

PRELIMINARY OFFICIAL STATEMENT DATED OCTOBER 8, 2020

In the opinion of Bond Counsel, under present federal and State of Minnesota laws, regulations and rulings, the interest to be paid on the Bonds of this offering is not includible in gross income of the recipient for United States or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. Interest on the Bonds is includible in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax. See "Tax Exemption" herein for a discussion of federal tax legislation.

The District will designate the Bonds as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, relating to the ability of financial institutions to deduct from income for federal income tax purposes, interest expense that is allocable to carrying and acquiring tax-exempt obligations.

New Issue

Rating Application Made: Moody's Investors Service, Inc.

INDEPENDENT SCHOOL DISTRICT NO. 14 (FRIDLEY PUBLIC SCHOOLS), MINNESOTA (Anoka County)

(Minnesota School District Credit Enhancement Program)

\$4,835,000* GENERAL OBLIGATION SCHOOL BUILDING REFUNDING BONDS, SERIES 2020A

PROPOSAL OPENING: October 20, 2020, 10:00 A.M., C.T. **CONSIDERATION:** October 20, 2020, 7:30 P.M., C.T.

PURPOSE/AUTHORITY/SECURITY: The \$4,835,000* General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds") are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by Independent School District No. 14 (Fridley Public Schools), Minnesota (the "District"), for the purpose of effecting a current refunding of certain outstanding general obligations of the District as more fully described herein. The Bonds will be general obligations of the District for which its full faith, credit and taxing powers are pledged. Delivery is subject to receipt of an approving legal opinion of Knutson, Flynn & Deans, P.A., Mendota Heights, Minnesota.

DATE OF BONDS: November 12, 2020

MATURITY: February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2022	\$885,000	2024	\$995,000	2026	\$980,000
2023	955,000	2025	1,020,000		

MATURITY ADJUSTMENTS: * The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BONDS: See "Term Bond Option" herein.

INTEREST: August 1, 2021 and semiannually thereafter.

OPTIONAL

REDEMPTION: The Bonds are being offered without option of prior optional redemption.

MINIMUM PROPOSAL: \$4,786,650.

GOOD FAITH DEPOSIT: A good faith deposit in the amount of \$96,700 shall be made by the winning bidder by wire transfer of funds.

PAYING AGENT: Bond Trust Services Corporation

BOND COUNSEL: Knutson, Flynn & Deans, P.A.

MUNICIPAL ADVISOR: Ehlers and Associates, Inc.

BOOK-ENTRY-ONLY: See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).

This Preliminary Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy these securities nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction. This Preliminary Official Statement is in a form deemed final as of its date for purposes of SEC Rule 15c2-12(b) (1), but is subject to revision, amendment and completion in a Final Official Statement.

REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the District. ***This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.***

This Preliminary Official Statement is not to be construed as a contract with the Syndicate Manager or Syndicate Members. Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers and Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the District and other sources for which there is reasonable basis for believing the information is accurate and complete. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein. Compensation of Ehlers and Associates, Inc., payable entirely by the District, is contingent upon the delivery of the Bonds.

COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

Preliminary Official Statement: This Preliminary Official Statement was prepared for the District for dissemination to potential investors. Its primary purpose is to disclose information regarding the Bonds to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Preliminary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

Review Period: This Preliminary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers and Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will not be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Preliminary Official Statement, interested bidders will be informed by an addendum prior to the sale.

Final Official Statement: Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

Continuing Disclosure: Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the District is required to comply with the Rule.

CLOSING CERTIFICATES

Upon delivery of the Bonds, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Bonds and all times subsequent thereto up to and including the time of the delivery of the Bonds, this Preliminary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Bonds; (3) a certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Bonds, (b) neither the corporate existence or boundaries of the District nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the District which indicates that the District does not expect to use the proceeds of the Bonds in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

TABLE OF CONTENTS

INTRODUCTORY STATEMENT	1	GENERAL INFORMATION	26
THE BONDS	1	LOCATION	26
GENERAL	1	LARGER EMPLOYERS	26
OPTIONAL REDEMPTION	1	U.S. CENSUS DATA	27
AUTHORITY; PURPOSE	2	EMPLOYMENT/UNEMPLOYMENT DATA	27
ESTIMATED SOURCES AND USES	2	FINANCIAL STATEMENTS	A-1
SECURITY	2	FORM OF LEGAL OPINION	B-1
RATING	3	BOOK-ENTRY-ONLY SYSTEM	C-1
STATE OF MINNESOTA CREDIT ENHANCEMENT		FORM OF CONTINUING DISCLOSURE CERTIFICATE	D-1
PROGRAM FOR SCHOOL DISTRICTS	3	TERMS OF PROPOSAL	E-1
CONTINUING DISCLOSURE	4		
LEGAL OPINION	5		
TAX EXEMPTION AND RELATED			
CONSIDERATIONS	5		
QUALIFIED TAX-EXEMPT OBLIGATIONS	6		
MUNICIPAL ADVISOR	6		
MUNICIPAL ADVISOR AFFILIATED COMPANIES ...	6		
INDEPENDENT AUDITORS	6		
RISK FACTORS	6		
VALUATIONS	9		
OVERVIEW	9		
CURRENT PROPERTY VALUATIONS	10		
2019/20 NET TAX CAPACITY BY CLASSIFICATION .	11		
TREND OF VALUATIONS	11		
LARGER TAXPAYERS	12		
DEBT	13		
DIRECT DEBT	13		
STATE AID FOR DEBT SERVICE	14		
SCHEDULE OF BONDED INDEBTEDNESS	15		
BONDED DEBT LIMIT	18		
OVERLAPPING DEBT	18		
DEBT PAYMENT HISTORY	19		
DEBT RATIOS	19		
FUTURE FINANCING	19		
LEVY LIMITS	19		
TAX RATES, LEVIES AND COLLECTIONS	20		
TAX LEVIES AND COLLECTIONS	20		
TAX CAPACITY RATES	21		
THE ISSUER	22		
EMPLOYEES	22		
PENSIONS; UNIONS	22		
POST EMPLOYMENT BENEFITS	22		
STUDENT BODY	23		
SCHOOL BUILDINGS	23		
FUNDS ON HAND	24		
LITIGATION	24		
MUNICIPAL BANKRUPTCY	24		
SUMMARY GENERAL FUND INFORMATION	25		

FRIDLEY PUBLIC SCHOOLS SCHOOL BOARD

		<u>Term Expires</u>
Donna Prewedo	Chairperson	January 2024
Carol Thornton	Clerk	January 2022
Avonna Starck	Treasurer	January 2022
Abdisalam Adam	Member	January 2024
Jake Karnopp	Member	January 2024
Gao Nue Xiong	Member	January 2021

ADMINISTRATION

Dr. Kim Hiel, Superintendent of Schools
Barbie Roessler, Director of Finance and Operations

PROFESSIONAL SERVICES

Knutson, Flynn & Deans, P.A., Bond Counsel, Mendota Heights, Minnesota

Ehlers and Associates, Inc., Municipal Advisors, Roseville, Minnesota
(Other offices located in Waukesha, Wisconsin and Denver, Colorado)

INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding Independent School District No. 14 (Fridley Public Schools), Minnesota (the "District") and the issuance of its \$4,835,000* General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds"). Any descriptions or summaries of the Bonds, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Bonds to be included in the resolution authorizing the issuance and sale of the Bonds ("Award Resolution") to be adopted by the Board of Education on October 20, 2020.

Inquiries may be directed to Ehlers and Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Roseville, Minnesota, (651) 697-8500, the District's municipal advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at www.ehlers-inc.com by connecting to the Bond Sales link and following the directions at the top of the site.

THE BONDS

GENERAL

The Bonds will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of November 12, 2020. The Bonds will mature on February 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2021, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). All Bonds of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Bonds are held under the book-entry system, beneficial ownership interests in the Bonds may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Bonds shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Bonds shall be payable as provided in the Award Resolution.

The District has selected Bond Trust Services Corporation, Roseville, Minnesota, to act as paying agent (the "Paying Agent"). Bond Trust Services Corporation and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

The Bonds are being offered without the option of prior optional redemption.

*Preliminary, subject to change.

AUTHORITY; PURPOSE

The Bonds are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by the District for the purpose of effecting a current refunding of the District's \$11,240,000 General Obligation School Refunding Bonds, Series 2012B (the "Series 2012B Bonds") as follows:

Issue Being Refunded	Date of Refunded Issue	Call Date	Call Price	Maturities Being Refunded	Interest Rates	Principal to be Refunded	CUSIP Base 358388
Series 2012B Bonds	11/7/12	2/1/21	Par	2022	3.00%	\$ 955,000	QD1
				2023	3.00%	1,000,000	QE9
				2024	3.00%	1,040,000	QF6
				2025	3.00%	1,065,000	QG4
				2026	3.00%	<u>1,025,000</u>	QH2
Total Series 2012B Bonds Being Refunded						<u>\$5,085,000</u>	

Proceeds of the Bonds will be used to call and prepay the maturities described above and to pay all or most of the costs of issuance. The District will pay the principal and interest payment due on February 1, 2021 from the Debt Service Account for the Series 2012B Bonds.

ESTIMATED SOURCES AND USES*

Sources

Par Amount of Bonds	\$4,835,000	
Reoffering Premium	<u>355,876</u>	
Total Sources		\$5,190,876

Uses

Total Underwriter's Discount (0.800%)	\$38,680	
Costs of Issuance	63,000	
Deposit to Current Refunding Fund	5,085,000	
Rounding Amount	<u>4,196</u>	
Total Uses		\$5,190,876

*Preliminary, subject to change.

SECURITY

The Bonds are general obligations of the District to which its full faith, credit and taxing powers are pledged. In accordance with Minnesota Statutes, the District will levy each year an amount not less than 105% of the debt service requirements on the Bonds. In the event funds on hand for payment of principal and interest are at any time insufficient, the District is required to levy additional taxes upon all taxable properties within its boundaries without limit as to rate or amount to make up any deficiency.

RATING

The District will be participating in the State of Minnesota Credit Enhancement Program ("MNCEP") for this issue and is requesting a rating from Moody's Investors Service ("Moody's"). Moody's has a policy which assigns a minimum rating of "Aa2" to issuers participating in the MNCEP. The "Aa2" rating is based on the State of Minnesota's current "Aa1" rating from Moody's. See "STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS" for further details.

The District currently has an "A1" underlying rating from Moody's and will be requesting an underlying rating on this issue. Such rating reflects only the views of such organization and explanations of the significance of such rating may be obtained from the rating agency furnishing the same. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgement of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Bonds, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the District nor the underwriter undertake responsibility to bring to the attention of the owner of the Bonds any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS

By resolution adopted for this issue on August 18, 2020 (the "Resolution"), the District has covenanted and obligated itself to be bound by the provisions of Minnesota Statutes, Section 126C.55, which provides for payment by the State of Minnesota in the event of a potential default of a school district obligation (herein referred to as the "State Payment Law" or the "Law"). The provisions of the State Payment Law shall be binding on the District as long as any obligations of the issue remain outstanding.

Under the State Payment Law, if the District believes it may be unable to make a principal or interest payment for this issue on the due date, it must notify the Commissioner of Education as soon as possible, but not less than 15 working days prior to the due date (which notice is to specify certain information) that it intends to exercise the provisions of the Law to guarantee payment of the principal and interest when due. The District also covenants in the Resolution to deposit with the Paying Agent for the issue three business days prior to the date on which a payment is due an amount sufficient to make that payment or to notify the Commissioner of Education that it will be unable to make all or a portion of the payment.

The Law also requires the Paying Agent for this issue to notify the Commissioner of Education if it becomes aware of a potential default in the payment of principal and interest on these obligations, or if, on the day two business days prior to the payment date, there are insufficient funds to make the payment or deposit with the Paying Agent.

The Law also requires, after receipt of a notice which requests a payment pursuant to the Law, after consultation with the Paying Agent and District, and after verifying the accuracy of the information provided, the Commissioner of Education shall notify the Commissioner of Management and Budget of the potential default. The State Payment Law provides that "upon receipt of this notice . . . the Commissioner of Management and Budget shall issue a warrant and authorize the Commissioner of Education to pay to the Paying Agent for the debt obligation the specified amount on or before the date due. The amounts needed for purposes of subdivision are annually appropriated to the Department of Education from the state general fund."

The Law requires that all amounts paid by the State on behalf of any School District are required to be repaid by the District to the State with interest, either via a reduction in State aid payable to the District, or through the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education.

In its Official Statement dated August 11, 2020, for General Obligation State Bonds, Series 2020A, 2020B, 2020C, 2020D, 2020E, 2020F, and 2020G, the State of Minnesota disclosed the following information about the State Credit Enhancement Program for School Districts.

"As the date of this Official Statement, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2050, is approximately \$17.35 billion. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of the date of this Official Statement is currently estimated at \$1.26 billion, with the maximum amount of principal and interest payable in any one month being \$975.9 million. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts."

CONTINUING DISCLOSURE

In order to assist brokers, dealers, and municipal securities dealers, in connection with their participation in the offering of the Bonds, to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities and Exchange Act of 1934, as amended (the "Rule"), the District shall agree to provide certain information to the Municipal Securities Rulemaking Board (MSRB) through its Electronic Municipal Market Access (EMMA) system, or any system that may be prescribed in the future. The Rule was last amended, effective February 27, 2019, to include an expanded list of material events.

On the date of issue and delivery, the District shall execute and deliver a Continuing Disclosure Certificate, under which the District will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule (the "Disclosure Undertaking"). The details and terms of the Disclosure Undertaking for the District are set forth in Appendix D. Such Disclosure Undertaking will be in substantially the form attached hereto.

A failure by the District to comply with any Disclosure Undertaking will not constitute an event of default on the Bonds. However, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

Prior continuing disclosure undertakings entered into by the District included language stating that an Annual Report including the District's audited financial statements and operating data would be filed "as soon as available." Although the District did not always comply with this requirement, the Annual Reports were timely filed within the required twelve (12) month timeframe as provided for in each undertaking. Except to the extent that the preceding is deemed to be material, the District believes it has not failed to comply in the previous five years in all material respects with its prior undertakings under the Rule. The District has reviewed its continuing disclosure responsibilities along with any changes to the Rule, to ensure compliance. Ehlers is currently engaged as dissemination agent for the District.

LEGAL OPINION

An opinion as to the validity of the Bonds and the exemption from taxation of the interest thereon will be furnished by Knutson, Flynn & Deans, P.A., Mendota Heights, Minnesota, Bond Counsel to the District, and will be available at the time of delivery of the Bonds. The legal opinion will state that the Bonds are valid and binding general obligations of the District; provided that the rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). See "FORM OF LEGAL OPINION" found in Appendix B.

TAX EXEMPTION AND RELATED CONSIDERATIONS

In the opinion of Knutson, Flynn & Deans, P.A., as Bond Counsel, on the basis of laws in effect on the date of issuance of the Bonds, interest on the Bonds is not includible in gross income for federal income tax purposes or in taxable net income of individuals, estates and trusts for Minnesota income tax purposes. Interest on the Bonds is includible in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax. Certain provisions of the Internal Revenue Code of 1986, as amended (the Code), however, impose continuing requirements that must be met after the issuance of the Bonds in order for interest thereon to be and remain not includible in federal gross income and in Minnesota taxable net income. Noncompliance with such requirements by the Issuer may cause the interest on the Bonds to be includible in federal gross income and in Minnesota taxable net income, retroactive to the date of issuance of the Bonds, irrespective in some cases of the date on which such noncompliance occurs or is ascertained. No provision has been made for redemption of or for an increase in the interest rate on the Bonds in the event that interest on the Bonds becomes includible in federal gross income or Minnesota taxable net income.

Interest on the Bonds is not an item of tax preference includible in alternative minimum taxable income for purposes of the federal alternative minimum tax applicable to all taxpayers or the Minnesota alternative minimum tax applicable to individuals, estates and trusts, and is not includible in adjusted current earnings in determining the alternative minimum taxable income of corporations for purposes of the federal alternative minimum tax, and the environmental tax imposed by Section 59A of the Code. Interest on the Bonds may be includible in the income of a foreign corporation for purposes of the branch profits tax imposed by Section 884 of the Code and is includible in the net investment income of foreign insurance companies for purposes of Section 842(b) of the Code. In the case of an insurance company subject to the tax imposed by Section 831 of the Code, the amount which otherwise would be taken into account as losses incurred under Section 832(b)(5) of the Code must be reduced by an amount equal to fifteen percent of the interest on the Bonds that is received or accrued during the taxable year. Section 86 of the Code requires recipients of certain Social Security and railroad retirement benefits to take into account interest on the Bonds in determining the taxability of such benefits. Passive investment income, including interest on the Bonds, may be subject to federal income taxation under Section 1375 of the Code for an S corporation that has Subchapter C earnings and profits at the close of the taxable year if more than twenty-five percent of its gross receipts is passive investment income. Section 265 of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds.

The foregoing is not intended to be an exhaustive discussion of collateral tax consequences arising from receipt of interest on the Bonds. Prospective purchasers or Bondholders should consult their tax advisors with respect to collateral tax consequences, including without limitation the calculations of alternative minimum tax, environmental tax or foreign branch profits tax liability or the inclusion of Social Security or other retirement payments in taxable income. Except as stated in its opinion, no opinion will be expressed by Bond Counsel regarding other state or federal tax consequences caused by the receipt or accrual of interest on or arising with respect to ownership of the Bonds.

QUALIFIED TAX-EXEMPT OBLIGATIONS

The District will designate the Bonds as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code relating to the ability of financial institutions to deduct from income for federal income tax purposes, interest expense that is allocable to carrying and acquiring tax-exempt obligations.

MUNICIPAL ADVISOR

Ehlers has served as municipal advisor to the District in connection with the issuance of the Bonds. The Municipal Advisor cannot participate in the underwriting of the Bonds. The financial information included in this Preliminary Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a municipal advisor. Ehlers makes no representation, warranty or guarantee regarding the accuracy or completeness of the information in this Preliminary Official Statement, and its assistance in preparing this Preliminary Official Statement should not be construed as a representation that it has independently verified such information.

MUNICIPAL ADVISOR AFFILIATED COMPANIES

Bond Trust Services Corporation ("BTSC") and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, Colorado, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the District, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the District under an agreement separate from Ehlers.

INDEPENDENT AUDITORS

The basic financial statements of the District for the fiscal year ended June 30, 2019 have been audited by BerganKDV, Ltd., Minneapolis, Minnesota, independent auditors (the "Auditor"). The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Preliminary Official Statement.

RISK FACTORS

Following is a description of possible risks to holders of the Bonds without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

Taxes: The Bonds are general obligations of the District, the ultimate payment of which rests in the District's ability to levy and collect sufficient taxes to pay debt service should other revenue (state aids) be insufficient. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the District in time to pay debt service when due.

State Actions: Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the state may affect the overall financial condition of the District, the taxable value of property within the District, and the ability of the District to levy and collect property taxes.

Future Changes in Law: Various State and federal laws, regulations and constitutional provisions apply to the District and to the Bonds. The District can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the District or the taxing authority of the District.

Ratings; Interest Rates: In the future, the District's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Bonds for resale prior to maturity.

Tax Exemption: If the federal government or the State of Minnesota taxes all or a portion of the interest on municipal obligations, directly or indirectly, or if there is a change in federal or state tax policy, the value of the Bonds may fall for purposes of resale. Noncompliance following the issuance of the Bonds with certain requirements of the Code and covenants of the Award Resolution may result in the inclusion of interest on the Bonds in gross income of the recipient for United States income tax purposes or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to federal or State of Minnesota income taxation, retroactive to the date of issuance.

Continuing Disclosure: A failure by the District to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Bonds. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

State Economy; State Aids: State of Minnesota cash flow problems could affect local governments and possibly increase property taxes.

Book-Entry-Only System: The timely credit of payments for principal and interest on the Bonds to the accounts of the Beneficial Owners of the Bonds may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the District to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Bonds.

Economy: A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the District, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the District may have an adverse effect on the value of the Bonds in the secondary market.

Secondary Market for the Bonds: No assurance can be given that a secondary market will develop for the purchase and sale of the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Bonds at the request of the owners thereof. Prices of the Bonds as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Bonds. Such market value could be substantially different from the original purchase price.

Bankruptcy: The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Bonds will be similarly qualified.

Cybersecurity: The District is dependent on electronic information technology systems to deliver services. These systems may contain sensitive information or support critical operational functions which may have value for unauthorized purposes. As a result, the electronic systems and networks may be targets of cyberattack. There can be no assurance that the District will not experience an information technology breach or attack with financial consequences that could have a material adverse impact.

Impact of the Spread of COVID-19: In late 2019, a novel strain of coronavirus (COVID-19) emerged in Wuhan, Hubei Province, China. COVID-19 has spread throughout the world, including to the United States, resulting in the World Health Organization proclaiming COVID-19 to be a pandemic and President Trump declaring a national emergency. In response to the spread of COVID-19, the United States government, state governments, local governments and private industries have taken measures to limit social interactions in an effort to limit the spread of COVID-19. The effects of the spread of COVID-19 and the government and private responses to the spread continue to rapidly evolve. COVID-19 has caused significant disruptions to the global, national and State economy. The extent to which the coronavirus impacts the District and its financial condition will depend on future developments, which are highly uncertain and cannot be predicted by the District, including the duration of the outbreak and measures taken to address the outbreak.

On March 13, 2020, Minnesota Governor Tim Walz signed Emergency Executive Order 20-01 and declared a peacetime emergency which is still in effect. On June 5, 2020, the Governor signed Emergency Executive Order 20-74 which outlines guidelines for continuing to safely reopen Minnesota's economy and ensuring safe non-work activities during the COVID-19 peacetime emergency. This order is effective as of June 10, 2020 and outlines the guidelines for continuing to lift the restrictions that were identified in prior Executive Orders signed by the Governor. On July 22, 2020, the Governor signed Emergency Executive Order 20-81 which requires individuals to wear a face covering in certain settings across Minnesota to prevent the spread of COVID-19.

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Preliminary Official Statement and the Appendices hereto.

VALUATIONS

OVERVIEW

All non-exempt property is subject to taxation by local taxing districts. Exempt real property includes Indian lands, public property, and educational, religious and charitable institutions. Most personal property is exempt from taxation (except investor-owned utility mains, generating plants, etc.).

The valuation of property in Minnesota consists of three elements. (1) The estimated market value is set by city or county assessors. Not less than 20% of all real properties are to be appraised by local assessors each year. (2) The taxable market value is the estimated market value adjusted by all legislative exclusions. (3) The tax capacity (taxable) value of property is determined by class rates set by the State Legislature. The tax capacity rate varies according to the classification of the property. Tax capacity represents a percent of taxable market value.

The property tax rate for a local taxing jurisdiction is determined by dividing the total tax capacity or market value of property within the jurisdiction into the dollars to be raised from the levy. State law determines whether a levy is spread on tax capacity or market value. Major classifications and the percentages by which tax capacity is determined are:

Type of Property	2017/18	2018/19	2019/20
Residential homestead ¹	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%
Agricultural homestead ¹	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,940,000 - 0.50% ² Over \$1,940,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,900,000 - 0.50% ² Over \$1,900,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,880,000 - 0.50% ² Over \$1,880,000 - 1.00% ²
Agricultural non-homestead	Land - 1.00% ²	Land - 1.00% ²	Land - 1.00% ²
Seasonal recreational residential	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³
Residential non-homestead:	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$121,000 - .75% Over \$121,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$139,000 - .75% Over \$139,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$150,000 - .75% Over \$150,000 - .25%
Industrial/Commercial/Utility ⁵	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%

¹ A residential property qualifies as "homestead" if it is occupied by the owner or a relative of the owner on the assessment date.

² Applies to land and buildings. Exempt from referendum market value tax.

³ Exempt from referendum market value tax.

⁴ Cities of 5,000 population or less and located entirely outside the seven-county metropolitan area and the adjacent nine-county area and whose boundaries are 15 miles or more from the boundaries of a Minnesota city with a population of over 5,000.

⁵ The estimated market value of utility property is determined by the Minnesota Department of Revenue.

CURRENT PROPERTY VALUATIONS

2019/20 Economic Market Value \$1,601,198,370¹

	2019/20 Assessor's Estimated Market Value	2019/20 Net Tax Capacity
Real Estate	\$1,507,695,300	\$ 17,270,210
Personal Property	<u>12,653,900</u>	<u>251,778</u>
Total Valuation	<u><u>\$1,520,349,200</u></u>	\$ 17,521,988
Less: Captured Tax Increment Tax Capacity ²		(864,683)
Fiscal Disparities Contribution ³		<u>(1,765, 35)</u>
Taxable Net Tax Capacity		\$ 14,892,270
Plus: Fiscal Disparities Distribution ³		<u>3,152,478</u>
Adjusted Taxable Net Tax Capacity		<u><u>\$ 18,044,748</u></u>

¹ According to the Minnesota Department of Revenue, the Assessor's Estimated Market Value (the "AEMV") for the District is about 94.97% of the actual selling prices of property most recently sold in the District. The sales ratio was calculated by comparing the selling prices with the AEMV. Dividing the AEMV of real estate by the sales ratio and adding the AEMV of personal property and utility, railroads and minerals, if any, results in an Economic Market Value ("EMV") for the District of \$1,601,198,370.

² The captured tax increment value shown above represents the captured net tax capacity of tax increment financing districts located in the District.

³ Each community in the seven-county metropolitan area contributes 40% of the growth in its commercial-industrial property tax base since 1972 to an area pool which is then distributed among the municipalities on the basis of population, and fiscal capacity indicated market value as determined by the Minnesota Department of Revenue. Each governmental unit makes a contribution and receives a distribution--sometimes gaining and sometimes contributing net tax capacity for tax purposes.

2019/20 NET TAX CAPACITY BY CLASSIFICATION

	2019/20 Net Tax Capacity	Percent of Total Net Tax Capacity
Residential homestead	\$ 8,602,882	49.10%
Commercial/industrial	4,889,371	27.90%
Public utility	3,116	0.02%
Railroad operating property	129,375	0.74%
Non-homestead residential	3,645,466	20.81%
Personal property	251,778	1.44%
Total	<u>\$17,521,988</u>	<u>100.00%</u>

TREND OF VALUATIONS

Levy Year	Assessor's Estimated Market Value	Assessor's Taxable Market Value	Net Tax Capacity¹	Adjusted Taxable Net Tax Capacity²	Percent +/- in Estimated Market Value
2015/16	\$1,061,746,600	\$ 969,032,385	\$11,880,787	\$13,120,674	+ 0.97%
2016/17	1,166,356,700	1,077,221,135	13,222,018	14,328,322	+ 9.85%
2017/18	1,264,639,300	1,180,418,012	14,354,893	15,388,045	+ 8.43%
2018/19	1,406,215,000	1,329,090,558	16,086,398	16,896,335	+11.19%
2019/20	1,520,349,200	1,447,849,165	17,521,988	18,044,748	+ 8.12%

¹ Net Tax Capacity is before fiscal disparities adjustments and includes tax increment values.

² Adjusted Taxable Net Tax Capacity is after fiscal disparities adjustments and does not include tax increment values.

LARGER TAXPAYERS

Taxpayer	Type of Property	2019/20 Net Tax Capacity	Percent of District's Total Net Tax Capacity
Sterling Georgetown, LLC	Apartment	\$ 384,060	2.19%
SVAP II Fridley Market, LLC	Commercial	312,696	1.78%
River Pointe Limited Partnership	Apartment	302,334	1.73%
Industrial Equities River Road, LLC	Industrial	245,320	1.40%
Columbia Park Properties	Commercial	227,098	1.30%
MSP Industrial Portfolio Owner, LLC	Industrial	203,064	1.16%
Alltemp Distribution Company	Industrial	192,678	1.10%
LTF Real Estate MN-FL, LLC	Commercial	185,152	1.06%
Cielo Partners II, LLC	Apartment	175,408	1.00%
Cielo Partners, LLC	Apartment	171,756	0.98%
Total		<u>\$ 2,399,566</u>	<u>13.69%</u>

District's Total 2019/20 Net Tax Capacity \$17,521,988

Source: Current Property Valuations, Net Tax Capacity by Classification, Trend of Valuations and Larger Taxpayers have been furnished by Anoka County.

DEBT

DIRECT DEBT¹

General Obligation Debt (see schedule following)

Total G.O. debt secured by tax abatement revenues and state aids ²	\$ 1,560,000
Total G.O. debt secured by taxes and state aids ² (includes the Bonds)*	<u>46,795,000</u>
Total General Obligation Debt*	<u><u>\$48,355,000</u></u>

Lease Purchase Obligations (see schedule following)

Total lease purchase obligations paid by annual appropriations ³	<u><u>\$1,864,900</u></u>
---	---------------------------

Lease Obligations

Issue Date	Original Amount	Purpose	Final Maturity	Principal Outstanding
5/31/07	\$3,142,381	Energy Loan	7/31/22	\$519,564

* Preliminary, subject to change.

¹ Outstanding debt is as of the dated date of the Bonds.

² Based upon the long term facilities maintenance revenue formula and current statistics, the District anticipates a portion of this debt will be paid by the State of Minnesota.

³ Non-general obligation debt has not been included in the debt ratios.

STATE AID FOR DEBT SERVICE

The Minnesota Debt Service Equalization program provides state aid to finance a portion of the principal and interest payments on most school district bonds. Bonds not eligible for the program include all alternative facilities bonds, facilities maintenance bonds, capital facilities bonds and OPEB bonds, as well as building bonds with relatively short maturities.

Under the Debt Service Equalization Formula (the Formula) adopted by the 2001 Minnesota State Legislature, each school district is responsible for the amount of its qualifying annual debt service which is equal to 15.74% of its Adjusted Net Tax Capacity (ANTC). The District does not currently qualify for debt service equalization aid.

In addition to debt service equalization aid, some school districts will qualify for state Long Term Facilities Maintenance Aid to finance a portion of the payments on Alternative Facilities Bonds and Facilities Maintenance Bonds, pursuant to the Long Term Facilities Maintenance Revenue (LTFMR) program approved by the State in 2015. If any aid is received, it is deposited into the District's debt service fund and must be used for payments on the bonds; any payment of state aid into the debt service fund causes a reduction in the tax levy for Alternative Facilities Bonds and Facilities Maintenance Bonds. The amount of aid received in the debt service fund will vary each year, depending on a number of factors. Although the District expects to receive some Long Term Facilities Maintenance Aid in its debt service fund, Ehlers has not attempted to estimate the portion of debt service payments that would be financed by state aid.

Some Districts will also receive aid for debt service payments through the state School Building Bond Agricultural Credit, which is paid to Districts to offset a portion of certain bond levies (Minn. Stat. Section 273.1387). The reimbursement percentages are 40% for taxes payable in 2018 and 2019, 50% for 2020, 55% for 2021, 60% for 2022, and 70% for 2023 and thereafter. The school building bond agricultural credit applies to farmland, excluding the house, garage and one acre, rural vacant land and managed forestland. The District does not currently qualify for Agricultural Credit.

Independent School District No. 14 (Fridley Public Schools), Minnesota
Schedule of Bonded Indebtedness
General Obligation Debt Secured by Tax Abatement Revenues
(As of 11/12/2020)

Tax Abatement Bonds
Series 2017A

Dated Amount	02/15/2017 \$1,960,000								
Maturity	02/01								
Fiscal Year Ending	Principal	Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending	
2021	205,000	23,400	205,000	23,400	228,400	1,355,000	13.14%	2021	
2022	210,000	40,650	210,000	40,650	250,650	1,145,000	26.60%	2022	
2023	215,000	34,350	215,000	34,350	249,350	930,000	40.38%	2023	
2024	220,000	27,900	220,000	27,900	247,900	710,000	54.49%	2024	
2025	230,000	21,300	230,000	21,300	251,300	480,000	69.23%	2025	
2026	235,000	14,400	235,000	14,400	249,400	245,000	84.29%	2026	
2027	245,000	7,350	245,000	7,350	252,350	0	100.00%	2027	
	1,560,000	169,350	1,560,000	169,350	1,729,350				

Independent School District No. 14 (Fridley Public Schools), Minnesota
Schedule of Bonded Indebtedness
General Obligation Debt Secured by Taxes
(As of 11/12/2020)

Fiscal Year Ending	School Building Refunding Bonds Series 2012B			School Building Bonds Series 2016A			Alternative Facilities Refunding Bonds Series 2016B			Taxable OPEB Refunding Bonds Series 2018A			School Building Refunding Bonds 1) Series 2020A			Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending
	Dated Amount	Maturity	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Estimated Interest				
2021			905,000	94,375	190,000	458,925	1,235,000	326,600	475,000	32,540	0	0	2,805,000	912,440	0	3,717,440	43,990,000	5.99%	2021
2022					200,000	908,350	1,285,000	591,450	495,000	50,355	885,000	176,880	2,865,000	1,727,035	0	4,592,035	41,125,000	12.12%	2022
2023					205,000	898,350	1,340,000	527,200	505,000	34,515	955,000	118,500	3,005,000	1,578,565	0	4,583,565	38,120,000	18.54%	2023
2024					215,000	888,100	1,395,000	460,200	525,000	17,850	995,000	89,850	3,130,000	1,456,000	0	4,586,000	34,990,000	25.23%	2024
2025					790,000	877,350	1,470,000	390,450			1,020,000	60,000	3,280,000	1,327,800	0	4,607,800	31,710,000	32.24%	2025
2026					830,000	837,850	1,615,000	316,950			980,000	29,400	3,425,000	1,184,200	0	4,609,200	28,285,000	39.56%	2026
2027					1,005,000	796,350	2,620,000	236,200					3,625,000	1,032,550	0	4,657,550	24,660,000	47.30%	2027
2028					1,165,000	756,150	2,630,000	105,200					3,795,000	861,350	0	4,656,350	20,865,000	55.41%	2028
2029					2,720,000	709,550							2,720,000	709,550	0	3,429,550	18,145,000	61.22%	2029
2030					2,765,000	600,750							2,765,000	600,750	0	3,365,750	15,380,000	67.13%	2030
2031					2,875,000	490,150							2,875,000	490,150	0	3,365,150	12,505,000	73.28%	2031
2032					2,990,000	375,150							2,990,000	375,150	0	3,365,150	9,515,000	79.67%	2032
2033					3,080,000	285,450							3,080,000	285,450	0	3,365,450	6,435,000	86.25%	2033
2034					3,170,000	195,050							3,170,000	195,050	0	3,363,050	3,265,000	93.02%	2034
2035					3,265,000	97,950							3,265,000	97,950	0	3,362,950	0	100.00%	2035
			905,000	94,375	25,465,000	9,173,475	13,590,000	2,954,250	2,000,000	135,260	4,835,000	474,630	46,795,000	12,831,990		59,626,990			

* Preliminary, subject to change.

1) This issue will refund the 2022 through 2026 maturities of the District's \$11,240,000 General Obligation School Building Refunding Bonds, Series 2012B, dated November 7, 2012.

Independent School District No. 14 (Fridley Public Schools), Minnesota
Schedule of Bonded Indebtedness
Non-General Obligation Debt Secured by Annual Appropriation
(As of 11/12/2020)

Lease Purchase-Financing									
Series 2013									
Dated Amount	04/02/2013 \$3,400,000								
Maturity	02/01 & 08/01								
Fiscal Year Ending	Principal	Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending	
2021	112,796	25,642	112,796	25,642	138,438	1,752,105	6.05%	2021	
2022	230,266	46,611	230,266	46,611	276,876	1,521,839	18.40%	2022	
2023	236,641	40,235	236,641	40,235	276,876	1,285,198	31.08%	2023	
2024	243,194	33,682	243,194	33,682	276,876	1,042,004	44.13%	2024	
2025	249,928	26,949	249,928	26,949	276,876	792,076	57.53%	2025	
2026	256,848	20,028	256,848	20,028	276,876	535,228	71.30%	2026	
2027	263,960	12,916	263,960	12,916	276,876	271,269	85.45%	2027	
2028	271,269	5,608	271,269	5,608	276,876	0	100.00%	2028	
	1,864,900	211,671	1,864,900	211,671	2,076,571				

BONDED DEBT LIMIT

Minnesota Statutes, Section 475.53, subdivision 4, presently limits the "net debt" of a school district to 15% of its actual market value. The actual market value of property within a district, on which its debt limit is based, is (a) the value certified by the county auditors, or (b) this value divided by the ratio certified by the commissioner of revenue, whichever results in a higher value. The current debt limit of the District is computed as follows:

2019/20 Economic Market Value	\$1,601,198,370
Multiply by 15%	<u>0.15</u>
Statutory Debt Limit	\$ 240,179,756
Less: Long-Term Debt Outstanding Being Paid Solely from Taxes (includes the Bonds)*	(46,795,000)
Less: Long-Term Debt Outstanding Being Paid Solely from Annual Appropriations	<u>(1,864,900)</u>
Unused Debt Limit*	<u><u>\$ 191,519,856</u></u>

*Preliminary, subject to change.

OVERLAPPING DEBT¹

Taxing District	2019/20 Adjusted Taxable Net Tax Capacity	% In District	Total G.O. Debt ²	District's Proportionate Share
Anoka County	\$ 427,537,899	4.2206%	\$59,945,000	\$ 2,530,039
City of Fridley	34,674,356	52.0406%	60,135,000	31,294,615
Metropolitan Council	4,576,187,142	0.3943%	230,225,000 ³	907,777
Anoka County Railroad Authority	427,537,899	4.2206%	20,280,000	855,938
District's Share of Total Overlapping Debt				<u><u>\$35,588,368</u></u>

¹ Overlapping debt is as of the dated date of the Bonds. Only those taxing jurisdictions with general obligation debt outstanding are included in this section. It does **not** include non-general obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates of indebtedness.

² Outstanding debt is based on information in Official Statements obtained on EMMA and the Municipal Advisor's records.

³ The above debt includes all outstanding general obligation debt supported by taxes of the Metropolitan Council. The Council also has general obligation sewer revenue, wastewater revenue, and radio revenue bonds and lease obligations outstanding all of which are supported entirely by revenues and have not been included in the Overlapping Debt or Debt Ratios sections.

DEBT PAYMENT HISTORY

The District has no record of default in the payment of principal and interest on its debt.

DEBT RATIOS

	G.O. Debt	Debt/Economic Market Value (\$1,601,198,370)	Debt/ Current Population Estimate (15,600)
Direct G.O. Debt Secured By:			
Tax Abatement Revenues	\$ 1,560,000		
Taxes*	<u>46,795,000</u>		
Total General Obligation Debt (includes the Bonds)*	\$48,355,000	3.02%	
District's Share of Total Overlapping Debt	<u>\$35,588,368</u>	<u>2.22%</u>	<u>\$2,281.31</u>
Total*	<u><u>\$83,943,368</u></u>	<u><u>5.24%</u></u>	<u><u>\$2,281.31</u></u>

*Preliminary, subject to change.

FUTURE FINANCING

The District has no current plans for additional financing in the next 12 months.

LEVY LIMITS

Minnesota school district tax levies for most purposes are subject to statutory limitations. No limit, however, is placed on the debt service levy, and districts are required to levy 105% of actual principal and interest requirements to allow for delinquencies.

School districts receive a basic revenue amount per pupil unit from aid and levy proceeds in a variety of categorical state aids. They are also allowed to certify additional levies within limits for certain specified purposes. The State Department of Education and the applicable County Auditors review the levies of each school district to determine compliance with state levy limits.

TAX RATES, LEVIES AND COLLECTIONS

TAX LEVIES AND COLLECTIONS

Tax Year	Net Tax Levy ¹	Total Collected Following Year	Collected to Date ²	% Collected
2015/16	\$ 9,105,687	\$ 9,050,814	\$ 9,102,469	99.96%
2016/17	9,708,030	9,650,639	9,704,599	99.96%
2017/18	10,457,162	10,409,681	10,447,613	99.91%
2018/19	11,214,742	11,058,145	11,088,644	98.88%
2019/20	12,180,594	In process of collection		

Property taxes are collected in two installments in Minnesota--the first by May 15 and the second by October 15.³ Mobile home taxes are collectible in full by August 31. Minnesota Statutes require that levies (taxes and special assessments) for debt service be at least 105% of the actual debt service requirements to allow for delinquencies.

The spread of COVID-19 and responses taken by the United States government, state governments, local governments and private industries have caused significant disruptions to the national and State economy. See "RISK FACTORS - Impact of the Spread of COVID-19" herein. Certain states have announced extended deadlines for payment of property taxes, although as of this date Minnesota has not taken such measures. The District cannot predict whether and how much payment of property taxes will be impacted. Any delays or reduction in the receipt of property taxes may materially adversely impact the District's finances and payment of debt obligations, including the Bonds.

¹ This reflects the Final Levy Certification of the District after all adjustments have been made.

² Collections are through June 19, 2020.

³ Second half tax payments on agricultural property are due on November 15th of each year.

TAX CAPACITY RATES¹

	2015/16	2016/17	2017/18	2018/19	2019/20
I.S.D. No. 14 (Fridley Public Schools)	54.252%	49.408%	51.066%	49.055%	46.213%
Anoka County	38.894%	36.841%	35.334%	34.473%	33.078%
City of Fridley	44.960%	48.218%	47.907%	45.382%	45.253%
Metropolitan Council	0.958%	0.866%	0.841%	0.627%	0.596%
Metro Mosquito	0.501%	0.467%	0.453%	0.415%	0.398%
Metro Transit District	1.522%	1.416%	1.362%	1.388%	1.360%
City of Fridley HRA	1.527%	1.390%	1.624%	1.399%	1.546%
Rice Creek Watershed	2.069%	1.827%	1.778%	1.750%	1.795%
Anoka County RR Authority	0.851%	0.802%	0.738%	0.685%	0.494%
North Suburban Hospital	1.690%	0.000%	0.000%	0.000%	0.000%
Mississippi WMO	1.963%	1.662%	1.339%	1.310%	1.130%

Referendum Market Value Rates:

I.S.D. No. 14 (Fridley Public Schools)	0.16274%	0.17482%	0.16923%	0.16733%	0.21396%
City of Fridley	0.01600%	0.01462%	0.01450%	0.01383%	0.01351%

Source: Tax Levies and Collections and Tax Capacity Rates have been furnished by Anoka County.

¹ After reduction for state aids. Does not include the statewide general property tax against commercial/industrial, non-homestead resorts and seasonal recreational residential property.

THE ISSUER

EMPLOYEES

The District is governed by an elected school board and employs a staff of 517, including 249 non-licensed employees and 268 licensed employees (247 of whom are teachers). The District provides education for 2,804 students in grades kindergarten through twelve.

PENSIONS; UNIONS

Teachers' Retirement Association (TRA)

All teachers employed by the District are covered by defined benefit pension plans administered by the State of Minnesota Teachers Retirement Association (TRA). TRA members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. These plans are established and administered in accordance with Minnesota Statutes, Chapters 354 and 356.

Public Employees' Retirement Association (PERA)

All full-time and certain part-time employees of the District (other than those covered by TRA) are covered by a defined benefit plan administered by the Public Employees' Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF) which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Recognized and Certified Bargaining Units

Bargaining Unit	Expiration Date of Current Contract
Fridley Education Association	June 30, 2021
Fridley Association of School Administrators	June 30, 2021
Education Minnesota (Custodian)	June 30, 2021
School Services Employees Local 284 (Clerical)	June 30, 2021
School Services Employees Local 284 (Food Service)	June 30, 2021
School Services Employees Local 284 (Paraprofessionals)	June 30, 2021

POST EMPLOYMENT BENEFITS

The District has obligations for some post-employment benefits for its employees. Accounting for these obligations is dictated by Governmental Accounting Standards Board Statement No. 75 (GASB 75). The District's most recent Audited Financial Statements shows a total OPEB liability of \$2,894,447 as of June 30, 2019. In November of 2018, they issued \$2,450,000 in OPEB Bonds to fund a revocable trust. As of June 30, 2019, the net position of the trust was \$4,545,762. Future OPEB costs will be paid partially from the trust and partially from operating funds.

Source: The District's most recent Audited Financial Statements.

STUDENT BODY

The number of students enrolled for the past four years and for the current year have been as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2016/17	192	1,373	1,470	3,035
2017/18	202	1,344	1,452	2,998
2018/19	200	1,265	1,475	2,940
2019/20	210	1,243	1,371	2,824
2020/21	207	1,225	1,372	2,804

Enrollments for the next three years are projected to be as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2021/22	207	1,225	1,372	2,804
2022/23	215	1,211	1,371	2,797
2023/24	207	1,212	1,349	2,768

SCHOOL BUILDINGS

School Building	Year Constructed	Years of Additions/ Remodelings
Hayes Elementary	1965	1997, 2013, 2016
R.L. Stevenson Elementary	1967	1997, 2013, 2016
Fridley Middle School	1954	1957, 1963, 1965, 1972, 1997
Fridley High School	1960	1961, 1969, 1973, 1997
Fridley Community Center	1957	1965, 1997

FUNDS ON HAND (as of August 30, 2020)

Fund	Total Cash and Investments
General	\$ 7,832,183
Food Service	619,315
Community Service	436,986
Debt Service	2,411,216
Building/Construction	829,228
Trust & Agency	4,385,178
Internal Service	5,654,381
Total Funds on Hand	<u>\$22,168,487</u>

LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the District or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

MUNICIPAL BANKRUPTCY

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

Currently there is no statutory authority for Minnesota school districts to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future while the Bonds are outstanding; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the District to file for relief under Chapter 9; or (c) whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. Such action could impact the rights of holders of the Bonds. Such modifications could be adverse to holders of the Bonds and there could ultimately be no assurance that holders of the Bonds would be paid in full or in part on the Bonds.

SUMMARY GENERAL FUND INFORMATION

Following are summaries of the revenues and expenditures and fund balances for the District's General Fund. These summaries are not purported to be the complete audited financial statements of the District, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the District. Copies of the complete statements are available upon request. Appendix A includes the District's 2019 audited financial statements.

COMBINED STATEMENT	FISCAL YEAR ENDING JUNE 30				
	2017 Audited	2018 Audited	2019 Audited	2020 Preliminary Unaudited 1)	2020-21 Adopted Budget 2)
Revenues					
Local property taxes	\$4,437,638	\$5,586,336	\$6,303,819	\$6,457,443	\$7,381,253
Other local and county revenues	1,199,032	1,228,134	1,296,634	1,422,674	1,418,354
Revenues from state sources	35,182,141	35,959,679	35,747,873	35,171,289	35,774,280
Revenues from federal sources	1,164,748	1,213,943	1,426,437	1,334,896	1,414,178
Sales and other conversion of assets	8,816	11,664	9,641	7,753	0
Total Revenues	<u>\$41,992,375</u>	<u>\$43,999,756</u>	<u>\$44,784,404</u>	<u>\$44,394,055</u>	<u>\$45,988,065</u>
Expenditures					
Current:					
Administration	\$1,721,872	\$1,816,348	\$1,732,698	\$1,801,646	\$1,936,840
District support services	1,941,942	1,996,408	2,210,868	2,033,572	2,293,255
Elementary & secondary regular instruction	16,556,973	17,263,846	16,456,488	16,446,088	17,767,764
Vocational education instruction	381,384	284,714	482,993	428,749	506,499
Special education instruction	8,500,496	8,997,368	8,916,091	8,641,136	9,201,761
Instructional support services	2,762,141	2,679,819	2,856,311	2,567,525	2,787,767
Pupil support services	4,577,435	4,681,766	4,945,109	4,836,839	5,012,221
Sites and buildings	2,904,885	3,018,248	3,195,099	3,699,696	3,426,096
Fiscal and other fixed cost programs	166,125	171,124	192,656	189,989	195,683
Capital outlay	686,246	1,452,730	1,405,878	806,184	1,092,272
Debt service	831,364	878,343	908,461	887,487	884,535
Total Expenditures	<u>\$41,030,863</u>	<u>\$43,240,714</u>	<u>\$43,302,652</u>	<u>\$42,338,911</u>	<u>\$45,104,693</u>
Excess of revenues over (under) expenditures	\$961,512	\$759,042	\$1,481,752	\$2,055,144	\$883,372
Other Financing Sources (Uses)					
Proceeds from sale of capital assets	\$5,531	\$566,843	\$0	\$268,015	\$0
Proceeds from capital lease	34,265	0	0	0	0
Transfers out	(561,570)	(1,551,781)	(725,740)	(832,061)	(702,926)
Total Other Financing Sources (Uses)	<u>(\$521,774)</u>	<u>(\$984,938)</u>	<u>(\$725,740)</u>	<u>(\$564,046)</u>	<u>(\$702,926)</u>
Net changes in Fund Balances	\$439,738	(\$225,896)	\$756,012	\$1,491,098	\$180,446
General Fund Balance July 1	\$4,913,449	\$5,353,187	\$5,127,291	\$5,883,303	\$7,460,945
Prior Period Adjustment	0	0	0	86,544	0
Residual Equity Transfer in (out)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund Balance June 30	\$5,353,187	\$5,127,291	\$5,883,303	\$7,460,945	\$7,641,391
DETAILS OF JUNE 30 FUND BALANCE					
Nonspendable	\$152,204	\$300,318	\$144,601	\$207,678	\$144,601
Restricted	396,799	539,715	949,842	1,742,056	1,035,434
Assigned	2,809,964	2,028,808	2,246,081	2,599,775	2,081,080
Unassigned	1,994,220	2,258,450	2,542,779	2,911,436	2,781,538
Total	<u>\$5,353,187</u>	<u>\$5,127,291</u>	<u>\$5,883,303</u>	<u>\$7,460,945</u>	<u>\$6,042,653</u>

1) The preliminary unaudited data is as of October 9, 2020.

2) The 2020-21 budget was adopted on June 16, 2020.

GENERAL INFORMATION

LOCATION

The District, with a 2010 U.S. Census population of 15,526, and a current population estimate of 15,600, and comprising an area of 10.2 square miles, is located approximately 10 miles north of the City of Minneapolis.

LARGER EMPLOYERS¹

Larger employers in the District include the following:

Firm	Type of Business/Product	Estimated No. of Employees
I.S.D. No. 14 (Fridley Public Schools)	Elementary and secondary education	517
City of Fridley	Municipal government and services	234
Aramark Uniform Services	Uniform supply service	170
Life Time Fitness	Health club	150
Totino-Grace	Private School	120
Cub Foods	Retail grocery	90
Viking Magazine	Magazine	50
Shortstop Bar and Grill	Restaurant	34
Teradyne, Inc.	Electronic testing equipment	25
Symtec, Inc.	Manufacturer of heated and electrical accessories	25

Source: *ReferenceUSA, written and telephone survey (September 2020), and the Minnesota Department of Employment and Economic Development.*

¹ This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above. Some employers do not respond to inquiries for employment data. Estimates provided are accurate as of the date noted and may not reflect changes in the number of employees resulting from the current COVID-19 pandemic. (See "Risk Factors - Impact of the Spread of COVID-19").

U.S. CENSUS DATA

Population Trend: The District

2000 U.S. Census population	15,945
2010 U.S. Census population	15,526
2018 Population Estimate	15,600
Percent of Change 2000 - 2010	-2.63%

Income and Age Statistics

	The District	Anoka County	State of Minnesota	United States
2018 per capita income	\$29,011	\$35,806	\$36,245	\$32,621
2018 median household income	\$58,097	\$79,923	\$68,411	\$60,293
2018 median family income	\$70,085	\$92,647	\$86,204	\$73,965
2018 median gross rent	\$968	\$1,089	\$944	\$1,023
2018 median value owner occupied units	\$196,900	\$218,800	\$211,800	\$204,900
2018 median age	35.1 yrs.	38.4 yrs.	37.9 yrs.	37.9 yrs.

	State of Minnesota	United States
District % of 2018 per capita income	80.04%	88.93%
District % of 2018 median family income	81.30%	94.75%

Source: 2000 and 2010 Census of Population and Housing, and 2018 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (<https://data.census.gov/cedsci>).

EMPLOYMENT/UNEMPLOYMENT DATA

Rates are not compiled for individual communities within counties.

Year	<u>Average Employment</u>	<u>Average Unemployment</u>	
	Anoka County	Anoka County	State of Minnesota
2016	185,277	3.7%	3.9%
2017	188,873	3.3%	3.4%
2018	191,154	2.8%	2.9%
2019	192,712	3.1%	3.2%
2020, August	184,056	7.6%	7.1%

Source: Minnesota Department of Employment and Economic Development.

APPENDIX A

FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the District's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The District has not requested or engaged the Auditor to perform, and the Auditor has not performed, any additional examination, assessments, procedures or evaluation with respect to such financial statements since the date thereof or with respect to this Preliminary Official Statement, nor has the District requested that the Auditor consent to the use of such financial statements in this Preliminary Official Statement. Although the inclusion of the financial statements in this Preliminary Official Statement is not intended to demonstrate the fiscal condition of the District since the date of the financial statements, in connection with the issuance of the Bonds, the District represents that there have been no material adverse change in the financial position or results of operations of the District, nor has the District incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

**Independent School District No. 14
Fridley, Minnesota**

Financial Statements

June 30, 2019

Independent School District No. 14
Table of Contents

Board of Education and Administration

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Government-Wide Financial Statements
Statement of Net Position
Statement of Activities
Fund Financial Statements
Balance Sheet – Governmental Funds
Reconciliation of the Balance Sheet to the Statement of Net Position – Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities – Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund
Statement of Net Position – Proprietary Funds
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds
Statement of Cash Flows – Proprietary Funds
Notes to Financial Statements

Required Supplementary Information

Schedule of Changes in Total OPEB Liability and Related Ratios
Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability General Employees Retirement Fund
Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability TRA Retirement Fund
Schedule of District Contributions General Employees Retirement Fund
Schedule of District Contributions TRA Retirement Fund
Notes to the Required Supplementary Information

Supplementary Information

Combining Balance Sheet – Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds
Combining Statement of Net Position – Internal Service Funds
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position – Internal Service Funds

Independent School District No. 14
Table of Contents

Supplementary Information (Continued)

Combining Statement of Cash Flows – Internal Service Funds
Uniform Financial Accounting and Reporting Standards Compliance Table
Schedule of Expenditures of Federal Awards
Notes to the Schedule of Expenditures of Federal Awards

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

Minnesota Legal Compliance

Independent School District No. 14
Board of Education and Administration
June 30, 2019

Board of Education	Position	Term Expires
Chris Riddle	Chair	January 1, 2020
Mary Kay Delvo	Vice Chair	January 1, 2022
Donna Prewedo	Clerk	January 1, 2020
Avonna Starck	Treasurer	January 1, 2022
Carol Thornton	Director	January 1, 2022
Abdisalam Adam	Director	January 1, 2020
<u>Ex Officio Member</u>		
Dr. Kim Hiel	Superintendent	

Independent Auditor's Report

To the School Board
Independent School District No. 14
Fridley, Minnesota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ended June 30, 2019, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of June 30, 2019, and the respective changes in financial position thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.

The accompanying supplementary information identified in the Table of Contents and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 5, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Bergan KDV Ltd .

Minneapolis, Minnesota
November 5, 2019

Independent School District No. 14
Management's Discussion and Analysis

This section of Independent School District No. 14 (the "District") annual financial report presents its Management's Discussion and Analysis (MD&A) of the District's financial performance during the fiscal year ending June 30, 2019. Please read it in conjunction with the District's financial statements, which immediately follow this section.

KEY POINTS OF INTEREST

- The District's Governmental Funds Balance Sheet reflects an Unassigned General Fund balance of \$2,542,779. This is an increase from the prior year of \$284,329.
- The total General Fund balance of \$5,883,303 is an increase of \$756,012 from the prior year.
- The government-wide Statement of Activities shows an increase in net position of \$13,439,602.
- The net position value on the government-wide Statement of Net Position is a deficit of \$26,834,585. Net position value is similar to the Balance Sheet's Equity for Private Sector businesses.
- Total government wide long-term liabilities, excluding OPEB and pension liabilities, are \$60,392,227 and are comprised of \$55,972,270 in General Obligation (G.O.) Bonds, \$3,620,328 in capital leases and \$799,629 of severance and compensated absences payable.
- The District's investment in capital assets, net of depreciation, is \$54,075,562. The increase from the prior year of \$589,596 is primarily due to the final phases of construction being completed with the funds from the passage of the November 2015 referendum. The G.O. bonds plus the capital leases (the debt related to investment in capital assets) exceeds the investment in capital assets by \$2,565,931.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts: MD&A (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the District:

The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements. The governmental fund statements tell how basic services such as regular and special education are financed in the short term as well as what remains for future spending. Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

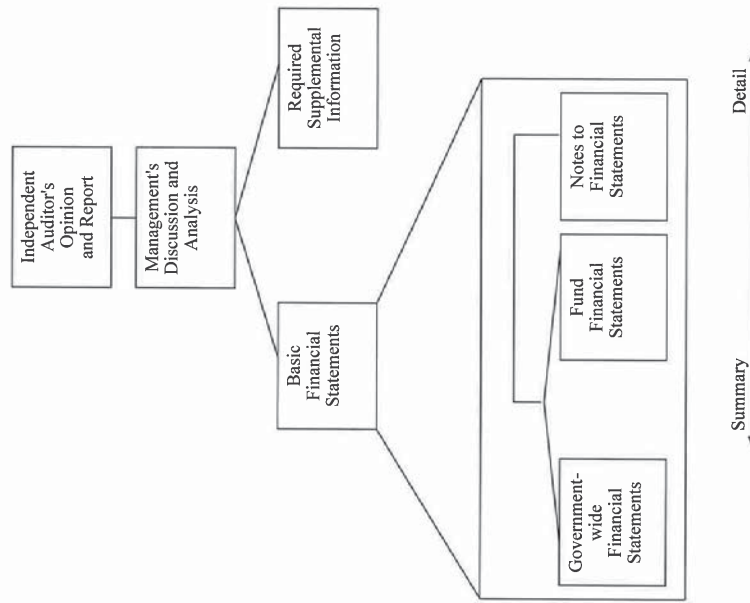
The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements.

Figure A-1 on the next page shows how the various parts of this annual report are arranged and related to one another.

Independent School District No. 14
Management's Discussion and Analysis

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Figure A-1
Organization of Independent School District No. 14 Annual Financial Report



OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

Figure A-2 Major Features of the District-Wide and Fund Financial Statements			
	District-Wide Statements	Fund Financial Statements	
		Governmental Funds	Proprietary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not fiduciary, such as special education and building maintenance	Activities of the District operates similar to private business
Required Financial Statements	- Statement of Net Position - Statement of Activities	- Balance Sheet - Statement of Revenues, Expenditures, and Changes in Fund Balances	- Internal Service Fund - Statement of Net Position - Statement of Revenues, Expenses and Changes in Fund Net Position - Statement of Cash Flows
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities both financial and capital, and short-term and long-term
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when good or services have been received and related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, are one way to measure the District's financial health or position.

Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively. To assess the District's overall health, one should consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

The District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that indicates whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs and obligations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

The Statement of Net Position identifies current assets and liabilities from noncurrent assets and long-term debt respectively. The ratio of these current assets of \$32.6 million to current liabilities of \$9.7 million is 3.4. A "current ratio" greater than 1.0 indicates that sufficient assets are available that can be converted to cash to meet District obligations payable over the next 12-month period.

The Statement of Net Position includes noncurrent assets not reported on the governmental funds balance sheet. These noncurrent assets include the total acquisition cost of the District's capital assets less accumulated depreciation. During the year, the District acquired \$4,223,688 of additional capital assets. The majority of this increase is comprised of work in progress related to the completion of the remodel and renovation of the High School and the Fridley Community Center. The remaining capital asset additions consist of purchases associated with the District's Long-Term Facilities Maintenance program. Depreciation expense for the year equaled \$3,634,092. The current year depreciation expense was less than the increase in new investment in capital equipment resulting in an increase in the net capital asset total to \$54,075,562 compared to \$53,485,966 for the prior year.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Related to the noncurrent assets are the general obligation bonds. On November 8, 2018, the District issued \$2,450,000 General Obligation Taxable OPEB Refunding Bonds, Series 2018A. These bonds refunded the OPEB bond issued in 2009 to fund the districts obligation for retiree insurance benefits. On February 15, 2017, the District issued \$1,960,000 G.O. Tax Abatement Bonds, Series 2017A. The proceeds will fund parking lot construction projects throughout the District. The District issued \$25,890,000 G.O. School Building bonds, Series 2016A in February of 2016. The voters of the District authorized the school building issue in November of 2015. Over the course of three years, the proceeds funded safety and security upgrades, deferred maintenance, building renovations, technology improvements, and building additions. The remaining liability on these bonds, net of unamortized premiums, as of June 30, 2019, is \$56.0 million. The capital asset additions and the amortization of the general obligation resulted in an increase of \$1,725,622 in the net investment in capital assets total compared to the prior year.

Additional long-term debt for severance pay (employee separation pay based on unused sick time) is \$0.4 million. This includes \$0.3 million owed to employees who have retired prior to June 30 and an estimate of \$0.1 million for employees who qualify or will qualify for retirement at a future date.

The District reported an OPEB liability of \$2,894,447, a decrease of \$518,086 from the prior year.

Due to changes, primarily in actuarial assumptions used by the State of Minnesota's public pensions, the District reported a total net pension liability of \$26.6 million, a decrease of \$45.1 million from the previous year.

Overall, the District's net position increased \$13,439,602 during the year from current year operations and total net position decreased to a deficit of \$26.8 million.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Figure A-3
Condensed Statement of Net Position (in Thousands of Dollars)

	2019	2018	Percent Change
Current and OPEB assets	\$ 32,623	\$ 33,246	(1.9%)
Capital assets	54,076	53,486	1.1%
Total assets	86,699	86,732	(0.0%)
Deferred outflows of resources	33,495	41,493	(19.3%)
Current liabilities	9,702	10,548	(8.0%)
Long-term liabilities	85,899	135,629	(36.7%)
Total liabilities	95,601	146,177	(34.6%)
Deferred inflows of resources	51,427	22,322	130.4%
Net investment in capital assets	(2,566)	(4,292)	40.2%
Restricted for debt service	20	247	91.9%
Restricted for other purposes	1,980	1,461	35.5%
Unrestricted net position	(26,268)	(37,690)	(30.3%)
Total net position	\$ (26,834)	\$ (40,274)	33.4%

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Figure A-4
Changes in Net Position from Operating Results (in Thousands of Dollars)

	2019	2018	Percent Change
Revenues			
Program revenues			
Charges for services	\$ 2,750.8	\$ 2,709.6	1.5%
Operating grants and contributions	19,969.4	19,120.3	4.4%
Capital grants and contributions	610.2	631.7	(3.4%)
General revenues			
Property taxes	10,483.4	9,754.6	7.5%
State formula aid	19,035.0	21,057.2	(9.6%)
Other	417.6	291.4	43.3%
Total revenues	<u>53,266.4</u>	<u>53,564.8</u>	<u>(0.6%)</u>
Expenses			
Administration and district support	3,114.3	4,476.1	(30.4%)
Instruction, pupil support, student food, and transportation services	25,490.8	45,280.8	(43.7%)
Sites and buildings	2,949.7	3,373.1	(12.6%)
Community services	2,755.1	3,222.4	(14.5%)
Interest and fiscal charges on long-term debt	1,839.0	1,904.8	(3.5%)
Fiscal and other fixed cost programs	192.7	171.1	12.6%
Unallocated depreciation (buildings)	3,485.2	3,286.9	6.0%
Total expenses	<u>39,826.8</u>	<u>61,715.2</u>	<u>(35.5%)</u>
Increase (decrease) in net position	<u>\$ 13,439.6</u>	<u>\$ (8,150.4)</u>	<u>(264.9%)</u>

The Statement of Activities is government-wide and, like the Statement of Net Position, the first year it was prepared was 2003. Figure A-4 illustrates that an increase in net position of \$13,439,602 is attributable to activity during the year.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

The pie chart in Figure A-5 on the following page shows the sources of District revenues. Program revenues include operating grants and contributions which totals 37.5% of total revenue. Operating grants and contributions consist mostly of state and federal funding of special education and other state and federal categorical spending. Charges for services, comprised of mostly special education tuition billings, food service and community center receipts make up 5.2% of revenue. Capital Grants consisting of state aid for operating capital is 1.1% of revenue.

General revenues include the state aid formula which accounts for 35.7% of the District's total funding. Property taxes make up 19.7% of the total funding.

Revenues for the year decreased by \$298,400, or 0.6%. State categorical aids decreased compared to the prior year by 9.6%, or \$2,022,200. Property tax levy revenues increased 7.5%, or \$728,800. The decrease in state aids is due to a decline in enrollment, while property taxes increased due to an increase in the levy. Operating grants and contributions increased \$849,100 due to an increase in special education and integration/desegregation transportation revenue received by the District.

Expenses for the year were \$21,888,400, or 35.5%, lower than the previous year. The largest factor in the decrease in expenses was the change in the District's net pension liability for its share of the State of Minnesota Pension Plans. Administration and district support decreased 30.4% or \$1,361,800. Instruction, pupil support, student food, and transportation services decreased 43.7%, or \$19,790,000.

The pie chart illustrated in Figure A-6 on the following page indicates the costs of the District's programs and services. The District's expenses predominantly related to instructing students and pupil support (including food service and student transportation) accounted for 64% of the government-wide expenditures, which is consistent with the percentage of government-wide expenditures in prior years. Sites and buildings were 7%, administration and district support services accounted for 8%, community services expenditures were 7% and less than 1% was spent on fiscal and other fixed programs. Interest expense on the District's outstanding long-term debt was 5% and 9% of expense was attributable to unallocated depreciation (buildings).

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Figure A-5
Sources of Revenue for Fiscal Year 2019

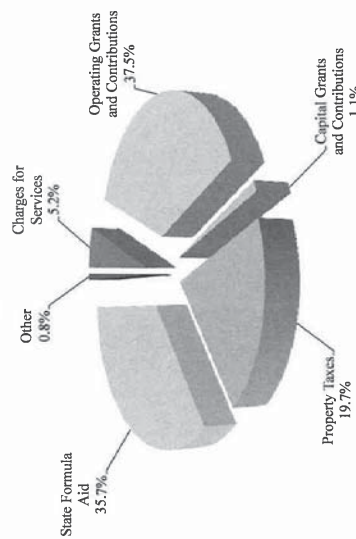
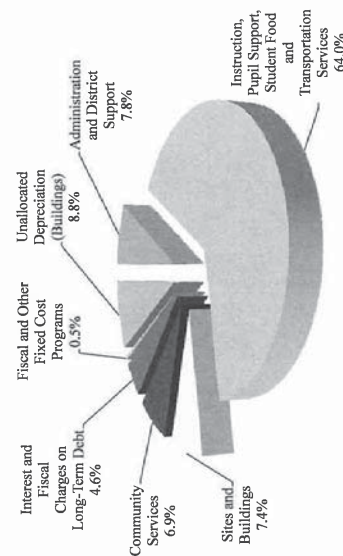


Figure A-6
Expenses for Fiscal Year 2019



FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Figure A-7 presents the cost of the major District activities. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for the specific programs). The net cost shows the financial burden placed on the District's taxpayers by each of these functions.

Figure A-7
Net Cost of Activities (in thousands of dollars)

	Total Cost of Services			Net Cost of Services		
	2019	2018	Percent Change	2019	2018	Percent Change
Administration/district support	\$ 3,114	\$ 4,476	(30.4%)	\$ 3,102	\$ 4,465	(30.5%)
Regular instruction	10,355	22,940	(54.9%)	1,972	14,580	(86.5%)
Vocational instruction	311	377	(17.5%)	278	335	(17.0%)
Special instruction	6,322	11,082	(43.0%)	(1,106)	4,098	(127.0%)
Instructional support	2,258	3,798	(40.5%)	1,267	2,842	(55.4%)
Pupil support services	4,307	5,155	(16.5%)	3,238	4,297	(24.6%)
Sites and buildings	2,949	3,373	(12.6%)	2,327	2,728	(14.7%)
Fiscal and other fixed programs	192	171	12.3%	192	171	12.3%
Food service	1,939	1,929	0.5%	(262)	(116)	125.9%
Community services	2,755	3,222	(14.5%)	164	662	(75.2%)
Unallocated depreciation	3,485	3,287	6.0%	3,485	3,287	6.0%
Interest on long-term debt	1,839	1,905	(3.5%)	1,839	1,905	(3.5%)
Total	\$ 39,826	\$ 61,715	(35.5%)	\$ 16,496	\$ 39,254	(58.0%)

The cost of all District activities this year was \$39.8 million.

- Users of the District's programs financed some of the costs (\$2.8 million).
- The federal and state governments subsidized certain programs with operating and capital grants and contributions (\$20.0 million).
- District and state taxpayers financed most of the District's activity, \$19.0 million from unrestricted state aid and \$10.5 million from property taxes.
- Investment and other income increased slightly from the previous year but remains insignificant in comparison to other revenue sources.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported a combined fund balance of \$8,146,197. This is a decrease of \$1,771,380 from last year. This decrease largely resides in the capital projects fund, with the District spending the remaining bond proceeds from the school building bonds approved in 2015 for remodeling and reconstruction projects in the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (CONTINUED)

The General Fund unassigned fund balance at June 30, 2019, increased \$284,329 to a balance of \$2,542,779. The assigned fund balance at June 30, 2019, was \$2,246,081. The assigned fund balance consist of funds for students, capital projects, separation and retirement benefits, medical assistance (pre 2016-2017), subsequent years budget deficit, and funds for curriculum adoption. The restricted fund balance increased slightly from the prior year due to the timing of expenditures as it relates to the District's long-term facilities maintenance ten-year plan and carry-forward of operating capital funds.

The Other Nonmajor Funds reported a \$81,828 increase in fund balances from the previous year.

General Fund Budgetary Points of Interest

General Fund revenues of \$44,784,404 were within 0.6% of budget overall. The District underbudgeted revenues from state sources by \$281,969, mainly due to the 2019 legislative session fully funding categorical aids, specifically special education and desegregation transportation aid, whose funding formulas were being prorated.

General Fund expenditures of \$43,302,652 were under budget, with actual expenditures varying from budgeted expenditures by \$891,223. In total, the variance was 2.0%; however, there were variances within several functions of the District. The largest difference was in Elementary and Secondary Regular Instruction, which was under budget by \$1,023,586, or 5.9%, as a result of conservative budgeting due to a significant decline in enrollment along with budgeting for extra teaching positions that were not filled. Sites and buildings capital outlay expenditures were over budget by \$517,630 due to final closeout costs related to the 2015 voter approved school building bonds. A portion of the sites and buildings capital outlay budget variance is offset by the non-capital sites and buildings budget coming in under budget by \$198,730 due to how the budget and actual expenditures were classified.

The expenditure budget was amended (\$95,941) to a final budget of \$44,193,875. This adjustment was made to reflect declining enrollment and corresponding staffing and resources adjustments.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

Figure A-8 illustrates a comparison of capital assets between this year and last year. 2019 was the final year of the work being funded by the voter approved bond issue approved in November of 2015. The remodels, renovations and additions funded were completed in the 2018-19 school year.

During the year, the District acquired a net \$589,596 of capital assets. The buildings category increased \$3,392,345 during the year due to the completion of the Fridley Community Center remodel and renovation and District-wide security upgrades, all of which were in progress at the end of the prior fiscal year. Work in progress is down significantly from the previous year as a result of the completion of the projects funded school building bonds approved by the voters in 2015. Improvements and equipment previously capitalized have been disposed of and replaced as part of the remodels, renovations and additions.

CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

Capital Assets (Continued)

Depreciation expense for the year was \$3,634,092, which increased from the previous year due to the significant amount of projects capitalized in the current year.

Figure A-8
Capital Assets

	2019	2018	Percent Change
Land	\$ 657,500	\$ 657,500	- %
Work in progress	439,425	1,103,952	(60.2%)
Improvements	3,751,981	2,686,874	39.6%
Buildings	89,080,095	85,687,750	4.0%
Equipment	3,225,476	2,890,441	11.6%
Total before depreciation	97,154,477	93,026,517	4.4%
Accumulated depreciation	(43,078,915)	(39,540,551)	8.9%
Capital assets (net of accumulated depreciation)	\$ 54,075,562	\$ 53,485,966	1.1%

Long-Term Debt

At year-end, the District had \$60,392,227 in total long-term debt as shown in Figure A-9. More detailed information about the District's long-term liabilities is presented in the notes to financial statements.

Figure A-9
Outstanding Long-Term Debt and Separation and Severance Payable

	2019	2018	Percent Change
General Obligation Bonds, Leases and Notes	\$ 59,592,598	\$ 63,475,739	(6.1%)
Separation and Severance and Vacation Payable	799,629	1,080,706	(26.0%)
Total	\$ 60,392,227	\$ 64,556,445	(6.5%)

The decrease in General Obligation Bonds, Leases and Notes is primarily related to the principal payment of current debt outstanding. In 2018, the District issued \$2,450,000 General Obligation Taxable OPEB Refunding Bonds, Series 2018A. These bonds refund the OPEB bond issued in 2009 to fund the districts obligation for retiree insurance benefits. In 2017, the District issued \$1,960,000 G.O. Abatement Bonds, Series 2017A for parking lot improvements throughout the District. The District issued \$25,890,000 G.O. School Building bonds, Series 2016A in the February of 2016. The voters of the District authorized the bond issue in November of 2015.

**Independent School District No. 14
Management's Discussion and Analysis**

FACTOR'S BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of a number of existing circumstances that could significantly affect its financial health in the future:

- The Minnesota legislature determines education funding for each biennium. The legislature increased the basic state education funding formula by 2% for 2019-20.
- The District's student enrollment declined to 2,900 students in FY 2018-19. This is down 154 students or 5% from FY 2017-18. The District's student enrollment trend had been stable in recent years but is now projecting a slight decline. The majority of school district funding has a direct relationship with enrollment. For example, state formula aid will increase or decrease with these changes. The direction of the District's enrollment will be a key factor for the District going forward.
- The District has a potential liability of several million dollars in post-retirement benefits (health insurance) to be paid to current and future retirees of the District. Because the District expects new retirements over the course of the next few years, payments for these benefits will continue for several years to come. Funding for these expenses will come from an OPEB trust established in 2010. The unfunded portion of this liability is reported in the District statements beginning with the fiscal year ended June 30, 2009, as required by GASB 43 and 45, and subsequently GASB 75.
- The single largest expenses for the District are staff salaries. All of the District bargaining groups have contracts in place through June 30, 2019.
- Historically, Fridley has had a relatively high number of open-enrolled and non-resident students. While our District is able to receive state aid for these students, it would put the District in a difficult financial position if these students chose not to attend our schools in future years.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Business Manager, Independent School District 14, 6000 West Moore Lake Drive, Fridley, Minnesota 55432.

(THIS PAGE LEFT BLANK INTENTIONALLY)

BASIC FINANCIAL STATEMENTS

Independent School District No. 14
Statement of Net Position
June 30, 2019

	Governmental Activities
Assets	
Cash and investments	\$ 19,925,006
Current property taxes receivable	6,514,262
Delinquent property taxes receivable	49,012
Accounts receivable, net of allowance	115,459
Interest receivable	153,078
Due from Department of Education	4,218,436
Due from Federal Government through Department of Education	1,285,311
Due from other Minnesota school districts	25,307
Due from other governmental units	175,521
Inventory	9,740
Prepaid items	151,811
Capital assets not being depreciated	
Land	657,500
Construction in progress	439,425
Capital assets net of accumulated depreciation	
Buildings	49,338,442
Land improvements	2,562,173
Furniture and equipment	1,078,022
Total assets	<u>86,698,505</u>
Deferred Outflows of Resources	
Deferred charges on refunding	57,002
Deferred outflows of resources related to OPEB	375,548
Deferred outflows of resources related to pensions	33,062,130
Total deferred outflows of resources	<u>33,494,680</u>
 Total assets and deferred outflows of resources	 <u>\$ 120,193,185</u>
Liabilities	
Accounts and contracts payable	\$ 1,001,172
Salaries and benefits payable	1,924,250
Incurred but not reported claims	241,638
Interest payable	894,909
Due to other Minnesota school districts	344,491
Due to other governmental units	88,461
Unearned revenue	1,192,901
Bond principal payable (net unamortized premium)	
Payable within one year	2,880,000
Payable after one year	53,092,270
Capital lease payable	
Payable within one year	708,669
Payable after one year	2,911,658
Vacation payable	
Payable within one year	381,034
Severance payable	
Payable within one year	44,465
Payable after one year	374,130
Net OPEB Liability	2,894,447
Net pension liability	26,626,446
Total liabilities	<u>95,600,941</u>
Deferred Inflows of Resources	
Property taxes levied for subsequent year's expenditures	10,682,603
Deferred inflows of resources related to OPEB	677,699
Deferred inflows of resources related to pensions	40,066,527
Total deferred inflows of resources	<u>51,426,829</u>
Net Position	
Net investment in capital assets	(2,565,931)
Restricted for	
Debt service	20,268
Other purposes	1,979,800
Unrestricted	<u>(26,268,722)</u>
Total net position	<u>(26,834,585)</u>
 Total liabilities, deferred inflows of resources, and net position	 <u>\$ 120,193,185</u>

See notes to financial statements.

Independent School District No. 14
Statement of Activities
Year Ended June 30, 2019

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
				Governmental Activities
Governmental activities				
Administration	\$ 882,774	\$ -	\$ -	\$ -
District support services	2,231,488	-	12,812	-
Elementary and secondary regular instruction	10,354,679	146,812	8,236,266	-
Vocational education instruction	311,221	20	32,719	-
Special education instruction	6,321,696	503,306	6,924,315	-
Instructional support services	2,257,819	-	990,825	-
Pupil support services	4,306,797	75	1,069,059	-
Sites and buildings	2,949,676	-	12,504	610,170
Fiscal and other fixed cost programs	192,656	-	-	-
Food service	1,938,744	356,710	1,843,553	-
Community education and services	2,755,054	1,743,858	847,384	-
Unallocated depreciation	3,485,212	-	-	-
Interest and fiscal charges on long-term debt	1,838,970	-	-	-
Total governmental activities	<u>\$ 39,826,786</u>	<u>\$ 2,750,781</u>	<u>\$ 19,969,437</u>	<u>\$ 610,170</u>
				(16,496,398)
General revenues				
Taxes				
Property taxes, levied for general purposes				6,302,316
Property taxes, levied for community service				321,939
Property taxes, levied for debt service				3,859,223
State aid-formula grants				19,034,962
Other general revenues				175
Investment income				417,385
Total general revenues				<u>29,936,000</u>
Change in net position				<u>13,439,602</u>
Net position - beginning				<u>(40,274,187)</u>
Net position - ending				<u>\$ (26,834,585)</u>

See notes to financial statements.

Independent School District No. 14
Balance Sheet - Governmental Funds
June 30, 2019

	General	Debt Service	Capital Projects	Other Nonmajor Funds	Total Governmental Funds
Assets					
Cash and investments	\$ 5,778,646	\$ 2,275,744	\$ 445,102	\$ 1,538,233	\$ 10,037,725
Current property taxes receivable	3,737,741	2,247,889	-	528,632	6,514,262
Delinquent property taxes receivable	27,912	16,418	-	4,682	49,012
Accounts receivable, net of allowance	31,676	-	-	63,479	95,155
Interest receivable	7,782	-	-	-	7,782
Due from Department of Education	4,119,706	67,963	-	30,767	4,218,436
Due from Federal Government through Department of Education	1,257,959	-	-	27,352	1,285,311
Due from other Minnesota school districts	22,509	-	-	2,798	25,307
Due from other governmental units	107,614	-	-	67,907	175,521
Inventory	-	-	-	9,740	9,740
Prepaid items	144,601	-	-	7,210	151,811
Total assets	<u>\$ 15,236,146</u>	<u>\$ 4,608,014</u>	<u>\$ 445,102</u>	<u>\$ 2,280,800</u>	<u>\$ 22,570,062</u>
Liabilities					
Accounts and contracts payable	\$ 883,999	\$ -	\$ 1,000	\$ 95,950	\$ 980,949
Salaries and benefits payable	1,835,422	-	-	88,828	1,924,250
Due to other Minnesota school districts	344,491	-	-	-	344,491
Due to other governmental units	84,036	-	-	4,425	88,461
Unearned revenue	1,000	-	-	23,724	24,724
Severance payable	332,820	-	-	-	332,820
Total liabilities	<u>3,481,768</u>	<u>-</u>	<u>1,000</u>	<u>212,927</u>	<u>3,695,695</u>
Deferred Inflows of Resources					
Unavailable revenue - delinquent property taxes	25,730	15,384	-	4,453	45,567
Property taxes levied for subsequent year's expenditures	5,845,345	3,925,503	-	911,755	10,682,603
Total deferred inflows of resources	<u>5,871,075</u>	<u>3,940,887</u>	<u>-</u>	<u>916,208</u>	<u>10,728,170</u>
Fund Balances					
Nonspendable	144,601	-	-	16,950	161,551
Restricted	949,842	667,127	444,102	1,134,715	3,195,786
Assigned	2,246,081	-	-	-	2,246,081
Unassigned	2,542,779	-	-	-	2,542,779
Total fund balances	<u>5,883,303</u>	<u>667,127</u>	<u>444,102</u>	<u>1,151,665</u>	<u>8,146,197</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 15,236,146</u>	<u>\$ 4,608,014</u>	<u>\$ 445,102</u>	<u>\$ 2,280,800</u>	<u>\$ 22,570,062</u>

See notes to financial statements.

Independent School District No. 14
Reconciliation of the Balance Sheet to
the Statement of Net Position - Governmental Funds
June 30, 2019

Total fund balances - governmental funds \$ 8,146,197

Amounts reported for governmental activities in the Statement of Net Position
are different because:

Capital assets used in governmental activities are not current financial resources and therefore, are not reported as assets

Cost of capital assets	97,154,477
Less accumulated depreciation	(43,078,915)

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:

Bond principal payable	(51,485,000)
Capital lease payable	(3,620,327)
Compensated absences payable	(381,034)
Severance payable	(85,775)
Net discounts/premiums	(4,487,270)
Deferred refundings	57,002
Net OPEB liability	(2,894,447)
Net pension liability	(26,626,446)

Deferred outflows of resources and deferred inflows of resources are created as a result of differences between actual and expected contributions and earnings on plan investments as well as changes in proportion and are not recognized in the governmental funds.

Deferred outflows of resources related to pensions	33,062,130
Deferred inflows of resources related to pensions	(40,066,527)
Deferred outflows of resources related to OPEB	375,548
Deferred inflows of resources related to OPEB	(677,699)

Delinquent property taxes receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	45,567
--	--------

The Internal Service Fund is used by management to charge the cost of the retiree benefit plan. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position.	4,077,081
---	-----------

The Post Employment Benefits Revocable Trust Internal Service Fund is used to charge the benefits to the fund that incurs the cost. This amount represents assets available to fund the liabilities.	4,545,762
--	-----------

Governmental funds do not report a liability for accrued interest on bonds and capital leases until due and payable.	(894,909)
--	-----------

Total net position - governmental activities	\$ (26,834,585)
--	-----------------

See notes to financial statements.

Independent School District No. 14
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds
Year Ended June 30, 2019

	General	Debt Service	Capital Projects	Other Nonmajor Funds	Total Governmental Funds
Revenues					
Local property taxes	\$ 6,303,819	\$ 3,328,711	\$ -	\$ 853,344	\$ 10,485,874
Other local and county revenues	1,296,634	45,774	48,085	2,003,507	3,394,000
Revenue from state sources	35,747,873	673,617	-	795,546	37,217,036
Revenue from federal sources	1,426,437	-	-	1,648,104	3,074,541
Sales and other conversion of assets	9,641	-	-	356,710	366,351
Total revenues	<u>44,784,404</u>	<u>4,048,102</u>	<u>48,085</u>	<u>5,657,211</u>	<u>54,537,802</u>
Expenditures					
Current					
Administration	1,732,698	-	-	-	1,732,698
District support services	2,210,868	-	-	-	2,210,868
Elementary and secondary regular instruction	16,456,488	-	-	-	16,456,488
Vocational education instruction	482,993	-	-	-	482,993
Special education instruction	8,916,091	-	-	-	8,916,091
Instructional support services	2,856,311	-	-	-	2,856,311
Pupil support services	4,945,109	-	-	-	4,945,109
Sites and buildings	3,195,099	-	161,308	-	3,356,407
Fiscal and other fixed cost programs	192,656	-	-	-	192,656
Food service	-	-	-	1,967,348	1,967,348
Community education and services	-	-	-	3,104,256	3,104,256
Capital outlay					
Administration	14,737	-	-	-	14,737
District support services	201,713	-	-	-	201,713
Elementary and secondary regular instruction	101,716	-	-	-	101,716
Special education instruction	776	-	-	-	776
Instructional support services	22,092	-	-	-	22,092
Pupil support services	7,420	-	-	-	7,420
Sites and buildings	1,057,424	-	2,764,846	-	3,822,270
Food service	-	-	-	125,267	125,267
Community education and services	-	-	-	24,376	24,376
Debt service					
Principal	778,682	2,270,000	-	2,820,000	5,868,682
Interest and fiscal charges	129,779	2,018,650	-	200,479	2,348,908
Total expenditures	<u>43,302,652</u>	<u>4,288,650</u>	<u>2,926,154</u>	<u>8,241,726</u>	<u>58,759,182</u>
Excess of revenues over (under) expenditures	1,481,752	(240,548)	(2,878,069)	(2,584,515)	(4,221,380)
Other Financing Sources (Uses)					
Bond issuance	-	-	-	2,450,000	2,450,000
Transfers in	-	-	509,397	216,343	725,740
Transfers out	(725,740)	-	-	-	(725,740)
Total other financing sources (uses)	<u>(725,740)</u>	<u>-</u>	<u>509,397</u>	<u>2,666,343</u>	<u>2,450,000</u>
Net change in fund balances	756,012	(240,548)	(2,368,672)	81,828	(1,771,380)
Fund Balances					
Beginning of year	<u>5,127,291</u>	<u>907,675</u>	<u>2,812,774</u>	<u>1,069,837</u>	<u>9,917,577</u>
End of year	<u>\$ 5,883,303</u>	<u>\$ 667,127</u>	<u>\$ 444,102</u>	<u>\$ 1,151,665</u>	<u>\$ 8,146,197</u>

See notes to the financial statements.

Independent School District No. 14
Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances to the Statement of Activities -
Governmental Funds
Year Ended June 30, 2019

Net change in fund balances - total governmental funds \$ (1,771,380)

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.	
Capital outlays	4,223,688
Depreciation expense	(3,634,092)

Compensated absences and severance are recognized as they are paid in the governmental funds but are recognized as the expense is incurred in the Statement of Activities.	158,829
--	---------

Net post employment benefit obligations are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	(57,883)
--	----------

Governmental Funds recognize pension contributions as expenditures at the time of payments in the funds whereas the Statement of Activities factors in items related to pensions on a full accrual perspective.	9,290,183
---	-----------

Principal payments on long-term debt are recognized as expenditures in the governmental funds but have no effect on net position in the Statement of Activities.	5,868,682
--	-----------

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however interest expense is recognized as the interest accrues, regardless of when it is due.	53,922
---	--------

Governmental funds report the effect of bond discounts, premiums and deferred refundings when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	456,016
--	---------

Proceeds from the sale of bonds and issuance of capital leases are recognized as other financing sources in the governmental funds increasing fund balance but have no effect on net position in the Statement of Activities.	
Bonds payable	(2,450,000)

The Post Employment Benefits Revocable Trust Internal Service Fund is used to charge the benefits to the to the fund that incurs the cost. This amount represents the change in assets available to fund the liabilities.	20,137
---	--------

The Internal Service Fund is used by management to charge the costs of the retiree health insurance plan. The net gain is reported within the governmental activities in the Statement of Activities.	1,283,896
---	-----------

Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	(2,396)
---	---------

Change in net position - governmental activities	<u>\$ 13,439,602</u>
--	----------------------

See notes to financial statements.

Independent School District No. 14
Statement of Revenues, Expenditures, and
Changes in Fund Balance -
Budget and Actual - General Fund
Year Ended June 30, 2019

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget - Over (Under)
Revenues				
Local property taxes	\$ 6,250,625	\$ 6,283,893	\$ 6,303,819	\$ 19,926
Other local and county revenues	1,217,474	1,318,974	1,296,634	(22,340)
Revenue from state sources	36,153,644	35,465,904	35,747,873	281,969
Revenue from federal sources	1,212,068	1,420,528	1,426,437	5,909
Sales and other conversion of assets	9,600	9,600	9,641	41
Total revenues	<u>44,843,411</u>	<u>44,498,899</u>	<u>44,784,404</u>	<u>285,505</u>
Expenditures				
Current				
Administration	1,790,632	1,784,499	1,732,698	(51,801)
District support services	2,253,943	2,179,882	2,210,868	30,986
Elementary and secondary regular instruction	17,941,828	17,480,074	16,456,488	(1,023,586)
Vocational education instruction	279,951	335,770	482,993	147,223
Special education instruction	9,219,119	9,017,372	8,916,091	(101,281)
Instructional support services	2,850,954	2,843,400	2,856,311	12,911
Pupil support services	4,790,422	5,034,901	4,945,109	(89,792)
Sites and buildings	2,982,782	3,393,829	3,195,099	(198,730)
Fiscal and other fixed cost programs	191,854	191,854	192,656	802
Capital outlay				
Administration	20,000	25,000	14,737	(10,263)
District support services	20,205	21,775	201,713	179,938
Elementary and secondary regular instruction	109,849	111,597	101,716	(9,881)
Special education instruction	9,000	9,000	776	(8,224)
Instructional support services	187,000	315,726	22,092	(293,634)
Pupil support services	-	-	7,420	7,420
Sites and buildings	754,485	539,794	1,057,424	517,630
Debt service				
Principal	750,332	786,942	778,682	(8,260)
Interest and fiscal charges	137,460	122,460	129,779	7,319
Total expenditures	<u>44,289,816</u>	<u>44,193,875</u>	<u>43,302,652</u>	<u>(891,223)</u>
Excess of revenues over (under) expenditures	553,595	305,024	1,481,752	1,176,728
Other Financing Sources (Uses)				
Proceeds from sale of capital assets	2,000	2,000	-	(2,000)
Proceeds from capital leases	-	86,400	-	(86,400)
Transfers out	(610,630)	(610,630)	(725,740)	(115,110)
Total other financing sources (uses)	<u>(608,630)</u>	<u>(522,230)</u>	<u>(725,740)</u>	<u>(203,510)</u>
Net change in fund balances	<u>\$ (55,035)</u>	<u>\$ (217,206)</u>	756,012	<u>\$ 973,218</u>
Fund Balance				
Beginning of year			5,127,291	
End of year			<u>\$ 5,883,303</u>	

See notes to financial statements.

Independent School District No. 14
Statement of Net Position - Proprietary Funds
June 30, 2019

	<u>Total Internal Service Funds</u>
Assets	
Cash and cash equivalents	\$ 5,765,445
Investments	4,121,836
Accounts receivable	20,304
Interest receivable	<u>145,296</u>
Total assets	<u><u>\$ 10,052,881</u></u>
Liabilities	
Accounts payable	\$ 20,223
Incurred but not reported claims	241,638
Unearned revenue	<u>1,168,177</u>
Total liabilities	<u><u>1,430,038</u></u>
Net Position	
Unrestricted	<u>8,622,843</u>
Total liabilities and net position	<u><u>\$ 10,052,881</u></u>

See notes to financial statements.

Independent School District No. 14
Statement of Revenues, Expenses, and Changes
in Fund Net Position - Proprietary Funds
Year Ended June 30, 2019

	<u>Total Internal Service Funds</u>
Operating Revenues	
Charges for services	\$ 6,213,925
Operating Expense	
Insurance	4,279,646
Administrative	<u>725,258</u>
Total operating expenses	<u>5,004,904</u>
Operating income	1,209,021
Nonoperating Revenues	
Investment income	<u>95,012</u>
Change in net position	1,304,033
Net Position	
Beginning of year	<u>7,318,810</u>
End of year	<u><u>\$ 8,622,843</u></u>

See notes to financial statements.

Independent School District No. 14
Statement of Cash Flows - Proprietary Funds
Year Ended June 30, 2019

	<u>Total Internal Service Funds</u>
Cash Flows - Operating Activities	
Receipts from district contribution	\$ 182,913
Receipts from employees	6,056,465
Payments to vendors	<u>(5,234,178)</u>
Net cash flows - operating activities	1,005,200
Cash Flows - Non-Capital	
Financing Activities	
Due to other funds	(94,528)
Due from other funds	<u>94,528</u>
Net cash flows - investing activities	<u>-</u>
Cash Flows - Investing Activities	
Net sale/(purchase) of investments	374,322
Interest received	<u>61,890</u>
Net cash flows - investing activities	<u>436,212</u>
Net change in cash and cash equivalents	1,441,412
Cash and Cash Equivalents	
Beginning of year	<u>4,324,033</u>
End of year	<u><u>\$ 5,765,445</u></u>
Reconciliation of Operating Income	
to Net Cash Flows - Operating Activities	
Operating income	\$ 1,209,021
Adjustments to reconcile operating	
income to net cash flows - operating activities	
Change in assets and liabilities	
Accounts receivable	59,416
Unearned revenue	(33,963)
Accounts payable	<u>(229,274)</u>
Net cash flows - operating activities	<u><u>\$ 1,005,200</u></u>

See notes to financial statements.

(THIS PAGE LEFT BLANK INTENTIONALLY)

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a six member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

A. Reporting Entity

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are not under the School Board's control; therefore, separate audited financial statements have been issued. As of July 1, 2019, these accounts have been taken under board control and will not be reported separately in future years.

B. Basic Financial Statement Information

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basic Financial Statement Information (Continued)

The District applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position is available. Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds and the proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner.

1. Revenue Recognition

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

2. Recording of Expenditures

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences and claims and judgments are recognized when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund are employee and District contributions. Operating expenses for proprietary funds include claims paid and administrative expenses. All revenues and expenses not meeting this definition are reposted as nonoperating revenues and expenses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed, in the order of committed, assigned, and unassigned.

Description of Funds:

Major Funds:

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest and related costs.

Building Construction Fund – Capital Projects – This fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue.

Nonmajor Funds:

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood and family education or other similar services.

Post Employment Benefits Debt Service Fund – This fund is used to account for levy proceeds and the payment of G.O. taxable OPEB Bonds principal, interest, and related costs.

Proprietary Funds:

Self Insurance Internal Service Fund – This fund is used to account for operations of the District's self – insured insurance plans. Premiums collected from employees are collected from other governmental funds and insurance claims are paid by this fund.

Post Employment Benefits Revocable Trust Internal Service Fund – This fund is used to account for the accumulation of resources to fund post employment benefits.

D. Cash and Investments

Cash and investments balances from all funds (except a portion of the Post Employment Benefits Revocable Trust Internal Service Fund) that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Cash and Investments (Continued)

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2019, were comprised of deposits, certificates of deposit and shares in the Minnesota Trust (MNTrust) Securities. MNTrust securities are valued at amortized cost, which approximates fair value.

Minnesota Statutes requires all deposits be protected by federal deposit insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

Minnesota Statutes authorizes the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days.

In accordance with GASB Statement No. 79, the various MNTrust securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from MNTrust. Seven days' notice of redemption is required for withdrawals of investments in the MNTrust Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

E. Property Tax Receivable

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represent uncollected taxes for the past six years, and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

F. Property Taxes Levied for Subsequent Year's Expenditures

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2018, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in the fiscal year 2019. The remaining portion of the levy will be recognized when measurable and available.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Inventories

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

I. Property Taxes

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Anoka County is the collecting agency for the levy and remits the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

J. Capital Assets

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$5,000.

Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at its acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 15 years for equipment.

Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has three items that qualify for reporting in this category. A deferred charge on refunding, deferred outflows of resources related to pensions, and deferred outflows of resources related to OPEB are reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the debt or refunding debt. The deferred outflows of resources related to pensions and OPEB are recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Financial Position, and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three types of items, which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. Deferred inflows of resources related to pensions and OPEB are recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years.

L. Long-Term Obligations

In the government-wide financial statements long-term debt and other long term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Compensated Absences

1. Vacation

Teachers are eligible for vacation of 2 days per year which can be accumulated to 7 days. Other employees qualify for vacation ranging from 5 to 45 days per year which are generally accumulated at year-end and payable during the ensuing year. Vacation is accrued for these employees in the Statement of Net Position since it is deemed to be payable at year-end.

2. Sick Leave

Substantially all District employees are entitled to sick leave at various rates. For certain employees, unused sick leave enters into the calculation of severance pay upon termination.

N. Severance Payable

The District maintains severance payment plans for certain employee groups. Each employee group plan contains requirements for lump sum payments based on employment date, years of service and/or minimum age requirements. Benefits are calculated based on various formulas converting accrued sick leave into a lump sum payment. No employee can receive payments exceeding one year's salary. For employees retiring on or before June 30, 2019, who are entitled to receive payments, an accrual is made in the governmental fund incurring the liability.

The amount of severance payment that is based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and when it becomes probable that it will vest at some point in the future.

O. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, the District recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Q. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ended June 30, 2019.

R. Fund Equity

In the fund financial statements, governmental funds report various levels of spending constraints.

- **Nonspendable Fund Balances** – These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include, but are not limited to, inventories and prepaid items.
- **Restricted Fund Balances** – These are subject to externally enforceable legal restrictions.
- **Assigned Fund Balances** – The School Board by majority vote may assign fund balances to be used for specific purposes. The board also delegated power to assign fund balances to the Superintendent and Director of Finance.
- **Minimum Fund Balance Policy** – The School Board shall strive to maintain a fund balance of between 7% and 10% of total unrestricted expenditures. The fund balance shall be defined as the sum of the undesignated/unreserved fund balance. It shall not include funds reserved for operating capital, health and safety, basic skills, or any other new reserve created by the School Board, state, or federal guidelines.

S. Net Position

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

U. Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
3. Formal budgetary integration is employed as a management control device during the year for all governmental funds.
4. Budgets for the governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: This is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. *Minnesota Statutes* requires all deposits be protected by federal depository insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds. The District's policy states funds may not be invested in an institution that does not agree to provide the required collateral as noted.

As of June 30, 2019, the District's bank balance was not exposed to custodial credit risk because it was insured and properly collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

A. Deposits (Continued)

At June 30, 2019, the District had the following deposits:

Pooled		
Cash		\$ (339,515)
Certificates of deposit		1,945,400
Total pooled deposits		<u>\$ 1,605,885</u>
Non-pooled		
OPEB Revocable Trust Fund		
Certificates of deposit		\$ 3,374,500
Total non-pooled deposits		<u>\$ 3,374,500</u>

B. Investments

As of June 30, 2019, the District had the following investments:

	Investment	Maturities	Fair Value	Percent of Total
Pooled				
MNTrust investment shares		6/30/19	\$ 6,805,291	49.29%
MNTrust Term Series		7/25/19	7,000,000	50.71%
Total pooled			<u>\$ 13,805,291</u>	100.00%
Non-pooled				
OPEB Revocable Trust Fund non-pooled				
MNTRUST Investment Shares		6/30/19	\$ 391,595	34.38%
Oakwood OH City School District		12/9/19	417,665	36.67%
Sun Prairie SD		3/1/20	121,894	10.70%
Summit TXB D Var Purp		12/1/20	207,776	18.25%
Total OPEB Revocable Trust Fund non-pooled investments			<u>1,138,930</u>	100.00%
Total investments			<u>\$ 14,944,221</u>	

MNTrust is an external investment pool not registered with the SEC and invests according to *Minnesota Statutes*. The fair value position in the pool is the same as the value of the pooled shares.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Credit Risk: This is the risk an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* 118A.04 and 118A.05 limit investments that are in the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy limits its investments to those allowed by state statutes. Additionally, investment in commercial paper is limited to those rated in the highest classifications by at least two of the four nationally recognized rating services. As of June 30, 2019, the District's investments in MNTTrust money market and MNTTrust Term Series was rated AAAM by Standard & Poor's (S&P). The Oakwood OH City School District bonds were rated Aa2 by Moody's. The Sun Prairie SD was rated AA by S&P. The Summit TXB was rated Aa1 by Moody's. The certificates of deposit were unrated.

Interest Rate Risk: This is the risk that market values of securities in a portfolio would decrease due to changes in market interest rates. The District's investment policy states investment maturities shall be scheduled to coincide with projected District cash flow needs.

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy places no limit on the amount the District may invest in any one issuer, though it does state the District will limit investments to avoid over concentration in securities from a specific issuer or business sector. As of June 30, 2019, the District was exposed to concentration of credit risk as more than 5% of its total investments were invested in individual investments as indicated by the table on the previous pages.

Custodial Credit Risk – Investments: This is the risk in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy requires all investments be held in third party safekeeping by an institution designated as a custodial agent and all investments shall be fully collateralized.

The District has the following recurring fair value measurements as of June 30, 2019:

- \$747,335 of investments are significant other observable inputs (Level 2 inputs)

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

C. Deposits and Investments

Summary of cash, deposits, and investments as of June 30, 2019:

Petty cash	\$	400
Deposits (Note 3.A.)		
Pooled		1,605,885
Non-pooled		3,374,500
Investments (Note 3.B.)		
Pooled		13,805,291
Non-pooled		1,138,930
Total deposits and investments	\$	<u>19,925,006</u>

Cash, deposits, and investments are presented in the June 30, 2019, basic financial statements as follows:

Statement of Net Position	
Cash and investments	<u>\$ 19,925,006</u>

NOTE 3 – INTERFUND ACTIVITY

A. Transfers

	Transfers In		
	Capital Project Fund	Other Nonmajor Funds	Total
Transfers out			
General Fund	\$ 509,397	\$ 216,343	<u>\$ 725,740</u>

These transfers were performed to distribute levy dollars dedicated to specific funds in accordance with bond documents.

Independent School District No. 14
Notes to Financial Statements

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 657,500	\$ -	\$ -	\$ 657,500
Work in progress	1,103,952	3,609,059	4,273,586	439,425
Total capital assets not being depreciated	1,761,452	3,609,059	4,273,586	1,096,925
Capital assets being depreciated				
Buildings	85,687,750	3,392,345	-	89,080,095
Land improvements	2,686,874	1,153,969	88,862	3,751,981
Furniture and equipment	2,890,441	341,901	6,866	3,225,476
Total capital assets being depreciated	91,265,065	4,888,215	95,728	96,057,552
Less accumulated depreciation for				
Buildings	36,418,036	3,323,617	-	39,741,653
Land improvements	1,119,444	159,226	88,862	1,189,808
Furniture and equipment	2,003,071	151,249	6,866	2,147,454
Total accumulated depreciation	39,540,551	3,634,092	95,728	43,078,915
Total capital assets being depreciated, net	51,724,514	1,254,123	-	52,978,637
Governmental activities, capital assets, net	\$ 53,485,966	\$ 4,863,182	\$ 4,273,586	\$ 54,075,562
Depreciation expense of \$3,634,092 for the year ended June 30, 2019, was charged to the following governmental functions:				
District support services			\$	\$ 3,057
Regular instruction				3,518
Vocational instruction				597
Special education instruction				3,622
Instructional support services				36,611
Food service				37,299
Community education and services				64,176
Unallocated				3,485,212
Total depreciation expense				\$ 3,634,092

Independent School District No. 14
Notes to Financial Statements

NOTE 5 – LONG-TERM DEBT

A. Components of Long-Term Liabilities

Long-term liabilities as of June 30, 2019, consisted of the following:

	Interest Rate	Maturity Date	Original Issue	Balance	Due Within One Year
G.O. School Building Refunding Bonds	2.00%-3.00%	02/01/26	\$ 11,240,000	\$ 6,855,000	\$ 865,000
G.O. School Building Bonds Series 2016A	3.00%-5.00%	02/01/35	25,890,000	25,645,000	180,000
G.O. Alternative Facilities Bonds Series 2016B	4.00%-5.00%	02/01/28	16,740,000	14,775,000	1,185,000
G.O. Abatement Bonds Series 2017A	3.00%	02/01/27	1,960,000	1,760,000	200,000
G.O. Taxable OPEB Refunding Bonds Series 2018A	2.95%-3.40%	02/01/24	2,450,000	2,450,000	450,000
Unamortized bond discounts and premiums, net				4,487,270	-
Total G.O. bonds (net of unamortized premium)				55,972,270	2,880,000
Energy loan capital lease	4.15%	07/31/22	3,142,381	1,022,728	328,993
Elementary additions capital lease	2.75%	02/01/28	3,400,000	2,194,191	218,025
Phone/network LPA lease	2.58%	10/29/19	117,140	2,629	2,629
Technology and Computer lease	3.74%	09/30/19	30,165	1,941	1,941
Technology and Computer lease	3.38%	02/28/20	156,245	10,209	10,209
Technology Lease	3.072%	12/31/20	34,265	10,596	8,025
Equipment lease	2.75%	06/24/20	62,827	16,360	16,360
Technology Lease	4.00%	02/24/22	204,299	109,384	46,131
Technology Lease	4.00%	02/24/23	82,748	50,238	15,616
Technology Lease	4.22%	02/24/21	25,391	9,842	7,768
Technology Lease	4.69%	08/31/22	102,850	77,901	21,214
Technology Lease	4.65%	08/31/22	34,080	25,697	7,149
Technology Lease	4.70%	08/31/22	117,475	88,612	24,609
Vacation payable				381,034	381,034
Severance payable				418,595	44,465
Total all long-term liabilities				\$ 60,392,227	\$ 4,014,168

The long-term bond and lease liabilities listed above were issued to finance the acquisition and construction, or improvements of capital facilities, or to refinance (refund) previous bond issues. Other liabilities are typically liquidated through the General Fund.

Independent School District No. 14
Notes to Financial Statements

NOTE 5 – LONG-TERM DEBT (CONTINUED)

A. Components of Long-Term Liabilities (Continued)

On November 8, 2018, the District issued \$2,450,000 G.O. Taxable OPEB Refunding Bonds, Series 2018A for the refunding of the G.O. Taxable OPEB Bonds, Series 2009A. The refunding was done to take advantage of lower interest rates. On February 1, 2019, the District will use a portion of the net proceeds of the Bonds to redeem the 2020 through 2024 maturities of the Series 2009A Bonds. The refunding resulted in a decrease in debt service payments of \$98,357. The net present value cash flow savings was \$100,345.

B. Minimum Debt Payments for Bonds

Year Ending, June 30,	Principal	G.O. Bonds Interest	Total
2020	\$ 2,880,000	\$ 2,011,870	\$ 4,891,870
2021	3,010,000	1,871,680	4,881,680
2022	3,145,000	1,743,355	4,888,355
2023	3,265,000	1,618,315	4,883,315
2024	3,395,000	1,487,950	4,882,950
2025-2029	17,645,000	5,162,550	22,807,550
2030-2034	14,880,000	1,944,550	16,824,550
2035	3,265,000	97,950	3,362,950
Total	\$ 51,485,000	\$ 15,938,220	\$ 67,423,220

C. Changes in Long-Term Liabilities

	Beginning Balance, Restated	Additions	Reductions	Ending Balance
Long-term liabilities				
G.O. Bonds	\$ 54,125,000	\$ 2,450,000	\$ 5,090,000	\$ 51,485,000
Unamortized discount and premium, net	4,951,730	-	464,460	4,487,270
Capital lease	4,399,009	-	778,681	3,620,328
Vacation payable	392,503	533,673	545,142	381,034
Severance benefits payable	688,203	12,495	282,103	418,595
Total long-term liabilities	\$ 64,556,445	\$ 2,996,168	\$ 7,160,386	\$ 60,392,227

Independent School District No. 14
Notes to Financial Statements

NOTE 5 – LONG-TERM DEBT (CONTINUED)

D. Capital Lease Obligations

On April 14, 2014, the District entered into a lease purchase agreement for telephones and network equipment. The capital lease obligation totaled \$117,140. The capital lease agreement includes annual principal and interest payments ranging from \$24,251 to \$2,697.

On September 30, 2015, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$31,953. The capital lease agreement includes annual principal and interest payments ranging from \$1,940 to \$7,503.

On February 28, 2016, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$165,115. The capital lease agreement includes annual principal and interest payments ranging from \$10,560 to \$38,639.

On June 3, 2016, the District entered into a lease purchase agreement for equipment. The capital lease obligation totaled \$67,260. The capital lease agreement includes annual principal and interest payments of \$16,815.

On November 30, 2016, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$34,265. The capital lease agreement includes annual principal and interest payments ranging from \$2,654 to \$8,369.

On August 3, 2017, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$204,299. The capital lease agreement includes annual principal and interest payments ranging from \$15,811 to \$50,588.

On August 3, 2017, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$82,748. The capital lease agreement includes annual principal and interest payments ranging from \$1,722 to \$17,443.

On August 4, 2017, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$25,391. The capital lease agreement includes annual principal and interest payments ranging from \$2,149 to \$8,162.

On May 16, 2018, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$102,850. The capital lease agreement includes annual principal and interest payments ranging from \$11,649 to \$24,949.

On May 16, 2018, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$34,080. The capital lease agreement includes annual principal and interest payments ranging from \$3,344 to \$8,383.

On June 11, 2018, the District entered into a lease purchase agreement for technology. The capital lease obligation totaled \$117,475. The capital lease agreement includes annual principal and interest payments ranging from \$11,675 to \$22,863.

Independent School District No. 14
Notes to Financial Statements

NOTE 5 – LONG-TERM DEBT (CONTINUED)

D. Capital Lease Obligations (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments are listed below.

Year Ending June 30,	
2020	\$ 823,797
2021	798,470
2022	643,204
2023	378,209
2024	276,876
2025-2029	1,107,505
Total minimum lease payments	4,028,061
Less amount representing interest	(407,733)
	<u>\$ 3,620,328</u>

Present value of net minimum lease payments

The assets purchased with the 2013 leases are classified as buildings and totaled \$3,211,356. The associated accumulated depreciation for these assets is \$385,363 for a net value of \$2,825,993. The assets added through the 2013 leases are less than the leases issued due to expenditures that did not meet the criteria for capitalization.

The assets purchased through the 2014 and 2015 leases did not meet the threshold for capitalization and are not included in capital assets, therefore there is no depreciation or net value to report.

The assets purchased with the 2016 leases are classified as equipment and totaled \$44,621. The associated accumulated depreciation for these assets is \$35,697 for a net value of \$8,924. The assets added through the 2016 leases are less than the leases issued due to expenditures that did not meet the criteria for capitalization.

The assets purchased through the fiscal year 2017 leases did not meet the threshold for capitalization and are not included in capital assets, therefore there is no depreciation or net value to report.

The assets purchased with the 2018 leases are classified as equipment and totaled \$59,699. The associated accumulated depreciation for these assets is \$23,880 for a net value of \$35,819. The assets added through the 2018 leases are less than the leases issued due to expenditures that did not meet the criteria for capitalization.

NOTE 6 – FUND BALANCES

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

Independent School District No. 14
Notes to Financial Statements

NOTE 6 – FUND BALANCES (CONTINUED)

Fund Equity

Fund equity balances are classified as follows to reflect the limitations and restrictions of the respective funds.

A. Restricted Fund Balance

	General Fund	Debt Service	Capital Projects	Other Nonmajor Funds	Total
Nonspendable					
Inventories	\$ -	\$ -	\$ -	\$ 9,740	\$ 9,740
Prepaid items	144,601	-	-	73,123	131,811
Total nonspendable	144,601	-	-	16,950	161,551
Restricted/reserved for					
Safe Schools	87,714	-	-	-	87,714
Operating Capital	537,547	-	-	-	537,547
Medical Assistance	294,904	-	-	-	294,904
Long Term Facilities Maintenance	25,658	-	-	-	25,658
Community Education	-	-	-	264,584	264,584
ECTE	-	-	-	65,849	65,849
School Readiness	-	-	-	45,455	45,455
Capital Projects Levy	4,019	-	444,102	-	448,121
Debt Service	-	667,127	-	123,408	790,535
Food Service	-	-	-	564,162	564,162
Community Service	-	-	-	71,257	71,257
Total Restricted/reserved	949,842	667,127	444,102	1,134,715	3,195,786
Assigned for					
Students	87,528	-	-	-	87,528
Capital Project	950,000	-	-	-	950,000
Separation/Retirement Benefits	143,405	-	-	-	143,405
Medical Assistance Pre 2016-2017	742,025	-	-	-	742,025
Subsequent year budget deficit	73,123	-	-	-	73,123
Curriculum adoption	250,000	-	-	-	250,000
Total assigned	2,246,081	-	-	-	2,246,081
Unassigned	2,542,779	-	-	-	2,542,779
Total fund balance	\$ 5,883,303	\$ 667,127	\$ 444,102	\$ 1,151,665	\$ 8,146,197

Nonspendable for Inventories and Prepaid Items – A portion of the fund balance has been spent on inventory and prepaid expenses and is not available for other uses.

Restricted/Reserved for Safe Schools – Crime Levy – The unspent resources available from the levy must be reserved in this account for future use.

Restricted/Reserved for Operating Capital – This balance represents available resources in the General Fund to be used to purchase equipment and facilities.

Independent School District No. 14
Notes to Financial Statements

NOTE 6 – FUND BALANCES (CONTINUED)

Fund Equity (Continued)

A. Restricted Fund Balance (Continued)

Restricted/Reserved for Medical Assistance – This balance represents available resources to be used for medical assistance expenditures (*Minnesota Statutes* 125A.21, subd. 3).

Restricted/Reserved for Long-Term Facilities Maintenance (LTFM) – This balance represents available resources to be used for LTFM projects in accordance with the 10-year plan (*Minnesota Statutes* 123B.593, subd. 12).

Restricted/Reserved for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs. Related to Finance Code 344, School Readiness *Minnesota Statutes* 124D.16.

Restricted/Reserved for Debt Service – This balance represents the positive fund balance of the Debt Service Fund.

Restricted for Food Service – This balance represents the positive fund balance of the Food Service Fund.

Restricted for Community Service – This balance represents the positive fund balance of the Community Service Fund not set aside in other restrictions.

Assigned for Students – This balance represents resources set aside for each building based on fundraising done by students and donations for various programs.

Assigned for Capital Projects – This balance represents resources set aside for future capital projects.

Assigned for Separation/Retirement Benefits – This balance represents resources set aside for future separation and retirement obligations.

Assigned for Medical Assistance Revenue – This balance represents medical assistance revenues that have been received but not yet spent and are available for future obligations.

Independent School District No. 14
Notes to Financial Statements

NOTE 6 – FUND BALANCES (CONTINUED)

Fund Equity (Continued)

A. Restricted Fund Balance (Continued)

Assigned for subsequent year budget deficit – This balance represents resources set aside for subsequent year budget deficits.

Assigned for curriculum adoption – This balance represents resources set aside for curriculum adoption.

B. Net Position

Net position restricted for other purposes is comprised of the positive General Fund and total Special Revenue Funds restricted balances.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

The District participates in various pension plans, total pension expense for the year ended June 30, 2019, was (\$8,712,895). The components of pension expense are noted in the following plan summaries.

The General Fund, Food Service Fund, and Community Service Funds typically liquidate the liability related to pensions.

Teachers' Retirement Association

A. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools and certain educational institutions maintained by the state are required to be TRA members (except those teachers employed by the cities of Duluth and St. Paul Public Schools or Minnesota State Colleges and Universities. Educators first hired by Minnesota State may elect either TRA coverage or coverage through Minnesota State's Individual Retirement Account Plan (IRAP) within one year of eligible employment.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

B. Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

B. Benefits Provided (Continued)

Tier II Benefits (Continued)

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contribution Rate

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2017, June 30, 2018, and June 30, 2019, were:

	June 30, 2017		June 30, 2018		June 30, 2019	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic	11.0%	11.5%	11.0%	11.5%	11.0%	11.71%
Coordinated	7.5%	7.5%	7.5%	7.5%	7.5%	7.71%

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

C. Contribution Rate (Continued)

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations. Amounts are reported in thousands.

Employer contributions reported in TRA's CAFR Statement of Changes in Fiduciary Net Position	\$ 378,728
Deduct Employer contributions not related to future contribution efforts	522
Deduct TRA's contributions not included in allocation	(471)
Total employer contributions	378,779
Total non-employer contributions	35,588
Total contributions reported in <i>Schedule of Employer and Non-Employer Allocations</i>	\$ 414,367

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability	
Actuarial Information	
Valuation date	July 1, 2018
Experience study	June 5, 2015
Actuarial cost method	November 6, 2017 (economic assumptions)
Actuarial assumptions	Entry Age Normal
Investment rate of return	7.50%
Price inflation	2.50%
Wage growth rate	2.85% for ten years and 3.25% thereafter
Projected salary increase	2.85% to 8.85% for ten years and 3.25% to 9.25% thereafter
Cost of living adjustment	1.0% for January 2019 through January 2023, then increasing by 0.1% each year up to 1.5% annually.
Mortality Assumptions	
Pre-retirement	RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
Post-retirement	RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projections uses the MP 2015 scale.
Post-disability	RP 2014 disabled retiree mortality table, without adjustment.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Allocations as of June 30, 2018	Final Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	33 %	36 %	5.10 %
International stocks	16	17	5.30
Private markets	25	25	5.90
Fixed income	16	20	0.75
Treasuries	8	0	0.50
Unallocated cash	2	2	0.00
Total	100 %	100 %	

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2016 is six years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions", and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

Changes in actuarial assumptions since the 2017 valuation:

- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions (Continued)

- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

E. Discount Rate

The discount rate used to measure the total pension liability was 7.5%. This is an increase from the discount rate at the prior measurement date of 5.12%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

F. Net Pension Liability

On June 30, 2019, the District reported a liability of \$21,411,711 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. The District's proportionate share was 0.3409% at the end of the measurement period and 0.3287% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net pension liability	\$ 21,411,711
State's proportionate share of the net pension liability associated with the District	2,011,542

For the year ended June 30, 2019, the District recognized pension expense of (\$8,782,567). It recognized (\$1,403,926) as an increase to this pension expense for the support provided by direct aid.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

F. Net Pension Liability (Continued)

On June 30, 2019, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 210,343	\$ 418,057
Net difference between projected and actual earnings on plan investments	-	1,804,132
Changes in assumptions	25,363,127	36,236,700
Changes in proportion	4,894,067	214,745
District's contributions subsequent to measurement date	1,438,998	-
Total	\$ 31,906,535	\$ 38,673,634

\$1,438,998 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2020	\$ 2,192,914
2021	1,659,316
2022	421,339
2023	(7,098,946)
2024	(5,380,720)
Total	\$ (8,206,097)

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.5% as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.5%) and 1 percent higher (8.5%) than the current rate.

	District proportionate share of NPL		
	1% decrease (6.5%)	Current (7.5%)	1% increase (8.5%)
\$	\$ 33,980,298	\$ 21,411,711	\$ 11,042,709

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

H. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at www.MinnesotaTRA.org, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

Public Employees' Retirement Association

A. Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERA's defined benefit pension plan is established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

All full-time and certain part-time employees of the District other than teachers are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

B. Benefits Provided (Continued)

General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formula. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years of service and 1.7% for each additional year. Under Method 2, the annuity accrual rate is 1.7% for Coordinated Plan members for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Beginning January 1, 2019, benefit recipients will receive a future annual increase equal to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors). A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30, will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30, will receive a pro rata increase.

C. Contributions

Minnesota Statutes Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2019 and the District was required to contribute 7.5% for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2019, were \$502,320. The District's contributions were equal to the required contributions as set by state statute.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

D. Pension Costs

General Employees Fund Pension Costs

At June 30, 2019, the District reported a liability of \$5,214,735 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$171,082. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the District's proportion was 0.0955% at the end of the measurement period and of 0.0002% for the beginning of the period.

District's proportionate share of net pension liability \$ 5,214,735

State's proportionate share of the net pension liability associated with the District 171,082

Total

\$ 5,385,817

For the year ended June 30, 2019, the District recognized pension expense of \$(109,568 for its proportionate share of the General Employees Plan's pension expense. Included in this amount, the District recognized \$39,896 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

D. Pension Costs (Continued)

General Employees Fund Pension Costs (Continued)

At June 30, 2019, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 140,129	\$ 154,195
Changes in actuarial assumptions	505,026	592,331
Difference between projected and actual investments earnings	-	531,791
Change in proportion	8,120	114,576
Contributions paid to PERA subsequent to the measurement date	502,320	-
Total	\$ 1,155,595	\$ 1,392,893

\$502,320 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2020	\$ 124,684
2021	(304,326)
2022	(451,137)
2023	(108,839)
Total	\$ (739,618)

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

E. Actuarial Assumptions

General Employees Fund Pension Costs (Continued)

The total pension liability in the June 30, 2018, actuarial valuation was determined using an individual entry age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50 % Per year
Active member payroll growth	3.25 % Per year
Investment rate of return	7.50 %

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disability rates were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25% per year.

Actuarial assumptions used in the June 30, 2018, valuation were based on the results of actuarial experience studies. The most recent six-year experience study in the General Employees Plan was completed in 2015. Economic assumptions were updated in 2017 based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions occurred in 2018:

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

E. Actuarial Assumptions (Continued)

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Final Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	36 %	5.10 %
International stocks	17	5.30
Bonds	20	0.75
Alternative assets	25	5.90
Cash	2	0.00
Total	100 %	

F. Discount Rates

The discount rate used to measure the total pension liability in 2018 was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate 6.5%	1% Increase in Discount Rate 8.5%
District's proportionate share of the PERA net pension liability	\$ 8,474,611	\$ 5,214,735
		\$ 2,523,799

H. Pension Plan Fiduciary Net Position

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN

A. Plan Description

The District defined benefit OPEB plan provides a single-employer defined benefit health care plan to eligible retirees. The plan offers medical coverage. It is the District's policy to periodically review its medical coverage, and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees.

B. Benefits Paid

The District provides post employment retirement benefits to pay health and life insurance premiums for certain retired District personnel. Benefits are paid on behalf of retired administrative personnel to Medicare eligibility and other qualified staff to Medicare eligibility at which time benefits cease. The General Fund, Food Service Fund and Community Service Fund typically liquidate the Liability related to OPEB.

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

C. Members

As of June 30, 2019, the following were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	22
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	427
Total	449

D. Contributions

Retirees contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. The required contributions are based on projected pay-as-you-go financing requirements. For the year 2019, the District contributed \$371,673 to the plan.

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability	
Discount Rate	3.50%
Expected Return	n/a
Inflation	2.50%
Healthcare cost trend increases	6.50% initially, decreasing over 6 years to an ultimate rate of 5.00%
Mortality Assumption	RP-2014 mortality tables with projected mortality improvements based on scale MP-2017, and other adjustments

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period July 1, 2017 – June 30, 2018.

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

E. Actuarial Assumptions (Continued)

Assumption Changes:

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.40% to 3.50%.
- These assumption changes increased the liability \$4,521.

The discount rate used to measure the total OPEB liability was 3.50%.

F. Total OPEB Liability

The District's total OPEB liability of \$2,894,447 was measured as of June 30, 2019, and was determined by an actuarial valuation as of that date.

Changes in the total OPEB liability are as follows:

	Total OPEB Liability
Balances at July 1, 2018	\$ 3,412,533
Changes for the year	
Service cost	261,627
Interest	120,305
Differences between expected and actual economic experience	(790,649)
Changes in assumptions	4,521
Employer contributions	-
Plan changes	159,928
Benefit payments	(273,818)
Administrative expense	-
Other changes	-
Net changes	(518,086)
Balances at July 1, 2019	\$ 2,894,447

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

F. Total OPEB Liability (Continued)

Changes of assumptions and other inputs reflect a change in the discount rate from 3.40% in 2018 to 3.50% in 2019.

G. OPEB Liability Sensitivity

The following presents the District's total OPEB liability calculated using the discount rate of 3.50% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

	1% decrease (2.50%)	Current (3.50%)	1% increase (4.50%)
Total OPEB liability (asset)	\$ 3,058,456	\$ 2,894,447	\$ 2,739,101

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

	1% decrease (5.5% decreasing to 4.0%)	Current (6.5% decreasing to 5.0%)	1% increase (7.5 decreasing to 6.0%)
Total OPEB liability (asset)	\$ 2,671,126	\$ 2,894,447	\$ 3,160,825

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$429,556. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on OPEB plan investments	\$ -	\$ -
Liability Gains	-	677,699
Changes of assumptions	3,875	-
Contributions made subsequent to the measurement date	371,673	-
Total	\$ 375,548	\$ 677,699

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

\$371,673 reported as a deferred outflow of resources related to OPEB resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. The remaining balances will be recognized in future years as follows:

Year Ended June 30,	Total
2020	\$ (112,304)
2021	(112,304)
2022	(112,304)
2023	(112,304)
2024	(112,304)
Thereafter	(112,304)
Total	<u>(673,824)</u>

NOTE 9 – COMMITMENTS

As of June 30, 2019, the District had the following commitments:

Project	Contractor	Original Contract Amount	Remaining Commitment
2019 Pavement Improvements	Bituminious Roadways Inc	288,420	127,435
21789 Amag 2100 board replacement	Pro-Tech Design Inc	24,962	8,712
ALC Remodel/Renovation	RAK Construction	41,219	32,975
MS Pool renovation	Horizon Commercial Pool Supply	115,135	57,635
HS Stadium Lights	Hunt Electric Corporation	74,110	74,110

NOTE 10 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2019.

NOTE 10 – RISK MANAGEMENT (CONTINUED)

On July 1, 2006, the District began to self-insure for dental insurance. Under this program, the fund provides up to a maximum of \$2,000 of benefit per covered person per calendar year. The General, Food Service, and Community Service Funds of the District participate in the program and make payments to the dental insurance plan recorded in the General Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Payments are made based on actuarial estimates of the amounts needed to pay claims. The Self-Insured Dental Benefits Internal Service Fund includes a reserve of \$187,519 for catastrophe losses. The total claims liability reported in the Fund at June 30, 2019, is \$6,567 and include amounts for known claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

On July 1, 2015, the District began to self-insure for health insurance. A stop-loss policy was purchased that limits the District's loss to \$100,000 of claims per person at which point the reinsurance coverage is available. The District also has aggregate stop-loss coverage in place which limits the District's liability to 115% of the current year's total expected annual claims at which point the reinsurance coverage is available.

The General, Food Service, and Community Service Funds of the District participate in the program and make payments to the Self-Insured Medical Benefits Internal Service Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Participants in the program make premium payments to the fund based on the insurance premium. The Self-Insured Medical Benefits Internal Service Fund includes a reserve of \$3,889,563 for catastrophe losses. The total claims liability reported in the Fund at June 30, 2019, is \$255,294 and include amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

Changes in the Fund's claims liability amounts for the past three years were as follows:

	Balance, Beginning of Year	Claims, Expense and Estimates	Claims Payments	Balance, End of Year
2016-2017	\$ 221,658	\$ 5,164,997	\$ (5,218,688)	\$ 167,967
2017-2018	167,967	4,812,473	(4,489,305)	491,135
2018-2019	491,135	4,743,049	(4,972,323)	261,861

NOTE 11 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED

GASB Statement No. 84, Fiduciary Activities establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This statement will be effective for the year ending June 30, 2020.

GASB Statement No. 87, Leases establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This statement will be effective for the year ending June 30, 2021.

Independent School District No. 14
Schedule of Changes in Total OPEB Liability
and Related Ratios

	June 30, 2018	June 30, 2019
Total OPEB Liability		
Service cost	\$ 268,733	\$ 261,627
Interest	117,244	120,305
Differenced between expected and actual experience	-	(790,649)
Changes of assumptions	-	4,521
Plan changes	-	159,928
Benefit payments	(303,571)	(273,818)
Other changes	-	-
Net change in total OPEB liability	<u>82,406</u>	<u>(518,086)</u>
Beginning of year	3,330,127	3,412,533
End of year	<u>\$ 3,412,533</u>	<u>\$ 2,894,447</u>
Covered payroll		
Total OPEB liability as a percentage of covered-employee payroll	<u>\$ 21,815,879</u>	<u>\$ 22,997,695</u>
	15.64%	12.59%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

REQUIRED SUPPLEMENTARY INFORMATION

Independent School District No. 14
Schedule of District's and Non-Employer Proportionate Share
of Net Pension Liability
Last Ten Years General Employees Retirement Fund

For Plan's Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability and State of Minnesota's Share of the Proportionate Share of the Net Pension Liability (Asset)		District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
		District's Proportionate Share of the Net Pension Liability (Asset)	State of Minnesota's Share of the Proportionate Share of the Net Pension Liability (Asset)			
2014	0.1101%	\$ 5,171,946	\$ -	\$ 5,171,946	\$ 5,778,869	89.5%
2015	0.0986%	5,109,964	-	5,109,964	5,696,880	80.7%
2016	0.0933%	7,737,887	101,013	7,838,900	5,910,760	76.8%
2017	0.0935%	6,096,657	76,662	6,173,319	6,152,440	130.9%
2018	0.0940%	5,214,735	171,082	5,385,817	6,317,693	99.1%
						82.5%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Schedule of District's and Non-Employer Proportionate Share
of Net Pension Liability
Last Ten Years General Employees Retirement Fund

For Plan's Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability and State of Minnesota's Share of the Proportionate Share of the Net Pension Liability (Asset)		District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
		District's Proportionate Share of the Net Pension Liability (Asset)	State of Minnesota's Share of the Proportionate Share of the Net Pension Liability (Asset)			
2014	0.3144%	\$ 14,487,326	\$ 1,019,111	\$ 15,506,437	\$ 14,351,614	81.5%
2015	0.3011%	18,626,013	2,284,436	20,910,449	15,281,867	100.9%
2016	0.3130%	74,657,968	7,493,341	82,151,309	16,280,760	121.9%
2017	0.3287%	65,614,483	6,343,192	71,957,675	17,693,453	458.6%
2018	0.3409%	21,411,711	2,011,542	23,423,253	18,836,973	370.8%
						113.7%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

See notes to required supplementary information.

Independent School District No. 14
Schedule of District Contributions
General Employees Retirement Fund
Last Ten Years

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions		Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
		Required	Contributions			
2014	\$ 418,968	\$ 418,968	\$ -	\$ -	\$ 5,778,869	7.25%
2015	427,266	427,266	-	-	5,696,880	7.50%
2016	443,307	443,307	-	-	5,910,760	7.50%
2017	461,433	461,433	-	-	6,152,440	7.50%
2018	473,827	473,827	-	-	6,317,693	7.50%
2019	503,320	503,320	-	-	6,710,933	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Schedule of District Contributions
TRA Retirement Fund
Last Ten Years

Fiscal Year Ending June 30,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions		Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
		Required	Contributions			
2014	\$ 1,004,613	\$ 1,004,613	\$ -	\$ -	\$ 14,351,614	7.0%
2015	1,146,140	1,146,140	-	-	15,281,867	7.5%
2016	1,221,057	1,221,057	-	-	16,280,760	7.5%
2017	1,327,009	1,327,009	-	-	17,693,453	7.5%
2018	1,412,773	1,412,773	-	-	18,836,973	7.5%
2019	1,438,998	1,438,998	-	-	18,664,047	7.7%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

See notes to required supplementary information.

Independent School District No. 14
Notes to the Required Supplementary Information

TRA Retirement Fund

2018 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 7.5% from 5.12%.
- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2017 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 5.12% from 4.66%.
- The cost of living adjustment (COLA) was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5% but remain at 2.0% for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.
- The investment return assumption was changed from 8.0% to 7.5%.
- The price inflation assumption was lowered from 2.75% to 2.5%.
- The payroll growth assumption was lowered from 2.5% to 3.0%.
- The general wage growth assumption was lowered from 3.5% to 2.85% for ten years followed by 3.25% thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

Independent School District No. 14
Notes to the Required Supplementary Information

TRA Retirement Fund (Continued)

2016 Changes

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years, and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years, and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

2015 Changes

Changes of Benefit Terms

- The DTRFA was merged into TRA on June 30, 2015.

Changes in Actuarial Assumptions

- The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

Independent School District No. 14
Notes to the Required Supplementary Information

General Employees Fund

2018 Changes

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 Changes

Changes in Actuarial Assumptions

- The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

2016 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Independent School District No. 14
Notes to the Required Supplementary Information

General Employees Fund (Continued)

2015 Changes

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Independent School District No. 14
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2019

	Special Revenue		Debt Service		Total
			Post		Nonmajor
	Food Service	Community Service	Employment Benefits Debt Service		Funds
Assets					
Cash and investments	\$ 590,122	\$ 599,498	\$ 348,613	\$ 1,538,233	
Current property taxes receivable	-	212,279	316,353	528,632	
Delinquent property taxes receivable	-	1,798	2,884	4,682	
Accounts receivable, net of allowance	-	63,479	-	63,479	
Due from Department of Education	2,538	28,229	-	30,767	
Due from other Minnesota school districts	-	2,798	-	2,798	
Due from federal government through Department of Education	27,352	-	-	27,352	
Due from other governmental units	20,764	47,143	-	67,907	
Inventory	9,740	-	-	9,740	
Prepaid items	445	6,765	-	7,210	
Total assets	\$ 650,961	\$ 961,989	\$ 667,850	\$ 2,280,800	
Liabilities					
Accounts payable	\$ 55,392	\$ 40,558	\$ -	\$ 95,950	
Salaries and benefits payable	1,183	87,645	-	88,828	
Due to other governmental units	625	3,800	-	4,425	
Unearned revenue	19,414	4,310	-	23,724	
Total liabilities	76,614	136,313	-	212,927	
Deferred Outflows of Resources					
Unavailable revenue - delinquent property taxes	-	1,701	2,752	4,453	
Property taxes levied for subsequent year's expenditures	-	370,065	541,690	911,755	
Total deferred inflows of resources	-	371,766	544,442	916,208	
Fund Balances					
Nonspendable	10,185	6,765	-	16,950	
Restricted	564,162	447,145	123,408	1,134,715	
Total fund balances	574,347	453,910	123,408	1,151,665	
Total liabilities, deferred inflows of resources, and fund balances	\$ 650,961	\$ 961,989	\$ 667,850	\$ 2,280,800	

SUPPLEMENTARY INFORMATION

Independent School District No. 14
Combining Statement of Revenues, Expenditures, and Changes
and Changes in Fund Balances - Nonmajor Governmental Funds
Year Ended June 30, 2019

	Special Revenue		Debt Service		
			Post		
			Employment		Total
		Community	Benefits Debt		Nonmajor
	Food Service	Service	Service	Funds	Funds
Revenues					
Local property taxes	\$ -	\$ 321,869	\$ 531,475	\$	853,344
Other local and county revenues	64,399	1,926,746	12,362		2,003,507
Revenue from state sources	131,050	664,496	-		795,546
Revenue from federal sources	1,648,104	-	-		1,648,104
Sales and other conversion of assets	356,710	-	-		356,710
Total revenues	2,200,263	2,913,111	543,837		5,657,211
Expenditures					
Current					
Food service	1,967,348	-	-		1,967,348
Community education and services	-	3,104,256	-		3,104,256
Capital outlay					
Food service	125,267	-	-		125,267
Community education and services	-	24,376	-		24,376
Debt service					
Principal	-	-	2,820,000		2,820,000
Interest and fiscal charges	-	-	200,479		200,479
Total expenditures	2,092,615	3,128,632	3,020,479		8,241,726
Excess of revenues over (under) expenditures	107,648	(215,521)	(2,476,642)		(2,584,515)
Other Financing Sources					
Bond issuance	-	-	2,450,000		2,450,000
Transfers in	-	216,343	-		216,343
Net change in fund balances	107,648	822	(26,642)		81,828
Fund Balances					
Beginning of year	466,699	453,088	150,050		1,069,837
End of year	\$ 574,347	\$ 453,910	\$ 123,408		\$ 1,151,665

Independent School District No. 14
Combining Statement of Net Position - Internal Service Funds
June 30, 2019

	Self Insurance	OPEB Revocable Trust	Total Internal Service Funds
Assets			
Cash and cash equivalents	\$ 5,502,703	\$ 262,742	\$ 5,765,445
Investments	-	4,121,836	4,121,836
Accounts receivable	4,416	15,888	20,304
Interest receivable	-	145,296	145,296
Total assets	\$ 5,507,119	\$ 4,545,762	\$ 10,052,881
Liabilities			
Accounts payable	\$ 20,223	\$ -	\$ 20,223
Incurred but not reported claims	241,638	-	241,638
Unearned revenue	1,168,177	-	1,168,177
Total liabilities	1,430,038	-	1,430,038
Net Position			
Unrestricted	4,077,081	4,545,762	8,622,843
Total liabilities and net position	\$ 5,507,119	\$ 4,545,762	\$ 10,052,881

Independent School District No. 14
Combining Statement of Revenues, Expenses, and Changes
in Fund Net Position - Internal Service Funds
Year Ended June 30, 2019

	Self Insurance	OPEB Revolvable Trust	Total Internal Service Funds
Operating Revenues			
Charges for services	\$ 6,026,945	\$ 186,980	\$ 6,213,925
Operating Expense			
Insurance	4,017,791	261,855	4,279,646
Administrative	725,258	-	725,258
Total operating expenses	4,743,049	261,855	5,004,904
Operating income (loss)	1,283,896	(74,875)	1,209,021
Nonoperating Revenues			
Investment income	-	95,012	95,012
Change in net position	1,283,896	20,137	1,304,033
Net Position			
Beginning of year	2,793,185	4,525,625	7,318,810
End of year	\$ 4,077,081	\$ 4,545,762	\$ 8,622,843

Independent School District No. 14
Combining Statement of Cash Flows - Internal Service Funds
Year Ended June 30, 2019

	Self Insurance	OPEB Revolvable Trust	Total Internal Service Funds
Cash Flows - Operating Activities			
Receipts from district contribution	\$ -	\$ 182,913	\$ 182,913
Receipts from employees	6,056,465	-	6,056,465
Payments to vendors	(4,972,323)	(261,855)	(5,234,178)
Net cash flows - operating activities	1,084,142	(78,942)	1,005,200
Cash Flows - Noncapital Financing Activities			
Due to other funds	-	(94,528)	(94,528)
Due from other funds	94,528	-	94,528
Net cash flows - investing activities	94,528	(94,528)	-
Cash Flows - Investing Activities			
Net sale/(purchase) of investments	-	374,322	374,322
Interest received	-	61,890	61,890
Net cash flows - investing activities	-	436,212	436,212
Net change in cash and cash equivalents	1,178,670	262,742	1,441,412
Cash and Cash Equivalents			
Beginning of year	4,324,033	-	4,324,033
End of year	\$ 5,502,703	\$ 262,742	\$ 5,765,445
Reconciliation of Operating Income (Loss) to Net Cash Flows - Operating Activities			
Operating income (loss)	\$ 1,283,896	\$ (74,875)	\$ 1,209,021
Adjustments to reconcile operating income (loss) to net cash flows - operating activities			
Accounts receivable	63,483	(4,067)	59,416
Unearned revenue	(33,963)	-	(33,963)
Accounts payable	(229,274)	-	(229,274)
Net cash flows - operating activities	\$ 1,084,142	\$ (78,942)	\$ 1,005,200

Independent School District No. 14
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2019

		Federal Agency/Pass Through Agency/Program Title				CFDA Number	Expenditures
		Audit	UFARS	Audit/UFARS	Audit/UFARS		
01 General Fund							
40	Total expenditures	\$ 43,784,494	\$ 43,784,494	\$ -	\$ -	1	
40	Nonpayable	\$ 43,782,652	\$ 43,782,647		\$ 2,926,153		
40	Reimbursable fund balance	144,601	144,601				
Reimbursed/Reversed:							
406	Health and Safety						
406	Health and Safety		4,019		444,102		\$ 162,387
407	Capital Project Levy						423,088
407	Capital Project Levy						868,590
413	Alternative Facility Program						49,629
414	Operating Debt						
417	Tenants Building Maintenance						
424	Operating Capital	571,747	571,747				1,503,694
427	Disabled Accessibility				\$ 4,048,102		
428	Learning and Development				4,238,650		
435	Contracted Alternative Programs						
435	Contracted Alternative Programs						
438	Global Skills Program						
441	Basic Skills Program						
444	Adolescent and Migration Revenue						
449	Soft School Crime						
451	QZAB Payments	87,714	87,714		667,127		115,094
452	Opel Lachiller Not Held in Trust						29,316
453	Opel Lachiller Not Held in Trust						10,582
457	Reimbursement Levy						
467	Basic Skills Extended Time	21,658	21,658				482,337
467	Basic Skills Extended Time	294,904	294,904				93,491
472	Medical Assistance						42,509
476	Payments in Lieu of Taxes						5,216
Reimbursed/Reversed:							
418	Continued for reparation						
418	Continued for reparation						
421	Assigned fund balance	2,542,681	2,542,681				84,027
421	Assigned fund balance	2,542,779	2,542,784				84,173
Unassigned fund balance							
Total revenue		\$ 2,280,282	\$ 2,280,282				
Total expenditures		2,092,613	2,092,614				
Nonpayable:							
440	Nonpayable fund balance	10,185	10,185				17,162
440	Nonpayable fund balance						10,191
452	OPFB Liabilities not held in Trust						
452	OPFB Liabilities not held in Trust						
Reimbursed/Reversed:							
464	Restricted fund balance	564,162	564,163				88,945
464	Restricted fund balance						1,412,030
Unassigned fund balance							
Total expenditures		\$ 2,013,111	\$ 2,013,109				
Total expenditures		3,128,632	3,128,632				
Nonpayable:							
465	Nonpayable fund balance	6,705	6,705				9,954
Reimbursed/Reversed:							
431	Community Education	264,984	264,984				
431	Community Education	65,849	65,849				
432	OPFB Liabilities not held in Trust	45,553	45,553				
432	OPFB Liabilities not held in Trust						
464	Restricted fund balance	71,237	71,236				
464	Restricted fund balance						
Total federal expenditures							\$ 3,070,088

See notes to schedule of expenditures of federal awards.

Independent School District No. 14
Notes to the Schedule of Expenditures of Federal Awards

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of the financial statements.

NOTE 2 – PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

NOTE 3 – INVENTORY

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

NOTE 4 – INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate.

(THIS PAGE LEFT BLANK INTENTIONALLY)

**Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Financial Statements Performed in Accordance
with *Government Auditing Standards***

Independent Auditor's Report

To the School Board
Independent School District No. 14
Fridley, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ending June 30, 2019, and the related notes to financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance that we consider to be a significant deficiency in internal control, described as Audit Finding 2019-001.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to the Findings

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BergankDV Ltd.

Minneapolis, Minnesota
November 5, 2019

**Report on Compliance for Each Major
Federal Program and on Internal Control over
Compliance Required by the Uniform Guidance**

Independent Auditor's Report

To the School Board
Independent School District No. 14
Fridley, Minnesota

Report on Compliance for Each Major Federal Program

We have audited Independent School District No. 14, Fridley, Minnesota, compliance with the types of compliance requirements described in the U.S. *Office of Management and Budget OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2019. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs, in Accordance with the Uniform Guidance.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major Federal Program

In our opinion, Independent School District No. 14 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, or however, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bergankdv Ltd.

Minneapolis, Minnesota
November 5, 2019

Independent School District No. 14
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance

SECTION I – SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:
 • Material weakness(es) identified? No
 • Significant deficiency(ies) identified? Yes, Audit Finding 2019-001

Noncompliance material to financial statements noted? No

Federal Awards

Type of auditor's report issued on compliance for major programs: Unmodified

Internal control over major programs:
 • Material weakness(es) identified? No
 • Significant deficiency(ies) identified? No

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516? No

Identification of Major Programs

CFDA No.: 10.553, 10.555, 10.556, and 10.559
 Name of Federal Program or Cluster: Child Nutrition Cluster

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low risk auditee? Yes

Independent School District No. 14
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance

SECTION II – FINANCIAL STATEMENT FINDINGS

Audit Finding 2019-001

Criteria or Specific Requirement:

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

Condition:

During the year ended June 30, 2019, the District had a lack of segregation of accounting duties due to a limited number of office employees. This lack of segregation of accounting duties can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- The Accounts Payable Clerk enters invoices into the system and prepares the checks.
- The Accounting Supervisor has access to all areas of the accounting system.
- The Accounting Supervisor and Payroll Specialist have overlapping duties within the payroll process

Context:

This finding impacts the internal control for all significant accounting functions.

Effect:

The lack of adequate segregation of accounting duties could adversely affect the District's ability to initiate, record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

Cause:

There are a limited number of office employees.

Recommendation:

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

Independent School District No. 14
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance

SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)

Audit Finding 2019-001 (Continued)

Management's Response:

CORRECTIVE ACTION PLAN (CAP):

1. Explanation of Disagreement with Audit Finding
There is no disagreement with the audit finding.
2. Actions Planned in Response to Finding
 - a. As a mitigating control, the Accounting Supervisor receives a system report of checks prior to the preparation of checks for review. In addition, the Accounting Supervisor reviews the edit to the check register to verify that the edit was not changed after review.
 - b. The Accounting Supervisor has access to all areas of the accounting system. Segregation will be reviewed to determine whether access can feasibly be limited.
 - c. Payroll responsibilities will be reviewed once the HRIS system is fully built out and functional.
3. Official Responsible for Ensuring CAP
Todd Tillung, Director of Finance and Operations, is the official responsible for ensuring corrective action of the deficiency.
4. Planned Completion Date for CAP
The planned completion date for the CAP is June 30, 2020.
5. Plan to Monitor Completion of CAP
The School Board will be monitoring this CAP.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There are no federal award findings or questioned costs.

SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS

There are no prior year federal award findings or questioned costs.

(THIS PAGE LEFT BLANK INTENTIONALLY)

Minnesota Legal Compliance
Independent Auditor's Report

To the School Board
Independent School District No. 14
Fridley, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 14, Fridley, Minnesota, as of and for the year ended June 30, 2019, and the related notes to financial statements, and have issued our report thereon dated November 5, 2019.

The *Minnesota Legal Compliance Audit Guide for School Districts* promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the result of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

BergankDV Ltd.

Minneapolis, Minnesota
November 5, 2019

APPENDIX B

FORM OF LEGAL OPINION

(See following pages)



KNUTSON, FLYNN & DEANS, P.A.

1155 Centre Pointe Drive, Suite 10

Mendota Heights, MN 55120

651.222.2811 fax 651.225.0600

www.kfdmn.com

\$4,835,000*

**GENERAL OBLIGATION SCHOOL BUILDING REFUNDING BONDS, SERIES 2020A
INDEPENDENT SCHOOL DISTRICT NO. 14
(FRIDLEY PUBLIC SCHOOLS)
ANOKA COUNTY, MINNESOTA**

We have acted as Bond Counsel in connection with the issuance by Independent School District No. 14 (Fridley Public Schools), Anoka County, Minnesota (the "District"), of its General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds"), in the aggregate principal amount of \$4,835,000*, bearing a date of original issue of November 12, 2020. The Bonds are fully registered as to principal and interest and are originally issued using a global book-entry system.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement) and we express no opinion relating thereto (excepting only the matters set forth as our opinion in the Official Statement).

We have examined the law and such certified proceedings and other documents as we have deemed necessary to render this opinion. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other affidavits and certificates of public officials furnished to us without undertaking to verify such facts by independent investigation.

Based upon our examination of these materials, assuming the authenticity of all documents submitted to us as originals, the conformity to original documents of all documents submitted to us as certified or photostatic copies and the authenticity of the originals of such documents, and based upon present Minnesota and federal laws, regulations, rulings and decisions, it is our opinion that:

(1) The Bonds are in due form and the proceedings show lawful authority for their issuance according to their terms under the Constitution and laws of the State of Minnesota now in force.

(2) The Bonds are valid and binding general obligations of the District enforceable in accordance with their terms except to the extent to which enforceability thereof may be limited by the exercise of judicial discretion in accordance with general principles of equity, by the constitutional powers of the United States of America and by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted. All of the taxable property in the District is subject to the levy of ad valorem taxes to pay the principal and interest on the Bonds, which taxes are without limitation as to rate or amount.

(3) Interest on the Bonds is not includable in gross income for federal income tax purposes or in taxable net income of individuals, estates or trusts for Minnesota income tax purposes. Interest on the Bonds is includable in taxable income of corporations and financial institutions for purposes of the Minnesota franchise tax measured by income. Interest on the Bonds is not an item of tax preference required to be included in the computation of "alternative minimum taxable income" for purposes of the federal alternative minimum tax applicable to individuals and other taxpayers under Section 55 of the Internal Revenue Code of 1986, as amended, (the "Code") or for purposes of the Minnesota alternative minimum tax applicable to individuals, trusts and estates. Interest on the Bonds is not includable in adjusted current earnings of corporations in determining alternative minimum taxable income for purposes of the federal and Minnesota alternative minimum taxes applicable to corporations.

(4) The opinion set forth in paragraph (3) above is subject to the condition that the District comply with all the requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal and state income tax purposes. The District has covenanted in the resolution authorizing the issuance of the Bonds to comply with these continuing requirements. Noncompliance with these covenants by the District following the issuance of the Bonds may result in inclusion of interest on the Bonds in federal gross income and Minnesota taxable net income for federal and Minnesota income tax purposes retroactive to the date of issuance of the Bonds. Except as stated in this opinion, we express no opinion regarding federal, state or other tax consequences caused by the receipt or accrual of interest on or arising with respect to ownership of the Bonds.

(5) The Bonds have been designated as "qualified tax-exempt obligations" for the purposes of Section 265 of the Code relating to the deduction of interest expenses allocable to the Bonds by financial institutions.

DATED at Mendota Heights, Minnesota, this 12th day of November, 2020.

KNUTSON, FLYNN & DEANS
Professional Association

BOOK-ENTRY-ONLY SYSTEM

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the District or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
11. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

APPENDIX D

FORM OF CONTINUING DISCLOSURE CERTIFICATE

(See following pages)

CONTINUING DISCLOSURE CERTIFICATE

(Full Disclosure)

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by Independent School District No. 14 (Fridley Public Schools), State of Minnesota (the "District"), in connection with the issuance of its General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds"). The Bonds are being issued pursuant to a Resolution adopted by the School Board on October 20, 2020 (the "Resolution"). The District has covenanted and obligated itself to be bound by the provisions of Minnesota Statutes, Section 126C.55 (the "State Payment Law" described in the Official Statement for the Bonds) which provides for payment by the State of Minnesota in the event of a potential default of a District obligation. The District covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the District for the benefit of the Bondholders or beneficial owners, if different, and in order to assist the Participating Underwriters in complying with SEC Rule 15c2-12(b)(5). This Disclosure Certificate constitutes the written Undertaking required by the Rule.

SECTION 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the District pursuant to, and as described in Sections 3 and 4 of this Disclosure Certificate.

"Audited Financial Statements" shall mean the District's financial statements which are currently prepared in accordance with generally accepted accounting principles (GAAP) for governmental units as prescribed by the Governmental Accounting Standards Board (GASB) or as otherwise required by Minnesota law for the preceding Fiscal Year, including a balance sheet and statement of revenues, expenditures and changes in fund balances, which the District intends to continue to prepare in substantially the same form.

"Dissemination Agent" shall mean the District, or any successor Dissemination Agent which has been designated in writing by the District and which has filed with the District a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access system: www.emma.msrb.org, established by the MSRB and which contains a component that includes a continuing disclosure service for the receipt and public availability of continuing disclosure documents and related information to be submitted by issuers, obligated persons, and their agents pursuant to continuing disclosure undertakings entered into consistent with the Rule.

"Financial Obligation" shall mean a: (i) debt obligation; (ii) derivative entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with this Rule.

"Fiscal Year" shall mean the fiscal year of the District.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission (the "SEC") under the Securities Exchange Act of 1934, as the same may be amended from time to time, and including written interpretations thereof by the Securities and Exchange Commission.

SECTION 3. Provision of Annual Reports.

(a) The District shall provide, or shall cause the Dissemination Agent to provide, not later than June 30, 2021, and twelve (12) months after the end of each Fiscal Year during which the Bonds are outstanding, to the MSRB, in an electronic format through the use of EMMA, an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate. If audited financial statements are not available by the date specified above, the District shall submit unaudited financial statements by that date to the MSRB and will submit the audited financial statements as soon as they are available.

(b) If the District is unable or fails to provide to the MSRB an Annual Report by the date required in subsection (a) above, the District shall send a timely notice to the MSRB in the format prescribed by the MSRB.

(c) The Dissemination Agent shall:

(i) determine each year prior to the date for providing the Annual Report the required method of submission to the MSRB and (if the Dissemination Agent is other than the District)

(ii) file a report with the District certifying that the Annual Report has been provided pursuant to this Disclosure Certificate and stating the date it was provided.

SECTION 4. Content of Annual Reports. The District's Annual Report shall contain or incorporate by reference the following:

1. An annual Audited Financial Statement.
2. Updates of the operating and financial data included in the Official Statement under headings substantially similar to the following or containing financial information directly relating to the following: "Current Property Valuations", "Tax Levies & Collections", "Student Body", "Direct Debt", and "Employment/Unemployment."

All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the District or related public entities, which have been submitted to the MSRB or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must also be available from the Municipal Securities Rulemaking Board (MSRB). The District shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events.

(a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events, with respect to the Bonds:

1. Principal and interest payment delinquencies;
2. Non-payment related defaults, if material;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
7. Modifications to rights of security holders, if material;
8. Bond calls, if material, and tender offers;
9. Defeasances;

10. Release, substitution, or sale of property securing repayment of the securities, if material;

11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the obligated person;

13. The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such action, other than pursuant to its terms, if material;

14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.

15. Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material; and

16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

(b) Whenever a Listed Event occurs, the District shall in a timely manner not in excess of ten business days after the occurrence of the Listed Event file a notice of such occurrence with the MSRB.

SECTION 6. Termination of Reporting Obligation. The District's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all the Bonds.

SECTION 7. Dissemination Agent. The District may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, including but not limited to its duties under Sections 3 and 5 hereof, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the District may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, if such amendment or waiver is supported by an opinion of counsel expert in federal securities laws, to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate the Rule if such amendment or waiver had been effective on the date hereof but taking into account any subsequent change in or official interpretation of the Rule.

If this Disclosure Certificate is amended, the District will disclose such amendment, together with a narrative explanation of that amendment, to the MSRB with its annual financial information disclosure.

SECTION 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the District chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the District shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. Default. In the event of a failure of the District to comply with any provision of this Disclosure Certificate, any Bondholder or beneficial owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the District to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Resolution or with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the District to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the District agrees, to the extent permitted by law, to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the District under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

SECTION 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the District, the Dissemination Agent, the Participating Underwriters and Holders from time to time of the Bonds or the beneficial owners, if different, and shall create no rights in any other person or entity.

SECTION 13. Reserved Rights. The District reserves the right to discontinue providing any information required under the Rule if a final determination should be made by a court of competent jurisdiction that the Rule is invalid or otherwise unlawful or to modify the Undertaking under this Disclosure Certificate if the District determines that such modification is required by the Rule, or by a court of competent jurisdiction

SECTION 14. District Contact Information.

Title:	Director of Finance
Name of District:	Independent School District No. 14
Address:	6000 West Moore Lake Drive Fridley, Minnesota 55432-5698
Telephone No.	(763) 502-5004

[Remainder of this page left blank intentionally]

This 12th day of November, 2020

INDEPENDENT SCHOOL DISTRICT NO. 14
(FRIDLEY PUBLIC SCHOOLS)
ANOKA COUNTY
STATE OF MINNESOTA

By: _____
Chair

And: _____
Clerk

[Signature Page for Continuing Disclosure Certificate]

APPENDIX E

TERMS OF PROPOSAL

\$4,835,000* GENERAL OBLIGATION SCHOOL BUILDING REFUNDING BONDS, SERIES 2020A INDEPENDENT SCHOOL DISTRICT NO. 14 (FRIDLEY PUBLIC SCHOOLS), MINNESOTA

Proposals for the purchase of \$4,835,000* General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds") of Independent School District No. 14 (Fridley Public Schools), Minnesota (the "District") will be received at the offices of Ehlers and Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, municipal advisors to the District, until 10:00 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via **PARITY**, in the manner described below, until 10:00 A.M. Central Time, on October 20, 2020, at which time they will be opened, read and tabulated. The proposals will be presented to the Board of Education for consideration for award by resolution at a meeting to be held at 7:30 P.M., Central Time, on the same date. The proposal offering to purchase the Bonds upon the terms specified herein and most favorable to the District will be accepted unless all proposals are rejected.

PURPOSE

The Bonds are authorized pursuant to Minnesota Statutes, Chapter 475, and Section 475.67, by the District for the purpose of effecting a current refunding of certain outstanding general obligations of the District. The Bonds will be general obligations of the District for which its full faith, credit and taxing powers are pledged.

DATES AND MATURITIES

The Bonds will be dated November 12, 2020, will be issued as fully registered Bonds in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2022	\$885,000	2024	\$995,000	2026	\$980,000
2023	955,000	2025	1,020,000		

ADJUSTMENT OPTION

* The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BOND OPTION

Proposals for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

INTEREST PAYMENT DATES AND RATES

Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2021, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

BOOK-ENTRY-ONLY FORMAT

Unless otherwise specified by the purchaser, the Bonds will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Bonds.

PAYING AGENT

The District has selected Bond Trust Services Corporation, Roseville, Minnesota, to act as paying agent (the "Paying Agent"). Bond Trust Services Corporation and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

The Bonds are being offered without the option of prior optional redemption.

DELIVERY

On or about November 12, 2020, the Bonds will be delivered without cost to the winning bidder at DTC. On the day of closing, the District will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Bonds is then pending or, to the best knowledge of officers of the District, threatened. Payment for the Bonds must be received by the District at its designated depository on the date of closing in immediately available funds.

LEGAL OPINION

An opinion as to the validity of the Bonds and the exemption from taxation of the interest thereon will be furnished by Knutson, Flynn & Deans, P.A., Mendota Heights, Minnesota, Bond Counsel to the District, and will be available at the time of delivery of the Bonds. The legal opinion will state that the Bonds are valid and binding general obligations of the District; provided that the rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). See "FORM OF LEGAL OPINION" found in Appendix B.

SUBMISSION OF PROPOSALS

Proposals must not be for less than \$4,786,650 plus accrued interest on the principal sum of \$4,835,000 from date of original issue of the Bonds to date of delivery. Prior to the time established above for the opening of proposals, interested parties may submit a proposal as follows:

- 1) Electronically to bondsale@ehlers-inc.com; or
- 2) Electronically via **PARITY** in accordance with this Terms of Proposal until 10:00 A.M. Central Time, but no proposal will be received after the time for receiving proposals specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Terms of Proposal, the terms of this Terms of Proposal shall control. For further information about **PARITY**, potential bidders may contact Ehlers or i-Deal LLC at 1359 Broadway, 2nd Floor, New York, New York 10018, Telephone (212) 849-5021.

Proposals must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of proposals. Each proposal must be unconditional except as to legality. Neither the District nor Ehlers shall be responsible for any failure to receive a facsimile submission.

A good faith deposit ("Deposit") in the amount of \$96,700 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith.

The District and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the proposal is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the proposal is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No proposal can be withdrawn after the time set for receiving proposals unless the meeting of the District scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

AWARD

The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The District's computation of the interest rate of each proposal, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The District reserves the right to reject any and all proposals and to waive any informality in any proposal.

BOND INSURANCE

If the Bonds are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the District requested and received a rating on the Bonds from a rating agency, the District will pay that rating fee. Any rating agency fees not requested by the District are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Bonds are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Bonds.

CUSIP NUMBERS

The District will assume no obligation for the assignment or printing of CUSIP numbers on the Bonds or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

QUALIFIED TAX-EXEMPT OBLIGATIONS

The District will designate the Bonds as qualified tax-exempt obligations for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

CONTINUING DISCLOSURE

In order to assist the Underwriters in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 the District will enter into an undertaking for the benefit of the holders of the Bonds. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

NEW ISSUE PRICING

The winning bidder will be required to provide, in a timely manner, certain information necessary to compute the yield on the Bonds pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and to provide a certificate which will be provided by Bond Counsel upon request.

(a) The winning bidder shall assist the District in establishing the issue price of the Bonds and shall execute and deliver to the District at closing an "issue price" or similar certificate satisfactory to Bond Counsel setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications. All actions to be taken by the District under this Terms of Proposal to establish the issue price of the Bonds may be taken on behalf of the District by the District's municipal advisor identified herein and any notice or report to be provided to the District may be provided to the District's municipal advisor.

(b) The District intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:

- (1) The District shall disseminate this Terms of Proposal to potential underwriters in a manner that is reasonably designed to reach potential investors;
- (2) all bidders shall have an equal opportunity to bid;

- (3) the District may receive proposals from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the District anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Terms of Proposal.

Any proposal submitted pursuant to this Terms of Proposal shall be considered a firm offer for the purchase of the Bonds, as specified in this proposal.

(c) If all of the requirements of a "competitive sale" are not satisfied, the District shall advise the winning bidder of such fact prior to the time of award of the sale of the Bonds to the winning bidder. In such event, any proposal submitted will not be subject to cancellation or withdrawal and the District agrees to use the rule selected by the winning bidder on its proposal form to determine the issue price for the Bonds. On its proposal form, each bidder must select one of the following two rules for determining the issue price of the Bonds: (1) the first price at which 10% of a maturity of the Bonds (the "10% test") is sold to the public as the issue price of that maturity or (2) the initial offering price to the public as of the sale date as the issue price of each maturity of the Bonds (the "hold-the-offering-price rule").

(d) If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the hold-the-offering-price rule, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the proposal submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the sale date; or
- (2) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The winning bidder will advise the District promptly after the close of the fifth (5th) business day after the sale whether it has sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The District acknowledges that in making the representation set forth above, the winning bidder will rely on:

(i) the agreement of each underwriter to comply with requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-price rule, if applicable to the Bonds, as set forth in an agreement among underwriters and the related pricing wires,

(ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in a selling group agreement and the related pricing wires, and

(iii) in the event that an underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is party to such agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in the third-party distribution agreement and the related pricing wires. The District further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price rule of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule as applicable to the Bonds.

(e) If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the 10% test, the winning bidder agrees to promptly report to the District, Bond Counsel and Ehlers the prices at which the Bonds have been sold to the public. That reporting obligation shall continue, whether or not the closing date has occurred, until either (i) all Bonds of that maturity have been sold or (ii) the 10% test has been satisfied as to each maturity of the Bonds, provided that, the winning bidder's reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the District or bond counsel.

(f) By submitting a proposal, each bidder confirms that:

(i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is party to such third-party distribution agreement, as applicable, to:

(A) report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred until either all securities of that maturity allocated to it have been sold or it is notified by the winning bidder that either the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the District or bond counsel.

(B) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group and each broker dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to:

(A) to promptly notify the winning bidder of any sales of Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below), and

(B) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the winning bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.

(g) Sales of any Bonds to any person that is a related party to an underwriter participating in the initial sale of the Bonds to the public (each term being used as defined below) shall not constitute sales to the public for purposes of this Terms of Proposal. Further, for purposes of this Terms of Proposal:

- (i) "public" means any person other than an underwriter or a related party,
- (ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the District (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public),
- (iii) a purchaser of any of the Bonds is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
- (iv) "sale date" means the date that the Bonds are awarded by the District to the winning bidder.

PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Bonds prior to the proposal opening by request from Ehlers at www.ehlers-inc.com by connecting to the Bond Sales link. The Syndicate Manager will be provided with an electronic copy of the Final Official Statement within seven business days of the proposal acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of \$10.00 per copy.

Information for bidders and proposal forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the Board of Education

Independent School District No. 14
(Fridley Public Schools), Minnesota

PROPOSAL FORM

The Board of Education
Independent School District No. 14 (Fridley Public Schools), Minnesota

October 20, 2020

RE: \$4,835,000* General Obligation School Building Refunding Bonds, Series 2020A (the "Bonds")
DATED: November 12, 2020

For all or none of the above Bonds, in accordance with the Terms of Proposal and terms of the Global Book-Entry System (unless otherwise specified by the Purchaser) as stated in this Official Statement, we will pay you \$_____ (not less than \$4,786,650) plus accrued interest to date of delivery for fully registered Bonds bearing interest rates and maturing in the stated years as follows:

_____ % due	2022	_____ % due	2024	_____ % due	2026
_____ % due	2023	_____ % due	2025		

* The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

A good faith deposit ("Deposit") in the amount of \$96,700 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith. We agree to the conditions and duties of Ehlers and Associates, Inc., as escrow holder of the Deposit, pursuant to the Terms of Proposal. This proposal is for prompt acceptance and is conditional upon delivery of said Bonds to The Depository Trust Company, New York, New York, in accordance with the Terms of Proposal. Delivery is anticipated to be on or about November 12, 2020.

This proposal is subject to the District's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Preliminary Official Statement for the Bonds.

We have received and reviewed the Official Statement, and any addenda thereto, and have submitted our requests for additional information or corrections to the Final Official Statement. As Syndicate Manager, we agree to provide the District with the reoffering price of the Bonds within 24 hours of the proposal acceptance.

This proposal is a firm offer for the purchase of the Bonds identified in the Terms of Proposal, on the terms set forth in this proposal form and the Terms of Proposal, and is not subject to any conditions, except as permitted by the Terms of Proposal.

By submitting this proposal, we confirm that we are an underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: ____ NO: ____.

If the competitive sale requirements are not met, we elect to use the (circle one): 10% test / hold-the-offering-price rule to determine the issue price of the Bonds.

Account Manager: _____ By: _____
Account Members: _____

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from November 12, 2020 of the above proposal is \$_____ and the true interest cost (TIC) is _____%.

The foregoing offer is hereby accepted by and on behalf of the Board of Education of Independent School District No. 14 (Fridley Public Schools), Minnesota, on October 20, 2020.

By: _____	By: _____
Title: _____	Title: _____