### PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 14, 2017

In the opinion of Quarles & Brady LLP, Bond Counsel, assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended, under existing law interest on the Notes is excludable from gross income and is not an item of tax preference for federal income tax purposes. See "TAX EXEMPTION" herein for a more detailed discussion of some of the federal income tax consequences of owning the Notes. The interest on the Notes is not exempt from present Wisconsin income or franchise taxes.

The City will designate the Notes as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, relating to the ability of financial institutions to deduct from income for federal income tax purposes, interest expense that is allocable to carrying and acquiring tax-exempt obligations.

New Issue Rating Application Made: S&P Global Markets

### CITY OF BURLINGTON, WISCONSIN

(Racine and Walworth Counties)

## \$1,495,000\* GENERAL OBLIGATION PROMISSORY NOTES, SERIES 2017D

**BID OPENING**: November 21, 2017, 10:00 A.M., C.T. **CONSIDERATION**: November 21, 2017, 6:30 P.M., C.T.

**PURPOSE/AUTHORITY/SECURITY:** The \$1,495,000\* General Obligation Promissory Notes, Series 2017D (the "Notes") of the City of Burlington, Wisconsin (the "City") are being issued pursuant to Section 67.12(12), Wisconsin Statutes, for public purposes, including financing capital projects related to flood recovery. The Notes are general obligations of the City, and all the taxable property in the City is subject to the levy of a tax to pay the principal of and interest on the Notes as they become due which tax may, under current law, be levied without limitation as to rate or amount. Delivery is subject to receipt of an approving legal opinion of Quarles & Brady LLP, Milwaukee, Wisconsin.

**DATE OF NOTES:** December 6, 2017 **MATURITY:** April 1 as follows:

Year	Amount*	<u>Year</u>	Amount*	<u>Year</u>	Amount*
2018	\$145,000	2022	\$145,000	2026	\$160,000
2019	140,000	2023	150,000	2027	165,000
2020	140,000	2024	150,000		
2021	145,000	2025	155,000		

\* The City reserves the right to increase or decrease the amount of any individual maturity of the Notes in increments of \$5,000 on the day of sale. If individual maturities are increased or

decreased, the purchase price proposed will be adjusted to maintain the same gross spread per

\$1,000.

**TERM BONDS:** See "Term Bond Option" herein.

**INTEREST:** April 1, 2018 and semiannually thereafter.

**OPTIONAL** Notes maturing April 1, 2025 and thereafter are subject to call for prior redemption on April

**REDEMPTION:** 1, 2024 or any date thereafter, at par.

**MINIMUM BID:** \$1,480,050. **MAXIMUM BID:** \$1,524,900.

GOOD FAITH DEPOSIT: A cashier's check in the amount of \$29,900 may be submitted contemporaneously with the bid

or, alternatively, a good faith deposit shall be made by the winning bidder by wire transfer of

funds.

**PAYING AGENT:** To be determined by the Issuer.

**BOOK-ENTRY-ONLY:** See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).



#### **REPRESENTATIONS**

No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the City. This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.

This Preliminary Official Statement is not to be construed as a contract with the Syndicate Manager or Syndicate Members. Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers & Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the City and other sources for which there is reasonable basis for believing the information is accurate and complete. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein. Compensation of Ehlers & Associates, Inc., payable entirely by the City, is contingent upon the sale of the issue.

#### **COMPLIANCE WITH S.E.C. RULE 15c2-12**

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

**Preliminary Official Statement:** This Preliminary Official Statement was prepared for the City for dissemination to potential investors. Its primary purpose is to disclose information regarding the Notes to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Preliminary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

**Review Period:** This Preliminary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers & Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will <u>not</u> be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Preliminary Official Statement, interested bidders will be informed by an addendum prior to the sale.

**Final Official Statement:** Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

**Continuing Disclosure:** Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the Notes are exempt or required to comply with the Rule.

#### **CLOSING CERTIFICATES**

Upon delivery of the Notes, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Notes and all times subsequent thereto up to and including the time of the delivery of the Notes, this Preliminary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Notes; (3) a certificate evidencing the due execution of the Notes, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Notes, (b) neither the corporate existence or boundaries of the City nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Notes have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the City which indicates that the City does not expect to use the proceeds of the Notes in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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### **COMMON COUNCIL**

		Term Expires
Jeannie Hefty	Mayor	April 2018
Susan Kott	Alderperson	April 2019
Edward Johnson	Alderperson	April 2018
Ruth Dawidziak	Alderperson	April 2018
Bob Grandi	Alderperson	April 2019
Tom Vos	Alderperson	April 2018
Jon Schultz	Alderperson	April 2019
Todd Bauman	Alderperson	April 2019
Thomas Preusker	Alderperson	April 2019

## **ADMINISTRATION**

Carina Walters, City Administrator
Steve DeQuaker, Finance Director / Treasurer
Diahnn Halbach, City Clerk
Megan Watkins, Director of Administrative Services

### **PROFESSIONAL SERVICES**

John Bjelajac, City Attorney, Racine, Wisconsin

Quarles & Brady LLP, Bond Counsel, Milwaukee, Wisconsin

Ehlers & Associates, Inc., Municipal Advisors, Pewaukee, Wisconsin (Other offices located in Roseville, Minnesota, Chicago, Illinois and Denver, Colorado)

### INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding the City of Burlington, Wisconsin (the "City") and the issuance of its \$1,495,000\* General Obligation Promissory Notes, Series 2017D (the "Notes" or the "Obligations"). Any descriptions or summaries of the Notes, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Notes to be included in the resolution awarding the sale of the Notes (the "Award Resolution") to be adopted by the Common Council on November 21, 2017.

Inquiries may be directed to Ehlers & Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Waukesha, Wisconsin, (262) 785-1520, the City's Municipal Advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at <a href="www.ehlers-inc.com">www.ehlers-inc.com</a> by connecting to the Bond Sales link and following the directions at the top of the site.

### THE NOTES

#### **GENERAL**

The Notes will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of December 6, 2017. The Notes will mature on April 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on April 1 and October 1 of each year, commencing April 1, 2018, to the registered owners of the Notes appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2019 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Notes of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Notes will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Notes are held under the book-entry system, beneficial ownership interests in the Notes may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Notes shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Notes shall be payable as provided in the Award Resolution.

#### **OPTIONAL REDEMPTION**

At the option of the City, the Notes maturing on or after April 1, 2025 shall be subject to optional redemption prior to maturity on April 1, 2024 or on any date thereafter, at a price of par plus accrued interest.

Redemption may be in whole or in part of the Notes subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Notes to be redeemed shall be at the discretion of the City.

\* Preliminary, subject to change.

If only part of the Notes having a common maturity date are called for redemption, then the City or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Note to be redeemed at the address shown on the registration books.

### **AUTHORITY; PURPOSE**

**Sources** 

The Notes are being issued pursuant to Section 67.12(12), Wisconsin Statutes, for public purposes, including financing capital projects related to flood recovery.

#### **ESTIMATED SOURCES AND USES\***

	Par Amount of Notes	\$1,495,000	
	<b>Total Sources</b>		\$1,495,000
Uses			
	Project Costs	\$1,432,519	
	Contingency	2,356	

Estimated Discount 14,950
Costs of Issuance 45,175
Total Uses \$1,495,000

#### **SECURITY**

For the prompt payment of the Notes with interest thereon and for the levy of taxes sufficient for this purpose, the full faith, credit and resources of the City will be irrevocably pledged. The City will levy a direct, annual, irrepealable tax on all taxable property in the City sufficient to pay the interest on the Notes when it becomes due and also to pay and discharge the principal on the Notes at maturity, in compliance with Article XI, Section 3 of the Wisconsin Constitution. Such tax may, under current law, be levied without limitation as to rate or amount.

<sup>\*</sup> Preliminary, subject to change.

#### **RATING**

General obligation debt of the City, with the exception of any outstanding credit enhanced issues, is currently rated "AA-" by S&P Global Ratings ("S&P").

The City has requested a rating on this issue from S&P, and bidders will be notified as to the assigned rating prior to the sale. Such rating reflects only the views of such organization and explanations of the significance of such rating may be obtained from S&P. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgment of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Notes.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Notes, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the City nor the underwriter undertake responsibility to bring to the attention of the owner of the Notes any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

#### CONTINUING DISCLOSURE

In order to assist the underwriters in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities Exchange Act of 1934, as amended (the "Rule"), the City shall covenant to take certain actions pursuant to the Award Resolution adopted by the Common Council by entering into a Continuing Disclosure Certificate (the "Disclosure Undertaking") for the benefit of holders, including beneficial holders. The Disclosure Undertaking requires the City to provide electronically or in the manner otherwise prescribed certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule. The details and terms of the Disclosure Undertaking for this issue are set forth in Appendix D to be executed and delivered by the City at the time of delivery of the Obligations. Such Disclosure Undertaking will be in substantially the form attached hereto.

The City had not funded the debt service reserve fund in conjunction with its \$2,050,000 Waterworks System Revenue Refunding Bonds, Series 2011A until September 9, 2014. An event notice was filed on the same date. Standard & Poor's revised the rating on outstanding waterworks system revenue debt of the City on April 29, 2015. The event notice was not filed until September 3, 2015. Except to the extent the preceding is deemed to be material, in the previous five years the City believes it has not failed to comply in all material respects with its prior undertakings under the Rule. The City has reviewed its continuing disclosure responsibilities to help ensure compliance in the future.

A failure by the City to comply with any Disclosure Undertaking will not constitute an event of default on this issue or any issue outstanding. However, such a failure may adversely affect the transferability and liquidity of the Obligations and their market price.

The City will file its continuing disclosure information using the Electronic Municipal Market Access ("EMMA") system or any system that may be prescribed in the future. Investors will be able to access continuing disclosure information filed with the MSRB at <a href="www.emma.msrb.org">www.emma.msrb.org</a>. Ehlers is currently the disclosure dissemination agent for the City.

#### **LEGAL OPINION**

An opinion as to the validity of the Notes and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the City, and will be available at the time of delivery of the Notes. The legal opinion will be issued on the basis of existing law and will state that the Notes are valid and binding general obligations of the City; provided that the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding).

### STATEMENT REGARDING COUNSEL PARTICIPATION

Bond Counsel has not assumed responsibility for this Preliminary Official Statement or participated in its preparation (except with respect to the section entitled "TAX EXEMPTION" in the Preliminary Official Statement and the "FORM OF LEGAL OPINION" found in Appendix B).

#### TAX EXEMPTION

Quarles & Brady LLP, Milwaukee, Wisconsin, Bond Counsel, will deliver a legal opinion with respect to the federal income tax exemption applicable to the interest on the Notes under existing law substantially in the following form:

"The interest on the Notes is excludable for federal income tax purposes from the gross income of the owners of the Notes. The interest on the Notes is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on corporations (as that term is defined for federal income tax purposes) and individuals. However, for purposes of computing the alternative minimum tax imposed on corporations, the interest on the Notes is included in adjusted current earnings. The Code contains requirements that must be satisfied subsequent to the issuance of the Notes in order for interest on the Notes to be or continue to be excludable from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Notes to be included in gross income retroactively to the date of issuance of the Notes. The City has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the City comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Notes."

The interest on the Notes is not exempt from present Wisconsin income or franchise taxes.

Prospective purchasers of the Notes should be aware that ownership of the Notes may result in collateral federal income tax consequences to certain taxpayers. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Notes should consult their tax advisors as to collateral federal income tax consequences.

From time to time legislation is proposed, and there are or may be legislative proposals pending in the Congress of the United States that, if enacted, could alter or amend the federal tax matters referred to above or adversely affect the market value of the Notes. It cannot be predicted whether, or in what form, any proposal that could alter one or more of the federal tax matters referred to above or adversely affect the market value of the Notes may be enacted. Prospective purchasers of the Notes should consult their own tax advisors regarding any pending or proposed federal tax legislation. Bond Counsel expresses no opinion regarding any pending or proposed federal tax legislation.

### **QUALIFIED TAX-EXEMPT OBLIGATIONS**

The City will designate the Notes as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code relating to the ability of financial institutions to deduct from income for federal income tax purposes, interest expense that is allocable to carrying and acquiring tax-exempt obligations.

#### **MUNICIPAL ADVISOR**

Ehlers has served as municipal advisor to the City in connection with the issuance of the Notes. The Municipal Advisor cannot participate in the underwriting of the Notes. The financial information included in this Preliminary Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a Municipal Advisor.

### **MUNICIPAL ADVISOR AFFILIATED COMPANIES**

Bond Trust Services Corporation ("BTSC") and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the City, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the City under an agreement separate from Ehlers.

#### INDEPENDENT AUDITORS

The basic financial statements of the City for the fiscal year ended December 31, 2016, have been audited by Patrick W. Romenesko, S.C., Lake Geneva, Wisconsin, independent auditors (the "Auditor"). The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Preliminary Official Statement.

### **RISK FACTORS**

Following is a description of possible risks to holders of the Notes without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

**Taxes:** The Notes are general obligations of the City, the ultimate payment of which rests in the City's ability to levy and collect sufficient taxes to pay debt service. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the City in time to pay debt service when due.

**State Actions:** Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the state may affect the overall financial condition of the City, the taxable value of property within the City, and the ability of the City to levy and collect property taxes.

**Future Changes in Law:** Various State and federal laws, regulations and constitutional provisions apply to the City and to the Notes. The City can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the City or the taxing authority of the City.

**Ratings; Interest Rates:** In the future, the City's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Notes for resale prior to maturity.

**Tax Exemption:** If the federal government taxes all or a portion of the interest on municipal bonds or notes or if the State government increases its tax on interest on bonds and notes, directly or indirectly, or if there is a change in federal or state tax policy, then the value of these Notes may fall for purposes of resale. Noncompliance by the City with the covenants in the Award Resolution relating to certain continuing requirements of the Code may result in inclusion of interest to be paid on the Notes in gross income of the recipient for United States income tax purposes, retroactive to the date of issuance.

**Continuing Disclosure:** A failure by the City to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Notes. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Notes in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Notes and their market price.

**Book-Entry-Only System:** The timely credit of payments for principal and interest on the Notes to the accounts of the Beneficial Owners of the Notes may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the City to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Notes.

**Depository Risk:** Wisconsin Statutes direct the local treasurer to immediately deposit upon receipt thereof, the funds of the municipality in a public depository designated by the governing body. A public depository means a federal or state credit union, federal or state savings and loan association, state bank, savings and trust company, mutual savings bank or national bank in Wisconsin or the local government pooled investment fund operated by the State Investment Board. It is not uncommon for a municipality to have deposits exceeding limits of federal and state insurance programs. Failure of a depository could result in loss of public funds or a delay in obtaining them. Such a loss or delay could interrupt a timely payment of municipal debt.

**Economy:** A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the City, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the City may have an adverse effect on the value of the Notes in the secondary market.

**Secondary Market for the Notes:** No assurance can be given that a secondary market will develop for the purchase and sale of the Notes or, if a secondary market exists, that such Notes can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Notes at the request of the owners thereof. Prices of the Notes as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Notes. Such market value could be substantially different from the original purchase price.

**Bankruptcy:** The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Notes will be similarly qualified. See "MUNICIPAL BANKRUPTCY" herein.

### **VALUATIONS**

### **WISCONSIN PROPERTY VALUATIONS; PROPERTY TAXES**

### **Equalized Value**

Section 70.57, Wisconsin Statutes, requires the Department of Revenue to annually determine the equalized value (also referred to as full equalized value or aggregate full value) of all taxable property in each county and taxation district. The equalized value is an independent estimate of value used to equate individual local assessment policies so that property taxes are uniform throughout the various subdivisions in the State. Equalized value is calculated based on the history of comparable sales and information about value changes or taxing status provided by the local assessor. A comparison of the State-determined equalized value and the local assessed value, expressed as a percentage, is known as the assessment ratio or level of assessment. The Department of Revenue notifies each county and taxing jurisdiction of its equalized value on August 15; school districts are notified on October 1. The equalized value of each county is the sum of the valuations of all cities, villages, and towns within its boundaries. Taxing jurisdictions lying in more than one municipality, such as counties, school districts, or special taxing districts, use the equalized value of the underlying units in calculating and levying their respective levies. Equalized values are also used to apportion state aids and calculate municipal general obligation debt limits.

#### **Assessed Value**

The "assessed value" of taxable property in a municipality is determined by the local assessor, except for manufacturing properties which are valued by the State. Each city, village or town retains its own local assessor, who must be certified by the State Department of Revenue. Assessed value is used by these municipalities to determine tax levy mill rates and to apportion levies among individual property owners. Each taxing district must assess property at full value at least once in every five-year period. The State requires that the assessed values must be within 10% of State equalized values at least once every four years. The local assessor values property as of January 1 each year and submits those values to each municipality by the second Monday in June. The assessor also reports any value changes taking place since the previous year, to the Department of Revenue, by the second Monday in June.

### **CURRENT PROPERTY VALUATIONS**

	Racine County	Walworth County	Total
2017 Equalized Value	\$ 881,910,000	\$ 22,085,500	\$ 903,995,500
2017 Equalized Value Reduced by Tax Increment Valuation	694,370,900	541,600	694,912,500
2017 Assessed Value	868,518,250	10,568,100	879,086,350

## 2017 EQUALIZED VALUE BY CLASSIFICATION

	2017 Equalized Value	Percent of Total Equalized Value
Residential	\$ 546,926,500	60.501%
Commercial	268,837,300	29.739%
Manufacturing	50,170,800	5.550%
Agricultural	63,800	0.007%
Undeveloped	188,000	0.021%
Ag Forest	615,800	0.068%
Forest	625,000	0.069%
Other	157,100	0.017%
Personal Property	36,411,200	4.028%
Total	\$ 903,995,500	100.000%

### TREND OF VALUATIONS

Year	Assessed Value	Equalized Value <sup>1</sup>	Percent Increase/Decrease in Equalized Value
2013	\$822,893,700	\$817,681,400	-1.81%
2014	825,006,500	807,245,600	-1.28%
2015	822,137,100	826,054,600	2.33%
2016	860,161,600	858,346,500	3.91%
2017	879,086,350	903,995,500	5.32%

**Source:** Wisconsin Department of Revenue, Bureau of Equalization and Local Government Services Bureau.

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<sup>&</sup>lt;sup>1</sup> Includes tax increment valuation.

### LARGER TAXPAYERS

Taxpayer	Type of Business/Property	2016 Equalized Value <sup>1</sup>	Percent of City's Total Equalized Value
Nestle	Manufacturing	\$ 16,274,763	1.80%
Wal-Mart	Retail	10,755,395	1.19%
Lynch Ventures	Automotive	10,447,831	1.16%
Burlington Boardwalk	Apartments	10,295,657	1.14%
JW Westridge	Apartments	9,387,740	1.04%
Aurora Surgery Center	Medical clinic	8,771,607	0.97%
Menards	Retail	8,635,112	0.96%
Memorial Hospital	Medical	7,703,977	0.85%
Cretex Materials	Industrial	7,455,514	0.82%
Aurora Medical	Medical	7,149,256	0.79%
Total		\$ 96,876,852	10.72%

\$903,995,500

City's Total 2016 Equalized Value<sup>2</sup>

**Source:** The City.

Calculated by dividing the 2016 Assessed Values by the 2016 Aggregate Ratio of assessment for the City. 2017 information is not available as of the date of this Official Statement, however the main change the City anticipates is the addition of Aurora Surgery Center, with an approximate assessed value of \$9.7 million.

<sup>&</sup>lt;sup>2</sup> Includes tax increment valuation.

# **DEBT**

**DIRECT DEBT**<sup>1</sup> (includes the Notes)\*

## **General Obligation Debt (see schedules following)**

Total General Obligation Debt*	\$26,620,000
* Preliminary, subject to change.	
Revenue Debt (see schedules following)	
Total revenue debt secured by revenues of the Water Utility	\$ 3,481,932
Total revenue debt secured by revenues of the Sewer Utility	\$11,074,718

Outstanding debt is as of the dated date of the Obligations.

CITY OF BURLINGTON, WISCONSIN Schedule of Bonded Indebtedness General Obligation Debt (As of December 6, 2017)

3onds 2014A	000,		Interest	112,055 109,299 100,653 94,743 87,438 79,183 69,938 59,528 47,936 74,40 7,440	931,675
GO Ref Bonds Series 2014A	6/10/2014 \$6,200,000	5/1	Principal	245,000 245,000 255,000 340,000 370,000 390,000 421,000 435,000 465,000	4,770,000
e GO I Bonds 1012B	012,000		Interest	9,678 7,248 4,354 2,133 750	24,161
Taxable GO Refunding Bonds Series 2012B	6/12/2012 \$1,460,000	4/1	Principal	150,000 145,000 155,000 55,000 60,000	565,000
r. Bonds 1012A	012,000		Interest	73,335 71,185 67,835 64,785 62,027 50,273 45,844 41,103 36,037 36,03 36,03 5,600 5,600	703,280 next page.)
GO St. Impr. Bonds Series 2012A	5/23/2012 \$3,155,000	4/1	Principal	50,000 165,000 170,000 125,000 165,000 190,000 195,000 205,000 205,000 220,000 385,000 400,000	3,005,000 703,280 (Continued on next page.)
Bonds 2011	0011		Interest	75,200 48,900 17,175	141,275
Refunding Bonds Series 2011	11/15/2011 \$9,120,000	4/1	Principal	940,000 970,000 1,145,000	3,055,000
Bonds	200		Interest	7,235 2,490	9,725
Refunding Bonds	9/20/2007 \$1,500,000	4/1	Principal	110,000	230,000
	Dated Amount	Maturity	Fiscal Year Ending	2017 2018 2019 2020 2021 2023 2024 2025 2026 2026 2027 2030 2030 2033 2034 2035 2035 2035	

CITY OF BURLINGTON, WISCONSIN Schedule of Bonded Indebtedness General Obligation Debt (As of December 6, 2017)

			Year	2017 2018 2019 2020 2021 2022 2023 2026 2026 2029 2030 2031 2033 2033 2033 2033 2033 2033	
			Principal %Paid*	0.00% 15.20% 38.69% 46.21% 53.89% 63.00% 67.58% 72.18% 72.18% 91.27% 94.08% 95.30% 96.53% 97.75%	
			Principal utstanding*	26,620,000 22,575,000 19,560,000 16,320,000 11,080,000 11,080,000 8,630,000 8,630,000 6,165,000 6,165,000 1,575,000 1,575,000 1,575,000 1,575,000 300,000 300,000	•
			Principal Principal & Interest* Outstanding*	0 4,708,215 3,538,305 3,594,726 2,398,986 1,5518,595 1,442,896 1,442,896 1,170,291 811,569 370,844 386,891 3350,891 3350,891 3350,891 3350,891 3350,891	1,040,710
			Total F Interest* &	0 663,215 523,305 398,986 357,587 323,595 296,996 267,885 236,618 202,896 110,938 141,250 110,938 61,569 45,844 35,844 35,844 16,646 11,580 11,581 16,648 17,885 11,648 11	4,420,710 31,040,710
			Total Principal* I	0 4,045,000 3,015,000 2,200,000 2,245,000 1,195,000 1,225,000 1,226,000 1,240,000 1,240,000 1,240,000 1,240,000 1,240,000 1,240,000 1,240,000 1,240,000 1,240,000 325,000 325,000 330,000 300,000 300,000 300,000	_
Notes 117D	17		Interest*	21,243 24,273 22,313 20,174 17,818 15,198 12,19 9,144 9,148 1,939	150,087
GO Prom Notes Series 2017D	12/6/2017 \$1,495,000*	4/1	Principal*	145,000 140,000 140,000 145,000 150,000 155,000 165,000	1,495,000
p Bonds 317A	17		Interest	282,912 202,444 192,494 172,094 172,094 150,844 11,919 99,544 88,819 78,094 66,844 55,969 35,969 15,531 15,569 16,844 17,919 18,844 17,919 18,844 17,919 18,844 17,919 18,844 18,	2,237,677
GO Corp Purp Bonds Series 2017A	5/25/2017 \$7,990,000	4/1	Principal	220,000 435,000 560,000 560,000 480,000 500,000 485,000 450,000 375,000 375,000 375,000 325,000 325,000 300,000 300,000	000'066'2
	015 00		Interest	6,463 5,550 2,811 986	20,155
GO Prom Notes Bank Note	12/17/2015 \$300,000	4/1	Principal	000'09 000'09 000'09	300,000
m Notes 015B	15 300		Interest	60, 995 51, 918 40, 355 26, 138 9, 169	188,574
Tax. GO Prom Notes Series 2015B	5/13/2015 \$4,500,000	4/1	Principal	715,000 735,000 755,000 780,000 815,000	3,800,000
	15 300		Interest	14,100	14,100
GO Ref Bonds Series 2015A	5/13/2015 \$4,215,000	4/1	Principal	1,410,000	1,410,000
	Dated Amount	Maturity	Fiscal Year Ending	2017 2018 2020 2020 2022 2022 2024 2026 2027 2028 2028 2030 2030 2031 2031 2032 2033 2033 2033	

Prepared by Ehlers

CITY OF BURLINGTON, WISCONSIN Schedule of Bonded Indebtedness Revenue Debt Secured by Revenues of the Water Utility (As of December 6, 2017)

	Waterworks Revenue Bonds Series 2011A	orks 3onds 311A	Safe Drinking Water Fund Loan	ig Water oan	Safe Drinking Water Fund Loan	nking ıd Loan						
Dated	11/15/2011 \$2,050,000	)11 )00	2/22/2012 \$2,044,276	12 276	6/28/2017 \$896,473	217 173						
Maturity	5/1		5/1		5/1							
Fiscal Year Ending	Principal	Interest	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Principal & Interest (	Principal Outstanding	Principal %Paid	Year
2017							0	0	0	3,481,932	0.00%	2017
2018	195,000	30,723	95,153	32,843	37,376	16,415	327,529	79,981	407,509	3,154,404	9.41%	2018
2019	200,000	24,798	97,246	30,727	38,075	15,709	335,321	71,234	406,555	2,819,083	19.04%	2019
2020	210,000	18,438	98,386	28,564	38,787	14,990	348,172	61,992	410,164	2,470,910	29.04%	2020
2021	215,000	11,476	101,572	26,354	39,512	14,258	356,084	52,088	408,172	2,114,826	39.26%	2021
2022	225,000	3,938	103,807	24,094	40,251	13,513	369,058	41,544	410,602	1,745,768	49.86%	2022
2023			106,090	21,786	41,004	12,753	147,094	34,538	181,632	1,598,674	54.09%	2023
2024			108,424	19,426	41,770	11,979	150,195	31,405	181,600	1,448,479	58.40%	2024
2025			110,810	17,014	42,552	11,190	153,361	28,205	181,566	1,295,118	62.80%	2025
2026			113,248	14,550	43,347	10,387	156,595	24,937	181,532	1,138,523	%08.29	2026
2027			115,739	12,031	44,158	695'6	159,897	21,600	181,497	978,626	71.89%	2027
2028			118,285	9,457	44,984	8,736	163,269	18,192	181,461	815,357	76.58%	2028
2029			120,888	6,826	45,825	7,887	166,712	14,712	181,425	648,645	81.37%	2029
2030			123,547	4,137	46,682	7,022	170,229	11,159	181,387	478,416	86.26%	2030
2031			126,265	1,389	47,555	6,141	173,820	7,530	181,349	304,596	91.25%	2031
2032					48,444	5,243	48,444	5,243	53,687	256,152	92.64%	2032
2033					49,350	4,329	49,350	4,329	53,679	206,802	94.06%	2033
2034					50,273	3,397	50,273	3,397	53,670	156,530	92.50%	2034
2035					51,213	2,448	51,213	2,448	53,661	105,317	%86.96	2035
2036					52,171	1,482	52,171	1,482	53,652	53,146	98.47%	2036
2037					53,146	497	53,146	497	53,643	0	100.00%	2037
	1,045,000	89,371	1,540,459	249,196	896,473	177,944	3,481,932	516,512	3,998,444			

CITY OF BURLINGTON, WISCONSIN Schedule of Bonded Indebtedness Revenue Debt Secured by Revenues of the Sewer Utility (As of December 6, 2017)

			Year	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	
			Principal %Paid	0.00%	%60.9	12.32%	18.70%	25.27%	32.00%	38.88%	45.92%	53.18%	%09.09	68.25%	75.52%	80.34%	85.26%	90.34%	95.58%	%68.36	97.25%	98.15%	89.02%	100.00%	
			Principal Outstanding	11,074,718	10,400,364	9,710,263	9,004,009	8,276,184	7,531,358	6,769,093	5,988,937	5,185,428	4,363,090	3,516,438	2,711,102	2,177,742	1,632,482	1,070,008	490,000	400,000	305,000	205,000	105,000	0	
			Principal & Interest	0	958,278	957,229	956,045	959,683	958,133	956,438	954,614	957,600	955,407	958,026	895,061	605,295	602,639	604,797	606,676	107,088	108,731	110,075	106,200	107,100	13,425,116
			Total Interest	0	283,924	267,128	249,791	231,858	213,308	194,173	174,458	154,091	133,070	111,374	89,726	71,935	57,378	42,323	26,669	17,088	13,731	10,075	6,200	2,100	2,350,398 13,425,116
			Total Principal	0	674,354	690,100	706,254	727,826	744,826	762,265	780,156	803,509	822,337	846,652	805,336	533,360	545,261	562,474	580,008	90,000	92,000	100,000	100,000	105,000	584,078 11,074,718
ev Bonds I7B	200		Interest		46,293	45,448	44,473	43,325	41,995	40,525	38,933	37,156	35,206	33,075	30,775	28,375	25,875	23,194	20,238	17,088	13,731	10,075	6,200	2,100	584,078
Sewerage Sys Rev Bonds Series 2017B	5/25/2017 \$1,610,000	5/1	Principal		62,000	000'59	000'59	20,000	20,000	20,000	70,000	75,000	75,000	80,000	80,000	80,000	80,000	85,000	000'06	000'06	92,000	100,000	100,000	105,000	1,610,000
	012 769		Interest		157,471	148,404	139,100	129,551	119,751	109,694	99,373	88,781	77,911	99',156	55,308	43,560	31,503	19,130	6,431						1,292,725
Clean Water Fund Loan	10/10/2012 \$7,722,769	5/1	Principal		340,925	349,874	359,058	368,483	378,156	388,083	398,270	408,724	419,453	430,464	441,764	453,360	465,261	477,474	490,008						6,169,357
Water Fund Loan	08 49		Interest		066,79	62,265	56,392	698'09	44,191	37,854	31,354	24,688	17,850	10,836	3,642										407,431
Clean Water Loan	7/23/2008 \$4,528,149	5/1	Principal		220,040	225,693	231,491	237,438	243,538	249,794	256,211	262,794	269,545	276,469	283,572										2,756,585
er Fund n	008 310		Interest		12,170	11,012	9,827	8,613	7,371	6,100	4,798	3,466	2,102	902											66,165
Clean Water Fund Loan	2/27/2008 \$960,910	5/1	Principal		48,389	49,534	50,705	51,904	53,132	54,388	55,675	56,991	58,339	59,719											538,776
	Dated Amount	Maturity	Fiscal Year Ending	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	

### **DEBT LIMIT**

The constitutional general obligation debt limit for Wisconsin municipalities, including towns, cities, villages, and counties (Article XI, Section 3 of the Wisconsin Constitution and Section 67.03, Wisconsin Statutes) is 5% of the current equalized value.

Equalized Value	\$903,995,500
Multiply by 5%	0.05
Statutory Debt Limit	\$45,199,775
Less: General Obligation Debt*	(26,620,000)
Unused Debt Limit*	\$18,579,775

<sup>\*</sup>Preliminary, subject to change.

### OVERLAPPING DEBT<sup>1</sup>

Taxing District	2017 Equalized Value	% In City	Total G.O. Debt <sup>2</sup>	City's Proportionate Share
Racine County	\$14,695,479,800	6.0012%	\$43,220,000	\$2,593,733
Walworth County	14,156,955,100	0.1560%	15,830,000	24,696
Burlington Area School District	2,241,392,834	40.3319%	8,030,000	3,238,649
Gateway Technical College District	42,993,548,858	2.1026%	59,645,000	1,254,114
City's Share of Total Overlapping Debt				\$ 7,111,191

Overlapping debt is as of the dated date of the Obligations. Only those taxing jurisdictions with general obligation debt outstanding are included in this section.

Outstanding debt based on information obtained on EMMA and the Municipal Advisor's records.

### **DEBT RATIOS**

	G.O. Debt	Debt/Equalized Value \$903,995,500	Debt/ Per Capita 10,824 <sup>1</sup>
Total General Obligation Debt*	\$ 26,620,000	2.94%	\$ 2,459.35
City's Share of Total Overlapping Debt	<u>7,111,191</u>	0.79%	656.98
Total*	\$ 33,731,191	3.73%	\$ 3,116.33

<sup>\*</sup>Preliminary, subject to change.

### **DEBT PAYMENT HISTORY**

The City has no record of default in the payment of principal and interest on its debt.

## **FUTURE FINANCING**

The City plans to issue approximately \$2,000,000 in General Obligation Corporate Purpose Bonds in 2018.

<sup>&</sup>lt;sup>1</sup> Estimated 2017 population.

### TAX LEVIES AND COLLECTIONS

#### TAX LEVIES AND COLLECTIONS

### **Racine County**

Tax Year	Levy for City Purposes Only	% Collected	Equalized Value (TID Out)	Levy/Equalized Value Reduced by Tax Increment Valuation in Dollars per \$1,000
2012/13	\$5,501,182	100.00%	\$659,965,000	\$8.34
2013/14	5,527,042	100.00%	635,288,900	8.70
2014/15	5,740,759	100.00%	637,462,800	9.01
2015/16	6,026,406	100.00%	664,133,300	9.07
2016/17	6,111,011	100.00%	684,255,200	8.93

### **Walworth County**

Tax Year	Levy for City Purposes Only	% Collected	Equalized Value (TID OUT)	Levy/Equalized Value Reduced by Tax Increment Valuation in Dollars per \$1,000
2012/13	\$4,496	100.00%	\$539,400	\$8.34
2013/14	4,574	100.00%	525,800	8.70
2014/15	5,350	100.00%	594,100	9.01
2015/16	5,391	100.00%	557,500	9.67
2016/17	12,545	100.00%	701,600	17.88

Property tax statements are distributed to taxpayers by the town, village, and city clerks in December of the levy year. Current state law requires counties to pay 100% of the real property taxes levied to cities, villages, towns, school districts and other taxing entities on or about August 20 of the collection year.

Personal property taxes, special assessments, special charges and special taxes must be paid to the town, city or village treasurer in full by January 31, unless the municipality, by ordinance, permits special assessments to be paid in installments. Real property taxes must be paid in full by January 31 or in two equal installments by January 31 and July 31. Alternatively, municipalities may adopt a payment plan which permits real property taxes to be paid in three or more equal installments, provided that the first installment is paid by January 31, one-half of the taxes are paid by April 30 and the remainder is paid by July 31. Amounts paid on or before January 31 are paid to the town, city or village treasurer. Amounts paid after January 31, are paid to the county treasurer unless the municipality has authorized payment in three or more installments in which case payment is made to the town, city or village treasurer. On or before January 15 and February 20 the town, city or village treasurer settles with other taxing jurisdictions for all collections through December and January, respectively. In municipalities which have authorized the payment of real property taxes in three or more installments, the town, city or village treasurer settles with the other taxing jurisdictions on January 15, February 20 and on the fifteenth day of each month following the month in which an installment payment is required. On or before August 20, the county treasurer must settle in full with the underlying

taxing districts for all real property taxes and special taxes. Any county board may authorize its county treasurer to also settle in full with the underlying taxing districts for all special assessments and special charges. The county may then recover any tax delinquencies by enforcing the lien on the property and retain any penalties or interest on the delinquencies for which it has settled. Uncollected personal property taxes owed by an entity that has ceased operations or filed a petition for bankruptcy, or are due on personal property that has been removed from the next assessment roll are collected from each taxing entity in the year following the levy year.

#### **PROPERTY TAX RATES**

Full value rates for property taxes expressed in dollars per \$1,000 of equalized value (excluding tax increment valuation) that have been collected in recent years have been as follows:

### **Racine County**

Year Levied/ Year Collected	Schools1	County	Local	Other <sup>2</sup>	Total
2012/13	\$12.39	\$3.71	\$8.34	\$0.17	\$24.61
2013/14	12.77	3.98	8.70	0.17	25.62
2014/15	11.86	3.87	9.01	0.17	24.91
2015/16	11.83	3.78	9.07	0.17	24.85
2016/17	11.38	3.73	8.93	0.17	24.21

### **Walworth County**

Year Levied/ Year Collected	Schools <sup>1</sup>	County	Local	Other <sup>2</sup>	Total
2012/13	\$12.39	\$3.82	\$8.34	\$0.17	\$24.72
2013/14	12.77	4.02	8.70	0.17	25.66
2014/15	11.86	4.02	9.01	0.17	25.06
2015/16	11.83	4.02	9.67	0.17	25.69
2016/17	11.38	3.95	17.88	1.19	34.40

**Source:** Property Tax Rates were extracted from Statement of Taxes prepared by the Wisconsin Department of Revenue, Division of State and Local Finance.

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The Schools tax rate reflects the composite rate of all local school districts and technical college district.

Includes the state reforestation tax which is apportioned to each county on the basis of its full value. Counties, in turn, apportion the tax to the tax districts within their borders on the basis of full value. It also includes taxes levied for special purpose districts such as metropolitan sewerage districts, sanitary districts, and public inland lake protection districts. Tax increment values are not included.

#### **LEVY LIMITS**

Section 66.0602 of the Wisconsin Statutes, imposes a limit on property tax levies by cities, villages, towns and counties. No city, village, town or county is permitted to increase its tax levy by a percentage that exceeds its valuation factor (which is defined as a percentage equal to the greater of either the percentage change in the political subdivision's January 1 equalized value due to new construction less improvements removed between the previous year and the current or zero percent). The base amount in any year to which the levy limit applies is the actual levy for the immediately preceding year. In 2018, and in each year thereafter, the base amount is the actual levy for the immediately preceding year plus the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes (an amount equal to the property taxes formerly levied on certain items of personal property), and the levy limit is the base amount multiplied by the valuation factor, minus the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes. This levy limitation is an overall limit, applying to levies for operations as well as for other purposes.

A political subdivision that did not levy its full allowable levy in the prior year can carry forward the difference between the allowable levy and the actual levy, up to a maximum of 1.5% of the prior year's actual levy. The use of the carry forward levy adjustment needs to be approved by a majority vote of the political subdivision's governing body (except in the case of towns) if the amount of carry forward levy adjustment is less than or equal to 0.5% and by a super majority vote of the political subdivision's governing body (three-quarters vote if the governing body is comprised of five or more members, two-thirds vote if the governing body is comprised of fewer than five members) (except in the case of towns) if the amount of the carry forward levy adjustment is greater than 0.5% up to the maximum increase of 1.5%. For towns, the use of the carry forward levy adjustment needs to be approved by a majority vote of the annual town meeting or special town meeting after the town board has adopted a resolution in favor of the adjustment by a majority vote if the amount of carry forward levy adjustment is less than or equal to 0.5% or by two-thirds vote or more if the amount of carry forward levy adjustment is greater than 0.5% up to the maximum of 1.5%.

Beginning with levies imposed in 2015, if a political subdivision does not make an adjustment in its levy as described in the above paragraph in the current year, the political subdivision may increase its levy by the aggregate amount of the differences between the political subdivision's valuation factor in the previous year and the actual percent increase in a political subdivision's levy attributable to the political subdivision's valuation factor in the previous year, for the five years before the current year, less any amount of such aggregate amount already claimed as an adjustment in any of the previous five years. The calculation of the aggregate amount available for such adjustment may not include any year before 2014, and the maximum adjustment allowed may not exceed 5%. The use of the adjustment described in this paragraph requires approval by a two-thirds vote of the political subdivision's governing body, and the adjustment may only be used if the political subdivision's level of outstanding general obligation debt in the current year is less than or equal to the political subdivision's level of outstanding general obligation debt in the previous year.

Special provisions are made with respect to property taxes levied to pay general obligation debt service. Those are described below. In addition, the statute provides for certain other exclusions from and adjustments to the tax levy limit. Among the items excluded from the limit are amounts levied for any revenue shortfall for debt service on a revenue bond issued under Section 66.0621. Among the adjustments permitted is an adjustment applicable when a tax increment district terminates, which allows an amount equal to the prior year's allowable levy multiplied by 50% of the political subdivision's percentage growth due to the district's termination.

With respect to general obligation debt service, the following provisions are made:

(a) If a political subdivision's levy for the payment of general obligation debt service, including debt service on debt issued or reissued to fund or refund outstanding obligations of the political subdivision and interest on outstanding

obligations of the political subdivision, on debt originally issued before July 1, 2005, is less in the current year than in the previous year, the political subdivision is required to reduce its levy limit in the current year by the amount of the difference between the previous year's levy and the current year's levy.

- (b) For obligations authorized before July 1, 2005, if the amount of debt service in the preceding year is less than the amount of debt service needed in the current year, the levy limit is increased by the difference between the two amounts. This adjustment is based on scheduled debt service rather than the amount actually levied for debt service (after taking into account offsetting revenues such as sales tax revenues, special assessments, utility revenues, tax increment revenues or surplus funds). Therefore, the levy limit could negatively impact political subdivisions that experience a reduction in offsetting revenues.
- (c) The levy limits do not apply to property taxes levied to pay debt service on general obligation debt authorized on or after July 1, 2005.

The Obligations were authorized after July 1, 2005 and therefore the levy limits do not apply to taxes levied to pay debt service on the Obligations.

### THE ISSUER

#### **CITY GOVERNMENT**

The City was incorporated as a village in 1886 and as a city on February 27, 1900, and is governed by a Mayor and an eight-member Common Council elected to staggered two-year terms. The Mayor votes only in the case of a tie. The Administrator, Treasurer and Clerk are responsible for administrative details and financial records.

### **EMPLOYEES; PENSIONS**

The City employs a staff of 68 full-time, 39 part-time, and eight seasonal employees. All eligible employees in the City are covered under the Wisconsin Retirement System ("WRS") established under Chapter 40 of the Wisconsin Statutes ("Chapter 40"). The WRS is a cost-sharing multiple-employer defined benefit pension plan. The Department of Employee Trust Funds ("ETF") administers the WRS. Required contributions to the WRS are determined by the ETF Board pursuant to an annual actuarial valuation in accordance with Chapter 40 and the ETF's funding policies. The ETF Board has stated that its funding policy is to (i) ensure funds are adequate to pay benefits; (ii) maintain stable and predictable contribution rates for employers and employees; and (iii) maintain inter-generational equity to ensure the cost of the benefits is paid for by the generation that receives the benefits.

City employees covered under WRS are generally required to contribute half of the actuarially determined contributions, and the City generally may not pay the employees' required contribution. The total retirement plan contributions (including both the City's and the employees' contributions) for the years ended December 31, 2016 were \$734,417. During the fiscal year ended December 31, 2016 ("Fiscal Year 2016"), the City's portion of contributions to WRS (not including any employee contributions) totaled \$346,167.

The City implemented Governmental Accounting Standards Board Statement No. 68 ("GASB 68") for Fiscal Year 2015.

GASB 68 requires calculation of a net pension liability for the pension plan. The net pension liability is calculated as the difference between the pension plan's total pension liability and the pension plan's fiduciary net position. The pension plan's total pension liability is the present value of the amounts needed to pay pension benefits earned by each participant in the pension plan based on the service provided as of the date of the actuarial valuation. In other words, it is a measure of the present value of benefits owed as of a particular date based on what has been earned only up to that date, without taking into account any benefits earned after that date. The pension plan's fiduciary net position is the market value of plan assets formally set aside in a trust and restricted to paying pension plan benefits. If the pension plan's total pension liability exceeds the pension plan's fiduciary net position, then a net pension liability results. If the pension plan's fiduciary net position exceeds the pension plan's total pension liability, then a net pension asset results.

As of December 31, 2015, the total pension liability of the WRS was calculated as \$90.1 billion and the fiduciary net position of the WRS was calculated as \$88.5 billion, resulting in a net pension liability of \$1.6 billion.

Under GASB 68, each participating employer in a cost-sharing pension plan must report the employer's proportionate share of the net pension liability or net pension asset of the pension plan. Accordingly, for Fiscal Year 2016, the City reported a liability of \$605,052 for its proportionate share of the net pension liability of the WRS. The net pension liability was measured as of December 31, 2015 based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The City's proportion was .0.03723434% of the aggregate WRS net pension liability as of December 31, 2015.

The calculation of the total pension liability and fiduciary net position are subject to a number of actuarial assumptions, which may change in future actuarial valuations. Such changes may have a significant impact on the calculation of net pension liability of the WRS, which may also cause the ETF Board to change the contribution requirements for employers and employees. For more detailed information regarding the WRS and such actuarial assumptions, see Note 4.A. in "APPENDIX A - FINANCIAL STATEMENTS" attached hereto.

### **Recognized and Certified Bargaining Units**

All eligible City personnel are covered by the Municipal Employment Relations Act ("MERA") of the Wisconsin Statutes. Pursuant to that law, employees have rights to organize and collectively bargain with municipal employers. MERA was amended by 2011 Wisconsin Act 10 (the "Act") and by 2011 Wisconsin Act 32, which altered the collective bargaining rights of public employees in Wisconsin.

As a result of the 2011 amendments to MERA, the City is prohibited from bargaining collectively with municipal employees, other than public safety and transit employees, with respect to any factor or condition of employment except total base wages. Even then, the City is limited to increasing total base wages beyond any increase in the consumer price index since 180 days before the expiration of the previous collective bargaining agreement (unless City were to seek approval for a higher increase through a referendum). Ultimately, the City can unilaterally implement the wages for a collective bargaining unit.

Under the changes to MERA, impasse resolution procedures were removed from the law for municipal employees of the type employed by the City, including binding interest arbitration. Strikes by any municipal employee or labor organization are expressly prohibited. As a practical matter, it is anticipated that strikes will be rare. Furthermore, if strikes do occur, they may be enjoined by the courts. Additionally, because the only legal subject of bargaining is the base wage rates, all bargaining over items such as just cause, benefits, and terms of conditions of employment are prohibited and cannot be included in a collective bargaining agreement. Impasse resolution for public safety employees and transit employees is subject to final and binding arbitration procedures, which do not include a right to strike. Interest arbitration is available for transit employees if certain conditions are met.

Expiration Date of

The following bargaining units represent employees of the City:

Bargaining Unit	Current Contract
321 Firefighters Local	December 31, 2018
Burlington Police Benevolent Association	December 31, 2020

#### OTHER POST EMPLOYMENT BENEFITS

The City does not provide any other post employment benefits.

#### LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the City or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Obligations or otherwise questioning the validity of the Obligations.

#### **MUNICIPAL BANKRUPTCY**

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

As of the date hereof, Wisconsin law contains no express authority for municipalities to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future, while the Obligations are outstanding, in a way that would allow the City to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the City to file for relief under Chapter 9. If, in the future, the City were to file a bankruptcy case under Chapter 9, the relevant bankruptcy court would need to consider whether the City could properly do so, which would involve questions regarding State law authority as well as other questions such as whether the City is a municipality for bankruptcy purposes. If the relevant bankruptcy court concluded that the City could properly file a bankruptcy case, and that determination was not reversed, vacated, or otherwise substantially altered on appeal, then the rights of holders of the Obligations could be modified in bankruptcy proceedings. Such modifications could be adverse to holders of the Obligations, and there could ultimately be no assurance that holders of the Obligations would be paid in full or in part on the Obligations. Further, under such circumstances, there could be no assurance that the Obligations would not be treated as general, unsecured debt by a bankruptcy court, meaning that claims of holders of the Obligations could be viewed as having no priority (a) over claims of other creditors of the City; (b) to any particular assets of the City, or (c) to revenues otherwise designated for payment to holders of the Obligations.

Moreover, if the City were determined not to be a "municipality" for the purposes of the Bankruptcy Code, no representations can be made regarding whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. In any such case, there can be no assurance that the consequences described above for the holders of the Obligations would not occur.

## **FUNDS ON HAND** (as of October 24, 2017)

Fund	Total Cash and Investments
General Operating Checking	\$941,713
TID RLF Checking	200,696
Muni Court Checking	41,804
Self-Insurance Fund Checking	201,321
Tax Account Checking	2,337,408
Fox River State Bank Tax Checking	1,938,823
Town Bank RLF/CDBG Checking	645,688
Johnson Bank Savings	502
LGIP General	152,116
LGIP TID 5	157,991
TD Ameritrade General	406,000
TD Ameritrade Tax/General	181,806
TD Ameritrade Self Insurance	251,650
TD Ameritrade Debt Obligations	358,264
TD Ameritrade Vehicles	64,167
TD Ameritrade Parks/Wemhoff	37,431
TD Ameritrade Water Equipment	69,045
TD Ameritrade Sewerage Equipment	194,405
TD Ameritrade Water Bond Reserve	207,334
Community State Bank Flood Relief	5
BMO Harris Bank Flood Relief	5,227
LGIP 2017 Projects	<u>7,156,392</u>
Total Funds on Hand	\$15,549,788

## **ENTERPRISE FUNDS**

Revenues available for debt service on the City's enterprise funds have been as follows as of December 31 each year:

	2014	2015	2016
Water			
Total Operating Revenues	\$ 2,114,676	\$ 2,245,809	\$ 2,362,442
Less: Operating Expenses	(1,758,293)	(1,626,215)	(1,664,136)
Operating Income	\$ 356,383	\$ 619,594	\$ 698,306
Plus: Depreciation	593,376	610,265	611,526
Interest Income	9,330	8,304	2,522
Revenues Available for Debt Service	\$ 959,089	\$ 1,238,163	\$ 1,312,354
Sewerage			
Total Operating Revenues	\$ 2,885,802	\$ 2,945,315	\$ 3,055,983
Less: Operating Expenses	(3,080,558)	(3,195,975)	(3,299,550)
Operating Income	\$ (194,756)	\$ (250,660)	\$ (243,567)
Plus: Depreciation	1,482,904	1,666,752	1,684,870
Interest Income	7,416	20,733	(19,435)
Revenues Available for Debt Service	\$ 1,295,564	\$ 1,436,825	\$ 1,421,868
Airport			
Total Operating Revenues	\$ 918,434	\$ 848,082	\$654,147
Less: Operating Expenses	(982,450)	(805,337)	(677,771)
Operating Income	\$ (64,016)	\$ 42,745	\$ (23,624)
Plus: Depreciation	92,429	99,752	96,708
Interest Income	73	63	0
Revenues Available for Debt Service	\$ 92,502	\$ 142,560	\$ 73,084

### **SUMMARY GENERAL FUND INFORMATION**

Following are summaries of the revenues and expenditures and fund balances for the City's General Fund. These summaries are not purported to be the complete audited financial statements of the City, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the City. Copies of the complete audited financial statements are available upon request. See Appendix A for the City's 2016 audited financial statements.

			FIS	SCAL YEA	R EN	DING DI	ECE	MBER 31		
COMBINED STATEMENT	2013	Audited	201	4 Audited	2015	Audited	20	16 Audited	201	7 Projected <sup>1</sup>
Revenues										
Taxes	\$ 4,4	487,966	\$ 4	1,558,306	\$ 5,	024,206	\$	4,972,911	\$	6,267,206
Intergovernmental		291,222	1	,451,694		407,283		1,429,995		1,234,190
Licenses and permits	3	365,091		393,240		455,639		498,999		428,200
Penalties and forfeitures	1	160,704		175,122		181,183		181,201		110,000
Public charges for services		50,768		104,460		97,084		102,383		79,700
Special assessments		16,740		36,706		33,772		33,745		0
TIF Repayment of deferred advance	2	294,415		0		0		0		0
Interest earnings		4,945		14,186		36,171		(1,957)		24,500
Repayments of note receivable		14,040		0		0		0		0
Other <sup>2</sup>		83,486		43,186		25,839		21,208		1,869,147
Total Revenues	\$ 6,7	769,377	\$ 6	5,776,900	\$ 7,		\$	7,238,485	\$	10,012,943
Expenditures										
Current:										
General government <sup>3</sup>	\$ 9	915,736	\$	842,965	\$	860,390	¢	1,028,475	\$	2,679,219
Public safety		724,087		842,963 8,670,524		514,199		3,592,911	Þ	3,680,231
Public works		140,561		2,067,427		845,564		1,942,957		1,295,262
	۷,۱				1,					
Health and social services		74,614		77,422		82,449		84,207		0
Culture and recreation		598,257		637,904		590,290		546,641		1,011,190
Conservation and development	I	186,752		375,673		221,114		225,143		515,291
Capital outlay		0		0		0		0		70,000
Debt Service		0		0		0	_	0		555,683
Total Expenditures	\$ 7,6	640,007	\$ 7	7,671,915	\$ 7,	114,006	\$	7,420,334	\$	9,806,876
Excess of revenues over (under) expenditures	\$ (8	370,630)	\$	(895,015)	\$	147,171	\$	(181,849)	\$	206,067
Other Financing Sources (Uses)										
Water utility tax equivalent	4	456,625		480,294		472,392		515,875		
Sale of capital assets		0		116,260		0		0		
Operating transfers in	4	148,232		302,702		25,000		54,295		500,000
Operating transfers out	(	(25,000)		(25,000)	(	246,961)		(455,322)		(229,785)
<b>Total Other Financing Sources (Uses)</b>	\$ 8	379,857	\$	874,256	\$	250,431	\$	114,848	\$	270,215
Excess of revenues and other financing sources over (under)	_		_		_		_	/		
expenditures and other financing uses	\$	9,227	\$	(20,759)	\$	397,602	\$	(67,001)	\$	476,282
General Fund Balance January 1	1.7	713,840	1	,723,067	1.6	65,846*	2	2,063,448		1,996,447
General Fund Balance December 31		723,067		,702,308		063,448		1,996,447	\$	2,472,729
General I und Balance December 31	Φ 1,/	123,007	φ 1	1,702,300	Ψ 2,	,005,776	Ψ	1,220,777	Ψ	2,472,729
DETAILS OF DECEMBER 31 FUND BALANCE										
Nonspendable		9,575	1	,986,978	1,	475,284		1,435,936		1,080,000
Restricted		0		0		0		0		0
Committed		0		0		0		0		0
Assigned	3	300,000		0		0		0		0
Unassigned		413,492		(284,670)		588,164		560,511		1,392,729
Total		723,067		702,308		063,448	\$	1,996,447	\$	2,472,729
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<sup>\*</sup> Re-stated amount.

<sup>&</sup>lt;sup>1</sup> As of October 23, 2017, unaudited, unapproved by City Council.

For 2017, includes approximately \$1,700,000 for this issue and anticipated disaster relief aid from the Wisconsin State Disaster Fund and Wisconsin Department of Transportation Disaster Funds.

For 2017, includes expected expenditures for flood recovery.

### **GENERAL INFORMATION**

### **LOCATION**

The City of Burlington, with a 2010 U.S. Census population of 10,464 and a current estimated population of 10,824, comprises an area of 6.49 square miles and is located approximately 25 miles southwest of the City of Milwaukee.

### LARGER EMPLOYERS1

Larger employers in the City include the following:

Firm	Type of Business/Product	Estimated No. of Employees
Aurora Burlington Clinic/Memorial Hospital	Medical clinic/Hospital	970
Nestle Confection and Snacks	Food products	500
Walmart	General merchandise	356
Burlington School District	Secondary education	346
Echo Lake Foods, INC.	Frozen foods manufacturer	300
Pick 'N' Save	Grocery store	300
St. Gobain/Ardagh Group	Containers and packaging	300
Lavelle Industries	Molded rubber and thermoplastic products	300
Quad Graphics	Divisional headquarters/commercial & digital	250
Packaging Corp of America	Containerboard and corrugated packaging	150

**Source:** ReferenceUSA, written and telephone survey (April 2017), Wisconsin Manufacturers Register, and the Wisconsin Department of Workforce Development.

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This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above. Some employers do not respond to inquiries for employment data.

### **BUILDING PERMITS**

	2013	2014	2015	2016	2017 <sup>1</sup>
New Single Family Homes					
No. of building permits	17	22	15	16	15
Valuation	\$3,979,185	\$4,871,885	\$3,536,790	\$3,334,750	\$3,909,114
New Multiple Family Buildings					
No. of building permits	2	3	1	2	0
Valuation	\$600,000	\$900,000	\$300,000	\$730,000	\$0
New Commercial/Industrial					
No. of building permits	0	1	6	6	2
Valuation	\$0	\$2,084,470	\$7,897,500	\$14,411,000	\$7,661,000
All Building Permits (including additions and remodelings)					
No. of building permits	437	453	434	492	189
Valuation	\$10,159,133	\$21,356,543	\$32,042,470	\$50,978,065	\$27,222,471

**Source:** The City.

<sup>&</sup>lt;sup>1</sup> As of October 25, 2017.

### **U.S. CENSUS DATA**

**Population Trend:** The City

2000 U.S. Census	9,936
2010 U.S. Census	10,464
2016 Estimated Population	10,824
Percent of Change 2000 - 2010	5.31%

### **Income and Age Statistics**

	City	Racine County	State of Wisconsin	United States
2015 per capita income	\$24,667	\$27,895	\$28,340	\$28,930
2015 median household income	\$52,822	\$55,584	\$53,357	\$53,889
2015 median family income	\$69,716	\$68,728	\$68,064	\$66,011
2015 median gross rent	\$795	\$783	\$776	\$928
2015 median value owner occupied units	\$169,100	\$164,600	\$165,800	\$178,600
2015 median age	40.2 yrs.	39.7 yrs.	39.0 yrs.	37.6 yrs.

	State of Wisconsin	<b>United States</b>
City % of 2015 per capita income	87.04%	85.26%
City % of 2015 median family income	102.43%	105.61%

### **Housing Statistics**

	<u>Ci</u>	<u>tv</u>	
	2000	2015	Percent of Change
All Housing Units	3,976	4,508	13.38%

**Source:** 2000 and 2010 Census of Population and Housing, and 2015 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (<u>www.factfinder2.census.gov</u>).

### **EMPLOYMENT/UNEMPLOYMENT DATA**

Rates are not compiled for individual communities with populations under 25,000.

<u>A</u>	<u>verage Employment</u>	Average Unemployment		
Year	Racine County	Racine County	State of Wisconsin	
2013	91,538	8.3%	6.7%	
2014	93,346	6.6%	5.4%	
2015	93,840	5.6%	4.6%	
2016	94,555	5.1%	4.1%	
2017, Septembe	er 96,816	3.8%	3.0%	

**Source:** Wisconsin Department of Workforce Development.

### **APPENDIX A**

### FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the City's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The City has not requested the Auditor to perform any additional examination, assessments or evaluation with respect to such financial statements since the date thereof, nor has the City requested that the Auditor consent to the use of such financial statements in this Official Statement. Although the inclusion of the financial statements in this Official Statement is not intended to demonstrate the fiscal condition of the City since the date of the financial statements, in connection with the issuance of the Notes, the City represents that there have been no material adverse change in the financial position or results of operations of the City, nor has the City incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

# CITY OF BURLINGTON

## ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2016

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#### Patrick W. Romenesko, S.C. CERTIFIED PUBLIC ACCOUNTANT

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#### **Independent Auditor's Report**

To the City Council
City of Burlington
Racine and Walworth Counties, Wisconsin

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Burlington, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City of Burlington's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Burlington as of December 31, 2016, and the respective changes in financial position and, where applicable, the cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedules relating to pensions on page 52 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to the my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

#### Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Burlington's basic financial statements. The accompanying supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and are not a required part of the of the basic financial statements.

This supplemental information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The Long-Term Debt Schedules as listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, I do not express an opinion or provide any assurance on them.

PATRICK W. ROMENESKO, S.C. CERTIFIED PUBLIC ACCOUNTANT

atrick W. Romanesto, S.C.

Lake Geneva, Wisconsin July 24, 2017

#### CITY OF BURLINGTON STATEMENT OF NET POSITION DECEMBER 31, 2016

	Primary G	overnment		Component Unit
	Governmental	Business-type		Housing
Assets	Activities	Activities	Total	Authority
Pooled cash and investments	\$ 2,423,151	\$ 1,734,107	\$ 4,157,258	\$ 74,294
Receivables:	<b>-</b> ,,	-,,,	·	
2016 tax levy	10,330,108	-	10,330,108	
Accounts and other	90,356	1,244,939	1,335,295	1,494
Special assessments	13,947	126,691	140,638	1
Internal balances	480,913	(480,913)	~	
Inventories	-	45,982	45,982	10.0
Prepaid items	21,368	-	21,368	14,769
Restricted assets - cash and investments	1,879,764	398,970	2,278,734	271,217
Notes receivable	1,852,426	_	1,852,426	-
Net pension asset	-,00-,1-0	-		
Other deferred debits	65,915	105,487	171,402	-
Capital assets (net of accumulated depreciation):	03,515	100,107	1,1,102	
-	20,147,482	1,164,332	21,311,814	87,236
Land and land rights		30,839,795	40,735,899	3,195,953
Buildings and improvements	9,896,104	2,054,267	5,721,400	652,831
Land improvements and other structures	3,667,133		18,263,309	137,904
Machinery and equipment	7,566,917	10,696,392		137,904
Infrastructure	43,777,543	34,816,036	78,593,579	(1 966 665)
Less: accumulated depreciation	(31,456,012)	(34,533,400)	(65,989,412)	(1,866,665)
Total assets	70,757,115	48,212,685	118,969,800	2,569,033
<b>Deferred Outflows of Resources</b>				
Deferred outflows related to pension	2,834,270	538,230	3,372,500	33,072
Total Assets and Deferred Outflows of Resources	73,591,385	48,750,915	122,342,300	2,602,105
Tinkilising				
<u>Liabilities</u> Accounts payable and other current liabilities	744,834	201,807	946,641	13,092
	107,937	6,278	114,215	13,092
Accrued interest payable	25,886	3,000	28,886	33,398
Deposits held	23,000	3,000	20,000	33,370
Liabilities payable from restricted assets:		56,024	56,024	
Accrued interest payable	-	30,024	30,024	
Non-current liabilities:	204 252	81,640	385,993	
Compensated absences, due beyond one year	304,353	96,567	605,052	5,371
Net pension liability	508,485 3,934,696	1,011,978	4,946,674	29,568
Bonds and notes payable, due within one year			31,410,916	2,180,593
Bonds and notes payable, due beyond one year	17,819,367	13,591,549	38,494,401	2,180,393
Total liabilities	23,445,558	15,048,843	30,494,401	2,202,022
<b>Deferred Inflows of Resources</b>				
Property taxes	10,791,435	· · · · · · · · · · · · · · · · · · ·	10,791,435	
Deferred inflows related to pension	1,070,097	203,222	1,273,319	11,301
·	11,861,532	203,222	12,064,754	11,301
NI A The width on			,	
Net Position	21 045 104	20.716.277	62 561 401	261 195
Invested in capital assets, net of related debt	31,845,104	30,716,377	62,561,481	264,485
Restricted for debt service	1,879,764	398,970	2,278,734	16 400
Restricted for pension benefits	1,255,688	238,441	1,494,129	16,400 47,897
Unrestricted	3,303,739	2,145,062	5,448,801	
Total net position	\$ 38,284,295	\$ 33,498,850	\$ 71,783,145	\$ 328,782

See accompanying notes to financial statements.

#### CITY OF BURLINGTON STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

		,	Program Revenues	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Functions/Programs				
Primary government:				
Governmental activities:				
General government	\$ 1,165,996	\$ 47,611	\$	\$ -
Public safety	4,267,764	508,006	71,543	<b>a</b> (
Public works	3,326,027	7,224	654,624	14,895
Health and human services	84,207	*	=	<del></del> 8
Culture, recreation and education	1,558,915	52,413	323,547	91,197
Conservation and development	885,663	26,227		<b>₩</b> 0
Interest and fiscal charges	518,516	-		<b>=</b> 0
Total governmental activities	11,807,089	641,481	1,049,714	106,092
Business-type activities:				
Water	1,767,848	2,362,442	=	91,593
Sewer	3,564,680	3,055,983	-	108,900
Airport	677,771	654,147	<u> </u>	<del>(i)</del>
Total business-type activities	6,010,299	6,072,572		200,493
Total primary government	17,817,388	6,714,053	1,049,714	306,585
Component unit:				
Housing authority	\$ 434,995	\$ 330,681	\$ 83,334	\$

#### General revenues:

Taxes:

Property taxes levied for general purposes

Franchise taxes

Public accommodation taxes

Payments in lieu of taxes

Intergovernmental revenues not restricted

to specific programs

Property rents

Loss on retirement of assets

Unrestricted investment earnings

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

See accompanying notes to financial statements.

Net (Expense) Revenue and Changes in Net Position

	Primary Governmen		Component Unit
Governmental	Business-type		Housing
Activities	Activities	Total	Authority
\$ (1,118,385)	\$ -	\$ (1,118,385)	\$
(3,688,215)	<u>=</u>	(3,688,215)	( <del>=</del> )
(2,649,284)	To see	(2,649,284)	*
(84,207)	異	(84,207)	: <b>=</b> 0
(1,091,758)	ŝ	(1,091,758)	20
(859,436)		(859,436)	<b>;</b> €3
(518,516)		(518,516)	
(10,009,802)		(10,009,802)	( <del></del>
-	686,187	686,187	; <del>=</del> );
	(399,797)	(399,797)	<u>≅</u> ₹
·+	(23,624)	(23,624)	
Y&	262,766	262,766	
(10,009,802)	262,766	(9,747,036)	•
			(20,980)
10,012,316	_	10,012,316	
131,538	<u>-</u>	131,538	·
121,151	-	121,151	:=:
34,232	<b>2</b> 1	34,232	300
726,952	#1	726,952	(€
56,851	(4)	56,851	=
(11,885)	( <del>*</del> );	(11,885)	2.70
119,119	(16,913)	102,206	358
540,875	(503,123)	37,752	250
11,731,149	(520,036)	11,211,113	358
1,721,347	(257,270)	1,464,077	(20,622)
36,562,948	33,756,120	70,319,068	349,404
\$ 38,284,295	\$ 33,498,850	\$ 71,783,145	\$ 328,782

### CITY OF BURLINGTON BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2016

		TIF No. 3	Environmental	TIF No. 5	Other	Total
		Debt	TIF Debt	Capital	Governmental	Governmental
Assets	General	Service	Service	Projects	Funds	Funds
Pooled cash and investments	\$ 604,867	• <del>&gt;</del>	€	\$ 174,281	\$ 2,515,051	\$ 3,294,199
Receivables:						
2016 tax levy	5,312,285	4,023,219	42,692	140,255	811,657	10,330,108
Accounts and other	63,589	•	1	26,767		90,356
Special assessments	13,947	•			•	13,947
Due from other funds	936,868		,	1		936,868
Prepaid items	11,684	•	ı	ı	9,684	21,368
Restricted assets:						
Cash and investments	í	1,875,764	•	·	1	1,879,764
Advances to other funds	1,424,252	1,771,462	1	ï	•	3,195,714
Notes receivable	•	•	986,236	•	866,190	1,852,426
Total assets	8,367,492	7,674,445	1,028,928	341,303	4,202,582	21,614,750
Liabilities, Deferred Inflows of Resources						
and Fund Balances						
Liabilities:						
Accounts payable and accrued expenses	538,014	347	208	17,213	70,295	626,077
Due to other funds		·	70,399	317,797	62,759	455,955
Deposits held	25,886		1			25,886
Advances from other funds		•	1,771,462	•	1,424,252	3,195,714
Total liabilities	563,900	347	1,842,069	335,010	1,562,306	4,303,632
Deferred Inflows of Resources:						
Deferred revenue	5,773,612	4,023,219	1,028,928	167,022	1,677,847	12,670,628
Deferred special assessments	33,533	•		3		33,533
Total deferred inflows of resources	5,807,145	4,023,219	1,028,928	167,022	1,677,847	12,704,161

### CITY OF BURLINGTON BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2016

	General	TIF No. 3 Debt Service Fund	Environmental TIF District	TIF No. 5 Capital Projects	Other Governmental Funds	Total Governmental Funds
Fund balances: Nonspendable for:						
Prepaid expenditures	11,684	•	i	1	· C	11,684
Permanent funds		•	Ť.		50,000	50,000
Net advances to other funds	1,424,252	1,771,462	1	,	٠	3,195,714
Restricted		1,879,417	7	1	•	1,879,417
Assigned	•	•	1	1	912,429	912,429
Unassigned	560,511	,	(1,842,069)	(160,729)		(1,442,287)
Total fund balances	1,996,447	3,650,879	(1,842,069)	(160,729)	962,429	4,606,957
Total liabilities, deferred inflows of						
resources and fund balances	\$ 8,367,492	\$ 7,674,445	\$ 1,028,928	\$ 341,303	\$ 4,202,582	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Pension related assets and liabilities

Other long-term assets are not available to pay for current-period

expenditures and, therefore, are deferred in the funds.

Internal service funds are used by management to charge the costs of health and

dental insurance benefits to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

(989,805)

1,912,726

53,665,082

1,255,688

(22,166,353)

\$ 38,284,295

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Net position of governmental activities

See accompanying notes to financial statements.

### CITY OF BURLINGTON

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2016

Total

Other

TIF No. 5

Environmental

TIF No. 3

		Debt	TIF Debt	Capital	Governmental	Governmental
Revenues	General	Service	Service	Projects	Funds	Funds
Taxes:						
General property taxes	\$ 4,817,528	\$ 3,943,300	\$ 39,831	· •	\$ 1,211,657	\$ 10,012,316
Payments in lieu of taxes	34,232	t		·	*	34,232
Room tax and other taxes	121,151	ī	•		9	121,151
Intergovernmental	1,429,995	17,74.3	62	•	283,256	1,731,056
Licenses and permits	498,999	•			•	498,999
Fines and forfeitures	181,201	•	1	•		181,201
Charges for services	102,383	t		- 4	20,733	123,116
Special assessments	33,745					33,745
Investment income	(1,957)	9,901	51,202	1,082	58,891	119,119
Repayments of note receivable principal	1	•	44,919		30,564	75,483
Other	21,208		,		142,153	163,361
Total revenues	7,238,485	3,970,944	136,014	1,082	1,747,254	13,093,779
Expenditures						
Current:						
General government	1,028,475	14,895	442	8,046	·	1,051,858
Public safety	3,592,911	•	•		4,143	3,597,054
Public works	1,942,957	a	1	1	10,991	1,953,948
Health and human services	84,207			1		84,207
Culture, recreation and education	546,641	,	1	+	711,514	1,258,155
Conservation and development	225,143	3,513	ŗ	18,881	189,827	437,364
Capital outlay	-1-	1	i	209,695	398,822	608,517
Debt service:						
Principal	t	3,533,064	95,000		317,787	3,945,851
Interest and fiscal charges	•	204,655	50,419	75,246	212,649	542,969
Total expenditures	7,420,334	3,756,12.7	145,861	311,868	1,845,733	13,479,923
Excess (deficiency) of revenues	(181 840)	714 817	(7/8/0)	(310.786)	(08 470)	(386 144)
over (under) experimines	(101,011)	710,417	(7,047)	(210,700)	(10,411)	(11,000)

See accompanying notes to financial statements.

### CITY OF BURLINGTON

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2016

		TIF No. 3	Environmental	<b>TIF No. 5</b>	Other	Total
		Debt	TIF Debt	Capital	Governmental	Governmental
	General	Service	Service	Projects	Funds	Funds
Other Financing Sources (Uses)						
Transfers in	54,295	i	i		455,322	509,617
Transfers out	(455,322)	r	i	Û	(29,295)	(484,617)
Water utility tax equivalent	515,875	i	ř	ř	ï	515,875
Sale of capital assets		•		i	2,850	2,850
Total other financing sources and uses	114,848			,	428,877	543,725
Net change in fund balances	(67,001)	214,817	(9,847)	(310,786)	330,398	157,581
Fund balances - beginning	2,063,448	3,436,062	(1,832,222)	150,057	632,031	4,449,376
Fund balances - ending	\$ 1,996,447	\$ 3,650,879	\$ (1,842,069)	\$ (160,729)	\$ 962,429	\$ 4,606,957

See accompanying notes to financial statements.

#### **CITY OF BURLINGTON**

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL

#### FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

Amounts reported for governmental activities in the statement of activities (Pages 4 - 5) are different because:

Net change in fund balances - total governmental funds (page 8)	\$	157,581
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Certain capital outlay costs that are recorded as capital assets		
in the government-wide financial statements		542,941
Depreciation expense is recorded in the government-wide statements		(1,833,647)
Net book value of assets retired affects net position		(14,735)
Changes in the net pension asset and related deferred inflows and outflows of resources as a result of employer contributions, changes in assumptions and proportionate share and the difference between the expected and actual		
experience of the plan		(336,915)
Long-term receivables not available are reported as revenue in the fund financial statements when collected or currently available, but are recognized as revenue when earned in the government-wide financial statements.  Notes receivable transactions		(515,986)
Special assessments transactions		(26,646)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transactions, however, has any effect on net position.		
Principal payments and defeasance of long-term debt		3,945,851
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Changes in interest accrued on long-term debt		24,453
Changes in compensated absences		5,567
The net revenue of internal service fund activity		
is reported with governmental activities.	_	(227,117)
Change in net position of governmental activities (Pages 4 - 5)	\$	1,721,347

#### CITY OF BURLINGTON GENERAL FUND

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2016

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
Taxes:			
General property taxes	\$ 4,820,140	\$ 4,817,528	\$ (2,612)
Payments in lieu of taxes	35,000	34,232	(768)
Room tax	105,000	120,888	15,888
Other taxes	150	263	113
Intergovernmental	1,372,270	1,429,995	57,725
Licenses and permits	382,480	498,999	116,519
Fines and forfeitures	195,000	181,201	(13,799)
Charges for services	101,000	102,383	1,383
Special assessments	25,000	33,745	8,745
Investment income	12,500	(1,957)	(14,457)
Other	28,600	21,208	(7,392)
Total revenues	7,077,140	7,238,485	161,345
Expenditures Current:			
General government	937,418	1,028,475	(91,057)
Public safety	3,669,186	3,592,911	76,275
Public works	1,947,975	1,942,957	5,018
Health and human services	80,917	84,207	(3,290)
Culture, recreation and education	675,217	546,641	128,576
Conservation and development	196,260	225,143	(28,883)
Total expenditures	7,506,973	7,420,334	86,639
Excess expenditures over revenues	(429,833)	(181,849)	247,984
Other Financing Sources (Uses)			
Transfers in	49,000	54,295	5,295
Transfers out	(67,490)	(455,322)	(387,832)
Water utility tax equivalent	474,000	515,875	41,875
Total other financing sources and uses	455,510	114,848	(340,662)
Change in fund balances	25,677	(67,001)	(92,678)
Fund balances - beginning	2,063,448	2,063,448	
Fund balances - ending	\$ 2,089,125	\$ 1,996,447	\$ (92,678)

### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2016

		Busines	s-type Activitie	Business-type Activities - Enterprise Funds	spu	Gove	Governmental Activities -
Assets	W D	Water Utility	Sewer Utility	Airport	Totals	Int	Internal Service Fund
Current assets:							
Cash and investments Receivables:	\$	132,566	\$ 360,662	\$ 369,752	\$ 862,980	<del>⇔</del>	
Customer accounts receivable	9	647,485	429,758	6,825	1,084,068		•
Special assessments		52,345	74,346	,	126,691		•
Other		88,729	72,142	ì	160,871		i
Inventories		20,724	,	25,258	45.982		4
Total current assets	6	941,849	936,908	401,835	2,280,592		ā
Noncurrent assets: Restricted assets: Restricted cash and investments	2	205,003	193,967	,	398,970		- 1
Other assets: Other deferred debits		104,833	654	•	105,487		
Capital assets: Property, plant and equipment	25,4	25,496,108	50,965,653	3,109,061	79,570,822		í
Less accumulated depreciation	(7,9	7,949,144)	(25,128,923)	(1,455,333)	(34,533,400)		,
Total capital assets, net	17,5	7,546,964	25,836,730	1,653,728	25,037,422		
Total noncurrent assets	17,8	17,856,800	26,031,351	1,653,728	25,541,879		
Total assets	18,7	18,798,649	26,968,259	2,055,563	47,822,471		
Deferred Outflows of Resources Deferred outflows related to pension	2	226,286	311,944		538,230		

See accompanying notes to financial statements.

\$ 28,360,701

\$ 2,055,563

\$27,280,203

\$ 19,024,935

Total Assets and Deferred Outflows

of Resources

### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2016

	Busi	Business-type Activities - Enterprise Funds	s - Enterprise Fu	spu	
					Governmental Activities -
Liabilities	Water Utility	Sewer Utility	Airport	Totals	Internal Service Fund
Current liabilities:					
Accounts payable	\$ 65,258	\$ 97,625	\$ 254	\$ 163,137	\$ 118,758
Accrued payroll	22,609	16,062	,	38,671	
Accrued interest payable	2,389	3,889	4	6,278	•
Due to general fund	480,913	•	i	480,913	1
Current portion of general obligation bonds	25,000	40,000	i	65,000	
Current portion of lease obligation payable		69,869	3	69,869	•
Deposits held		3,000	i	3,000	ě
Total current liabilities	596,169	230,445	254	826,868	118,758
Current liabilities payable from					
Current portion of revenue bonds payable	283,105	594,004	ì	877,109	,
Accrued interest payable	12,548	43,476		56,024	•
Total current liabilities payable from restricted assets	295,653	637,480	,	933,133	3
Noncurrent liabilities:					
Revenue bonds payable	2,585,459	9,464,718	ř	12,050,177	4
General obligation bonds payable	580,000	890,000	è	1,470,000	•
Lease purchase obligation payable		71,372		71,372	í
Net pension liability	40,598	55,969	i.	796,567	
Compensated absences	43,623	38,017		81,640	
Total noncurrent liabilities	3,249,680	10,520,076		13,769,756	
Total liabilities	4,141,502	11,388,001	254	15,529,757	118,758
Deferred Inflows of Resources Deferred inflows related to nension	85 440	117.782		203,222	
Net Position	14.042.400	14.080.040	1 653 738	755 317 05	
Invested in capital assets, net of related debt Rectricted for debt service	14,073,400 205 003	14,989,249	1,023,720	30,710,377	
Restricted for nepsion henefits	100,248	138 193		238,441	
Unrestricted	419,342	453,011	401,582	1,273,935	(118,758)
Total net position	\$ 14,797,993	\$ 15,774,420	\$ 2,055,310	\$ 32,627,723	\$ (118,758)

See accompanying notes to financial statements.

# CITY OF BURLINGTON STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

# FOR THE YEAR ENDED DECEMBER 31, 2016

	Busi	Business-type Activities - Enterprise Funds	s - Enterprise Fur	ds	
	Water	Sewer			Governmental Activities - Internal
	Utility	Utility	Airport	Totals	Service Fund
Operating Revenues Charges for sales and services:					
Water sales	\$ 2.345.933	\$	6	\$ 2,345,933	•
Sewer charges		3,055,937	,		•
Fuel sales			554,543	554,543	ï
Billings to departments				•	1,476,903
Other	16,509	46	99,604	116,159	36,812
Total operating revenues	2,362,442	3,055,983	654,147	6,072,572	1,513,715
Operating Expenses					
Operation and maintenance	1,021,601	1,572,619	101,157	2,695,377	i
Fuel for resale			469,437	469,437	
Depreciation	611,526	1,684,870	802'96	2,393,104	
Taxes	31,009	42,061	10,469	83,539	
Insurance claims and administration			•	•	1,692,207
Total operating expenses	1,664,136	3,299,550	677,771	5,641,457	1,692,207
Operating income (loss)	698,306	(243,567)	(23,624)	431,115	(178,492)
Nonoperating Revenues (Expenses)					
Investment income (loss)	2,522	(19,435)		(16,913)	4,506
Interest expense	(92,181)	(292,110)		(384,291)	
Total nonoperating revenue (expenses)	(89,629)	(311,545)		(401,204)	4,506
Income before contributions and transfers	608,647	(555,112)	(23,624)	29,911	(173,986)
Capital contributions - other	91,593	108,900	٠	200,493	•
Transfers out	•	•	(25,000)	(25,000)	Ĭ.
Tax equivalent to municipality	(515,875)	•		(515,875)	
Change in net position	184,365	(446,212)	(48,624)	(310,471)	(173,986)
Net position - beginning of year	14,613,628	16,220,632	2,103,934	32,938,194	55,228
Net position - end of year	\$ 14,797,993	\$ 15,774,420	\$ 2,055,310	32,627,723	\$ (118,758)
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.	service fund activitie	s related to enterpr	ise funds.	871,127	
•					

See accompanying notes to financial statements.

Net position of business - type activities (page 3)

\$ 33,498,850

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2016

	Busin	ess-type Activiti	Business-type Activities - Enterprise Funds	nnds	
					Governmental
					Activities -
	Water	Sewer			Internal
Cash Flows from Operating Activities	Utility	Utility	Airport	Totals	Service Fund
Receipts from customers and users	\$ 2,317,884	\$ 3,134,076	\$ 657,857	\$ 6,109,817	<u>→</u>
Receipts from interfund services provided	(i)	i			1,513,715
Payments to suppliers	(564,678)	(1,013,462)	(584,703)	(2,162,843)	,
Payments to employees	(431,050)	(568,221)	5	(999,271)	ī
Payments for interfund services used	ì	q	ī		(1,672,227)
Net cash provided by (used for) operating activities	1,322,156	1,552,393	73,154	2,947,703	(158,512)
Cash Flows from Noncapital Financing Activities	(515.875)		(025,000)	(540.875)	
Advances renaid to other finds	(112,480)	(286 123)	(000,02)	(398 603)	•
Net cash used for noncapital financing activities	(628,355)	(286,123)	(25,000)	(939,478)	
Cash Flows from Capital and Related Financing Activities					
	2,286	108,900	٠	111,186	
Acquisition and construction of capital assets	(253,965)	(38,223)	1	(292,188)	è
Principal paid on bonds	(301,100)	(687,441)		(988,541)	4
Interest paid	(93,461)	(292,110)	j	(385,571)	
Special assessment collections	7,225	5,754		12,979	•
Net cash used for capital and related financing activities	(639,015)	(903,120)		(1,542,135)	
Cash Flows from Investing Activities					
Investment income (loss)	2,522	(19,435)		(16,913)	4,506
Net cash provided by (used for) investing activities	2,522	(19,435)	1	(16,913)	4,506
Net increase (decrease) in cash and cash equivalents	57,308	343,715	48,154	449,177	(154,006)
Cash and cash equivalents - beginning of year	280,261	210,914	321,598	812,773	154,006
Cash and cash equivalents - end of year	\$ 337,569	\$ 554,629	\$ 369,752	\$ 1,261,950	<b>↔</b>

See accompanying notes to financial statements.

# STATEMENT OF CASH FLOWS - CONTINUED PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

	Bus	iness-type Activi	Business-type Activities - Enterprise Funds	spun	
					Governmental Activities -
Reconciliation of Operating Income (Loss) to Net	Water L +ili+/	Sewer	h, curi V	Totale	Internal
Cash Floving by (Oseu For) Operating Activities	Culity	Othing	110dilk	Lotais	Scivice Fully
Operating income (loss)	\$ 698,306	\$ (243,567)	\$ (23,624)	\$ 431,115	\$ (178,492)
Adjustments to reconcile operating income (loss) to net					
cash provided by (used for) operating activities:					
Depreciation	611,526	1,684,870	802'96	2,393,104	,
Depreciation charged to clearing account	21,036		1	21,036	1
(Increase) decrease in customer and other receivables	(44,558)	78,093	3,710	37,245	è
(Increase) decrease in inventories	(7,950)		6,322	(1,628)	1
(Increase) decrease in net pension and deferred items	26,897	37,081	•	63,978	•
Increase (decrease) in accounts payable	33,988	(14,999)	(6,962)	9,027	(9,833)
Increase (decrease) in accrued payroll	12,972	501	ı,	13,473	
Increase (decrease) in due to other funds	(34,962)	•	•	(34,962)	29,813
Increase (decrease) in compensated absences payable	4,901	10,414		15,315	
Total adjustments	623,850	1,795,960	84.778	2,516,588	19,980
Net cash provided by (used for) operating activities	1,322,156	1,552,393	73,154	2,947,703	(158,512)
Reconciliation of Cash and Cash Equivalents to					
Cash and investments reported as current assets	132,566	360,662	369,752	862,980	į
Cash and investments reported as restricted assets	205,003	193,967		398,970	
Cash and cash equivalents - end of year	\$ 337,569	\$ 554,629	\$ 369,752	\$ 1,261,950	

# Noncash Capital and Related Financing Activities

Capital additions of \$89,307 and \$1,790,320 were contributed to the water and sewer utilities, respectively, by developers.

See accompanying notes to financial statements.

#### CITY OF BURLINGTON STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2016

	Tax Roll	Municipal Court	Developers' Reimbursement Fund	Totals
Assets		======		
Cash and cash equivalents	\$ 8,371,695	\$ 3,218	\$ 7,611	\$ 8,382,524
Taxes receivable	2,261,493			2,261,493
Total assets	10,633,188	3,218	7,611	10,644,017_
<u>Liabilities</u>				
Liabilities:				
Accounts payable	141,752	3,218	9	144,970
Due to county and state	2,697,305	-	1	2,697,305
Due to school and VTAE districts	7,794,131	1.50	3=	7,794,131
Deposits held			7,611	7,611
Total liabilities	10,633,188	3,218	7,611	10,644,017
Net Position	\$	\$	\$ -	\$ -

## CITY OF BURLINGTON INDEX TO NOTES TO FINANCIAL STATEMENTS

### For the Year Ended December 31, 2016

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- Government-Wide and Fund Financial Statements
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### CITY OF BURLINGTON NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016

## Note 1 - Summary Of Significant Accounting Policies

has not been presented. Statement No. 34 of the Governmental Accounting Standards Board calls for the accounting principles of state and local governments, except the Management's Discussion and Analysis The accompanying financial statements have been prepared in conformity with generally accepted inclusion of this information as required supplementary information.

#### A. Reporting Entity

member council. The accompanying financial statements present the city and its component unit, an entity for which the city is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally The City of Burlington (the city) is a municipal corporation governed by an elected mayor and eightseparate from the city.

government are financially accountable. The primary government is financially accountable if it appoints a Statement No 61 of the Governmental Accounting Standards Board require that the financial statements of legally separate from the city. The financial information included in the statement of net position is as of the Housing Authority's fiscal year end of August 31, 2016. Complete financial statements for the appointment of its board of commissioners by the city's mayor. The Housing Authority of the City of Burlington is reported as a discretely presented component unit to emphasize that it is an entity that is the Housing Authority of the City of Burlington be reported as a component unit of the city due to the organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. Although it is a legally separate entity, standards set forth in Component units are legally separate organizations for which the elected officials of the primary voting majority of the organization's governing body and (1) it is able to impose its will on that component unit may be obtained at its administrative offices.

580 Madison Street Riverview Manor

Burlington, Wisconsin 53105

## B. Government-Wide and Fund Financial Statements

component unit. For the most part, the effect of interfund activity has been removed from these statements. The government-wide financial statements (i.e., the statement of net position and the statement of changes reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component in net position) report information on all of the nonfiduciary activities of the primary government and its Governmental activities, which normally are supported by taxes and intergovernmental revenues, are units for which the primary government is financially accountable,

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a requirements of a particular function or segment. Taxes and other items not properly included among purchase, use, or directly benefit from goods, services, or privileges provided by a given function or specific function or segment. Program revenues include 1) charges to customers or applicants who segment and 2) grants and contributions that are restricted to meeting the operational or capital program revenues are reported instead as general revenues.

# B. Government-Wide and Fund Financial Statements - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, governmental funds and major individual enterprise funds are reported as separate columns in the fund even though the latter are excluded from the government-wide financial statements. Major individual

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

and the accrual basis of accounting, as are the proprietary fund and the fiduciary fund financial statements. the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed The government-wide financial statements are reported using the economic resources measurement focus Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of by the provider have been met.

fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. government considers revenues to be available if they are collected within 60 days of the end of the current However, debt service expenditures, as well as expenditures related to compensated absences and claims measurable and available. Revenues are considered to be available when they are collectible within the Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the and judgments, are recorded only when payment is due. Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the city.

Funds are organized as either major funds or non-major funds within the governmental, proprietary, and fiduciary statements. A fund is considered major if it is the primary operating fund of the government or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or
- Total assets, liabilities, revenues or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined,
- particularly important to financial statement users may be reported as a major fund. The city In addition, any other governmental or proprietary fund that the government considers to be chose to report its airport enterprise fund as a major fund,

# Note 1 - Summary Of Significant Accounting Policies - Continued

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

The city reports the following major governmental funds:

The General fund is the city's primary operating fund. It accounts for all financial resources of the city except those required to be accounted fcr in another fund.

TIF No. 3 Debt service fund - accounts for the resources accumulated and payments made for principal and interest on long-term obligation debt of the city's Tax Incremental Financing District No. 3.

IIF No. 5 Capital projects fund - accounts for the financial resources segregated for the acquisition and construction of major capital facilities for the city's Tax Incremental Financing District No.

Environmental TIF District fund - accounts for remediation and other capital costs as authorized by the Wisconsin statutes.

The city reports the following major proprietary funds:

Sewer wility enterprise fund - accounts for the activities of operating the sewage treatment plant, sewage pumping stations and collections systems. Water willity enterprise fund - accounts for the activities of operating the water distribution system.

Airport enterprise fund - accounts for the activities of the city's airport operations

#### Non-Major Funds

The city reports the following non-major governmental funds:

Special Revenue Funds - Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes,

Community Development Block Grant Library Operations

TIF No. 3 Revolving Loan

Park Development

Library Trust

Police Donations

Wehmhoff

payment of general long-term debt principal and interest,

Capital Projects Funds - Capital projects funds are used to account for financial resources segregated for the acquisition and construction of major capital facilities. General Debt Service

Debt Service Fund - Debt service funds are used to account for the accumulation of resources for, and the

Revolving Capital Projects Energy Improvement

Infrastructure

Storm water Management

Facade Grants

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Additionally, the city reports the following fund types:

Internal Service Fund - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the city, on a cost reimbursement basis. The city's internal service fund accounts for the city's risk financing activities related to its employee health insurance medical claims.

Agency Funds - Trust and agency funds are used to account for assets held by the city in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds. For the city, the agency funds are:

Tax Roll Fund

Municipal Court Bond Fund

Developers' Reimbursement Fund

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the city's water and sewer function and various other functions of the city. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water enterprise fund, the sewer enterprise fund, and the airport enterprise fund are charges to customers for sales and services. The water and sewer enterprise funds also recognize as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# Note 1 - Summary Of Significant Accounting Policies - Continued

### D. Assets, Liabilities, and Net Position or Equity

#### 1. Cash and Investments

The city's cash and investments consist of cash on hand, checking accounts, savings accounts, certificates of deposit, the state Local Government Investment Pool and government agency securities. Pooled bank accounts that are shared between its various accounting funds are maintained. Each fund's cash balance represents the residual cash available to it after all other transactions.

Investment of city funds are restricted by state statutes. Permitted investments for the city include any of the following:

instrumentality of the federal government, (b) bonds that are guaranteed as to principal and interest local professional baseball park district, city, town, or school district of the state and the University category assigned by a nationally recognized rating agency or if that security is senior to, or on parity with, a security of the same issuer which has such a rating. (6) Repurchase agreements with open-end management companies or investment trusts (mutual funds) if the portfolio is limited to securities of any county, city, drainage district, technical college district, local exposition district, of Wisconsin Hospitals and Clinics Authority. (5) Any security which matures or which may be public depositories, if the agreement is secured by federal bonds or securities. (7) Securities of Wisconsin Local Government Investment Pool and Wisconsin Investment Trust. (4) Bonds or (1) Time deposits maturing within three years in any credit union, bank, savings bank, trust company or savings and loan association which is authorized to do business in Wisconsin. (2) tendered for purchase at the option of the holder within not more than seven years of the date Bonds or securities issued or guaranteed by the federal government and its agencies, (3) The which it is acquired, if that security has a rating which is the highest or second highest rating government, and (c) repurchase agreements that are fully collateralized by these bonds and (a) bonds or securities issued by the federal government or a commission, board or other by the federal government or a commission, board or other instrumentality of the federal securities.

#### 2. Receivable and Payables

Accounts receivable in all funds report amounts that have arisen in the ordinary course of business and are stated net of allowances for uncollectable amounts.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

# D. Assets, Liabilities, and Net Position or Equity - Continued

### 2. Receivable and Payables - Continued

Property taxes are levied in December on the assessed value as of the prior January 1. Property taxes are recorded as a receivable and deferred revenue in the appropriate fund in the year levied because the taxes are restricted to funding the succeeding year's budget appropriations. In addition to property taxes for the city, taxes are collected for and remitted to the state and county governments as well as the local school districts and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as deferred revenues and due to other governments on the statement of net position. Property tax payments received prior to year end are reflected in the agency fund. Interest on delinquent property taxes is recognized as revenue when received.

Details of the city's property tax calendar for the 2016 tax levy follows:

December 2016	January 31, 2017	July 31, 2017	January 31, 2017	August 2017		October 2019
Lien and levy dates Real estate collection due dates:	First installment due	Second installment due	Personal property tax due in full	Final settlement with county	Tax sale of 2016 delinquent real	estate taxes

#### . Inventories and Prepaid Hems

Inventories of the utility enterprise fund are generally used in the operation and maintenance of the water utility. The inventories are valued at cost (first-in, first-out method), which is not in excess of market value. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

#### 4. Restricted Assets

Cash and equivalents of the city's utilities have been restricted by bond resolution for the following purposes:

# Note 1 - Summary Of Significant Accounting Policies - Continued

# D. Assets, Liabilities, and Net Position or Equity - Continued

#### 5. Capital Assets

Capital assets, which include land, buildings, equipment and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of assets constructed.

Property, plant, and equipment of the primary government, as well as the component units, is depreciated using the straight line method over the following estimated useful lives:

<u>Y ears</u>	50 - 75	30	30	30 - 50	5 - 10	6 - 10	5
Assets	Buildings	Land improvements	Roads	Other infrastructure	Vehicles	Office equipment	Computer equipment

#### 6. Compensated Absences

City employees earn vacation time in varying amounts and it must generally be taken by the employee's anniversary date according to city policy. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and

### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The city has one item that qualifies for reporting in this category. The item is related to the city's proportionate share of the Wisconsin Ret rement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The city has one type of item that qualifies for reporting in this

# D. Assets, Liabilities, and Net Position or Equity - Continued

## 7. Deferred Outflows/Inflows of Resources - Continued

category, property taxes. This amount will be recognized as an inflow of resources in the subsequent year for which it was levied. The city also has an additional type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental fund balance sheet. The governmental fund reports unavailable revenues from special assessments. This amount is deferred and recognized as an inflow of resources in the period the amount become available.

#### 8. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retriement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 10. Fund Equity

Accounting principles generally accepted require the classification of fund balances into various components. The components used by the city in the fund financial statements are defined as follows:

Nonspendable - This component of fund balance includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts.

Restricted - This component of fund balance is used when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or law or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> - This component of fund balance represents amounts that are constrained by the city's intent to be used for specific purposes.

Unassigned - This component of fund balance is the residual classification for the general fund.

# Note 1 - Summary Of Significant Accounting Policies - Continued

# D. Assets, Liabilities, and Net Position or Equity - Continued

#### Fund Equity - Continued

In the government-wide statements, fund equity is termed net position and reported as the following three components:

Invested in capital assets, net of related debt - This represents capital assets net of accumulated depreciation and reduced by any debt attributable to the acquisition or construction of the capital assets net of any unspent debt proceeds.

Restricted net position - This represents net position restricted by external groups, laws and regulations, or enabling legislation.

<u>Unrestricted net position</u> -This represents net position that does not meet the criteria of the above components of net position.

When both restricted and unrestricted resources are available for use, it is the city's policy to use unrestricted resources first, then restricted resources as they are needed,

#### 11. Utility User Rates

Water utility user rates currently in place were established by the Wisconsin Public Service Commission effective January 27, 2016. Sewer utility rates currently in place were approved by the city council effective January 1, 2014.

#### E. Accounting Changes

The Wisconsin Retirement System (WRS) adopted GASB Statement No. 82, Pension Issues, an amendment of GASB No. 67, No. 68, and No. 73 issued during the year ended December 31, 2015. Statement No. 82 addresses the presentation of payroll-related measures in the Required Supplementary Information, the selection of assumptions used in determining the total pension liability and related measures, and the classification of employer-paid member contributions.

# Note 2 - Reconciliation of Government-Wide and Fund Financial Statements

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position

The city's proportionate share of the Wisconsin Retirement System pension plan is not an available financial resource; therefore, it is not reported in the fund financial statements:

Deferred outflows of resources	\$ 2,834,270
Net pension liability	(508,485)
Deferred inflows of resources	(1,070,097
Net adjustment	\$ 1,255,688

# Note 2 - Reconciliation of Government-Wide and Fund Financial Statements - Continued

 A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position - Continued Another element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds." The details of this \$22,166,353 difference are as follows:

\$21,754,063	107,937	304,353	\$22,166,353
Bonds and notes payable	Accrued interest payable	Compensated absences payable	Net adjustment

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-Wide Statement of Activities The financial statements include a reconciliation of the statement of revenues, expenditures and changes in find balances of governmental funds to the statement of activities. One element of that reconciliation explains that "Long-term receivables not available are reported as revenue in the fund financial statements when collected or currently available, but are recognized as revenue when earned in the government-wide financial statements." The details of these differences are as follows:

Notes receivable issued	\$ 51,701
Principal repayments received on and incentive	
forgiveness of notes receivable	(567,687)
Special assessments levied	7,099
Special assessments collected	(33,745)
Net adjustment made	\$ (542.632)

## Note 3 - Stewardship, Compliance, and Accountability

#### A. Budgetary Information

The city reviews and adopts its annual budget by December or earlier of the preceding year. The budgetary information included in the accompanying financial statements is comprised of the originally approved budget plus or minus approved revisions of budgeted revenues and expenditures. These budgets are adopted on a basis consistent with GAAP. Management control of the budgetary process has been established at the departmental level of expenditure. A department can be a fund, cost center, program or other activity for which control of expenditures is considered desirable. Budget appropriations for certain capital projects funds are project oriented, often possessing multi-year lives; consequently, budgeted capital projects expenditures are controlled through fund balances.

The budget may be amended for supplemental appropriations periodically during the year. Budget changes require a two-thirds approval by the city council. The 2016 general fund budget was not amended.

# Note 3 - Stewardship, Compliance, and Accountability - Continued

#### B. Deficit Fund Equity

The following individual funds had deficit fund balances as of December 31, 2016.

Amount of

	Deficit
Environmental TIF district capital projects fund	\$(1,842,069)
TIF No 5 capital projects fund	(160,729)
infrastructure capital projects fund	(1,037,344)
Swimming pool capital projects fund	(61,915)
Facade grant capital projects fund	(5,844)

The deficit fund balance in the environmental TIF district capital prejects funds will be eliminated in loan receivable repayments and tax increments. The deficit fund balance in the infrastructure and TIF No. 5 funds will be eliminated by future borrowing or general fund transfers. The deficit fund balance facade grant fund will be eliminated by future general fund transfers or property tax levies.

### C. General Fund Nonspendable Fund Balances

The fund balance of the general fund at December 31, 2016 was nonspendable for the following:

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Prepaid expenditures
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### D. Utility Bond Covenant Compliance

The 2011 Waterworks System Revenue Refunding Bonds, Series 2011A require the maintenance of a bond reserve account in the amount of \$205,000. This account was properly funded at December 31, 2016 (see Note 1 D.4).

Resolutions for water and sewer revenue bonds also specify that a debt service fund be established for monthly deposits of principal and interest payments coming due. Monthly deposits to fund the calculated balances required at year end were not made; however, bond resolutions additionally stipulate that amounts transferred to the debt service fund be sufficient to pay principal and interest on bonds as the payments become due. All principal and interest payments on outstanding debt were made timely.

### Note 4 - Detailed Notes on All Funds

#### A. Cash and Investments

The city's cash and investments at December 31, 2016 consisted of the following:

	Carrying	Weighted Average to Maturity	
	Amount	(Days)	
Petty cash	\$ 1,158	N/A	
Interest bearing checking			
and money market accounts	12,670,759	Demand	
State local government investment pool	306,106	61	
Certificates of deposit	1,160,493	458	
Government agency securities	000,089	989	
Total carrying amount	\$ 14,818,516		

The city addresses the following risks related to its cash and investments:

#### Credit Kisk

The city has policies to minimize credit risk, which is the risk of loss due to the failure of the security issuer or backer, by:

- Limiting investments to the types of securities listed in the policy resolution.
- The common council shall by resolution each year approve the public depositories within the city that are deemed appropriate for use under the state and federal law.
- Diversifying the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.
- Maintain balances with its banking financial institutions that do not exceed the combined
  amount FDIC insurance and State Deposit Guarantee Fund insurance, along with the amount
  of collateralized deposits per an agreement with its primary banking institution. However,
  deposits may temporarily exceed the insured and collateralized amounts during periods
  when property taxes are collected.

#### Interest Rate Risk

The city has policies to minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by:

 Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

#### Custodial Risk

The city has policies to minimize custodial risk, which is the risk that in the event of a financial institution failure, the city's deposits may not be returned to it, by:

- Maintaining a list of financial institutions, public depositories and broker/dealers authorized by resolution to provide deposit and investment services.
- All financial institutions, public depositories and broker/dealers authorized by resolution to provide deposit and investment services must supply as appropriate audited financial statements demonstrating compliance with state and federal capital adequacy guidelines.

### Note 4 - Detailed Notes on All Funds - Continued

### A. Cash and Investments - Continued

Total cash and investments above reconcile to the financial statements as follows:

Statement of net position:

Cash and investments

Restricted cash and investments

Total reported on statement of net position

8,382,524

Total Cash and Investments

\$ 4,157,258

\$ 4,157,258

\$ 6,435,992

Consideration of position

\$ 1,038,516

\$ 1,04,818,516

City cash and investments are insured by the FDIC for up to \$250,000 for time and savings deposits (including interest-bearing NOW accounts), and an additional \$250,000 of FDIC insurance is available for demand (non-interest bearing checking accounts) for each bank used. All city deposits are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses of the pool may not be significant to individual municipalities.

The Local Government Investment Pool (LGJP) is an investment fund managed by the State of Wisconsin Investment Board. The LGIP accepts deposits from governmental units within the State of Wisconsin. The objectives of the LGIP are to provide safety of principal, liquidity and a reasonable rate of return. The LGIP is regulated by the Wisconsin Statutes and is not a SEC registered investment. The yield of the LGIP changes daily and its participants may invest or withdraw any or all amounts at par value at any time. The LGIP balance reported in the financial statements as \$306,106 at December 31, 2016 is at cost basis. The fair value of the LGIP investment at December 31, 2016 did not materially differ from its cost basis. The LGIP had a weighted average maturity of 61 days at December 31, 2016.

For purposes of the statement of cash flows for the enterprise funds, cash equivalents are temporary cash investments with a maturity of three months or less at the date of purchase.

### Fair Value Measurements of Investments

The city implemented GASB Statement No. 72, Fair Value Measurement and Application, for the year ending December 31, 2016. The village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets and is described as follows:

- Level 1 Unadjusted quoted prices in active markets for identical assets or liabilities that a government can access at the measurement date.
- Level 2 Significant inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 Significant unobservable inputs for an asset or liability.

			Fair V	alue Mea	surements Us:	Sing:	
	Le	rel 1	L	evel 2	Level 3		Total
nvestments:							
Government Agency Securities	8	680,000	6A			ev	680,000

### Note 4 - Detailed Notes on All Funds - Continued

#### B. Receivables

Receivables as of yearend for the city's individual major funds and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectable accounts, are as follows:

y Totals	\$ 3,073,150 \$ 12,451,346 1,271,890 140,638 866,190 1,852,426	\$ 15,716,300
Nonmajor and Fiduciary Funds	\$ 3,073,150	\$ 3,939,340
Sewer Utility	501,900 74,346	\$ 576,246 \$
Water Utility	\$ \$ 736,214 52,345	\$ 788,559
Environmental	\$ 42,692	
TIF No. 3 Debt Service	\$ 4,023,219 \$	\$ 4.023,219
General	\$ 5,312,285 33,776 13,947	\$ 5,360,008
	Receivables: Taxes - current Accounts and other Special assessments Notes	Net total receivables

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable	Unavailable Uneamed
Property and other taxes receivable	·-	\$ 10,310,522
Water utility property tax equivalent	:	480,913
Special assessments not yet due (general fund)	33,533	1
Notes and accounts receivable	1,879,193	
Total deferred/unearned revenue for governmental funds	\$ 1,912,726	1,912,726 \$ 10,791,435

The city has issued notes receivable which are due for the following purposes:

	Date of	Interest	Original	Balance
Purpose	Note	Rate	Principal	12/31/16
Environmental TIF Capital Projects	9/1/10	7.0%	1,160,000	\$ 986,236
Community Development Block Grant	01/9//	2.0%	340,000	264,734
Community Development Block Grant	12/31/11	2.0%	400,000	176,000 *
Community Development Block Grant	7/2/13	%00	202,500	202,500 *
Community Development Block Grant	6/1/15	Varies	28,410	24,464
TIF No. 3 Revolving Loan	1/24/13	1.625%	150,000	
TIF No. 3 Revolving Loan	7/01/16	1.75%	51,701 **	
Total				\$ 1,852,426

### Note 4 - Detailed Notes on All Funds - Continued

#### C. Capital Assets

Capital asset activity for the year ended December 31, 2016 was as follows:

#### Primary Government

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities Capital assets, not being depreciated: Land	\$ 20,147,482	· •	· · · · · · · · · · · · · · · · · · ·	\$ 20,147,482
Total capital assets, not being depreciated	20,147,482		:	20,147,482
Capital assets, being depreciated: Buildings and improvements	9,896,104	:	:	9,896,104
Land improvements and other structures	3,625,016	42,117	-	3,667,133
Machinery and equipment	7,342,288	267,331	(42,702)	7,566,917
Infrastructure	43,609,965	167,578		43,777,543
Total capital assets being depreciated	64,473,373	477,026	(42,702)	64,907,697
Less accumulated depreciation for:	(3 894 669)	(378 701)	;	(4 273 370)
Machinery and equipment	(4.893.986)	(427,359)	27,967	(5,293,378)
Infrastructure	(20,861,677)	(1,027,587)		(21,889,264)
Total accumulated depreciation	(29,650,332)	(1,833,647)	27,967	(31,456,012)
Total capital assets, being depreciated, net	34,823,041	(1,356,621)	(14,735)	33,451,685
Governmental activities capital assets, net	\$ 54,970,523	\$ 54,970,523 \$ (1,356,621) \$	ļ	(14,735) \$ 53,599,167

<sup>\* -</sup> Contains forgiveness provisions for full time employees added. \*\* - Total commitment is \$70,000, proceeds issued during 2016 was \$51,701.

Note 4 - Detailed Notes on All Funds - Continued

### C. Capital Assets - Continued

business Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Water Utility Capital assets, not being depreciated: Land	\$ 260,027	69	÷	\$ 260,027
Total capital assets, not being depreciated	260,027	1	:	260,027
Capital assets, being depreciated: Buildings and improvements Machinery and equipment Infrastructure	3,055,811 3,314,928 18,680,780	67,202	(12,000)	3,055,811 3,370,130 18,810,140
Total capital assets being depreciated	25,051,519	238,458	(53,896)	25,236,081
Less: accumulated depreciation: Buildings and improvements Machinery and equipment Infrastructure	(1,086,635) (1,425,839) (4,857,983)	(95,135) (191,764) (345,684)	12,000	(1,181,770) (1,605,603) (5,161,771)
Total accumulated depreciation	(7,370,457)	(632,583)	53,896	(7,949,144)
Total capital assets, being depreciated, net	17,681,062	(394,125)	1	17,286,937
Business-type activities capital assets, net	\$ 17,941,089	\$ 17,941,089 \$ (394,125) \$		\$ 17,546,964

(39,959)
(5,987)
٠

(5,987) \$ 25,836,730

\$ 27,487,795 \$ (1,645,078) \$

Business-type activities capital assets, net

### Note 4 - Detailed Notes on All Funds - Continued

#### C. Capital Assets - Continued

### **Business Type Activities - Continued**

	Balance Balance	Increases	Decreases	Ending Balance
Airport Capital assets, not being depreciated: Land	\$ 125,634 \$	€	5	\$ 125,634
Total capital assets, not being depreciated	125,634	:	1	125,634
Capital assets, being depreciated: Buildings Land improvements Machinery and equipment	627,810 2,054,267 301,350	111	111	627,810 2,054,267 301,350
Total capital assets being depreciated	2,983,427	i	1	2,983,427
Less: accumulated depreciation: Buildings Land improvements Machinery and equipment	(27,188) (1,061,421) (270,016)	(17,199) (64,817) (14,692)		(44,387) (1,126,238) (284,708)
Total accumulated depreciation	(1,358,625)	(96,708)		(1,455,333)
Total capital assets, being depreciated, net	1,624,802	(96,708)		1,528,094
Business-type activities capital assets, net	\$ 1,750,436	\$ (96,708)	\$	\$ 1,653,728

Depreciation expense was charged to functions/programs of the primary government as follows:

\$ 40,275	288,743	1,274,154 230,475	\$ 1,833,647	\$ 611,526	1,684,870 96,708	\$ 2393104
Governmental activities: General government	Public safety Highways and streets, including depreciation of general	infrastructure assets Culture and recreation	Total depreciation expense - governmental activities	Business-type activities: Water	Sewer Airport	Total denreciation expense - husiness-type activities

Note 4 - Detailed Notes on All Funds - Continued

C. Capital Assets - Continued

Discretely Presented Component Unit

Capital asset activity for the Housing Authority for the year ended August 31, 2015 follows:

	Beginning Balance	Increases	Decreases	8	Ending Balance
Capital assets, not being depreciated: Land	\$ 87,236	·	69	so l	87,236
Capital assets, being depreciated: Buildings and improvements Furniture and equipment Landscaping	3,165,294 652,559 137,904	31,599	(940)	<u> </u>	3,195,953 652,831 137,904
Total capital assets being depreciated	3,955,757	31,871	(940)	   @	3,986,688
Less: accumulated depreciation	(1,755,849)	(111,756)	940	 اب	(1,866,665)
Total capital assets being depreciated, net	2,199,908	(79,885)			2,120,023
Total Capital Assets	\$ 2,287,144	\$ (79,885)		۶۸	2,207,259

Accumulated depreciation by capital asset category for the housing authority is not available,

### D. Interfund Receivables, Payables and Transfers

The composition of interfund balances as of December 31, 2016, is as follows:

#### 70,399 317,797 61,915 5,844 480,913 936,868 \$ 1,424,252 \$ 3,195,714 1,771,462 Amount Amount Infrastructure capital projects Environmental TIF district Water utility (tax equivalent) Environmental TIF district Payable Fund Payable Fund Facade grant fund Swimming pool TIF No 5 Due to/from other funds: Receivable Fund Receivable Fund TIF No. 3 debt service Advances to/from other funds: General General General General General General

The advance by the TIF No. 3 debt service fund to the environmental TIF fund will be paid through tax increment sharing established by city resolution. The city is establishing a five-year financing plan that is expected to include settling the general fund advance to the infrastructure fund by a combination of budgetary allotments and borrowed money. The advances by the general fund and the water and sewer utilities will be repaid by revenue being generated from rates presently in place and from additional revenue from future rate increases.

### Note 4 - Detailed Notes on All Funds - Continued

# D. Interfund Receivables, Payables and Transfers - Continued

	I		ı		ı	riding			l		l	1		
		lander	F 2	TIF No. 3 Revolving	å	Park	·	Debt	N <sub>C</sub>	Storm Water		Facade	·	<u>:</u>
	기	COLOTE		TO OT	3	CIODINCIII	1	301 1100	2	I SCIIICIII	1	SIE	1	101413
Transfers Out:														
General fund	s	::	69	158,914	69	25,000	64	123,582	69	\$ 127,826 \$	69	20,000	69	455,322
TIF No 3 loan fund		29,295		:				1				;		29,295
Airport		25.000				:		***		:				25.000

#### E. Long-Term Obligations

Totals

\$ 54,295 \$ 158,914 \$ 25,000 \$ 123,582 \$ 127,826 \$ 20,000 \$ 509,617

Outstanding debt and other long-term obligations of the city at December 31, 2016 follows:

	Purpose	Infrastructure	TIF 3 - riverfront	Infrastructure	Pension, ER TIF, various	TIF 3, ERTIF, water, sewer	TIF 3	TIF 5	TIF 5		TIF no. 3	Energy conservation Sewer vactor	DPW chipper truck				Sewer	Sewer	Water	Sewer	Water		
Principal	Proprietary	· ·	1	-	-	1,535,000		:		1,535,000	;	141,241	01 640	01,040	222,881		2,9/1,113 Sewer	586,047	1,235,000	6,501,562 Sewer	1,633,564	12,927,286	\$14,685,167
Outstanding Principal At 12/51/16	General	\$ 1,500,000	3,960,000	3,055,000	710,000	3,720,000	2,815,000	4,500,000	300,000	20,560,000	113,866	1,020,588	59,609	504,555	1,498,416		-	:	:	1			\$22,058,416
Original	Principal	1,500,000	9,120,000	3,155,000	1,460,000	6,200,000	4,215,000	4,500,000	300,000		2,000,000	1,147,507 342,149	147,220			1	4,465,857	926,948	2,050,000	7,439,911	2,044,276		
Interest	Rate(s)	4.1%-4.375%	2.0%-3.0%	2.0%-2.8%	2.0%-3.0%	0.4%-3.2%	2,0%-3,0%	07%-225%	2 25%-3 25%			2.698% e 2.15%	e 2.581%	5D.)	ions	000	7.269%	2.365%	2.0%-3.5%	2.625%	2.2%		
	Issue	General obligation debt: 2007 refunding bonds	2011 refunding bonds	2012A street bonds	2012B refunding bonds	2014A refunding bonds	2015A refunding bonds	2015B promissory notes		Total bonds and notes	Other long-term obligations: Developer revenue agreement	2013 energy lease purchase 2013 equipment lease purchase	2014 equipment lease purchase 2.581%	Compensated absences (Note 3b.	Total other long-term obligations	Utility revenue debt:	2008 C.W.F. bonds (1)	2008 CWF bonds (2)	2011 refunding bonds	2012 CWF bonds	2012 CWF water bonds	Total utility revenue debt	Total Long-Term Obligations

### Note 4 - Detailed Notes on All Funds - Continued

### E. Long-Term Obligations - Continued

#### A. General obligation debt

Annual debt service requirements to maturity of general obligation debt are as follows:

Totals	\$ 4,266,424	4,089,170	2,786,698	2,957,300	1,733,592	5,256,739	3,414,818	405,600	\$ 24,910,341
Interest	\$ 35,926	35,398	34,691	33,798	32,459	127,324	37,505		\$ 337,101
Principal	\$ 65,000	900,09	65,000	65,000	100,000	590,000	590,000	-	\$1,535,000
Interest	\$ 440,498	373,772	312,007	253,502	206,133	659,415	227,313	5,600	\$ 2,478,240
Principal	\$ 3,725,000	3,620,000	2,375,000	2,605,000	1,395,000	3,880,000	2,560,000	400,000	\$ 20,560,000
December 31,	2017	2018	2019	2020	2021	2022-2026	2027-2031	2032	
	Principal Interest Principal Interest	Principal Interest   Principal Interest   S 3,725,000 \$ 440,498 \$ 65,000 \$ 35,926 \$	Principal   Interest   Principal   Interest   3,725,000   373,772   60,000   35,398	Principal   Interest   Principal   Interest   15,25,000   3,400,498   65,000   35,398   2,375,000   312,007   65,000   34,691	Principal   Interest   Principal   Interest   3,25,000   312,007   65,000   34,691   2,605,000   253,502   65,000   33,798	Principal         Interest         Principal         Interest           \$ 3,725,000         \$ 440,498         \$ 65,000         \$ 35,926           \$ 2,375,000         312,007         65,000         34,691           \$ 2,375,000         312,007         65,000         34,691           \$ 2,605,000         253,502         65,000         33,798           \$ 1,395,000         206,133         100,000         32,459	Principal Interest   Principal Interest   3,520,000   373,772   60,000   35,398   5,600   35,398   3,520,000   373,772   60,000   34,398   5,605,000   253,502   65,000   34,798   1,395,000   206,133   100,000   127,324   590,000   127,324	Principal Interest   Principal Interest   35,225,000   3 440,498   \$ 65,000   \$ 35,926   \$ 3,620,000   373,772   60,000   34,691   2,605,000   253,502   65,000   34,691   1,395,000   206,133   100,000   32,459   3,880,000   659,415   590,000   127,324   2,560,000   227,313   590,000   37,505	Principal         Interest         Principal         Interest           \$ 3,725,000         \$ 440,498         \$ 65,000         \$ 35,926         \$ 5,398           \$ 2,375,000         \$ 312,007         \$ 65,000         \$ 34,691           \$ 2,375,000         \$ 12,007         \$ 65,000         \$ 34,691           \$ 2,605,000         \$ 25,502         \$ 35,398           \$ 880,000         \$ 206,133         \$ 100,000         \$ 32,459           \$ 880,000         \$ 590,000         \$ 17,324           \$ 2,560,000         \$ 27,313         \$ 590,000         \$ 37,505           \$ 400,000         \$ 5,600         \$ 37,505

General city and proprietary fund indebtedness represented by general obligation notes totaled \$22,095,000 on December 31, 2016. The city's full faith and credit back these general obligation notes. Transactions for 2016 are summarized as follows:

\$ 25,725,000	:	(3,630,000)	\$ 22,095,000
Balance - January 1, 2016	Proceeds from bonds and notes	Principal reductions	Balance - December 31, 2016

### B. Tax increment project revenue bonds

Tax increment indebtedness represented by the revenue bonds totaled \$113,865 on December 31, 2016. These bonds were issued for the various developer and construction incentive agreements. The repayments are based on a tax incremental formula and the balance is expected to be paid in full during 2017. Transactions for 2016 are summarized as follows:

\$ 401,928 (288,062)	\$ 113,866
Balance - January 1, 2016 Principal reductions	Balance - December 31, 2016

### Note 4 - Detailed Notes on All Funds - Continued

### E. Long-Term Obligations - Continued

#### C. Utility revenue debt

Annual debt service requirements to maturity of utility revenue debt are as follows:

		201,699	,703	,553	096	,760	,560	860	496,431	764
	Totals	1,201	1,200	1,199,553	1,202	1,200	5,096	3,758	496	15 356 764
		64								4
	Interest	324,590	301,196	277,205	252,320	226,363	776,091	265,290	6,423	2 429 478
		64								64
	Principal	877,109	899,507	922,348	950,640	974,397	4,320,469	3,492,808	490,008	12 927 286
		69								6
Year Ended	December 31,	2017	2018	2019	2020	2021	2022 - 2026	2027 - 2031	2032	Totale
	_									

Proprietary fund indebtedness represented by revenue bonds totaled \$12,927,286 on December 31, 2016. The debt is pledged by the assets and revenues of the utilities. The city's full faith and credit do not back these revenue bonds. Transactions for 2016 are summarized as follows:

\$ 13,782,428 (855,142)	\$ 12,927,286
Balance - January 1, 2016 Principal reductions	Balance - December 31, 2016

#### D. Lease purchase agreements

Annual debt service requirements to maturity of lease purchase agreements are as follows:

	Totals	197,186	197,186	93,316	93,316	93,316	466,580	280,591	1,421,491
		69						1	69
	Interest	31,487	27,410	23,234	21,319	19,352	65,328	11,922	200,052
	Т	69							69
	Principal	165,699	169,776	70,082	71,997	73,964	401,252	268,669	1,221,439
	-	69							69
Year Ended	December 31,	2017	2018	2019	2020	2021	2022 - 2026	2027 - 2029	Totals

Lease purchase agreement balances total \$1,221,438 on December 31, 2016. The debt is pledged by the assets acquired, the city's full faith and credit do not back the agreements. Transactions for 2016 are summarized as follows:

\$ 1,382,626 (161,188)	\$ 1,221,438
Balance - January 1, 2016 Principal reductions	ılance - December 31, 2016

### Note 4 - Detailed Notes on All Funds - Continued

### E. Long-Term Obligations - Continued

#### E. Margin of indebtedness

The Wisconsin Statutes restrict the city's general obligation debt to 5% of the equalized value of all property in the city, This amount is compared below with the outstanding debt on December 31, 2016:

Equalized Value - 2016	\$ 858,346,500
Margin of Indebtedness:	
5% of Equalized Value	\$ 42,917,325
Outstanding General Obligation	
Debt - December 31, 2016	22,095,000
Margin of Indebtedness	\$ 20,822,325

### F. Industrial development revenue bonds

The city issued industrial development revenue bonds during 1998 and 2008 for the benefit of private entities. The bonds outstanding as of December 31, 2016 totaled \$1,855,000 and \$2,257,500 for the 1998 and 2008 bonds, respectively. The city has no liability for repayment of these bonds and, consequently, they are not included in the financial statements.

#### Note 5 - Other Information

#### A. Risk Management

The city has purchased commercial insurance policies for various risks of loss related to litigation, theft, damage or destruction of assets, errors or omissions, injuries to employees, or acts of God. Payments of premiums for these policies are recorded as expenditures or expenses in the various funds of the city.

The city is also exposed to various risks of loss related to medical claims. The city's risk management fund (an internal service fund) is used to account for and finance its uninsured health risks of loss. Under this program the risk management fund provides coverage for up to a maximum of \$25,000 for each individual's total claims with group claims limited to 125% of expected claims. The city purchases commercial insurance for health claims in excess of coverage provided by the fund. Settled claims have not exceeded this commercial insurance coverage since inception of the fund.

All funds of the city participate in the health program and are charged amounts needed to pay prior and current year claims and to establish a reserve for future insurance costs. That reserve had a deficit balance of \$11.8,758 at December 31, 2016 and is reported as the internal service fund net position. The deficit balance is expected to be eliminated by future year interdepartmental charges. The accounts payable of \$88,945 reported in the fund at December 31, 2016 is based on the amount of the loss that can be reasonably estimated at year end. Changes in the fund's reported liability amount for the years ended December 31, 2016 and 2015 follows:

End of	Year	Liability	\$ 88,945 98,778
	Claim	Payments	1,702,040 1,359,598
			<b>9</b> 9
	Incurred	Claims	1,692,207
			69
seginning 3	Of Year	Liability	98,778 84,143
Щ		$^{-}$	69
		Year	2016 2015

### Note 5 - Other Information - Continued

#### B. Compensated Absences

City employees earn vacation time in verying amounts and it must generally be taken by the employee's anniversary date according to city policy. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable financial resources are reported in the statement of net position.

Management has determined that there was no accumulated vacation time and sick leave at year end to be liquidated with expendable available resources. The amount of accumulated vacation time at December 31, 2016 that has been recorded in the governmental activities of the statement of net position is \$142,637.

Employees may accumulate sick leave to a maximum number of days ranging from 150 to 252. It is the city's policy to pay for unused sick leave upon retirement or death at a rate of \$25 per day or apply it to fiture retiree health insurance premiums at a rate of \$50 per day. Bigible accumulated sick days of employees totaled approximately 3,355 at December 31, 2016. The city determined its liability for accumulated sick pay benefits payable based on the option of applying \$50 per day toward health insurance premiums. At December 31, 2016, estimated sick leave termination benefits of \$161,716 have been recorded in the governmental activities of the statement of net position.

Accumulated vacation and sick pay benefits for employees of the city's proprietary funds are recorded as a liability directly in those funds as they are earned by the employees. An additional \$42,994 and \$38,646 of accumulated vacation and sick pay, respectively, has been recorded as a liability in the proprietary funds.

#### C. WRS Pension Plan

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan, WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. Hemployees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to rece we an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

#### C. WRS Pension - Continued

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities, decreases and original, guaranteed annount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2006	8.0	3
2007	3.0	10
800	9'9	0
5000	(2.1)	(42)
2010	(1,3)	22
2011	(1.2)	11
012	(7.0)	(7)
2013	(9.6)	6
2014	4.7	25
2015	2.9	2

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$346,167 in contributions from the employer.

Contribution rates as of December 31, 2016 are:

Employee Category	Employee	Employer
General (including teachers)	%9'9	%9-9
Executives & Elected Officials	%9'9	%9'9
Protective with Social Security	%9'9	6 49%
Protective without Social Security	%9'9	13.29%

### Note 5 - Other Information - Continued

#### C. WRS Pension - Continued

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the City of Burlington reported a liability of \$605,052 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015 No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City of Burlington's proportion of the net pension liability (asset) was based on the City of Burlington's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the City of Burlington's proportion was 0.037234349%, which was a decrease of 0.00086191% from its proportion measured as of December 31, 2014.

For the year ended December 31, 2016, the City of Burlington recognized pension expense of \$734,417.

At December 31, 2016, the City of Burlington reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$102,357	\$(1,273,319)
Changes in assumptions	\$423,320	0\$
Net differences between projected and actual earnings on pension plan investments	\$2,477,251	0\$
Changes in proportion and differences between employer contributions and proportionate share of contributions	\$19,686	0\$
Employer contributions subsequent to the measurement date	\$349,886	0\$
Total	\$3,372,500	\$(1,273,319)

### C. WRS Pension Plan - Continued

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued

\$349,886 reported as deferred outflows related to pension resulting from the City of Burlington's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Deferred Outflow of   Deferred Inflows of	ces Resources	18 \$(308,146)	18 \$(308,146)	(308,145)	(92 \$(308,145)	57 \$(40,737)
Deferred Ou	Resources	\$784,618	\$784,618	\$784,619	\$654,692	\$14,067
Year ended	August 31:	2016	2017	2018	2019	Thereafter

Actuarial assumptions. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2014
Measurement Date of Net Pension Liability (Asset)	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	72%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	21%

<sup>\*</sup>No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 - 2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

### Note 5 - Other Information - Continued

### C. WRS Pension Plan - Continued

Long-term expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Current	# #	Destaration	non	Long-Term	E.	Long-Term	E
Core Fund Asset Class	Allocation %	doz	Target Asset Allocation %	Laset on %	Expected Nominal Rate of Return %	leuima nrn %	Expected Real Rate of Return %	in %
U.S Equities	27	%	23	%	7.6	%	4.7	%
International Equities	24.5		22		8.5		5.6	
Fixed Income	27.5		37		4.4		1,6	
Inflation Sensitive Assets	10		20		4.2		1,4	
Real Estate	7		7		6.5		3,6	
Private Equity/Debt	7		1		4.6		6,5	
Multi-Asset	4		7		6.7		3,8	
Total Core Fund	107	%	120	%	7.4	%	4 5	%
Variable Fund Asset Class								
U.S. Equities	20	%	70	%	7.6	%	4.7	%
International Equities	30		30		8.5		5,6	
Total Variable Fund	100	%	100	%	7.9	%	2.0	%

Single Discount rate. A single discount rate of 7.20% was used to the reasure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.5%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension

### C. WRS Pension Plan - Continued

Sensitivity of the city's proportionate share of the net pension liability (asset) to changes in the discount liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 rate. The following presents the city's proportionate share of the net pension liability (asset) calculated using the discount rate of 7,20 percent, as well as what the city's proportionate share of the net pension percent) or 1-percentage-point higher (8,20 percent) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
Proportionate share of the net pension liability (asset)	\$4,243,838	\$605,052	(\$2,236,907)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

Payable to the WRS. At December 31, 2016 the city reported a payable of \$75,313 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2016.

### D. Tax Incremental Financing Districts

The city has established tax incremental financing (TIF) district no. 3 pursuant to a law enacted to provide a process by which local units of government could finance public works or improvements in blighted areas derived from levies by all local jurisdictions on property values exceeding the base value determined by the from taxes levied by county, city, schools and other local jurisdictions based on the increase in property determines the aggregate value of taxable property located within the district (the base value). Taxes values within a designated geographic area. When a tax incremental district is established, the state state are allocated to the city for financing improvements within the district, During November 2014, the city adopted a resolution amending Tax Incremental District No. 3 to allow for the sharing of revenues with Tax Incremental E.R. District No. 1 for a five year period as provided for in section 66,1105(6) of the Wisconsin statutes. Positive tax increments in excess of District No. 3's (the donor) project costs are to be allocated to E.R. District No. 1 (the recipient) beginning in 2016

3 follows:	9/29/1992	9/29/2014	9/29/2019
Summary information on TIF district no. 3 follows:	Date of creation	End of statutory construction period	Maximum statutory life of district

### Note 5 - Other Information - Continued

## D. Tax Incremental Financing Districts - Continued

The following summarizes the transactions to date of TIF district no. 3.

From Year Date of Ended Creation	\$ 223,063 \$ 61,107,523	3,943,300 52,070,354	17,743 748,033	231,751	2,794	9,901 2,310,454	000'09	2,009,000	69,151	3,000	3,970,944 57,504,537	\$ (3,747,881) \$ 3,602,986
	Accumulated project expenditures (including interest costs)	Project Revenues Tax increments received	Intergovernmental revenues	Special assessments/property sales	Rental income	Investment income	City contribution for Wehmhoff Park	Increment allocations from TIF district no. 4	Premium on bonds issued	All other	Total project revenues	Net Costs Recoverable (Recovered)

The recovery of the above costs is subject to sufficient increments being generated in the district before the end of its life. The above costs have been primarily financed by the issuance of general obligation and lease revenue bonds and notes.

The city created an environmental remediation tax incremental financing district in 2009 pursuant to the Wisconsin Statutes. The following summarizes the transactions to date of the environmental remediation tax incremental fin

	Year Ended	From Date of Creation
Accumulated project expenditures (including interest costs)	\$ 50,861	50,861 \$ 5,304,313
Project Revenues Tax increments received	39,831	232,326
Intergovernmental revenues Interest earned on note receivable	62 51,202	332,276 455,592
Loan repayments	44,918	172,049
Total project revenues	136,013	1,192,243
Net Costs Recoverable (Recovered)	\$ (85,152)	(85,152) \$ 4,112,070

### D. Tax Incremental Financing Districts - Continued

development and improvement costs in a designated area that the property taxes generated on the increased The tax incremental financing district no. 5 was created under the provisions of Wisconsin Statute Section value of property after the creation date of the district. That tax on the increased value is referred to as a 66,1105 as a "Mixed Use District". The purpose of that section is to allow a municipality to recover

Summary information on TIF district no. 5 follows:

Final	Dissolution Date	October 1, 2022
Last Date to	Incur Project Costs	October 1, 2016
	Creation Date	December 2, 2014

The following summarizes the transactions to date of TIF district no. 5.

		From
	Year Ended	Date of Creation
Accumulated project expenditures (including interest costs)	\$ 311,868	\$ 311,868 \$ 5,077,896
Project Revenues Developer reimbursements Investment income	1,082	113,622
Total project revenues	1,082	117,167
Net Costs Recoverable	\$ 310,786	\$ 310,786 \$ 4,960,729

#### E. Litigation and Contingencies

overpayments made to the provider during the period 2010 through 2014. The overpayments are estimated to total approximately \$240,000. The matter is expected to go to trial during September 2017 and the city The city filed a lawsuit against its garbage and recycling collection provider on October 27, 2015 for believes the outcome of the litigation will be favorable.

The city incurred severe flood damage on July 24, 2017. Information related to the event is disclosed in Item F below,

#### F. Subsequent Events

events through July 24, 2017, the date the financial statements were available to be issued; and concluded Management has evaluated the need for disclosure or recording of transactions resulting from subsequent the following matter required disclosure:

and its resulting damage. The financial loss of city electronic and other equipment is estimated to be approximately \$1,500,000. Insurance reimbursement for the damage is anticipated to be \$100,000, however, it has not been determined how much, if any, federal The city declared a state of emergency on July 12, 2017 due to severe flooding in the city or state relief aid will be available

### G. Housing Authority Component Unit

The Housing Authority of the City of Burlington is a component unit of the city. The fiscal year end of the housing authority is August 31, 2016. The following is a summary of significant disclosures of the housing authority.

### 1. Summary of significant accounting policies

provide an economically designed and constructed low-rent housing facility for senior citizens in The housing authority was formed under the applicable sections of the Wisconsin Statutes to the City of Burlington. The housing authority is governed by a five-member board of commissioners appointed by the city's mayor.

The housing authority uses the accrual basis of acccunting.

Property and equipment are stated at cost. Depreciation is provided on the straight line method over the estimated useful lives of the assets,

#### Cash and investments 7

The housing authority's cash and investments consist of deposits at local banks. At August 31, 2016, the housing authority's deposits totaled \$354,777. The carrying value of those deposits on the housing authority's financial statements was \$345,511, All of the housing authority's deposits at August 31, 2016 were covered by FDIC insurance.

#### Restricted cash

The housing authority is required to maintain separate restricted accounts for debt service, security deposits, and capital improvements and replacements. Restricted cash at August 31, 2016 consisted of the following: 3

account \$ 237,189 deposits 34,028	\$ 271,217
Reserve account Security deposits	Totals

## REQUIRED SUPPLEMENTARY INFORMATION

### Note 5 - Other Information - Continued

G. Housing Authority - Continued

4. Long-term debt

The Housing Authority's long-term debt as of August 31, 2016 consisted of the following:

1977 USDA Rural Development loan. This loan was reamortized on July 1, 2014 at a stated interest rate of 3,625%, however, a Rural Development interest subsidy reduces the rate paid to 1%. The loan has been deferred for 20 years and will be due for refinancing on July 1, 2034.

will be due for refinancing on July 1, 2034.

1984 USDA Rural Development loan. This loan was reamortized on July 1, 2014 at a stated interest rate of 3,625%, however, a Rural Development interest subsidy reduces the rate paid to 1%. The loan has been deferred for 20 years and at the land to 1% of 10 and 10 a

the rate paid to 1%. The loan has been deferred for 20 years and will be due for refinancing on July 1, 2034.

2014 USDA Rural Development loan. This loan was was authorized on July 10, 2014 for \$1,475,978 with principal payments to commence in September 2015. Interest in not charged on the loan. Monthly principal payments for the loan will be \$2,464 based on a 50 year amortization.

Total notes payable 2,210,161
Add: net pension liability 5,371
Less: current maturities (29,568)
Total long-term debt \$\$2,185,964

Interest payments of the scheduled payments below are reported at the subsidized rate of 1%.

Annual principal and interest payments to maturity are as follows:

Total	\$ 29,568	29,568	29,568	29,568	29,568	147,840	147,840	1,059,917	147,840	147,840	147,840	147,840	147,840	115,849
Interest	69	:	:	:	i	:	1	148,325	:	ì	:		I	:
Principal	\$ 29,568	29,568	29,568	29,568	29,568	147,840	147,840	911,592	147,840	147,840	147,840	147,840	147,840	115,849
Year	2017	2018	2019	2020	2021	2022 - 2026	2027 - 2031	2032 - 2036 *	2037 - 2041	2042 - 2046	2047 - 2051	2052 - 2056	2057 - 2061	2062 - 2065

The 1977 and 1984 USDA Rural Development loans are due for refinancing on July 1, 2034 including accrued interest of \$148,325.

2,358,486

\$ 148,325

Total notes payable - August 31, 2016 \$ 2,210,161

# Schedules of Required Supplementary Information

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) Wisconsin Retirement System

	2015
Proportion of the net pension asset (liability)	(0.03723434)%
Proportionate share of the net pension asset (liability)	\$(605,052)
Covered-employee payroll	\$4,234,746
Plan fiduciary net position as a percentage of the total pension liability (asset)	98.2%
	2014

	2014
Proportion of the net pension asset	0.03809625%
Proportionate share of the net pension asset	\$935,748
Covered-employee payroll	\$4,351,295
Plan fiduciary net position as a percentage of the total	102.74%
pension asset	

\*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year

### SCHEDULE OF CONTRIBUTIONS Wisconsin Retirement System

	2015
Contractually required contributions	\$346,167
Contributions in relation to the contractually required	\$346,167
contributions	
Contribution deficiency (excess)	\$0
Covered-employee payroll	\$4,234,746
Contributions as a percentage of covered-employee	8.17%
payroll	
	2014
Contractually required contributions	\$369,564
Contributions in relation to the contractually required	\$369,564
contributions	
Contribution deficiency (excess)	\$0
Covered-employee payroll	\$4,351,295
Contributions as a percentage of covered-employee	8,49%
payroll	

### Notes to Required Supplementary Information for the Year Ended December 31, 2016

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. There were no changes in the assumptions.

### SUPPLEMENTARY INFORMATION

A two-page combining balance sheet follows.

### CITY OF BURLINGTON COMBINING BALANCE SHEET NONMAJOR GOYERNMENTAL FUNDS DECEMBER 31, 2016

		Community	TIF No 3	Park			
	Library Operations	Block	Revolving	Develop- ment	Library Trust	Police Donations	Wehmhoff
Assets Cash and investments	\$ 129,774	\$ 75,512	69	\$ 134,381	\$ 106,972	\$ 20,281	\$ 54,774
Taxes receivable	405,500	3	Y		9	4	
Prepaid expenditures	+	¥		1,264	1	*	1
Notes receivable		869,799	198,492				1
Total Assets	535,274	743,210	198,492	135,645	106,972	20,281	54,774
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities:							
Accounts payable	17,180	4,			4		•
Due to other funds		4	Ģ	1		à	7
Advances from other funds						4	*
Total liabilities	17,180	*					1
Deferred Inflows of Resources: Deferred revenue	405,500	869,698	198.492	1			
Fund Balances Permanent	6			. 201	. 201		50,000
Assigned Total Fund Balances	112,594	75,512		135,645	106,972	20,281	54,774
Total Liabilities and Fund Balances	\$ 535,274	\$ 743,210	\$ 198,492	\$ 135,645	\$ 106.972	\$ 20,281	\$ 54,774

General						
Debt Service Fund	Revolving Capital Projects	Infrastructure	Storm Water Management	Swimming Pool	Facade	Total Nonmajor Funds
	\$1,567,177	\$ 393,946	\$ 32,234	69	69	\$ 2,515,051
406,157	14	Air	M.	×	×	811,657
٠	8,420	*	٠	æ	*	9,684
						866,190
406,157	1,575,597	393,946	32,234	,	1	4,202,582
4	13,843	7,038	32,234	•	٠	70,295
88	Ñ	ii¥	,	61,915	5,844	67,759
		1,424,252		,	1	1,424,252
	13,843	1,431,290	32,234	61,915	5,844	1,562,306
406,157					2	1,677,847
ŧI	ě	¥0	ħ	<b>4</b> 11	411	50,000
,	1,561,754	(1,037,344)		(61,915)	(5,844)	912,429
1	1,561,754	(1,037,344)		(61,915)	(5,844)	962,429
406,157	\$1,575,597	\$ 393,946	\$ 32,234		49	\$ 4,202,582

# CITY BURLINGTON COMBINING STATEMENT OF REVENUES, EXPUDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2016

			Speci	Special Revenue Funds	spo					Cap	Capital Projects Funds	S		
7	Library Operations	Community Development Block Grant	TIF No. 3 Revolving Loan	Park Develop- ment	Library Trust	Police Donations	Wehmhoff	General Debt Service Fund	Revolving Capital Projects	Infrastructure	Storm Water Management	Swimming Pool	Facade Grants	Total Nomnajor Funds
Revenues Taxes Intergovernmental	\$ 405,500	9	69	\$ 10		69		\$ 406,157	\$ 400,000	ı ı	· · ·	· ·	· · ·	\$ 1,211,657
Charges for services Investment income	20,733	6,385	2,471		417		4,277	169	7,656	36,254			. 98	58,891
Repayment of note receivable principal All other	23,842	19,126	11,438	86,519	14,918	12,874	•					4,000		30,564
Total Revenues	733,969	25,511	13,909	86,529	15,335	12,874	4,277	406,854	407,656	36,254		4,000	86	1,747,254
Expenditures														
Public safety		2 4	į,			4,143				10.991			. ,	4,143
Culture, recreation & education	016,779	0		ĺ	33,604			•	,	,	,	•	9	711,514
Conservation and development		4,028	51,701	1		1	4				117,123		16,975	189,827
Capital outlay				2,250	v		4		330.657	,	*	65,915	·	398,822
Debt service:	,			-	i	4		317.787			¥		7	317,787
Interest					•			212,649						212,649
Total Expenditures	677,910	4,028	51,701	2,250	33,604	4,143		530,436	330,657	10,991	117,123	65,915	16,975	1,845,733
Excess (deficiency) of revenues over (under) expenditures	56,059	21,483	(37,792)	84,279	(18,269)	8,731	4,277	(123,582)	76,999	25,263	(117,123)	(61,915)	(16,889)	(98,479)
Other Financing Sources (Uses) Transfers in Transfers out Sale of capital assets	0.53	143	158,914 (29,295)	25,000				123,582	2,850		127,826		20,000	455,322 (29,295) 2,850
Total Other Financing Sources			129,619	25,000				123,582	2,850		127,826		20,000	428,877
Net change in fund balances	56,059	21,483	91,827	109,279	(18,269)	8,731	4,277		79,849	25,263	10,703	(61,915)	3,111	330,398
Fund balances - beginning	56,535	54,029	(91,827)	26,366	125,241	11,550	50,497		1,481,905	(1,062,607)	(10,703)		(8,955)	632,031
Fund balances - ending	\$ 112,594	\$ 75,512	·	\$ 135,645	\$ 106,972	\$ 20,281	\$ 54,774	69	\$ 1,561,754	\$(1,037,344)	-	\$ (61,915)	\$ (5,844)	\$ 962,429

# SCHEDULE OF REVENUED SCHEDULE OF REVENUES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2016

Variance Positive (Negative)	\$ (2,612) (768) 15,888 113	12,621	3,614	215	(12)	(29)	4,643	3,958	(2,500)	25,383	(13)	57,725	472	(360)	(3,462)	(149)	122,498	(1,980)	116,519	(6.941)	(6,858)	\$ (13,799)
Actual	\$ 4,817,528 34,232 120,888 263	4,972,911	674,617	36,215	602,638	2,803	28,643	3,958	1	25,383	899	1,429,995	36,852	7,040	200	56,851	257,498	9,020	498,999	128.059	53,142	\$ 181,201
Original and Final Budget	\$ 4,820,140 35,000 105,000 150	4,960,290	671,003	36,000	602,933	2,832	24,000		2,500		189	1,372,270	36,380	7,400	135,000	57,000	135,000	11,000	382,480	135,000	000'09	\$ 195,000
	Taxes General property taxes Payments in lieu of taxes Room tax Interest on personal property taxes	Total Taxes	Intergovernmental Shared taxes from state	Fire insurance from state	Municipal services General transportation aid	Connecting streets	Recycling grants	State aid for police training	Safety aid	Forestry grant	DNR aid in lieu of tax	Total Intergovernmental	Licenses and Permits Business and occupational licenses	Weights and measures	Wisconsin cable 1 V licenses	Cell tower permit	Building and electrical permits	Right of way and zoning permits	Total Licenses and Permits	Fines and Forfeitures Court nenally costs	Parking violations	Total Fines and Forfeitures

## CITY OF BURLINGTON GENERAL FUND SCHEDULE OF REVENUES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2016

Original Variance and Final Positive Budget Actual (Negative)	6 1000	8 8,047	14,057	12,50U 58,990 26,490 10,00U 7,224 (2,776)	26,227	17,000 7,838 (9,162)	101,000 102,383 1,383	25,00C 33,745 8,745	10,006 (2,911) (12,911) 2,506 954 (1,546)	12,50C (1,957) (14,457)		10,000 17,980 7,980	516	2,600 2,712 112	28,60C 21,208 (7,392)	
	Charges for Services	Clerk's revenue	Fig. 3	Fire department Street department	Zoning and developer fees	Parks fees	Total Charges for Services	Special Assessments Sidewalks and all other	Interest Investment earnings Interest on special assessments	Total interest	Other	Lease of city property Insurance recoveries	Police donations	All other	Total Other	

# CITY OF BURLINGTON GENERAL FUND SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2016

	Original and Final Budget	Actual	Variance Positive (Negative)
General Government	6		
Mayor and city council	\$ 108,650	\$ 98,263	\$ 10,387
Municipal court	58,911	77,334	(18,423)
Administration	335,002	376,070	(41,068)
Finance - treasurer	198,894	194,892	4,002
City clerk	52,861	47,298	5,563
Elections	37,400	33,751	3,649
Assessor and board of review	50,700	49,118	1,582
City attorney	95,000	151,749	(56,749)
Total General Government	937,418	1,028,475	(91,057)
Public Safety			
Police department	2,790,059	2,749,767	40,292
Fire department	746,849	725,570	21,279
Building inspector	132,278	117,574	14,704
Total Public Safety	3,669,186	3,592,911	76,275
Public Works			
Street administration and maintenance	1,123,343	1,064,645	58,698
Street lighting	260,000	268,744	(8,744)
Sidewalks, curb and gutters	33,000	50,288	(17,288)
Stonn sewers	6,500	2,682	3,818
Parking structure	11,500	22,409	(10,909)
Garbage collection	363,272	375,284	(12,012)
Recycling	103,360	102,920	440
Landfill	25,000	29,988	(4,988)
Clean sweep	22,000	25,997	(3,997)
Total Public Works	1,947,975	1,942,957	5,018
Health and Human Services			
Health officer	74,617	74,617	
Cemetery	•	∞	(8)
Animal shelter	6,300	9,582	(3,282)
Total Health and Human Services	\$ 80,917	\$ 84,207	\$ (3,290)

# CITY OF BURLINGTON GENERAL FUND SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2016

	O g g	Original and Final Budget	Actual	ual	» 4 Z	Variance Positive (Negative)
Culture, Recreation and Education	e	000	e	000	6	
Senior citizens	9	2,500	9	2,517	9	(17)
Celebrations and festivals		. 1	_	12,200		(12,200)
Parks and forestry		671,717	53	530,924		140,793
Total Culture, Recreation and Education		675,217	54	546,641		128,576
Conservation and Development						
Economic development		75,000	14	146,306		(71,306)
Plan commission		88,300	S	56,470		31,830
Town annexation revenue sharing	ļ	32,960	7	22,367		10,593
Total Conservation and Development		196,260	22	225,143		(28,883)
Total Expenditures	\$ 7,	\$ 7,506,973	\$ 7,42	\$ 7,420,334	64	\$ 86,639

The following is a summary of the bonds and notes payable of the city as of December 31, 2016

		Outstanding
	Original	Principal
General Obligation Debt	Principal	12/31/2016
2007 refunding bonds	\$ 1,500,000	\$ 1,500,000
2011 refunding bonds	9,120,000	3,960,000
2012 street bonds	3,155,000	3,055,000
2012 refunding bonds	1,460,000	710,000
2014A refunding bonds	6,200,000	5,255,000
2015A refunding bonds	4,215,000	2,815,000
2015B promissory notes	4,500,000	4,500,000
2015 Fox River Bank loan	300,000	300,000
		\$ 22,095,000

2007 General Obligation Refunding Bands

The proceeds from this issue were used to refund a short-term note and to finance various infrastructure improvements. Interest is charged at rates of 4.10% to 4.375%.

April 1, 2017         Frincipal         Interest         Total           October 1, 2018         100,000         \$ 13,988         \$ 131,988           October 1, 2018         110,000         29,800         29,800           October 1, 2018         27,545         27,545           April 1, 2019         27,545         147,545           October 1, 2019         27,545         147,545           October 1, 2020         27,545         147,545           April 1, 2020         27,545         147,545           October 1, 2020         130,000         22,505         155,055           October 1, 2021         140,000         22,325         165,325           October 1, 2021         150,000         19,350         169,350           October 1, 2022         150,000         19,350         169,350           October 1, 2023         150,000         16,162         166,162           October 1, 2024         150,000         16,162         16,162           October 1, 2024         150,000         9,750         9,750           October 1, 2025         150,000         9,750         159,750           October 1, 2025         150,000         9,750         159,750           October 1, 202					
\$ 100,000 \$ 31,988 \$ \$ 29,800		Principal	Interest		Total
29,800 110,000 29,800 120,000 27,545 130,000 27,545 140,000 25,055 140,000 22,325 150,000 19,350 150,000 16,162 150,000 12,975 150,000 12,975 150,000 15,075 150,000	ıril 1, 2017	\$ 100,000	\$ 31,988	S	131,988
110,000 29,800  120,000 27,545  130,000 27,545  140,000 25,055  140,000 22,325  140,000 19,350  150,000 10,350  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 13,262  150,000 13,262	October 1, 2017	,	29,800		29,800
120,000 27,545  130,000 27,545  130,000 25,055  140,000 22,325  140,000 22,325  150,000 19,350  150,000 12,975  150,000 12,975  150,000 6,525  150,000 6,525  150,000 3,262  150,000 8,7486 \$ 1,	nil 1, 2018	110,000	29,800		139,800
120,000 27,545  - 25,055  130,000 25,055  140,000 22,325  150,000 19,350  150,000 19,350  150,000 12,975  150,000 12,975  150,000 6,525  150,000 3,262  150,000 3,262  150,000 3,262	tober 1, 2018		27,545		27,545
25,055 130,000 25,055 140,000 22,325 140,000 19,350 150,000 19,350 16,162 150,000 12,975 150,000 12,975 150,000 15,975 150,000	ril 1, 2019	120,000	27,545		147,545
130,000 25,055  - 22,325  140,000 22,325  150,000 19,350  150,000 16,162  150,000 12,975  150,000 12,975  150,000 6,525  150,000 6,525  150,000 6,525  150,000 3,262  150,000 8,7486 \$ 1,	October 1, 2019		25,055		25,055
140,000 22,325 140,000 22,325 150,000 19,350 150,000 16,162 150,000 12,975 150,000 13,262 150,000 13,262	ירו 1, 2020	130,000	25,055		155,055
140,000 22,325 190,000 19,350 150,000 16,162 150,000 12,975 150,000 12,975 150,000 9,750 150,000 6,525 150,000 3,262 150,000 8,7486 \$ 1,	tober 1, 2020	•	22,325		22,325
22 19,350 22 150,000 19,350 23 150,000 16,162 24 150,000 12,975 24 150,000 12,975 25 150,000 9,750 26 150,000 3,262 26 150,000 3,262 27,150,000 3,262 28 150,000 3,262 29 150,000 3,262	nil 1, 2021	140,000	22,325		162,325
150,000 19,350  150,000 16,162  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 12,975  150,000 13,262  150,000 13,262	tober 1, 2021	7	19,350		19,350
22 16,162 23 150,000 16,162 24 150,000 12,975 25 150,000 9,750 25 150,000 6,525 26 150,000 3,262 27,150,000 3,262 28 150,000 3,262 29 150,000 3,262 20 150,000 8,77486 \$ 1,7	יהו 1, 2022	150,000	19,350		169,350
23 150,000 16,162 24 12,975 24 150,000 9,750 25 150,000 6,525 26 150,000 3,262 27,4486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,7486 \$ 1,500,000 2,74486 \$ 1,500,	tober 1, 2022		16,162		16,162
23 150,000 12,975 24 150,000 9,750 25 150,000 6,525 26 150,000 3,262 27,1486 \$ 1,	April 1, 2023	150,000	16,162		166,162
24 150,000 12,975 25 150,000 9,750 26 150,000 6,525 26 150,000 3,262 27,1486 \$ 1,	October 1, 2023	•	12,975		12,975
24 9,750 25 150,000 9,750 6,525 26 150,000 6,525 3,262 8 1,500,000 3,262 150,000 3,262 150,000 3,262	ril 1, 2024	150,000	12,975		162,975
150,000 9,750 6,525 6,525 150,000 6,525 6,525 77,486 8 1,	tober 1, 2024	*	9,750		9,750
25 6,525 26 150,000 6,525 26 3,262 27,262 8 1,500,000 8 377,486 1,	ril 1, 2025	150,000	9,750		159,750
26 150,000 6,525 150,000 3,262 \$ 1,500,000 \$ 377,486 \$ 1,5	tober 1, 2025	*	6,525		6,525
26 3,262 150,000 3,262 \$ 1,500,000 \$ 377,486 \$ 1	ril 1, 2026	150,000	6,525		156,525
150,000 3,262 \$ 1,500,000 \$ 377,486 \$ 1	tober 1, 2026		3,262		3,262
\$ 1,500,000 \$ 377,486 \$	ril 1, 2027	150,000	3,262		153,262
		\$ 1,500,000	\$ 377,486	64	1,877,486

### CITY OF BURLINGTON LONG-TERM DEBT SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2016

2011 General Obligation Refunding Bonds
The proceeds from this issue were used to refund 2001 bonds issued for TIF No. 3 purposes Interest is charged at rates of 2,0% to 3,0%.

	Principal	Interest	sst		Total
kpril 1, 2017	\$ 905,000	€9	53,657	S	958,657
October 1, 2017	*		43,475		43,475
April 1, 2018	940,000		43,475		983,475
October 1, 2018	•		31,725		31,725
April 1, 2019	970,000		31,725		1,001,725
October 1, 2019	•		17,175		17,175
Аргіз 1, 2020	1,145,000		17,175		1,162,175
	\$ 3,960,000	\$ 2	38,407	69	4,198,407

<u>2012 General Obligation Street Bonds</u>

The proceeds from this issue were used to finar ce various infrastructure improvements, Interest is charged at rates of 2,0% to 2,8%.

	Pri	Principal	d	Interest		Total
April 1, 2017	<b>6</b> 9	50,000	SA	37,417	69	87,417
October 1, 2017				36,917		36,917
April 1, 2018		50,000		36,917		86,917
October 1, 2018				36,418		36,418
April 1, 2019		165,000		36,418		201,418
October 1, 2019				34,768		34,768
April 1, 2020		170,000		34,768		204,768
October 1, 2020				33,067		33,067
April 1, 2021		120,000		33,067		153,067
October 1, 2021		•		31,718		31,718
April 1, 2022		125,000		31,718		156,718
October 1, 2022				30,311		30,311
April 1, 2023		165,000		30,311		195,311
October 1, 2023		٠		28,455		28,455
April 1, 2024		200,000		28,455		228,455
October 1, 2024				26,205		26,205
April 1, 2025		190,000		26,205		216,205
October 1, 2025				24,068		24,068
April 1, 2026		195,000		24,068		219,068
October 1, 2026		,		21,776		21,776
April 1, 2027		200,000		21,776		221,776
October 1, 2027				19,326		19,326
April 1, 2028		205,000		19,326		224,326
October 1, 2028				16,713		16,713
April 1, 2029		215,000		16,713		231,713
October 1, 2029				13,864		13,864
April 1, 2030		220,000		13,864		233,864
October 1, 2030				10,894		10,894
April 1, 2031		385,000		10,894		395,894
October 1, 2031				5,600		5,600
April 1, 2032		400,000		2,600		405,600
	89	3,055,000	69	777,617	SA	3,832,617
	,					

### LONG-TERM DEBT SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2016 CITY OF BURLINGTON

2012 General Obligation Refunding Bonds
The proceeds from this issue were used to refund state trust fund loans issued in 2004, 2009 and 2011 for various purposes. Interest is charged at rates of 0.5% to 2.5%.

	E	Principal	Inte	Interest	ı	Total
2017	€9	145,000	69	6,307	64	151,307
1, 2017		•		5,401		5,401
2018		150,000		5,401		155,401
1, 2018		•		4,276		4,276
April 1, 2019		145,000		4,276		149,276
1, 2019		,		2,972		2,972
2020		155,000		2,972		157,972
1, 2020				1,383		1,383
2021		55,000		1,383		56,383
1, 2021				750		750
2022		000,09		750		60,750
	69	710,000	69	35,871	69	745,871

2014A General Obligation Refunding Bonds

The proceeds from this issue were used to refund the 2010A general obligation bonds. The proceeds from that issue were used to finance capital projects in the TIF No. 3 capital projects, environmental TIF, water utility and sewer utility funds. Interest is charged on the new debt at rates of 0.4% to 3.2%.

	Pric	Principal	- 1	Interest		Total
May 1, 2017	S	485,000	49	58,338	69	543,338
November 1, 2017		1		56,640		56,640
May 1, 2018		245,000		56,640		301,640
November 1, 2018		,		55,415		55,415
May 1, 2019		245,000		55,415		300,415
November 1, 2019				53,884		53,884
May 1, 2020		255,000		53,884		308,884
November 1, 2020				51,971		51,971
May 1, 2021		340,000		51,971		391,971
November 1, 2021		•		49,081		49,081
May 1, 2022		360,000		49,081		409,081
November 1, 2022		,		45,661		45,661
May 1, 2023		370,000		45,661		415,661
November 1, 2023				41,776		41,776
May 1, 2024		380,000		41,776		421,776
November 1, 2024		•		37,406		37,406
May 1, 2025		390,000		37,406		427,406
November 1, 2025				32,531		32,531
May 1, 2026		410,000		32,531		442,531
November 1, 2026				26,996		26,996
May 1, 2027		425,000		26,996		451,996
November 1, 2027		,		20,940		20,940
May 1, 2028		435,000		20,940		455,940
November 1, 2028		•		14,415		14,415
May 1, 2029		450,000		14,415		464,415
November 1, 2029		•		7,440		7,440
May 1, 2030		465,000		7,440		472,440

\$ 5,255,000

### LONG-TERM DEBT SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2016 CITY OF BURLINGTON

2015A General Obligation Refunding Bonds
The proceeds from this issue were used to refund the 2005 TIF District No. 3 lease revenue bonds. Interest is charged at rates of 2,0% to 3,0%.

	Principal	Interest		Total
May 1, 2017	\$ 1,405,000	\$ 28,150	s	1,433,150
November 1, 2017	•	14,100		14,100
May 1, 2018	1,410,000	14,100		1,424,100
	\$ 2,815,000	\$ 56.350	69	2.871.350

### 2015B General Obligation Promissory Notes

The proceeds from this issue were used to finance infrastructure improvements related to TIF District No. 5, Interest is charged at rates of 0.7% to 2.25%.

	4	Principal	Ч	Interest		Total
May 1, 2017	<b>€</b> 9	700,000	69	34,914	69	734,914
November 1, 2017				32,463		32,463
Aay 1, 2018		715,000		32,464		747,464
vember 1, 2018		•		28,531		28,531
May 1, 2019		735,000		28,531		763,531
vember 1, 2019				23,386		23,386
y 1, 2020		755,000		23,386		778,386
vember 1, 2020				16,968		16,968
Aay 1, 2021		780,000		16,969		496,962
November 1, 2021				9,169		9,169
May 1, 2022		815,000		9,169		824,169
	64	4 500 000	64	255 950	64	4 755 950

### 2015 Fox River Bank Loan

The proceeds from this issue were used to finance infrastructure improvements related to TIF District No. 5, Interest is charged at rates of 2, 25% to 3, 25%.

	Princi	pal	Interest	1	Total
May 1, 2017	S		\$ 3,41	3	3,413
November 1, 2017			3,431	_	3,431
May 1, 2018	9	00000	3,413	3	63,413
November 1, 2018			3,05	0	3,050
May 1, 2019	9	000'09	3,033	3	63,033
November 1, 2019			2,51	9	2,516
May 1, 2020	9	000,09	2,51	9	62,516
November 1, 2020			1,83	0	1,830
May 1, 2021	9	000,09	1,820	0.	61,820
November 1, 2021			66		991
May 1, 2022	9	000,09	986	9	986.09
	OE 3	0000	666 96	ď	326 900

Outstanding Principal	141,241	1,020,588	609'65	5 1,221,438
Original	342,149	1,147,507	147,220	15.1
Other I and Town Oblinetion	2013 vactor lease/purchase - U.S. Bancorp	2013 energy conservation program lease purchase - U.S. Bancorp	2014 DPW chipper lease purchase	

<u>2013 Vactor Lease Purchase</u>

The proceeds from this issue were used to purchase a new sewer vactor truck and chassis. Lease payments are for 5 years at an interest rate of 2.15%.

Total	72,906	72,907	145.813
	69	ı	64
nterest	3,037	1,535	4.572
П	69		69
Principal	698'69	71,372	141.241
Æ	<b>6</b> 9		69
	ber 5, 2017	ber 5, 2018	
	Decembe	<b>Decembe</b>	

### 2013 Energy Conservation Program Lease/Purchase

The proceeds from this issue were used for various energy conservation facilities improvements. The total amount of proceeds available is \$1,147,507 Lease payments are for 15 years at an interest rate of 2,698%

6,672 6,560	6,332 6,217	6,101	5,868	31.5								69
6,672	6,332 6,332 6,217	6,101	898,	31.							13	
			10 V	5,6	5,511	5,391	5,147	4,901	4,776	4,651	4,525	120,437
												69
16,657	16,997	17,228	17,461	17,698	17,818	17,938	18,182	18,428	18,553	18,678	18,804	369,472
												S
2017	2018	, 2018	119	, 2019	2020	120	, 2020	1	121	, 2021	2022	ed forward
ugust 15, 20 ovember 15	oruary 15, 2 ay 15, 2018 igust 15, 20	overnber 15,	ay 15, 2019	ovember 15,	bruary 15, 2	ay 15, 2020 agust 15, 20	ovember 15,	ay 15, 2021	ugust 15, 20	ovember 15.	bruary 15, 2	Balance carried forward
	7	117 8	17 2017 018 118 2018 019	17 2017 3018 18 2018 3019	17 2017 018 18 18 2018 (019 2019	17 018 18 18 019 2019 2019	17 2017 018 2018 2019 2019 2020	8 8 118 9 9 9 0 0 0	8 8 99 90 00 11	8 8 8 91 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	8 8 8 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	8 8 9 9 90 00 11 12 12 12

### CITY OF BURLINGTON LONG-TERM DEBT SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2016

# 2013 Energy Conservation Program Lease/Purchase - Continued

	Principal	Interest	_		Total
Balance brought forward	\$ 369,472	\$ 120	120,437	64	489,909
May 15, 2022	18,932	4	1,397		23,329
August 15, 2022	19,060	4	4,269		23,329
November 15, 2022	19,188	4	4,141		23,329
February 15, 2023	19,318	4	4,011		23,329
May 15, 2023	19,449	3	3,880		23,329
August 15, 2023	19,580	<u>е</u>	3,749		23,329
November 15, 2023	19,713	3	3,616		23,329
February 15, 2024	19,846	9	3,483		23,329
May 15, 2024	19,980	3	3,349		23,329
August 15, 2024	20,115	6	3,214		23,329
November 15, 2024	20,251	6	3,078		23,329
February 15, 2025	20,388	2	2,941		23,329
May 15, 2025	20,526	2	2,803		23,329
August 15, 2025	20,665	2	2,664		23,329
November 15, 2025	20,804	2	2,525		23,329
February 15, 2026	20,945	2	2,384		23,329
May 15, 2026	21,086	2	2,243		23,329
August 15, 2026	21,229	2	2,100		23,329
November 15, 2026	21,373		1,956		23,329
February 15, 2027	21,517	1	1,812		23,329
May 15, 2027	21,663	1	999,		23,329
August 15, 2027	21,809	-	,520		23,329
November 15, 2027	21,956	-	,373		23,329
February 15, 2028	22,105	_	,224		23,329
May 15, 2028	22,254	_	,075		23,329
August 15, 2028	22,405		924		23,329
November 15, 2028	22,556		773		23,329
February 15, 2029	22,709		620		23,329
May 15, 2029	22,862		467		23,329
August 15, 2029	23,017		312		23,329
November 15, 2029	23,815		156		23,971
	\$ 1,020,588	\$ 193	193,162	69	1,213,750

2014 DPW Chipper Lease Purchase The proceeds from this issue were used to purchase a new single axle chipper truck. Lease payments are for 5 years at an interest rate of 2.581%.

Total	30,963	30,963	926 19
	69		64
nterest	1,538	779	2317
교	69		G
Principal	29,425	30,184	59 609
P	64)		64
	October 1, 2017	October 1, 2018	
	October	October	

Outstanding	Original Principal	Principal 12/31/2016	\$ 4,465,837 \$ 2,971,113	926,948 586,047	2,050,000 1,235,000	2,044,276 1,633,564	7,439,911 6,501,562
		Utility Revenue Debt	2008 sewer revenue bonds - Clean Water Fund (No. 5096-02)	2008 sewer revenue bonds - Clean Water Fund (No. 5096-04)	2011 water revenue refunding bonds	2012 water revenue bonds - Clean Water Fund (No. 5475-01)	2012 sewer revenue bonds - Clean Water Fund (No. 5096-09)

2008 Clean Water Fund Loan (No. 5096-02)

The proceeds from this issue were used for various sewer utility improvements, Interest is charged at the rate of 2.569%.

	붑	Interest	6	Total
May 1, 2017	\$ 214,529	\$ 38,164	'n	252,693
November 1, 2017		35,408		35,408
May 1, 2018	220,040	35,408		255,448
November 1, 2018	i	32,582		32,582
May 1, 2019	225,693	32,582		258,275
November 1, 2019	1	29,683		29,683
May 1, 2020	231,491	29,683		261,174
November 1, 2020	•	26,709		26,709
May 1, 2021	237,438	26,709		264,147
November 1, 2021	à	23,660		23,660
May 1, 2022	243,538	23,660		267,198
November 1, 2022		20,531		20,531
May 1, 2023	249,794	20,531		270,325
November 1, 2023	ÿ	17,323		17,323
May 1, 2024	256,211	17,323		273,534
November 1, 2024		14,032		14,032
May 1, 2025	262,794	14,032		276,826
November 1, 2025		10,656		10,656
May 1, 2026	269,545	10,656		280,201
November 1, 2026	è	7,193		7,193
May 1, 2027	276,469	7,193		283,662
November 1, 2027		3,642		3,642
May 1, 2028	283,571	3,642		287,213
	\$ 2,971,113	\$ 481,002	69	3,452,115

### FOR THE YEAR ENDED DECEMBER 31, 2016 LONG-TERM DEBT SCHEDULES CITY OF BURLINGTON

### 2008 Clean Water Fund Loan (No. 5096-04)

The proceeds from this issue were used for various sewer utility improvements. Interest is charged at the rate of 2.365%

	Principal	Interest		Total
May 1, 2017	\$ 47,271	\$ 6,930	6/9	54,201
November 1, 2017	,	6,371		6,371
May 1, 2018	48,389	6,371		54,760
November 1, 2018	•	5,799		5,799
May 1, 2019	49,534	5,799		55,333
November 1, 2019	•	5,213		5,213
May 1, 2020	50,705	5,213		55,918
November 1, 2020		4,614		4,614
May 1, 2021	51,904	4,614		56,518
November 1, 2021		4,000		4,000
May 1, 2022	53,132	4,000		57,132
November 1, 2022		3,371		3,371
May 1, 2023	54,388	3,371		57,759
November 1, 2023		2,728		2,728
May 1, 2024	55,675	2,728		58,403
November 1, 2024		2,070		2,070
May 1, 2025	166,95	2,070		59,061
November 1, 2025	t	1,396		1,396
May 1, 2026	58,339	1,396		59,735
November 1, 2026	-0	902		200
May 1, 2027	612,65	200		60,425
	\$ 586,047	\$ 79,466	69	665,513

**2011 Water Revenue Refunding Bonds**The proceeds from this issue were used to refund the 2002 water revenue bonds that were issued to finance various water utility improvements. Interest is charged at rates of 2.0% to 3,5%.

	Principal	Interest	_		Total
May 1, 2017	\$ 190,000,0	\$ 19,6	19,6740	69	209,674.0
November 1, 2017	1	91	16,823		16,823
May 1, 2018	195,000	91	16,823		211,823
November 1, 2018	1	13	13,898		13,898
May 1, 2019	200,000	13	868,		213,898
November 1, 2019		10	10,899		10,899
May 1, 2020	210,000	10	668		220,899
November 1, 2020		7	7,539		7,539
May 1, 2021	215,000	7	7,539		222,539
November 1, 2021	1	3	3,938		3,938
May 1, 2022	225,000	3	3,938		228,938
	\$ 1,235,000	\$ 125	898	69	1,360,868

 $\underline{2012}$  Clean Water Fund Loan (No. 5475-01). The proceeds from this issue were used for various water utility improvements. Interest is charged at the rate of 2.2%

Total	111,074		112,098	15,898	113,144	14,829	114,215	13,735	115,307	12,618	116,425	11,476	117,566	10,309	118,733	9,117	119,927	7,898	121,146	6,652	122,391	5,379	123,664		11		126,295	1,389	127,653	
Interest	17,969	16,945	16,945	15,898	15,898	14,829	14,829	13,735	13,735	12,618	12,618	11,476	11,476	10,309	10,309	9,117	9,117	7,898	7,898	6,652	6,652	5,379	5,379	4,078	4,078	2,748	2,748	1,389	1389	
Principal	93,105		95,153		97,246		98,386	•	101,572	•	103,807		106,090	•	108,424		110,810		113,248		115,739	,	118,285		120,888	•	123,547		126,264	
	May 1, 2017	November 1, 2017	May 1, 2018	November 1, 2018	May 1, 2019	November 1, 2019	May 1, 2020	November 1, 2020	May 1, 2021	November 1, 2021	May 1, 2022	November 1, 2022	May 1, 2023	November 1, 2023	May 1, 2024	November 1, 2024	May 1, 2025	November 1, 2025	May 1, 2026	November 1, 2026	May 1, 2027	November 1, 2027	May 1, 2028	November 1, 2028	May 1, 2029	November 1, 2029	May 1, 2030	November 1, 2030	May 1, 2031	

### CITY OF BURLINGTON LONG-TERM DEBT SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2016

2012 Clean Water Fund Loan (No. 5096-09)
The proceeds from this issue were used for various sewer utility improvements. Interest is charged at the rate of 2,625%.

	Principal	Interest	Total	
May 1, 2017	\$ 332,204	\$ 85,333	\$	417,537
November 1, 2017		80,973		80,973
May 1, 2018	340,925	80,973	4	421,898
November 1, 2018	í	76,498		76,498
May 1, 2019	349,874	76,498	4	426,372
November 1, 2019		71,906	`	71,906
May 1, 2020	359,058	71,906	4	430,964
November 1, 2020		67,193		67,193
May 1, 2021	368,483	67,193	4	435,676
November 1, 2021	4	62,357		62,357
May 1, 2022	378,156	62,357	4	440,513
November 1, 2022		57,394	.,	57,394
May 1, 2023	388,083	57,394	4	445,477
November 1, 2023		52,300		52,300
May 1, 2024	398,270	52,300	4	450,570
November 1, 2024	i	47,073		47,073
May 1, 2025	408,724	47,073	4	455,797
November 1, 2025	,	41,709		41,709
May 1, 2026	419,453	41,709	4	461,162
November 1, 2026		36,203		36,203
May 1, 2027	430,464	36,203	4	166,667
November 1, 2027	i	30,553		30,553
May 1, 2028	441,764	30,553	4	472,317
November 1, 2028		24,755		24,755
May 1, 2029	453,360	24,755	4	478,115
November 1, 2029	•	18,805		18,805
May 1, 2030	465,261	18,805	4	484,066
November 1, 2030		12,698		12,698
May 1, 2031	477,474	12,698	4	490,172
November 1, 2031		6,431		6,431
May 1, 2032	490,009	6,431	4	496,440

7,960,591

1,459,029

64

\$ 6,501,562

### **APPENDIX B**

### FORM OF LEGAL OPINION

(See following pages.)

### Quarles & Brady LLP 411 East Wisconsin Avenue Milwaukee, WI 53202

### December 6, 2017

Re: City of Burlington, Wisconsin ("Issuer") \$1,495,000 General Obligation Promissory Notes, Series 2017D, dated December 6, 2017 ("Notes")

We have acted as bond counsel to the Issuer in connection with the issuance of the Notes. In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion.

Regarding questions of fact material to our opinion, we have relied on the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

The Notes are numbered from R-1 and upward; bear interest at the rates set forth below; and mature on April 1 of each year, in the years and principal amounts as follows:

<u>Year</u>	Principal Amount	<u>Interest Rate</u>
2010	ф1.45.000	0/
2018	\$145,000	%
2019	140,000	
2020	140,000	
2021	145,000	
2022	145,000	
2023	150,000	
2024	150,000	
2025	155,000	
2026	160,000	
2027	165,000	
	,	

Interest is payable semi-annually on April 1 and October 1 of each year commencing on April 1, 2018.

The Notes maturing on April 1, 2025 and thereafter are subject to redemption prior to maturity, at the option of the Issuer, on April 1, 2024 or on any date thereafter. Said Notes are redeemable as a whole or in part, and if in part, from maturities selected by the Issuer, and within each maturity by lot, at the principal amount thereof, plus accrued interest to the date of redemption.

The Notes maturing in the years	are subject to mandatory
redemption by lot as provided in the resolution au	thorizing the Notes, at the redemption price of
par plus accrued interest to the date of redemption	and without premium.

We further certify that we have examined a sample of the Notes and find the same to be in proper form.

Based upon and subject to the foregoing, it is our opinion under existing law that:

- 1. The Notes have been duly authorized and executed by the Issuer and are valid and binding general obligations of the Issuer.
- 2. All the taxable property in the territory of the Issuer is subject to the levy of <u>ad valorem</u> taxes to pay principal of, and interest on, the Notes, without limitation as to rate or amount. The Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Notes except to the extent that necessary funds have been irrevocably deposited into the debt service fund account established for the payment of the principal of and interest on the Notes.
- 3. The interest on the Notes is excludable for federal income tax purposes from the gross income of the owners of the Notes. The interest on the Notes is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on corporations (as that term is defined for federal income tax purposes) and individuals. However, for purposes of computing the alternative minimum tax imposed on corporations, the interest on the Notes is included in adjusted current earnings. The Code contains requirements that must be satisfied subsequent to the issuance of the Notes in order for interest on the Notes to be or continue to be excludable from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Notes to be included in gross income retroactively to the date of issuance of the Notes. The Issuer has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the Issuer comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Notes.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or any other offering material relating to the Notes. Further, we express no opinion regarding tax consequences arising with respect to the Notes other than as expressly set forth herein.

The rights of the owners of the Notes and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and similar laws affecting creditors' rights and may be subject to the exercise of judicial discretion in accordance with general principles of equity, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

**QUARLES & BRADY LLP** 

### **APPENDIX C**

### **BOOK-ENTRY-ONLY SYSTEM**

- 1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
- 2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
- 3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
- 4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

- 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
- 6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
- 7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
- 8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of DTC, and Indirect Participants.
- 9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
- 10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
- 11. The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
- 12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

### **APPENDIX D**

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

(See following pages.)

### CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and
delivered by the City of Burlington, Racine and Walworth Counties, Wisconsin (the "Issuer") in
connection with the issuance of \$1,495,000 General Obligation Promissory Notes, Series 2017D,
dated December 6, 2017 (the "Securities"). The Securities are being issued pursuant to a
resolution adopted on November 21, 2017 (the "Resolution") and delivered to
(the "Purchaser") on the date hereof. Pursuant to the Resolution, the
Issuer has covenanted and agreed to provide continuing disclosure of certain financial
information and operating data and timely notices of the occurrence of certain events. In
addition, the Issuer hereby specifically covenants and agrees as follows:

Section 1(a). Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the holders of the Securities in order to assist the Participating Underwriters within the meaning of the Rule (defined herein) in complying with SEC Rule 15c2-12(b)(5). References in this Disclosure Certificate to holders of the Securities shall include the beneficial owners of the Securities. This Disclosure Certificate constitutes the written Undertaking required by the Rule.

Section 1(b). Filing Requirements. Any filing under this Disclosure Certificate must be made solely by transmitting such filing to the MSRB (defined herein) through the Electronic Municipal Market Access ("EMMA") System at <a href="www.emma.msrb.org">www.emma.msrb.org</a> in the format prescribed by the MSRB. All documents provided to the MSRB shall be accompanied by the identifying information prescribed by the MSRB.

<u>Section 2. Definitions</u>. In addition to the defined terms set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" means any annual report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Audited Financial Statements" means the Issuer's annual financial statements, which are currently prepared in accordance with generally accepted accounting principles (GAAP) for governmental units as prescribed by the Governmental Accounting Standards Board (GASB) and which the Issuer intends to continue to prepare in substantially the same form.

"Final Official Statement" means the Official Statement dated November 22, 2017 delivered in connection with the Securities, which is available from the MSRB.

"Fiscal Year" means the fiscal year of the Issuer.

"Governing Body" means the Common Council of the Issuer or such other body as may hereafter be the chief legislative body of the Issuer.

"Issuer" means the City of Burlington, Wisconsin, which is the obligated person with respect to the Securities.

"Issuer Contact" means the City Clerk of the Issuer who can be contacted at 300 North Pine Street, Burlington, Wisconsin 53105, phone (262) 342-1161, fax (262) 763-3474.

"Listed Event" means any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" means the Municipal Securities Rulemaking Board.

"Participating Underwriter" means any of the original underwriter(s) of the Securities (including the Purchaser) required to comply with the Rule in connection with the offering of the Securities.

"Rule" means SEC Rule 15c2-12(b)(5) promulgated by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time, and official interpretations thereof.

"SEC" means the Securities and Exchange Commission.

### Section 3. Provision of Annual Report and Audited Financial Statements.

- (a) The Issuer shall, not later than 365 days after the end of the Fiscal Year, commencing with the year ending December 31, 2017, provide the MSRB with an Annual Report filed in accordance with Section 1(b) of this Disclosure Certificate and which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the Audited Financial Statements of the Issuer may be submitted separately from the balance of the Annual Report and that, if Audited Financial Statements are not available within 365 days after the end of the Fiscal Year, unaudited financial information will be provided, and Audited Financial Statements will be submitted to the MSRB when and if available.
- (b) If the Issuer is unable or fails to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send in a timely manner a notice of that fact to the MSRB in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.

Section 4. Content of Annual Report. The Issuer's Annual Report shall contain or incorporate by reference the Audited Financial Statements and updates of the following sections of the Final Official Statement to the extent such financial information and operating data are not included in the Audited Financial Statements:

- 1. DEBT Direct Debt
- 2. DEBT Debt Limit
- 3. VALUATIONS Current Property Valuations
- 4. TAX LEVIES AND COLLECTIONS Tax Levies and Collections

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which are available to the public on the MSRB's Internet website or filed with the SEC. The Issuer shall clearly identify each such other document so incorporated by reference.

### Section 5. Reporting of Listed Events.

- (a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Securities:
  - 1. Principal and interest payment delinquencies;
  - 2. Non-payment related defaults, if material;
  - 3. Unscheduled draws on debt service reserves reflecting financial difficulties;
  - 4. Unscheduled draws on credit enhancements reflecting financial difficulties;
  - 5. Substitution of credit or liquidity providers, or their failure to perform;
  - 6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Securities, or other material events affecting the tax status of the Securities;
  - 7. Modification to rights of holders of the Securities, if material;
  - 8. Securities calls, if material, and tender offers;
  - 9. Defeasances:
  - 10. Release, substitution or sale of property securing repayment of the Securities, if material:
  - 11. Rating changes;
  - 12. Bankruptcy, insolvency, receivership or similar event of the Issuer;
  - 13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake

- such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- 14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.

For the purposes of the event identified in subsection (a)12. above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

- (b) When a Listed Event occurs, the Issuer shall, in a timely manner not in excess of ten business days after the occurrence of the Listed Event, file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Listed Events described in subsections (a) (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Securities pursuant to the Resolution.
- (c) Unless otherwise required by law, the Issuer shall submit the information in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.
- <u>Section 6. Termination of Reporting Obligation</u>. The Issuer's obligations under the Resolution and this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all the Securities.
- Section 7. Issuer Contact; Agent. Information may be obtained from the Issuer Contact. Additionally, the Issuer may, from time to time, appoint or engage a dissemination agent to assist it in carrying out its obligations under the Resolution and this Disclosure Certificate, and may discharge any such agent, with or without appointing a successor dissemination agent.
- <u>Section 8. Amendment; Waiver.</u> Notwithstanding any other provision of the Resolution or this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, if the following conditions are met:
- (a)(i) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Issuer, or the type of business conducted; or
- (ii) This Disclosure Certificate, as amended or waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(b) The amendment or waiver does not materially impair the interests of beneficial owners of the Securities, as determined and certified to the Issuer by an underwriter, financial advisor, bond counsel or trustee.

In the event this Disclosure Certificate is amended for any reason other than to cure any ambiguities, inconsistencies, or typographical errors that may be contained herein, the Issuer agrees the next Annual Report it submits after such amendment shall include an explanation of the reasons for the amendment and the impact of the change, if any, on the type of financial statements or operating data being provided.

If the amendment concerns the accounting principles to be followed in preparing financial statements, then the Issuer agrees that it will give an event notice and that the next Annual Report it submits after such amendment will include a comparison between financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

<u>Section 10. Default.</u> (a) Except as described in the Final Official Statement, in the previous five years, the Issuer has not failed to comply in all material respects with any previous undertakings under the Rule to provide annual reports or notices of events.

(b) In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any holder of the Securities may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under the Resolution and this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an event of default with respect to the Securities and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

<u>Section 11. Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Participating Underwriters and holders from time to time of the Securities, and shall create no rights in any other person or entity.

IN WITNESS WHEREOF, we have executed this Certificate in our official capacities effective the 6th day of December, 2017.

	Jeannie Hefty	
	Mayor	
(SEAL)		
	Diahnn C. Halbach	
	City Clerk	

### APPENDIX E

### **NOTICE OF SALE**

### \$1,495,000\* GENERAL OBLIGATION PROMISSORY NOTES, SERIES 2017D CITY OF BURLINGTON, WISCONSIN

Bids for the purchase of \$1,495,000\* General Obligation Promissory Notes, Series 2017D (the "Notes") of the City of Burlington, Wisconsin (the "City") will be received at the offices of Ehlers & Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Municipal Advisors to the City, until 10:00 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via **PARITY**, in the manner described below, until 10:00 A.M. Central Time, on November 21, 2017, at which time they will be opened, read and tabulated. The bids will be presented to the Common Council for consideration for award by resolution at a meeting to be held at 6:30 P.M., Central Time, on the same date. The bid offering to purchase the Notes upon the terms specified herein and most favorable to the City will be accepted unless all bids are rejected.

### **PURPOSE**

The Notes are being issued pursuant to Section 67.12(12), Wisconsin Statutes, for public purposes, including financing capital projects related to flood recovery. The Notes are general obligations of the City, and all the taxable property in the City is subject to the levy of a tax to pay the principal of and interest on the Notes as they become due which tax may, under current law, be levied without limitation as to rate or amount.

### **DATES AND MATURITIES**

The Notes will be dated December 6, 2017, will be issued as fully registered Notes in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on April 1 as follows:

Year	Amount*	<u>Year</u>	Amount*	Year	Amount*
2018	\$145,000	2022	\$145,000	2026	\$160,000
2019	140,000	2023	150,000	2027	165,000
2020	140,000	2024	150,000		
2021	145,000	2025	155,000		

### **ADJUSTMENT OPTION**

### **TERM BOND OPTION**

Bids for the Notes may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

<sup>\*</sup> The City reserves the right to increase or decrease the amount of any individual maturity of the Notes in increments of \$5,000 on the day of sale. If individual maturities are increased or decreased, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

### **INTEREST PAYMENT DATES AND RATES**

Interest will be payable on April 1 and October 1 of each year, commencing April 1, 2018, to the registered owners of the Notes appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2019 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Notes of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

### **BOOK-ENTRY-ONLY FORMAT**

Unless otherwise specified by the purchaser, the Notes will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Notes, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Notes. So long as Cede & Co. is the registered owner of the Notes, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Notes.

### **OPTIONAL REDEMPTION**

At the option of the City, the Notes maturing on or after April 1, 2025 shall be subject to optional redemption prior to maturity on April 1, 2024 or on any date thereafter, at a price of par plus accrued interest.

Redemption may be in whole or in part of the Notes subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Notes to be redeemed shall be at the discretion of the City. If only part of the Notes having a common maturity date are called for redemption, then the City or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Note to be redeemed at the address shown on the registration books.

### **DELIVERY**

On or about December 6, 2017, the Notes will be delivered without cost to the winning bidder at DTC. On the day of closing, the City will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Notes is then pending or, to the best knowledge of officers of the City, threatened. Payment for the Notes must be received by the City at its designated depository on the date of closing in immediately available funds.

### **LEGAL OPINION**

An opinion as to the validity of the Notes and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the City, and will be available at the time of delivery of the Notes. The l egal opinion will be issued on the basis of existing law and will state that the Notes are valid and binding general obligations of the City; provided that the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding).

### STATEMENT REGARDING COUNSEL PARTICIPATION

Bond Counsel has not assumed responsibility for this Preliminary Official Statement or participated in its preparation (except with respect to the section entitled "TAX EXEMPTION" in the Preliminary Official Statement and the "FORM OF LEGAL OPINION" found in Appendix B).

### SUBMISSION OF BIDS

Bids must not be for less than \$1,480,050 nor more than \$1,524,900 plus accrued interest on the principal sum of \$1,495,000 from date of original issue of the Notes to date of delivery. Prior to the time established above for the opening of bids, interested parties may submit a bid as follows:

- 1) Electronically to bondsale@ehlers-inc.com; or
- 2) Facsimile submission to Ehlers, Facsimile Number (651) 697-8555; or
- Electronically via **PARITY** in accordance with this Notice of Sale until 10:00 A.M. Central Time, but no bid will be received after the time for receiving bids specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about **PARITY**, potential bidders may contact Ehlers or i-Deal LLC at 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, Telephone (212) 849-5021.

Bids must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of bids. Each bid must be unconditional except as to legality. Neither the City nor Ehlers shall be responsible for any failure to receive a facsimile submission.

A good faith deposit ("Deposit") in the amount of \$29,900 shall be made by the winning bidder by wire transfer of funds to **KleinBank**, **1550 Audubon Road**, **Chaska**, **Minnesota**, **ABA No. 091915654 for credit: Ehlers & Associates Good Faith Account No. 3208138**. Such Deposit shall be received by Ehlers no later than two hours after the bid opening time. The City reserves the right to award the Notes to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the City may award the Notes to the bidder submitting the next best bid provided such bidder agrees to such award. The Deposit will be retained by the City as liquidated damages if the bid is accepted and the Purchaser fails to comply therewith.

The City and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the bid is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the bid is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account

and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No bid can be withdrawn after the time set for receiving bids unless the meeting of the City scheduled for award of the Notes is adjourned, recessed, or continued to another date without award of the Notes having been made.

### **AWARD**

The Notes will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The City's computation of the interest rate of each bid, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Notes will be awarded by lot. The City reserves the right to reject any and all bids and to waive any informality in any bid.

### **BOND INSURANCE**

If the Notes are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the City requested and received a rating on the Notes from a rating agency, the City will pay that rating fee. Any rating agency fees not requested by the City are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Notes are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Notes.

### **CUSIP NUMBERS**

The City will assume no obligation for the assignment or printing of CUSIP numbers on the Notes or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

### **QUALIFIED TAX-EXEMPT OBLIGATIONS**

The City will designate the Notes as qualified tax-exempt obligations for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

### **CONTINUING DISCLOSURE**

In order to assist the underwriters in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, the City will enter into an undertaking for the benefit of the holders of the Notes. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

### **NEW ISSUE PRICING**

The winning bidder will be required to provide, in a timely manner, certain information necessary to compute the yield on the Notes pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and to provide a certificate which will be provided by Bond Counsel upon request.

(a) The winning bidder shall assist the City in establishing the issue price of the Notes and shall execute and deliver to the City at closing an "issue price" or similar certificate satisfactory to Bond Counsel setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Notes, together with the

supporting pricing wires or equivalent communications. All actions to be taken by the City under this Notice of Sale to establish the issue price of the Notes may be taken on behalf of the City by the City's municipal advisor identified herein and any notice or report to be provided to the City may be provided to the City's municipal advisor.

- (b) The City intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Notes) will apply to the initial sale of the Notes (the "competitive sale requirements") because:
  - (1) The City shall disseminate this Notice of Sale to potential underwriters in a manner that is reasonably designed to reach potential investors;
  - (2) all bidders shall have an equal opportunity to bid;
  - (3) the City may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
  - (4) the City anticipates awarding the sale of the Notes to the bidder who submits a firm offer to purchase the Notes at the highest price (or lowest interest cost), as set forth in this Notice of Sale.

Any bid submitted pursuant to this Notice of Sale shall be considered a firm offer for the purchase of the Notes, as specified in this bid.

- (c) If all of the requirements of a "competitive sale" are not satisfied, the City shall advise the winning bidder of such fact prior to the time of award of the sale of the Notes to the Underwriter. In such event, any bid submitted will not be subject to cancellation or withdrawal and the City agrees to use the rule selected by the Underwriter on its bid form to determine the issue price for the Notes. On its bid form, each Underwriter must select one of the following two rules for determining the issue price of the Notes: (1) the first price at which 10% of a maturity of the Notes (the "10% test") is sold to the public as the issue price of that maturity or (2) the initial offering price to the public as of the sale date as the issue price of each maturity of the Notes (the "hold-the-offering-price rule").
- If all of the requirements of a "competitive sale" are not satisifed and the Underwriter selects the hold-the-offering-price rule, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Notes to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Notes, that the underwriters will neither offer nor sell unsold Notes of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:
  - (1) the close of the fifth (5<sup>th</sup>) business day after the sale date; or
  - (2) the date on which the underwriters have sold at least 10% of that maturity of the Notes to the public at a price that is no higher than the initial offering price to the public.

The winning bidder shall promptly advise the City when the underwriters have sold 10% of that maturity of the Notes to the public at a price that is no higher than the initial offering price to the public, if that occurs prior to the close of the fifth (5<sup>th</sup>) business day after the sale date.

The City acknowledges that in making the representation set forth above, the winning bidder will rely on (i) the agreement of each underwriter to comply with the hold-the-price rule, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the

initial sale of the Notes to the public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offering-price rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Notes to the public, the agreement of each broker-dealer that is party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires. The City further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the hold-the-offering-price rule as applicable to the Notes.

- (e) <u>If all of the requirements of a "competitive sale" are not satisfied and the Underwriter selects the 10% test</u>, the Underwriter agrees to promptly report to the City, Bond Counsel and Ehlers the prices at which the Notes have been sold to the public. That reporting obligation shall continue, whether or not the closing date has occurred, until the 10% test has been satisfied as to each maturity of the Notes or until all of the Notes of a certain maturity have been sold.
- (f) By submitting a bid, each bidder confirms that (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the public the unsold Notes of each maturity allotted to it until it is notified by the winning bidder that either the 10% test has been satisfied as to the Notes of that maturity or all Notes of that maturity have been sold to the public, and (B) comply with the hold-theoffering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Notes to the public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the public the unsold Notes of each maturity allotted to it until it is notified by the winning bidder or such underwrier that either the 10% test has been satisfied as to the Notes of that maturity or all Notes of that maturity have been sold to the public, and (B) comply with the hold-the-offering-price rule, if applicable, in each case if an for so long as directed by the winning bidder or such underwriter and as set forth in the related pricing wires.
- (g) Sales of any Notes to any person that is a related party to an underwriter shall not constitute sales to the public for purposes of this Notice of Sale. Further, for purposes of this Notice of Sale:
  - (i) "public" means any person other than an underwriter or a related party,
  - (ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Notes to the public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Notes to the public),
  - (iii) a purchaser of any of the Notes is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of

another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and

(iv) "sale date" means the date that the Notes are awarded by the City to the winning bidder.

### PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Notes prior to the bid opening by request from Ehlers at <a href="www.ehlers-inc.com">www.ehlers-inc.com</a> by connecting to the Bond Sales link. The Syndicate Manager will be provided with an electronic copy of the Final Official Statement within seven business days of the bid acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of \$10.00 per copy.

Information for bidders and bid forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the Common Council

Steve DeQuaker, Finance Director/Treasurer City of Burlington, Wisconsin

### **BID FORM**

The Common Council City of Burlington, Wisconsin November 21, 2017

RE: DATED:	\$1,495,0 Decemb			on Promissory Notes,	, Series 2017	D			
the Purchas	ser) as state	ed in thi	is Official Statemen	ce with the Notice of s nt, we will pay you \$_ gistered Notes bearing		(not	less than \$1,480,	050 nor more than \$	
		% due	2018		% due	2022		% due	2026
						2023		% due	2027
					% due	2024			
		% due	2021		% due	2025			
If individua	al maturitie	es are in	ncreased or decrea	crease the amount of a sed, the purchase price than 2.00% less than	e proposed w	ill be adjusted	d to maintain the	same gross spread p	per \$1,000.
proposed f	or the 201	9 matu	rity, then the low	est rate that may be p ingle, uniform rate. E	roposed for	any later mat	urity is 2.50%.)	All Notes of the sam	e maturity must
will wire or Account N the right to federal wire bidder subrius. If the Dopursuant to New York,  This bid is the Securiti We have re Statement.  This bid is is not subject By submitting bonds. YE	arr Deposit  o. 3208138  award the e reference mitting the eposit is with the Notice New York  subject to ties and Exc  acceived and As Syndica a firm ofference to any coming this bid ES:  betitive sale	to Klei 8. Such Notes number next be ired to s e of Sal c, in acc the City change I review ate Mai r for the conditio , we con NO:	nBank, 1550 Aud n Deposit shall be not a winning bidder has been received established provided susuch escrow accounts. This bid is for procordance with the commission under wed the Official Stanager, we agree to be purchase of the Nons, except as permanfirm that we are an account to the commission under the commission under the official stanager.	ubon Road, Chaska, received by Ehlers & A er whose wire transfer ed. In the event the Douch bidder agrees to sunt, we agree to the comprompt acceptance and Notice of Sale. Deliver the Securities Excharatement and have submarted by the Notice of International the City with Notes identified in the Intited by the Notice of Intumeration and have submarted by the Notice of Intumeration and Intumera	Minnesota, Associates not its initiated be eposit is not its che award. If additions and did is conditionery is anticipalertaking to page Act of 19 mitted our requithe reofferin Notice of Sale.	ABA No. 0919 later than two out not receive received as pr our bid is not uties of Ehler al upon deliv ated to be on o rovide contin 34 as describe uests for addit g price of the e, on the terms ed industry re	o hours after the led by such time provided above, the accepted, said des & Associates, I ery of said Notes for about December upon disclosure upon disclosure upon disclosure with the Preliminational information Notes within 24 set forth in this putation for under	it: Ehlers & Associa bid opening time. The provided that such we city may award eposit shall be promue, as escrow holder to The Depository for 6, 2017.  Inder Rule 15c2-12 ary Official Statemen or corrections to the hours of the bid acceptable form and the Noterwriting new issuance.	tes Good Faith ne City reserves rinning bidder's the Notes to the ptly returned to r of the Deposit, Trust Company, promulgated by nt for this Issue. The Final Official eptance. The Good Faith ne Final Official eptance. The Final Official eptance of Sale, and the Good Faith ne City reserves the Final Official eptance.
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Account M	lanager:				By:				
Account M	lembers:								
	t (including	g any di	scount or less any p	ccording to our compu premium) computed fro					
The forego	ing offer is	hereby	y accepted by and	on behalf of the Comr	non Council	of the City of	Burlington, Wis	consin, on Novembe	er 21, 2017.
By:					By:				
Title:					Title:				