrator based on the number of single and family contracts covered and the expected claims. Administrative costs for 2016 totaled approximately \$126,417. The estimated liability for self-funded losses is based on reported claims for the year and those received subsequent to year end. The City does not allocate overhead costs or other costs to the claims liability. The estimated claims liability amount for 2015 and 2016 is as follows:

Balance	I C JAOIIIDAA	571,971	663,883
6	ΞĮ.	\$	
Amounts	raiu	\$ 3,878,482	4,257,655
Claims and Changes in	Esumates	\$3,848,661	4,349,567
Balance	January I	601,792	571,971
		Ś	
		2015	2016

Under the HRA program, the City pays a maximum of \$1,750 per single contract (\$3,500 for family). Under the HSA program, the City will make a maximum contribution of \$600 per single contract (\$1,200 for family) to the savings accounts for the high-deductible plan only. For dental, maximum covered costs were \$1,500 per individual covered. Additional amounts are covered by insurance. Expected claims are calculated each plan year to determine premium rates to be charged.

## NOTE 5 – OTHER INFORMATION (Continued)

## B. COMMITMENTS AND CONTINGENCIES (Continued)

The estimated liability for self-funded losses for the HRA program is based on reported claims for the year and those received subsequent to year end. On December 31, 2016 a claims liability of \$60,000 is reported in the HRA fund based on the requirements of GASB Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. A summary of the changes in the claims liability amount for 2015 and 2016 is as follows:

	Balance	December 31	000 07 ÷
	Amounts	Paid	000 01 1 4
Claims and	Changes in	Estimates	
	Balance	January 1	
			2000

60,000 60,000
\$
149,982 157,463
\$
149,982 157,463
Ś
60,000 60,000
÷
2015 2016

The limits of liability are \$5,000,000 per occurrence less the retained limits. excess insurance which covers the City up to \$8,000,000. Premiums paid for The City is partially self-funded for liability insurance and pays premiums for its excess liability The City's self-insured retention limit is \$50,000 for any one occurrence, insurance coverage are recorded in the Insurance internal service fund. The fund charges various City The City also carries excess insurance which covers the City up to \$8,000,000. departments and operations for their portion of insurance coverage for the year. insurance coverage. \$200,000 aggregate.

On December 31, 2016, a claims liability of \$94,594 is reported in the fund based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated Changes in the claims liability amount for 2015 and 2016 are as follows:

Balance December 31	<pre>\$ 117,118 94,594</pre>
Amounts Paid	38,954 88,443
Claims and Changes in Estimates	82,311 \$ 65,919
Clain Chan Estii	S
Balance January 1	73,761 117,118
Ja	S
	2015 2016

compensation awards for City employees. The program is funded by charges to City departments. The program also is supplemented by stop loss protection, which limits the City's annual liability to \$500,000 per occurrence. The City has also established a workers compensation self-insurance fund to finance workers

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

## B. COMMITMENTS AND CONTINGENCIES (Continued)

The claims liability of \$165,591 at December 31, 2016 is based on the requirements of GASB Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in he claims liability amount for 2015 and 2016 are as follows:

	Balance	December 31	206,344	165,591
			S	
	Amounts	Paid	153,005	221,044
	<;		$\mathbf{S}$	
Claims and	Changes in	Estimates	60,193	180,291
σ	D	Ш	Ś	
	Balance	January 1	299,156	206,344
	щ	Jĉ	Ś	
			2015	2016

still pending. Accordingly, the City's compliance with grant requirements will be established at some future date. The amount of expenditures which may be disallowed by granting agencies cannot be Uniform Guidance and the State Single Audit Guidelines has been conducted but final acceptance is The City participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by grantors or their representatives. An audit under the Federal determined at this time although the City expects such amounts, if any, to be immaterial The City and Water and Wastewater Utilities have committed to construction projects in the ensuing year with estimated future costs to complete of approximately \$1,076,000.

on property assessments. The expected outcome of these items along with an anticipated total of The City is currently involved in a number of tax litigation issues for refunds of property taxes based claim payments is not determinable at this time. The City has entered into a number of developer agreements within the City's tax incremental financing districts. Payments under these agreements are contingent upon the developers fulfilling certain agreed upon matters. Total commitments at December 31, 2016 are \$6,940,475.

## C. ACCUMULATED UNPAID EMPLOYEE BENEFITS

City employees generally earn vacation and sick leave at different rates depending upon years of service. Vacation and sick leave accumulate on a biweekly basis. A liability for accrued vacation penefits of \$1,000,509 has been recorded in the government-wide statement of net position.

## NOTE 5 – OTHER INFORMATION (Continued)

# C. ACCUMULATED UNPAID EMPLOYEE BENEFITS (CONTINUED)

such time as one of the following occurs: the fund is depleted, the employee dies, or the employee becomes employed and/or eligible for other comparable hospital and surgical programs from another When an employee retires or is forced to retire due to medical disability and meets specified requirements, a maximum of 60% (80 % for employees with at least 25 years of service and 100% for nonrepresented employees with at least 30 years of service as of December 31, 2012) of the remaining accumulated sick pay (employee's hourly rate, exclusive of longevity and shift differential) is used to pay premiums toward the hospital and surgical program then in effect for the employee. The liability for these benefits for current employees was \$1,154,802 at December 31, 2016, and has also been recorded in the statement of net position. The employee may use the foregoing benefit until source. In order to be eligible for the above-described benefit, the employee must meet all the following conditions:

- Have been hired prior to January 1, 2013, and
- Apply for Wisconsin Retirement Fund benefits within thirty (30) days of the last day of work, and
- In cases of voluntary retirement, give the employer at least a three month notice of retirement date. ÷

of 40 hours per week. This compensatory time is earned at either time or time-and-one half hour maximums shall be paid out. All balances in compensatory time banks must be used within the year it is earned or it will be paid out on the last pay period of each year. The City has recorded a Provisions exist which allow City employees to earn compensatory time for hours worked in excess depending upon the employee's position classification. Compensatory balances that exceed the bank liability of \$72,903 at December 31, 2016.

# D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

In addition to pension benefits being provided through the Wisconsin Retirement System described earlier, the City provides health care benefits as provided for by union contracts or management ordinance. Retired employees who qualify are allowed to convert a maximum of 60% (80% for employees with at least 25 years of service and 100% for management employees with at least 30 years of service as of December 31, 2012) of their accumulated sick leave balance upon retirement into monetary value and draw down on the amount to pay costs of health insurance premiums.

benefit (OPEB) for the retirees, commonly referred to as an implicit rate subsidy. The retirees pay 100% of the premium amounts under the plan. Employees retiring after December 31, 2012 may not remain on the group plan beyond the period of COBRA. The City's group health insurance plan provides coverage to active employees and retirees (or other qualified terminated employees) at blended premium rates. This results in an other-postemployment

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

# D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed fourteen years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the Retiree Health Plan.

Annual required contribution	\$ 122,010
Interest on net OPEB obligation	2,544
Adjustment to annual required contribution	(9,940)
Annual OPEB cost	114,614
Contributions made	(242, 121)
Decrease in net OPEB obligation	(127, 507)
Net OPEB obligation - beginning of year	84,787
Net OPEB obligation (asset) - end of year	\$ (42,720)

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2016 and the two preceding years are as follows:

Net OPEB Obligation (Asset)	\$ (42,720) 84,787 213,694
Percentage of Annual OPEB Cost Contributed	211.25% 1018.08% 695.03%
Annual OPEB Cost	<pre>\$ 114,614 14,041 11,394</pre>
Y ear Ended	12/31/16 12/31/15 12/31/14

## NOTE 5 - OTHER INFORMATION (Continued)

# D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The funded status of the plan as of January 1, 2016, the most recent actuarial valuation date, was as follows:

\$ 721,537 -	\$ 721,537	%0	\$ 18,135,976	4.0%
Actuarial accrued liability (AAL) Actuarial value of plan assets	Unfunded actuarial accrued liability (UAAL)	Funded ratio (actuarial value of plan assets/AAL)	Covered payroll (active plan members)	UAAL as a percentage of covered payroll

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far in the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and amual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are indea about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan is understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and actuarial value of assets, consistent with the long-term perspective of the calculations. In the actuarial valuation, the entry-age normal actuarial cost method was used. The actuarial assumptions include a 3.0 percent investment rate of return and an annual healthcare cost trend rate of 7.5 percent initially, decreasing by 0.50 percent. All rates include a 2.5 percent intent theorem per var down to an ultimate rate of 5 percent. All rates include a 2.5 percent inflation assumption. The plan's unfunded actuarial accurated liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2016 was 10 years.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

## E. DEFERRED COMPENSATION PLAN

The City offers its employees certain deferred compensation plans created in accordance with the Internal Revenue Code. The plans, available to all City employees, permit them to defer a portion of their earnings until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Plans are administered by private entities. The City has amended all deferred compensation plans offered to comply with the modified laws governing IRC Section 457 plans. Accordingly, all announs of compensation are held in trust for the exclusive benefit of the plan participants and their beneficiaries. All assets of the plans, all property and rights purchased with deferred announts and all income attributable to those amounts, property or rights are (until made available to the employee or other beneficiary) held for the exclusive benefit of the employees and their beneficiaries. Since the City's deferred compensation plans are administered by private entities, in accordance with GASB Statement No. 32, no assets from these plans are presented in the City's financial statements.

### F. JOINT VENTURE INFORMATION

The City is a participant in a joint and cooperative venture with Marathon County and North Central Health Care in the City-County Information Technology Commission (CITC). The Commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissioners. North Central Health Care became a member as of April 1, 2009. Reinbursement of all operating expenses other than depreciation and interest are made by the City at a rate of 21%.

Complete financial statements can be obtained from:

### City-County Information Technology Commission 407 Grant Street, Wausau, Wisconsin 54403-4783

The City has recorded its equity interest in the government-wide statement of net position. Summary financial information for the CCITC for the year ended December 31, 2016 is as follows:

\$ 3,833,183	3,644,499 188 684	359,745	(359,745)	207,980	(151, 765)	2,646,630	1,587,873	1,058,757
Operating revenues Operating expenses	Data processing expenses Admistrative and connece	Depresation and general version Depresation T-total according according	Operating loss before contributions and reimbursements	Capital contributions and reimbursements	Change in net position	Total assets and deferred outflows of resources	Total liabilities and deferred inflows of resources	Total net position

## NOTE 5 – OTHER INFORMATION (Continued)

## G. TAX INCREMENTAL FINANCING DISTRICTS

Tax Incremental Financing District No. 3 was created on September 1, 1994. The last date to incur project costs is September 1, 2026. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included within the City's long-term debt. The balances on debt issues outstanding at December 31, 2016 are summarized in the following schedule.

\$ 60,000	105,000	700,447	1,690,000	4,775,000	358,000	750,000	135,000	1,185,000	1,420,000	2,655,000	3,315,000	3,490,000	600,000	1,609,779	\$ 22 848 226
2008 General Obligation Notes	2009 General Obligation Notes	2010A General Obligation Notes	2012A General Obligation Notes - Taxable	2012B General Obligation Notes	2013 Foundation loan	2013 Foundation loan	2014A General Obligation Refunding Bonds	2014B General Obligation Bonds	2015B General Obligation Bonds	2015C General Obligation Bonds - Taxable	2016B General Obligation Bonds	2016C General Obligation Bonds - Taxable	2016 Foundation Loan	2016 Foundation Loan	Total

Tax Incremental Financing District No. 5 was created on July 8, 1997. The last date to incur project costs is July 8, 2015. The City borrowed funds for the project that will be retired by tax increments. The remaining debt issue is included within the City's long-term debt. The balance on the debt issue outstanding at December 31, 2016 is as follows:

285,000
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Notes
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Tax Incremental Financing District No. 6 was created on May 11, 2005. The expenditure period will end on May 11, 2023. The City borrowed funds for the project that will be retired by tax increments. The debt issues are included in the City's debt and the balances at December 31, 2016 are as follows:

\$ 160,000	621,270	410,000	1,400,000	4,515,000	\$ 7.106.270
2010A General Obligation Notes	2011A General Obligation Notes	2012B General Obligation Notes	2013A General Obligation Notes	2016A General Obligation Notes	Total

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 3, 5 and 6 as of December 31, 2016.

	TID #3	TID #5	TID #6
Total revenues	\$ 40,951,733	<u>\$ 40,951,733</u> <u>\$ 14,504,672</u> <u>\$ 11,032,749</u>	\$ 11,032,749
Expenditures:			
Project costs	52,163,986	3,328,945	11,869,989
Interest and related costs	11,851,065	1,915,217	773,080
Administration	788,645	407,823	525,215
Developer grants/incentives	7,955,076	7,703,410	2,798,958
Other costs		1,434,277	195,258
Total expenditures	72,758,772	14,789,672	16,162,500
Net recoverable costs	\$ 31,807,039	\$ 285,000 \$ 5,129,751	\$ 5,129,751

Tax Incremental Financing District No. 7 was created January 11, 2006. The expenditure period will end on January 10, 2021. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and balances at December 31, 2016 are summarized as follows:

\$ 735,000	210,000	38,000	295,000	45,000	\$ 1,323,000
2008A General Obligation Notes	2009A General Obligation Notes	2010A General Obligation Notes	2013B General Obligation Notes	2014A General Obligation Notes	Total

Tax Incremental Financing District No. 8 was created on April 11, 2012. The expenditure period will end on April 10, 2034. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balance at December 31, 2016 is as follows:

## NOTE 5 – OTHER INFORMATION (Continued)

# G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

Tax Incremental Financing District No. 9 was created on September 26, 2012. The expenditure period will end on September 25, 2034. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2016 is as follows:

2013B General Obligation Notes \$\$ 435,000

Tax Incremental Financing District No. 10 was created on September 10, 2013. The expenditure period will end on September 10, 2028. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balances at December 31, 2016 are as follows:

2014B Community Development Bond	\$ 310,000
2015B General Obligation Bonds	1,225,000
	\$ 1,535,000

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 7, 8, 9 and 10 as of December 31, 2016.

		TID #7		TID #8		TID #9	-	TID #10
Total revenues	S	\$ 3,935,959		\$ 949,824	↔	161,826	S	\$ 150,913
Expenditures:								
Project costs		5,543,013		2,139,722		4,550		442,185
Interest and related costs		956,399		43,283		62,087		109,238
Administration		145,537		131,173		13,587		76,583
Developer payments		513,484		275,000		600,000		1,325,000
Other costs		100,289		42,835		'		ľ
Total expenditures		7,258,722		2,632,013		680,224		1,953,006
Net recoverable costs	Ś	3,322,763	$\mathfrak{S}$	\$ 3,322,763 \$ 1,682,189 \$ 518,398 \$ 1,802,093	S	518,398	S	1,802,093

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2016

## NOTE 5 – OTHER INFORMATION (Continued)

### H. TAX ABATEMENTS

The City has created tax incremental financing districts (the "District)" in accordance with Wisconsin State Statute 66.1105, *Tax Increment Law*. As part of the project plan for the Districts, the City agreements with developers for the creation of tax base within the Districts. The agreements require the City to make annual repayments of property taxes collected within the Districts to the developers, based upon the terms of the agreements. As tax abatements, those developer payments and the related property tax revenues are not reported as revenues or expenditures in the financial statements. For the year ended December 31, 2016, the City abated property taxes totaling \$131,032 under this program, including the following tax abatement agreements that each exceeded 10% of the total amount abated:

- A 60 percent tax abatement of \$56,032 which represented the final payment in a commitment to abate \$455,550 in real estate taxes for the site costs related to the construction and development of Rasmussen College located within Tax Increment District #6.
  - A 87.26 percent tax abatement of \$75,000 which represented the first payment of two payments for the site costs related to the construction and development of an auto dealership within Tax Increment District Number Six.

## I. UPCOMING ACCOUNTING PRONOUNCEMENTS

In June 2015, the GASB issued a new standard addressing accounting and financial reporting for post-employment benefits other than pensions (OPEB). GASB Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other than Pensions, addresses. The City will, after adoption of GASB No. 75, recognize on the face of the financial statements is net OPEB isolatily. GASB No. 75, recognize on the face of the financial statements is net OPEB liability. GASB No. 75, recognize on the face of the financial statements is net OPEB liability. GASB No. 75, recognize on the face of the financial statements when adopted.

### J. SUBSEQUENT EVENT

In July 2017, the City authorized issuance of General Obligation Promissory Note, Series 2017A in the amount of \$6,230,000 and General Obligation Community Development Bonds, Series 2017B in the amount of \$6,405,000 to finance current capital projects and Tax Incremental Financing District improvements.

This information is an integral part of the accompanying financial statements

142,501 273,174 217,730 (11,091) 12,560 (275,473) 20,189 20,189 82,196 22,671 99,713 99,713 30,556 87,285 99,255 (262, 913)664,643 721,569 Variance with 1,386,212 1,123,299 1,123,299 Final Budget \$ \$ 17,072,739 7,929,706 856,103 379,671 2,048,807 1,600,706 335,556 340,490 1,895,060 (275,473) 4,313,529 16,145,321 7,263,021 969,091 2,489,383 (616,567) \$ 11,027,168 30,563,778 31,180,345 1,619,587 1,003,020 10,024,148 Actual \$ 16,953,444 7,909,517 773,907 773,907 357,000 1,949,094 1,397,968 1,397,968 305,000  $\begin{array}{c} 4,456,030\\ 16,418,495\\ 7,480,751\end{array}$ 10,024,148 253,205 (2,002,779)(120,279) 9,903,869 1,882,500 Budgeted Amounts (Note A) 29,899,135 958,000 2,588,638 31,901,914 1,882,500 Final s S  $\begin{array}{c} 16,953,444\\ 7,909,517\\ 773,907\\ 773,907\\ 357,000\\ 1,949,094\\ 1,397,968\\ 305,000\\ \end{array}$ (1,882,500)4,222,563 16,386,409 7,634,158 246,760 \$ 10,024,148 29,892,690 958,000 2,574,060 31,775,190 1,882,500 1,882,500 10,024,148 Original Ś OTHER FINANCING SOURCES (USES) Total Other Financing Sources (Uses) Intergovernmental charges for services Fund balance - beginning of year Net Change in Fund Balance Natural resources and recreation Deficiency of Revenues over Fines, forfeitures and penalties Sanitation, health and welfare Fund balance - end of year Public charges for services Transportation and streets Miscellaneous revenues Commercial revenues Total Expenditures Licenses and permits General government Intergovernmental Total Revenues Expenditures EXPENDITURES Transfers out Public safety **Fransfers** in REVENUES Taxes

Note A - Annual budget for the General Fund is prepared on a basis consistent with generally accepted accounting principles.

Note B - Expenditures exceeded appropriations for the following departmental cost centers: City council by \$438, City promotion by \$10,367, City Clerk/customer service by \$4,914, Unclassified by \$63,860, Fire department by \$136,013 and Garbage and refuse collection by \$11,091. Transfers out, an other financing use, also exceeded appropriations by \$275,473.

**REQUIRED SUPPLEMENTARY INFORMATION** 

CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION OTHER POSTEMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS Year Ended December 31, 2016

Actuarial

UAAL as a Percentage	of Covered Payroll	13.1%	12.3%	11.4%	11.0%	8.8%	8.4%	1.6%	1.6%	4.0%
	Covered Payroll	0.0% \$ 15,265,869	0.0% \$ 16,259,665	0.0% \$ 16,425,193	0.0% \$ 16,952,936	0.0% \$ 16,816,458	0.0% \$ 17,651,581	0.0% \$ 18,263,114	0.0% \$ 18,135,976	0.0% \$ 18,160,529
		\$9 .0	\$	\$	ŝ	ŝ	ŝ	ŝ	ŝ	\$
	Funded Ratio	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
	Unfunded AAL (UAAL)	2,006,863	2,006,863	1,871,949	1,871,949	1,483,204	1,483,204	283,195	283,195	721,537
	A	S	\$	S	\$	\$	\$	\$	\$	\$
Accrued Liability (AAL)	Entry Age Normal Cost	2,006,863	2,006,863	1,871,949	1,871,949	1,483,204	1,483,204	283,195	283,195	721,537
Lia	$\neg z$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Actuarial	Value of Assets	s	' S	۰ S	- S	۔ ع	- S	۔ ع	- S	ŝ
Actuarial	Valuation Date	1/1/2008	1/1/2008	1/1/2010	1/1/2010	1/1/2012	1/1/2012	1/1/2014	1/1/2014	1/1/2016
	Year	2008	2009	2010	2011	2012	2013	2014	2015	2016

Contributions as	a percentage of Payroll	9.32% 8.89%
	Total Payroll	<pre>\$ 18,160,529 \$ 18,308,916</pre>
Contibution	Deficiency (Excess)	· · & &
	Contributions Made	<pre>\$ 1,692,183 \$ 1,627,588</pre>
	Required Contributions	<pre>\$ 1,692,183 \$ 1,627,588</pre>

Ending Net         Plan Fiduciary           Pension Asset         Net Position           Pension Asset         Net Position           Liability) as a sa Percentage         Percentage           Percentage         of Total Pension           of Payroll         Asset (Liability)	102.74% 98.20%
Ending Net 1 Pension Asset (Liability) as a a Percentage o of Payroll A	23.2% 15.2%
Total Payroll	4,218,052 \$18,179,898 2,779,050) \$18,308,916
Ending Balance of Net Pension Asset (Liability)	s s
Proportion of Beginning I Net Pension Balance of Net o Asset Pension Asset <u>/</u>	\$ 6,815,558 \$ 4,218,052
Proportion of Net Pension Asset	0.17172566% 0.17102049%
Year	2014 2015

IATION FITS THONS	Contibution	Percentage Contributed	354%	639%	198%
CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION OTHER POST-EMPLOYMENT BENEFTS SCHEDULE OF EMPLOYER CONTRIBUTIONS	Year Ended December 31, 2016 Annual	Kequired Contribution (ARC)	\$ 22,384	S 22,384	S 122,010
CITY OF WAI RED SUPPLEN ER POST-EM ULE OF EMP	Year Ended	Employer Contributions	79,192	142,948	242,121
QUIF		0	\$	\$	8
RE		Year	2014	2015	2016

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NOTE A - WISCONSIN RETIREMENT SYSTEM

There were no changes of benefit terms or assumptions for any participating employer in the WRS.

CITY OF WAUSAU, WISCONSIN GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL Year Ended December 31, 2016	CITY OF WAUSAU, WISCONSIN GENERAL FUND ND OTHER FINANCING SOURC Year Ended December 31, 2016	CONSIN Sources - B , 2016	UDGET AND A	CTUAL
	Budgeted Amounts	Amounts		Variance with
	Original	Final	Actual	Final Budget
TAXES				e
General property taxes Mobile home parking fees	\$ 16,749,259 27.000	5 16,749,259 27.000	5 16,749,259 26.518	s - (482)
Payments in lieu of taxes	108,000	108,000	108,810	810
Other taxes Total Taxes	16,953,444	16,953,444	188,122	119,295
INTERGOVERNMENTAL				
State shared taxes	4,437,159	4,437,159	4,447,716	10,557
Expenditure restraint Fire insurance tax	/34,231 102.678	102.678	107.409	4.731
Municipal services	184,000	184,000	185,466	1,466
Transportation aids	2,448,749	2,448,749	2,445,221	(3,528)
Other grants Total Intergovernmental	7,909,517	7,909,517	9,003 7,929,706	0,963 20,189
LICENSES AND PERMITS				
Licenses	181,115	181,115	190,538	9,423
Franchise fees	355,000	355,000	359,827	4,827
Permits	237,792	237,792	305,738	67,946
Total Licenses and Permits	773,907	773,907	856,103	82,196
FINES, FORFEITURES AND PENALTIES	357,000	357,000	379,671	22,671
PUBLIC CHARGES FOR SERVICES				
General government	81,600	81,600	88,509	6,909
r unite satery Streets and related facilities	128.850	128.850	158.911	30.061
Recreation	188,500	188,500	180,535	(7,965)
Public areas	123,874	123,874	117,246	(6,628)
Total Public Charges for Services	1,949,094	1,949,094	2,048,807	99,713
INTERGOVERNMENTAL CHARGES FOR SERVICES				
State, federal and local reimbursements	11,340	11,340	10,350	(066)
County and other municipalities City departments	280,981 1,105,647	280,981 1,105,647	247,921 1,342,435	(33,060) 236,788
Total Intergovernmental Charges for Services	1,397,968	1,397,968	1,600,706	202,738

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

# CITY OF WAUSAU, WISCONSIN GENERAL FUND SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL Year Ended December 31, 2016

		Budgeted Amounts	l Ame	ounts			$\geq$	Variance with
		Original		Final		Actual	Æ	Final Budget
COMMERCIAL								
Interest on general investments	\$	275,000	\$	275,000	Ś	280,456	\$	5,456
Interest on special assessments		15,000		15,000		10,295		(4,705)
Other interest		15,000		15,000		44,805		29,805
Total Commercial		305,000		305,000		335,556		30,556
<b>MISCELLANEOUS REVENUES</b>								
Rent of land and buildings		216,590		216,590		286,888		70,298
Sale of City property/loss compensation		13,700		20,145		19,149		(966)
Other miscellaneous revenues	ļ	16,470		16,470		34,453		17,983
Total Miscellaneous Revenues		246,760		253,205		340,490		87,285

OTHER FINANCING SOURCES Transfers in

\$ 31,775,190 TOTAL REVENUES AND OTHER FINANCING SOURCES

12,560 1,895,060 1,882,500 1,882,500

677,203 \$ \$ 32,458,838 \$ 31,781,635

CITY OF WAUSAU, WISCONSIN GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL Year Ended December 31, 2016

	Budgeted	Budgeted Amounts		Variance with
	Original	Final	Actual	Final Budget
GENERAL GOVERNMENT				
City Council	\$ 90,311	\$ 90,311	\$ 90,749	\$ (438)
Mayor	201,374	201,374	194,567	6,807
City promotion	108,750	108,750	119,117	(10, 367)
Finance department	500,044	581,881	567,571	14,310
Data processing	732,798	732,798	684,247	48,551
City clerk/customer service	498,163	515,544	520,458	(4, 914)
Elections	120,012	120,012	106,526	13,486
Assessor	595,516	583,516	519,467	64,049
City attorney	489,805	598,805	588,484	10,321
Municipal court	128,605	137,619	135,737	1,882
Human resources	297,419	302,419	278,153	24,266
City hall and other municipal buildings	289,766	284,766	246,358	38,408
Unclassified	170,000	198,235	262,095	(63, 860)
Total General Government	4,222,563	4,456,030	4,313,529	142,501
PUBLIC SAFETY				
Police department	9,004,956	9,026,903	8,870,116	156,787
Fire department	3,509,532	3,519,671	3,655,684	(136,013)
Ambulance	3,106,578	3,106,578	2,912,488	194,090
Inspections department	765,343	765,343	707,033	58,310
Total Public Safety	16,386,409	16,418,495	16,145,321	273,174
TRANSPORTATION AND STREETS Engineering	1,302,086	1,327,086	1,210,010	117,076
Public works	6,332,072	6,153,665	6,053,011	100,654
Total Transportation and Streets	7,634,158	7,480,751	7,263,021	217,730
SANITATION, HEALTH AND WELFARE				
Garbage and refuse collection	958,000	958,000	969,091	(11,091)
NATURAL RESOURCES/RECREATION Parks and recreation	2,574,060	2,588,638	2,489,383	99,255
OTHER FINANCING USES				
Transfers out			275,473	(275, 473)
TOTAL EXPENDITURES AND OTHER FINANCING USES	\$ 31,775,190	\$ 31,901,914	\$ 31,455,818	\$ 446,096

	Room Tax	94,583	84,182 100,000	278,765	85,678	 85,678	100,000	100,000	1	93,087 - 93,087	278,765
		\$		\$	÷						÷
	Housing Stock Improvement	490,183	165,228	655,411		 '	165,228		ı	490,183 - 490,183	655,411
	I Imj	Ś		Ś	\$						ŝ
Funds	Hazardous Materials Emergency Response	142,960	20,250	163,210	637 -	 637	1 1	1	162,573	- - 162,573	163,210
enue.	HARK	Ś		Ś	\$						ŝ
Special Revenue Funds	Holtz-Krause Clean Up	451,816	62,410 163,448 1,239,432	1,917,106	637 194	 831	163,448	103,448	1,752,827	- - 1,752,827	1,917,106
	Н	\$	I	\$	\$			I			\$
	WR.RP Rehabilitation	1,404,846	328,850	1,733,696			328,850		1,404,846		1,733,696
	Re	\$		Ś	ŝ						÷
	Federal Rent Rehabilitation	337,818		337,818				1	337,818	337,818	337,818
	Fec Reh	\$		\$	\$						\$

				Special Revenue Funds	enu.	e Funds		
		Grants		HUD Mortgage		DLAD Mortgage Program	De	Economic Development
	\$	1,540,606	\$	74,803	Ś	519,967	\$	342,881
		- 191,375						
		3.574.575		- 2.264.542		- 76.969		500 823.903
		78,884						
	\$	5,385,440	\$	2,339,345	ŝ	596,936	ŝ	1,167,284
S OF								
	\$	251 16,111	\$	527	S		Ś	13,633 -
		55,672						13,543
		72,034		527				27,176
vear		3,574,575 191.375		2,264,542		76,969		823,903
		3,765,950		2,264,542		76,969		823,903
				1				1
		1,547,456		74,276				'
						519,967		316,205
		1,547,456		74,276		519,967		316,205
ED	\$	5,385,440	\$	2,339,345	\$	596,936	\$	1,167,284
	I		I		l			

		Specia
31, 2016		
December 31, 2016		
De		

CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Continued)

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TOTAL ASSETS

ASSETS Cash and cash equivalents Investments Taxes receivable Accounts receivable Notes receivable Due from other governments Due from other funds Advance to other funds

OF S	\$	ar 3,57 ar 19 s 3,76	1,54
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Lishiliase	Accounts payable Accounts payable Employee compensation and benefits Due to other finds Unearmed revenues Advances from other funds Total Liabilities	Deferred Inflows of Resources Unavailable revenue Property taxes levied for subsequent year Total Deferred Inflows of Resources	Fund Balances Nonspendable Restricted for Special purposes Committed to

Total Fund Balances Special purposes Unassigned

TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AN FUND BALANCES

(Continued on next page)

	Special Revenue Funds	EMS Rental Grant Licensing		\$ 25,906 \$ -							
ET (Continued)	Special Re	Recveling		\$ 31,517	'	487,763	'				
BALANCE SHEE December 31, 2016		Public Access Cable		\$ 5,395	'	'	3,742	'	'	'	
COMBINING BALANCE SHEET (Continued) December 31, 2016			ASSETS	Cash and cash equivalents	Investments	Taxes receivable	Accounts receivable	Notes receivable	Due from other governments	Due from other funds	

CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS

. . .

INFLOW	BALAN	
LIABILITIES, DEFERRED INFLOW	<b>RESOURCES AND FUND BALAN</b>	Liabilities

			l					
TOTAL ASSETS	ŝ	9,137	Ś	519,280	Ś	25,906	S	1
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities								
Accounts payable	\$	4,296	\$	31,138	S	'	\$	1
Employee compensation and benefits		2,029		232		'		
Due to other funds		'		'		'		,
Unearned revenues		'		'		'		,
Advances from other funds		'				'		1
Total Liabilities		6,325		31,370		1		'
Deferred Inflows of Resources								
Unavailable revenue		'				'		1
Property taxes levied for subsequent year		'		487,763		'		1
Total Deferred Inflows of Resources		'		487,763		'		'
Fund Balances								
Nonspendable		'				1		
Restricted for								
Special purposes		'		147		25,906		
Special purposes		2,812				'		
Unassigned				'		'		1
Total Fund Balances		2,812		147		25,906		1
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND								
FUND BALANCES	\$	9,137	ŝ	519,280	ŝ	25,906	s	1

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 6,684
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 15,943,449
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730,779

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1,976,519

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730,779

2,024,589 - 1,613,164 - 541,788 - -	4,179,541	48,070 - - - - 48,070	541,788 1,613,164 2,154,952
\$	\$	<del>\$</del>	
- - 1,452,126 - 90,000	1,542,126		$90,000 \\ 1,452,126 \\ 1,542,126$
\$	<del>6</del> 9	\$	
14,152 - 250,300 - - -	264,452	14,152 - - - 14,152	
ee ee	<del>60</del>	\$	
6,201,078 54,675 679,138 150,834 7,497,515 120,777 -	\$ 15,943,449	213,449 18,566 69,215 - 301,230	7,497,515 679,138 8,176,653
<del>69</del>	\$	\$	
731,113 54,675 - - 21,643 -	807,431	76,652 - - - 76,652	
~	\$	\$	
6,684	6,684		
<del>\$</del>	<del>6</del> 9	\$	

TID #6 West Side Development

TID #5 Industrial Park

Central Capital Purchasing

Total

Other grants & Special Purpose Accounts

400 Block

Capital Project Funds

Special Revenue Funds

#### CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Concluded) December 31, 2016

Capital Projects Funds

			Capital Project Funds	oject I	runds		
	TID #7 West Side Development	Ž	TID #8 Near West Side	н	TID #9 Big Bull Falls	РЧ	TID #10 Industrial Park
ASSETS Cash and cash equivalents	\$	\$	204,199	Ś	ı	\$	
Investments Taxes receivable	- 525,634		- 111,771		- 22,946		116,070
Accounts receivable Notes receivable			275,000		330,526		
Due from other governments Due from other funds Advance to other funds							
TOTAL ASSETS	\$ 525,634	÷	590,970	Ś	353,472	ŝ	116,070
LABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities Accounts payable	, S	<del>s</del>	16,388	\$		÷	
Employee compensation and benefits Due to other funds							
Unearned revenues Advances from other funds	- 1,999,763				- 83,397		267,093
Total Liabilities	1,999,763		16,388		83,397		267,093
Deferred Inflows of Resources Unavailable revenue Property taxes levied for subsequent year	- 525,634		275,000 111,771		330,526 22,946		- 116,070
Total Deferred Inflows of Resources	525,634		386,771		353,472		116,070
Fund Balances Nonspendable Destricted for	'		1				
Special purposes Committed to			187,811		'		
Special purposes Unassigned	- (1,999,763)	-			- (83,397)		- (267,093)
Total Fund Balances	(1,999,763)		187,811		(83,397)		(267,093)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FIND RAIT ANCFS	\$ 575 634	÷	590.970	¥	353 477	÷	116.070
		9	016,060	9	11+,000	÷	10,011

Total Nonmajor Governmental Funds	\$ 8,444,018 54,675 4,771,149 150,834 8,734,829 120,777 -	\$ 23,515,714	\$ 292,059 18,566 69,215 2,350,253 2,730,093	8,734,829 4,771,149 13,505,978	- 8,200,958	1,428,938 (2,350,253) 7,279,643
Total	\$ 2,242,940 - 4,092,011 1,237,314 - -	\$ 7,572,265	\$ 78,610 - - 2,350,253 2,428,863	1,237,314 4,092,011 5,329,325	- 2,164,330	- (2,350,253) (185,923)

Room Tax	924,394 -	1 1 1	924,394	'		- 654,733	1	654,733	269,661	-	(258,700)	10,961	82,126	93,087
	\$								ି			ē		~
Housing Stock Improvement		- 8,359 20,000	28,359		11,074	- 156,185		167,259	(138,900)			(138,900)	629,083	490,183
	~ · · •						_		1					~
le Funds Hazardous Materials Emergency Response	- - 81,000		81,000				6,210	48,215	32,785			32,785	129,788	162,573
H L H	Ś													\$
Special Kevenue runds Hazardo Material Holtz-Krause Emergen Clean Up Respons	69	- - 62,410	62,410	'	- 24,394			24,394	38,016			38,016	1,714,811	\$ 1,752,827
ц		' 2 '	8			50 '		2	<u>()</u>		ч. Т.Т.	20)	36	
WRRP Rehabilitation		- 43,400 -	43,400			180,720		180,720	(137, 320)			(137, 320)	1,542,166	1,404,846
Re	Ś	ļ												ŝ
Federal Rent Rehabilitation				,		- 2,742		2,742	(2,742)			(2,742)	340,560	337,818
Fe Rel	\$	ļ												\$

(Continued on next page)

CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Year Ended December 31, 2016	CITY OF WAUSAU, WISCONSIN MMAJOR GOVERNMEYTAL FUD VIEMENT OF REVENUES, EXPE CHANGES IN FUND BALANCES Year Ended December 31, 2016	AU, WIS RNMEN EVENUH JND BAJ cember 3	CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDIT CHANGES IN FUND BALANCES Year Ended December 31, 2016	TURES, AND			
			Special Re	Special Revenue Funds			
	Grants	ints	HUD Mortgage	DLAD Mortgage Program	- 20 4	Economic Development	mic
REVENUES Taxes	s 1	156,375	s	s		s	
Special assessments Intergov emmental	ŝ	- 538,077			• •		
Licenses and permits Commercial revenues Miscellaneous revenues	<i> .</i>	- 352,463 242 017	- 196,966		- 898	ic i	- - 118 790
T otal Revenues	1,2	1,288,932	196,966		898	56	267,811
EXPENDITURES Current:							
General government		'					·
Fublic salety Sanitation, health and welfare							
Natural resources and recreation Economic development	1,0	- 1,000,669	- 96,051		- 21,145	1,59	- 1,596,860
Capital outlay Debt Service:		1			1		i.
Interest and debt service charges Total expenditures	1,0	- 1,000,669	- 96,051		21,145	1,59	- 1,596,860
Excess (deficiency) of revenues over expenditures	2	288,263	100,915		(20,247)	(1,32	(1,329,049)
OTHER FINANCING SOURCES (USES) Issuance of debt						1,42	1,477,000
Transfers in Transfers out	1	39,393 (123,000)	- (39,393)			(17	- (143,032)
Total other financing sources (uses)		(83,607)	(39,393)		'	1,33	1,333,968
Net change in fund balances	5	204,656	61,522		(20,247)		4,919
Fund balances (deficit) - beginning of year	1,3	1,342,800	12,754		540,214	3]	311,286
Fund balances (deficit) - end of year	\$ 1,5	1,547,456	\$ 74,276	s	519,967	\$ 3]	316,205

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Pul Acc Ca	S													OTHER FINANCING SOURCES (USES)			Total other financing sources (uses)	-	Fund balances (deficit) - beginning of year	
Public Access Cable I	-		40,000	14,552	54,552	69,283	•					69,283	(14,731)		I		 	(14,731)	17,543	
Recycling	462,165 \$	- 147,652		482	610,299	'		706,317		'		706,317	(96,018)		- 000 50	-	95,000	(1,018)	1,165	
EMS Grant		9,415			9,415		1,254	'				1,254	8,161					8,161	17,745	
Rental Licensing	' S		1,320 -		1,320		139,381	1			,	139,381	(138,061)		- 135 375		135,375	(2,686)	2,686	
400 Block	S			7,019	7,019	T			55,130 -			35,130	(28,111)		- 1200	-	31,200	3,089	3,595	
Other grants & Special Purpose Accounts		30,458		88,445	118,903	,	80,613		13,203	1	1	93,816	25,087		1			25,087	705,692	
Total	\$ 1,542,934	806,602	41,320	702,736	3,695,678	69,283	263,253	741,785	48,333 3 709 105	6,210		4,837,969	(1,142,291)		1,477,000	(564.125)	1,213,843	71,552	7,394,014	
Central Capital Purchasing	\$ 110,800			1	110,800			I		195,898	1	195,898	(85,098)		- 200	-	85,098	I	'	
TID #5 Industrial Park	\$ 1,330,199	- 42,171		126,775	1,499,145	·	1	1	- 1150			1,150	1,497,995			(1.717.875)	(1,717,875)	(219,880)	219,880	

10,0003,214,536

36,082

3,271,461

(1, 615, 348)

(497, 031)

4,017,969

4,515,000

10,843

\$ 1,489,731 35,011 94,351

Development TID #6 West Side

-12,771 24,249 1,656,113

CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) Year Ended December 31, 2016

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1,976,519 (Continued on next page)

(426, 102)

2,402,621

#### CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Concluded) Year Ended December 31, 2016

Capital Project Funds

$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	West	TID #7 West Side	TID #8 Near West	t	TID #9 Bio Bull		TID #10 Industrial
\$ 574,301     \$ 194,502     \$       40,442     24,576     24,576       -     24,576     -       -     26,14,73     -       614,743     426,470     -       -     -     5,575       -     -     -       614,743     426,470       -     -       -	Develo	opment	Side	10	Falls		Park
40,442     201,817       -     -		574,301				5 0	67,477
40,442     201,817       -     -		'	24,	576			
614,743     5,575       614,743     426,470       614,743     426,470       6     14,610       6     1,819,570       6,290     414,610       6,290     414,610       6,290     2,234,180       6,291     1,819,570       6,293     1,819,570       6,293     2,234,180       6,353     1,814,610       6,353     1,814,610       6,353     1,836,539       6,11,851     636,559       (613,851)     636,559       (613,851)     636,559       (613,851)     636,559       (1,171,151)     (1       (1,994,365)     1,358,962       (1,994,365)     1,358,962		40,442	201,	817	15	5	15,388
614,743         5,575         5,575					47,92	' %	
614,743         426,470         426,410 <t< td=""><td></td><td>1</td><td>5,5</td><td>575</td><td></td><td></td><td></td></t<>		1	5,5	575			
		614,743	426,-	470	72,34	12	82,865
<ul> <li>-</li> <li>-</li></ul>							
6.290 414,610 6.290 414,610 6.290 2.1,819,570 6.290 2.234,180 6.290 2.234,180 6.281 (1.807,710) 6.3851 (1.807,710) (6.13,851) (1.8441) (1.8441) (6.13,851) 636,559 (1.8441) (1.8441) (5.398) (1.1,171,151) (1.994,365) 1.358,962 (1.8441) (1.84							
-     -     -       -     -     1,819,570       -     -     1,819,570       -     -     1,819,570       -     -     1,819,570       -     -     1,819,570       -     -     1,819,570       -     -     2,234,180       -     -     2,534,180       -     -     2,534,180       -     -     755,000       -     -     755,000       -     -     755,000       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     -     -       -     - <td></td> <td>'</td> <td></td> <td>,</td> <td></td> <td>,</td> <td>'</td>		'		,		,	'
6,290 414,610 6,290 414,610 1,819,570 6,290 2,234,180 6,08,453 (1,807,710) 6,08,453 (1,807,710) 6,13,851 (1,8441) (6,13,851) 636,559 (1,8441) (6,13,851) 636,559 (1,1,171,151) (5,398) (1,1,171,151) (1,994,365) 1,358,962 ((		'		,			1
6,290 414,610 - 1,819,570 - 1,819,570 - 1,819,570 - 5,290 - 755,000 - 755,000 - 755,000 - (613,851) (118,441) (613,851) 636,559 (1,171,151) - (1,994,365) 1,358,962 ((	d welfare	'		,			'
6,290         414,610           -         1,819,570           -         6,290           6,290         2,234,180           -         5,294,180           -         6,290           -         755,000           -         755,000           -         755,000           -         755,000           -         755,000           -         6613,851)           (613,851)         636,559           (613,851)         636,559           (1,171,151)         (1           ear         (1,994,365)         1,358,962	d recreation	'		,			'
- 1,819,570 - 1,819,570 	lent	6,290	414,	610	2,26	99	126,953
6.290         2.234,180            608,453         (1,807,710)            608,453         (1,807,710)            (613,851)         636,559         -           (613,851)         636,559         -           (5,398)         (1,1,11,151)         -           (1,994,365)         1,358,962         -		1	1,819,	570			4,191
6.290         2.234,180	vice charges	'					'
608.453         (1,807,710)           608.453         (1,807,710)           -         755,000           -         755,000           (613.851)         (118,441)           (613.851)         (636,559)           (5,398)         (1,171,151)           (1,994,365)         1,358,962           (1,994,365)         1,358,962	s	6,290	2,234,	180	2,2(	90	131,144
608.453         (1.807,710)           -         755,000           -         755,000           -         613,851)           (613,851)         636,559           (613,851)         636,559           (5,398)         (1,171,151)           ear         (1,994,365)         1,358,962	f revenues over						
- 755,000 - 755,000 (613,851) - 118,441) - ( (613,851) - 636,559 - ( (5,398) - (1,171,151) - ( (1,994,365) - 1,358,962 - (		608,453	(1,807,	710)	70,07	5	(48, 279)
- 755,000 - 155,000 - 1613,851) - 118,441) - ( - 1613,851) - (118,441) - ( - 1613,851) - (113,441) - ( - 113,451) - (11,171,151) - ( - 11,04,365) - (1,094,365) - (1,054,362) - (1	SOURCES (USES)						
(613, 851)         (118, 441)           (613, 851)         (144, 441)           (613, 851)         636, 559           (5, 398)         (1, 171, 151)           (1, 994, 365)         1, 358, 962		1	755,1	000			'
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		1 10 010	0110				-
(613,851) 636,559 ( (5,398) (1,171,151) (1,994,365) 1,358,962 (	=	613, 851	(118,	1 1 1	(74,6)	( <u>4</u>	(44,300)
(5,398) (1,171,151) (1,994,365) 1,358,962 (		613,851)	636,	559	(74,67	(4)	(44, 300)
(1,994,365) 1,358,962	alances	(5,398)	(1,171,	151)	(4,59	(24	(92,579)
		<u>994,365)</u>	1,358,5	962	(78,8(	Î	(174, 514)
Fund balances (deficit) - end of year \$ (1,999,763) \$ 187,811 \$ (83,397)	S	999,763)				3 (L)	(267,093)

	Total Nonmajor Governmental Funds	\$ 5,334,184 59,587 1,200,946 41.320	662,785 859,335 8,158,157	80,126 263,253 741,785 48,333 4,270,374 5,240,405	36,082 10,680,358 (2,522,201)	6,747,000 386,066 (3,630,297) 3,502,769	980,568 6,299,075
Capital Projects Funds	Total	\$ 3,791,250 59,587 394,344	60,699 156,599 4,462,479	10,843 - 561,269 5,234,195	36,082 5,842,389 (1,379,910)	5,270,000 85,098 (3,066,172) 2,288,926	909,016 (1,094,939)

<u>\$ (185,923)</u> <u>\$ 7,279,643</u>

I		1 1													.1						-	
	ortgage	Actual	s		- 196,966	196,966						- 96.051			96,051	100,915			(39,393) (39,393)	61,522	12,754	\$ 74,276
ute Funds	HUD Mortgage	Budget	' S		- 55,000	55,250			I		'	- 47.250			47,250	8,000	1		(8,000) (8,000)	S		
Special Revenue Funds	its	Actual	\$ 156,375 \$	- 538,077	352,463	242,017			ı	•	'	- 1 000 669			1,000,669	288,263	1	39,393	(123,000) (83,607)	204,656	1,342,800	\$ 1,547,456
	Grants	Budget	\$ 156,375	- -	158,756	13,272			'	•	ı	- 1 086 978			1,086,978	240,512		18,000	(125,000) (107,000)	\$ 133,512		
			<b>REVENUES</b> Taxes	Special assessments Intergovernmental	Licenses and permits Commercial revenues	Miscellaneous revenues Total Revenues	EXPENDITURES	Current:	General government	Public safety	Sanitation, health and welfare	Natural resources and recreation Economic development	Capital outlay	Interest and debt service charges	Total expenditures	Excess (deficiency) of revenues over expenditures	OTHER FINANCING SOURCES (USES) Issumme of debt	Transfers in	Transfers out Total other financing sources (uses)	Net change in fund balances	Fund balances (deficit) - beginning of year	Fund balances (deficit) - end of year

ent WRRP Rehabilitation Holtz-Krause Clean Up	ual Budget Actual Budget Actual	یں ب ب ب	• •		(67,811)         11,500         43,400         62,410         62,410	24,39		00 F F 100 0	$\frac{11_{1,2}00}{2} \qquad \frac{130_{1}}{2} \qquad \frac{130_{1}}{2} \qquad \frac{1}{2} \qquad 1$			4,919         §         -         (137,320)         §         (6,571)         38,01
	Actual Budget			11,500 267,811	267,811 11,500		11,500				- (143,032) 	
Economic Development	Budget	ନ - କ		- - 72,134	72,134		- 1,006, <i>575</i> -		(19441)	650,000	650,000	\$ (284,441)

--24,394

r. 1.1 -24,394

38,016

-62,410 62,410

· ·

CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2016

A-66

### 74,276 \$ 1,547,456

\$ 1,752,827

1,714,811 38,016

> 1,542,166 \$ 1,404,846

> 311,286 316,205

> > s

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(Continued on next page)

Its s Its and the second secon	Hazardous Materials Emergency Response Budget Actua 81,000 81 81,000 81 81,000 81	Materials Response Actual 81,000	Ho Stock Im	Housing
s s liis iiis nues uuesuues	dget	Actual \$ 81,000		Stock Improvement
Its     nits ruues uues	81,000 81,000		Budget	Actual
I I uitis enues uues	81,000 81,000 81,000		6	6
ntergovernmental icenses and permits commercial revenues Miscellanous revenues Total Revenues	81,000  81,000	81,000	•	~ · ·
Locates and permits Commercial revenues Miscellanous revenues Total Revenues				
Viscellaneous revenues Total Revenues	81,000			8,359
Total Revenues	81,000			20,000
		81,000		28,359
EXPENDITURES Current:				
General government	'	'		
Public safety	78,267	42,005		
Sanitation, health and welfare	'			11,074
Natural resources and recreation	'	'		
Economic development	'	'	250,000	156,185
Capital outlay Debt Service:	8,000	6,210		
Interest and debt service charges	1		'	
Total expenditures	86,267	48,215	250,000	167,259
Excess (deficiency) of revenues over	(1963)	30L CC	000 03 07	(138.000)
	(107(0)	01/70	(000,002)	
OTHER FINANCING SOURCES (USES) Iscreames of dabt				
Transfers in				
Transfers out	'		I	
Total other financing sources (uses)				
Net change in fund balances	(5,267)	32,785	<u>s (250,000)</u>	(138,900)
Fund balances (deficit) - beginning of year		129,788		629,083

- 799,000		S 799,000

Special Revenue Funds

CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Continued) Year Ended December 31, 2016

ling	Actual	\$ 462,165	- 147,652	1	- 01	610,299		- 706,317		'	1	706,317	(96,018)	,	95,000 -	95,000
Recycling	Budget	462,165	- 147,500		- 002	610,165		- 610,165			ı	610,165		1		
s Cable	Actual	, S		40,000	-	54,552	69,283			'		69,283	(14,731)			
Public Access Cable	Budget			40,000	- 000000	60,300	69,043					69,043	(8,743)			
ах	Actual	924,394 \$			I	924,394			- 654,733	'		654,733	269,661		- (258.700)	(258,700)
Room Tax	Budget	799,000			'	799,000			- 593,390		,	593,390	205,610	,	- (258.700)	(258,700)
		Ś														

Fund balances (deficit) - end of year

A-67

(Continued on next page)

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490,183

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162,573

s

(1,018)

Ś (14,731) 17,543 2,812

(8,743) $\cdot$ 

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10,961 82,126 93,087

(53,090)(258,700)

s

 $|\cdot|$ 1 1,165 147

Ś

\$ 25,906

Fund balances (deficit) - end of year

	istrial Park Actual	\$ 1,330,199	42,171	- 126,775	1,499,145			-		1,150	1,497,995		(1,717,875) (1,717,875)	(219,880)	219,880	۔ ج
ct r ulius	TID #5 Industrial Park Budget Actua	1,271,552	40,000	- 111,042	1,422,594					6,000	1,416,594		(283,598) (283,598)	1,132,996		- R
Capital Froject Fullus	Purcahasing Actual	\$ 110,800 \$			110,800	ı		- 195,898		195,898	(85,098)	- 85,098	85,098	- S	'	s
	Central Capital Purcahasing Budget Actual	\$ 110,800			110,800			218,800		218,800	(108,000)	68,000 40,000	108,000	' S	·	
anin 1 mins	ock Actual	s		- 7,019	7,019		- 35,130		,	35,130	(28,111)	31,200	31,200	3,089	3,595	\$ 6,684
opecial revenue runus	400 Block Budget	s		3,800	3,800		35,000		,	35,000	(31,200)	31,200	31,200	S	ľ	

CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMERTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Concluded) Year Ended December 31, 2016
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oject Fi	
apital Pr	
Ca	

TID #7 West Side Development	Actual		\$ 574,301	,	40,442	,			614,743					,		6,290	ı		6.290	 608,453			- (613.851)	(613.851)		(5,398)	(1 004 365)
TID #7 West Si	Budget		\$ 559,000		8,000			'	567,000							272,650	200,000		472.650	94,350		200,000	- (613.851)	(413.851)		\$ (319,501)	
TID #6 West Side Development	Actual		\$ 1,489,731	35,011	94,351		12,771	24,249	1,656,113			10,843			'	10,000	3,214,536	36,082	3.271.461	 (1,615,348)		4,515,000	- (497.031)	4.017.969		2,402,621	1001 9677
TID #6 West Sid	Budget		\$ 1,576,520	31,350	75,000		'	6,196	1,689,066			10,843				216,032	5,630,926	'	5.857.801	(4,168,735)		4,500,000	- (497.031)	4.002.969		\$ (165,766)	
		REVENUES	Taxes	Special assessments	Intergovernmental	Licenses and permits	Commercial revenues	Miscellaneous revenues	Total Revenues	EXPENDITURES	Current:	General government	Public safety	Sanitation, health and welfare	Natural resources and recreation	Economic development	Capital outlay Deht Service:	Interest and debt service charges	Total expenditures	Excess (deficiency) of revenues over expenditures	<b>OTHER FINANCING SOURCES (USES)</b>	Issuance of debt	Transfers in Transfers out	Total other financing sources (uses)	() 0	Net change in fund balances	Eundhalanas (dafiait) haainning af yaar

\$ (1,999,763)

\$ 1,976,519

Fund balances (deficit) - end of year

	rial Park	Actual	67,477	15,388		82,865				126,953 4,191		131,144	(48,279)		- (44,300)	(44, 300)	(92,579)	(174, 514)	(267,093)
	TID#10 Industrial Park	Budget	65,636 \$	13,206		78,842		'	1	127,000 35,150	1	162,150	(83,308)		- (44,300)	(44, 300)	(127,608)	I	8
ct Funds	ull Falls	Actual	\$ 24,240 \$	175	47,928	72,343				2,266	1	2,266	70,077		- (74,674)	(74,674)	(4,597) \$	(78,800)	(83, 397)
Capital Project Funds	TID #9 Big Bull Falls	Budget	\$ 23,578 §		57,514	81,092			I	3,150	1	3,150	77,942		- (74,674)	(74,674)	\$ 3,268	I	S
	West Side	Actual	\$ 194,502 24.576	201,817	 - 575 2	426,470		'	1	414,610 1,819,570		2,234,180	(1,807,710)	755,000	- (118,441)	636,559	(1,171,151) §	1,358,962	\$ 187,811
	TID #8 Near West Side	Budget	\$ 189,193	150,000		339,193		'		385,485 2,135,000	1	2,520,485	(2,181,292)	750,000	- (118,441)	631,559	\$ (1,549,733)		

CITY OF WAUSAU, WISCONSIN DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL Year Ended December 31, 2016 Variance with

Budgeted Amounts

	)					
	Original		Final		Actual	Final Budget
REVENUES General property taxes Miscellancous revenues	\$ 4,123,00	- s	4,123,000 \$ 4,123,000 -	S	4,123,000 53,723	\$ 53,723
Total Revenues	4,123,000		4,123,000		4,176,723	53,723
EXPENDITURES Debt Service:						
Principal retirement Interest and debt service charges	6,527,778 1,168,235	ω v	6,527,778 1,168,235		7,857,778 1.162,230	(1,330,000) 6,005
Total Expenditures	7,696,013	   m	7,696,013		9,020,008	(1, 323, 995)
Deficiency of Revenues over Expenditures	(3,573,013)	3)	(3,573,013)		(4,843,285)	(1,270,272)
OTHER FINANCING SOURCES Issuance of debt					1,300,000	1,300,000
Premium on debt issued	- 200 200 2		- 2065 006 -		744,281	744,281
Net change in fund balance	292,873	) m	292,873		1,017,884	725,011
Fund balance - beginning of year	880,446	9	880,446		880,446	
Fund balance - end of year	<u>\$ 1,173,319</u> <u>\$ 1,173,319</u> <u>\$ 1,898,330</u>	8 8	1,173,319	$\sim$	1,898,330	\$ 725,011

		Budgeted Amounts	Amc	ounts			Variance with
		Original		Final		Actual	Final Budget
REVENUES							
General property taxes	S	2,050,955	S	2,050,955	\$	2,108,433	\$ 57,478
Intergovernmental		71,500		71,500		73,868	2,368
Commercial revenues		'		'		5,254	5,254
Other miscellaneous		1,420,696		1,420,696		1,161,450	(259,246)
Total Revenues		3,543,151		3,543,151		3,349,005	(194, 146)
EXPENDITURES							
Economic development Capital outlay:		50,000		8,164,000		1,639,194	6,524,806
Economic development		4,647,727		11,024,633		7,049,794	3,974,839
Total expenditures		4,697,727		19,188,633		8,688,988	10,499,645
Deficiency of Revenues							
over Expenditures		(1, 154, 576)		(15,645,482)		(5, 339, 983)	10,305,499
OTHER FINANCING SOURCES (USES)							
Issuance of debt		3,300,000		14,253,724		8,414,779	(5,838,945)
Transfers in		1		'		1,434,277	1,434,277
Transfers out		(2,041,961)		(2,041,961)	ļ	(2,041,961)	
Total Other Financing Sources (Uses)		1,258,039		12,211,763		7,807,095	(4,404,668)
Net change in fund balance		103,463		(3,433,719)		2,467,112	5,900,831
Fund balance - beginning of year		(2,542,748)		(2,542,748)		(2,542,748)	
Fund balance - end of year	6	<b>\$</b> (2.439.285) <b>\$</b> (5.976.467) <b>\$</b>	~	(5 976.467)	4	(75 636) \$	\$ 5 900 831

1						
variance with Final Budget	\$ (150,495) (1,269,268) 194,180 (1,225,583)	6,031,597 (70,114) 5,961,483	4,735,900	30,676 (230,460) (199,784)	4,536,116	\$ 4,536,116
Actual	\$ 450,000 218,505 446,361 194,180 1,309,046	6,246,417 70,114 6,316,531	(5,007,485)	6,105,000 123,000 6,228,000	1,220,515 3,479,012	\$ 4,699,527
Amounts Final	\$ 450,000 369,000 1,715,629 - 2,534,629	12,278,014 - 12,278,014	(9,743,385)	6,074,324 353,460 6,427,784	(3,315,601) 3,479,012	\$ 163,411
budgeted Amounts Original Fin	\$ 450,000 369,000 1,466,562 2,285,562	8,713,346 - 8,713,346	(6,427,784)	6,074,324 353,460 6,427,784	3,479,012	\$ 3,479,012
	<b>REVENUES</b> General property tax es Special assessments Intergovernmental Other miscellaneous Total Revenues	EXPENDITURES Capital outlay Debt Service: Interest and debt service charges Total expenditures	Deficiency of Revenues over Expenditures	OTHER FINANCING SOURCES Issuance of debt Transfers in Total Other Financing Sources	Net change in fund balance Fund balance - beginning of year	Fund balance - end of year

CITY OF WAUSAU, WISCONSIN NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET POSITION December 31, 2016

CITY OF WAUSAU, WISCONSIN CAPITAL IMPROVEMETTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL Year Ended December 31, 2016

Airport Animal Control Fund Fund Total	\$ 15,796         \$ 85,978         \$ 101,774           \$ 90,000         \$ 50,139         140,139           \$ 91,000         \$ 50,139         140,139           \$ 11         \$ 15,197         \$ 20,208           \$ 11         \$ 15,197         \$ 20,208	, , , , , , , , , , , , , , , , , , ,	2,213,218 151,174 2,364,392	- 13,822 13,822 - 2,107 2,107	RCES - 15,929 15,929	2.387         716         3.103           753         1.384         2.137           -         24.944         24.914           6.845         11.266         18.111           9.882         38.310         48.295	- 2,777 2,777	9,985 41,087 51,072	- 5,845 5,845 90,000 50,139 140,139	ES <u>90,000</u> 55,984 145,984	2,102,211 - 2,102,211 11,022 70,032 81,054	
	ASSETS Current Assets: Cash and cash equivalents Taxes receivable Accounts receivable	Noncurrent Assets: Property Plant and Equipment: Property and equipment Accumulated depreciation Total noncurrent assets	TOTAL ASSETS	DEFERRED OUTFLOWS OF RESOURCES Proportionate share of WRS pension plan Pension contributions for subsequent year	TOTAL DEFERRED OUTFLOWS OF RESOURCES	LIABIL/TIES Current Liabilities: Accounts payable Accrued payroll and benefits Due to other governments Uncarred revenues Total Current Liabilities	Noncurrent Assets: Net pension liability	TOTAL LIABILITIES	DEFERRED INFLOWS OF RESOURCES Wisconsin retirement system persion related Property taxes levied for subsequent year	TOTAL DEFERRED INFLOWS OF RESOURCES	NET POSITION Net investment in capital assets Unrestricted	TOTAL VIEW DOGITION

26,860 161,218 189,136	CASH FLOWS FROM OPERATING ACTIVITIES Receipts from eutomers, users and others Payments to supplices Payments to supplices Net Cash Used by Operating Activities CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Property taxes	Airport Fund \$ 141,878 (14,780) (98,897) (98,897)	Animal Control Fund           78         \$ 159,359           95)         (118,210)           80)         (13,210)           97)         (2,753)           90         37,105	Total \$ 301,237 (344,205) (58,682) (101,650) (101,650)
397,648         189,136         586,784           (254,223)         (27,918)         (282,141)           80,000         37,105         117,105	CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital contributions Acquisition and construction of capital assets Net Cash Provided by Noncapital Financing Activities	5, (5,		5,610 (5,610)
(174,223) 9,187 (165,036) 5,610 - 5,610	Net Increase (Decrease) in Cash and Cash Equivalents Cash and cash equivalents - beginning of year	(18,897) 34,693	97) 34,352 <u>93</u> 51,626	15,455 86,319
(168,613) 9,187 (159,426) 2.281,846 60,845 2.342,691	Cash and cash equivalents - end of year	\$ 15,796	96 \$ 85,978	\$ 101,774
<u>s 2,113,233</u> <u>s 70,032</u> <u>s 2,183,265</u>	Reconciliation of operating loss to net cash used by operating activities: Operating loss Adjustments to reconcile operating loss to net cash used by operating loss to net cash used by operating activities: Depreciation expense Changes in assets and liabilities: Accounts receivable Due to other governments Accounts payable Accounts payable Accounts payable Accounts payable Pension related liabilities and deferred amounts Unnamod revenues	\$ (254.223) 157,018 (1.795) (1.795) 753 753	(254,223) \$ (27,918) \$ 157,018 - (1,795) (4,232) (1,795) (4,232) (898) 219 753 1,384 753 219 219 219 239 248	<ul> <li>\$ (282,141)</li> <li>157,018</li> <li>(6,027)</li> <li>22,542</li> <li>(679)</li> <li>2,137</li> <li>2,879</li> <li>2,879</li> </ul>

NONOPERATING REVENUES Property taxes

Operating income (loss)

OPERATING EXPENSES Operating and maintenance Depreciation Total Operating Expenses

**OPERATING REVENUES** Charges for services and sales Intergovernmental

Total Operating Revenues

Income (loss) before Capital Contributions Net position - beginning of year

Change in Net Position

Capital contributions

Net position - end of year

AND Y	AND CHANGES IN NET POSITION Year Ended December 31, 2016	NET POSITIO	7		
	Motor Pool	Insurance Fund	Employee Benefits Fund	Employee HRA/Wellness Fund	Total
<b>OPERATING REVENUES</b> Charges for services and sales Other operating revenues Total Operating Revenues	\$ 3,411,715 94,765 3,506,480	\$ 781,040 141,689 922,729	\$ 5,039,797 - 5,039,797	\$ 333,580 - 333,580	\$ 9,566,132 236,454 9,802,586
<b>OPERATING EXPENSES</b> Operating and maintenance Depreciation Insurance, claims and administation Total Operating Expenses	1,767,570 859,702 - 2,627,272	- - 847,276 847,276	5,150,104 5,150,104	- - 182,031 182,031	1,767,570 859,702 6,179,411 8,806,683
Operating income (loss)	879,208	75,453	(110,307)	151,549	995,903
NONOPERATING REVENUES Gain on sale of capital assets	43,647	1		'	43,647
Income (loss) before transfers	922,855	75,453	(110,307)	151,549	1,039,550
Transfers out	(150,000)			"	(150,000)
Change in Net Position	772,855	75,453	(110, 307)	151,549	889,550
Total net position (deficit) - beginning of year	5,279,863	681,171	(161, 434)	356,462	6,156,062
Total net position (deficit) - end of year	\$ 6,052,718	\$ 756,624	\$ (271,741)	\$ 508,011	\$ 7,045,612

CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS	COMBINING STATEMENT OF NET POSITION	December 31, 2016
---	-------------------------------------	-------------------

Total

Employee HRA/Wellness Fund

Employee Benefits Fund

Insurance Fund

Motor Pool

CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES

Inventories and prepayments Total Current Assets		\$ 957,104 59,706	\$ 783,194 19,057	\$ 593,470 \$ -	ŝ
	282,616	1,016,810	807,730	593,470	3,888,125
Noncurrent Assets: Property, Plant and Equipment: Property and equipment Accumulated depreciation Total noncurrent assets	12,610,844 (7,991,044) 4,619,800				12,610,844 (7,991,044) 4,619,800
TOTAL ASSETS	6,089,915	1,016,810	807,730	593,470	8,507,925
DEFERRED OUTFLOWS OF RESOURCES Proportionate share of WRS pension plan Pension contributions for subsequent year	203,436 26,137				203,436 26,137
TOTAL DEFERRED OUTFLOWS OF RESOURCES	229,573			1	229,573
LIABILITTES Current Liabilities Accounts payable Accound account and handfa	102,993	1	1	100	103,093
Claims payfoit and periodits	-	36.427	663.883	60.000	760,310
Unearned revenues	'	1	415,588	25,359	440,947
Total Current Liabilities	121,638	36,427	1,079,471	85,459	1,322,995
Noncurrent Liabilities: Accrued liability - claims payable		223,759			223,759
Compensated absences payable	18,230	'	'	'	18,230
Net pension liability	40,877	1	'	'	40,877

1,322,995	223,759 18,230 40,877	282,866	1,605,861	86,025	4,619,800 2,425,812
85,459			85,459		- 508,011
1,079,471			1,079,471		- (271,741)
36,427	223,759 - -	223,759	260,186	1	756,624
121,638	- 18,230 40,877	59,107	180,745	86,025	4,619,800 1,432,918

Net investment in capital assets Unrestricted (Deficit) NET POSITION (DEFICIT)

DEFERRED OUTFLOWS OF RESOURCES Wisconsin retirement system pension related

TOTAL LIABILITIES

Total Noncurrent Liabilities

TOTAL NET POSITION (DEFICIT)

\$ 7,045,612

\$ (271,741) \$ (271,741)

ŝ

\$ 6,052,718

508,011 508,011

-756,624 756,624

				En	Employee	Employee		
		Motor Pool	Insurance Fund	B	Benefits Fund	HRA/Wellness Fund	SSS	Total
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers, users and others Payments to suppliers Payments to employees	\$	3,502,725 (1,341,805) (394,738)	\$ 952,164 (947,119)	\$	5,096,760 (5,057,892) -	\$ 337,866 (181,931)	66 \$ 31)	9,889,515 (7,528,747) (394,738)
Net Cash Provided (Used) by Operating Activities		1,766,182	5,045		38,868	155,935	35	1,966,030
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers out		(150,000)			"		 	(150,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition and construction of capital assets Proceeds from sale of capital assets		(1,196,173) 43,647					   · ·	(1,196,173) 43,647
Net Cash Used by Capital and Related Financing Activities		(1,152,526)			1			(1,152,526)
Net Increase in Cash and Cash Equivalents		463,656	5,045		38,868	155,935	35	663,504
Cash and cash equivalents - beginning of year		718,065	952,059		744,326	437,535	35	2,851,985
Cash and cash equivalents - end of year	\$	1,181,721	\$ 957,104	\$	783,194	\$ 593,470	70 \$	3,515,489
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) Adjustments to reconcile operating income (loss)	\$	879,208	\$ 75,453	\$	(110,307)	\$ 151,549	49 S	995,903
to net cash provided (used) by operating activities: Depreciation expense		859,702						859,702
Changes in assets and liabilities: Accounts receivable		(3,755)	29,435		45,555	4,536	36	75,771
Inventories and prepayments Accounts payable Descission of statistics and Jackment		(25,763) 24,600	- (36,567)	_	-	1	100	(62,230) (62,230)
r ension retacet nationales Unearmed revenues Claims payable			- - (63,276)	-	- 11,408 91,912	(2	- (250) -	24,099 11,158 28,636
Accrued payroll and compensated absences		15,321					1	15,321
Net cash provided (used) by operating activities	∽	1,766,182	\$ 5,045	69	38,868	\$ 155,935	35 \$	1,966,030

### CITY OF WAUSAU, WISCONSIN AGENCY FUNDS COMBINING STATEMENT OF FIDUCIARY NET POSITION December 31, 2016

CITY OF WAUSAU, WISCONSIN

	Entre & F	Entrepreneurial & Education Center		Wausau Events	ž	Main Street Wausau		Totals
ASSETS Cash and cash equivalents Accounts receivable	ŝ	235,629 7,601	\$	270,715 \$ 5,008	ŝ	111,363	∞	617,707 12,609
TOTAL ASSETS	s	243,230	Ś	275,723		\$ 111,363	\$	\$ 630,316
LIABILTTIES Accounts payable	Ś	243,230	ŝ	\$ 275,723	\$	<u>\$ 111,363</u> <u>\$ 630,316</u>	\$	630,316

## CITY OF WAUSAU, WISCONSIN AGENCY FUNDS COMBINIG STATEMENT OF CHANGES IN ASSETS AND LIABILITIES Year Ended December 31, 2016

Entrepreneurial & Education Center

ASSETS Cash and cash equivalents Accounts receivable	ŝ	251,892 8,162	Ś	204,393 204,724	Ş	220,656 205,285	S	235,629 7,601	
TOTAL ASSETS	Ś	260,054	Ś	409,117	Ś	425,941	Ś	243,230	
LIABILITIES Accounts payable	÷	260,054	Ş	409,117	Ś	425,941	s	243,230	
TOTAL LIABILITIES	Ś	260,054	Ś	409,117	Ś	425,941	Ś	243,230	
Wausau Events									
ASSETS Cash and cash equivalents Accounts receivable	<del>so</del>	211,849	\$	1,087,477 5,008	÷	1,028,611	\$	270,715 5,008	
TOTAL ASSETS	Ś	211,849	\$	\$ 1,092,485		\$ 1,028,611	Ś	275,723	
LIA BILITTES Accounts payable	÷	211,849	Ś	1,092,485	ŝ	<u>\$ 211,849</u> <u>\$ 1,092,485</u> <u>\$ 1,028,611</u> <u>\$</u>	\$	275,723	

LIABILITIES Accounts payable

TOTAL LIABILITIES

275,723

ŝ

1,028,611

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1,092,485

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211,849

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111,363

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164,351 325

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200,927

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74,787 325

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164,676

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200,927

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75,112

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111,363 111,363

164,676 \$ Ś

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200,927

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164,676

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75,112 75,112

Main Street Wausau

**ASSETS** Cash and cash equivalents Accounts receivable

TOTAL ASSETS

LIABILITIES Accounts payable

TOTAL LIABILITIES

Business Improvement District

ASSETS Cash and cash equivalents

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60,000

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TOTAL ASSETS LIABILITIES Accounts payable

TOTAL LIABILITIES

Additions Balance 1/1/2016

Balance 12/31/2016

Deductions

CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

### A-75

CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY December 31, 2016

45,764,497	5,511,537	7,763,116		3,518,139	10,693,201	121,623,663	17,215,167
\$							
1,054		'		24,915	10,693,201	121,623,663	20,617
\$							ļ
1,833,543	979,591	5,612,422		724,370		'	2,506,058
\$							
6,479,831	3,718,569	1,896,752		2,547,783	'	'	14,285,388
Ś							
37,450,069	813,377	253,942		221,071	'	'	403,104
Ś							
FUNCTION AND ACTIVITY General government	Public safety: Police protection	Fire protection	Public works:	Maintenance	Sidewalks	Street system	Parks and recreation

Totals

Infrastructure

Buildings and Machinery and Improvements Equipment

Land

 TOTAL GOVERNMENTAL

 FUNDS CAPITAL ASSETS
 5
 39,141,563
 5
 28,928,323
 5
 11,655,984
 5
 132,365,450
 5
 212,089,320

# CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY Year Ended December 31, 2016

		Balance January 1, 2016	4	Additions		Deletions	Д	Balance December 31, 2016
FUNCTION AND ACTIVITY								
General government Dublic safety:	S	44,090,795	\$	1,673,771	ŝ	69	\$	45,764,497
Police protection		5,423,224		88,313				5,511,537
Fire protection		7,670,493		124,811		32,188		7,763,116
Public works:								
Maintenance		3,474,040		574,414		530,315		3,518,139
Sidewalks		10,278,973		506,650		92,422		10,693,201
Street system		119,000,500		2,994,034		370,871		121,623,663
Parks and recreation		13,994,178		3,265,516		44,527		17,215,167
TOTAL GOVERNMENTAL FUNDS CAPITAL ASSETS	S	\$ 203,932,203	Ś	\$ 9,227,509		1,070,392	ŝ	<u>\$ 1,070,392</u> <u>\$ 212,089,320</u>

### TOTAL GOVERNMEN CAPITAL ASSETS

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INDEX TO THE STATISTICAL SECTION December 31, 2016

CO	CONTENTS	Page
ï	Financial Trends These schedules contain trend information to aid in the understanding of how the City's financial performance and well-being have changed over time.	122
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>.	Operating Information These schedules include service and infrastructure data about how the information in the City's financial report relates to the services the City provides and activities it performs.	143

STATISTICAL SECTION

CITY OF WAUSAU Schedule 1 Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

					Fisca	Fiscal Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental activities										
Net investment in capital assets	\$ 55,095,222 \$ 60,825,711	\$ 60,825,711	\$ 68,308,631	\$ 75,413,530	\$ 79,344,570	\$ 84,193,691	\$ 88,488,799	\$ 98,405,399	\$ 98,825,542	\$ 99,450,028
Restricted	3,075,046	3,332,378	3,635,751	3,711,046	12,789,388	9,729,737	10,610,753	8,818,623	16,311,881	14,156,534
Unrestricted	15,047,711	14,455,757	14,749,802	19,031,751	10,409,561	14,924,479	14,678,918	13,483,982	14,199,650	17,926,268
Total governmental activities net position	\$ 73,217,979	\$ 78,613,846	\$ 86,694,184	\$ 98,156,327	\$ 102,543,519	\$ 108,847,907	\$ 113,778,470	\$ 120,708,004	\$ 129,337,073	\$ 131,532,830
Business-type activities										
Net investment in capital assets	\$ 79,877,355 \$ 82,191,063	\$ 82,191,063	\$ 83,142,144	\$ 84,232,295	\$ 88,572,360	\$ 93,046,689	\$ 93,217,875	\$ 93,098,660	\$ 92,670,116	\$ 91,153,104
Restricted	3,348,431	3,280,758	2,505,824	1,427,932	1,148,802	1,280,921	1,337,308	1,469,203	2,911,504	2,384,534
Unrestricted	3,921,663	2,810,801	2,294,567	1,946,083	4,583,292	4,192,056	4,451,943	3,885,029	5,418,467	7,252,415
L L Total business-type activities net position	\$ 87,147,449	\$ 88,282,622	\$ 87,942,535	\$ 87,606,310	\$ 94,304,454	\$ 98,519,666	\$ 99,007,126	\$ 98,452,892	\$ 101,000,087	\$ 100,790,053
Primary government										
Net investment in capital assets	\$ 134,972,577 \$ 143,016,774 \$ 1	\$ 143,016,774	\$ 151,450,775	\$ 159,645,825	\$ 167,916,930	\$ 177,240,380	\$ 181,706,674	\$ 159,645,825 \$ 167,916,930 \$ 177,240,380 \$ 181,706,674 \$ 191,504,059 \$ 191,495,658	\$ 191,495,658	\$ 190,603,132
Restricted	6,423,477	6,613,136	6,141,575	5,138,978	13,938,190	11,010,658	11,948,061	10,287,826	19,223,385	16,541,068
Unrestricted	18,969,374	17,266,558	17,044,369	20,977,834	14,992,853	19,116,535	19,130,861	17,369,011	19,618,117	25,178,683
Total primary government net position	\$ 160,365,428	\$ 166,896,468	\$ 174,636,719	\$ 185,762,637	\$ 196,847,973	\$ 207,367,573	\$ 212,785,596	\$ 219,160,896	\$ 230,337,160	\$ 232,322,883

### Notes:

The City reclassified the Metro Ride fund as an enterprise fund on January 1, 2011 and transferred the associated capital assets from the governmental activities into the business-type activities. In addition, the Airport Enterprise Fund was created as of January 1, 2012 and the associated capital assets were transferred from the governmental activities to the business-type activities. CITY OF WAUSAU Schedule 2 Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year

					nAct I	1 241				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Expenses - Governmental activities:										
General government	\$ 6,033,037	\$ 5,268,888	\$ 4,069,716	\$ 4,230,618	\$ 4,071,945	\$ 4,376,515	\$ 4,250,476	\$ 4,670,657	\$ 4,804,089	\$ 4,998,030
Public safety	14,654,852	15,714,601	15,381,881	15,918,394	16,788,709	15,845,111	16,246,258	16,668,463	16,478,842	18,094,777
Transportation and streets	16,766,522	17,204,411	17,139,868	16,753,873	11,160,237	11,704,756	11,242,010	12,671,152	11,845,960	11,928,609
Sanitation, health and welfare	1,913,189	1,915,740	1,922,031	1,823,980	1,868,410	2,073,673	2,146,465	2,156,309	2,218,162	1,677,239
Natural resources and recreation	2,261,035	2,449,712	2,517,631	2,514,161	2,597,337	2,598,645	2,592,265	2,716,181	3,160,068	3,368,724
Economic development	5,667,342	2,965,673	3,434,146	3,960,765	4,868,292	3,580,425	3,629,494	3,514,056	7,582,129	7,287,952
Interest on long-term debt	2,061,409	2,151,103	2,059,540	1,620,096	1,459,235	1,247,791	1,329,912	1,238,864	1,209,574	1,568,164
Total governmental activities	49,357,386	47,670,128	46,524,813	46,821,887	42,814,165	41,426,916	41,436,880	43,635,682	47,298,824	48,923,495
Expenses - Business-type activities:										
Water	2,962,640	3,272,109	3,373,672	3,393,118	3,450,680	3,364,222	3,258,433	3,764,878	3,775,876	3,919,480
Wastewater	3,886,577	3,951,702	4,000,695	4,019,767	3,887,577	3,765,140	3,847,818	4,023,395	3,686,067	4,151,512
Parking	1,623,619	1,911,490	1,913,347	1,759,984	1,887,449	1,746,004	1,972,388	1,789,677	1,792,090	1,880,606
Metro Ride		'		ı	4,049,837	3,557,036	3,613,252	3,895,784	3,594,314	3,648,953
Airport Animal Control						309,398 -	378,832 70,081	395,171 191,191	406,984 170,038	397,648 189,136
Total business-type activities	8,472,836	9,135,301	9,287,714	9,172,869	13,275,543	12,741,800	13,140,804	14,060,096	13,425,369	14,187,335
<ul> <li>Total primary government</li> </ul>	\$ 57,830,222	\$ 56,805,429	\$ 55,812,527	\$ 55,994,756	\$ 56,089,708	\$ 54,168,716	\$ 54,577,684	\$ 57,695,778	\$ 60,724,193	\$ 63,110,830
<ul> <li>Program revenues - Governmental activities:</li> <li>Charges for service:</li> </ul>										
Transportation & streets	\$ 508,890	\$ 646,036	\$ 487,468	\$ 297,690	\$ 347,545	\$ 310,297	\$ 471,664	\$ 485,025	\$ 750,399	\$ 1,124,819
Conservation & development	960,850	941,424	1,062,703	582,312	2,042,703	955,572	994,072	897,634	1,206,003	2,281,581
Ambulance	1,209,473	1,394,593	1,154,805	1,271,790	1,442,386	1,521,895	1,330,680	1,396,509	1,440,123	1,576,218
Other activities	6,084,177	6,192,386	6,052,956	6,155,059	3,878,218	3,489,437	2,917,742	2,765,487	2,958,376	3,182,781
Operating grants & contributions	6,942,999	7,299,152	7,821,171	8,372,182	4,930,014	4,724,318	4,259,090	4,049,715	4,294,633	3,605,696
Capital grants & contributions	1,634,826	2,391,908	3,494,387	6,699,662	3,153,287	4,102,154	2,534,980	5,825,175	2,451,032	2,444,731
Total governmental activities	17,341,215	18,865,499	20,073,490	23,378,695	15,794,153	15,103,673	12,508,228	15,419,545	13,100,566	14,215,826
Program revenues - Business-type activities:										
Charges for service										
Water	4,804,528	4,774,634	4,644,707	4,583,056	4,658,894	4,768,408	4,607,291	4,513,955	5,236,584	5,445,096
Wastewater	4,238,361	3,997,672	3,935,667	4,207,392	5,265,216	5,400,672	5,291,328	5,365,411	5,290,542	5,321,043
Parking	999,920	1,031,594	973,163	898,413	943,029	971,294	1,088,714	1,139,420	953,884	955,977
Metro Ride	ı	ı	'		484,881	469,915	501,638	497,431	485,620	462,027
Airport	I	I	ı	I	I	115,797	141,018	131,582	140,430	143,425
Animal Control		'		ı	I	I	71,420	124,645	78,404	134,358
Operating grants & contributions	ı	ı	ı	ı	2,504,065	1,887,934	1,976,766	2,227,192	1,980,409	1,950,219
Capital grants & contributions	1,602,684	1,060,860	458,732	239,944	2,602,532	1,794,853	438,672	54,771	1,220,530	243,243
Total business-type activities	11,645,493	10,864,760	10,012,269	9,928,805	16,458,617	15,408,873	14,116,847	14,054,407	15,386,403	14,655,388
Total primary government	\$ 28,986,708	\$ 29,730,259	\$ 30,085,759	\$ 33,307,500	\$ 32,252,770	\$ 30,512,546	\$ 26,625,075	\$ 29,473,952	\$ 28,486,969	\$ 28,871,214

(accrual basis of accounting) Schedule 2 (Continued) Changes in Net Position Last Ten Fiscal Years CITY OF WAUSAU

			,		Fisca	Fiscal Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Net (expense)/revenue Governmental activities	\$ (32,016,171)	\$ (32,016,171) \$ (28,804,629)	\$ (26,451,323)	\$ (23,443,192)	\$ (27,020,012)	\$ (26,323,243)	\$ (28,928,652)	\$ (28,216,137)	\$ (34,198,258)	\$ (34,707,669)
Business-type activities	3,172,657	1,729,459	724,555	755,936	3,183,074	2,667,073	976,043	(5,689)	1,961,034	468,053
Total primary government	(F13 CF0 0C/ 0				1000 J CO CC/ #					
net position	\$ (28,845,514)	<u>(0/1/c/0/2) </u>	\$ (22,/20,/08)	(907,180,22)	\$ (23,836,938)	<u>(0/1,020,27)                                    </u>	(600,266,12) &	\$ (28,221,826)	<u> (52,251,224)</u>	<u> (34,239,016)</u>
General revenues & other changes in										
net position										
Governmental activities:										
Taxes										
Property taxes	\$ 22,746,399	\$ 24,122,853	\$ 24,701,712	\$ 25,980,766	\$ 25,927,605	\$ 25,799,254	\$ 25,471,313	\$ 26,062,523	\$ 26,556,543	\$ 27,817,518
Other taxes	1,316,389	1,261,411	1,188,455	1,247,031	1,282,138	1,339,550	1,396,225	1,426,281	1,461,604	1,670,665
Intergovernmental revenues not										
restricted to specific purposes	6,219,960	6,346,665	6,435,883	6,083,605	6,170,550	5,550,727	5,425,951	5,420,811	5,346,313	5,367,413
Investment income (loss)	1,352,467	1,090,103	477,921	314,408	323,802	260,412	(124, 187)	531,589	369,673	339,521
Miscellaneous	378,743	288,644	298,070	284,869	111,834	86,492	98,042	107,268	83,091	81,556
Gain on sale of capital assets	14,812	28,319	11,965	48,206	40,676	4,947	24,508	57,336	67,467	69,193
Transfers	526,639	1,062,501	1,417,655	1,435,046	(2,604,305)	(447, 532)	1,523,712	1,539,863	1,565,639	1,557,560
Total governmental activities	32,555,409	34,200,496	34,531,661	35,393,931	31,252,300	32,593,850	33,815,564	35,145,671	35,450,330	36,903,426
Business-type activities:										
Taxes	227,746	375,971	317,785	300,000	898,786	1,090,950	1,047,966	973,289	1,016,883	875,499
Investment income	184,889	90,244	33,684	42,885	11,979	7,127	6,206	3,529	1,613	1,317
Gain on sale of capital assets	60,000	2,000	1,544	ı	ı	2,530	ı	14,500	2,560	2,657
Transfers	(526, 639)	(1,062,501)	(1,417,655)	(1, 435, 046)	2,604,305	447,532	(1,523,712)	(1,539,863)	(1,565,639)	(1,557,560)
Total business-type activities	(54,004)	(594, 286)	(1,064,642)	(1,092,161)	3,515,070	1,548,139	(469, 540)	(548, 545)	(544, 583)	(678,087)
Total primary government	\$ 32,501,405	\$ 33,606,210	\$ 33,467,019	\$ 34,301,770	\$ 34,767,370	\$ 34,141,989	\$ 33,346,024	\$ 34,597,126	\$ 34,905,747	\$ 36,225,339
Change in net position Governmental activities	\$ 539,238	\$ 5,395,867	\$ 8,080,338	\$ 11,950,739	\$ 4,232,288	\$ 6,270,607	\$ 4,886,912	\$ 6,929,534	\$ 1,252,072	\$ 2,195,757
Business-type activities	3,118,653	1,135,173	(340,087)	(336, 225)	6,698,144	4,215,212	506,503	(554, 234)	1,416,451	(210,034)

1,985,723

S

\$ 2,668,523

6,375,300

Ś

\$ 5,393,415

\$ 10,485,819

<u>\$ 11,614,514</u> <u>\$ 10,930,432</u>

\$ 7,740,251

\$ 6,531,040

\$ 3,657,891

Total primary government

CITY OF WAUSAU Schedule 3 Program Revenues by Function/Program Last Ten Fiscal Years (accrual basis of accounting)

					Fisca	Fiscal Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function/program										
Governmental activities:										
General government	\$ 1,973,065 \$ 1,844,981	\$ 1,844,981	\$ 1,033,772	\$ 1,218,871	\$ 2,122,953	\$ 2,042,080	\$ 1,858,919	\$ 1,811,314 \$	\$ 1,823,146	\$ 2,200,024
Public safety	2,277,781	2,521,246	2,127,650	2,390,722	2,581,844	3,058,071	2,811,548	2,753,741	3,050,244	2,526,945
Transportation and streets	9,765,040	11,494,513	13,392,246	16,454,918	4,766,167	6,289,861	4,409,985	4,112,915	4,010,985	4,337,202
Sanitation, health and welfare	315,413	341,192	265,644	275,953	200,451	238,835	363,358	575,827	572,492	276,082
Natural resources and recreation	258,104	369,784	273,672	238,127	285,894	362,202	396,725	3,920,660	255,666	314,070
Economic development	2,751,812	2,293,783	2,980,506	2,800,104	5,836,844	3,112,624	2,667,693	2,245,088	3,388,033	4,561,503
Total governmental activities	17,341,215	18,865,499	20,073,490	23,378,695	15,794,153	15,103,673	12,508,228	15,419,545	13,100,566	14,215,826
Business-type activities:										
Water	5,645,950	5,246,955	4,739,304	4,634,157	4,684,042	4,816,525	4,640,766	4,524,723	5,248,742	5,456,680
Wastewater	4,999,623	4,586,211	4,086,261	4,340,435	5,579,673	5,475,224	5,340,727	5, 381, 982	5, 349, 266	5,375,882
Parking	999,920	1,031,594	1,186,704	954,213	943,029	1,406,123	1,383,705	1,139,420	1,904,117	1,127,187
Metro Ride			'		5,251,873	2,643,144	2,529,306	2,724,623	2,626,001	2,385,386
Airport	•	ı	'	ı	ı	1,067,857	150,923	159,014	140,430	149,035
Animal Control	'	ľ	ı	I	I	I	71,420	124,645	117,847	161,218
Total business-type activities	11,645,493	10,864,760	10,012,269	9,928,805	16,458,617	15,408,873	14,116,847	14,054,407	15,386,403	14,655,388
Total primary government	<u>\$ 28,986,708</u> <u>\$ 29,730,259</u>	\$ 29,730,259	\$ 30,085,759	\$ 33,307,500	\$ 32,252,770	\$ 30,512,546	\$ 26,625,075	\$ 29,473,952	\$ 28,486,969	\$ 28,871,214

CITY OF WAUSAU Schedule 4 Balances - Governmental F

Fund Balances - Governmental Funds (modified accrual basis of accounting)

		L				Fiscal Year					
		2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General Fund											
Nonspendable for:											
Inventories and prepaids	s	352,951 \$	360,338 \$	362,790	\$ 364,724	\$ 68,337	\$ 58,959	\$ 327,990 \$	415,912 \$	401,836 \$	392,096
Noncurrent receivables/advances	(1	2,050,675	1,495,446	1,463,905	1,839,138	2,036,413	2,405,884	2,405,049	3,899,019	3,870,098	3,718,150
Committed to contingencies		500,000	500,000	500,000	500,000	500,000	460,400	361,900	266,250	163,059	163,059
Committed to economic development		500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000
Committed to subsequent year's											
expenditures	1	1,613,909	1,546,482	950,000	1,013,496	1,397,958	220,951	209,424		57,078	465,100
Unassigned	ч)	5,375,267	5,433,697	5,548,941	5,045,637	5,215,907	6,335,651	5,837,182	4,362,313	5,032,077	5,788,763
Total General Fund	10	10,392,802	9,835,963	9,325,636	9,262,995	9,718,615	9,981,845	9,641,545	9,443,494	10,024,148	11,027,168
All Other Governmental Funds											
Nonsnendahle for:											
- Inventories and prepaids		171,510	188,513	187,052	203,992	I	ı	ı	ı	ı	ı
Noncurrent receivables/advances			ı	I	I	I	219,119	1,239,432	1,239,432	1,239,432	ı
Restricted for:											
Debt service	(1	2,103,881	1,734,460	1,847,536	1,818,620	180,536	556,338	666,846	741,269	880,446	1,898,330
Capital improvements				'	ı	7,548,985	4,098,922	5,709,269	4,002,210	3,479,012	4,699,527
Special purposes			ı		ı	5,059,867	5,074,477	4,234,638	4,250,477	6,146,891	8,200,958
Trust purposes		443,996	532,181	617,919	631,450		ı			ı	
Committed to special purposes			ı		ı	661,952	1,087,696	1,063,948	1,624,943	1,586,533	1,428,938
Unassigned, reported in:											
Special revenue funds	(1	2,752,392	3,240,496	3,085,377	3,358,295					ı	ı
Capital project funds	-	1,274,260	3,723,553	3,228,926	4,205,327	(4,865,139)	(3,824,641)	(4,285,312)	(5,945,752)	(5,216,529)	(2,425,889)
Total all other governmental											
funds	Ŷ	6,746,039	9,419,203	8,966,810	10,217,684	8,586,201	7,211,911	8,628,821	5,912,579	8,115,785	13,801,864
Total consummental finada		17 130 011 ©	9 771 756 01	311 COC 01	0 10 180 670	a 10 301 016	222 COT LT	996 OLC 81	0 CLU 256 DT2	18 130 033	160.023
I otal governmental runds	1	(,130,041	¢ 001,002,71	18	<u>s 19,480,079</u>	\$ 18,304,810		¢ 000,0/7,01 ¢	¢ <u>c/n,occ,c1</u>		

Fiscal Year

	2007	2008	2009	2010	2011	2012	2013	2014	<u>2015</u>	2016
REVENUES	900 912 20 3	e 25.052.421	e 75 551 003	090 300 90 3	001 398 3C 3	19L C8L 9C 3	071 207 20 3		810 PC9 LC 3	30,000,356
1 axes Special assessments	448,394 448,394		4				20,493,109 596,029			
Intergovernmental	13,804,769	14,731,078	17,279,636	14,574,198	14,178,400	11,112,225	9,471,826	9,895,929	10,385,813	9,650,881
Licenses and permits	849,619	732,375	672,926	677,438	668,741	743,971	744,441	889,567	960,451	897,423
Fines, forfeitures and penalties	372,608	359,132	321,558	323,783	371,580	387,646	353,662	355,105	337,841	379,671
Public charges for services	2,628,540	3,124,289	2,155,563	2,108,028	1,900,605	1,844,875	1,807,857	1,879,793	1,928,922	2,048,807
Intergovernmental charges for services	1,225,529	1, 170, 324	1,409,005	1,217,706	1,199,461	1,527,173	1,393,301	1,422,142	1,457,809	1,600,706
Commercial revenues	2,592,922	2,109,673	991,208	918,347	790,104	843,322	353,092	1,148,051	1, 175, 161	1,003,595
A Miscellaneous revenues	1,295,656	1,277,069	1,076,544	1,330,767	2,631,295	1,713,531	1,163,845	1,427,900	2,001,470	2,609,178
R Total revenues	46,964,963	49,487,145	50,160,844	48,912,841	48,933,520	45,572,398	42,379,222	44,681,412	46,337,343	47,556,709
EXPENDITURES										
Current:										
General government	4,393,385	4,787,342	4,023,315	3,899,944	3,663,394	4,113,413	3,908,946	4,112,230	4,324,606	4,393,655
Public safety	14,135,484	14,715,228	15,218,716	15,438,786	16,227,647	15,560,272	15,875,081	15,994,216	16,138,321	16,408,574
Transportation and streets	10,840,937	11,582,084	11,339,567	10,494,061	7,626,927	7,421,412	7,675,360	8,104,483	7,129,835	7,263,021
Sanitation, health and welfare	1,819,901	1,828,223	1,901,434	1,817,462	1,945,996	2,050,598	2,172,294	2,176,076	2,270,417	1,710,876
Natural resources and recreation	2,079,307	2,215,340	2,269,495	2,259,798	2,323,491	2,282,795	2,294,146	2,343,691	2,520,305	2,537,716
Economic development	4,790,380	2,240,898	3,343,577	3,458,377	3,615,689	3,605,277	3,550,250	3,719,899	4,575,246	5,909,568
Capital outlay	7,981,230	11,681,885	10,431,681	7,345,540	12,737,146	10,489,321	9,819,062	10,307,096	12,800,819	18,536,616
Debt service:										
Principal retirement	6,557,888	9,487,176	11,865,474	10,566,792	6,835,896	7,455,729	7,528,344	9,799,708	7,022,550	7,857,778
Interest and debt service charges	1,981,955	1,949,372	2,039,318	1,660,110	1,443,873	1,128,629	1,165,826	1,103,436	994,947	1,268,426
Total expenditures	54,580,467	60,487,548	62,432,577	56,940,870	56,420,059	54,107,446	53,989,309	57,660,835	57,777,046	65,886,230
Excess (deficiency) of revenues over expenditures	(7,615,504)	(11,000,403)	(12,271,733)	(8,028,029)	(7,486,539)	(8,535,048)	(11,610,087)	(12,979,423)	(11,439,703)	(18,329,521)

CITY OF WAUSAU Schedule 5 (Continued) Changes in Fund Balances - Governmental Funds (modified accrual basis of accounting) Fiscal Year

18.4%1,300,000(5,947,731) 6,689,099 21,266,779 744,281 7,655,291 25,018,620 18,139,933 24,829,032 2016 ∽ \$ 16.1%5,640,000 \$ 12,290,000 6,304,238 (4,563,599) 18,139,933 192,924 14,223,563 15,356,073 2,783,860 2015 Ś 21.7% 7,276,359 (5, 539, 496)10,065,130 (2,914,293)18,270,366 15,356,073 2,450,000 238,267 2014 S \$ 10,513,000 \$ 19.5% (79, 425)270,185 (5, 302, 008)7,022,720 \$ 18,270,366 814,385 12,424,472 17,455,981 2013 \* 14,135,843(12,536,861)6,582,239 453,829 18.9%(132,631) (10,756,767) (1,111,060)\$ 17,193,756 9,678,336 7,423,988 18,304,816 2012 Ś 17.8%(5,279,670) (1, 175, 863)4,672,480 6,917,866 18,304,816 6,310,676 19,480,679 2011  $\boldsymbol{\diamond}$ 8,290,000 \$ 25.2% (20, 188)(5,727,119) 7,162,165 17,803,850 19,480,679 9,704,858 1,676,829 2010 \* Ś 9,560,000 \$ (18,642)26.3% (962, 720)(5, 388, 847)\$ 18,292,446 7,156,502 11,309,013 19,255,166 2009 Ś (32, 250)23.4% \$ 11,595,117 (6,287,178) 7,841,039 19,255,166 13,116,728 2,116,325 17,138,841 2008  $\mathbf{S}$ 6,741,76018.3%(21, 315)7,459,909 (6, 282, 567)282,283 16,856,558 7,897,787 17,138,841 2007 Ś Ś Total other financing sources (uses) **OTHER FINANCING SOURCES (USES)** Net change in fund balance **FUND BALANCES - BEGINNING** of noncapital expenditures FUND BALANCES - ENDING Debt service as a percentage Issuance of refunding debt Payment to escrow agents Premium on debt issued Discount on debt issued Issuance of debt Transfers out Transfers in A-84

(\*) Beginning balance restated

Assessed as

							Total Taxable	Total		Percent of
Levy	Fiscal	Residential	Commercial	Manufacturing	Agricultural/Forest/	Personal	Assessed	Direct Tax	Estimated Actual	Estimated
Year	Year	Property	Property	Property	Other Property	Property	Value <sup>A</sup>	Rate <sup>B</sup>	Taxable Value <sup>C</sup>	Actual Value
2006	2007	\$ 1,346,763,900 \$	726,349,600	\$ 99,376,800	\$ 1,162,000 \$	100,637,000 \$	2,274,289,300	\$ 8.85	\$ 2,433,934,300	93.44%
2007	2008	1,529,616,400	841,589,000	108,212,500	1,532,200	114,498,000	2,595,448,100	8.19	2,504,826,100	103.62%
2008	2009	1,555,181,300	893,498,400	102,964,600	1,839,400	116,767,500	2,670,251,200	8.23	2,768,967,000	96.43%
2009	2010	1,565,407,600	918,019,100	115,368,300	1,839,500	$110,\!243,\!300$	2,710,877,800	8.41	2,726,775,100	99.42%
2010	2011	1,568,484,400	930,236,800	113,245,700	2,048,800	115,441,000	2,729,456,700	8.49	2,681,223,200	101.80%
2011	2012	1,573,004,100	930,553,700	114,836,700	1,863,400	114,831,000	2,735,088,900	8.49	2,652,252,200	103.12%
2012	2013	1,574,854,000	919,300,800	114,093,600	1,040,500	114,117,200	2,723,406,100	8.51	2,554,319,700	106.62%
2013	2014	1,573,632,500	936,065,700	108,291,100	1,276,400	118,934,800	2,738,200,500	8.61	2,520,917,800	108.62%
2014	2015	1,575,983,700	945,149,800	103,976,100	1,658,200	121,810,800	2,748,578,600	8.77	2,655,928,800	103.49%
2015	2016	1,479,061,800	941,140,500	102,907,100	1,671,300	122,816,800	2,647,597,500	9.43	2,633,849,300	100.52%
2016	2017	1,485,837,900	980,079,100	106,413,800	1,860,200	122,004,000	2,696,195,000	9.67	2,608,454,600	103.36%

A Source: Wisconsin Department of Revenue, Final Statement of Assessment. Values include TIF districts.

<sup>B</sup> Source: City of Wausau Budget document. The rate shown is for properties served by the Wausau School District. <sup>C</sup> Source: Wisconsin Department of Revenue, <u>County Equalization Report</u>.

Notes:

Property in the City of Wausau is reassessed every five to six years on average, with the goal of assessing property at 100% of market value. Between major reassessments, property values are updated based on sales of comparable properties. CITY OF WAUSAU Schedule 7 Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

## Marathon County/Wausau School District

## Per \$1,000 of Assessed Value

Net Tax Rate	23.21	23.78	24.67	25.06	24.93	24.21	24.11	24.34	25.57	24.95
	<del>.</del>									
State Tax Credit	1.50	1.57	1.53	1.54	1.57	1.60	1.57	1.54	1.81	1.78
St	Ś									
Gross Tax Rate	24.71	25.35	26.20	26.60	26.50	25.81	25.68	25.88	27.38	26.73
Ta C	Ś									
State of Wisconsin	0.16	0.18	0.17	0.17	0.17	0.16	0.16	0.16	0.17	0.16
Sti Wis	Ś									
Marathon County	5.21	5.38	5.22	5.10	5.03	4.87	4.78	5.01	5.12	4.90
C Ma	S									
NTC	1.80	1.92	1.92	1.94	1.96	1.90	1.92	1.18	1.25	1.22
4	S									
Wausau School District	9.35	9.64	10.48	10.90	10.85	10.37	10.21	10.76	11.41	10.78
βਔD	Ś									
City of Wausau Direct Rate	8.19	8.23	8.41	8.49	8.49	8.51	8.61	8.77	9.43	9.67
	S									
G.O. Debt Service	1.60	1.56	1.65	1.64	1.61	1.62	1.61	1.62	1.56	1.53
G	Ś									
Basic Rate	6.59	6.67	6.76	6.85	6.88	6.89	7.00	7.15	7.87	8.14
	Ś									
Collection Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Levy Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016

(Continued)

CITY OF WAUSAU Schedule 7 (Continued) Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

## Marathon County/DC Everest School District

## Per \$1,000 of Assessed Value

et Rate 23.31 23.406 24.06 23.92 24.23 224.19 24.21 24.21	
Net Tax Rate 23.31 23.77 23.31 23.92 24.19 24.19 24.19 24.19 24.23 24.23 24.23 24.21 24.21 24.21	
State Tax Credit 1.57 1.53 1.57 1.57 1.57 1.57 1.57 1.57 1.57 1.57	
Gross Tax Rate 23.52 25.30 25.60 25.60 25.60 25.76 25.76 25.76 25.76 25.76 25.70 25.70 26.00	
State of Wisconsin 0.16 0.17 0.17 0.17 0.17 0.16 0.16 0.16 0.16 0.16 0.16 0.16	
Marathon County 5.21 5.22 5.10 5.13 6.13 4.87 4.78 5.01 5.12 5.12 5.12 5.12	
NTC 1.92 1.92 1.96 1.96 1.90 1.18 1.18 1.125 1.22	
DC Everest School District 9.17 9.58 9.90 10.15 10.08 10.29 10.34 10.73 10.05	
City of I Wausau Direct Rate 8.23 8.49 8.49 8.49 8.49 8.49 8.49 8.61 8.61 8.61 8.61 8.77 9.43 9.67	
G.O. Debt Service 1 1.60 1.65 1.65 1.61 1.61 1.61 1.61 1.62 1.62 1.62 1.56 1.56	
Basic Rate 6.59 6.76 6.85 6.88 6.88 6.88 6.88 6.88 6.88 7.15 7.15 7.15 7.15 8.14	
Collection Year 2008 2010 2011 2013 2013 2013 2015 2015 2015 2015 2017	
Levy Year 2007 2009 2010 2013 2013 2013 2013 2014 2015 2015	

### Notes:

restrictions on the growth of General Fund expenditures. In general, the program limits the growth of General fund expenditures to 60% of the Through the State of Wisconsin Expenditure Restraint Program, a pool of money is distributed annually to local governments that meet certain change in equalized value due to net new construction, up to a maximum of 2%, plus the change in the Consumer Price Index. CITY OF WAUSAU Schedule 8 Principal Taxpayers, Current Year and Nine Years Prior

			2(	2016			20	2007	
				Percent				Percent	ĺ
			Taxable	of Total			Taxable	of Total	
		1	Assessed	Assessed			Assessed	Assessed	
Taxpayer	Type of Business		Value <sup>A</sup>	Value <sup>B</sup>	Rank		Value <sup>A</sup>	Value <sup>B</sup>	Rank
Ghidorzi	Office/Real Estate Development	S	83,302,600	3.09%	1	S	77,444,500	2.98%	1
Aspirus/Wausau Hospital	Medical		67,453,900	2.50%	0		36,515,300	1.41%	m
Marshfield Clinic	Medical		33,568,400	1.25%	ω		27,172,600	1.05%	4
Wausau Benefits/Fiserv	Insurance		29,672,100	1.10%	4		20,837,800	0.80%	9
First Wausau Tower	Office		25,266,100	0.94%	S				
Apogee/Wausau Metals	Manufacturing		18,966,600	0.70%	9		14,904,600	0.57%	10
Kocourek Holdings LLC	Car Dealer		18,739,500	0.70%	٢				
L & L Properties LLC	Apartments		18,551,700	0.69%	8				
Eastbay	Retail/Distribution		15,192,800	0.56%	6		19,579,700	0.75%	٢
Menards	Retail		14,184,300	0.53%	10		15,583,700	0.60%	8
Employers Insurance/Liberty	Insurance						45,108,800	1.74%	0
Wausau Center Mall	Retail						21,938,100	0.85%	5
River Valley State Bank	Banking						15,205,500	0.59%	6
	TOTAL	<del>8</del> 60	\$ 324,898,000	12.05%		Ś	\$ 294,290,600	11.34%	

<sup>B</sup> Based on the City's total assessed valuation on January 1, 2016 and 2007 of \$2,696,195,000 and \$2,595,448,100, respectively. <sup>A</sup> Per City Assessor records.

Property Tax Levies and Collections Last Ten Fiscal Years **CITY OF WAUSAU** Schedule 9

Outstanding Delinquent Taxes as Percent of Levy	0.21%	0.22%	0.24%	0.20%	0.13%	0.09%	0.08%	0.08%	0.14%	0.14%
Outstanding Delinquent Taxes	\$ 39,019	43,896	49,448	41,942	28,156	19,133	17,290	17,209	30,807	32,064
Total Collections as Percent of Levy	98.01%	98.40%	99.76%	99.80%	99.87%	99.91%	99.92%	99.92%	99.86%	99.86%
Total Tax Collections at December 31	\$ 18,346,569	19,297,873	20,451,137	21,100,405	21,434,158	21,473,246	21,500,089	21,806,793	22,281,568	22,895,034
Percent of Levy Collected	97.98%	97.74%	97.55%	97.01%	96.95%	96.26%	97.46%	98.09%	98.14%	98.24%
Collections Prior to Transfer of Roll on August 1	18,340,492	19,167,854	19,999,139	20,509,189	20,808,718	20,688,591	20,970,838	21,407,308	21,896,425	22,524,679
	18,718,941 \$	1,064	0,585	2,347	2,314	2,379	7,379	4,002	2,375	7,098
Total Tax Levy	18,718	19,61	20,50	21,14	21,46	21,49	21,51	21,82	22,31	22,92
Collection Year	2007 \$	308	600	010	011	012	013	014	015	016
Colle	2(	2(	2(	2(	2(	2(	2(	2(	2(	2(

### Notes:

For delinquent taxes that are deemed to be uncollectible, the portions attributable to overlapping districts The amount of outstanding taxes represents uncollected personal property taxes at the end of each year. are charged back to those jurisdictions as allowed per state statutes.

This schedule does not include tax increment.

### CITY OF WAUSAU Schedule 10 Direct and Overlapping Sales Tax Rates Last Ten Fiscal Years

	City Direct Rate	Marathon County Direct Rate	State of Wisconsin
2007	0.0%	0.5%	5.0%
2008	0.0%	0.5%	5.0%
2009	0.0%	0.5%	5.0%
2010	0.0%	0.5%	5.0%
2011	0.0%	0.5%	5.0%
2012	0.0%	0.5%	5.0%
2013	0.0%	0.5%	5.0%
2014	0.0%	0.5%	5.0%
2015	0.0%	0.5%	5.0%
2016	0.0%	0.5%	5.0%

### Note:

Wisconsin counties have the option of levying a 0.5% sales tax. Cities do no have the option of levying sales tax.

CITY OF WAUSAU Schedule 11 Outstanding Debt by Type Last Ten Fiscal Years

	Per Capita	1,419	1,426	1,326	1,222	1,280	1,235	1,288	1,241	1,462	1,966
	Percentage of Personal Income	\$ %60.9	6.21%	6.30%	5.71%	5.57%	5.10%	5.22%	4.90%	5.27%	N/A
	Total Primary Government	\$ 56,855,167	57,560,156	53,964,075	49,754,677	50,103,175	48,345,575	50,473,575	48,554,697	57, 118, 824	76,477,498
Ş	Wastewater Utility evenue Bonds	3,170,000	2,420,000	1,630,000				ı			I
Business-type Activities	Water UtilityWastewaterRevenue BondsRevenue Bonds	۰ ۲									I
Bı	General Obligation Debt	\$ 5,548,642	4,817,690	4,317,084	3,816,478	6,328,392	5,544,940	4,688,284	3,827,992	6,995,542	10, 173, 320
l Activities	Capital Leases	ı S	·	·	·	'	'		'		I
Governmental	General Obligation Debt		50,322,466	48,016,991	45,938,199	43,774,783	42,800,635	45,785,291	44,726,705	50,123,282	66,304,178
	Fiscal Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016

CITY OF WAUSAU Schedule 12 General Obligation Debt Last Ten Fiscal Years

Per Capita <sup>c</sup>	5 1,190	1,247	1,178	1,127	1,114	1,079	1,152	1,124	1,261	1,655
Percentage of Actual Taxable Property Value <sup>B</sup>	1.90%	1.82%	1.76%	1.71%	1.64%	1.65%	1.79%	1.66%	1.87%	2.47%
Total Net Debt	\$ 47,682,381	50,322,466	47,924,512	45,881,154	43,594,247	42,244,297	45,118,445	43,985,436	49,242,836	64,405,848
Less Assets Restricted for Debt Service	\$ 454,144		92,479	57,045	180,536	556,338	666,846	741,269	880,446	1,898,330
General Obligation Debt <sup>A</sup>	\$ 48,136,525	50,322,466	48,016,991	45,938,199	43,774,783	42,800,635	45,785,291	44,726,705	50,123,282	66,304,178
Fiscal Year	2007 S	2008	2009	2010	2011	2012	2013	2014	2015	2016

<sup>A</sup> Total amount includes general obligation debt to be repaid by government resouces. This does not include business-type activities debt. <sup>B</sup> Actual Taxable Property Values can be found in Schedule 6. <sup>C</sup> Population data can be found in Schedule 16.

CITY OF WAUSAU Schedule 13 Computation of Direct and Overlapping General Obligation Debt December 31, 2016

I	Debt Outstanding <sup>B</sup>	Percentage Applicable to City of Wausau	d, t2,
City of wausau - Governmental Activities 3 Overlapping Debt:	00,204,1/0 0	100.00%	a 00,204,1 /a
Wausau School District	71,570,000	59.89%	42,863,273
DC Everest School District	25,015,000	5.31%	1,328,297
Northcentral Technical College	36,500,000	15.32%	5,591,800
Marathon County	8,270,000	26.73%	2,210,571
Total Overlapping Debt			51,993,941
Total Direct and Overlapping Debt			\$ 118,298,119

 $^{\rm A}$  Overlapping debt percentages are based on actual taxable property values contained within each entity.

CITY OF WAUSAU Schedule 14 Legal Debt Margin Calculation Fiscal Year Ended December 31, 2016

### Legal Debt Margin at December 31, 2016

	\$ 2,608,454,600	<u>s</u> 130,422,730	75,079,604	(1,898,330)	73,181,274	<u>\$</u> 57,241,456
2	Equalized Value of Real & Personal Property	Legal Debt Limit (5% of equalized value)	Total Debt Applicable to Debt Limitation	Less: Available funds reserved for debt retirement	Net Amount Applicable to Debt Limitation	Remaining Legal Debt Margin

Net debt applicable to limit as percent of Debt Limit	42.50%	39.83%	38.32%	37.07%	37.65%	37.42%	39.51%	35.54%	42.14%
Legal Debt Margin	72,010,282	83,308,194	84,097,159	84,363,528	82,689,971	79,926,748	76,239,161	85,599,134	76,199,336
Net debt applicable to limit	53,231,023	55,140,156	52,241,596	49,697,632	49,922,639	47,789,237	49,806,729	47,197,306	55,493,129
Debt Limit	125,241,305	138,448,350	136,338,755	134,061,160	132,612,610	127,715,985	126,045,890	132,796,440	131,692,465
Total Equalized Value	2,504,826,100	2,768,967,000	2,726,775,100	2,681,223,200	2,652,252,200	2,554,319,700	2,520,917,800	2,655,928,800	2,633,849,300
Fiscal Year	2007	2008	2009	2010	2011	2012	2013	2014	2015

CITY OF WAUSAU Schedule 15 Mortgage Revenue Bond Coverage - Water Utility Last Ten Fiscal Years

Year	Revenues	Expenses <sup>2</sup>	Debt Service	Principal	Interest	Total	Coverage
2007	\$ 4,852,507	\$ 2,021,190	\$ 2,831,317	s	' S	s	n/a
2008	4,788,113	2,225,481	2,562,632	'	'	'	n/a
2009	4,648,554	2,308,633	2,339,921	'	'	'	n/a
2010	4,587,302	2,317,467	2,269,835	'		'	n/a
2011	4,661,349	2,380,701	2,280,648	'		'	n/a
2012	4,769,443	2,315,388	2,454,055	'	'	'	n/a
2013	4,607,865	2,211,938	2,395,927	'	'		n/a
2014	4,514,046	2,562,127	1,951,919	'		'	n/a
2015	5,236,584	2,594,898	2,641,686			'	n/a
2016	5,445,178	2,633,449	2,811,729	'	'	'	n/a

 $^{1}\,$  Includes Total Operating Revenues and Investment Income .  $^{2}\,$  Includes Total Operating Expenses less Depreciation.

CITY OF WAUSAU Schedule 15 (Continued) Mortgage Revenue Bond Coverage - Wastewater Utility Last Ten Fiscal Years

	I										
	Coverage	2.00	1.52	1.34	n/a						
s <sup>3</sup>	Total	909,250	908,500	911,000		'	'	'	'	'	'
nent		\$									
Debt Service Requirements	Interest	194,250	158,500	121,000	1	'	'	'	'	'	'
ervi		\$									
Debt S	Principal	715,000	750,000	790,000	1	'	'	'	'	'	'
		\$									
Net Revenue Available for	Debt Service	\$ 1,815,714	1,383,540	1,217,116	1,367,670	2,513,026	2,778,187	2,699,373	2,586,415	2,829,363	2,447,565
Direct Operating	Expenses <sup>2</sup>	\$ 2,559,557	2,690,897	2,748,388	2,878,361	2,761,714	2,628,577	2,597,587	2,782,434	2,462,792	2,874,713
Gross	Revenues <sup>1</sup>	\$ 4,375,271	4,074,437	3,965,504	4,246,031	5,274,740	5,406,764	5,296,960	5,368,849	5,292,155	5,322,278
Fiscal	Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016

<sup>3</sup> Sewerage System Revenue Refunding Bonds, Series 2001. These bonds were retired during 2010. <sup>1</sup> Includes Total Operating Revenues and Investment Income . <sup>2</sup> Includes Total Operating Expenses less Depreciation.

CITY OF WAUSAU Schedule 16 Demographic Statistics Last Ten Fiscal Years

School	System Unemployment	<sup>3</sup> Enrollment <sup>4</sup> Rate <sup>5</sup>	8,780	8,681	8,522	8,546	0 8,574 9.0%	8,623	8,663	8,637	8,628	
	AGI	Per Return <sup>3</sup>	\$ 41,81	42,67	40,53	40,69	41,620	43,57	43,25	44,14	47,90	
	Personal	Income <sup>2</sup>	\$ 934,089,922	927,042,024	856,501,154	870,788,312	899,556,630	947,821,670	967,741,170	990,629,330	1,083,114,031	
City of	Wausau	Population <sup>1</sup>	40,080	40,360	40,700	39,106	39,142	39,160	39,180	39,131	39,063	00000
	Fiscal	Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2000

<sup>1</sup> Source: Wisconsin Department of Administration estimates. <sup>2</sup> Source: Wisconsin Department of Revenue. Adjusted Gross Income for all tax returns filed for City of Wausau residents. <sup>3</sup> Source: Wisconsin Department of Revenue. Average Adjusted Gross Income for returns filed.

<sup>4</sup> Source: Wisconsin Department of Public Instruction. <sup>5</sup> Source: Wisconsin Department of Workforce Development. Annual rates not seasonally adjusted.

CITY OF WAUSAU Schedule 17 Principal Employers Current Year and Nine Years Prior

		Rank	1	4	7	ω		7		8		9	5		
2007	Percentage Number of of Total City	Employees* Employment	11.85%	6.13%	4.10%	6.15%		9.12%		3.82%		4.67%	5.40%	51.23%	
	Number of	Employees*	2,283	1,180	062	1,184		1,756		735		006	1,040	9,868	19,262
		Rank	1	0	С	4	5	9	Г	8	6	10			
2016	Percentage Number of of Total City	Employment	18.23%	7.80%	6.62%	6.26%	4.47%	4.24%	4.23%	3.78%	3.74%	2.80%		62.17%	
	Number of	Employees*	3,650	1,562	1,325	1,253	895	850	849	757	750	560		12,451	20,027
		Type of business	Medical	Retail/distribution	Benefits Administration	Education	Insurance	Window/door manufacturing	Metal coating/window manufacturing	Government	Health care/medical	Health care/medical	Insurance		lent
		Employer	Aspirus/Wausau Hospital	Eastbay/Footlocker.com	United Health Care	Wausau School District	Employers Insurance/Liberty	Kolbe & Kolbe	Apogee-Linetec	Marathon County	North Central Health Care	Marshfield Clinic	Wausau Benefits/Fiserv	Total	Total City Employment

\*Includes full- and part-time employees.

Source: Employer contacts and information provided by Wisconsin Department of Workforce Development.

	2016	2.00 11.84	7.00 3.00	3.75	1.50 29.09	84.00	60.00	144.00	68.50	13.75	31.50	27.50	314.34
	2015	2.00 11.84	7.00 3.00	3.75	1.50 29.09	84.00	60.00 -	144.00	69.50	12.75	31.50	26.50	313.34
	2014	2.50 11.46	7.00	3.75	1.50 28.71	81.00	60.00	141.00	70.00	12.75	31.50	26.50	310.46
	2013	2.50 11.46	6.50 2.50	3.75	1.50 28.21	79.00	60.00 -	139.00	67.50	12.00	31.50	26.50	304.71
ositions	2012	3.00 11.46	6.50 3.00	3.25	1.50 28.71	76.50	60.00	136.50	67.50	12.00	30.50	26.50	301.71
CITY OF WAUSAU Schedule 18 Budgeted Full-Time Equivalent Personnel Positions Last Ten Fiscal Years	2011	2.50 11.20	6.50 2.00	3.25	1.50 26.95	75.50	60.00 6.00	141.50	67.00	11.75	33.00	26.50	306.70
<b>CITY OF WAUSAU</b> Schedule 18 Time Equivalent Perso Last Ten Fiscal Years	2010	2.50 11.20	6.50 2.00	3.25	1.50 26.95	75.50	60.00 10.00	145.50	60.85	11.75	33.00	26.50	304.55
CIT d Full-Time Last	2009	3.50 13.20	6.50 2.00	3.25	1.50 29.95	77.50	59.00 11.00	147.50	63.50	11.75	33.00	26.50	312.20
Budgete	2008	3.50 13.65	6.50 2.00	4.00	$\frac{1.50}{31.15}$	77.50	59.00 11.00	147.50	65.85	11.75	32.00	26.50	314.75
	2007	3.50 14.15	6.50 2.50	4.00	1.50 32.15	76.50	59.00 12.00	147.50	64.00	12.75	33.00	26.50	315.90
		General Government Mayor's office Customer service	Assessment Human resources	City attorney	Municipal court Total General Government	Public Safety Police denartment	Fire department Inspections and electrical	Total Public Safety	Public Works	Community Development	Metro Ride	Water & Sewer Utilities	Total Regular Employees

Source: Finance and Human Resource Departments.

Beginning in 2012, employees originally reported in the Inspections and electrical category were transferred to Public Works.

CITY OF WAUSAU Schedule 19 time Indicators by Function/Pr

		<u>2016</u>	1,416 274	11,878 73,203	39,439 13,022 3,537	2,212 5,457 4,141	6,139 2,630 578	3,944 7,263 5,719	5,260	403,720 529,831 \$4.94
			1,180 211		36,024 30 11,873 11 3,223	2,097 4,999 4,144	4,731 3,539 646	4,196 6,218 15,950 1	5,188	
		2015		13,384 71,950						402,905 577,044 \$4.56
		2014	1,161 214	12,365 44,456	30,024 16,196 3,305	2,117 4,491 4,193	5,035 3,398 694	4,672 6,656 15,815	5,539	436,435 654,078 \$4.48
		2013	920 196	9,811 51,571	31,121 16,774 3,412	2,100 4,436 4,105	5,986 3,761 423	4,158 6,345 15,722	4,462	439,668 672,224 \$4.23
	Year	2012	842 178	12,772 44,076	55,065 9,112 3,262	1,618 4,311 3,922	5,151 4,986 614	5,322 7,921 15,839	4,258	401,126 631,360 \$4.28
on/Program	Fiscal Year	2011	827 170	15,085 18,599	51,996 6,781 3,159	1,493 4,224 3,919	4,614 2,935 475	5,205 6,855 15,719	4,335	571,175 788,748 \$4.24
Operating Indicators by Function/Program		2010	943 140	14,848 16,506	50,580 6,970 3,047	1,333 4,161 4,004	5,419 2,833 1,381	5,125 7,033 15,675	3,842	573,105 774,081 \$4.02
ating Indicate		2009	600 142	10,953 21,018	50,148 10,907 3,255	1,285 4,074 3,951	6,304 3,817 719	4,979 7,510 15,613	3,900	573,876 794,121 \$3.88
Opera		2008	646 156	25,530 16,411	53,741 12,968 3,451	1,437 4,617 3,971	5,485 3,293 701	5,114 9,043 15,692	4,199	604,793 851,895 \$3.89
		2007	766 231	31,732 99,352	51,841 16,435 3,389	1,3934,1854,043	6,470 3,530 570	5,527 7,725 15,533	4,122	720,858 857,010 \$3.86
			General Government Building permits issued Residential Non-residential	1 otal construction value (2000) Residential Non-residential	Police Calls for service * Parking tickets issued Total arrests	Fire Fire responses Emergency responses Inspections	Public works Miles of street swept Cu. yds. of debris - sweeping Tons of asphalt used (potholes)	Water Ave. daily consumption (000 gal.) Peak daily consumption (000 gal.) Number of customers	Wastewater Ave. daily sewage treatment (000 gal.)	Metro Ride Total route miles Total passengers Cost per passenger

\* Prior to 2013, calls for service included total number of officers responding to each call.

CITY OF WAUSAU Schedule 20 Capital Asset Statistics by Function/Program

					Fiscal Year	Year				
I	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Police Stations	1	1	1	1	1	1	1	1		1
Fire Stations Fire suppression units	ю ж	€ ∞ N	с »	ςς α	с ∞	с ∞	т »	ςς α	ю ж	т 8
Public works Miles of streets	225.5	228.7	233.8	239.0	245.0	250.8	250.9	252.5	258.8	259.6
Parks & recreation Parks Acreage	36 343	35 342	36 342	36 342	37 342	37 342	39 433	40 434	40 436	41 436
Swimming pools	ŝ	ς	ς	ŝ	ŝ	ŝ	ς	ς	ŝ	ς
Water Miles of main Storage capacity (000 gal.) Fire hydrants	230.6 5,550 1,587	231.6 5,550 1,600	231.9 5,550 1,602	232.3 5,550 1,606	232.3 5,550 1,607	232.3 5,550 1,612	233.3 5,550 1,619	233.4 5,550 1,627	233.3 5,550 1,624	233.3 5,550 1,627
Wastewater Miles of main	225.2	225.6	226.2	226.4	226.6	226.6	227.3	227.3	230.4	231.8
Stormwater Miles of main	128.6	129.3	129.7	129.9	130.4	130.8	130.9	131.9	132.7	142.9

### **APPENDIX B**

### FORM OF LEGAL OPINION

(See following page)

Quarles & Brady LLP 411 East Wisconsin Avenue Milwaukee, WI 53202

December 5, 2017

Re: City of Wausau, Wisconsin ("Issuer") \$5,185,000 Water System Revenue Bonds, Series 2017C, dated December 5, 2017 ("Bonds")

We have acted as bond counsel to the Issuer in connection with the issuance of the Bonds. In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion.

Regarding questions of fact material to our opinion, we have relied on the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

The Bonds are issued pursuant to Section 66.0621, Wisconsin Statutes, and a resolution adopted by the Common Council of the Issuer on November 14, 2017 (the "Bond Resolution"). The Issuer covenanted in the Bond Resolution that revenues derived from the operation of the Water System (the "System") of the Issuer which are deposited in the Special Redemption Fund provided by the Bond Resolution (the "Revenues") shall at all times be sufficient to pay the principal of and interest on the Bonds as the same falls due.

The Bonds are numbered R-1 and upward; bear interest at the rates set forth below; and mature on May 1 of each year, in the years and principal amounts as follows:

Year	Principal Amount	Interest Rate
2018	\$405,000	%
2019	400,000	
2020	410,000	
2021	415,000	
2022	425,000	
2023	435,000	
2024	440,000	
2025	455,000	
2026	355,000	
2027	110,000	
2028	115,000	
2029	120,000	
2030	120,000	
2031	125,000	
2032	130,000	
2033	135,000	

Year	Principal Amount	Interest Rate
2034	\$140,000	%
2035	145,000	
2036	150,000	
2037	155,000	

Interest is payable semi-annually on May 1 and November 1 of each year commencing on May 1, 2018.

The Bonds maturing on May 1, 2028 and thereafter are subject to redemption prior to maturity, at the option of the Issuer, on May 1, 2027 or on any date thereafter. Said Bonds are redeemable as a whole or in part, and if in part, from maturities selected by the Issuer and within each maturity, by lot, at the principal amount thereof, plus accrued interest to the date of redemption.

[The Bonds maturing in the years \_\_\_\_\_, \_\_\_\_ and \_\_\_\_\_ are subject to mandatory redemption by lot as provided in the Bond Resolution at the redemption price of par plus accrued interest to the date of redemption and without premium.]

We further certify that we have examined a sample of the Bonds and find the same to be in proper form.

Based upon and subject to the foregoing, it is our opinion under existing law that:

1. The Issuer is duly created and validly existing under the Constitution and laws of the State of Wisconsin with the power to adopt the Bond Resolution, perform the agreements on its part contained therein and issue the Bonds.

2. The Bond Resolution has been duly adopted by the Issuer and constitutes a valid and binding obligation of the Issuer enforceable upon the Issuer.

3. The Bonds have been lawfully authorized and issued by the Issuer pursuant to the laws of the State of Wisconsin now in force and are valid and binding special obligations of the Issuer in accordance with their terms payable solely from the Revenues of the System. The Bonds, together with interest thereon, do not constitute an indebtedness of the Issuer nor a charge against its general credit or taxing power.

4. The interest on the Bonds is excludable for federal income tax purposes from the gross income of the owners of the Bonds. The interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on corporations (as that term is defined for federal income tax purposes) and individuals. However, for purposes of computing the alternative minimum tax imposed on corporations, the interest on the Bonds is included in adjusted current earnings. The Code contains requirements that must be satisfied subsequent to the issuance of the Bonds in order for interest on the Bonds to be or continue to be excludable

from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Bonds to be included in gross income retroactively to the date of issuance of the Bonds. The Issuer has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the Issuer comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or any other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

We express no opinion regarding the creation, perfection or priority of any security interest in the Revenues or other funds created by the Bond Resolution or on the sufficiency of the Revenues.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and similar laws affecting creditors' rights and may be subject to the exercise of judicial discretion in accordance with general principles of equity, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

QUARLES & BRADY LLP

### APPENDIX C

### **BOOK-ENTRY-ONLY SYSTEM**

- The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
- 2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
- 3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
- 4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

- 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
- 6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
- 7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
- 8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of DTC. and Indirect Participants.
- 9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
- 10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
- 11. The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
- 12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

(See following page)

### CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of Wausau, Marathon County, Wisconsin (the "Issuer") in connection with the issuance of \$5,185,000 Water System Revenue Bonds, Series 2017C, dated October 5, 2017 (the "Securities"). The Securities are being issued pursuant to Resolutions adopted by the Governing Body of the Issuer on July 18, 2017 and November 14, 2017 (collectively, the "Resolution") and delivered to \_\_\_\_\_\_ (the "Purchaser") on the date hereof. Pursuant to the Resolution, the Issuer has covenanted and agreed to provide continuing disclosure of certain financial information and operating data and timely notices of the occurrence of certain events. In addition, the Issuer hereby specifically covenants and agrees as follows:

Section 1(a). Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the holders of the Securities in order to assist the Participating Underwriters within the meaning of the Rule (defined herein) in complying with SEC Rule 15c2-12(b)(5). References in this Disclosure Certificate to holders of the Securities shall include the beneficial owners of the Securities. This Disclosure Certificate constitutes the written Undertaking required by the Rule.

<u>Section 1(b). Filing Requirements</u>. Any filing under this Disclosure Certificate must be made solely by transmitting such filing to the MSRB (defined herein) through the Electronic Municipal Market Access ("EMMA") System at <u>www.emma.msrb.org</u> in the format prescribed by the MSRB. All documents provided to the MSRB shall be accompanied by the identifying information prescribed by the MSRB.

<u>Section 2. Definitions</u>. In addition to the defined terms set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" means any annual report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Audited Financial Statements" means the Issuer's annual financial statements, which are currently prepared in accordance with generally accepted accounting principles (GAAP) for governmental units as prescribed by the Governmental Accounting Standards Board (GASB) and which the Issuer intends to continue to prepare in substantially the same form.

"Final Official Statement" means the Final Official Statement dated November 15, 2017 delivered in connection with the Securities, which is available from the MSRB.

"Fiscal Year" means the fiscal year of the Issuer.

"Governing Body" means the Common Council of the Issuer or such other body as may hereafter be the chief legislative body of the Issuer.

"Issuer" means the City of Wausau, Wisconsin which is the obligated person with respect to the Securities.

"Issuer Contact" means the Finance Director/Treasurer of the Issuer who can be contacted at 407 Grant Street Wausau, WI 54403, phone (715) 261-6640, fax (715) 261-6626.

"Listed Event" means any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" means the Municipal Securities Rulemaking Board.

"Participating Underwriter" means any of the original underwriter(s) of the Securities (including the Purchaser) required to comply with the Rule in connection with the offering of the Securities.

"Rule" means SEC Rule 15c2-12(b)(5) promulgated by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time, and official interpretations thereof.

"SEC" means the Securities and Exchange Commission.

# Section 3. Provision of Annual Report and Audited Financial Statements.

(a) The Issuer shall, not later than 365 days after the end of the Fiscal Year, commencing with the year that ends December 31, 2017, provide the MSRB with an Annual Report filed in accordance with Section 1(b) of this Disclosure Certificate and which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the Audited Financial Statements of the Issuer may be submitted separately from the balance of the Annual Report and that, if Audited Financial Statements are not available within 365 days after the end of the Fiscal Year, unaudited financial information will be provided, and Audited Financial Statements will be submitted to the MSRB when and if available.

(b) If the Issuer is unable or fails to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send in a timely manner a notice of that fact to the MSRB in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.

<u>Section 4. Content of Annual Report</u>. The Issuer's Annual Report shall contain or incorporate by reference the Audited Financial Statements and updates of the following sections of the Final Official Statement to the extent such financial information and operating data are not included in the Audited Financial Statements:

- 1. DEBT Direct Debt
- 2. DEBT Debt Limit
- 3. VALUATIONS Current Property Valuations
- 4. THE BONDS Description of the Water System

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which are available to the public on the MSRB's Internet website or filed with the SEC. The Issuer shall clearly identify each such other document so incorporated by reference.

Section 5. Reporting of Listed Events.

(a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Securities:

1. Principal and interest payment delinquencies;

2. Non-payment related defaults, if material;

3. Unscheduled draws on debt service reserves reflecting financial difficulties;

4. Unscheduled draws on credit enhancements reflecting financial difficulties;

5. Substitution of credit or liquidity providers, or their failure to perform;

6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Securities, or other material events affecting the tax status of the Securities;

7. Modification to rights of holders of the Securities, if material;

8. Securities calls, if material, and tender offers;

9. Defeasances;

10. Release, substitution or sale of property securing repayment of the Securities, if material;

11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the Issuer;

13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and

14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.

For the purposes of the event identified in subsection (a)12. above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent

or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

(b) When a Listed Event occurs, the Issuer shall, in a timely manner not in excess of ten business days after the occurrence of the Listed Event, file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Listed Events described in subsections (a) (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Securities pursuant to the Resolution.

(c) Unless otherwise required by law, the Issuer shall submit the information in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.

<u>Section 6. Termination of Reporting Obligation</u>. The Issuer's obligations under the Resolution and this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all the Securities.

<u>Section 7. Issuer Contact; Agent</u>. Information may be obtained from the Issuer Contact. Additionally, the Issuer may, from time to time, appoint or engage a dissemination agent to assist it in carrying out its obligations under the Resolution and this Disclosure Certificate, and may discharge any such agent, with or without appointing a successor dissemination agent.

<u>Section 8. Amendment; Waiver</u>. Notwithstanding any other provision of the Resolution or this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, if the following conditions are met:

(a) (i) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Issuer, or the type of business conducted; or

(ii) This Disclosure Certificate, as amended or waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(b) The amendment or waiver does not materially impair the interests of beneficial owners of the Securities, as determined and certified to the Issuer by an underwriter, financial advisor, bond counsel or trustee.

In the event this Disclosure Certificate is amended for any reason other than to cure any ambiguities, inconsistencies, or typographical errors that may be contained herein, the Issuer agrees the next Annual Report it submits after such amendment shall include an explanation of the reasons for the amendment and the impact of the change, if any, on the type of financial statements or operating data being provided.

If the amendment concerns the accounting principles to be followed in preparing financial statements, then the Issuer agrees that it will give an event notice and that the next Annual Report it submits after such amendment will include a comparison between financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of a Listed Event.

<u>Section 10. Default</u>. (a) Except as described in the Final Official Statement, in the previous five years, the Issuer has not failed to comply in all material respects with any previous undertakings under the Rule to provide annual reports or notices of events.

(b) In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any holder of the Securities may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under the Resolution and this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an event of default with respect to the Securities and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

<u>Section 11. Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Participating Underwriters and holders from time to time of the Securities, and shall create no rights in any other person or entity.

IN WITNESS WHEREOF, we have executed this Certificate in our official capacities effective the 5th day of December, 2017.

Robert Mielke Mayor

(SEAL)

Toni Rayala City Clerk

# APPENDIX E

# NOTICE OF SALE

#### \$5,185,000\* WATER SYSTEM REVENUE BONDS, SERIES 2017C CITY OF WAUSAU, WISCONSIN

Bids for the purchase of \$5,185,000\* Water System Revenue Bonds, Series 2017C (the "Bonds") of the City of Wausau, Wisconsin (the "City") will be received at the offices of Ehlers & Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Municipal Advisors to the City, until 9:30 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via **PARITY**, in the manner described below, until 9:30 A.M. Central Time, on November 14, 2017, at which time they will be opened, read and tabulated. The bids will be presented to the Common Council for consideration for award by resolution at a meeting to be held at 7:00 PM, Central Time, on the same date. The bid offering to purchase the Bonds upon the terms specified herein and most favorable to the City will be accepted unless all bids are rejected.

#### PURPOSE

The Bonds are being issued pursuant to Section 66.0621, Wisconsin Statutes, to provide funds for the public purpose of financing improvements to the City's Water System (the "Water System") and refunding certain outstanding obligations of the City. The Bonds are not general obligations of the City but are payable only from and secured by a pledge of Net Revenues (defined in the Official Statement) to be derived from the operation of the Water System.

#### DATES AND MATURITIES

The Bonds will be dated December 5, 2017, will be issued as fully registered Bonds in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on May 1 as follows:

Year	Amount*	Year	<u>Amount</u> *	Year	<u>Amount</u> *
2018	\$405,000	2025	\$455,000	2032	\$130,000
2019	400,000	2026	355,000	2033	135,000
2020	410,000	2027	110,000	2034	140,000
2021	415,000	2028	115,000	2035	145,000
2022	425,000	2029	120,000	2036	150,000
2023	435,000	2030	120,000	2037	155,000
2024	440,000	2031	125,000		

### **ADJUSTMENT OPTION**

\* The City reserves the right to increase or decrease the amount of any individual maturity of the Bonds in increments of \$5,000 on the day of sale. If individual maturities are increased or decreased, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

#### **TERM BOND OPTION**

Bids for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

### INTEREST PAYMENT DATES AND RATES

Interest will be payable on May 1 and November 1 of each year, commencing May 1, 2018, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2019 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

### **BOOK-ENTRY-ONLY FORMAT**

Unless otherwise specified by the purchaser, the Bonds will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Bonds.

# **OPTIONAL REDEMPTION**

At the option of the City, the Bonds maturing on or after May 1, 2028 shall be subject to optional redemption prior to maturity on May 1, 2027 or on any date thereafter, at a price of par plus accrued interest.

Redemption may be in whole or in part of the Bonds subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Bonds to be redeemed shall be at the discretion of the City. If only part of the Bonds having a common maturity date are called for redemption, then the City or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Bond to be redeemed at the address shown on the registration books.

#### DELIVERY

On or about December 5, 2017, the Bonds will be delivered without cost to the winning bidder at DTC. On the day of closing, the City will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Bonds is then pending or, to the best knowledge of officers of the City, threatened. Payment for the Bonds must be received by the City at its designated depository on the date of closing in immediately available funds.

### LEGAL MATTERS

An opinion as to the validity of the Bonds and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the City, and will be available at the time of delivery of the Bonds. The legal opinion will be issued on the basis of existing law and will state that the Bonds are valid and binding special obligations of the City; provided that the rights of the owners of the Bonds and the enforceability of

the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). (See "FORM OF LEGAL OPINION" found in Appendix B).

Quarles & Brady LLP has also been retained by the City to serve as Disclosure Counsel to the City with respect to the Bonds. Although, as Disclosure Counsel to the City, Quarles & Brady LLP has assisted the City with certain disclosure matters, Quarles & Brady LLP has not undertaken to independently verify the accuracy, completeness or sufficiency of this Official Statement or other offering material relating to the Bonds and assumes no responsibility whatsoever nor shall have any liability to any other party for the statements or information contained or incorporated by reference in this Official Statement. Further, Quarles & Brady LLP makes no representation as to the suitability of the Bonds for any investor.

# SUBMISSION OF BIDS

Bids must not be for less than \$5,120,187, nor more than \$5,496,100, plus accrued interest on the principal sum of \$5,185,000 from date of original issue of the Bonds to date of delivery. A signed bid form must be submitted to Ehlers prior to the time established above for the opening of bids as follows:

- 1) In a sealed envelope as described herein; or
- 2) A facsimile submission to Ehlers, Facsimile Number (651) 697-8555; or
- 3) Electronically via **PARITY** in accordance with this Notice of Sale until 9:30 A.M. Central Time, but no bid will be received after the time for receiving bids specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about **PARITY**, potential bidders may contact Ehlers or i-Deal LLC at 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, Telephone (212) 849-5021.

Bids must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of bids. Each bid must be unconditional except as to legality. Neither the City nor Ehlers shall be responsible for any failure to receive a facsimile submission.

A cashier's check in the amount of \$103,700 may be submitted contemporaneously with the bid or, alternatively, a good faith deposit ("Deposit") in the amount of \$103,700 shall be made by the winning bidder by wire transfer of funds to **KleinBank**, **1550 Audubon Road**, **Chaska**, **Minnesota**, **ABA No. 091915654 for credit: Ehlers & Associates Good Faith Account No. 3208138**. Such Deposit shall be received by Ehlers no later than two hours after the bid opening time. The City reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the City may award the Bonds to the bidder submitting the next best bid provided such bidder agrees to such award. The Deposit will be retained by the City as liquidated damages if the bid is accepted and the Purchaser fails to comply therewith. *The Deposit will be deducted from the purchase price at the closing for the Bonds*.

The City and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the bid is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the bid is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No bid can be withdrawn after the time set for receiving bids unless the meeting of the City scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

#### AWARD

The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The City's computation of the interest rate of each bid, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The City reserves the right to reject any and all bids and to waive any informality in any bid.

### **BOND INSURANCE**

If the Bonds are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the City requested and received a rating on the Bonds from a rating agency, the City will pay that rating fee. Any rating agency fees not requested by the City are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Bonds are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Bonds.

# **CUSIP NUMBERS**

The City will assume no obligation for the assignment or printing of CUSIP numbers on the Bonds or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

# NON-QUALIFIED TAX-EXEMPT OBLIGATIONS

The City will NOT designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265 of the Internal Revenue Code of 1986, as amended, which permits financial institutions to deduct interest expenses allocable to the Bonds to the extent permitted under prior law.

# CONTINUING DISCLOSURE

In order to assist the underwriters in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, the City will enter into an undertaking for the benefit of the holders of the Bonds. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

#### NEW ISSUE PRICING

The winning bidder will be required to provide, in a timely manner, certain information necessary to compute the yield on the Bonds pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and to provide a certificate which will be provided by Bond Counsel upon request.

(a) The winning bidder shall assist the City in establishing the issue price of the Bonds and shall execute and deliver to the City at closing an "issue price" or similar certificate satisfactory to Bond Counsel setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications. All actions to be taken by the City under this Notice of Sale to establish the issue price of the Bonds may be taken on behalf of the City by the City's municipal advisor identified herein and any notice or report to be provided to the City may be provided to the City's municipal advisor.

(b) The City intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:

- (1) The City shall disseminate this Notice of Sale to potential underwriters in a manner that is reasonably designed to reach potential investors;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the City may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the City anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Notice of Sale.

Any bid submitted pursuant to this Notice of Sale shall be considered a firm offer for the purchase of the Bonds, as specified in this bid.

(c) If all of the requirements of a "competitive sale" are not satisfied, the City shall advise the winning bidder of such fact prior to the time of award of the sale of the Bonds to the Underwriter. In such event, any bid submitted will not be subject to cancellation or withdrawal and the City agrees to use the rule selected by the Underwriter on its bid form to determine the issue price for the Bonds. On its bid form, each Underwriter must select one of the following two rules for determining the issue price of the Bonds: (1) the first price at which 10% of a maturity of the Bonds (the "10% test") is sold to the public as the issue price of that maturity or (2) the initial offering price to the public as of the sale date as the issue price of each maturity of the Bonds (the "hold-the-offering-price rule").

(d) <u>If all of the requirements of a "competitive sale" are not satisifed and the Underwriter selects the hold-the-offering-price rule</u>, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

- (1) the close of the fifth  $(5^{th})$  business day after the sale date; or
- (2) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The winning bidder shall promptly advise the City when the underwriters have sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public, if that occurs prior to the close of the fifth  $(5^{th})$  business day after the sale date.

The City acknowledges that in making the representation set forth above, the winning bidder will rely on (i) the agreement of each underwriter to comply with the hold-the-price rule, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offering-price rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires. The City further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no underwriter shall be liable for the failure of any other underwriter, or of

any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the hold-the-offering-price rule as applicable to the Bonds.

(e) <u>If all of the requirements of a "competitive sale" are not satisfied and the Underwriter selects the 10% test,</u> the Underwriter agrees to promptly report to the City, Bond Counsel and Ehlers the prices at which the Bonds have been sold to the public. That reporting obligation shall continue, whether or not the closing date has occurred, until the 10% test has been satisfied as to each maturity of the Bonds or until all of the Bonds of a certain maturity have been sold.

(f) By submitting a bid, each bidder confirms that (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until it is notified by the winning bidder that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the public, and (B) comply with the hold-theoffering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until it is notified by the winning bidder or such underwrier that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the public, and (B) comply with the hold-the-offering-price rule, if applicable, in each case if an for so long as directed by the winning bidder or such underwriter and as set forth in the related pricing wires.

(g) Sales of any Bonds to any person that is a related party to an underwriter shall not constitute sales to the public for purposes of this Notice of Sale. Further, for purposes of this Notice of Sale:

- (i) "public" means any person other than an underwriter or a related party,
- (ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the public),
- (iii) a purchaser of any of the Bonds is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
- (iv) "sale date" means the date that the Bonds are awarded by the City to the winning bidder.

### PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Bonds prior to the bid opening by request from Ehlers at <u>www.ehlers-inc.com</u> by connecting to the Bond Sales link. The Syndicate Manager will be provided with an electronic copy of the Final Official Statement within seven business days of the bid acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be provided upon request.

Information for bidders and bid forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the Common Council

Maryanne Groat, Finance Director / Treasurer City of Wausau, Wisconsin

# **BID FORM**

#### RE: \$5,185,000\* Water System Revenue Bonds, Series 2017C

#### DATED: December 5, 2017

 % due	2018	 % due	2025	 % due	2032
 % due	2019	 % due	2026	 % due	2033
 % due	2020	 % due	2027	 % due	2034
 % due	2021	 % due	2028	 % due	2035
 % due	2022	 % due	2029	 % due	2036
 % due	2023	 % due	2030	 % due	2037
% due	2024	% due	2031		

\* The City reserves the right to increase or decrease the amount of any individual maturity of the Bonds in increments of \$5,000 on the day of sale. If individual maturities are increased or decreased, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2019 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

We enclose our Deposit in the amount of \$103,700, to be held by you pending delivery and payment. Alternatively, if we are the winning bidder, we will wire our Deposit to KleinBank, 1550 Audubon Road, Chaska, Minnesota, ABA No. 091915654 for credit: Ehlers & Associates Good Faith Account No. 3208138. Such Deposit shall be received by Ehlers & Associates no later than two hours after the bid opening time. The City reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received. In the event the Deposit is not received as provided above, the City may award the Bonds to the bidder submitting the next best bid provided such bidder agrees to such award. If our bid is not accepted, said deposit shall be promptly returned to us. If the Deposit is wired to such escrow account, we agree to the conditions and duties of Ehlers & Associates, Inc., as escrow holder of the Deposit, pursuant to the Notice of Sale. This bid is for prompt acceptance and is conditional upon delivery of said Bonds to The Depository Trust Company, New York, New York, in accordance with the Notice of Sale. Delivery is anticipated to be on or about December 5, 2017.

This bid is subject to the City's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Preliminary Official Statement for this Issue.

We have received and reviewed the Official Statement and have submitted our requests for additional information or corrections to the Final Official Statement. As Syndicate Manager, we agree to provide the City with the reoffering price of the Bonds within 24 hours of the bid acceptance.

This bid is a firm offer for the purchase of the Bonds identified in the Notice of Sale, on the terms set forth in this bid form and the Notice of Sale, and is not subject to any conditions, except as permitted by the Notice of Sale.

By submitting this bid, we confirm that we are an Underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: \_\_\_\_\_ NO: \_\_\_\_\_.

If the competitive sale requirements are <u>not</u> met, we elect to use the (circle one): 10% test / hold-the-offering-price rule to determine the issue price of the Bonds.

Account	Manager:
Account	Members:

By:

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from December 5, 2017 of the above bid is \$\_\_\_\_\_\_and the true interest cost (TIC) is \_\_\_\_\_\_%.

The foregoing offer is hereby accepted by and on behalf of the Common Council of the City of Wausau, Wisconsin, on November 14, 2017.

By:	By:
Title:	Title: