

PRELIMINARY OFFICIAL STATEMENT DATED OCTOBER 10, 2019

In the opinion of Dorsey & Whitney LLP, Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes, (ii) is not an item of tax preference for federal alternative minimum tax purposes, (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for federal or Minnesota alternative minimum tax purposes. Interest on the Bonds is included, however, in taxable income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions.

The District will not designate the Bonds as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986. See "TAX CONSIDERATIONS" herein.

New Issue

Rating Application Made: Moody's Investors Service, Inc.

INDEPENDENT SCHOOL DISTRICT NO. 273 (EDINA), MINNESOTA (Hennepin County)

(Minnesota School District Credit Enhancement Program)

\$20,090,000* GENERAL OBLIGATION SCHOOL BUILDING REFUNDING BONDS, SERIES 2019B

PROPOSAL OPENING: October 23, 2019, 10:00 A.M., C.T.

CONSIDERATION: Not later than 11:59 P.M., C.T. on October 23, 2019 (PARAMETERS RESOLUTION)

PURPOSE/AUTHORITY/SECURITY: The \$20,090,000* General Obligation School Building Refunding Bonds, Series 2019B (the "Bonds") are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by Independent School District No. 273 (Edina), Minnesota (the "District"), for the purpose of effecting a current refunding of certain outstanding general obligations of the District as more fully described herein. The Bonds will be general obligations of the District for which its full faith, credit and taxing powers are pledged. Delivery is subject to receipt of an approving legal opinion of Dorsey & Whitney LLP, Minneapolis, Minnesota.

DATE OF BONDS: November 14, 2019

MATURITY: February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2021	\$4,470,000	2023	\$5,175,000
2022	4,875,000	2024	5,570,000

MATURITY ADJUSTMENTS: * The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BONDS: See "Term Bond Option" herein.

INTEREST: August 1, 2020 and semiannually thereafter.

OPTIONAL

REDEMPTION: The Bonds are being offered without option of prior optional redemption.

MINIMUM PROPOSAL: \$19,989,550.

GOOD FAITH DEPOSIT: A good faith deposit in the amount of \$401,800 shall be made by the winning bidder by wire transfer of funds.

PAYING AGENT: Bond Trust Services Corporation

BOND COUNSEL: Dorsey & Whitney LLP

MUNICIPAL ADVISOR: Ehlers and Associates, Inc.

BOOK-ENTRY-ONLY: See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).

This Preliminary Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy these securities nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction. This Preliminary Official Statement is in a form deemed final as of its date for purposes of SEC Rule 15c2-12(b) (1), but is subject to revision, amendment and completion in a Final Official Statement.

REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the District. ***This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.***

This Preliminary Official Statement is not to be construed as a contract with the Syndicate Manager or Syndicate Members. Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers and Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the District and other sources for which there is reasonable basis for believing the information is accurate and complete. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein. Compensation of Ehlers and Associates, Inc., payable entirely by the District, is contingent upon the delivery of the Bonds.

COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

Preliminary Official Statement: This Preliminary Official Statement was prepared for the District for dissemination to potential investors. Its primary purpose is to disclose information regarding the Bonds to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Preliminary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

Review Period: This Preliminary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers and Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will not be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Preliminary Official Statement, interested bidders will be informed by an addendum prior to the sale.

Final Official Statement: Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

Continuing Disclosure: Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the District is required to comply with the Rule.

CLOSING CERTIFICATES

Upon delivery of the Bonds, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Bonds and all times subsequent thereto up to and including the time of the delivery of the Bonds, this Preliminary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Bonds; (3) a certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Bonds, (b) neither the corporate existence or boundaries of the District nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the District which indicates that the District does not expect to use the proceeds of the Bonds in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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EDINA SCHOOL BOARD

		<u>Term Expires</u>
Leny Wallen-Friedman	Chairperson	January 2020
Erica Allenburg	Vice Chairperson	January 2022
Sarah Patzloff	Clerk	January 2020
Matthew Fox	Treasurer	January 2022
Amir Gharbi	Member	January 2020
Ellen Jones	Member	January 2022
Owen Michaelson	Member	January 2022

ADMINISTRATION

John Schultz, Superintendent of Schools
John Toop, Director of Business Services

PROFESSIONAL SERVICES

Dorsey & Whitney LLP, Bond Counsel and District Attorney, Minneapolis, Minnesota

Ehlers and Associates, Inc., Municipal Advisors, Roseville, Minnesota
(Other offices located in Waukesha, Wisconsin and Denver, Colorado)

INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding Independent School District No. 273 (Edina), Minnesota (the "District") and the issuance of its \$20,090,000* General Obligation School Building Refunding Bonds, Series 2019B (the "Bonds"). Any descriptions or summaries of the Bonds, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Bonds to be included in the resolution awarding the issuance and sale of the Bonds ("Award Resolution").

Inquiries may be directed to Ehlers and Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Roseville, Minnesota, (651) 697-8500, the District's municipal advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at www.ehlers-inc.com by connecting to the Bond Sales link and following the directions at the top of the site.

THE BONDS

GENERAL

The Bonds will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of November 14, 2019. The Bonds will mature on February 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2020, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). All Bonds of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Bonds are held under the book-entry system, beneficial ownership interests in the Bonds may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Bonds shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Bonds shall be payable as provided in the Award Resolution.

The District has selected Bond Trust Services Corporation, Roseville, Minnesota, to act as paying agent (the "Paying Agent"). Bond Trust Services Corporation and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

The Bonds are being offered without the option of prior optional redemption.

*Preliminary, subject to change.

AUTHORITY; PURPOSE

The Bonds are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by the District, for the purpose of effecting a current refunding of the District’s \$50,370,000 General Obligation School Building Refunding Bonds, Series 2011B (the "Series 2011B Bonds") as follows:

Issue Being Refunded	Date of Refunded Issue	Call Date	Call Price	Maturities Being Refunded	Interest Rates	Principal to be Refunded	CUSIP Base 280659
Series 2011B Bonds	10/5/11	2/1/20	Par	2021	5.00%	\$5,085,000	SL8
				2022	4.00%	5,305,000	SM6
				2023	4.00%	5,575,000	SN4
				2024	4.00%	<u>5,930,000</u>	SP9
Total Series 2011B Bonds Being Refunded						<u>\$21,895,000</u>	

Proceeds of the Bonds will be used to call and prepay the maturities described above and to pay all or most of the costs of issuance. The District will pay the principal and interest payment due on February 1, 2020 from the Debt Service Fund for the Series 2011B Bonds.

ESTIMATED SOURCES AND USES*

Sources		
Par Amount of Bonds	\$20,090,000	
Reoffering Premium	<u>1,936,243</u>	
Total Sources		\$22,026,243
Uses		
Total Underwriter's Discount (0.400%)	\$80,360	
Costs of Issuance	95,600	
Deposit to Current Refunding Fund	21,847,842	
Rounding Amount	<u>2,441</u>	
Total Uses		\$22,026,243

*Preliminary, subject to change.

SECURITY

The Bonds are general obligations of the District to which its full faith, credit and taxing powers are pledged. In accordance with Minnesota Statutes, the District will levy each year an amount not less than 105% of the debt service requirements on the Bonds. In the event funds on hand for payment of principal and interest are at any time insufficient, the District is required to levy additional taxes upon all taxable properties within its boundaries without limit as to rate or amount to make up any deficiency.

RATING

The District will be participating in the State of Minnesota Credit Enhancement Program ("MNCEP") for this issue and is requesting a rating from Moody's Investors Service ("Moody's"). Moody's has a policy which assigns a minimum rating of "Aa2" to issuers participating in the MNCEP. The "Aa2" rating is based on the State of Minnesota's current "Aa1" rating from Moody's. See "STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS" for further details.

The District currently has a "Aaa" underlying rating from Moody's and will be requesting an underlying rating on this issue. Such rating reflects only the views of such organization and explanations of the significance of such rating may be obtained from the rating agency furnishing the same. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgement of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Bonds, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the District nor the underwriter undertake responsibility to bring to the attention of the owner of the Bonds any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS

By resolution adopted for this issue on September 16, 2019 (the "Resolution"), the District has covenanted and obligated itself to be bound by the provisions of Minnesota Statutes, Section 126C.55, which provides for payment by the State of Minnesota in the event of a potential default of a school district obligation (herein referred to as the "State Payment Law" or the "Law"). The provisions of the State Payment Law shall be binding on the District as long as any obligations of the issue remain outstanding.

Under the State Payment Law, if the District believes it may be unable to make a principal or interest payment for this issue on the due date, it must notify the Commissioner of Education as soon as possible, but not less than 15 working days prior to the due date (which notice is to specify certain information) that it intends to exercise the provisions of the Law to guarantee payment of the principal and interest when due. The District also covenants in the Resolution to deposit with the Paying Agent for the issue three business days prior to the date on which a payment is due an amount sufficient to make that payment or to notify the Commissioner of Education that it will be unable to make all or a portion of the payment.

The Law also requires the Paying Agent for this issue to notify the Commissioner of Education if it becomes aware of a potential default in the payment of principal and interest on these obligations, or if, on the day two business days prior to the payment date, there are insufficient funds to make the payment or deposit with the Paying Agent.

The Law also requires, after receipt of a notice which requests a payment pursuant to the Law, after consultation with the Paying Agent and District, and after verifying the accuracy of the information provided, the Commissioner of Education shall notify the Commissioner of Management and Budget of the potential default. The State Payment Law provides that "upon receipt of this notice . . . the Commissioner of Management and Budget shall issue a warrant and authorize the Commissioner of Education to pay to the Paying Agent for the debt obligation the specified amount on or before the date due. The amounts needed for purposes of subdivision are annually appropriated to the Department of Education from the state general fund."

The Law requires that all amounts paid by the State on behalf of any School District are required to be repaid by the District to the State with interest, either via a reduction in State aid payable to the District, or through the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education.

In its Official Statement dated August 6, 2019, for General Obligation State Bonds, Series 2019A, 2019B, 2019C and 2019D, the State of Minnesota disclosed the following information about the State Credit Enhancement Program for School Districts.

"As the date of this Official Statement, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2046, is approximately \$15.1 billion. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of the date of this Official Statement is \$2.3 billion, with the maximum amount of principal and interest payable in any one month being \$889.3 million. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts."

CONTINUING DISCLOSURE

In order to assist brokers, dealers, and municipal securities dealers, in connection with their participation in the offering of the Bonds, to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities and Exchange Act of 1934, as amended (the "Rule"), the District shall agree to provide certain information to the Municipal Securities Rulemaking Board (MSRB) through its Electronic Municipal Market Access (EMMA) system, or any system that may be prescribed in the future. The Rule was last amended, effective February 27, 2019, to include an expanded list of material events.

On the date of issue and delivery, the District shall execute and deliver a Continuing Disclosure Certificate, under which the District will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule (the "Disclosure Undertaking"). The details and terms of the Disclosure Undertaking for the District are set forth in Appendix D. Such Disclosure Undertaking will be in substantially the form attached hereto.

A failure by the District to comply with any Disclosure Undertaking will not constitute an event of default on the Bonds. However, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

In the previous five years, the District believes it has not failed to comply in all material respects with its prior undertakings under the Rule. The District has reviewed its continuing disclosure responsibilities along with any changes to the Rule, to ensure compliance. Ehlers is currently engaged as dissemination agent for the District.

LEGAL OPINION

An opinion in substantially the form attached hereto as Appendix B will be furnished by Dorsey & Whitney LLP ("Bond Counsel"), Minneapolis, Minnesota, bond counsel to the District.

TAX CONSIDERATIONS

The following is a summary of certain U.S. federal and Minnesota income tax considerations relating to the purchase, ownership, and disposition of the Bonds. This summary is based on the U.S. Internal Revenue Code of 1986 (the "Code") and the Treasury Regulations promulgated thereunder, judicial decisions, and published rulings and administrative pronouncements of the Internal Revenue Service (the "IRS"), all as of the date hereof and all of which are subject to change, possibly with retroactive effect. Any such change could adversely affect the matters discussed below, including the tax exemption of interest on the Bonds. The District has not sought and will not seek any rulings from the IRS regarding the matters discussed below, and there can be no assurance the IRS or a court will not take a contrary position regarding these matters.

Prospective purchasers of Bonds should consult their own tax advisors with respect to applicable federal, state, and local tax rules, and any pending or proposed legislation or regulatory or administrative actions, relating to the Bonds based on their own particular circumstances.

This summary is for general information only and is not intended to constitute a complete analysis of all tax considerations relating to the purchase, ownership, and disposition of Bonds. It does not address the U.S. federal estate and gift tax or any state, local, or non-U.S. tax consequences except with respect to Minnesota income tax to the extent specified herein. This summary is limited to consequences to U.S. holders that purchase the Bonds for cash at original issue and hold the Bonds as "capital assets" (generally, property held for investment).

This discussion does not address all aspects of U.S. federal income or state taxation that may be relevant to particular holders of Bonds in light of their specific circumstances or the tax considerations applicable to holders that may be subject to special income tax rules, such as holders subject to special tax accounting rules under Section 451(b) of the Code; insurance companies, brokers, dealers, or traders in stocks, securities, or currencies or notional principal contracts; foreign corporations subject to the branch profits tax; holders receiving payments in respect to the Bonds through foreign entities; and S corporations, partnerships, or other pass-through entities or investors therein.

For purposes of this discussion, the "issue price" of a maturity of Bonds is the first price at which a substantial amount of Bonds of that maturity is sold for cash to persons other than bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers.

Tax Exempt Interest

In the opinion of Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes (ii) is not an item of tax preference for federal alternative minimum tax purposes; (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for federal or Minnesota alternative minimum tax purposes. Interest on the Bonds is included, however, in taxable income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions.

The Code establishes certain requirements that must be met after the issuance of the Bonds in order that interest on the Bonds be excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts. These requirements include, but are not limited to, provisions regarding the use of Bond proceeds and the facilities financed or refinanced with such proceeds and restrictions on the investment of Bond proceeds and other amounts. The District has made certain representations and has covenanted to comply with certain restrictions, conditions, and requirements designed to ensure interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or noncompliance with these covenants may cause interest on the Bonds to be included in federal gross income or in Minnesota taxable net income retroactively to their date of issue. Bond Counsel has not independently verified the accuracy of these representations and will not verify the continuing compliance with these covenants. No provision has been made for redemption of or for an increase in the interest rate on the Bonds in the event that interest on the Bonds is included in federal gross income or in Minnesota taxable net income.

Original Issue Discount

Bonds may be issued at a discount from their principal amount (any such Bonds being "Discount Bonds"). The excess of the principal amount payable on Bonds of a given maturity over their issue price constitutes "original issue discount" ("OID"). OID that accrues to a holder of a Discount Bond is excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts to the same extent that stated interest on such Discount Bond would be so excluded. The amount of OID that accrues on a Discount Bond is added to the holder's federal and Minnesota tax bases. OID is taxable under the Minnesota franchise tax on corporations and financial institutions.

OID on a Discount Bond generally accrues pursuant to a constant-yield method that reflects semiannual compounding on dates that are determined by reference to the maturity date of the Discount Bond. The amount of OID that accrues for any particular semiannual accrual period generally is equal to the excess of (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For this purpose, the adjusted issue price is determined by adding to the issue price for such Discount Bonds the OID that is treated as having accrued during all prior accrual periods. If a Discount Bond is sold or otherwise disposed of between semiannual compounding dates, then the original issue discount that would have accrued for that accrual period for federal income tax purposes is allocated ratably to the days in such accrual period.

If a Discount Bond is purchased for a cost that exceeds the sum of the issue price plus accrued interest and accrued OID, the amount of OID that is deemed to accrue thereafter to the purchaser is reduced by an amount that reflects amortization of such excess over the remaining term of such Discount Bond. If the excess is greater than the amount of remaining OID, the basis reduction rules for amortizable bond premium may result in taxable gain upon sale or other disposition of the Bonds, even if the Bonds are sold, redeemed or retired for an amount equal to or less than their cost.

It is possible under certain state and local income tax laws that original issue discount on a Discount Bond may be taxable in the year of accrual and may be deemed to accrue differently than under federal law.

Market Discount

If a Bond is purchased for a cost that is less than the Bond's issue price (plus accrued original issue discount, if any), the purchaser will be treated as having purchased the Bond with market discount (unless a statutory *de minimis* rule applies). Market discount is treated as ordinary income and generally is recognized on the maturity or earlier disposition of the Bond (to the extent that the gain realized does not exceed the accrued market discount on the Bond).

Bond Premium

A holder that acquires a Bond for an amount in excess of its principal amount generally must, from time to time, reduce the holder's federal and Minnesota tax basis for the Bond. Premium generally is amortized for federal income tax purposes and Minnesota income and franchise tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Accordingly, holders who acquire Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes or for purposes of the Minnesota income tax applicable to individuals, estates, or trusts.

Related Tax Considerations

Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain social security and railroad retirement benefits to take interest on the Bonds into account in determining the taxability of such benefits.

Section 265(a) of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds, and Minnesota law similarly denies a deduction for such interest in the case of individuals, estates, and trusts. In the case of a financial institution, generally, no deduction is allowed under Section 265(b) of the Code for that portion of the holder's interest expense that is allocable to interest on tax-exempt obligations, such as the Bonds, unless the obligations are "qualified tax-exempt obligations". Indebtedness may be allocated to the Bonds for this purpose even though not directly traceable to the purchaser of the Bonds. The Bonds are not "qualified tax exempt obligations" for purposes of Section 265(b)(3) of the Code.

The ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Bonds, may affect a holder's federal, state, or local tax liability in some additional circumstances. The nature and extent of these other tax consequences depends upon the particular tax status of the holder and the holder's other items of income or deduction.

Sale or Other Disposition

A holder will generally recognize gain or loss on the sale, exchange, redemption, retirement, or other disposition of a Bond equal to the difference between (i) the amount realized less amounts attributable to any accrued but unpaid stated interest and (ii) the holder's adjusted tax basis in the Bond. The amount realized includes the cash and the fair market value of any property received by the holder in exchange for the Bond. A holder's adjusted tax basis in a Bond generally will be equal to the amount that the holder paid for the Bond, increased by any accrued original issue discount with respect to the Bond and reduced by the amount of any amortized bond premium on the Bond. Except to the extent attributable to market discount (which will be taxable as ordinary income to the extent not previously included in income), any gain or loss will be capital gain or loss and will be long-term capital gain or loss if the holder held the Bond for more than one year. Long-term capital gains recognized by certain non-corporate persons, including individuals, generally are taxable at a reduced rate. The deductibility of capital losses is subject to significant limitations.

Information Reporting and Backup Withholding

Payments of interest on the Bonds (including any allocable bond premium or accrued original issue discount) and proceeds from the sale or other disposition of the Bonds are expected to be reported to the IRS as required under applicable Treasury Regulations. Backup withholding will apply to these payments if the holder fails to provide an accurate taxpayer identification number and certification that it is not subject to backup withholding (generally on an IRS Form W-9) or otherwise fails to comply with the applicable backup withholding requirements. Backup withholding is not an additional tax. Any amounts withheld under the backup withholding rules may be allowed as a refund or a credit against the holder's U.S. federal income tax liability, provided that the required information is timely furnished to the IRS. Certain holders are exempt from information reporting. Potential holders should consult their own tax advisors regarding qualification for an exemption and the procedures for obtaining such an exemption.

MUNICIPAL ADVISOR

Ehlers has served as municipal advisor to the District in connection with the issuance of the Bonds. The Municipal Advisor cannot participate in the underwriting of the Bonds. The financial information included in this Preliminary Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a municipal advisor.

MUNICIPAL ADVISOR AFFILIATED COMPANIES

Bond Trust Services Corporation ("BTSC") and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, Colorado, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the District, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the District under an agreement separate from Ehlers.

INDEPENDENT AUDITORS

The basic financial statements of the District for the fiscal year ended June 30, 2018 have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A. ("MMKR"), Minneapolis, Minnesota, independent auditors (the "Auditor"). The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Official Statement.

RISK FACTORS

Following is a description of possible risks to holders of the Bonds without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

Taxes: The Bonds are general obligations of the District, the ultimate payment of which rests in the District's ability to levy and collect sufficient taxes to pay debt service. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the District in time to pay debt service when due.

State Actions: Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the state may affect the overall financial condition of the District, the taxable value of property within the District, and the ability of the District to levy and collect property taxes.

Future Changes in Law: Various State and federal laws, regulations and constitutional provisions apply to the District and to the Bonds. The District can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the District or the taxing authority of the District.

Ratings; Interest Rates: In the future, the District's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Bonds for resale prior to maturity.

Tax Exemption: If the federal government or the State of Minnesota taxes all or a portion of the interest on municipal obligations, directly or indirectly, or if there is a change in federal or state tax policy, the value of the Bonds may fall for purposes of resale. Noncompliance following the issuance of the Bonds with certain requirements of the Code and covenants of the bond resolution may result in the inclusion of interest on the Bonds in gross income of the recipient for United States income tax purposes or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to United States or State of Minnesota income taxation, retroactive to the date of issuance.

Continuing Disclosure: A failure by the District to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Bonds. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

State Economy; State Aids: State of Minnesota cash flow problems could affect local governments and possibly increase property taxes.

Book-Entry-Only System: The timely credit of payments for principal and interest on the Bonds to the accounts of the Beneficial Owners of the Bonds may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the District to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Bonds.

Economy: A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the District, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the District may have an adverse effect on the value of the Bonds in the secondary market.

Secondary Market for the Bonds: No assurance can be given that a secondary market will develop for the purchase and sale of the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Bonds at the request of the owners thereof. Prices of the Bonds as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Bonds. Such market value could be substantially different from the original purchase price.

Bankruptcy: The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Bonds will be similarly qualified.

Cybersecurity: The District is dependent on electronic information technology systems to deliver services. These systems may contain sensitive information or support critical operational functions which may have value for unauthorized purposes. As a result, the electronic systems and networks may be targets of cyberattack. There can be no assurance that the District will not experience an information technology breach or attack with financial consequences that could have a material adverse impact.

VALUATIONS

OVERVIEW

All non-exempt property is subject to taxation by local taxing districts. Exempt real property includes Indian lands, public property, and educational, religious and charitable institutions. Most personal property is exempt from taxation (except investor-owned utility mains, generating plants, etc.).

The valuation of property in Minnesota consists of three elements. (1) The estimated market value is set by city or county assessors. Not less than 20% of all real properties are to be appraised by local assessors each year. (2) The taxable market value is the estimated market value adjusted by all legislative exclusions. (3) The tax capacity (taxable) value of property is determined by class rates set by the State Legislature. The tax capacity rate varies according to the classification of the property. Tax capacity represents a percent of taxable market value.

The property tax rate for a local taxing jurisdiction is determined by dividing the total tax capacity or market value of property within the jurisdiction into the dollars to be raised from the levy. State law determines whether a levy is spread on tax capacity or market value. Major classifications and the percentages by which tax capacity is determined are:

Type of Property	2016/17	2017/18	2018/19
Residential homestead ¹	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%
Agricultural homestead ¹	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$2,050,000 - 0.50% ² Over \$2,050,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,940,000 - 0.50% ² Over \$1,940,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,900,000 - 0.50% ² Over \$1,900,000 - 1.00% ²
Agricultural non-homestead	Land - 1.00% ²	Land - 1.00% ²	Land - 1.00% ²
Seasonal recreational residential	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³
Residential non-homestead:	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$115,000 - .75% Over \$115,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$121,000 - .75% Over \$121,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$139,000 - .75% Over \$139,000 - .25%
Industrial/Commercial/Utility ⁵	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%

¹ A residential property qualifies as "homestead" if it is occupied by the owner or a relative of the owner on the assessment date.

² Applies to land and buildings. Exempt from referendum market value tax.

³ Exempt from referendum market value tax.

⁴ Cities of 5,000 population or less and located entirely outside the seven-county metropolitan area and the adjacent nine-county area and whose boundaries are 15 miles or more from the boundaries of a Minnesota city with a population of over 5,000.

⁵ The estimated market value of utility property is determined by the Minnesota Department of Revenue.

CURRENT PROPERTY VALUATIONS

2018/19 Economic Market Value \$10,769,985,872¹

	2018/19 Assessor's Estimated Market Value	2018/19 Net Tax Capacity
Real Estate	\$10,129,586,800	\$ 120,801,806
Personal Property	<u>23,846,600</u>	<u>468,539</u>
Total Valuation	<u>\$10,153,433,400</u>	\$ 121,270,345
Less: Captured Tax Increment Tax Capacity ²		(2,562,551)
Fiscal Disparities Contribution ³		<u>(8,842,870)</u>
Taxable Net Tax Capacity		\$ 109,864,924
Plus: Fiscal Disparities Distribution ³		<u>2,984,701</u>
Adjusted Taxable Net Tax Capacity		<u>\$ 112,849,625</u>

¹ According to the Minnesota Department of Revenue, the Assessor's Estimated Market Value (the "AEMV") for Independent School District No. 273 (Edina) is about 96.74% of the actual selling prices of property most recently sold in the District. The sales ratio was calculated by comparing the selling prices with the AEMV. Dividing the AEMV of real estate by the sales ratio and adding the AEMV of personal property and utility, railroads and minerals, if any, results in an Economic Market Value ("EMV") for the District of \$10,769,985,872.

² The captured tax increment value shown above represents the captured net tax capacity of tax increment financing districts located in the District.

³ Each community in the seven-county metropolitan area contributes 40% of the growth in its commercial-industrial property tax base since 1972 to an area pool which is then distributed among the municipalities on the basis of population, and fiscal capacity indicated market value as determined by the Minnesota Department of Revenue. Each governmental unit makes a contribution and receives a distribution--sometimes gaining and sometimes contributing net tax capacity for tax purposes.

2018/19 NET TAX CAPACITY BY CLASSIFICATION

	2018/19 Net Tax Capacity	Percent of Total Net Tax Capacity
Residential homestead	\$ 88,546,670	73.02%
Commercial/industrial	25,712,687	21.20%
Public utility	93,544	0.08%
Railroad operating property	182,512	0.15%
Non-homestead residential	6,212,925	5.12%
Commercial & residential seasonal/rec.	8,359	0.01%
Other	45,109	0.04%
Personal property	468,539	0.39%
Total	<u>\$121,270,345</u>	<u>100.00%</u>

TREND OF VALUATIONS

Levy Year	Assessor's Estimated Market Value	Assessor's Taxable Market Value	Net Tax Capacity¹	Adjusted Taxable Net Tax Capacity²	Percent +/- in Estimated Market Value
2014/15	\$8,210,462,100	\$8,135,386,762	\$ 95,925,448	\$91,003,006	+8.88%
2015/16	8,667,962,800	8,603,300,863	101,926,259	96,086,678	+5.57%
2016/17	9,012,803,600	8,953,476,577	106,578,477	99,554,454	+3.98%
2017/18	9,572,056,800	9,520,250,340	113,690,277	106,330,016	+6.21%
2018/19	10,153,433,400	10,109,194,711	121,270,345	112,849,625	+6.07%

¹ Net Tax Capacity is before fiscal disparities adjustments and includes tax increment values.

² Adjusted Taxable Net Tax Capacity is after fiscal disparities adjustments and does not include tax increment values.

LARGER TAXPAYING PARCELS¹

Taxpayer	Type of Property	2018/19 Net Tax Capacity	Percent of District's Total Net Tax Capacity
Galleria Shopping Center	Commercial	\$ 2,309,154	1.90%
Southdale Office Partnership	Commercial	998,708	0.82%
WPT Land 2 P	Commercial	897,486	0.74%
One Southdale Place LLC	Apartment	670,581	0.55%
7700 France Avenue LLC	Commercial	641,756	0.53%
Cedar of Edina	Apartment	614,968	0.51%
Southdale Center LLC	Commercial	596,822	0.49%
Galleria Hotel LLC	Commercial	471,538	0.39%
Grandview LLC	Commercial	389,880	0.32%
Target Corporation	Commercial	376,730	0.31%
Total		<u><u>\$ 7,967,623</u></u>	<u><u>6.57%</u></u>

District's Total 2018/19 Net Tax Capacity \$121,270,345

Source: Current Property Valuations, Net Tax Capacity by Classification, Trend of Valuations and Larger Taxpaying Parcels have been furnished by Hennepin County.

¹ Hennepin County has provided only the ten largest taxpaying *parcels* which appear on the tax rolls of the County, and therefore the information stated above may not be reflective of the entire valuation of all parcels and may not include all classifications of property.

DEBT

DIRECT DEBT¹

General Obligation Debt (see schedule following)

Total g.o. debt being paid from taxes (includes the Bonds)* \$189,915,000

Lease Purchase Obligations (see schedule following)²

Total lease purchase obligations paid by annual appropriations³ \$2,496,683

*Preliminary, subject to change.

STATE AID FOR DEBT SERVICE

The Minnesota Debt Service Equalization program provides state aid to finance a portion of the principal and interest payments on most school district bonds. Bonds not eligible for the program include all alternative facilities bonds, facilities maintenance bonds, capital facilities bonds and OPEB bonds, as well as building bonds with relatively short maturities.

Under the Debt Service Equalization Formula (the Formula) adopted by the 2001 Minnesota State Legislature, each school district is responsible for the amount of its qualifying annual debt service which is equal to 15.74% of its Adjusted Net Tax Capacity (ANTC). The District does not currently qualify for debt service equalization aid.

In addition to debt service equalization aid, some school districts will qualify for state Long Term Facilities Maintenance Aid to finance a portion of the payments on Alternative Facilities Bonds and Facilities Maintenance Bonds, pursuant to the Long Term Facilities Maintenance Revenue (LTFMR) program approved by the State in 2015. If any aid is received, it is deposited into the District's debt service fund and must be used for payments on the bonds; any payment of state aid into the debt service fund causes a reduction in the tax levy for Alternative Facilities Bonds and Facilities Maintenance Bonds. The amount of aid received in the debt service fund will vary each year, depending on a number of factors. The District does not currently qualify for Long Term Facilities Maintenance Aid in the debt service fund.

Some Districts will also receive aid for debt service payments through the state School Building Bond Agricultural Credit, which is paid to Districts to offset a portion of certain bond levies (Minn. Stat. Section 273.1387). The reimbursement percentages are 40% for taxes payable in 2018 and 2019, 50% for 2020, 55% for 2021, 60% for 2022, and 70% for 2023 and thereafter. The school building bond agricultural credit applies to farmland, excluding the house, garage and one acre, rural vacant land and managed forestland. The District does not currently qualify for agricultural credit.

¹ Outstanding debt is as of the dated date of the Bonds.

² Computers and copiers have not been included, however, information related to these leases can be reviewed in the audit.

³ Non-general obligation debt has not been included in the debt ratios.

**Independent School District No. 273 (Edina), Minnesota
Schedule of Bonded Indebtedness
General Obligation Debt Secured by Taxes
(As of 11/14/2019)**

Date Amount	School Building Refunding Bonds Series 2011B		Alternative Facilities Bonds Series 2013A		Alternative Facilities Bonds Series 2014A		School Building Bonds Series 2015A		Facilities Maintenance & Building Bonds Series 2017A	
	10/05/2011 \$50,370,000	02/01	02/21/2013 \$11,775,000	02/01	12/30/2014 \$6,050,000	02/01	07/22/2015 \$113,385,000	02/01	04/13/2017 \$16,350,000	02/01
Fiscal Year Ending	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2020	4,760,000	582,325	605,000	139,756	0	97,094	2,775,000	2,375,075	0	253,563
2021			540,000	261,363	0	194,188	2,085,000	4,611,400	0	507,125
2022			590,000	247,863	0	194,188	2,470,000	4,507,150	0	507,125
2023			550,000	236,063	0	194,188	1,935,000	4,383,650	665,000	507,125
2024			435,000	225,063	0	194,188	1,940,000	4,286,900	0	487,175
2025			4,445,000	215,819	0	194,188	2,335,000	4,189,900	0	487,175
2026			4,410,000	110,250	0	194,188	2,560,000	4,073,150	1,935,000	487,175
2027					0	194,188	7,015,000	3,945,150	2,715,000	438,800
2028					0	194,188	7,560,000	3,594,400	2,630,000	357,350
2029					0	194,188	7,940,000	3,216,400	2,730,000	252,150
2030					0	194,188	8,340,000	2,819,400	2,810,000	170,250
2031					1,120,000	160,588	7,670,000	2,402,400	2,865,000	85,950
2032					1,160,000	125,788	7,980,000	2,095,600		
2033					1,210,000	86,463	8,295,000	1,776,400		
2034					1,255,000	45,675	8,625,000	1,444,600		
2035					1,305,000		8,970,000	1,099,600		
2036							9,110,000	740,800		
2037							9,410,000	376,400		
	4,760,000	582,325	11,575,000	1,436,175	6,050,000	2,651,669	107,015,000	51,938,375	16,350,000	4,540,963

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**Independent School District No. 273 (Edina), Minnesota
Schedule of Bonded Indebtedness continued
General Obligation Debt Secured by Taxes
(As of 11/14/2019)**

Fiscal Year Ending	Facilities Maintenance Bonds Series 2019A		School Building Refunding Bonds 1) Series 2019B		Principal Outstanding	Total P & I	Total Interest	Principal Outstanding	% Paid	Fiscal Year Ending
	Dated Amount	Maturity	Principal	Interest						
2020	05/02/2019 \$24,075,000	02/01	0	589,745	0	12,177,558	4,037,558	183,720,000	4.24%	2020
2021			0	789,250	5,345,000	14,634,630	6,664,630	175,750,000	8.40%	2021
2022			0	789,250	5,420,000	14,917,668	6,437,668	167,270,000	12.82%	2022
2023			0	789,250	5,535,000	14,927,748	6,242,748	158,585,000	17.34%	2023
2024			0	789,250	5,735,000	14,161,395	6,051,395	150,475,000	21.57%	2024
2025			0	789,250		12,656,331	5,876,331	143,695,000	25.10%	2025
2026			0	789,250		14,559,013	5,654,013	134,790,000	29.75%	2026
2027			1,425,000	789,250		16,522,388	5,367,388	123,635,000	35.56%	2027
2028			1,925,000	718,000		16,978,938	4,863,938	111,520,000	41.87%	2028
2029			2,100,000	621,750		17,054,488	4,284,488	98,750,000	48.53%	2029
2030			2,170,000	558,750		17,062,588	3,742,588	85,430,000	55.47%	2030
2031			2,230,000	493,650		17,061,188	3,176,188	71,545,000	62.71%	2031
2032			2,780,000	426,750		14,602,938	2,682,938	59,625,000	68.92%	2032
2033			2,735,000	343,350		14,485,538	2,245,538	47,385,000	75.30%	2033
2034			2,805,000	261,300		14,477,363	1,792,363	34,700,000	81.91%	2034
2035			2,885,000	177,150		14,482,425	1,322,425	21,540,000	88.77%	2035
2036			3,020,000	90,600		12,961,400	831,400	9,410,000	95.10%	2036
2037						9,786,400	376,400	0	100.00%	2037
			24,075,000	9,805,795	22,035,000	263,509,992	71,649,992	191,860,000		
								694,690		

* Preliminary, subject to change.

1) This issue will refund the 2021 through 2024 maturities of the District's \$50,370,000 General Obligation School Building Bonds, Series 2011B, dated October 5, 2011.

**Independent School District No. 273 (Edina), Minnesota
Schedule of Bonded Indebtedness
Non-General Obligation Debt Secured by Annual Appropriation
(As of 11/14/2019)**

Fiscal Year Ending	Certificates of Participation Series 2011C		Building Addition 1) 2014 Lease		Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending
	Dated Amount	Maturity	02/27/2014 \$2,233,000	07/15 Final Maturity 01/15				
2020	105,000	15,988	69,551	26,526	217,064	2,322,132	6.99%	2020
2021	110,000	28,825	142,700	49,452	330,977	2,069,432	17.11%	2021
2022	110,000	25,525	147,637	44,516	327,677	1,811,796	27.43%	2022
2023	115,000	22,088	152,744	39,408	329,240	1,544,052	38.16%	2023
2024	120,000	18,350	158,028	34,124	330,502	1,266,024	49.29%	2024
2025	125,000	14,150	163,495	28,658	331,302	977,529	60.85%	2025
2026	130,000	9,775	169,151	23,002	331,927	678,379	72.83%	2026
2027	135,000	5,063	175,002	17,150	332,215	368,376	85.25%	2027
2028			181,056	11,096	192,152	187,320	92.50%	2028
2029			187,320	4,832	192,152	0	100.00%	2029
			950,000	139,763	2,496,683	2,496,683		

1) The District entered into a lease purchase agreement in the amount of \$1,740,000 on February 27, 2014. An amendment to the lease was entered into on July 29, 2014 for additional funding in the amount of \$493,000

BONDED DEBT LIMIT

Minnesota Statutes, Section 475.53, subdivision 4, presently limits the "net debt" of a school district to 15% of its actual market value. The actual market value of property within a district, on which its debt limit is based, is (a) the value certified by the county auditors, or (b) this value divided by the ratio certified by the commissioner of revenue, whichever results in a higher value. The current debt limit of the District is computed as follows:

2018/19 Economic Market Value	\$10,769,985,872
Multiply by 15%	<u>0.15</u>
Statutory Debt Limit	\$ 1,615,497,881
Less: Long-Term Debt Outstanding Being Paid Solely from Taxes (includes the Bonds)*	(189,915,000)
Less: Long-Term Debt Outstanding Being Paid Solely from Annual Appropriations	<u>(2,496,683)</u>
Unused Debt Limit*	<u><u>\$ 1,423,086,198</u></u>

*Preliminary, subject to change.

OVERLAPPING DEBT¹

Taxing District	2018/19 Adjusted Taxable Net Tax Capacity	% In District	Total G.O. Debt ²	District's Proportionate Share
Hennepin County	\$1,979,015,644	5.7023%	\$1,049,340,000 ³	\$ 59,836,515
City of Bloomington	154,095,368	0.9507%	55,975,000	532,154
City of Edina	136,082,956	81.7985%	45,010,000	36,817,505
City of St. Louis Park	73,899,454	0.0957%	51,425,000	49,214
Metropolitan Council	4,268,355,428	2.6439%	263,285,000 ⁴	6,960,992
Three Rivers Park District	1,392,585,502	8.1036%	53,385,000	4,326,107
District's Share of Total Overlapping Debt				<u>\$108,522,487</u>

DEBT PAYMENT HISTORY

The District has no record of default in the payment of principal and interest on its debt.

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- ¹ Overlapping debt is as of the dated date of the Bonds. Only those taxing jurisdictions with general obligation debt outstanding are included in this section. It does *not* include non-general obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates of indebtedness.
- ² Outstanding debt is based on information in Official Statements obtained on EMMA and the Municipal Advisor's records.
- ³ Hennepin County also has General Obligation Solid Waste Revenue Bonds outstanding which are payable entirely from the County's solid waste enterprise fund; General Obligation Bonds (Century Plaza Debt) which are expected to be paid from building rental fees from County departments and non-County tenants; and General Obligation Ice Arena Revenue Bonds which are expected to be paid from building rental payments from Augsburg College. These issues have not been included in the overlapping debt or debt ratios.
- ⁴ The above debt includes all outstanding general obligation debt supported by taxes of the Metropolitan Council. The Council also has general obligation sewer revenue, wastewater revenue, and radio revenue bonds and lease obligations outstanding all of which are supported entirely by revenues and have not been included in the Overlapping Debt or Debt Ratios sections.

DEBT RATIOS

	G.O. Debt	Debt/Economic Market Value (\$10,769,985,872)	Debt/ Current Population Estimate (41,334)
Direct G.O. Debt Secured By Taxes (includes the Bonds)*	\$189,915,000	1.76%	\$4,594.64
District's Share of Total Overlapping Debt	<u>\$108,522,487</u>	<u>1.01%</u>	<u>\$2,625.50</u>
Total*	<u><u>\$298,437,487</u></u>	<u><u>2.77%</u></u>	<u><u>\$7,220.15</u></u>

*Preliminary, subject to change.

FUTURE FINANCING

The District has no current plans for additional financing in the next 12 months.

LEVY LIMITS

Minnesota school district tax levies for most purposes are subject to statutory limitations. No limit, however, is placed on the debt service levy, and districts are required to levy 105% of actual principal and interest requirements to allow for delinquencies.

School districts receive a basic revenue amount per pupil unit from aid and levy proceeds in a variety of categorical state aids. They are also allowed to certify additional levies within limits for certain specified purposes. The State Department of Education and the applicable County Auditors review the levies of each school district to determine compliance with state levy limits.

TAX RATES, LEVIES AND COLLECTIONS

TAX LEVIES AND COLLECTIONS

Tax Year	Net Tax Levy ¹	Total Collected Following Year	Collected to Date ²	% Collected
2014/15	\$42,864,423	\$42,666,291	\$42,847,261	99.96%
2015/16	51,016,054	50,693,604	50,919,967	99.81%
2016/17	51,807,621	51,679,605	51,755,696	99.90%
2017/18	54,580,170	54,420,749	54,420,749	99.71%
2018/19	56,463,662	In process of collection		

Property taxes are collected in two installments in Minnesota--the first by May 15 and the second by October 15.³ Mobile home taxes are collectible in full by August 31. Minnesota Statutes require that levies (taxes and special assessments) for debt service be at least 105% of the actual debt service requirements to allow for delinquencies.

¹ This reflects the Final Levy Certification of the District after all adjustments have been made.

² Collections are through June 1, 2019.

³ Second half tax payments on agricultural property are due on November 15th of each year.

TAX CAPACITY RATES¹

	2014/15	2015/16	2016/17	2017/18	2018/19
I.S.D. No. 273 (Edina)	27.344%	34.898%	34.798%	30.972%	30.589%
Hennepin County	46.398%	45.356%	44.087%	42.808%	41.861%
City of Bloomington	47.336%	45.909%	42.484%	42.127%	41.581%
City of Edina	26.605%	27.137%	28.271%	27.849%	27.499%
City of Saint Louis Park	49.433%	47.829%	47.861%	48.101%	46.373%
HCRRA	1.817%	1.879%	1.925%	1.962%	1.807%
Hennepin HRA	0.471%	0.439%	0.497%	0.457%	0.535%
Metropolitan Council	0.976%	0.925%	0.883%	0.844%	0.659%
Metropolitan Mosquito	0.507%	0.483%	0.475%	0.456%	0.427%
Metropolitan Transit	1.523%	1.491%	1.463%	1.383%	1.456%
Park Museum	0.702%	0.712%	0.711%	0.710%	0.705%
Three Rivers Park District	3.789%	3.601%	3.365%	3.161%	2.961%

Referendum Market Value Rates:

I.S.D. No. 273 (Edina)	0.21489%	0.20075%	0.18759%	0.22182%	0.21038%
City of Edina	0.00631%	0.00550%	0.00000%	0.00000%	0.00000%

Source: Tax Levies and Collections and Tax Capacity Rates have been furnished by Hennepin County.

¹ After reduction for state aids. Does not include the statewide general property tax against commercial/industrial, non-homestead resorts and seasonal recreational residential property.

THE ISSUER

EMPLOYEES

The District is governed by an elected school board and employs a staff of 1,369, including 679 non-licensed employees and 690 licensed employees (658 of whom are teachers). The District provides education for 8,335 students in grades kindergarten through twelve.

PENSIONS; UNIONS

Teachers' Retirement Association (TRA)

All teachers employed by the District are covered by defined benefit pension plans administered by the State of Minnesota Teachers Retirement Association (TRA). TRA members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. These plans are established and administered in accordance with Minnesota Statutes, Chapter 354 and 356.

Public Employees' Retirement Association (PERA)

All full-time and certain part-time employees of the District (other than those covered by TRA) are covered by a defined benefit plan administered by the Public Employees' Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF) which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Recognized and Certified Bargaining Units

Bargaining Unit	Expiration Date of Current Contract
Edina Admin Council	June 30, 2020
Edina Professional Association of Support Staff	June 30, 2020
Education Minnesota/Edina	June 30, 2021
Minnesota School Employee Association	June 30, 2020
Health Service Association Organization	June 30, 2019
Service Employees International Union Local 284	June 30, 2020

Status of Contracts

The contract which expired on June 30, 2019 is currently in negotiations.

POST EMPLOYMENT BENEFITS

The District has obligations for some post-employment benefits for its employees. Accounting for these obligations is dictated by Governmental Accounting Standards Board Statement No. 75 (GASB 75). The District's most recent actuarial study shows a total OPEB liability of \$19,910,889 as of July 1, 2017. The District has been funding these obligations on a pay-as-you-go basis.

Source: The District's most recent actuarial study.

STUDENT BODY

The number of students enrolled for the past four years and for the current year have been as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2015/16	514	3,812	4,046	8,372
2016/17	565	3,784	4,075	8,424
2017/18	539	3,801	4,066	8,406
2018/19	561	3,713	4,012	8,286
2019/20	579	3,758	3,998	8,335

Enrollments for the next three years are projected to be as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2020/21	542	3,766	4,046	8,354
2021/22	544	3,775	4,021	8,340
2022/23	545	3,801	3,989	8,335

SCHOOL BUILDINGS

School Building	Year Constructed	Years of Additions/ Remodelings
Concord Elementary	1950	1952, 2002, 2014, 2017
Cornelia Elementary	1962	1999, 2014, 2017
Countryside Elementary	1965	2017
Creek Valley Elementary	1968	2018
Highlands Elementary	1956	2001, 2018
Normandale Elementary	1948	1952, 1964, 2006, 2019
South View Middle School	1954	1993, 2006, 2012, 2019
Valley View Middle School	1964	2006
Edina High School	1972	2006, 2017

FUNDS ON HAND (as of July 31, 2019)

Fund	Total Cash and Investments
General	\$23,940,700
Food Service	1,318,830
Community Service	1,765,421
Debt Service	7,122,005
Building/Construction	23,595,542
Internal Service	422,273
Total Funds on Hand	<u><u>\$58,164,770</u></u>

LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the District or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

MUNICIPAL BANKRUPTCY

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

Currently there is no statutory authority for Minnesota school districts to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future while the Bonds are outstanding; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the District to file for relief under Chapter 9; or (c) whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. Such action could impact the rights of holders of the Bonds. Such modifications could be adverse to holders of the Bonds and there could ultimately be no assurance that holders of the Bonds would be paid in full or in part on the Bonds.

SUMMARY GENERAL FUND INFORMATION

Following are summaries of the revenues and expenditures and fund balances for the District's General Fund. These summaries are not purported to be the complete audited financial statements of the District, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the District. Copies of the complete statements are available upon request. Appendix A includes the District's 2018 audited financial statements.

COMBINED STATEMENT	FISCAL YEAR ENDING JUNE 30				
	2016 Audited	2017 Audited	2018 Audited	2018-19 Revised Budget ¹	2019-20 Adopted Budget ²
Revenues					
Local sources					
Property taxes	\$ 23,596,521	\$ 30,769,055	\$ 30,235,863	\$ 33,146,010	\$ 33,424,868
Investment earnings	34,774	156,482	472,243	0	0
Other	4,065,652	3,631,626	4,556,855	3,343,288	3,224,211
State sources	71,873,064	71,970,881	73,752,106	76,127,749	77,673,380
Federal sources	1,871,244	1,795,959	1,832,821	2,457,613	2,003,244
Total Revenues	\$101,441,255	\$108,324,003	\$110,849,888	\$115,074,660	\$116,325,703
Expenditures					
Current					
Administration	\$ 3,281,563	\$ 3,542,398	\$ 3,165,048	\$ 3,250,927	\$ 3,066,448
District support services	3,093,531	3,097,417	3,252,865	2,880,239	2,833,739
Elementary & secondary regular instruction	52,518,801	53,688,788	55,129,942	55,631,214	55,250,945
Vocational education instruction	402,746	280,680	437,560	245,851	532,146
Special education instruction	18,601,905	18,431,801	19,799,024	21,186,934	21,467,445
Instructional support services	5,508,758	5,382,317	5,826,639	7,079,805	6,099,492
Pupil support services	7,922,598	8,118,389	10,026,345	10,087,995	9,972,570
Sites and buildings	8,954,875	11,733,576	9,665,421	15,617,657	15,054,996
Fiscal and other fixed cost programs	248,613	319,454	306,141	410,000	332,000
Capital Outlay	0	0	0	0	0
Debt Service	330,889	333,277	330,273	0	0
Total Expenditures	\$100,864,279	\$104,928,097	\$107,939,258	\$116,390,622	\$114,609,781
Excess of revenues over (under) expenditures	\$ 576,976	\$ 3,395,906	\$ 2,910,630	\$ (1,315,962)	\$ 1,715,922
Other Financing Sources (Uses)					
Operating transfers in (out)	\$ 0	\$ (4,102,593)	\$ (7,866,783)	\$ (1,887,986)	
Total Other Financing Sources (Uses)	\$ 0	\$ (4,102,593)	\$ (7,866,783)	\$ (1,887,986)	
Net Change in Fund Balances	\$ 576,976	\$ (706,687)	\$ (4,956,153)	\$ (3,203,948)	
General Fund Balance July 1	18,821,866	19,398,842	18,692,155	13,736,002	
Prior Period Adjustment	0	0	0	0	
Residual Equity Transfer in (out)	0	0	0	0	
General Fund Balance June 30	\$ 19,398,842	\$ 18,692,155	\$ 13,736,002	\$ 10,532,054	
DETAILS OF JUNE 30 FUND BALANCE					
Nonspendable	\$ 89,550	\$ 128,765	\$ 714,427		
Restricted	1,791,869	3,107,162	3,289,820		
Committed	2,871,328	2,838,407	927,819		
Assigned	6,490,753	5,773,902	3,535,342		
Unassigned	8,155,342	6,843,919	5,268,594		
Total	\$ 19,398,842	\$ 18,692,155	\$ 13,736,002		

¹ The 2018-19 revised budget was adopted on December 17, 2018. The 2018-19 revised budget was adopted on December 17, 2018. Although the revised budget for fiscal year 2018-19 shows a reduction in the total general fund balance of \$3.2 million, much of this is attributable to the District's budgeting practices, in which funds budgeted but unspent in one year are set aside in restricted or assigned fund balances and automatically added to the expenditures budget for the next year. Those restricted and assigned fund balances are never fully spent, leading to higher year-end fund balances than budgeted. Preliminary unaudited financial results for 2018-19 show a slight increase in the total general fund balance to approximately \$13.8 million and in increase in the unassigned balance to approximately \$6.25 million.

² The 2019-20 budget was adopted on June 17, 2019.

GENERAL INFORMATION

LOCATION

The District, with a 2010 U.S. Census population of 39,307 and a current population estimate of 41,334, and comprising an area of 8,179 acres, is located approximately 12 miles southwest of the Minneapolis-St. Paul metropolitan area.

LARGER EMPLOYERS¹

Larger employers in the District include the following:

Firm	Type of Business/Product	Estimated No. of Employees
I.S.D. No. 273 (Edina)	Elementary and secondary education	1,369
City of Edina	Municipal government and services	1,012
Regis Corporation	Corporate office and beauty supplies	900
Bi Worldwide	Marketing consulting services	680
Lund Food Holdings	Parent company of Lund's and Byerly's grocery stores	500 ²
Dow Film Tec	Water purification/filtration	375 ³
Target	Retail	375
Western National Insurance Group	Insurance- holding company	375
Gabberts Design Studio-Fine	Furniture dealers	300
Westin Edina Galleria	Hotel	248

Source: *ReferenceUSA, written and telephone survey (September 2019), and the Minnesota Department of Employment and Economic Development.*

¹ This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above. Some employers do not respond to inquiries for employment data.

² Includes total number of employees at the corporate office and two retail locations within District limits.

³ Total number of employees as of 2017.

U.S. CENSUS DATA

Population Trend: The District

2000 U.S. Census population	39,385
2010 U.S. Census population	39,307
2017 Population Estimate	41,334
Percent of Change 2000 - 2010	-0.20%

Income and Age Statistics

	The District	Hennepin County	State of Minnesota	United States
2017 per capita income	\$71,746	\$41,794	\$34,712	\$31,177
2017 median household income	\$112,365	\$74,154	\$65,699	\$57,652
2017 median family income	\$150,603	\$95,062	\$82,785	\$70,850
2017 median gross rent	\$1,267	\$1,031	\$906	\$982
2017 median value owner occupied units	\$476,800	\$245,400	\$199,700	\$193,500
2017 median age	43.9 yrs.	36.3 yrs.	37.9 yrs.	37.8 yrs.

	State of Minnesota	United States
District % of 2017 per capita income	206.69%	230.12%
District % of 2017 median family income	181.92%	212.57%

Source: 2000 and 2010 Census of Population and Housing, and 2017 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (www.factfinder2.census.gov).

EMPLOYMENT/UNEMPLOYMENT DATA

Rates are not compiled for individual communities within counties.

Year	<u>Average Employment</u>		<u>Average Unemployment</u>	
	Hennepin County	Hennepin County	State of Minnesota	State of Minnesota
2015	654,583	3.3%	3.7%	
2016	664,578	3.3%	3.9%	
2017	677,696	3.0%	3.4%	
2018	385,853	2.5%	2.9%	
2019, August	698,905	2.9%	3.0%	

Source: Minnesota Department of Employment and Economic Development.

FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the District's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The District has not requested or engaged the Auditor to perform, and the Auditor has not performed, any additional examination, assessments, procedures or evaluation with respect to such financial statements since the date thereof or with respect to this Preliminary Official Statement, nor has the District requested that the Auditor consent to the use of such financial statements in this Preliminary Official Statement. Although the inclusion of the financial statements in this Preliminary Official Statement is not intended to demonstrate the fiscal condition of the District since the date of the financial statements, in connection with the issuance of the Bonds, the District represents that there have been no material adverse change in the financial position or results of operations of the District, nor has the District incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

INDEPENDENT SCHOOL DISTRICT NO. 273
EDINA, MINNESOTA

Financial Statements
and Supplemental Information

Year Ended
June 30, 2018



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 273
Edina, Minnesota

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 273, Edina, Minnesota (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

OPINIONS

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

EMPHASIS OF MATTER

As described in Note 1 of the notes to the basic financial statements, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*, during the year ended June 30, 2018. Our opinion is not modified with respect to this matter.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplemental information, and other district information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements of the District. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District.

(continued)

The supplemental information, Schedule of Expenditures of Federal Awards, and UFARS Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and other district information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Prior Year Comparative Information

We have previously audited the District's 2017 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated October 17, 2017. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 8, 2018 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
October 8, 2018

INDEPENDENT SCHOOL DISTRICT NO. 273

Management's Discussion and Analysis
Fiscal Year Ended June 30, 2018

This section of Independent School District No. 273, Edina, Minnesota's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2018. Please read it in conjunction with the other components of the District's annual financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2018 by \$71,471,446 (net position deficit). The District's total net position decreased by \$20,981,501 during the fiscal year ended June 30, 2018, excluding the change in accounting principle reported in the current year as discussed below.
- The District recorded a change in accounting principle in the current year with the implementation of the Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. The change reflects standards established for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures as they relate to other post-employment benefit (OPEB) liabilities. The implementation of this standard reduced beginning net position in the government-wide statements by \$9,054,391.
- Government-wide revenues totaled \$147,189,766, and were \$20,981,501 less than expenses of \$168,171,267.
- The General Fund's total fund balance (under the governmental fund presentation) decreased \$4,956,153 from the prior year, compared to an \$8,738,203 decrease planned in the final budget.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Combining and individual fund statements and schedules, presented as supplemental information.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called "nonmajor" funds. Detailed financial information for nonmajor funds is presented as supplemental information.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental funds financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its Internal Service Fund to account for its self-insured employee dental program. These services have been included within governmental activities in the government-wide financial statements. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	2018	2017
Assets		
Current and other assets	\$ 110,229,697	\$ 157,845,853
Capital assets, net of depreciation	244,848,543	198,629,498
Total assets	\$ 355,078,240	\$ 356,475,351
Deferred outflows of resources	\$ 115,530,697	\$ 154,419,207
Pension plan deferrals	981,707	
OPEB plan deferrals		
Total deferred outflows of resources	\$ 116,512,404	\$ 154,419,207
Liabilities		
Current and other liabilities	\$ 24,658,039	\$ 30,005,633
Long-term liabilities, including due within one year	432,628,782	470,492,621
Total liabilities	\$ 457,286,821	\$ 500,498,254
Deferred inflows of resources	\$ 50,945,940	\$ 48,293,154
Property taxes levied for subsequent year	34,829,329	3,558,704
Pension plan deferrals		
Total deferred inflows of resources	\$ 85,775,269	\$ 51,831,858
Net position		
Net investment in capital assets	\$ 60,040,219	\$ 47,480,908
Restricted	16,131,196	14,242,051
Unrestricted	(147,642,861)	(103,158,513)
Total net position	\$ (71,471,446)	\$ (41,435,554)

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, may produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances are the liabilities for long-term severance, pension, and other post-employment benefits, which impact the unrestricted portion of net position.

The decrease in current assets and increase in capital assets, net of depreciation was due to ongoing construction at various sites. The changes in deferred outflows/inflows of resources and long-term liabilities were mainly due to changes in the District's proportionate share of net pension liability.

Total net position decreased by \$30,035,892 in 2018, which reflects a decrease of \$20,981,501 from current year operating results, along with a decrease of \$9,054,391 related to the implementation of GASB Statement No. 75. Much of the decrease from current year operating results is attributable to changes in the District's share of unfunded pension liabilities related to the state-wide Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) pensions plans.

Table 2 presents a condensed version of the Statement of Activities of the District:

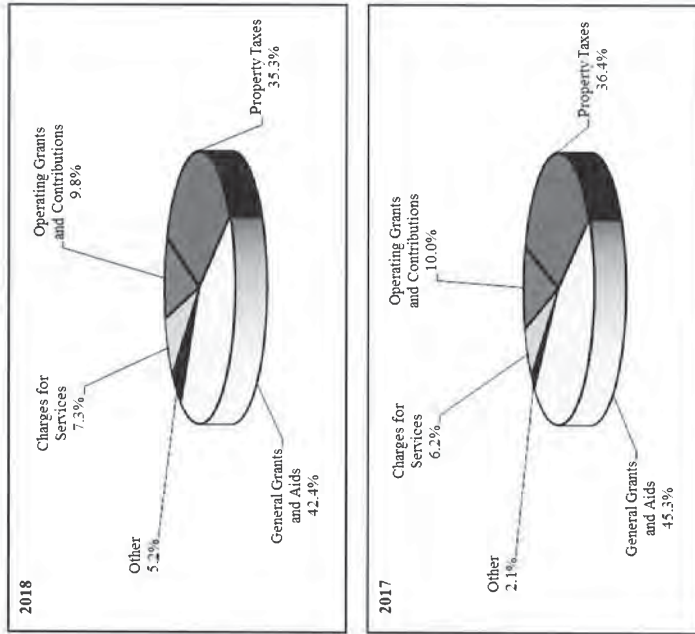
	2018	2017
Revenues		
Program revenues	\$ 10,687,757	\$ 8,758,517
Charges for services	14,410,211	14,107,577
Operating grants and contributions		
Property taxes	51,992,739	51,254,177
General grants and aids	62,441,248	63,759,959
All other	7,657,811	2,951,277
Total revenues	147,189,766	140,831,507
Expenses		
Administration	4,172,107	4,634,672
District support services	3,500,226	3,416,144
Elementary and secondary regular instruction	78,379,255	79,642,160
Vocational education instruction	387,560	296,086
Special education instruction	25,379,452	24,859,012
Instructional support services	7,652,292	7,553,915
Pupil support services	11,162,024	9,424,680
Sites and buildings	19,989,575	16,856,606
Fiscal and other fixed cost programs	306,141	319,454
Food service	3,289,385	2,770,229
Community service	7,720,547	8,010,769
Interest and fiscal charges on debt	6,232,703	6,188,267
Total expenses	168,171,267	163,971,994
Change in net position	(20,981,501)	(23,140,487)
Net position – beginning, as previously reported	(41,435,554)	(18,295,067)
Change in accounting principle	(9,054,391)	
Net position – beginning, restated	(50,489,945)	(18,295,067)
Net position – ending	\$ (71,471,446)	\$ (41,435,554)

This format is similar to the fund financial statements, except it is presented on an accrual basis of accounting, and includes all governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Total revenues for fiscal year 2018 were \$6,358,259 higher than last year, mainly due to a \$4,696,546 gain on the sale of the District's old transportation facility. Expenses increased \$4,199,273 compared to fiscal year 2017 levels, which primarily reflects natural inflationary increases.

Figures A and B show further analysis of these revenue sources and expense functions:

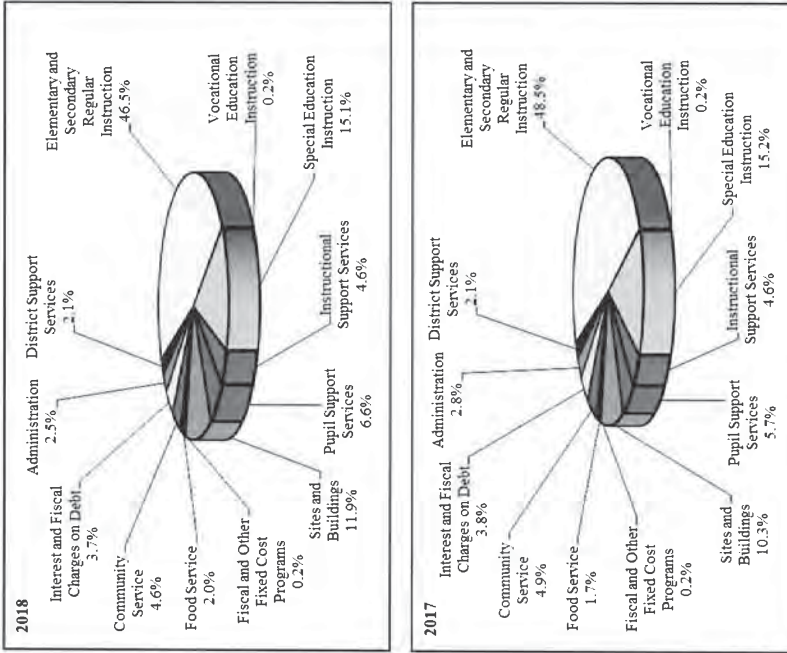
Figure A – Sources of Revenues for Fiscal Years 2018 and 2017



The largest share of the District's revenue is received from the state, including the aid formula and most of the operating grants.

Property taxes are the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B – Expenses for Fiscal Years 2018 and 2017



The District's expenses are predominately related to educating students. Programs (or functions) such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances in each of the District's governmental funds:

	2018	2017	Increase (Decrease)
Major funds			
General	\$ 13,736,002	\$ 18,692,155	\$ (4,956,153)
Capital Projects – Building Construction	19,804,605	60,606,714	(40,802,109)
Debt Service	1,539,589	732,774	806,815
Nonmajor funds			
Food Service Special Revenue	1,006,569	1,146,366	(139,797)
Community Service Special Revenue	740,156	483,655	256,501
Total governmental funds	\$ 36,826,921	\$ 81,661,664	\$ (44,834,743)

In the General Fund, nonspendable fund balances for prepaid items increased \$585,662. Fund balances restricted for various purposes increased \$182,658. Fund balances committed by School Board resolution for cash flow needs and other purposes decreased \$1,910,588. Fund balances assigned for various purposes decreased \$2,238,560, mainly due to the use of previously assigned resources for next generation program implementation and bond operational costs. Unassigned fund balance also decreased \$1,575,325 during the year.

The decrease in the Capital Projects – Building Construction Fund balance primarily reflects the spending of bond proceeds issued in the previous year, the remainder of which remain restricted for capital projects at year-end.

General Fund

The General Fund is used to account for all revenues and expenditures of the District not accounted for elsewhere. The General Fund is used to account for: K-12 educational activities, district instructional and student support programs, expenditures for the superintendent, district administration, normal operations and maintenance, pupil transportation, capital expenditures, and other legal school district expenditures not specifically designated to be accounted for in any other fund.

Table 4 summarizes the amendments to the General Fund budget:

	Original Budget	Final Budget	Increase (Decrease)	Percent Change
Revenue and other financing sources	\$ 106,323,266	\$ 109,857,444	\$ 3,534,178	3.3%
Expenditures and other financing uses	\$ 111,939,056	\$ 118,595,647	\$ 6,656,591	5.9%

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. In the fall and spring, the District amends the budget for known changes in circumstances such as enrollment levels, legislative funding, and employee contract settlements. Between the original and final budget, the District revised the expenditure budget for actual staffing and prior year carryover balances.

Table 5 summarizes the operating results of the General Fund:

	2018 Actual	Over (Under) Final Budget Amount	Final Budget Percent	Over (Under) Prior Year Amount	Prior Year Percent
Revenue and other financing sources	\$ 110,849,888	\$ 992,444	0.9%	\$ 2,525,885	2.3%
Expenditures and other financing uses	115,806,041	\$ (2,789,606)	(2.4%)	\$ 6,775,351	6.2%
Net change in fund balances		\$ (4,956,153)			

Actual revenues for fiscal year 2018 were 0.9 percent over budget. The revenue variance was primarily in other local revenue sources due to interest, rebates, and Normandale Elementary playground donations. The expenditure variance in 2018 was spread across several programs, with the largest savings occurring in sites and buildings, primarily due to site supply and capital carryovers; and progress of long-term facility maintenance projects budgeted for in the current year.

Revenue increases from the prior year were mainly due to additional general education aid from an increase to the per pupil general education formula allowance; and increases in other local revenue sources due to interest, rebates, and Normandale Elementary playground donations.

The increase in expenditures and other financing uses is due to different long-term facility maintenance projects from the previous year. The growth in remaining expenditures is consistent with regional inflationary trends.

Food Service Special Revenue Fund

Food Service Special Revenue Fund revenue and other financing sources for fiscal year 2018 totaled \$3,098,310, and expenditures were \$3,238,107. The June 30, 2018 fund balance is \$1,006,569, a decrease of \$139,797 from fiscal year 2017, slightly better than the budgeted decrease of \$306,357.

Community Service Special Revenue Fund

Community Service Special Revenue Fund revenue for fiscal year 2018 totaled \$7,406,046, and expenditures were \$7,149,545. The June 30, 2018 fund balance is \$740,156, an increase of \$256,501 from fiscal year 2017, compared to a budgeted increase of \$232,263.

Capital Projects – Building Construction Fund

Capital Projects – Building Construction Fund revenue and other financing sources for fiscal year 2018 totaled \$18,391,758, and expenditures were \$59,193,867. The June 30, 2018 fund balance is \$19,804,605, a decrease of \$40,802,109 from fiscal year 2017, compared to a planned decrease of \$48,127,911. This variance was mainly due to the timing of capital projects.

Debt Service Fund

The Debt Service Fund is used to record revenues and expenditures for a school district's outstanding bonded indebtedness, whether for building construction, operating capital, or for initial or refunding bonds. Debt Service Fund revenue for fiscal year 2018 totaled \$15,502,185, and expenditures were \$14,695,370. The June 30, 2018 fund balance is \$1,539,589, an increase of \$806,815 from fiscal year 2017, as compared to a \$713,118 increase anticipated in the budget.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

By the end of 2018, the District had invested \$244,848,543 in a broad range of capital assets, including school buildings, athletic facilities, and technology and equipment (see Table 6). Total depreciation expense for this year was \$5,924,684.

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ending June 30, 2018 and 2017.

	2018	2017	Change
Land	\$ 5,240,001	\$ 5,245,858	\$ (5,857)
Land improvements	10,415,558	7,549,331	2,866,227
Buildings	206,025,067	206,175,056	(149,989)
Furniture and equipment	16,164,663	15,733,935	430,728
Construction in progress	132,682,356	83,811,115	48,871,241
Less accumulated depreciation	(125,679,102)	(119,885,797)	(5,793,305)
Total	\$ 244,848,543	\$ 198,629,498	\$ 46,219,045
Depreciation expense	\$ 5,924,684	\$ 6,200,261	\$ (275,577)

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2018. The most significant change from last year is in construction in progress related to previously issued building bonds and the 10-year long-term facilities maintenance plan.

The District capitalizes furniture and equipment and also land improvements valued at \$5,000 or more.

Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities, together with the change from the prior year:

	2018	2017	Change
General obligation bonds payable	\$ 175,050,000	\$ 182,230,000	\$ (7,180,000)
Certification of participation payable	1,055,000	1,155,000	(100,000)
Unamortized premiums	15,615,362	16,945,453	(1,330,091)
Capital leases payable	1,748,376	1,877,236	(128,860)
Severance benefits payable	616,230	529,956	86,274
Net pension liabilities	218,632,925	238,737,440	(40,104,515)
Net OPEB liability	19,910,889	9,017,536	10,893,353
Total	\$ 432,628,782	\$ 470,492,621	\$ (37,863,839)

The decreases in general obligation bonds, certificates of participation, and capital leases payable were due to scheduled principal repayments during fiscal year 2018, as no new debt was issued during fiscal year 2018. The difference in the net pension and OPEB liabilities reflect the changes in the District's proportionate share of the state-wide PERA and TRA pension plans, changes in the District's own pension and OPEB plans, and the implementation of GASB Statement No. 75 in the current year.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

District's market value	\$ 9,556,071,575
Limit rate	15.0%
Legal debt limit	\$ 1,433,410,736

Additional details of the District's capital assets and long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved excess operating referendum, the District is dependent on the state of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue increases have not been sufficient to meet instructional program needs and increased costs due to inflation.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$124, or 2 percent, per pupil to the basic general education funding formula for fiscal year 2019.

Annually, the School Board approves a 10-year long-term facilities maintenance plan. Goals of the plan are to support learning environment and initiatives for students, staff, and community; increase alternative facilities funding of annual deferred maintenance to meet ongoing needs; address backlog of deferred maintenance in buildings; improve energy efficiency; support strategic plan initiatives; and minimize impact to taxpayers. The plan invests \$15 million in the remaining years of the plan to improve mechanical systems, exterior envelope, and paving throughout the District.

In the winter of 2017, the District received a top credit rating from one of the leading global rating agencies. Moody's Investor Service reaffirmed its AAA ratings of the District, the highest assigned by the company. The AAA rating allows the District to obtain the lowest interest rates available when borrowing money by issuing bonds and certificates.

In May 2015, the District was successful in its request to issue \$124.9 million in bonds to support a number of capital projects. Funds will be used to implement the Next Generation of Edina Public Schools Strategic Plan focusing both on short-term and long-term facility needs. The remaining project will be completed by Fall 2019.

In November 2017, the District was successful in its request to renew and increase the existing operating levy scheduled to sunset in 2018-2019. The voters approved the increase in a two-step process with an increase for taxes payable in 2018 of \$445 per pupil unit, and an increase of approximately \$218 per pupil unit for taxes payable starting in 2020. The increase in the operating referendum has maintained the quality of programs and services expected in Edina.

The District strives to maintain its longstanding commitment to academic excellence and educational opportunity for learners within a framework of financial fiduciary responsibility.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Services Department, Independent School District No. 273, 5701 Normandale Road, Edina, Minnesota 55424, or visit the District's website at www.edinaschools.org.

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Net Position
as of June 30, 2018

(With Partial Comparative Information as of June 30, 2017)

	Governmental Activities	
	2018	2017
Assets		
Cash and temporary investments	\$ 75,419,872	\$ 121,237,893
Receivables		
Current taxes	23,720,670	25,849,978
Delinquent taxes	484,427	495,713
Accounts and interest	597,087	316,511
Due from other governmental units	9,279,995	9,789,381
Prepaid items	727,646	156,377
Capital assets		
Not depreciated	137,922,357	89,056,973
Depreciated, net of accumulated depreciation	106,926,186	109,572,525
Total assets	<u>355,078,240</u>	<u>356,475,351</u>
Deferred outflows of resources		
Pension plan deferments	115,530,697	154,419,207
OPEB plan deferments	981,707	-
Total deferred outflows of resources	<u>116,512,404</u>	<u>154,419,207</u>
Total assets and deferred outflows of resources	<u>\$ 471,590,644</u>	<u>\$ 510,894,558</u>
Liabilities		
Salaries and benefits payable	\$ 10,287,945	\$ 10,146,388
Accounts and contracts payable	10,267,238	16,126,877
Accrued interest payable	3,044,104	3,098,093
Due to other governmental units	398,058	188,990
Unearned revenue	660,694	445,285
Long-term liabilities		
Net pension liabilities	218,632,925	258,737,440
Net OPEB liability	19,910,889	9,017,536
Bonds, certificates, capital leases, and other due within one year	7,872,349	7,592,500
Bonds, certificates, capital leases, and other due in more than one year	186,212,619	195,145,145
Total liabilities	<u>457,286,821</u>	<u>500,498,254</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	50,945,940	48,293,154
Pension plan deferments	34,829,329	3,538,704
Total deferred inflows of resources	<u>85,775,269</u>	<u>51,831,858</u>
Net position		
Net investment in capital assets	60,040,219	47,480,908
Restricted for		
Capital asset acquisition	14,349,517	12,654,777
Food service	1,006,569	1,146,366
Community service	690,616	440,908
Other state restrictions	84,494	-
Unrestricted	(147,642,861)	(103,158,513)
Total net position	<u>(71,471,446)</u>	<u>(41,435,554)</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 471,590,644</u>	<u>\$ 510,894,558</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Activities
 Year Ended June 30, 2018
 (With Partial Comparative Information for the Year Ended June 30, 2017)

Functions/Programs	2018			2017	
	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Governmental Activities
Governmental activities					
Administration	\$ 4,172,107	\$ 58,777	\$ —	\$ (4,113,330)	\$ (4,573,304)
District support services	3,500,226	—	—	(3,500,226)	(3,416,144)
Elementary and secondary regular instruction	78,379,255	1,903,654	300,176	(76,175,425)	(78,470,810)
Vocational education instruction	387,560	—	—	(387,560)	(296,086)
Special education instruction	25,379,452	197,837	12,166,544	(13,015,071)	(13,192,920)
Instructional support services	7,652,292	—	—	(7,652,292)	(7,553,915)
Pupil support services	11,162,024	41,207	646,967	(10,473,850)	(8,418,702)
Sites and buildings	19,989,575	530,950	—	(19,458,625)	(16,332,722)
Fiscal and other fixed cost programs	306,141	—	—	(306,141)	(319,454)
Food service	3,289,385	2,239,943	747,411	(302,031)	138,657
Community service	7,720,547	5,715,389	549,113	(1,456,045)	(2,482,233)
Interest and fiscal charges	6,232,703	—	—	(6,232,703)	(6,188,267)
Total governmental activities	\$ 168,171,267	\$ 10,687,757	\$ 14,410,211	(143,073,299)	(141,105,900)
General revenues					
Taxes					
Property taxes, levied for general purposes				30,129,873	30,913,347
Property taxes, levied for community service				1,119,670	1,182,392
Property taxes, levied for capital projects				5,344,774	5,061,998
Property taxes, levied for debt service				15,398,422	14,096,440
General grants and aids				62,441,248	63,759,959
Other general revenues				1,889,515	2,112,923
Gain on sale of capital assets				4,696,546	—
Investment earnings				1,071,750	838,354
Total general revenues				122,091,798	117,965,413
Change in net position				(20,981,501)	(23,140,487)
Net position – beginning, as previously reported				(41,435,554)	(18,295,067)
Change in accounting principle				(9,054,391)	—
Net position – beginning, restated				(50,489,945)	(18,295,067)
Net position – ending				\$ (71,471,446)	\$ (41,435,554)

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Balance Sheet
 Governmental Funds
 as of June 30, 2018
 (With Partial Comparative Information as of June 30, 2017)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	\$ 33,001,561	\$ 28,631,076	\$ 10,057,552
Receivables			
Current taxes	16,713,760	–	6,541,209
Delinquent taxes	352,003	–	120,563
Accounts and interest	364,221	204,619	–
Due from other governmental units	9,197,740	–	–
Prepaid items	714,427	12,739	–
Total assets	\$ 60,343,712	\$ 28,848,434	\$ 16,719,324
Liabilities			
Salaries and benefits payable	\$ 10,144,472	\$ 30,031	\$ –
Accounts and contracts payable	1,023,070	9,013,798	–
Due to other governmental units	392,856	–	–
Unearned revenue	5,500	–	–
Total liabilities	11,565,898	9,043,829	–
Deferred inflows of resources			
Property taxes levied for subsequent year	34,781,849	–	15,089,759
Unavailable revenue – delinquent taxes	259,963	–	89,976
Total deferred inflows of resources	35,041,812	–	15,179,735
Fund balances			
Nonspendable	714,427	12,739	–
Restricted	3,289,820	19,791,866	1,539,589
Committed	927,819	–	–
Assigned	3,535,342	–	–
Unassigned	5,268,594	–	–
Total fund balances	13,736,002	19,804,605	1,539,589
Total liabilities, deferred inflows of resources, and fund balances	\$ 60,343,712	\$ 28,848,434	\$ 16,719,324

See notes to basic financial statements

Nonmajor Funds	Total Governmental Funds	
	2018	2017
\$ 3,231,297	\$ 74,921,486	\$ 120,731,279
465,701	23,720,670	25,849,978
11,861	484,427	495,713
4,738	573,578	303,972
82,255	9,279,995	9,789,381
480	727,646	156,377
<u>\$ 3,796,332</u>	<u>\$ 109,707,802</u>	<u>\$ 157,326,700</u>
\$ 113,442	\$ 10,287,945	\$ 10,146,388
192,842	10,229,710	16,095,506
5,202	398,058	188,990
655,194	660,694	445,285
<u>966,680</u>	<u>21,576,407</u>	<u>26,876,169</u>
1,074,332	50,945,940	48,293,154
8,595	358,534	495,713
<u>1,082,927</u>	<u>51,304,474</u>	<u>48,788,867</u>
480	727,646	156,377
1,746,245	26,367,520	66,106,605
—	927,819	2,838,407
—	3,535,342	5,773,902
—	5,268,594	6,786,373
<u>1,746,725</u>	<u>36,826,921</u>	<u>81,661,664</u>
<u>\$ 3,796,332</u>	<u>\$ 109,707,802</u>	<u>\$ 157,326,700</u>

INDEPENDENT SCHOOL DISTRICT NO. 273

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2018
(With Partial Comparative Information as of June 30, 2017)

	<u>2018</u>	<u>2017</u>
Total fund balances – governmental funds	\$ 36,826,921	\$ 81,661,664
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	370,527,645	318,515,295
Accumulated depreciation	(125,679,102)	(119,885,797)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds payable	(175,050,000)	(182,230,000)
Certificates of participation payable	(1,055,000)	(1,155,000)
Premium on bonds	(15,615,362)	(16,945,453)
Capital leases payable	(1,748,376)	(1,877,236)
Severance benefits payable	(616,230)	(529,956)
Net pension liabilities	(218,632,925)	(258,737,440)
Net OPEB liability	(19,910,889)	(9,017,536)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the Internal Service Fund are included in the governmental activities in the Statement of Net Position.		
	484,367	487,782
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.		
	(3,044,104)	(3,098,093)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plans	115,530,697	154,419,207
Deferred outflows – OPEB plan	981,707	–
Deferred inflows – pension plans	(34,829,329)	(3,538,704)
Deferred inflows – delinquent property taxes	358,534	495,713
Total net position – governmental activities	<u>\$ (71,471,446)</u>	<u>\$ (41,435,554)</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended June 30, 2018
 (With Partial Comparative Information for the Year Ended June 30, 2017)

	<u>General Fund</u>	<u>Capital Projects – Building Construction Fund</u>	<u>Debt Service Fund</u>
Revenue			
Local sources			
Property taxes	\$ 30,235,863	\$ 5,344,774	\$ 15,425,446
Investment earnings	472,243	481,447	76,739
Other	4,556,855	65,085	–
State sources	73,752,106	–	–
Federal sources	1,832,821	–	–
Total revenue	<u>110,849,888</u>	<u>5,891,306</u>	<u>15,502,185</u>
Expenditures			
Current			
Administration	3,165,048	–	–
District support services	3,252,865	–	–
Elementary and secondary regular instruction	55,129,942	–	–
Vocational education instruction	437,560	–	–
Special education instruction	19,799,024	–	–
Instructional support services	5,826,639	–	–
Pupil support services	10,026,345	–	–
Sites and buildings	9,665,421	–	–
Fiscal and other fixed cost programs	306,141	–	–
Food service	–	–	–
Community service	–	–	–
Capital outlay	–	59,193,867	–
Debt service			
Principal	228,860	–	7,180,000
Interest and fiscal charges	101,413	–	7,515,370
Total expenditures	<u>107,939,258</u>	<u>59,193,867</u>	<u>14,695,370</u>
Excess (deficiency) of revenue over expenditures	2,910,630	(53,302,561)	806,815
Other financing sources (uses)			
Bonds issued	–	–	–
Premium on bonds issued	–	–	–
Sale of capital assets	–	4,721,013	–
Transfers in	–	7,779,439	–
Transfers (out)	(7,866,783)	–	–
Total other financing sources (uses)	<u>(7,866,783)</u>	<u>12,500,452</u>	<u>–</u>
Net change in fund balances	(4,956,153)	(40,802,109)	806,815
Fund balances			
Beginning of year	<u>18,692,155</u>	<u>60,606,714</u>	<u>732,774</u>
End of year	<u>\$ 13,736,002</u>	<u>\$ 19,804,605</u>	<u>\$ 1,539,589</u>

See notes to basic financial statements

Nonmajor Funds	Total Governmental Funds	
	2018	2017
\$ 1,123,835	\$ 52,129,918	\$ 51,045,152
41,321	1,071,750	838,354
7,955,332	12,577,272	10,871,440
666,809	74,418,915	72,575,056
629,715	2,462,536	2,437,217
<u>10,417,012</u>	<u>142,660,391</u>	<u>137,767,219</u>
—	3,165,048	3,542,398
—	3,252,865	3,097,417
—	55,129,942	53,688,788
—	437,560	280,680
—	19,799,024	18,431,801
—	5,826,639	5,382,317
—	10,026,345	8,118,389
—	9,665,421	11,733,576
—	306,141	319,454
3,172,591	3,172,591	2,748,269
7,135,225	7,135,225	7,211,986
79,836	59,273,703	80,947,545
—	7,408,860	6,354,550
—	7,616,783	7,513,874
<u>10,387,652</u>	<u>192,216,147</u>	<u>209,371,044</u>
29,360	(49,555,756)	(71,603,825)
—	—	16,350,000
—	—	465,133
—	4,721,013	—
87,344	7,866,783	4,102,593
—	(7,866,783)	(4,102,593)
<u>87,344</u>	<u>4,721,013</u>	<u>16,815,133</u>
116,704	(44,834,743)	(54,788,692)
<u>1,630,021</u>	<u>81,661,664</u>	<u>136,450,356</u>
<u>\$ 1,746,725</u>	<u>\$ 36,826,921</u>	<u>\$ 81,661,664</u>

INDEPENDENT SCHOOL DISTRICT NO. 273

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2018

(With Partial Comparative Information for the Year Ended June 30, 2017)

	<u>2018</u>	<u>2017</u>
Total net change in fund balances – governmental funds	\$ (44,834,743)	\$ (54,788,692)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital assets are recorded in net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	52,168,196	78,845,475
Depreciation expense	(5,924,684)	(6,200,261)
Net book value of capital asset disposals	(24,467)	–
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.		
	(3,415)	49,234
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
General obligation bonds payable	–	(16,350,000)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds and certificates of participation	7,280,000	6,230,000
Capital leases payable	128,860	124,550
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	53,989	20,777
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	1,330,091	839,697
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Severance benefits payable	(86,274)	(167,636)
Net pension liabilities	40,104,515	(176,429,548)
Net OPEB liability	(885,597)	(1,330,445)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plans	(38,888,510)	139,827,815
Deferred outflows – OPEB plan	28,342	–
Deferred inflows – pension plans	(31,290,625)	5,979,522
Deferred inflows – delinquent property taxes	(137,179)	209,025
Change in net position – governmental activities	<u>\$ (20,981,501)</u>	<u>\$ (23,140,487)</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended June 30, 2018

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 25,621,377	\$ 30,050,253	\$ 30,235,863	\$ 185,610
Investment earnings	102,000	280,000	472,243	192,243
Other	3,223,698	3,222,598	4,556,855	1,334,257
State sources	75,699,127	74,427,524	73,752,106	(675,418)
Federal sources	1,677,064	1,877,069	1,832,821	(44,248)
Total revenue	<u>106,323,266</u>	<u>109,857,444</u>	<u>110,849,888</u>	<u>992,444</u>
Expenditures				
Current				
Administration	3,458,632	3,234,208	3,165,048	(69,160)
District support services	3,270,630	3,230,975	3,252,865	21,890
Elementary and secondary regular instruction	54,698,460	56,058,534	55,129,942	(928,592)
Vocational education instruction	380,403	253,170	437,560	184,390
Special education instruction	19,988,796	19,743,471	19,799,024	55,553
Instructional support services	5,825,218	6,044,995	5,826,639	(218,356)
Pupil support services	9,080,262	9,973,001	10,026,345	53,344
Sites and buildings	14,591,377	16,678,737	9,665,421	(7,013,316)
Fiscal and other fixed cost programs	315,000	315,000	306,141	(8,859)
Debt service				
Principal	228,859	228,859	228,860	1
Interest and fiscal charges	101,419	101,419	101,413	(6)
Total expenditures	<u>111,939,056</u>	<u>115,862,369</u>	<u>107,939,258</u>	<u>(7,923,111)</u>
Excess (deficiency) of revenue over expenditures	(5,615,790)	(6,004,925)	2,910,630	8,915,555
Other financing (uses)				
Transfers (out)	—	(2,733,278)	(7,866,783)	(5,133,505)
Net change in fund balances	<u>\$ (5,615,790)</u>	<u>\$ (8,738,203)</u>	<u>(4,956,153)</u>	<u>\$ 3,782,050</u>
Fund balances				
Beginning of year			<u>18,692,155</u>	
End of year			<u>\$ 13,736,002</u>	

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Net Position
 Proprietary Fund
 Internal Service Fund
 as of June 30, 2018
 (With Partial Comparative Information as of June 30, 2017)

	<u>2018</u>	<u>2017</u>
Assets		
Current assets		
Cash and temporary investments	\$ 498,386	\$ 506,614
Accounts receivable	23,509	12,539
Total assets	<u>521,895</u>	<u>519,153</u>
Liabilities		
Current liabilities		
Accounts and contracts payable	<u>37,528</u>	<u>31,371</u>
Net position		
Unrestricted	<u>\$ 484,367</u>	<u>\$ 487,782</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Revenue, Expenses, and Changes in Fund Net Position
 Proprietary Fund
 Internal Service Fund
 Year Ended June 30, 2018
 (With Partial Comparative Information for the Year Ended June 30, 2017)

	<u>2018</u>	<u>2017</u>
Operating revenue		
Charges for services	\$ 872,654	\$ 879,492
Operating expenses		
Dental claims and expenses	<u>876,069</u>	<u>830,258</u>
Operating income (loss)	(3,415)	49,234
Net position		
Beginning of year	<u>487,782</u>	<u>438,548</u>
End of year	<u>\$ 484,367</u>	<u>\$ 487,782</u>

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 273

Statement of Cash Flows
 Proprietary Fund
 Internal Service Fund
 Year Ended June 30, 2018
 (With Partial Comparative Information for the Year Ended June 30, 2017)

	<u>2018</u>	<u>2017</u>
Cash flows from operating activities		
Contributions from governmental funds	\$ 861,684	\$ 879,932
Dental claims and other expense payments	(869,912)	(830,543)
Net cash flows from operating activities	<u>(8,228)</u>	<u>49,389</u>
Cash and temporary investments		
Beginning of year	<u>506,614</u>	<u>457,225</u>
End of year	<u>\$ 498,386</u>	<u>\$ 506,614</u>
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	\$ (3,415)	\$ 49,234
Adjustments to reconcile operating income (loss) to net cash flows from operating activities		
Changes in assets and liabilities		
Accounts receivable	(10,970)	440
Accounts and contracts payable	<u>6,157</u>	<u>(285)</u>
Net cash flows from operating activities	<u>\$ (8,228)</u>	<u>\$ 49,389</u>

See notes to basic financial statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**A. Basis of Organization**

Independent School District No. 273, Edina, Minnesota (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District serves pre-kindergarten through 12th grade students attending the District either as a resident of the District or through an open enrollment option election. It is governed by a School Board elected by voters of the District to four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The District's policy is to include in the financial statements all funds, departments, agencies, boards, commissions, and other component units for which the District is considered to be financially accountable.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally dependent upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

In addition to component units, the District is required to disclose its relationships with related organizations. The District is a member of Technology and Information Educational Services (TIES), a consortium of Minnesota school districts that provides data processing services and support to its member districts. TIES is a separate legal entity that is financially independent of the District. Further, the District does not appoint a voting majority of TIES' Board of Directors. Therefore, TIES is not included as part of the District's reporting entity. During the fiscal year ended June 30, 2018, the District paid TIES \$513,168 for services provided.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board has elected not to control or be otherwise financially accountable with respect to the underlying extracurricular activities. Accordingly, the extracurricular student activity accounts are not included in these financial statements.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory tax shift described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar revenues are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in proprietary fund financial statements. Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes. Because the principal users of the internal services are the District's governmental activities, the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. An internal service fund accounts for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The principal operating revenue of the District's Internal Service Fund is charges to other district funds for service. Operating expenses for the Internal Service Fund include the costs of providing services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. A description of the funds included in this report is as follows:

Major Governmental Funds

General Fund – The General Fund is the government's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue, capital project levies, or the Long-Term Facilities Maintenance Program.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is used to account for the District's child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Fund – The District's Internal Service Fund is used to account for dental insurance offered by the District to its employees as a self-insured plan.

E. Budgetary Information

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. Actual expenditures for the year ended June 30, 2018 exceeded budgeted appropriations by \$119,863 and \$2,787,904 in the Community Service Special Revenue Fund and Capital Projects – Building Construction Fund, respectively. Revenues and other financing sources in excess of budget, along with available fund balance, financed these variances.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalents. The proprietary (internal service) fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptances, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are reported as expenses/expenditures at the time of consumption.

I. Property Taxes

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is then allocated between property taxes and state aids by the Legislature based on education funding priorities.

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the “tax shift,” which periodically changes the District’s recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year’s levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$3,774,730 of the property tax levy collectible in 2018 as revenue to the District in fiscal year 2017–2018. The remaining portion of the taxes collectible in 2018 is reported as a deferred inflow of resources (property taxes levied for subsequent year).

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

J. Capital Assets

Capital assets are capitalized at historical cost, or estimated historical cost if purchased or constructed. Donated assets are recorded at estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The District does not possess material amounts of infrastructure capital assets. Such items are considered to be part of the cost of buildings or other improvable property.

Capital assets are reported in the government-wide financial statements, but not in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 15 years for furniture and equipment. Land and construction in progress are not depreciated.

K. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

L. Compensated Absences

Under the terms of union contracts, certain employees accrue vacation and sick leave at varying rates, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation and related benefits upon termination. Unused sick leave enters into the calculation of severance benefits for some employees upon termination. Compensated absences are accrued in governmental fund financial statements only to the extent they have been used or otherwise matured prior to year-end. Compensated absences, if material, are accrued when earned in the government-wide financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Severance Benefits

The District provides lump sum severance benefits to eligible employees in accordance with provisions in certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. The severance benefit is calculated by converting a portion of unused accumulated sick leave. No individual can receive severance benefits in excess of one year’s salary.

Severance benefits payable are recorded as a liability in the government-wide financial statements as they are earned and it becomes probable they will vest at some point in the future, and are accrued in the governmental fund financial statements as the liability matures due to employee termination.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA’s and the TRA’s fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

O. Risk Management and Self-Insurance

1. General Insurance – The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers’ compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District’s insurance coverage in the current fiscal year.

2. Self-Insurance – The District established an Internal Service Fund to account for and finance its uninsured risk of loss for its employee dental plan. Under this plan, the District provides coverage to participating employees and their dependents for various dental costs as described in the plan.

The District makes premium payments to the Internal Service Fund on behalf of program participants based on provisional rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance of dental claim liabilities were as follows:

Fiscal Year Ended June 30,	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year-End
2017	\$ 31,656	\$ 830,258	\$ 830,543	\$ 31,371
2018	\$ 31,371	\$ 876,069	\$ 869,912	\$ 37,528

P. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and other post-employment benefit plans (OPEB) reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

Q. Interfund Transfers

The General Fund transferred \$87,344 to the Food Service Special Revenue Fund to eliminate student lunch account deficits, and \$7,779,439 to the Capital Projects – Building Construction Fund to allocate revenues received by the General Fund that will be expended by the Capital Projects – Building Construction Fund for long-term facilities maintenance projects. Such interfund transfers are reported in the fund financial statements, but are eliminated in the government-wide financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Net Position

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

S. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s superintendent and director of business services are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements during the reporting period. Actual results could differ from those estimates.

U. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2017, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

V. Change in Accounting Principle

During the year ended June 30, 2018, the District implemented GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. This statement establishes standards for employer recognition and measurement of liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures for OPEB. Certain amounts necessary to fully restate fiscal year 2017 financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this statement resulted in the following restatement of entity-wide net position as of June 30, 2017:

	Governmental Activities
Net position – beginning, as previously reported	\$ (41,435,554)
Change in accounting principle	9,017,536
Net OPEB obligation, under previous reporting standards	(19,025,292)
Net OPEB liability, under current reporting standards	953,365
Deferred outflows of resources, under current reporting standards	(9,054,391)
Total change in accounting principle	\$ (50,489,945)
Net position – beginning, restated	

NOTE 2 – CASH AND INVESTMENTS

A. Components of Cash and Investments

Cash and temporary investments at year-end consist of the following:

Deposits	\$ 12,073,724
Investments	63,346,148
Cash and temporary investments	<u>\$ 75,419,872</u>

NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank, and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District's deposit policies do not further limit depository choices.

The year-end bank balances of the District's deposits totaled \$12,073,724, which were fully covered by federal depository insurance or collateral held by the District's agent in the District's name.

C. Investments

The District has the following investments at year-end:

Investment Type	Credit Rating	Agency	Fair Value Measurements Using	Interest Rate Risk – Maturity		Total
				No Maturity Date	Less Than 1 Year	
Negotiable certificates of deposits	Not Rated		Level 2	\$	\$ 2,474,730	\$ 2,474,730
Investment pools						
MSDLAF – Liquid Class	AAA	S&P	Not Applicable	\$	17,238,724	\$ 17,238,724
MSDLAF – MAX Class	AAA	S&P	Not Applicable	\$	4,607,000	\$ 4,607,000
MSDLAF – T	AAA	S&P	Not Applicable	\$	5,000,000	\$ 5,000,000
MNTTrust Investment Shares Portfolio	AAA	S&P	Not Applicable	\$	17,775,694	\$ 17,775,694
MNTTrust Term Series	AAA	S&P	Not Applicable	\$	16,250,000	\$ 16,250,000
Total investments					\$ 63,346,148	\$ 63,346,148

The investment pools managed by the Minnesota School District Liquid Asset Fund (MSDLAF) and MNTTrust are regulated by Minnesota Statutes and are external investment pools not registered with the Securities and Exchange Commission (SEC) that follow the regulatory rules of the SEC. The District's investment in each is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For these investment pools there are no untended commitments; redemption frequency is daily; and no redemption notice is required except for the MSDLAF – MAX Class investment pool, which has a redemption notice period of 14 days.

NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – This is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers.

The District's investment policy also requires that commercial paper be of corporations organized in the United States; having at least \$1 billion of outstanding corporate paper obligations; rated at the highest classification by Standard and Poor's (A-1) or Moody's Investment Services (P-1); and not be on credit watch for potential downgrades. No more than 50 percent of the District's investments can be in commercial paper on any given day. District policy does not allow investments in derivatives.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's policies limit the investment on any given day, in any given corporation, to \$1 million.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit investment maturities; however, the District considers such things as interest rates and cash flow needs when purchasing investments.

NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year is as follows:

	Balance – Beginning of Year	Additions	Deletions	Balance – End of Year
Capital assets, not depreciated	\$ 5,245,858	\$ –	\$ (5,857)	\$ 5,240,001
Land	83,811,115	50,600,332	(1,729,091)	132,682,356
Construction in progress	89,056,973	50,600,332	(1,734,948)	137,922,357
Total capital assets, not depreciated				
Capital assets, depreciated				
Land improvements	7,549,331	2,866,227	–	10,415,558
Buildings	206,175,056	–	(149,989)	206,025,067
Furniture and equipment	15,733,935	430,728	–	16,164,663
Total capital assets, depreciated	229,458,322	3,296,955	(149,989)	232,605,288
Less accumulated depreciation for				
Land improvements	(3,969,784)	(328,108)	–	(4,297,892)
Buildings	(102,664,639)	(5,114,638)	131,379	(107,647,898)
Furniture and equipment	(13,251,374)	(481,938)	–	(13,733,312)
Total accumulated depreciation	(119,885,797)	(5,924,684)	131,379	(125,679,102)
Net capital assets, depreciated	109,572,525	(2,627,729)	(18,610)	106,926,186
Total capital assets, net	\$ 198,629,498	\$ 47,972,603	\$ (1,753,558)	\$ 244,848,543

Depreciation for the year was charged to the following governmental functions:

Administration	\$ 10,199
Elementary and secondary regular instruction	3,149,814
Special education instruction	4,583
Instructional support services	23,057
Pupil support services	18,009
Sites and buildings	2,685,010
Food service	19,916
Community service	14,096
Total depreciation expense	\$ 5,924,684

NOTE 4 – LONG-TERM LIABILITIES

A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
Alternative facilities bonds	05/08/2008	3.00-3.60%	\$ 4,500,000	02/01/2019	\$ 520,000
Refunding bonds	10/05/2011	4.00-5.00%	\$ 50,370,000	02/01/2024	31,190,000
Alternative facilities bonds	02/21/2013	2.00-3.00%	\$ 11,775,000	02/01/2026	11,575,000
Alternative facilities bonds	12/30/2014	3.00-3.50%	\$ 6,050,000	02/01/2035	6,050,000
Building bonds	07/22/2015	4.00-5.00%	\$ 113,385,000	02/01/2037	109,365,000
Facilities maintenance and building bonds	04/13/2017	2.50-4.00%	\$ 16,350,000	02/01/2031	16,350,000
Total general obligation bonds payable					\$ 175,050,000

These bonds were issued to finance acquisition and/or construction of capital facilities or to finance (refund) prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

B. Certificates of Participation Payable

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2011C Certificates of Participation	11/17/2011	2.00-3.75%	\$ 1,615,000	04/01/2027	\$ 1,055,000

In November 2011, the District sold \$1,615,000 of certificates of participation under Minnesota Statutes § 123B.51 to finance the construction of an addition to South View Middle School. Scheduled future ad valorem lease obligation tax levies will be made to finance the retirement of principal and interest payments on the certificates. These certificates of participation are being paid by the General Fund.

C. Capital Leases Payable

The District entered into two capital lease agreements to finance the construction of several building additions. The leases have an effective interest rate of 3.43 percent, and call for annual principal and interest payments through January 15, 2029. The leases are being paid through the General Fund. The leased assets were recorded at \$2,233,000 (the present value of future minimum lease payments as of the inception dates of the leases). Total accumulated depreciation on these assets at June 30, 2018 was \$178,640.

D. Other Long-Term Liabilities

The District offers a number of benefits to its employees including severance benefits for eligible employees based on unused sick leave. Such benefits are paid primarily from the General Fund.

NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital leases are as follows:

Year Ending June 30,	General Obligation Bonds Payable		Certificates of Participation		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 7,405,000	\$ 7,258,595	\$ 105,000	\$ 35,125	\$ 133,316	\$ 58,836
2020	8,140,000	6,895,625	105,000	31,975	137,929	54,224
2021	7,710,000	6,500,725	110,000	28,825	142,700	49,452
2022	8,365,000	6,128,725	110,000	25,525	147,636	44,516
2023	8,725,000	5,781,225	115,000	22,088	152,744	39,408
2024-2028	43,910,000	24,106,444	510,000	47,337	846,732	114,030
2029-2033	52,120,000	13,687,488	—	—	—	—
2034-2037	38,675,000	3,793,537	—	—	187,319	4,832
	\$ 175,050,000	\$ 74,152,364	\$ 1,055,000	\$ 190,875	\$ 1,748,376	\$ 365,298

F. Changes in Long-Term Liabilities

	Beginning of Year	Additions	Retirements	End of Year	Due Within One Year
General obligation bonds payable	\$ 182,230,000	\$ —	\$ 7,180,000	\$ 175,050,000	\$ 7,405,000
Certificates of participation payable	1,155,000	—	100,000	1,055,000	105,000
Unamortized premiums	16,945,453	—	1,330,091	15,615,362	—
Capital leases payable	1,877,236	—	128,860	1,748,376	133,316
Severance benefits payable	529,956	107,895	21,621	616,230	229,033
	\$ 202,737,645	\$ 107,895	\$ 8,760,572	\$ 194,084,968	\$ 7,872,349

NOTE 5 – FUND BALANCES

The table on the following page presents a breakdown of governmental fund equity components as defined earlier in these notes. State mandated restrictions that have an accumulated deficit at June 30, if any, are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. However, a description of any deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

The School Board has formally adopted a fund balance policy regarding maintaining a minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance goal of 6.0 percent of the unassigned General Fund expenditures. At June 30, 2018, the unassigned fund balance of the General Fund was 5.5 percent of budgeted unassigned expenditures for fiscal 2019.

NOTE 5 – FUND BALANCES (CONTINUED)

At June 30, 2018, a summary of the District's governmental fund balance classifications are as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable					
Prepaid items	\$ 714,427	\$ 12,739	\$ —	\$ 480	\$ 727,646
Restricted					
Staff development	51,502	—	—	—	51,502
Health and safety	3,994	—	—	—	3,994
Operating capital	3,201,332	—	—	—	3,201,332
Basic skills programs	32,992	—	—	—	32,992
Capital projects levy	740,476	—	—	—	740,476
Long-term facilities maintenance	4,247,704	—	—	—	4,247,704
Capital projects	14,803,686	—	—	—	14,803,686
Debt service	—	—	1,539,589	—	1,539,589
Food service	—	—	—	1,006,089	1,006,089
Community education programs	—	—	—	489,024	489,024
Early childhood family education programs	—	—	—	80,107	80,107
School readiness	—	—	—	158,316	158,316
Community service	—	—	—	12,709	12,709
Total restricted	3,289,820	19,791,866	1,539,589	1,746,245	26,367,520
Committed					
Cash flow	927,819	—	—	—	927,819
Assigned					
Separation/retirement benefits	2,644,099	—	—	—	2,644,099
Carryover	802,675	—	—	—	802,675
Alternative compensation	88,568	—	—	—	88,568
Total assigned	3,535,342	—	—	—	3,535,342
Unassigned					
Unassigned	5,268,594	—	—	—	5,268,594
Total	\$ 13,726,002	\$ 19,804,605	\$ 1,539,589	\$ 1,746,725	\$ 36,826,921

NOTE 6 – DEFINED BENEFIT PENSION PLANS

District employees participate in three defined benefit pension plans described later in these notes, including two state-wide, cost-sharing, multi-employer plans, and a single employer plan administered by the District. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2018:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide, multi-employer – PERA	\$ 18,475,105	\$ 5,753,799	\$ 4,229,862	\$ 2,272,533
State-wide, multi-employer – TRA	189,098,264	109,209,024	30,257,056	33,133,045
District single employer	11,059,556	567,874	342,411	974,064
Total	\$ 218,632,925	\$ 115,530,697	\$ 34,829,329	\$ 36,379,642

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multi-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary schools, charter schools, and certain educational institutions maintained by the state (except those teachers employed by the City of St. Paul and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by Minnesota State Colleges and Universities (MnSCU) may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan administered by MnSCU.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

- **PERA** – Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90.0 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90.0 percent funded, or have fallen below 80.0 percent, are given 1.0 percent increases.
- **TRA** – Post-retirement benefit increases are provided to eligible benefit recipients each January and are assumed to remain level at 2.0 percent annually through 2018, and 1.0 percent thereafter.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

	Step-Rate Formula	Percentage Per Year
Basic Plan		
First 10 years of service		2.2 %
All years after		2.7 %
Coordinated Plan		
First 10 years if service years are up to July 1, 2006		1.2 %
First 10 years if service years are July 1, 2006 or after		1.4 %
All other years of service if service years are up to July 1, 2006		1.7 %
All other years of service if service years are up to July 1, 2006 or after		1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2018; the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2018, were \$1,391,159. The District's contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,			
	2017		2018	
	Employee	Employer	Employee	Employer
Basic Plan	11.0 %	11.5 %	11.0 %	11.5 %
Coordinated Plan	7.5 %	7.5 %	7.5 %	7.5 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2018, were \$3,990,842. The District's contributions were equal to the required contributions for each year as set by state statutes.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA's Comprehensive Annual Financial Report (CAFR) Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA's CAFR Statement of Changes in Fiduciary Net Position	\$ 367,791
Add employer contributions not related to future contribution efforts	810
Deduct the TRA's contributions not included in allocation	<u>(456)</u>
Total employer contributions	368,145
Total nonemployer contributions	<u>35,588</u>
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	<u>\$ 403,733</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2018, the District reported a liability of \$18,475,105 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2016, through June 30, 2017, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 0.2894 percent at the end of the measurement period and 0.2774 percent for the beginning of the period.

The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$6 million to the fund. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 18,475,105
State's proportionate share of the net pension liability associated with the District	<u>\$ 232,340</u>

For the year ended June 30, 2018, the District recognized pension expense of \$2,265,825 for its proportionate share of the GERF's pension expense. In addition, the District recognized an additional \$6,708 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$6 million to the GERF.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2018, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 608,883	\$ 1,136,479
Changes in actuarial assumptions	2,940,081	1,852,131
Differences between projected and actual investment earnings	—	895,624
Changes in proportion	813,676	347,628
District's contributions to the GERF subsequent to the measurement date	<u>1,391,159</u>	<u>—</u>
Total	<u>\$ 5,753,799</u>	<u>\$ 4,229,862</u>

A total of \$1,391,159 reported as deferred outflows of resources related to pensions resulting from district contributions to the GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to the GERF pensions will be recognized in pension expense as follows:

	Year Ending June 30,	Pension Expense Amount
	2019	\$ (199,017)
	2020	\$ 1,257,504
	2021	\$ (141,475)
	2022	<u>\$ (784,234)</u>

2. TRA Pension Costs

At June 30, 2018, the District reported a liability of \$189,098,264 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District's proportionate share was 0.9473 percent at the end of the measurement period and 0.9434 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 189,098,264
State's proportionate share of the net pension liability associated with the District	<u>\$ 18,280,007</u>

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

For the year ended June 30, 2018, the District recognized pension expense of \$32,782,448. It also recognized \$350,597 as an increase to pension expense for the support provided by direct aid.

At June 30, 2018, the District reported its proportionate share of the TRA's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 1,488,928	\$ 1,327,857
Changes in actuarial assumptions	102,019,830	26,489,681
Difference between projected and actual investment earnings	—	1,764,154
Changes in proportion	1,709,424	675,364
District's contributions to the TRA subsequent to the measurement date	3,990,842	—
Total	\$ 109,209,024	\$ 30,257,056

A total of \$3,990,842 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to the TRA pensions will be recognized in pension expense as follows:

	Pension Expense	
	Year Ending June 30,	Amount
2019	\$ 19,739,419	
2020	\$ 23,156,394	
2021	\$ 20,264,892	
2022	\$ 17,207,885	
2023	\$ (5,407,464)	

E. Actuarial Assumptions

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.50% per year	
Price inflation		2.50%
Wage growth rate	3.25% per year	2.85% for 10 years and 3.25% thereafter
Active member payroll	7.50%	2.85% to 8.85% for 10 years, and 3.25% to 9.25% thereafter
Investment rate of return		5.12%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabled were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.0 percent per year for the GERF through 2044, and then 2.5 percent thereafter, and 2.0 percent per year for all future years for the TRA.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Actuarial assumptions used in the June 30, 2017 valuation for the GERF were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2015.

The following changes in actuarial assumptions occurred in 2017:

- 1. GERF**
 - The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
 - The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.
- 2. TRA**
 - The cost of living adjustment (COLA) was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
 - The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
 - Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
 - The investment return assumption was changed from 8.00 percent to 7.50 percent.
 - The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
 - The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
 - The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
 - The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
 - The single discount rate changed from 4.66 percent to 5.12 percent.

The long-term expected rate of return on pension plan investments is 7.50 percent for the GERF and 5.12 percent for the TRA. The Minnesota State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	39 %	5.10 %
International stocks	19	5.30 %
Bonds	20	0.75 %
Alternative assets	20	5.90 %
Cash	2	– %
Total	100 %	

F. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2017 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the fiscal 2017 contribution rates. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 5.12 percent. This is an increase from the discount rate at the prior measurement date of 4.66 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2017 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on these assumptions, the pension plan's fiduciary net position was projected to be depleted in 2053 and, as a result, the municipal bond index rate was used in the determination of the Single Equivalent Interest Rate (SEIR). The long-term expected rate of return (7.50 percent) was applied to periods before 2053 and the municipal bond index rate of 3.56 percent was applied to periods on and after 2053, resulting in a SEIR of 5.12 percent. There was a change in the municipal bond index rate from the prior year measurement date (3.01 percent).

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 28,656,261	\$ 18,475,105	\$ 10,139,980
TRA discount rate	4.12%	5.12%	6.12%
District's proportionate share of the TRA net pension liability	\$ 249,573,271	\$ 189,098,264	\$ 138,110,476

H. Pension Plan Fiduciary Net Position

Pension Benefit Reforms – The 2018 pension bill included a number of reforms to the various defined benefit pension plans across the state, including the plans administered by the TRA and the PERA. The reforms include several changes, including modifications in future cost of living adjustments and contribution rates.

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at www.mmpera.org; by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 657-9026.

Detailed information about the TRA's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained at the TRA website at www.MinnesotaTRA.org; by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103; or by calling (651) 296-2409 or (800) 657-3669.

NOTE 8 – DEFINED BENEFIT PENSION PLAN – DISTRICT

A. Plan Description

The District provides pension benefits to certain eligible employees through its Pension Benefits Plan, a single-employer defined benefit plan administered by the District. The following employee groups receive the benefit: Superintendent's Advisory Council, Administrators (Edina Administrative Council), Controller, Director of Buildings and Grounds, Human Resources Manager, Strategic Planner/Analyst, Teachers, Community Education Services Coordinators, Classified Supervisors, Confidential Employees, and Other Support Staff. All pension benefits are based on contractual agreements with these employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. The benefits are calculated using a predetermined number of days depending on the employee group, multiplied by the employee's daily base pay, or in certain cases, a fixed amount per year of service. Payments are made in either a lump sum or installments to a 403(b) plan or in a lump sum directly to the employee. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a separate financial report.

B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to pre-fund benefits as determined periodically by the District. The District has not established a trust fund to finance these pension benefits.

C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	37
Active plan members	688
Total members	725

D. Actuarial Methods and Assumptions

The total pension liability was determined by an actuarial study with a valuation date as of July 1, 2016 and measurement date as of July 1, 2017, using the entry age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.40%
20-year municipal bond yield	3.40%
Inflation rate	2.50%
Salary increases	3.00%

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

E. Discount Rate

The discount rate used to measure the total pension liability was 3.40 percent. The projection of cash flows used to determine the discount rate was determined by estimating the long-term investment yield on the employer funds that will be used to pay benefits as they come due. The District discount rate used in the prior measurement date was 2.90 percent.

NOTE 8 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)

F. Changes in the Net Pension Liability

Total Pension Liability	\$ 11,190,526
Beginning balance	669,633
Changes for the year	332,966
Service cost	(370,946)
Interest	(762,623)
Assumption changes	(130,970)
Benefit payments	—
Total net changes	\$ 11,059,556
Ending balance	\$ 11,059,556

G. Net Pension Liability Sensitivity to Discount Rate Changes

The following presents the net pension liability of the District, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
Pension discount rate	2.40%	3.40%	4.40%
Net pension liability	\$ 11,932,205	\$ 11,059,556	\$ 10,233,039

H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources

The District recognized pension expense of \$974,064 in the current year, and at year-end reported the following deferred outflows and inflows of resources related to pensions from the following sources:

Changes in actuarial assumptions	\$ —	Deferred Outflows of Resources	\$ 342,411
District's contributions subsequent to the measurement date	567,874	Deferred Inflows of Resources	—
Total	\$ 567,874	\$ 567,874	\$ 342,411

A total of \$567,874 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Year Ending	Pension
	June 30,	Expense
2019	\$	(28,535)
2020	\$	(28,535)
2021	\$	(28,535)
2022	\$	(28,535)
2023	\$	(28,535)
Thereafter	\$	(199,736)

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Descriptions

The District provides post-employment benefits to certain eligible employees through a single-employer defined benefit OPEB plan administered by the District. All post-employment benefits are based on contractual agreements with employee groups, with benefit eligibility based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a separate financial report.

All retirees of the District have the option under state law to continue their medical insurance coverage through the District from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

B. Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has not established a trust fund to finance these OPEB benefits.

C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	68
Active plan members	<u>1,150</u>
Total members	<u><u>1,218</u></u>

D. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study with a valuation date as of July 1, 2016 and measurement date as of July 1, 2017, using the entry age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.40%
20-year municipal bond yield	3.40%
Inflation rate	2.50%
Salary increases	3.00%
Medical trend rate	6.50% in 2017 grading to 5.00% over 6 years
Dental trend rate	4.00%

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

Future retirees electing coverage is assumed to be 100 percent when a pre-age 65 subsidy is available, and 50 percent when a pre-age 65 subsidy is not available. Married future retirees electing spouse coverage is assumed to be 100 percent when a pre-age 65 subsidy is available, and 25 percent when a pre-age 65 subsidy is not available.

E. Discount Rate

The discount rate used to measure the total OPEB liability was 3.40 percent. The projection of cash flows used to determine the discount rate was determined by estimating the long-term investment yield on the employer funds that will be used to pay benefits as they come due. The District discount rate used in the prior measurement date was 2.90 percent.

F. Changes in the Net OPEB Liability

Total OPEB Liability	<u>\$ 19,025,292</u>
Beginning balance	
Changes for the year	
Service cost	1,168,447
Interest	670,515
Benefit payments	<u>(953,365)</u>
Total net changes	885,597
Ending balance	<u>\$ 19,910,889</u>

G. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	2.40%	Discount Rate	3.40%	1% Increase in Discount Rate	4.40%
OPEB discount rate						
Net OPEB liability	\$ 21,344,319		\$ 19,910,889		\$ 18,533,414	

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Trend Rates	Healthcare Trend Rates	1% Increase in Healthcare Trend Rates
Healthcare Trend Rate	5.50% decreasing to 4.00% over 6 years	6.50% decreasing to 5.00% over 6 years	7.50% decreasing to 6.00% over 6 years
Dental Trend Rate	3.00%	4.00%	5.00%
Net OPEB liability	\$ 18,030,434	\$ 19,910,889	\$ 22,124,988

H. OPEB Expense and Related Deferred Outflows and Deferred Inflows of Resources

The District recognized OPEB expense of \$1,838,962 in the current year, and at year-end reported the following deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
District's contributions subsequent to the measurement date	\$ 981,707	\$

A total of \$981,707 reported as deferred outflows of resources related to OPEB resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019.

NOTE 10 – FLEXIBLE BENEFIT PLAN

The District has a flexible benefit plan, which is classified as a "cafeteria plan" (the Plan) under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for healthcare and dependent care benefits. Payments are made from the Plan to participating employees upon submitting a request for reimbursement of eligible expenses actually incurred by the participant.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. The Plan is administered by the District and is accounted for in the District's General Fund. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the medical reimbursement portion of the Plan, whether or not such contributions have been made.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors of the District in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

B. Construction Commitments

At June 30, 2018, the District had commitments totaling \$25,802,524 under various construction contracts for which the work was not yet completed.

C. Legal Claims

The District is a defendant in various lawsuits. Although the outcomes of these lawsuits are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

INDEPENDENT SCHOOL DISTRICT NO. 273

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2018

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of the Total Pension Liability	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.2999%	\$ 14,087,800	\$ 14,087,800	\$ 15,747,600	89.46%	78.70%	
06/30/2016	06/30/2015	0.2742%	\$ 14,210,468	\$ 14,210,468	\$ 16,108,678	88.22%	78.20%	
06/30/2017	06/30/2016	0.2774%	\$ 22,523,504	\$ 294,246	\$ 17,218,936	130.81%	68.90%	
06/30/2018	06/30/2017	0.2894%	\$ 18,475,105	\$ 232,340	\$ 18,646,353	99.08%	75.90%	

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2018

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Contributions as a Percentage of Covered Payroll	
				Covered Payroll	Percentage of Covered Payroll
06/30/2015	\$ 1,195,515	\$ 1,195,515	\$ -	\$ 16,108,678	7.42%
06/30/2016	\$ 1,291,318	\$ 1,291,318	\$ -	\$ 17,218,936	7.50%
06/30/2017	\$ 1,398,478	\$ 1,398,478	\$ -	\$ 18,646,353	7.50%
06/30/2018	\$ 1,391,159	\$ 1,391,159	\$ -	\$ 18,530,623	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 273

Teachers Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2018

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of the Total Pension Liability	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.9949%	\$ 45,844,276	\$ 3,225,114	\$ 49,069,390	\$ 45,114,080	100.95%	81.50%
06/30/2016	06/30/2015	0.9238%	\$ 57,146,166	\$ 7,009,435	\$ 64,155,601	\$ 46,887,773	121.88%	76.80%
06/30/2017	06/30/2016	0.9434%	\$ 225,023,410	\$ 22,586,657	\$ 247,610,067	\$ 48,890,860	460.26%	44.88%
06/30/2018	06/30/2017	0.9473%	\$ 189,098,264	\$ 18,280,007	\$ 207,378,271	\$ 50,958,882	371.08%	51.57%

Teachers Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2018

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Contributions as a Percentage of Covered Payroll	
				Covered Payroll	Percentage of Covered Payroll
06/30/2015	\$ 3,516,583	\$ 3,516,583	\$ -	\$ 46,887,773	7.50%
06/30/2016	\$ 3,680,210	\$ 3,680,210	\$ -	\$ 48,890,860	7.53%
06/30/2017	\$ 3,820,933	\$ 3,820,933	\$ -	\$ 50,958,882	7.50%
06/30/2018	\$ 3,990,842	\$ 3,990,842	\$ -	\$ 53,228,684	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 273

Pension Benefits Plan
 Schedule of Changes in the District's Net
 Pension Liability and Related Ratios
 Year Ended June 30, 2018

	2018	2017
Total pension liability		
Service cost	\$ 669,633	\$ 706,737
Interest	332,966	326,649
Assumption changes	(370,946)	
Benefit payments	(762,623)	(794,118)
Net change in total pension liability	(130,970)	239,268
Total pension liability – beginning of year	11,190,526	10,951,258
Total pension liability – end of year	\$ 11,059,556	\$ 11,190,526
Covered-employee payroll	\$ 49,972,083	\$ 48,516,585
Total pension liability as a percentage of covered-employee payroll	22.13%	23.07%

Note 1: The District has not established a trust fund to finance GASB Statement No. 73 related benefits.

Note 2: The District implemented GASB Statement No. 73 for the year ended June 30, 2017. The schedules within the RSI section require a 10-year presentation. Additional years will be presented as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 273

Other Post-Employment Benefits Plan
 Schedule of Changes in the District's Net
 OPEB Liability and Related Ratios
 Year Ended June 30, 2018

	2018
Total OPEB liability	
Service cost	\$ 1,168,447
Interest	670,515
Benefit payments	(953,365)
Net change in total OPEB liability	885,597
Total OPEB liability – beginning of year	19,025,292
Total OPEB liability – end of year	\$ 19,910,889
Covered-employee payroll	\$ 62,990,740
Total OPEB liability as a percentage of covered-employee payroll	31.61%

Note 1: The District has not established a trust fund to finance GASB Statement No. 75 related benefits.

Note 2: The District implemented GASB Statement No. 75 for the year ended June 30, 2018. The schedules within the RSI section require a 10-year presentation. Additional years will be presented as they become available.

PBRA – GENERAL EMPLOYEES RETIREMENT FUND

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS:

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

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2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The cost of living adjustment (COLA) was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS:

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

Notes to Required Supplementary Information (continued)
June 30, 2018

Nonmajor Governmental Funds
Combining Balance Sheet
as of June 30, 2018

PENSION BENEFITS PLAN

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The discount rate was changed from 2.90 percent to 3.40 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The mortality table was updated from RP-2000 projected to 2014 with Scale BB, to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and retirement tables for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 4.00 percent to 2.90 percent.

OTHER POST-EMPLOYMENT BENEFITS PLAN

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The discount rate was changed from 2.90 percent to 3.40 percent.

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	\$ 1,271,782	\$ 1,959,515	\$ 3,231,297
Receivables			
Current taxes		465,701	465,701
Delinquent taxes		11,861	11,861
Accounts and interest		4,738	4,738
Due from other governmental units	25,804	56,451	82,255
Prepaid items	480		480
Total assets	\$ 1,298,066	\$ 2,498,266	\$ 3,796,332
Liabilities			
Salaries and benefits payable	\$ 36	\$ 113,406	\$ 113,442
Accounts and contracts payable	71,024	121,818	192,842
Due to other governmental units		5,202	5,202
Unearned revenue	220,437	434,757	655,194
Total liabilities	291,497	675,183	966,680
Deferred inflows of resources			
Property taxes levied for subsequent year		1,074,332	1,074,332
Deferred revenue – delinquent taxes		8,595	8,595
Total deferred inflows of resources		1,082,927	1,082,927
Fund balances			
Nonspendable	480		480
Restricted	1,006,089	740,156	1,746,245
Total fund balances	1,006,569	740,156	1,746,725
Total liabilities, deferred inflows of resources, and fund balances	\$ 1,298,066	\$ 2,498,266	\$ 3,796,332

INDEPENDENT SCHOOL DISTRICT NO. 273

INDEPENDENT SCHOOL DISTRICT NO. 273

Nonmajor Governmental Funds
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
 Year Ended June 30, 2018

General Fund
 Comparative Balance Sheet
 as of June 30, 2018 and 2017

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	\$ -	\$ 1,123,835	\$ 1,123,835
Investment earnings	23,612	17,709	41,321
Other	2,239,943	5,715,389	7,955,332
State sources	117,696	549,113	666,809
Federal sources	629,715	-	629,715
Total revenue	3,010,966	7,406,046	10,417,012
Expenditures			
Current			
Food service	3,172,591	-	3,172,591
Community service	-	7,135,225	7,135,225
Capital outlay	65,516	14,320	79,836
Total expenditures	3,238,107	7,149,545	10,387,652
Excess (deficiency) of revenues over expenditures	(227,141)	256,501	29,360
Other financing sources			
Transfers in	87,344	-	87,344
Net change in fund balances	(139,797)	256,501	116,704
Fund balances			
Beginning of year	1,146,366	483,655	1,630,021
End of year	\$ 1,006,569	\$ 740,156	\$ 1,746,725

	2018	2017
Assets		
Cash and temporary investments	\$ 33,001,561	\$ 33,480,727
Receivables		
Current taxes	16,713,760	17,637,841
Delinquent taxes	352,003	365,953
Accounts and interest	364,221	178,384
Due from other governmental units	9,197,740	9,739,482
Prepaid items	714,427	128,765
Total assets	\$ 60,343,712	\$ 61,531,152
Liabilities		
Salaries and benefits payable	\$ 10,144,472	\$ 10,009,839
Accounts and contracts payable	1,023,070	496,640
Due to other governmental units	392,856	180,678
Unearned revenue	5,500	10,826
Total liabilities	11,565,898	10,697,983
Deferred inflows of resources		
Property taxes levied for subsequent year	34,781,849	31,775,061
Unavailable revenue - delinquent taxes	259,963	365,953
Total deferred inflows of resources	35,041,812	32,141,014
Fund balances		
Nonspendable for prepaid items	714,427	128,765
Restricted for staff development	51,502	-
Restricted for health and safety	3,994	43,840
Restricted for operating capital	3,201,332	3,063,322
Restricted for basic skills programs	32,992	-
Committed for cash flow	927,819	1,943,586
Committed for federal education jobs	-	894,821
Assigned for separation/retirement benefits	2,644,099	2,626,646
Assigned for next generation program implementation	-	1,500,000
Assigned for bond operational costs	-	750,000
Assigned for carryover	802,675	765,914
Assigned for alternative compensation	88,568	131,342
Unassigned	5,268,594	6,843,919
Total fund balances	13,736,002	18,692,155
Total liabilities, deferred inflows of resources, and fund balances	\$ 60,343,712	\$ 61,531,152

INDEPENDENT SCHOOL DISTRICT NO. 273

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2018
 (With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018		2017	
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 30,050,253	\$ 30,235,863	\$ 185,610	\$ 30,769,055
Investment earnings	280,000	472,243	192,243	156,482
Other	3,222,598	4,556,855	1,334,257	3,631,626
State sources	74,427,524	73,752,106	(675,418)	71,970,881
Federal sources	1,877,069	1,832,821	(44,248)	1,795,959
Total revenue	109,857,444	110,849,888	992,444	108,324,003
Expenditures				
Current				
Administration	3,234,208	3,165,048	(69,160)	3,542,398
District support services	3,230,975	3,252,865	21,890	3,097,417
Elementary and secondary regular instruction	56,058,534	55,129,942	(928,592)	53,688,788
Vocational education instruction	253,170	437,560	184,390	280,680
Special education instruction	19,743,471	19,799,024	55,553	18,431,801
Instructional support services	6,044,995	5,826,639	(218,356)	5,382,317
Pupil support services	9,973,001	10,026,345	53,344	8,118,389
Sites and buildings	16,678,737	9,665,421	(7,013,316)	11,733,576
Fiscal and other fixed cost programs	315,000	306,141	(8,859)	319,454
Debt service				
Principal	228,859	228,860	1	224,550
Interest and fiscal charges	101,419	101,413	(6)	108,727
Total expenditures	115,862,569	107,939,258	(7,923,111)	104,928,097
Excess (deficiency) of revenue over expenditures	(6,004,925)	2,910,630	8,915,555	3,395,906
Other financing (uses) Transfers (out)	(2,733,278)	(7,866,783)	(5,133,505)	(4,102,593)
Net change in fund balances	\$ (8,738,203)	(4,956,153)	\$ 3,782,050	(706,687)
Fund balances				
Beginning of year		18,692,155		19,398,842
End of year		\$ 13,736,002		\$ 18,692,155

INDEPENDENT SCHOOL DISTRICT NO. 273

Food Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2018 and 2017

	2018	2017
Assets		
Cash and temporary investments	\$ 1,271,782	\$ 1,375,586
Receivables		287
Accounts and interest Due from other governmental units	25,804	16,759
Prepaid items	480	
Total assets	\$ 1,298,066	\$ 1,392,632
Liabilities		
Salaries and benefits payable	\$ 36	\$ 3,135
Accounts and contracts payable	71,024	9,990
Unearned revenue	220,437	233,141
Total liabilities	291,497	246,266
Fund balances		
Nonspendable for prepaid items	480	16,759
Restricted for food service	1,006,089	1,129,607
Total fund balances	1,006,569	1,146,366
Total liabilities and fund balances	\$ 1,298,066	\$ 1,392,632

INDEPENDENT SCHOOL DISTRICT NO. 273
Food Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2018
(With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018		2017	
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 9,000	\$ 23,612	\$ 14,612	\$ 9,850
Other - primarily meal sales	2,185,350	2,239,943	54,593	2,148,743
State sources	133,050	117,696	(15,354)	118,885
Federal sources	655,000	629,715	(25,285)	641,258
Total revenue	2,982,400	3,010,966	28,566	2,918,736
Expenditures				
Current				
Salaries	386,336	406,055	19,719	111,113
Employee benefits	73,321	112,147	38,826	16,236
Purchased services	2,599,600	2,473,947	(125,653)	2,457,552
Supplies and materials	154,500	172,450	17,950	163,316
Other expenditures	-	7,992	7,992	52
Capital outlay	75,000	65,516	(9,484)	18,206
Total expenditures	3,288,757	3,238,107	(50,650)	2,766,475
Excess (deficiency) of revenue over expenditures	(306,357)	(227,141)	79,216	152,261
Other financing sources				
Transfers in		87,344	87,344	-
Net change in fund balances	\$ (306,357)	(139,797)	\$ 166,560	152,261
Fund balances				
Beginning of year		1,146,366		994,105
End of year		\$ 1,006,569		\$ 1,146,366

INDEPENDENT SCHOOL DISTRICT NO. 273
Community Service Special Revenue Fund
Comparative Balance Sheet
as of June 30, 2018 and 2017

	2018	2017
Assets		
Cash and temporary investments	\$ 1,959,515	\$ 1,350,523
Receivables		
Current taxes	465,701	556,656
Delinquent taxes	11,861	12,760
Accounts and interest	4,738	16,376
Due from other governmental units	56,451	49,899
Total assets	\$ 2,498,266	\$ 1,986,214
Liabilities		
Salaries and benefits payable	\$ 113,406	\$ 112,952
Accounts and contracts payable	121,818	47,547
Due to other governmental units	5,202	8,312
Unearned revenue	434,757	201,318
Total liabilities	675,183	370,129
Deferred inflows of resources		
Property taxes levied for subsequent year	1,074,332	1,119,670
Unavailable revenue - delinquent taxes	8,595	12,760
Total deferred inflows of resources	1,082,927	1,132,430
Fund balances (deficits)		
Restricted for community education programs	489,024	449,015
Restricted for early childhood family education programs	80,107	-
Restricted for school readiness	158,316	92,186
Restricted for community service	12,709	-
Unassigned - early childhood family education programs	-	(49,866)
restricted account deficit	-	(7,680)
Unassigned - community service restricted account deficit	-	-
Total fund balances	740,156	483,655
Total liabilities, deferred inflows of resources, and fund balances	\$ 2,498,266	\$ 1,986,214

INDEPENDENT SCHOOL DISTRICT NO. 273

Community Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2018
 (With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018		Over (Under) Budget	2017	
	Budget	Actual		Budget	Actual
Revenue					
Local sources					
Property taxes	\$ 1,119,656	\$ 1,123,835	\$ 4,179	\$ 1,177,557	
Investment earnings	15,000	17,709	2,709	16,656	
Other – primarily tuition and fees	5,590,096	5,715,389	125,293	5,043,246	
State sources	537,193	549,113	11,920	485,290	
Total revenue	7,261,945	7,406,046	144,101	6,722,749	
Expenditures					
Current					
Salaries	4,277,175	4,416,249	139,074	4,562,774	
Employee benefits	1,123,706	1,082,123	(41,583)	1,139,943	
Purchased services	1,204,390	1,224,684	20,294	1,139,122	
Supplies and materials	318,888	390,783	71,895	352,650	
Other expenditures	60,713	21,386	(39,327)	17,497	
Capital outlay	44,810	14,320	(30,490)	51,962	
Total expenditures	7,029,682	7,149,545	119,863	7,263,948	
Net change in fund balances	\$ 232,263	256,501	\$ 24,238	(541,199)	
Fund balances					
Beginning of year		483,655		1,024,854	
End of year		\$ 740,156		\$ 483,655	

INDEPENDENT SCHOOL DISTRICT NO. 273

Capital Projects – Building Construction Fund
 Comparative Balance Sheet
 as of June 30, 2018 and 2017

	2018	2017
Assets		
Cash and temporary investments	\$ 28,631,076	\$ 76,048,727
Receivables	204,619	108,925
Accounts and interest	12,739	10,853
Prepaid items		
Total assets	\$ 28,848,434	\$ 76,168,505
Liabilities		
Salaries and benefits payable	\$ 30,031	\$ 20,462
Accounts and contracts payable	9,013,798	15,541,329
Total liabilities	9,043,829	15,561,791
Fund balances		
Nonspendable for prepaid items	12,739	10,853
Restricted for capital projects levy	740,476	791,932
Restricted for long-term facilities maintenance	4,247,704	19,998,002
Restricted for capital projects	14,803,686	39,805,927
Total fund balances	19,804,605	60,606,714
Total liabilities and fund balances	\$ 28,848,434	\$ 76,168,505

INDEPENDENT SCHOOL DISTRICT NO. 273

Capital Projects — Building Construction Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2018
 (With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018		Over (Under) Budget	2017	
	Budget	Actual		Budget	Actual
Revenue					
Local sources					
Property taxes	\$ 5,344,774	\$ 5,344,774	\$ —	\$ 5,061,998	
Investment earnings	200,000	481,447	281,447	634,353	
Other	—	65,085	65,085	47,825	
Total revenue	5,544,774	5,891,306	346,532	5,744,176	
Expenditures					
Capital outlay					
Salaries	1,620,525	1,488,086	(132,439)	1,601,274	
Employee benefits	468,652	460,317	(8,335)	466,934	
Purchased services	4,613,525	3,136,512	(1,477,013)	7,750,633	
Supplies and materials	1,321,578	—	(1,321,578)	319,765	
Capital expenditures	48,381,683	54,108,952	5,727,269	70,738,771	
Debt service	—	—	—	—	
Interest and fiscal charges	—	—	—	7,288	
Total expenditures	56,405,963	59,193,867	2,787,904	80,884,665	
Excess (deficiency) of revenues over expenditures	(50,861,189)	(53,302,561)	(2,441,372)	(75,140,489)	
Other financing sources					
Bonds issued	—	—	—	16,350,000	
Premium on bonds issued	—	—	—	462,206	
Sale of capital assets	—	4,721,013	4,721,013	—	
Transfers in	2,733,278	7,779,439	5,046,161	4,102,593	
Total other financing sources	2,733,278	12,500,452	9,767,174	20,914,799	
Net change in fund balances	\$ (48,127,911)	(40,802,109)	\$ 7,325,802	(54,225,690)	
Fund balances					
Beginning of year	—	60,606,714	—	114,832,404	
End of year	\$ 19,804,605	\$ 19,804,605	\$ —	\$ 60,606,714	

INDEPENDENT SCHOOL DISTRICT NO. 273

Debt Service Fund
 Comparative Balance Sheet
 as of June 30, 2018 and 2017

	2018	2017
Assets		
Cash and temporary investments	\$ 10,057,552	\$ 8,475,716
Receivables	6,541,209	7,655,481
Current taxes	120,563	117,000
Delinquent taxes	—	—
Total assets	\$ 16,719,324	\$ 16,248,197
Deferred inflows of resources		
Property taxes levied for subsequent year	\$ 15,089,759	\$ 15,398,423
Unavailable revenue — delinquent taxes	89,976	117,000
Total deferred inflows of resources	15,179,735	15,515,423
Fund balances		
Restricted for debt service	1,539,589	732,774
Total deferred inflows of resources and fund balances	\$ 16,719,324	\$ 16,248,197

INDEPENDENT SCHOOL DISTRICT NO. 273

INDEPENDENT SCHOOL DISTRICT NO. 273

Debt Service Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2018
 (With Comparative Actual Amounts for the Year Ended June 30, 2017)

General Fund Revenue by Source
 Last Ten Fiscal Years

	2018		2017	
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 15,396,713	\$ 15,425,446	\$ 28,733	\$ 14,036,542
Investment earnings	20,000	76,739	56,739	21,013
Total revenue	15,416,713	15,502,185	85,472	14,057,555
Expenditures				
Debt service				
Principal	7,180,000	7,180,000	-	6,130,000
Interest	7,508,595	7,508,595	-	7,385,085
Fiscal charges and other	15,000	6,775	(8,225)	12,774
Total expenditures	14,703,595	14,695,370	(8,225)	13,527,859
Excess of revenue over expenditures	713,118	806,815	93,697	529,696
Other financing sources				
Premium on bonds issued				2,927
Net change in fund balances	\$ 713,118	806,815	\$ 93,697	532,623
Fund balances				
Beginning of year		732,774		200,151
End of year		\$ 1,539,589		\$ 732,774

Year Ended June 30,	Local Property Tax Levies	Other Local and County Revenues	State Revenue	Federal Revenue	Total
2009	\$ 18,737,025 23%	\$ 2,248,905 3%	\$ 58,378,178 72%	\$ 1,713,683 2%	\$ 81,077,791 100%
2010	20,228,122 24%	2,280,570 3%	53,924,966 65%	6,958,246 8%	83,391,904 100%
2011	28,851,473 33%	2,520,934 3%	51,887,383 60%	3,061,247 4%	86,321,037 100%
2012	23,813,219 27%	2,754,726 3%	58,857,487 66%	3,344,546 4%	88,769,978 100%
2013	27,237,931 29%	2,487,574 3%	62,296,085 66%	1,683,183 2%	93,704,773 100%
2014	10,666,213 12%	2,593,867 3%	76,710,991 83%	1,809,161 2%	91,780,232 100%
2015	22,950,814 24%	2,794,515 3%	68,608,136 71%	1,488,368 2%	95,841,833 100%
2016	23,596,521 23%	4,100,426 4%	71,873,064 71%	1,871,244 2%	101,441,255 100%
2017	30,769,055 28%	3,788,108 3%	71,970,881 67%	1,795,959 2%	108,324,003 100%
2018	30,235,863 27%	5,029,098 5%	73,752,106 66%	1,832,821 2%	110,849,888 100%

Note: Legislative changes in the "tax shift" impacted the amount of tax revenue recognized in fiscal years 2011 and 2014. These changes were offset by an adjustment to state aid payments by an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 273

General Fund Expenditures by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration		District Support Services		Instruction		Instructional Support Services		Pupil Support Services		Sites and Buildings		Other Programs		Total	
	\$	%	\$	%	\$	%	\$	%	\$	%	\$	%	\$	%	\$	%
2009	3,092,640	4%	2,593,246	3%	51,619,145	65%	7,885,063	10%	6,217,918	8%	8,116,755	10%	269,231	-%	79,793,998	100%
2010	2,891,265	4%	2,613,421	3%	55,612,094	68%	6,593,566	8%	6,345,288	8%	7,681,111	9%	291,515	-%	82,028,260	100%
2011	2,922,416	3%	2,731,865	3%	58,238,240	68%	6,592,322	8%	6,669,731	8%	8,203,146	10%	300,830	-%	85,658,550	100%
2012	2,921,447	3%	2,701,860	3%	58,140,863	68%	6,760,932	8%	7,329,686	8%	8,714,030	10%	381,487	-%	86,950,305	100%
2013	3,057,055	3%	2,517,407	3%	60,574,774	66%	5,105,226	6%	7,608,727	8%	13,393,834	14%	469,478	-%	92,726,501	100%
2014	3,100,900	4%	2,969,022	3%	62,272,584	69%	4,916,476	5%	7,544,789	8%	9,691,920	11%	362,556	-%	90,858,247	100%
2015	3,124,572	3%	3,063,669	3%	64,083,923	70%	5,063,892	5%	7,745,956	8%	9,006,454	10%	543,004	1%	92,631,470	100%
2016	3,281,563	3%	3,093,531	3%	71,523,452	71%	5,508,758	5%	7,922,598	8%	8,954,875	9%	579,502	1%	100,864,279	100%
2017	3,542,398	3%	3,097,417	3%	72,401,269	69%	5,382,317	5%	8,118,389	8%	11,733,576	11%	652,731	1%	104,928,097	100%
2018	3,165,048	3%	3,252,865	3%	75,366,526	70%	5,826,639	5%	10,026,345	9%	9,665,421	9%	636,414	1%	107,939,258	100%

Note: Instruction includes regular, vocational, and special education instruction.

INDEPENDENT SCHOOL DISTRICT NO. 273

School Tax Levies and Tax Rates by Fund
Last Ten Fiscal Years

Year Collectible	General Fund	Community Service Special			Capital Projects – Building Construction Fund		Debt Service Fund	Total All Funds
		Revenue Fund	Construction Fund	Building	Construction Fund			
2009	\$ 19,822,034	\$ 938,749	\$ 1,000,300	\$ 9,947,842			\$ 31,708,925	
2010	21,451,658	957,557	1,000,406	10,133,671			33,543,292	
2011	21,276,283	982,373	1,885,932	10,554,475			34,699,063	
2012	26,739,844	1,053,989	1,730,064	10,281,370			39,805,267	
2013	26,641,579	1,093,196	4,383,529	7,194,307			39,312,611	
2014	27,084,132	1,142,821	4,640,567	7,094,461			39,961,981	
2015	28,429,772	1,129,162	6,921,752	6,488,222			42,968,908	
2016	35,858,469	1,190,018	–	14,164,398			51,192,885	
2017	35,477,140	1,119,670	–	15,398,423			51,995,233	
2018	38,556,680	1,074,335	–	15,089,798			54,720,813	

Tax rates

Tax capacity rates

2009	4.635	1.037	1.105	10.989			17.766
2010	5.487	1.050	1.097	11.112			18.746
2011	7.288	1.136	1.157	12.205			21.786
2012	13.939	1.267	–	12.359			27.565
2013	17.649	1.334	–	8.779			27.762
2014	17.566	1.386	–	8.604			27.556
2015	18.979	1.240	–	7.125			27.344
2016	18.873	1.242	–	14.783			34.898
2017	18.216	1.124	–	15.438			34.798
2018	15.776	1.010	–	14.186			30.972

Market value rates

2009	0.183						0.183
2010	0.194						0.194
2011	0.196						0.196
2012	0.215						0.215
2013	0.217						0.217
2014	0.223						0.223
2015	0.215						0.215
2016	0.201						0.201
2017	0.188						0.188
2018	0.222						0.222

Note 1: A tax rate based on market value is used for the District's referendum, equity, and transition levies.

Note 2: The levy for the Capital Projects – Building Construction Fund is a capital projects levy which is included as a component of the general referendum levy based on net tax capacity. Starting in 2012, the tax capacity for this levy is included in the General Fund.

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 273

Property Tax Levies and Receivables
Last Ten Years

For Taxes Collectible	Local Spread	Original Levy		Total Spread
		Fiscal Disparities	Property Tax Credits	
2009	\$ 30,639,825	\$ 945,589	\$ 123,511	\$ 31,708,925
2010	32,343,270	1,061,264	138,758	33,543,292
2011	33,450,877	1,083,275	164,911	34,699,063
2012	38,740,332	1,064,935	–	39,805,267
2013	38,221,083	1,091,528	–	39,312,611
2014	38,892,673	1,069,308	–	39,961,981
2015	41,891,155	1,077,753	–	42,968,908
2016	50,099,457	1,093,428	–	51,192,885
2017	50,638,605	1,356,628	–	51,995,233
2018	53,267,718	1,453,095	–	54,720,813

Note 1: Delinquent taxes receivable are written off after seven years.

Note 2: A portion of the total spread levy was paid with state aid through various property tax credits for residential homestead properties through 2011. This tax credit program ended in 2012.

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO 273

Student Enrollment
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served or Tuition Paid)						Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	Total	
2009	72.10	514.21	3,672.12	3,649.88	7,908.31	9,137.36	
2010	69.27	510.50	3,699.26	3,774.26	8,053.29	9,321.73	
2011	72.25	506.30	3,808.45	3,875.72	8,262.72	9,571.81	
2012	70.30	507.92	3,821.35	3,918.16	8,317.73	9,640.67	
2013	78.84	502.78	3,807.72	3,979.41	8,368.75	9,710.33	
2014	61.97	537.17	3,814.26	4,017.20	8,430.60	9,770.48	
2015	79.79	518.55	3,827.59	4,030.07	8,456.00	9,261.99	
2016	66.76	504.56	3,812.42	4,045.60	8,429.34	9,238.47	
2017	61.94	558.16	3,783.81	4,075.40	8,479.31	9,294.37	
2018	67.21	528.85	3,801.66	4,057.00	8,454.72	9,266.13	

Uncollected Taxes Receivable as of June 30, 2018

Delinquent		Current	
Amount	Percent	Amount	Percent
\$	%	\$	%
67,547	0.17		
10,857	0.03		
74,343	0.19		
50,371	0.12		
153,293	0.30		
128,016	0.25		
		23,720,670	43.35
\$ 484,427		\$ 23,720,670	

Note 1: Student enrollment numbers are estimated for the most recent fiscal year

Note 2: ADM is weighted as follows in computing pupil units:

Fiscal 2009 through 2014 Fiscal 2015 through 2018	Pre-Kindergarten	Handicapped Kindergarten	Half-Day Kindergarten	Full-Day Kindergarten	Elementary 1-3	Elementary 4-6	Secondary
	1.250	1.000	0.612	0.612	1.115	1.060	1.300
1.000	1.000	0.550	1.000	1.000	1.000	1.200	

Source: Minnesota Department of Education student reporting system

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
 Independent School District No. 273
 Edina, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 273, Edina, Minnesota (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 8, 2018.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

(continued)

INDEPENDENT SCHOOL DISTRICT NO. 273
 Schedule of Expenditures of Federal Awards
 Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA No.	Federal Expenditures	Noncash Assistance
U.S. Department of Agriculture			
Passed through Minnesota Department of Education			
Child nutrition cluster			
School Breakfast Program	10.553	\$ 65,669	
National School Lunch Program	10.555	564,046	\$ 142,211
Total child nutrition cluster		\$ 629,715	
U.S. Department of Education			
Passed through Minnesota Department of Education			
Special education cluster			
Special Education Grants to States	84.027	1,447,306	
Special Education Preschool Grants	84.173	49,205	
Total special education cluster		1,496,511	
Special Education – Grants for Infants and Families	84.181	36,135	
Title I Grants to Local Educational Agencies	84.010	142,565	
Supporting Effective Instruction State Grant	84.367	102,271	
English Language Acquisition State Grants	84.365	42,972	
Passed through SouthWest Metro Intermediate District No. 288	84.048	12,367	
Career and Technical Education – Basic Grants to States		\$ 2,462,536	
Total federal awards			

Note 1: The Schedule of Expenditures of Federal Awards is prepared on the accrual basis of accounting. The information in this schedule is presented in accordance with the OMB's *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from the amounts presented in, or used in the preparation of, the District's basic financial statements.

Note 2: All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants, and have not assigned any additional identifying numbers.

Note 3: The District did not elect to use the 10 percent de minimis indirect cost rate.



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COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Kamowski, Radomewich & Co., P.A.
 Minneapolis, Minnesota
 October 8, 2018

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the School Board and Management of
 Independent School District No. 273
 Edina, Minnesota

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited Independent School District No. 273, Edina, Minnesota's (the District) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget's Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2018. The District's major federal programs are identified in the Summary of Audit Results Section of the accompanying Schedule of Findings and Questioned Costs.

MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

(continued)



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OPINION ON EACH MAJOR FEDERAL PROGRAM

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to on the previous page that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to on the previous page. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

PURPOSE OF THIS REPORT

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radowski & Co., P.A.
Minneapolis, Minnesota
October 8, 2018

INDEPENDENT AUDITOR'S REPORT

ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 273
Edina, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 273, Edina, Minnesota (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 8, 2018.

MINNESOTA LEGAL COMPLIANCE

The *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*, except as described in the Schedule of Findings and Questioned Costs as item 2018-001. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

DISTRICT'S RESPONSE TO FINDING

The District's response to the legal compliance finding identified in our audit has been included in the Schedule of Findings and Questioned Costs. The District's response was not subject to the auditing procedures applied in our audit of the financial statements and, accordingly, we express no opinion on it.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radowski & Co., P.A.
Minneapolis, Minnesota
October 8, 2018

A. SUMMARY OF AUDIT RESULTS

This summary is formatted to provide federal granting agencies and pass-through agencies answers to specific questions regarding the audit of federal awards.

Financial Statements

What type of auditor's report is issued? Unmodified
 Qualified
 Adverse
 Disclaimer

Internal control over financial reporting:
 Material weakness(es) identified? Yes No
 Significant deficiencies identified? Yes None reported
 Noncompliance material to the financial statements noted? Yes No

Federal Awards

Internal controls over major federal award programs:
 Material weakness(es) identified? Yes No
 Significant deficiencies identified? Yes None reported

Type of auditor's report issued on compliance for major programs?

Unmodified
 Qualified
 Adverse
 Disclaimer

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? Yes No

Programs tested as major programs:

Program or Cluster	CFDA No.
The U.S. Department of Education – special education cluster consisting of: – Special Education Grants to States	84.027
– Special Education Preschool Grants	84.173

Threshold for distinguishing between type A and B programs. \$ 750,000

Does the auditee qualify as a low-risk auditee? Yes No

B. FINANCIAL STATEMENT FINDINGS

None.

C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None.

D. MINNESOTA LEGAL COMPLIANCE FINDINGS

2018-001 Payment of Invoices

Criteria – Minnesota Statutes § 471.425 requires prompt payment of local government bills within a standard payment period of 35 days from the receipt of goods and services, or the invoice for goods or services, for districts with governing boards that meet at least once a month.

Condition – Three of forty disbursements selected for testing were not paid within the required 35 days from the receipt of goods and services.

Questioned Costs – Not applicable.

Context – Three of forty disbursements tested were not paid within the required 35-day period.

Repeat Finding – This is a current year and prior year finding.

Cause – This was an oversight by district personnel.

Effect – The District did not pay this claim within the time frame allowed by state statutes.

Recommendation – We recommend that the District review its procedures for paying invoices to ensure that all bills are paid within the statutory time limit.

View of Responsible Official and Planned Corrective Actions – The District agrees with the finding. The District will review its procedures relating to processing disbursements to ensure compliance in the future. The District has separately issued a Corrective Action Plan related to this finding.

INDEPENDENT SCHOOL DISTRICT NO. 273
Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2018

INDEPENDENT SCHOOL DISTRICT NO. 273
Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2018

	Audit	UFARS	Audit - UFARS
General Fund			
Total revenue	\$ 110,849,888	\$ 110,849,888	\$ -
Total expenditures	\$ 107,939,257	\$ 107,939,257	\$ -
Nonspendable			1
Restricted			(1)
460 Nonspendable fund balance	\$ 714,427	\$ 714,428	\$ -
461 Staff development	\$ 51,502	\$ 51,502	\$ -
462 Deferred maintenance	\$ -	\$ -	\$ -
463 Health and safety	\$ 3,994	\$ 3,994	\$ -
464 Capital projects levy	\$ -	\$ -	\$ -
465 Cooperative revenue	\$ -	\$ -	\$ -
466 State approved alternative program	\$ -	\$ -	\$ -
467 Project funded by COP	\$ -	\$ -	\$ -
468 Operating debt	\$ -	\$ -	\$ -
469 Levy reduction	\$ -	\$ -	\$ -
470 Science building maintenance	\$ -	\$ -	\$ -
471 Extracurricular programs	\$ -	\$ -	\$ -
472 Operating capital	\$ 3,201,332	\$ 3,201,332	\$ -
473 \$25 lacrosse	\$ -	\$ -	\$ -
474 Disabled accessibility	\$ -	\$ -	\$ -
475 Learning and development	\$ -	\$ -	\$ -
476 Career and technical programs	\$ -	\$ -	\$ -
477 Contracted alternative programs	\$ -	\$ -	\$ -
478 State approved alternative program	\$ -	\$ -	\$ -
479 Gifted and talented	\$ -	\$ -	\$ -
480 Teacher development and evaluations	\$ -	\$ -	\$ -
481 State skills program	\$ 32,992	\$ 32,992	\$ -
482 Career and technical programs	\$ -	\$ -	\$ -
483 Achievement and integration	\$ -	\$ -	\$ -
484 Safe schools levy	\$ -	\$ -	\$ -
485 Pre-K/Kindergarten	\$ -	\$ -	\$ -
486 OPEB payments in trust	\$ -	\$ -	\$ -
487 OPEB liability not in trust	\$ -	\$ -	\$ -
488 Unfunded severance and retirement levy	\$ -	\$ -	\$ -
489 Basic skills extended line	\$ -	\$ -	\$ -
490 Long-term facilities maintenance	\$ -	\$ -	\$ -
491 Medical Assistance	\$ -	\$ -	\$ -
492 Title VII - Impact aid	\$ -	\$ -	\$ -
493 State skills program	\$ -	\$ -	\$ -
494 Payment in lieu of taxes	\$ -	\$ -	\$ -
495	\$ -	\$ -	\$ -
496	\$ -	\$ -	\$ -
497	\$ -	\$ -	\$ -
498	\$ -	\$ -	\$ -
499	\$ -	\$ -	\$ -
500	\$ -	\$ -	\$ -
501	\$ 927,819	\$ 927,819	\$ -
502 Committed for separation	\$ -	\$ -	\$ -
503 Committed fund balance	\$ -	\$ -	\$ -
504 Assigned	\$ 3,535,342	\$ 3,535,342	\$ -
505 Unassigned	\$ 5,268,594	\$ 5,268,592	\$ 2
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FORM OF LEGAL OPINION

(See following pages)

FORM OF LEGAL OPINION



Independent School District No. 273
Edina, Minnesota

[Original Purchaser]

Re: \$20,090,000 General Obligation School Building Refunding Bonds, Series 2019B
Independent School District No. 273 (Edina), Minnesota
Hennepin County, Minnesota

As Bond Counsel in connection with the authorization, issuance and sale by Independent School District No. 273 (Edina), Minnesota (the District), of the obligations described above, dated, as originally issued, as of November 14, 2019 (the Bonds), we have examined certified copies of certain proceedings taken, and certain affidavits and certificates furnished, by the District in the authorization, sale and issuance of the Bonds, including the form of the Bonds. As to questions of fact material to our opinion, we have assumed the authenticity of and relied upon the proceedings, affidavits and certificates furnished to us without undertaking to verify the same by independent investigation. From our examination of such proceedings, affidavits and certificates and on the basis of existing law, it is our opinion that:

1. The Bonds are valid and binding general obligations of the District, enforceable in accordance with their terms.
2. The principal of and interest on the Bonds are payable from ad valorem taxes heretofore duly levied on all taxable property in the District, but if necessary for payment thereof, additional ad valorem taxes are required by law to be levied on all such property, which taxes are not subject to any limitation as to rate or amount.
3. The resolution authorizing the issuance of the Bonds obligates the District to be bound by the provisions of Minnesota Statutes, Section 126C.55. We express no opinion as to the enforceability of the provisions of such law against the State of Minnesota in the absence of legally appropriated and available funds to pay the obligations of the State thereunder.

Independent School District No. 273
[Purchaser]
Page 2

4. Interest on the Bonds (a) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the Code) and (b) is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Code.

5. Interest on the Bonds (a) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes and (b) is not an item of tax preference for purposes of the Minnesota alternative minimum tax imposed on individuals, estates, and trusts.

The opinions expressed in paragraphs 1, 2, and 3 above are subject, as to enforceability, to the effect of any state or federal laws relating to bankruptcy, insolvency, reorganization, moratorium or creditors' rights and the application of equitable principles, whether considered at law or in equity.

The opinions expressed in paragraphs 4 and 5 above are subject to the compliance by the District with certain requirements of the Code that must be satisfied subsequent to the issuance of the Bonds. Noncompliance with these requirements could result in the inclusion of interest on the Bonds in gross income for federal income tax purposes and taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, retroactive to the date of issuance of the Bonds.

Except as stated herein, we express no opinion regarding federal, state, or other tax consequences to the owner of the Bonds. We note, however, that notwithstanding the opinion expressed in paragraph 5 above, interest on the Bonds is included in net income of corporations and financial institutions for purposes of the Minnesota franchise tax.

We have not been asked, and have not undertaken, to review the accuracy, completeness or sufficiency of any offering materials relating to the Bonds, and, accordingly, we express no opinion with respect thereto.

Dated this 14th day of November, 2019.

Very truly yours,

BOOK-ENTRY-ONLY SYSTEM

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the District or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
11. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

**FORM OF CONTINUING DISCLOSURE COVENANTS
(EXCERPTS FROM SALE RESOLUTION)**

(See following pages)

FORM OF CONTINUING DISCLOSURE

Continuing Disclosure. (a) Purpose and Beneficiaries. To provide for the public availability of certain information relating to the Bonds and the security therefor and to permit the Purchaser and other participating underwriters in the primary offering of the Bonds to comply with amendments to Rule 15c2-12 promulgated by the SEC under the Securities Exchange Act of 1934 (17 C.F.R. § 240.15c2-12), relating to continuing disclosure (as in effect and interpreted from time to time, the Rule), which will enhance the marketability of the Bonds, the District hereby makes the following covenants and agreements for the benefit of the Owners (as hereinafter defined) from time to time of the outstanding Bonds. The District is the only obligated person in respect of the Bonds within the meaning of the Rule for purposes of identifying the entities in respect of which continuing disclosure must be made. If the District fails to comply with any provisions of this section, any person aggrieved thereby, including the Owners of any outstanding Bonds, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this section, including an action for a writ of mandamus or specific performance. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder to the extent permitted by law. Notwithstanding anything to the contrary contained herein, in no event shall a default under this section constitute a default under the Bonds or under any other provision of this resolution. As used in this section, Owner or Bondowner means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, Beneficial Owner means, in respect of a Bond, any person or entity which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of the Bond for federal income tax purposes.

(b) Information To Be Disclosed. The District will provide, in the manner set forth in subsection (c) hereof, either directly or indirectly through an agent designated by the District, the following information at the following times:

- (1) on or before twelve (12) months after the end of each fiscal year of the District, commencing with the fiscal year ending June 30, 2019, the following financial information and operating data in respect of the District (the Disclosure Information):
 - (A) the audited financial statements of the District for such fiscal year, prepared in accordance with generally accepted accounting principles in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under Minnesota law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles for reasons beyond the reasonable control of the District, noting the discrepancies therefrom and the effect thereof, and

certified as to accuracy and completeness in all material respects by the fiscal officer of the District; and

- (B) to the extent not included in the financial statements referred to in paragraph (A) hereof, the information for such fiscal year or for the period most recently available of the type contained in the Official Statement under the headings: Current Property Valuations; Direct Debt; Tax Levies and Collections; Student Body; and Employment/ Unemployment Data, which information may be unaudited.

Notwithstanding the foregoing paragraph, if the audited financial statements are not available by the date specified, the District shall provide on or before such date unaudited financial statements in the format required for the audited financial statements as part of the Disclosure Information and, within 10 days after the receipt thereof, the District shall provide the audited financial statements. Any or all of the Disclosure Information may be incorporated by reference, if it is updated as required hereby, from other documents, including official statements, which have been submitted to the Municipal Securities Rulemaking Board (the MSRB) through its Electronic Municipal Market Access System (EMMA) or the SEC. The District shall clearly identify in the Disclosure Information each document so incorporated by reference. If any part of the Disclosure Information can no longer be generated because the operations of the District have materially changed or been discontinued, such Disclosure Information need no longer be provided if the District includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other District operations in respect of which data is not included in the Disclosure Information and the District determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations. If the Disclosure Information is changed or this section is amended as permitted by this paragraph (b)(1) or subsection (d), then the District shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

- (2) In a timely manner, not in excess of 10 business days, to the MSRB through EMMA, notice of the occurrence of any of the following events (each a “Material Fact,” as hereinafter defined):
 - (A) principal and interest payment delinquencies;
 - (B) non-payment related defaults, if material;
 - (C) unscheduled draws on debt service reserves reflecting financial difficulties;
 - (D) unscheduled draws on credit enhancements reflecting financial difficulties;
 - (E) substitution of credit or liquidity providers, or their failure to perform;
 - (F) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;

- (G) modifications to rights of Bond holders, if material;
- (H) Bond calls, if material and tender offers;
- (I) defeasances;
- (J) release, substitution, or sale of property securing repayment of the Bonds if material;
- (K) rating changes;
- (L) bankruptcy, insolvency, receivership, or similar event of the obligated person;
- (M) the consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (N) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (O) incurrence of a financial obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material; “financial obligation” means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of a debt obligation or any such derivative instrument; provided that “financial obligation” shall not include municipal securities as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule; and
- (P) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

As used herein, for those events that must be reported if material, a “Material Fact” is a fact as to which a substantial likelihood exists that a reasonably prudent investor would attach importance thereto in deciding to buy, hold or sell a Bond or, if not disclosed, would significantly alter the total information otherwise available to an investor from the Official Statement, information disclosed hereunder or information generally available to the public. Notwithstanding the foregoing sentence, a Material Fact is also a fact that would be deemed material for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of discovery of the occurrence of the event.

For the purposes of the event identified in (L) hereinabove, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order

confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (3) In a timely manner, to the MSRB through EMMA, notice of the occurrence of any of the following events or conditions:
 - (A) the failure of the District to provide the Disclosure Information required under paragraph (b)(1) at the time specified thereunder;
 - (B) the amendment or supplementing of this section pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the District under subsection (d)(2);
 - (C) the termination of the obligations of the District under this section pursuant to subsection (d);
 - (D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the Disclosure Information are prepared; and
 - (E) any change in the fiscal year of the District.

(c) Manner of Disclosure.

- (1) The District agrees to make available to the MSRB through EMMA, in an electronic format as prescribed by the MSRB, the information described in subsection (b).
- (2) All documents provided to the MSRB pursuant to this subsection (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(d) Term; Amendments; Interpretation.

- (1) The covenants of the District in this section shall remain in effect so long as any Bonds are outstanding. Notwithstanding the preceding sentence, however, the obligations of the District under this section shall terminate and be without further effect as of any date on which the District delivers to the Registrar an opinion of Bond Counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the District to comply with the requirements of this section will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successory thereto or amendatory thereof.
- (2) This section (and the form and requirements of the Disclosure Information) may be amended or supplemented by the District from time to time, without notice to (except as provided in paragraph (c)(2) hereof) or the consent of the Owners of any Bonds, by a resolution of this Board filed in the office of the recording officer of

the District accompanied by an opinion of Bond Counsel, who may rely on certificates of the District and others and the opinion may be subject to customary qualifications, to the effect that: (i) such amendment or supplement (a) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the District or the type of operations conducted by the District, or (b) is required by, or better complies with, the provisions of paragraph (b)(5) of the Rule; (ii) this section as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of the Rule at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that the Rule as in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (iii) such amendment or supplement does not materially impair the interests of the Bondowners under the Rule.

If the Disclosure Information is so amended, the District agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

- (3) This section is entered into to comply with the continuing disclosure provisions of the Rule and should be construed so as to satisfy the requirements of paragraph (b)(5) of the Rule.

TERMS OF PROPOSAL

**\$20,090,000* GENERAL OBLIGATION SCHOOL BUILDING REFUNDING BONDS, SERIES 2019B
INDEPENDENT SCHOOL DISTRICT NO. 273 (EDINA), MINNESOTA**

Proposals for the purchase of \$20,090,000* General Obligation School Building Refunding Bonds, Series 2019B (the "Bonds") of Independent School District No. 273 (Edina), Minnesota (the "District") will be received at the offices of Ehlers and Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, municipal advisors to the District, until 10:00 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via **PARITY**, in the manner described below, until 10:00 A.M. Central Time, on October 23, 2019, at which time they will be opened, read and tabulated. On October 14, 2019, the School Board adopted a resolution which authorizes designated officials of the District to accept proposals on the Bonds on October 23, 2019. The Board will meet on October 24, 2019 at 5:30 P.M. to ratify and approve the sale of the Bonds. The proposal offering to purchase the Bonds upon the terms specified herein and most favorable to the District will be accepted unless all proposals are rejected.

PURPOSE

The Bonds are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by the District, for the purpose of effecting a current refunding of certain outstanding general obligations of the District as more fully described herein. The Bonds will be general obligations of the District for which its full faith, credit and taxing powers are pledged.

DATES AND MATURITIES

The Bonds will be dated November 14, 2019, will be issued as fully registered Bonds in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2021	\$4,470,000	2023	\$5,175,000
2022	4,875,000	2024	5,570,000

ADJUSTMENT OPTION

* The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BOND OPTION

Proposals for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

INTEREST PAYMENT DATES AND RATES

Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2020, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

BOOK-ENTRY-ONLY FORMAT

Unless otherwise specified by the purchaser, the Bonds will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Bonds.

PAYING AGENT

The District has selected Bond Trust Services Corporation, Roseville, Minnesota, to act as paying agent (the "Paying Agent"). Bond Trust Services Corporation and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

The Bonds are being offered without the option of prior optional redemption.

DELIVERY

On or about November 14, 2019, the Bonds will be delivered without cost to the winning bidder at DTC. On the day of closing, the District will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Bonds is then pending or, to the best knowledge of officers of the District, threatened. Payment for the Bonds must be received by the District at its designated depository on the date of closing in immediately available funds.

LEGAL OPINION

An opinion in substantially the form attached hereto as Appendix B will be furnished by Dorsey & Whitney LLP ("Bond Counsel"), Minneapolis, Minnesota, bond counsel to the District.

SUBMISSION OF PROPOSALS

Proposals must not be for less than \$19,989,550 plus accrued interest on the principal sum of \$20,090,000 from date of original issue of the Bonds to date of delivery. Prior to the time established above for the opening of proposals, interested parties may submit a proposal as follows:

- 1) Electronically to bondsale@ehlers-inc.com; or

- 2) Electronically via **PARITY** in accordance with this Terms of Proposal until 10:00 A.M. Central Time, but no proposal will be received after the time for receiving proposals specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Terms of Proposal, the terms of this Terms of Proposal shall control. For further information about **PARITY**, potential bidders may contact Ehlers or i-Deal LLC at 1359 Broadway, 2nd Floor, New York, New York 10018, Telephone (212) 849-5021.

Proposals must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of proposals. Each proposal must be unconditional except as to legality. Neither the District nor Ehlers shall be responsible for any failure to receive a facsimile submission.

A good faith deposit ("Deposit") in the amount of \$401,800 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith.

The District and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the proposal is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the proposal is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No proposal can be withdrawn after the time set for receiving proposals unless the meeting of the District scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

AWARD

The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The District's computation of the interest rate of each proposal, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The District reserves the right to reject any and all proposals and to waive any informality in any proposal.

BOND INSURANCE

If the Bonds are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the District requested and received a rating on the Bonds from a rating agency, the District will pay that rating fee. Any rating agency fees not requested by the District are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Bonds are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Bonds.

CUSIP NUMBERS

The District will assume no obligation for the assignment or printing of CUSIP numbers on the Bonds or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

NON-QUALIFIED TAX-EXEMPT OBLIGATIONS

The District will NOT designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265 of the Internal Revenue Code of 1986, as amended, which permits financial institutions to deduct interest expenses allocable to the Bonds to the extent permitted under prior law.

CONTINUING DISCLOSURE

In order to assist the Underwriters in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 the District will enter into an undertaking for the benefit of the holders of the Bonds. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

ESTABLISHMENT OF ISSUE PRICE AT TIME OF AWARD

In order to establish the issue price of the Bonds for federal income tax purposes, the District requires bidders to agree to the following, and by submitting a proposal, each bidder agrees to the following.

If a proposal is submitted by a potential underwriter, the bidder confirms that (i) the underwriters have offered or reasonably expect to offer the Bonds to the public on or before the date of the award at the offering price (the "initial offering price") for each maturity as set forth in the proposal and (ii) the bidder, if it is the winning bidder, shall require any agreement among underwriters, selling group agreement, retail distribution agreement or other agreement relating to the initial sale of the Bonds to the public to which it is a party to include provisions requiring compliance by all parties to such agreements with the provisions contained herein. For purposes hereof, Bonds with a separate CUSIP number constitute a separate "maturity", and the public does not include underwriters (including members of a selling group or retail distribution group) or persons related to underwriters.

If, however, a proposal is submitted for the bidder's own account in a capacity other than as an underwriter of the Bonds, and the bidder has no current intention to sell, reoffer, or otherwise dispose of the Bonds, the bidder shall notify the District to that effect at the time it submits its proposal and shall provide a certificate to that effect in place of the certificate otherwise required below.

If the winning bidder intends to act as an underwriter, the District shall advise the winning bidder at or prior to the time of award whether (i) the competitive sale rule or (ii) the "hold-the-offering price" rule applies.

If the District advises the Purchaser that the requirements for a competitive sale have been satisfied and that the competitive sale rule applies, the Purchaser will be required to deliver to the District at or prior to closing a certification, in a form reasonably acceptable to bond counsel, as to the reasonably expected initial offering price as of the award date.

If the District advises the Purchaser that the requirements for a competitive sale have not been satisfied and that the hold-the-offering price rule applies, the Purchaser shall (1) upon the request of the District confirm that the underwriters did not offer or sell any maturity of the Bonds to any person at a price higher than the initial offering price of that maturity during the period starting on the award date and ending on the earlier of (a) the close of the fifth business day after the sale date or (b) the date on which the underwriters have sold at least 10% of that maturity to the public at or below the initial offering price; and (2) at or prior to closing, deliver to the District a certification as to such matters, in a form reasonably acceptable to bond counsel, together with a copy of the pricing wire.

Any action taken or documentation to be received by the District pursuant hereto may be taken or received on behalf of the District by Ehlers & Associates, Inc.

Bidders should prepare their proposals on the assumption that the Bonds will be subject to the "hold-the-offering-price" rule. Any proposal submitted pursuant to the Terms of Proposal shall be considered a firm offer for the purchase of the Bonds, and Bonds submitted will not be subject to cancellation or withdrawal.

PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Bonds prior to the proposal opening by request from Ehlers at www.ehlers-inc.com by connecting to the Bond Sales link. The Syndicate Manager will be provided with an electronic copy of the Final Official Statement within seven business days of the proposal acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of \$10.00 per copy.

Information for bidders and proposal forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the Board of Education

Independent School District No. 273 (Edina), Minnesota

PROPOSAL FORM

The Board of Education
Independent School District No. 273 (Edina), Minnesota

October 23, 2019

RE: \$20,090,000* General Obligation School Building Refunding Bonds, Series 2019B (the "Bonds")
DATED: November 14, 2019

For all or none of the above Bonds, in accordance with the Terms of Proposal and terms of the Global Book-Entry System (unless otherwise specified by the Purchaser) as stated in this Official Statement, we will pay you \$ _____ (not less than \$19,989,550) plus accrued interest to date of delivery for fully registered Bonds bearing interest rates and maturing in the stated years as follows:

_____	% due	2021	_____	% due	2023
_____	% due	2022	_____	% due	2024

* The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

A good faith deposit ("Deposit") in the amount of \$401,800 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith. We agree to the conditions and duties of Ehlers and Associates, Inc., as escrow holder of the Deposit, pursuant to the Terms of Proposal. This proposal is for prompt acceptance and is conditional upon delivery of said Bonds to The Depository Trust Company, New York, New York, in accordance with the Terms of Proposal. Delivery is anticipated to be on or about November 14, 2019.

This proposal is subject to the District's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Preliminary Official Statement for the Bonds.

We have received and reviewed the Official Statement, and any addenda thereto, and have submitted our requests for additional information or corrections to the Final Official Statement. As Syndicate Manager, we agree to provide the District with the reoffering price of the Bonds within 24 hours of the proposal acceptance.

This proposal is a firm offer for the purchase of the Bonds identified in the Terms of Proposal, on the terms set forth in this proposal form and the Terms of Proposal, and is not subject to any conditions, except as permitted by the Terms of Proposal.

By submitting this proposal, we confirm that we are an underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: ____ NO: ____.

If the competitive sale requirements are not met, we elect to use the (circle one): 10% test / hold-the-offering-price rule to determine the issue price of the Bonds.

Account Manager: _____ By: _____
Account Members:

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from November 14, 2019 of the above proposal is \$ _____ and the true interest cost (TIC) is _____ %.

The foregoing offer is hereby accepted by and on behalf of the Board of Education of Independent School District No. 273 (Edina), Minnesota, on October 23, 2019.

By: _____ By: _____
Title: _____ Title: _____