PRELIMINARY OFFICIAL STATEMENT DATED JULY 25, 2024

In the opinion of Kennedy & Graven, Chartered, Bond Counsel to the District, based on present federal and Minnesota laws, regulations, rulings and decisions (which exclude any pending legislation which may have a retroactive effect) and, assuming compliance with certain covenants set forth in the resolution approving the issuance of the Bonds, interest to be paid on the Bonds is excludable from gross income for federal income tax purposes and, to the same extent, is excludable from taxable net income of individuals, trusts, and estates for Minnesota income tax purposes, and is not a preference item for purposes of computing the federal alternative minimum tax or the Minnesota alternative minimum tax imposed on individuals, trusts, and estates. However, such interest is included in determining the adjusted financial statement income of applicable corporations for purposes of computing the alternative minimum tax imposed on such applicable corporations and is subject to Minnesota franchise taxes on certain corporations (including financial institutions) measured by income. No opinion will be expressed by Bond Counsel regarding the other state or federal tax consequences caused by the receipt or accrual of interest on the Bonds or arising with respect to ownership of the Bonds. See "TAX EXEMPTION" herein.

The District will NOT designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265 of the Internal Revenue Code of 1986, as amended, which permits financial institutions to deduct interest expenses allocable to the Bonds to the extent permitted under prior law.

New Issue **Rating Application Made: S&P Global Ratings**

INDEPENDENT SCHOOL DISTRICT NO. 197 (WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN), MINNESOTA

(Dakota County)

(Minnesota School District Credit Enhancement Program)

$16,090,000* GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS, SERIES 2024A

PROPOSAL OPENING: August 5, 2024, 9:30 A.M., C.T.

CONSIDERATION: August 5, 2024, 6:00 P.M., C.T.

PURPOSE/AUTHORITY/SECURITY: The $16,090,000* General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds") are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, and Minnesota Statutes, Section 123B.595, as amended, by Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota (the "District"), to provide funds for facility maintenance projects included in the District's ten-year facility plan approved by the Commissioner of Education. The Bonds will be general obligations of the District for which its full faith and credit and taxing powers are pledged. Delivery is subject to receipt of an approving legal opinion of Kennedy & Graven, Chartered, Minneapolis, Minnesota.

DATE OF BONDS: August 29, 2024

MATURITY: February 1 as follows:

Year	Amount*	Year	Amount*	Year	Amount*
2026	$135,000	2032	$960,000	2038	$1,260,000
2027	725,000	2033	1,010,000	2039	1,315,000
2028	735,000	2034	1,060,000	2040	1,370,000
2029	825,000	2035	1,110,000	2041	1,430,000
2030	870,000	2036	1,165,000		
2031	910,000	2037	1,210,000		

***MATURITY ADJUSTMENTS:** The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of $5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per $1,000.

TERM BONDS: See "Term Bond Option" herein.

INTEREST: August 1, 2025 and semiannually thereafter.

OPTIONAL REDEMPTION: Bonds maturing on February 1, 2033 and thereafter are subject to call for prior optional redemption on February 1, 2032 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

MINIMUM PROPOSAL: $16,090,000.

GOOD FAITH DEPOSIT: A good faith deposit in the amount of $321,800 shall be made by the winning bidder by wire transfer of funds.

PAYING AGENT: Bond Trust Services Corporation.

BOND COUNSEL: Kennedy & Graven, Chartered.

MUNICIPAL ADVISOR: Ehlers and Associates, Inc.

BOOK-ENTRY-ONLY: See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).

REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the District. ***This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.***

This Preliminary Official Statement is not to be construed as a contract with the Underwriter (Syndicate Manager). Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers and Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the District and other sources for which there is reasonable basis for believing the information is accurate and complete. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein. Compensation of Ehlers and Associates, Inc., payable entirely by the District, is contingent upon the delivery of the Bonds.

COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over $1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

Preliminary Official Statement: This Preliminary Official Statement was prepared for the District for dissemination to potential investors. Its primary purpose is to disclose information regarding the Bonds to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Preliminary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

Review Period: This Preliminary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers and Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will not be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Preliminary Official Statement, interested bidders will be informed by an addendum prior to the sale.

Final Official Statement: Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

Continuing Disclosure: Subject to certain exemptions, issues in an aggregate amount over $1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the District is required to comply with the Rule.

CLOSING CERTIFICATES

Upon delivery of the Bonds, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Bonds and all times subsequent thereto up to and including the time of the delivery of the Bonds, this Preliminary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Bonds; (3) a certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Bonds, (b) neither the corporate existence or boundaries of the District nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the District which indicates that the District does not expect to use the proceeds of the Bonds in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN SCHOOL BOARD

		Term Expires
Sarah Larsen	Board Chair	January 2026
Jon Vaupel	Vice Chair/Clerk	January 2026
Byron Schwab	Treasurer	January 2028
Tim Aune	Member	January 2028
Marcus Hill	Member	January 2026
Morgan Steele	Member	January 2028
Randi Walz	Member	January 2028

ADMINISTRATION

Peter Olson-Skog, Superintendent of Schools

Jason Stegeman, Director of Finance

PROFESSIONAL SERVICES

Kennedy & Graven, Chartered, Bond Counsel, Minneapolis, Minnesota

Ehlers and Associates, Inc., Municipal Advisors, Roseville, Minnesota
(*Other office located in Waukesha, Wisconsin*)

INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota (the "District") and the issuance of its $16,090,000* General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds"). Any descriptions or summaries of the Bonds, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Bonds to be included in the resolution authorizing the issuance and sale of the Bonds ("Award Resolution") to be adopted by the School Board on August 5, 2024.

Inquiries may be directed to Ehlers and Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Roseville, Minnesota, (651) 697-8500, the District's municipal advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at www.ehlers-inc.com by connecting to the Bond Sales link and following the directions at the top of the site.

THE BONDS

GENERAL

The Bonds will be issued in fully registered form as to both principal and interest in denominations of $5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of August 29, 2024. The Bonds will mature on February 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2025, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). **The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.)** All Bonds of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Bonds are held under the book-entry system, beneficial ownership interests in the Bonds may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Bonds shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Bonds shall be payable as provided in the Award Resolution.

The District has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

*Preliminary, subject to change.

OPTIONAL REDEMPTION

At the option of the District, the Bonds maturing on or after February 1, 2033 shall be subject to optional redemption prior to maturity on February 1, 2032 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

Redemption may be in whole or in part of the Bonds subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Bonds to be redeemed shall be at the discretion of the District. If only part of the Bonds having a common maturity date are called for redemption, then the District or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of redemption shall be sent by mail not more than 60 days and not less than 30 days prior to the date fixed for redemption to the registered owner of each Bond to be redeemed at the address shown on the registration books.

AUTHORITY; PURPOSE

The Bonds are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, and Minnesota Statutes, Section 123B.595, as amended, by the District, to finance health and safety (indoor air quality) projects included in the District's ten-year facility plan approved by the Commissioner of Education.

ESTIMATED SOURCES AND USES*

Sources		
Par Amount of Bonds	$16,090,000	
Reoffering Premium	506,222	
Total Sources		**$16,596,222**
Uses		
Total Underwriter's Discount (1.000%)	$160,900	
Costs of Issuance	111,825	
Deposit to Construction Fund	16,320,000	
Rounding Amount	3,497	
Total Uses		**$16,596,222**

*Preliminary, subject to change.

SECURITY

The Bonds will be general obligations of the District to which its full faith and credit and taxing powers are pledged. In accordance with Minnesota Statutes, the District will levy each year an amount not less than 105% of the debt service requirements on the Bonds, less estimated collections of other revenues pledged for payments on the Bonds. In the event funds on hand for payment of principal and interest are at any time insufficient, the District is required to levy additional taxes upon all taxable properties within its boundaries without limit as to rate or amount to make up any deficiency.

RATING

The District will be participating in the State of Minnesota Credit Enhancement Program ("MNCEP") for this issue and is requesting a credit enhanced rating from S&P Global Ratings ("S&P"). S&P has a policy which assigns a rating of "AAA" to issuers participating in the MNCEP. The "AAA" rating is based on the State of Minnesota's current "AAA" rating from S&P. See "STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS" for further details.

The District currently has a "AA-" underlying rating from S&P and will be requesting an underlying rating on this issue. Such rating, if any, reflects only the views of such organization and explanations of the significance of such rating may be obtained from the rating agency furnishing the same. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgment of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Bonds, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the District nor the underwriter undertake responsibility to bring to the attention of the owner of the Bonds any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS

By resolution adopted for this issue on June 3, 2024, (the "Resolution"), the District has covenanted and obligated itself to be bound by the provisions of Minnesota Statutes, Section 126C.55, as amended, which provides for payment by the State of Minnesota in the event of a potential default of a school district obligation (herein referred to as the "State Payment Law" or the "Law"). The provisions of the State Payment Law shall be binding on the District as long as any obligations of the issue remain outstanding.

Under the State Payment Law, if the District believes it may be unable to make a principal or interest payment for this issue on the due date, it must notify the Commissioner of Education as soon as possible, but not less than 15 working days prior to the due date (which notice is to specify certain information) that it intends to exercise the provisions of the Law to guarantee payment of the principal and interest when due. The District also covenants in the Resolution to deposit with the Paying Agent for the issue three business days prior to the date on which a payment is due an amount sufficient to make that payment or to notify the Commissioner of Education that it will be unable to make all or a portion of the payment.

The Law also requires the Paying Agent for this issue to notify the Commissioner of Education if it becomes aware of a potential default in the payment of principal and interest on these obligations, or if, on the day two business days prior to the payment date, there are insufficient funds to make the payment or deposit with the Paying Agent.

The Law also requires, after receipt of a notice which requests a payment pursuant to the Law, after consultation with the Paying Agent and District, and after verifying the accuracy of the information provided, the Commissioner of Education shall notify the Commissioner of Management and Budget of the potential default. The State Payment Law provides that "upon receipt of this notice . . . the commissioner of management and budget shall issue a payment and authorize the commissioner of education to pay to the paying agent for the debt obligation the specified amount on or before the date due. The amounts needed for the purposes of this subdivision are annually appropriated to the [Department of Education] from the state general fund."

The Law requires that all amounts paid by the State on behalf of any school district are required to be repaid by the district to the State with interest, either via a reduction in State aid payable to the district, or through the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education.

In its Official Statement dated August 1, 2023, for General Obligation State Bonds, Series 2023A, 2023B, 2023C, 2023D and 2023E, the State of Minnesota disclosed the following information about the State Credit Enhancement Program for School Districts:

> "As of June 30, 2023, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2050, is approximately $17,500,000,000. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2023, is currently estimated at $2,700,000,000, with the maximum amount of principal and interest payable in any one month being $1,060,000,000. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.
>
> The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts."

CONTINUING DISCLOSURE

In order to assist brokers, dealers, and municipal securities dealers, in connection with their participation in the offering of the Bonds, to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities and Exchange Act of 1934, as amended (the "Rule"), the District shall agree to provide certain information to the Municipal Securities Rulemaking Board ("MSRB") through its Electronic Municipal Market Access ("EMMA") system, or any system that may be prescribed in the future. The Rule was last amended, effective February 27, 2019, to include an expanded list of material events.

On the date of issue and delivery of the Bonds, the District shall execute and deliver a Continuing Disclosure Certificate, under which the District will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule (the "Disclosure Undertaking"). The details and terms of the Disclosure Undertaking for the District are set forth in Appendix D. Such Disclosure Undertaking will be in substantially the form attached hereto.

A failure by the District to comply with any Disclosure Undertaking will not constitute an event of default on the Bonds. However, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

Prior continuing disclosure undertakings entered into by the District included language stating that an Annual Report including the District's audited financial statements and operating data would be filed "as soon as available." Although the District did not provide financial statements "as soon as available", the Annual Reports were timely filed within the required twelve (12) month timeframe as provided for in each undertaking. Other than what is described in this paragraph, the District believes it has complied in all material respects with its prior disclosure undertakings under the Rule in the last five years. The District has reviewed its continuing disclosure responsibilities along with any changes to the Rule, to ensure compliance. Ehlers is currently engaged as dissemination agent for the District.

LEGAL OPINION

An opinion as to the validity of the Bonds and the exemption from taxation of the interest thereon will be furnished by Kennedy & Graven, Chartered, Minneapolis, Minnesota, Bond Counsel to the District ("Bond Counsel"), and will be available at the time of delivery of the Bonds. The legal opinion will state that the Bonds are valid and binding general obligations of the District; provided that the rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). See "FORM OF LEGAL OPINION" found in Appendix B.

TAX EXEMPTION

On the date of issuance of the Bonds, Bond Counsel will render an opinion that, at the time of issuance and delivery of the Bonds to the original purchaser, based on present federal and State of Minnesota laws, regulations, rulings and decisions (which exclude any pending legislation which may have a retroactive effect), and assuming compliance with certain covenants set forth in the Award Resolution, interest on the Bonds is excludable from gross income for federal income tax purposes and, to the same extent, is excludable from the taxable net income of individuals, trusts, and estates for Minnesota income tax purposes, and is not a preference item for purposes of computing the federal alternative minimum tax or the Minnesota alternative minimum tax imposed on individuals, trusts, and estates. However, interest on the Bonds is included in determining the annual adjusted financial statement income (as defined in Section 59(k) of the Internal Revenue Code of 1986, as amended (the "Code")) of applicable corporations (as defined in Section 59(k) of the Code) for purposes of computing the alternative minimum tax imposed on such applicable corporations and is subject to Minnesota franchise taxes on certain corporations (including financial institutions) measured by income. Section 59(k) of the Code defines "applicable corporation" as any corporation (other than an S corporation), a regulated investment company, or a real estate investment trust which meets the average annual adjusted financial statement income test set forth in Section 59(k) of the Code in one or more taxable years. No opinion will be expressed by Bond Counsel regarding other federal or State of Minnesota tax consequences caused by the receipt or accrual of interest on the Bonds or arising with respect to ownership of the Bonds.

Noncompliance following the issuance of the Bonds with certain requirements of the Code and covenants of the Award Resolution may result in the inclusion of interest on the Bonds in gross income (for federal tax purposes) and taxable net income (for State of Minnesota tax purposes) of the owners thereof. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to United States or State of Minnesota income taxation.

The Code imposes an alternative minimum tax with respect to individuals on alternative minimum taxable income.

The Code provides that in the case of an insurance company subject to the tax imposed by Section 831 of the Code, the amount which otherwise would be taken into account as "losses incurred" under Section 832(b)(5) shall be reduced by an amount equal to the applicable percentage of the interest on the Bonds that is received or accrued during the taxable year.

Interest on the Bonds may be included in the income of a foreign corporation for purposes of the branch profits tax imposed by Section 884 of the Code. Under certain circumstances, interest on the Bonds may be subject to the tax on "excess net passive income" of Subchapter S corporations imposed by Section 1375 of the Code.

The above is not a comprehensive list of all federal tax consequences which may arise from the receipt of interest on the Bonds. The receipt of interest on the Bonds may otherwise affect the federal or State income tax liability of the recipient based on the particular taxes to which the recipient is subject and the particular tax status of other items or deductions. Bond Counsel expresses no opinion regarding any such consequences. All prospective purchasers of the Bonds are advised to consult their own tax advisors as to the tax consequences of, or tax considerations for, purchasing or holding the Bonds.

Legislative proposals

Bond Counsel's opinion is given as of its date and Bond Counsel assumes no obligation to update, revise, or supplement such opinion to reflect any changes in facts or circumstances or any changes in law that may hereafter occur. Proposals are regularly introduced in both the United States House of Representatives and the United States Senate that, if enacted, could alter or affect the tax-exempt status on municipal bonds. For example, legislation has been proposed that would, among other things, limit the amount of exclusions (including tax-exempt interest) or deductions that certain higher-income taxpayers could use to reduce their tax liability. The likelihood of adoption of this or any other such legislative proposal relating to tax-exempt bonds cannot be reliably predicted. If enacted into law, current or future proposals may have a prospective or retroactive effect and could affect the value or marketability of tax-exempt bonds (including the Bonds). Prospective purchasers of the Bonds should consult their own tax advisors regarding the impact of any such change in law.

NOT QUALIFIED TAX-EXEMPT OBLIGATIONS

The District will NOT designate the Bonds as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code, relating to the ability of certain financial institutions (within the meaning of Section 265(6)(5) of the Code) to deduct from income for federal income tax purposes, 80% of the interest expense that is allocable to carrying and acquiring tax-exempt obligations.

MUNICIPAL ADVISOR

Ehlers has served as municipal advisor to the District in connection with the issuance of the Bonds. The Municipal Advisor cannot participate in the underwriting of the Bonds. The financial information included in this Preliminary Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a municipal advisor. Ehlers makes no representation, warranty or guarantee regarding the accuracy or completeness of the information in this Preliminary Official Statement, and its assistance in preparing this Preliminary Official Statement should not be construed as a representation that it has independently verified such information.

MUNICIPAL ADVISOR AFFILIATED COMPANIES

BTSC and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, Colorado, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the District, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the District under an agreement separate from Ehlers.

INDEPENDENT AUDITORS

The basic financial statements of the District for the fiscal year ended June 30, 2023 have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., Minneapolis, Minnesota, independent auditors (the "Auditor"). The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Preliminary Official Statement.

RISK FACTORS

The following is a description of possible risks to holders of the Bonds without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

Taxes: The Bonds will be general obligations of the District, the ultimate payment of which rests in the District's ability to levy and collect sufficient taxes to pay debt service. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the District in time to pay debt service when due.

State Actions: Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the state may affect the overall financial condition of the District, the taxable value of property within the District, and the ability of the District to levy and collect property taxes.

Future Changes in Law: Various State and federal laws, regulations and constitutional provisions apply to the District and to the Bonds. The District can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the District or the taxing authority of the District.

Ratings; Interest Rates: In the future, the District's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Bonds for resale prior to maturity.

Tax Exemption: If the federal government or the State of Minnesota taxes all or a portion of the interest on municipal obligations, directly or indirectly, or if there is a change in federal or state tax policy, the value of the Bonds may fall for purposes of resale. Noncompliance following the issuance of the Bonds with certain requirements of the Code and covenants of the Award Resolution may result in the inclusion of interest on the Bonds in gross income of the recipient for United States income tax purposes or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to federal or State of Minnesota income taxation, retroactive to the date of issuance.

Continuing Disclosure: A failure by the District to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Bonds. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

Levy Limits: Minnesota school district tax levies for most purposes are subject to statutory limitations. No limit, however, is placed on the debt service levy, and districts are required to levy 105% of actual principal and interest requirements to allow for delinquencies. School districts receive a basic revenue amount per pupil unit from aid and levy proceeds in a variety of categorical state aids. They are also allowed to certify additional levies within limits for certain specified purposes. The State Department of Education and the applicable County Auditors review the levies of each school district to determine compliance with state levy limits.

State Economy; State Aids: State of Minnesota cash flow problems could affect local governments and possibly increase property taxes.

Book-Entry-Only System: The timely credit of payments for principal and interest on the Bonds to the accounts of the Beneficial Owners of the Bonds may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the District to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Bonds.

Economy: A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the District, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the District may have an adverse effect on the value of the Bonds in the secondary market.

Secondary Market for the Bonds: No assurance can be given that a secondary market will develop for the purchase and sale of the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Bonds at the request of the owners thereof. Prices of the Bonds as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Bonds. Such market value could be substantially different from the original purchase price.

Bankruptcy: The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Bonds will be similarly qualified.

Cybersecurity: The District is dependent on electronic information technology systems to deliver services. These systems may contain sensitive information or support critical operational functions which may have value for unauthorized purposes. As a result, the electronic systems and networks may be targets of cyberattack. There can be no assurance that the District will not experience an information technology breach or attack with financial consequences that could have a material adverse impact.

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Preliminary Official Statement and the Appendices hereto.

VALUATIONS

OVERVIEW

All non-exempt property is subject to taxation by local taxing districts. Exempt real property includes Indian lands, public property, and educational, religious and charitable institutions. Most personal property is exempt from taxation (except investor-owned utility mains, generating plants, etc.).

The valuation of property in Minnesota consists of three elements. (1) The estimated market value is set by city or county assessors. Not less than 20% of all real properties are to be appraised by local assessors each year. (2) The taxable market value is the estimated market value adjusted by all legislative exclusions. (3) The tax capacity (taxable) value of property is determined by class rates set by the State Legislature. The tax capacity rate varies according to the classification of the property. Tax capacity represents a percent of taxable market value.

The property tax rate for a local taxing jurisdiction is determined by dividing the total tax capacity or market value of property within the jurisdiction into the dollars to be raised from the levy. State law determines whether a levy is spread on tax capacity or market value. Major classifications and the percentages by which tax capacity is determined are:

Type of Property	2021/22	2022/23	2023/24
Residential homestead[1]	First $500,000 - 1.00% Over $500,000 - 1.25%	First $500,000 - 1.00% Over $500,000 - 1.25%	First $500,000 - 1.00% Over $500,000 - 1.25%
Agricultural homestead[1]	First $500,000 HGA - 1.00% Over $500,000 HGA - 1.25% First $1,900,000 - 0.50% [2] Over $1,900,000 - 1.00% [2]	First $500,000 HGA - 1.00% Over $500,000 HGA - 1.25% First $1,890,000 - 0.50% [2] Over $1,890,000 - 1.00% [2]	First $500,000 HGA - 1.00% Over $500,000 HGA - 1.25% First $2,150,000 - 0.50% [2] Over $2,150,000 - 1.00% [2]
Agricultural non-homestead	Land - 1.00% [2]	Land - 1.00% [2]	Land - 1.00% [2]
Seasonal recreational residential	First $500,000 - 1.00% [3] Over $500,000 - 1.25% [3]	First $500,000 - 1.00% [3] Over $500,000 - 1.25% [3]	First $500,000 - 1.00% [3] Over $500,000 - 1.25% [3]
Residential non-homestead:	1 unit - 1st $500,000 - 1.00% Over $500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City[4] - 1.25% Affordable Rental: First $174,000 - .75% Over $174,000 - .25%	1 unit - 1st $500,000 - 1.00% Over $500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City [4] - 1.25% Affordable Rental: First $100,000 - .75% Over $100,000 - .25%	1 unit - 1st $500,000 - 1.00% Over $500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City [4] - 1.25% Affordable Rental: First $100,000 - .75% Over $100,000 - .25%
Industrial/Commercial/Utility[5]	First $150,000 - 1.50% Over $150,000 - 2.00%	First $150,000 - 1.50% Over $150,000 - 2.00%	First $150,000 - 1.50% Over $150,000 - 2.00%

1 A residential property qualifies as "homestead" if it is occupied by the owner or a relative of the owner on the assessment date.

2 Applies to land and buildings. Exempt from referendum market value tax.

3 Exempt from referendum market value tax.

4 Cities of 5,000 population or less and located entirely outside the seven-county metropolitan area and the adjacent nine-county area and whose boundaries are 15 miles or more from the boundaries of a Minnesota city with a population of over 5,000.

5 The estimated market value of utility property is determined by the Minnesota Department of Revenue.

CURRENT PROPERTY VALUATIONS

2023/24 Economic Market Value	$9,900,622,262[1]
2023/24 Assessor's Estimated Market Value	
Real Estate	$9,410,102,200
Personal Property	37,213,900
Total Valuation	$9,447,316,100
2023/24 Net Tax Capacity	
Real Estate	$120,499,796
Personal Property	729,767
Net Tax Capacity	$121,229,563
Less:	
Captured Tax Increment Tax Capacity[2]	(2,578,581)
Fiscal Disparities Contribution[3]	(16,228,812)
Taxable Net Tax Capacity	$102,422,170
Plus: Fiscal Disparities Distribution[3]	7,591,536
Adjusted Taxable Net Tax Capacity	$110,013,706

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[1] According to the Minnesota Department of Revenue, the Assessor's Estimated Market Value (the "AEMV") for the District is about 95.52% of the actual selling prices of property most recently sold in the District. The sales ratio was calculated by comparing the selling prices with the AEMV. Dividing the AEMV of real estate by the sales ratio and adding the AEMV of personal property and utility, railroads and minerals, if any, results in an Economic Market Value ("EMV") for the District of $9,900,622,262.

[2] The captured tax increment value shown above represents the captured net tax capacity of tax increment financing districts in the District.

[3] Each community in the seven-county metropolitan area contributes 40% of the growth in its commercial-industrial property tax base to an area pool which is then distributed among the municipalities on the basis of population, special needs, etc. Each governmental unit makes a contribution and receives a distribution--sometimes gaining and sometimes contributing net tax capacity for tax purposes.

2023/24 NET TAX CAPACITY BY CLASSIFICATION

	2023/24 Net Tax Capacity	Percent of Total Net Tax Capacity
Residential homestead	$57,914,714	47.77%
Commercial/industrial	45,996,179	37.94%
Public utility	518,611	0.43%
Railroad operating property	138,728	0.11%
Non-homestead residential	15,931,564	13.14%
Personal property	729,767	0.60%
Total	$121,229,563	100.00%

TREND OF VALUATIONS

Levy Year	Assessor's Estimated Market Value	Assessor's Taxable Market Value	Net Tax Capacity[1]	Adjusted Taxable Net Tax Capacity[2]	Percent Increase/Decrease in Estimated Market Value
2019/20	$6,962,095,400	$6,796,407,027	$89,143,780	$81,291,443	8.00%
2020/21	7,412,290,300	7,254,782,873	95,588,999	86,641,110	6.47%
2021/22	7,699,751,900	7,552,383,639	98,662,183	88,802,056	3.88%
2022/23	8,706,363,000	8,582,444,937	110,970,677	100,360,722	13.07%
2023/24	9,447,316,100	9,330,967,340	121,229,563	110,013,706	8.51%

[1] Net Tax Capacity is before fiscal disparities adjustments and includes tax increment values.

[2] Adjusted Taxable Net Tax Capacity is after fiscal disparities adjustments and does not include tax increment values.

LARGEST TAXPAYERS

Taxpayer	Type of Property	2023/24 Net Tax Capacity	Percent of District's Total Net Tax Capacity
SVF CPC Eagan, LLC	Commercial	$1,695,452	1.40%
MV Eagan Ventures, LLC	Commercial	1,369,676	1.13%
Health Landlord (Minnesota), LLC	Commercial	1,218,009	1.00%
Grand Oak Minnesota Realty, LP	Commercial	1,060,347	0.87%
MVE Residential, LLC	Commercial	1,017,383	0.84%
Xcel Energy	Utility	988,467	0.82%
Inreit Properties, LLLP	Apartment	916,989	0.76%
MSP SLP Apartments, LLC	Commercial	895,634	0.74%
Minnesota Vikings Football, LLC	Commercial	688,014	0.57%
WSP Eagan, LLC	Commercial	640,430	0.53%
Total		$10,490,401	8.65%

District's Total 2023/24 Net Tax Capacity $121,229,563

Source: Current Property Valuations, Net Tax Capacity by Classification, Trend of Valuations and Largest Taxpayers have been furnished by Dakota County.

DEBT

DIRECT DEBT[1]

General Obligation Debt (see schedule following)

Total G.O. debt secured by taxes[2] (includes the Bonds, as defined herein)* $143,110,000

*Preliminary, subject to change.

Other Obligations - Cooperative District/Joint Governmental Obligations

The District is a member of Intermediate District No. 917, an intermediate school district authorized by Minnesota law to provide participating school districts with vocational, technical, and special education services. The District has a contractual obligation to make a portion of outstanding debt service payments, along with other Member Districts. The District's share of the total fiscal year 2024-25 payments on the obligations is estimated to be $61,273.04.

[1] Outstanding debt is as of the dated date of the Bonds.

DEBT PAYMENT HISTORY

The District has no record of default in the payment of principal and interest on its debt.

FUTURE FINANCING

The District has plans to issue a capital lease in the amount of approximately $1,743,000 to finance transportation vehicles in the next 12 months.

STATE AID FOR DEBT SERVICE

The Minnesota Debt Service Equalization program provides state aid to finance a portion of the principal and interest payments on voter approved school building bonds. Bonds and Certificates that are not eligible for the program include all alternative facilities bonds, facilities maintenance bonds, capital facilities bonds, OPEB bonds, building bonds with relatively short maturities, and Certificates of Participation (COPs).

Under the Debt Service Equalization Formula (the Formula) adopted by the 2001 Minnesota State Legislature, each school district is responsible for the amount of its qualifying annual debt service which is equal to 15.74% of its Adjusted Net Tax Capacity (ANTC). The District does not currently qualify for debt service equalization aid.

In addition to debt service equalization aid, some school districts will qualify for state Long Term Facilities Maintenance Aid to finance a portion of the payments on Alternative Facilities Bonds and Facilities Maintenance Bonds, pursuant to the Long Term Facilities Maintenance Revenue program approved by the State in 2015. If any aid is received, it is deposited into the school district's debt service fund and must be used for payments on the bonds; any payment of state aid into the debt service fund causes a reduction in the tax levy for Alternative Facilities Bonds and Facilities Maintenance Bonds. The amount of aid received in the debt service fund will vary each year, depending on a number of factors. The District does not currently qualify for Long Term Facilities Maintenance Aid in the debt service fund.

Some school districts will also receive aid for debt service payments through the state School Building Bond Agricultural Credit, which is paid to school districts to offset a portion of certain bond levies (Minnesota Statutes, Section 273.1387). For taxes payable in 2023, and thereafter, the reimbursement percentage for each qualifying property is 70% of the property's eligible net tax capacity multiplied by the school debt tax rate determined under Minnesota Statutes, Section 275.08, subdivision 1b. The school building bond agricultural credit applies to farmland, excluding the house, garage and one acre, and to rural vacant land and managed forest land. The District does not currently qualify for the Agricultural Credit.

BONDED DEBT LIMIT

Minnesota Statutes, Section 475.53, subdivision 4, presently limits the "net debt" of a school district to 15% of the estimated market value of all taxable property situated within its corporate limits. The estimated market value of property within a district, on which its debt limit is based, is (a) the value certified by the county auditors, or (b) this value divided by the ratio certified by the commissioner of revenue, whichever results in a higher value. The current debt limit of the District is computed as follows:

2023/24 Economic Market Value	$9,900,622,262
Multiply by 15%	0.15
Statutory Debt Limit	$1,485,093,339
Less: Long-Term Debt Outstanding Being Paid Solely from Taxes (includes the Bonds)*	(143,110,000)
Unused Debt Limit*	$1,341,983,339

*Preliminary, subject to change.

Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota
Schedule of Bonded Indebtedness
General Obligation Debt Secured by Taxes
(As of 08/29/2024)

	School Building Bonds Series 2015A	School Building Bonds Series 2018A	School Building Refunding Bonds Series 2021A	Facilities Maintenance Bonds Series 2022A	Facilities Maintenance Bonds Series 2024A
Dated	02/12/2015	07/12/2018	11/04/2021	03/03/2022	08/29/2024
Amount	$3,275,000	$115,760,000	$9,640,000	$9,995,000	$16,090,000*
Maturity	02/01	02/01	02/01	02/01	02/01

Fiscal Year Ending	2015A Principal	2015A Interest	2018A Principal	2018A Interest	2021A Principal	2021A Interest	2022A Principal	2022A Interest	2024A Principal	2024A Estimated Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending
2025	660,000	6,600	725,000	2,179,661	3,405,000	85,125	585,000	141,925	0	0	5,375,000	2,413,311	7,788,311	137,735,000	3.76%	2025
2026			5,210,000	4,323,073			605,000	260,450	135,000	1,058,151	5,950,000	5,641,674	11,591,674	131,785,000	7.91%	2026
2027			5,460,000	4,062,573			630,000	236,250	725,000	737,263	6,815,000	5,036,085	11,851,085	124,970,000	12.68%	2027
2028			5,735,000	3,789,573			655,000	211,050	735,000	701,013	7,125,000	4,701,635	11,826,635	117,845,000	17.65%	2028
2029			5,965,000	3,560,173			680,000	184,850	825,000	664,263	7,470,000	4,409,285	11,879,285	110,375,000	22.87%	2029
2030			6,200,000	3,321,573			710,000	157,650	870,000	623,013	7,780,000	4,102,235	11,882,235	102,595,000	28.31%	2030
2031			6,390,000	3,135,573			735,000	129,250	910,000	579,513	8,035,000	3,844,335	11,879,335	94,560,000	33.92%	2031
2032			6,580,000	2,943,873			765,000	99,850	960,000	534,013	8,305,000	3,577,735	11,882,735	86,255,000	39.73%	2032
2033			6,800,000	2,721,798			780,000	84,550	1,010,000	486,013	8,590,000	3,292,360	11,882,360	77,665,000	45.73%	2033
2034			7,040,000	2,483,798			800,000	68,950	1,060,000	435,513	8,900,000	2,988,260	11,888,260	68,765,000	51.95%	2034
2035			7,320,000	2,202,198			815,000	52,950	1,110,000	382,513	9,245,000	2,637,660	11,882,660	59,520,000	58.41%	2035
2036			7,615,000	1,909,398			830,000	36,650	1,165,000	327,013	9,610,000	2,273,060	11,883,060	49,910,000	65.12%	2036
2037			7,885,000	1,639,065			845,000	19,013	1,210,000	280,413	9,940,000	1,938,490	11,878,490	39,970,000	72.07%	2037
2038			8,170,000	1,355,205					1,260,000	232,013	9,430,000	1,587,218	11,017,218	30,540,000	78.66%	2038
2039			8,465,000	1,057,000					1,315,000	178,463	9,780,000	1,235,463	11,015,463	20,760,000	85.49%	2039
2040			8,805,000	718,400					1,370,000	122,575	10,175,000	840,975	11,015,975	10,585,000	92.60%	2040
2041			9,155,000	366,200					1,430,000	64,350	10,585,000	430,550	11,015,550	0	100.00%	2041
	660,000	6,600	113,520,000	41,769,129	3,405,000	85,125	9,435,000	1,683,388	16,090,000	7,406,089	143,110,000	50,950,330	194,060,330			

* Preliminary, subject to change.

OVERLAPPING DEBT[1]

Taxing District	2023/24 Taxable Net Tax Capacity	% In District	Total G.O. Debt[2]	District's Proportionate Share
Cities of:				
Eagan	$135,202,173	25.9113%	$52,101,000	$13,500,046
Inver Grove Heights	59,230,303	1.0723%	23,250,000	249,310
Lilydale	2,569,479	100.0000%	1,965,000	1,965,000
Mendota Heights	33,169,353	100.0000%	18,535,000	18,535,000
Sunfish Lake	3,017,922	100.0000%	1,320,000	1,320,000
West St. Paul	27,413,914	100.0000%	32,910,000	32,910,000
Special District of:				
Metropolitan Council	5,750,072,832	1.7812%	191,435,000[3]	3,409,840
District's Share of Total Overlapping Debt				$71,889,196

DEBT RATIOS

	G.O. Debt	Debt/Economic Market Value $9,900,622,262	Debt/ Per Capita 46,148[4]
Direct G.O. Debt Being Paid from Taxes*	$143,110,000	1.45%	$3,101.11
District's Share of Total Overlapping Debt	$71,889,196	0.73%	$1,557.80
Total*	$214,999,196	2.17%	$4,658.91

*Preliminary, subject to change.

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1 Overlapping debt is as of the dated date of the Bonds. Only those taxing jurisdictions with general obligation debt outstanding are included in this section. It does ***not*** include non-general obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates of indebtedness.

2 Outstanding debt is based on information in Official Statements obtained on EMMA and the Municipal Advisor's records.

3 The above debt includes all outstanding general obligation debt supported by taxes of the Metropolitan Council. The Council also has general obligation wastewater revenue, grant anticipation notes and certificates of participation outstanding all of which are supported entirely by revenues and have not been included in the overlapping debt or debt ratios sections.

4 Estimated 2023 population.

TAX LEVIES, COLLECTION AND RATES

TAX LEVIES AND COLLECTIONS

Tax Year	Net Tax Levy[1]	Total Collected Following Year	Collected to Date	% Collected
2019/20	$27,493,504	$27,316,313	$27,485,085	99.97%
2020/21	28,054,462	27,819,262	27,989,783	99.77%
2021/22	27,334,367	27,168,080	27,273,057	99.78%
2022/23	26,405,034	26,279,298	26,317,014	99.67%
2023/24	33,701,489	In process of collection		

Property taxes are collected in two installments in Minnesota--the first by May 15 and the second by October 15.[2] Mobile home taxes are collectible in full by August 31. Minnesota Statutes require that levies (taxes and special assessments) for debt service be at least 105% of the actual debt service requirements to allow for delinquencies.

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1 This reflects the Final Levy Certification of the District after all adjustments have been made.

2 Second half tax payments on agricultural property are due on November 15th of each year.

TAX CAPACITY RATES[1]

	2019/20	2020/21	2021/22	2022/23	2023/24
I.S.D. No. 197 (West St. Paul-Mendota Heights-Eagan)	22.125%	21.900%	20.391%	17.067%	17.391%
Dakota County	24.133%	22.716%	21.630%	18.816%	18.323%
City of Eagan	35.262%	36.333%	36.119%	33.566%	33.585%
City of Inver Grove Heights	51.037%	50.590%	51.925%	48.814%	50.132%
City of Lilydale	26.130%	25.889%	24.826%	24.390%	24.294%
City of Mendota	30.252%	29.374%	27.020%	24.974%	28.265%
City of Mendota Heights	39.972%	39.334%	41.306%	39.184%	39.141%
City of Sunfish Lake	28.528%	28.410%	28.529%	21.814%	26.658%
City of West St. Paul	70.106%	69.427%	70.684%	67.362%	64.708%
Dakota County CDA	1.469%	1.375%	1.391%	1.176%	1.309%
Metropolitan Council	0.606%	0.635%	0.649%	0.564%	0.620%
Mosquito Control	0.406%	0.384%	0.372%	0.325%	0.315%
Transit District	1.150%	1.038%	0.969%	0.849%	0.750%
Referendum Market Value Rates:					
I.S.D. No. 197 (West St. Paul-Mendota Heights-Eagan)	0.15911%	0.14432%	0.14099%	0.12150%	0.17014%
City of Eagan	0.01159%	N/A	N/A	N/A	N/A
City of Mendota Heights	0.01061%	0.01011%	0.00711%	N/A	N/A

Source: Tax Levies and Collections and Tax Capacity Rates have been furnished by Dakota County.

THE ISSUER

EMPLOYEES

The District is governed by an elected school board and employs a staff of 893, including 420 non-licensed employees and 473 licensed employees (440 of whom are teachers). The District provides education for 5,070 students in grades kindergarten through twelve.

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[1] After reduction for state aids. Does not include the statewide general property tax against commercial/industrial, non-homestead resorts and seasonal recreational residential property.

PENSIONS; UNIONS

Teachers' Retirement Association (TRA)

All teachers employed by the District are covered by defined benefit pension plans administered by the State of Minnesota Teachers Retirement Association (TRA). TRA members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. These plans are established and administered in accordance with Minnesota Statutes, Chapters 354 and 356, as amended.

Public Employees' Retirement Association (PERA)

All full-time and certain part-time employees of the District (other than those covered by TRA) are covered by a defined benefit plan administered by the Public Employees' Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF) which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356, as amended.

Recognized and Certified Bargaining Units

Bargaining Unit	Expiration Date of Current Contract
Teachers	June 30, 2025
Paraprofessionals	June 30, 2025
Bus Drivers	June 30, 2025
Food Service	June 30, 2025
Buildings & Grounds	June 30, 2025
Secretaries	June 30, 2025
Machinists	June 30, 2025
Principals	June 30, 2025

POST EMPLOYMENT BENEFITS

The District has obligations for some post-employment benefits for its employees. Accounting for these obligations is dictated by Governmental Accounting Standards Board Statement No. 75 (GASB 75). The District 's most recent Audited Financial Statements (Audit) shows a total OPEB liability of $11,755,587 as of June 30, 2023. In December of 2008, the District issued $11,070,000 in OPEB Bonds to fund an irrevocable trust. As of June 30, 2023, the net position of the trust was $5,003,548. Future OPEB costs will be paid partially from the trust and partially from operating funds.

Source: The District's most recent Audit.

STUDENT BODY

The number of students enrolled for the past four years and for the current year have been as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2019/20	477	2,474	2,224	5,175
2020/21	426	2,349	2,245	5,020
2021/22	478	2,274	2,209	4,961
2022/23	481	2,289	2,196	4,966
2023/24	482	2,307	2,281	5,070

Enrollments for the next three years are projected to be as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2024/25	451	2,288	2,457	5,196
2025/26	451	2,288	2,457	5,196
2026/27	451	2,288	2,457	5,196
2027/28	451	2,288	2,457	5,196

SCHOOL BUILDINGS

School Building	Year Constructed	Years of Additions/ Remodelings
Garlough Elementary	1957	2006, 2020
Mendota Elementary	1956	2006, 2021
Moreland Elementary	1964	2007,2020
Pilot Knob Elementary	1969	2006, 2020
Somerset Elementary	1936	2007, 2021
Friendly Hills Middle School	1996	2020
Heritage Middle School	1996	2007, 2021
Two Rivers High School	1970	2007, 2021

LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the District or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

MUNICIPAL BANKRUPTCY

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

Currently there is no statutory authority for Minnesota school districts to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future while the Bonds are outstanding; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the District to file for relief under Chapter 9; or (c) whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. Such action could impact the rights of holders of the Bonds. Such modifications could be adverse to holders of the Bonds and there could ultimately be no assurance that holders of the Bonds would be paid in full or in part on the Bonds.

FUNDS ON HAND (as of May 30, 2024)

Fund	**Total Cash and Investments**
General	$3,064,751
Food Service	1,359,607
Community Service	2,254,941
Debt Service	803,688
Building/Construction	28,927
Trust & Agency	406,902
Internal Service	8,127,422
Total Funds on Hand	$16,046,237

SUMMARY GENERAL FUND INFORMATION

The following are summaries of the revenues and expenditures and fund balances for the District's General Fund. These summaries are not purported to be the complete audited financial statements of the District, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the District. Copies of the complete statements are available upon request. Appendix A includes the 2023 audited

COMBINED STATEMENT	2021 Audited	2022 Audited	2023 Audited	2023-24 Revised Budget[1]	2024-25 Adopted Budget[2]
Revenues					
Local property taxes	$19,548,280	$20,585,572	$19,813,861	$18,220,352	$24,362,735
Investment earnings (losses)	29,283	(961)	265,246	400,000	125,000
Other	1,427,813	2,010,576	1,794,617	1,180,500	1,065,000
State sources	54,011,169	53,414,413	56,889,660	63,974,791	66,792,476
Federal sources	4,987,923	7,790,681	6,297,827	2,380,897	2,300,000
Total Revenues	$80,004,468	$83,800,281	$85,061,211	$86,156,540	$94,645,210
Expenditures					
Current:					
Administration	$2,765,626	$2,904,528	$3,004,498	$3,069,881	$3,030,680
District support services	1,536,946	1,553,947	1,634,602	1,542,209	1,584,693
Elementary and secondary regular instruction	33,884,644	37,977,967	37,946,537	39,639,517	41,467,040
Vocational education instruction	589,325	619,851	603,376	249,870	303,414
Special education instruction	15,912,876	16,613,147	17,717,039	17,431,607	20,748,254
Community education services	61,630	61,481	65,386	30,135	62,159
Instructional support services	7,648,322	7,961,078	6,894,842	6,507,487	6,882,840
Pupil support services	6,698,751	9,198,228	9,891,505	9,108,836	9,473,142
Sites and buildings	9,404,705	7,302,605	6,949,695	8,193,954	7,978,817
Fiscal and other fixed cost programs	246,367	277,485	320,995	405,000	334,750
Debt service	972,501	1,665,692	1,665,329	543,739	841,000
Total Expenditures	$79,721,693	$86,136,009	$86,693,804	$86,722,235	$92,706,789
Excess of revenues over (under) expenditures	282,775	(2,335,728)	(1,632,593)	(565,695)	1,938,421
Other Financing Sources (Uses)					
Capital leases issued	$906,558	$0	$0	$0	$0
Debt issued	0	837,797	0	0	0
Insurance recovery	0	8,434	57,439	10,000	0
Transfers in	0	0	0	0	0
Transfers (out)	(273,333)	0	0	0	0
Total Other Financing Sources (Uses)	633,225	846,231	57,439	10,000	0
Net changes in Fund	$916,000	($1,489,497)	($1,575,154)	(555,694)	$1,938,421
General Fund Balance July 1	10,463,709	11,379,709	9,890,212		
Change in accounting principle	0	0	0		
Residual Equity Transfer in (out)	0	0	0		
General Fund Balance June 30	$11,379,709	$9,890,212	$8,315,058		
DETAILS OF JUNE 30 FUND BALANCE					
Nonspendable	$458,167	$361,665	$342,409		
Restricted	2,466,068	3,005,175	3,383,684		
Assigned	0	1,088,076	377,604		
Unassigned	8,455,474	5,435,296	4,211,361		
Total	$11,379,709	$9,890,212	$8,315,058		

Note: In an election held on November 7, 2023, District voters approved additional operating referendum authority of $731 per pupil for ten years, resulting in an annual increase in general fund revenue of approximately $4 million, beginning with fiscal year 2024-25.

1 The 2024-25 budget was revised on June 3, 2024.

2 The 2025-26 budget was adopted on June 3, 2024.

GENERAL INFORMATION

LOCATION

The District, with a 2020 U.S. Census population of 45,326 and a 2023 population estimate of 46,148, and comprising an area of 17,280 acres, is adjacent to St. Paul, Minnesota.

LARGER EMPLOYERS[1]

Larger employers in the District include the following:

Firm	Type of Business/Product	Estimated No. of Employees
Blue Cross Blue Shield Minnesota	Health insurance provider	3,000
EcoLab, Inc.	Cleaning and health safety products	1,000
I.S.D. No. 197 (West St. Paul-Mendota Heights-Eagan)	Elementary and secondary education	893
Dakota County-Northern Service Center	County government and services	744
Conveyco Inc.	Transportation services	600
Target	Retail	375
Walmart	Discount retail	360
Southview Acres Health Care	Nursing home	340
Lloyd's Barbeque Co LLC	Meat products manufacturers	210
Superclean Brands LLC	Sanitation good manufacturing	200

Source: Data Axle Reference Solutions, written and telephone survey, and the Minnesota Department of Employment and Economic Development.

[1] This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above.

U.S. CENSUS DATA

Population Trend: The District

2010 U.S. Census population	42,099
2020 U.S. Census population	45,326
Percent of Change 2010 - 2020	7.67%
2023 State Demographer Estimate	46,148

Income and Age Statistics

	The District	Dakota County	State of Minnesota	United States
2022 per capita income	$51,077	$48,894	$44,947	$41,261
2022 median household income	$83,879	$101,360	$84,313	$75,149
2022 median family income	$112,816	$124,610	$107,072	$92,646
2022 median gross rent	$1,350	$1,410	$1,178	$1,268
2022 median value owner occupied units	$324,100	$341,200	$286,800	$281,900
2022 median age	40.1 yrs.	38.4 yrs.	38.5 yrs.	38.5 yrs.

	State of Minnesota	United States
District % of 2022 per capita income	113.64%	123.79%
District % of 2022 median family income	105.36%	121.77%

Source: 2010 and 2020 Census of Population and Housing, and 2022 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (https://data.census.gov) and Minnesota State Demographer (https://mn.gov/admin/demography/data-by-place/school-district-data.jsp).

EMPLOYMENT/UNEMPLOYMENT DATA

Rates are not compiled for individual communities within counties.

	Average Employment	Average Unemployment	
Year	Dakota County	Dakota County	State of Minnesota
2020	229,771	6.3%	6.3%
2021	229,944	3.5%	3.7%
2022	235,800	2.3%	2.7%
2023	237,392	2.6%	2.8%
2024, June	236,554	2.4%	3.8%

Source: Minnesota Department of Employment and Economic Development.

APPENDIX A

FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the District's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The District has not requested or engaged the Auditor to perform, and the Auditor has not performed, any additional examination, assessments, procedures or evaluation with respect to such financial statements since the date thereof or with respect to this Preliminary Official Statement, nor has the District requested that the Auditor consent to the use of such financial statements in this Preliminary Official Statement. Although the inclusion of the financial statements in this Preliminary Official Statement is not intended to demonstrate the fiscal condition of the District since the date of the financial statements, in connection with the issuance of the Bonds, the District represents that there have been no material adverse changes in the financial position or results of operations of the District, nor has the District incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

INDEPENDENT SCHOOL DISTRICT NO. 197
WEST ST. PAUL – MENDOTA HEIGHTS – EAGAN,
MINNESOTA

Financial Statements and
Supplementary Information

Year Ended
June 30, 2023

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INDEPENDENT SCHOOL DISTRICT NO. 197

Table of Contents

Table of Contents (continued)

INTRODUCTORY SECTION

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INDEPENDENT SCHOOL DISTRICT NO. 197

School Board and Administration
as of June 30, 2023

SCHOOL BOARD

	Board Position
Joanne Mansur	Board Chair
Sarah Larsen	Vice Chair/Clerk
Byron Schwab	Treasurer
Brenda Corbett	Member
Marcus Hill	Member
Terry Stamman	Member
Jon Vaupel	Member

ADMINISTRATION

Peter Olson-Skog	Superintendent
Peter Mau	Assistant Superintendent
Brian Schultz	Director of Finance
Cari Jo Drewitz	Director of Curriculum, Instruction, and Assessment
Lisa Grathen	Director of Community Education
Mark Fortman	Director of Operations
Tye Michaels	Director of Human Resources
Dave Sandum	Director of Technology
Sara Lein	Director of Special Education

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FINANCIAL SECTION

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PRINCIPALS
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 197
West St. Paul – Mendota Heights – Eagan, Minnesota

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

OPINIONS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Independent School District No. 197 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

BASIS FOR OPINIONS

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

Malloy, Montague, Karnowski, Radosevich & Co., P.A.
5353 Wayzata Boulevard • Suite 410 • Minneapolis, MN 55416 • Phone: 952-545-0424 • Fax: 952-545-0569 • www.mmkr.com

RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)

REQUIRED SUPPLEMENTARY INFORMATION

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

SUPPLEMENTARY INFORMATION

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and UFARS Compliance Table are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

OTHER INFORMATION

Management is responsible for the other information included in the annual report. The other information comprises the introductory and other district information sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

PRIOR YEAR COMPARATIVE INFORMATION

We have previously audited the District's 2022 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 30, 2022. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2022 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
December 29, 2023

This section of Independent School District No. 197's (the District) financial statements presents management's discussion and analysis (MD&A) of the District's financial performance during the fiscal year ended June 30, 2023. Please read it in conjunction with the other components of the District's financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources at June 30, 2023 by $17,453,623 (net position deficit). The District's total net position increased by $9,339,857 during the fiscal year ended June 30, 2023.

- The General Fund's total fund balance (under the governmental fund presentation) decreased $1,575,154 from the prior year, compared to a $1,715,124 decrease planned in the budget.

- The Capital Projects – Building Construction Fund had a year-end fund balance of $1,575,806, decreasing by $8,591,597 as the District spent proceeds down from previously issued debt.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the financial statements consists of the following parts:

- Independent Auditor's Report;

- MD&A;

- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;

- Required supplementary information; and

- Supplementary information, consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.

- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aid and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major funds," rather than the District as a whole. Funds (such as the Food Service Special Revenue Fund and Community Service Special Revenue Fund) that do not meet the threshold to be classified as major funds are called "nonmajor funds." Detailed financial information for nonmajor funds can be found in the supplementary information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. The internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for the self-insurance activities of the District's employees' medical and dental claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

Table 1
Summary Statement of Net Position
as of June 30, 2023 and 2022

	2023	2022
Assets		
Current and other assets	$ 51,506,678	$ 64,548,594
Capital assets, net of depreciation/amortization	176,514,098	174,330,030
Total assets	$ 228,020,776	$ 238,878,624
Deferred outflows of resources		
Pension plan deferments	$ 19,149,107	$ 21,188,716
OPEB plan deferments	1,225,937	1,130,602
Total deferred outflows of resources	$ 20,375,044	$ 22,319,318
Liabilities		
Current and other liabilities	$ 10,925,333	$ 12,224,238
Long-term liabilities, including due within one year	215,328,342	191,846,932
Total liabilities	$ 226,253,675	$ 204,071,170
Deferred inflows of resources		
Property taxes levied for subsequent year	$ 26,750,851	$ 27,945,323
Lease revenue for subsequent year	769,186	775,837
Pension plan deferments	10,461,208	52,784,805
Deferred charges on refunding	621,402	1,087,453
OPEB plan deferments	993,121	1,326,834
Total deferred inflows of resources	$ 39,595,768	$ 83,920,252
Net position		
Net investment in capital assets	$ 32,521,576	$ 32,217,531
Restricted	4,989,566	4,535,056
Unrestricted	(54,964,765)	(63,546,067)
Total net position	$ (17,453,623)	$ (26,793,480)

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation/amortization amounts. A conservative versus liberal approach to depreciation/amortization estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. The other major factors in determining net position as compared to fund balances are the liabilities for long-term severance, pensions, and other post-employment benefits, which impact the unrestricted portion of net position.

The change in unrestricted net position was due to decreases in the District's General Fund balance, internal service fund net position, and changes in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans. This also contributed to the change in deferred outflows of resources, deferred inflows of resources, and long-term liabilities. The decline in current and other assets is from the spend down of bond proceeds in the Capital Projects – Building Construction Fund on long-term facilities maintenance (LTFM) projects.

Table 2 presents a condensed version of the Statement of Activities of the District:

Table 2
Summary Statement of Activities
for the Years Ended June 30, 2023 and 2022

	2023	2022
Revenues		
Program revenues		
Charges for services	$ 3,648,690	$ 2,265,902
Operating grants and contributions	19,997,745	18,298,451
General revenues		
Property taxes	30,389,982	30,982,518
General grants and aids	47,733,253	48,292,314
Other	2,056,497	2,090,129
Total revenues	103,826,167	101,929,314
Expenses		
Administration	2,552,084	2,853,664
District support services	1,729,059	1,526,049
Elementary and secondary regular instruction	31,636,211	38,069,764
Vocational education instruction	470,113	612,009
Special education instruction	15,457,272	16,365,753
Community education instruction	65,386	61,481
Instructional support services	6,388,730	7,805,496
Pupil support services	9,988,053	9,230,044
Sites and buildings	8,508,580	7,447,104
Fiscal and other fixed cost programs	353,185	353,418
Food service	3,174,962	3,587,627
Community service	4,831,527	4,299,169
Depreciation/amortization not included in other functions	4,902,417	3,576,624
Interest and fiscal charges	4,428,731	4,813,226
Total expenses	94,486,310	100,601,428
Change in net position	9,339,857	1,327,886
Net position – beginning	(26,793,480)	(28,121,366)
Net position – ending	$ (17,453,623)	$ (26,793,480)

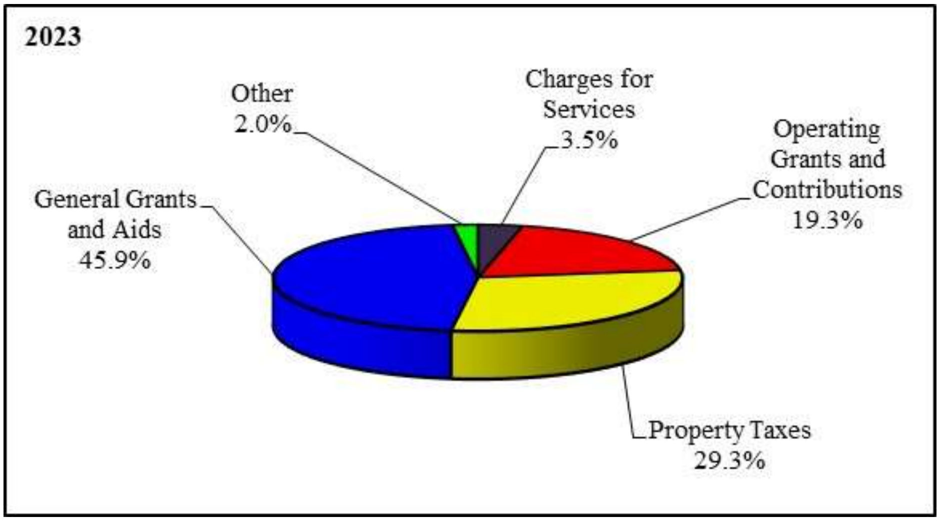
This statement is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation/amortization expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

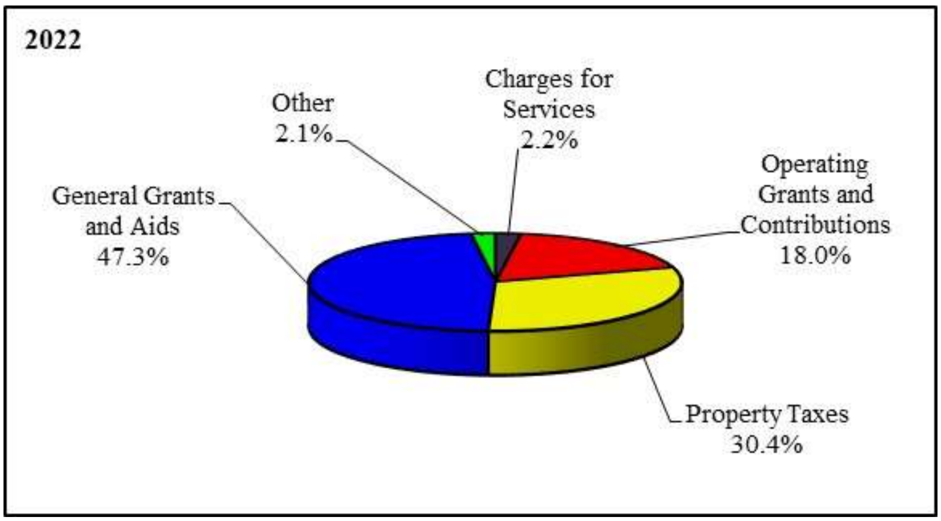
Government-wide revenues for fiscal year 2023 were $1,896,853 higher than last year. The increase is due to state aid funding improvements and improved investment earnings.

Government-wide expenses decreased by $6,115,118 from the prior year. Changes in the pension expense reported by the District for its proportionate shares of the PERA and TRA state-wide pension plans were the primary reason for this decrease.

Figures A and B show further analysis of these revenue sources and expense functions:

Figure A – Sources of Revenues for Fiscal Years 2023 and 2022

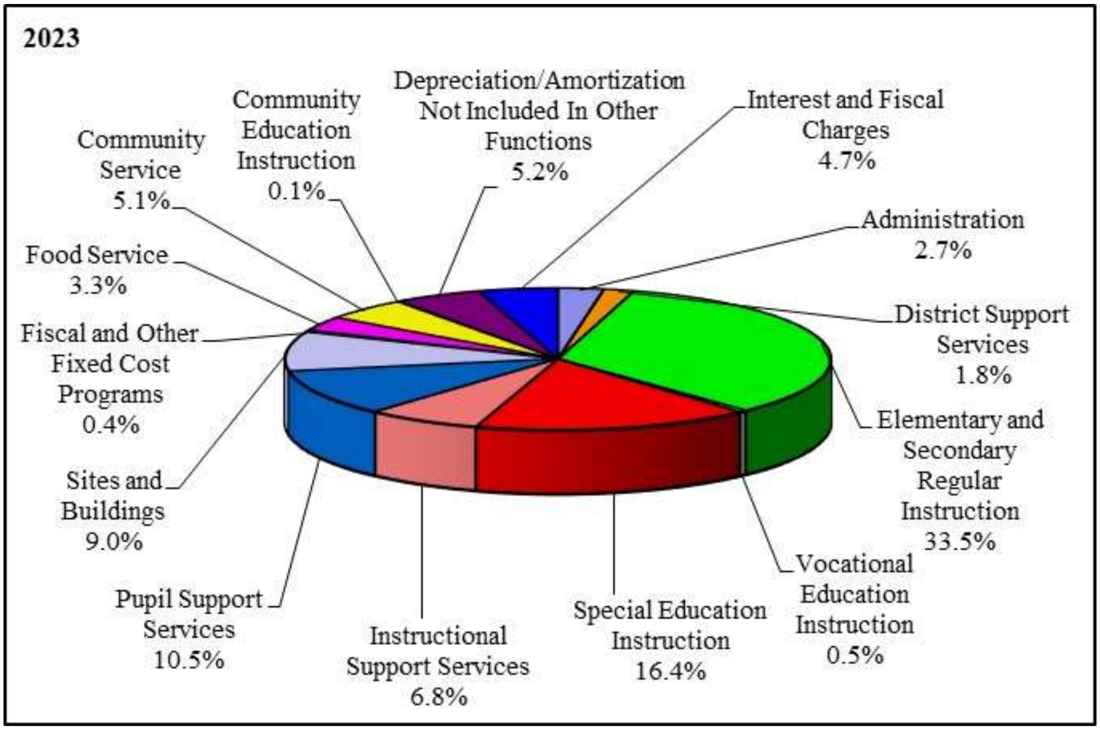


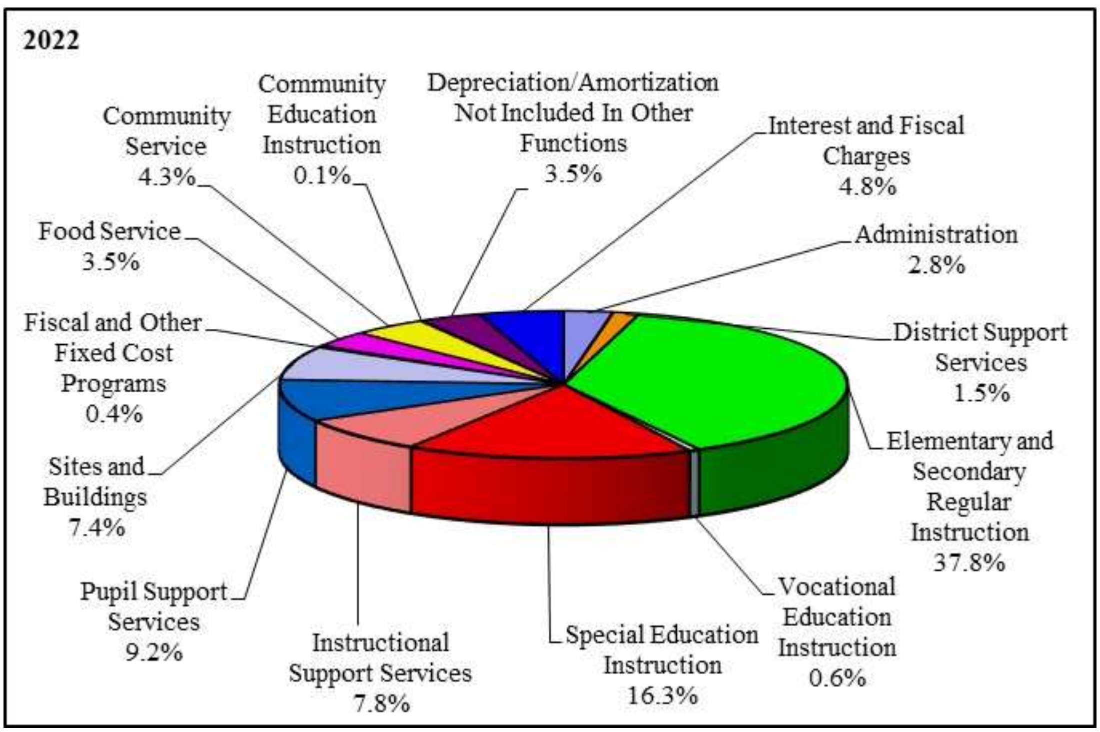


The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B – Expenses for Fiscal Years 2023 and 2022





The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services, are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances in each of the District's governmental funds:

Table 3
Governmental Fund Balances
as of June 30, 2023 and 2022

	2023	2022	Change
Major funds			
General	$ 8,315,058	$ 9,890,212	$ (1,575,154)
Capital Projects – Building Construction	1,575,806	10,167,403	(8,591,597)
Debt Service	2,419,474	2,455,936	(36,462)
Nonmajor funds			
Food Service Special Revenue	366,256	584,501	(218,245)
Community Service Special Revenue	831,027	672,399	158,628
Total governmental funds	$ 13,507,621	$ 23,770,451	$ (10,262,830)

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance, which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2023, the District's governmental funds reported combined fund balances of $13,507,621, a decrease of $10,262,830, in comparison with the prior year. Approximately 31.2 percent of this amount, $4,211,361, constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, assigned, or restricted to indicate that it is: 1) not in spendable form ($393,648), 2) assigned for subsequent year budget ($377,604), or 3) restricted for particular purposes ($8,525,008).

ANALYSIS OF THE GENERAL FUND

Table 4 summarizes the amendments to the General Fund budget:

Table 4
General Fund
Budget

	Original Budget	Final Budget	Change	Percent Change
Revenue and other financing sources	$ 80,371,919	$ 82,919,511	$ 2,547,592	3.2%
Expenditures	$ 81,459,995	$ 84,634,635	$ 3,174,640	3.9%

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended the budget for known significant changes in circumstances, such as: updated enrollment estimates, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

Table 5
General Fund
Operating Results

		Over (Under) Final Budget		Over (Under) Prior Year	
	2023 Actual	Amount	Percent	Amount	Percent
Revenue	$ 85,061,211	$ 2,151,700	2.6%	$ 1,260,930	1.5%
Expenditures	86,693,804	2,059,169	2.4%	$ 557,795	0.6%
Excess (deficiency) of revenue over expenditures	(1,632,593)	92,531			
Other financing sources (uses)	57,439	47,439	474.4%	$ (788,792)	(93.2%)
Net change in fund balances	$ (1,575,154)	$ 139,970			

The fund balance of the General Fund decreased $1,575,154, compared to a decrease of $1,715,124 approved in the final budget.

Other financing sources were lower in the current year , the result of the issuance of financed purchases in the prior fiscal year.

Significant budget variances include the following:

Type	Approximate Amount	Reason
Revenue		
Local	$ 472,000	Fees and admissions, investment earnings and donations came in higher than budget estimates.
State sources	$ 261,000	Pension benefits pass-through of financing sources received from the state of Minnesota were not budgeted for.
	$ 711,000	Current year estimates for general education and special education aid came in higher than budget estimates.
Expenditures		
Salaries and benefits	$ 390,000	Spending came in slightly over budget estimates for salaries and benefits mainly, with COVID-19 grant spending. The District had grant funding to cover overage.
Purchased services	$ 806,000	Contracted bussing costs were significantly higher than estimated in the budget, due to higher costs from contractors and more routes than usual.
Supplies and materials	$ 572,000	Spending came in over budget estimates for curriculum adoption materials, rebranding, and technology costs (mainly cyber security improvements) that were not anticipated.
Capital expenditures	$ (645,000)	Spending in the District's Long-Term Facilities Maintenance (LTFM) Programs came in under budget. Funds will carry over to future years for deferred maintenance projects.
Other	$ 261,000	Direct aid is included in expenditures related to the pass-through of pension costs, which were not budgeted.

Significant changes from the prior year include the following:

Type	Approximate Amount	Reason
Revenue		
Property taxes	$ (956,000)	A decrease in the tax levy, due to a one-time asbestos abatement project that was part of the LTFM Program in the prior year.
State sources	$ 3,537,000	An increase in general education aid (increased enrollment and increase in formula allowance) and a significant increase in special education aid (higher costs and significant increase in transportation).
Federal sources	$ (1,493,000)	Significant decrease in federal aid, due to COVID-19 pandemic funding coming to an end. Higher grant spending in the prior year.
Investment earnings	$ 266,000	Significant increase in rates of return on district investments, due to current market conditions.
Expenditures		
Salaries	$ 1,465,000	Increased staffing costs, due to negotiated contract increases.
Benefits	$ 936,000	Increases in benefits tied to salary increases and premium increases in the District's health insurance program.
Purchased services	$ 605,000	Contracted bussing costs were significantly higher than the prior year, due to higher costs from contractors and more routes compared to the prior year.
Supplies and materials	$ (842,000)	Textbook costs higher in prior year, due to a new curriculum adoption and significantly higher grant spending for technology devices and air filters that did not occur this year.
Capital expenditures	$ (1,740,000)	Reduced spending in the LTFM Program, due to issuance of a facility maintenance bond in the prior year. Also, the District had a large technology lease in the prior year, that was off-set by other financing sources.

ANALYSIS OF OTHER FUNDS

Food Service Special Revenue Fund – The Food Service Special Revenue Fund ended the year with expenditures exceeding revenues, decreasing fund balance by $218,245.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing fund balance by $158,628.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund ended the year with expenditures exceeding revenues, decreasing fund balance by $8,591,597. This was mainly the result spending down proceeds from previously issued bonds.

Debt Service Fund – The Debt Service Fund is controlled in accordance with each outstanding debt issue's financing plan. The restricted fund balance in this fund at June 30, 2023 is available to pay outstanding principal and interest on the general obligation bonds of the District.

Internal Service Fund – Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District currently maintains one internal service fund. This fund is used to account for the District's self-insured health and dental insurance functions.

Operating revenue and nonoperating revenue for the internal service fund for fiscal 2023 totaled $13,270,108, while operating expenses totaled $13,761,355. The net position balance for the internal service fund as of June 30, 2023 was $1,365,991.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation and amortization expense for fiscal years ended June 30, 2023 and 2022:

Table 6
Capital Assets

	2023	2022	Change
Land	$ 1,098,730	$ 1,098,730	$ –
Construction in progress	–	12,002,666	(12,002,666)
Buildings and improvements	241,636,606	222,890,229	18,746,377
Leased buildings and improvements	7,242,910	7,242,910	–
Furniture and equipment	15,558,540	14,191,097	1,367,443
Leased furniture and equipment	306,891	306,891	–
Less accumulated depreciation/amortization	(89,329,579)	(83,402,493)	(5,927,086)
Total	$ 176,514,098	$ 174,330,030	$ 2,184,068
Depreciation/amortization expense	$ 6,006,264	$ 4,827,505	$ 1,178,759

The decrease in construction in progress, along with an increase in buildings and improvements, is largely due to the completion of construction projects in the current year. The increase in accumulated depreciation/amortization in fiscal 2023 is due to another full year of assets being depreciated/amortized with more capital assets placed in service.

More detailed information about the District's capital assets is presented in the notes to basic financial statements.

Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities, together with the change from the prior year:

Table 7
Outstanding Long-Term Liabilities

	2023	2022	Change
General obligation bonds payable	$ 132,160,000	$ 136,430,000	$ (4,270,000)
Premium on bonds payable	4,819,419	5,428,561	(609,142)
Lease liabilities	6,506,602	7,036,449	(529,847)
Financed purchases	1,460,905	2,297,439	(836,534)
Net pension liability	63,039,110	34,074,726	28,964,384
Net OPEB liability	6,752,039	5,928,906	823,133
Severance benefits payable	174,823	209,999	(35,176)
Compensated absences payable	415,444	440,852	(25,408)
Total	$ 215,328,342	$ 191,846,932	$ 23,481,410

The decrease in general obligation bonds payable, lease liabilities, and financed purchases in the table above are primarily due to the planned repayment schedules reflecting principal payments during fiscal year 2023. The difference in the net pension liability primarily reflects the change in the District's proportionate share of the state-wide pension obligations for the PERA and the TRA pension plan liabilities. The increase in net OPEB liability is the result of a recently updated actuarial study of these obligations of the District.

More detailed information about the District's long-term liabilities is presented in the notes to basic financial statements.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

Table 8
Limitations on Debt

District's market value	$ 8,644,331,076
Limit rate	15.0%
Legal debt limit	$ 1,296,649,661

FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added $275, or 4.00 percent, per pupil to the basic general education funding formula for fiscal year 2024, and an additional $143, or 2.00 percent, per pupil to the formula for fiscal year 2025.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the Finance Department, Independent School District No. 197, 1897 Delaware Avenue, Mendota Heights, Minnesota 55118.

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BASIC FINANCIAL STATEMENTS

Statement of Net Position
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	Governmental Activities	
	2023	2022
Assets		
Cash and temporary investments	$ 23,352,803	$ 36,075,363
Receivables		
Current taxes	15,445,673	15,951,553
Delinquent taxes	345,261	350,377
Accounts and interest	350,968	365,154
Due from fiduciary fund	515,482	461,771
Due from other governmental units	10,333,657	10,178,455
Lease	769,186	775,837
Inventory	96,359	92,490
Prepaid items	297,289	297,594
Capital assets		
Not depreciated/amortized	1,098,730	13,101,396
Depreciated, net of accumulated depreciation/amortization	175,415,368	161,228,634
Total capital assets, net	176,514,098	174,330,030
Total assets	228,020,776	238,878,624
Deferred outflows of resources		
Pension plan deferments	19,149,107	21,188,716
OPEB plan deferments	1,225,937	1,130,602
Total deferred outflows of resources	20,375,044	22,319,318
Total assets and deferred outflows of resources	$ 248,395,820	$ 261,197,942
Liabilities		
Salaries and compensated absences payable	$ 3,942,054	$ 3,720,723
Accounts and contracts payable	4,457,112	5,117,689
Accrued interest payable	2,107,780	2,251,338
Due to other governmental units	418,387	1,014,311
Unearned revenue	–	120,177
Long-term liabilities		
Due within one year	6,704,667	6,094,663
Due in more than one year	208,623,675	185,752,269
Total long-term liabilities	215,328,342	191,846,932
Total liabilities	226,253,675	204,071,170
Deferred inflows of resources		
Property taxes levied for subsequent year	26,750,851	27,945,323
Lease revenue for subsequent years	769,186	775,837
Pension plan deferments	10,461,208	52,784,805
Deferred charges on refunding	621,402	1,087,453
OPEB plan deferments	993,121	1,326,834
Total deferred inflows of resources	39,595,768	83,920,252
Net position		
Net investment in capital assets	32,521,576	32,217,531
Restricted for		
Capital asset acquisition	2,159,234	702,807
Food service	366,256	584,501
Debt service	399,237	265,915
Community service	840,389	679,465
Other purposes (state funding restrictions)	1,224,450	2,302,368
Unrestricted	(54,964,765)	(63,546,067)
Total net position	(17,453,623)	(26,793,480)
Total liabilities, deferred inflows of resources, and net position	$ 248,395,820	$ 261,197,942

See notes to basic financial statements

Statement of Activities
Year Ended June 30, 2023
(With Partial Comparative Information for the Year Ended June 30, 2022)

	2023				2022
		Program Revenues		Net (Expense) Revenue and Changes in Net Position	Net (Expense) Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Governmental Activities
Governmental activities					
Administration	$ 2,552,084	$ –	$ –	$ (2,552,084)	$ (2,853,664)
District support services	1,729,059	57,439	–	(1,671,620)	(1,517,615)
Elementary and secondary regular instruction	31,636,211	381,337	1,203,961	(30,050,913)	(36,772,469)
Vocational education instruction	470,113	4,404	13,352	(452,357)	(600,198)
Special education instruction	15,457,272	–	14,204,965	(1,252,307)	(5,377,388)
Community education instruction	65,386	–	–	(65,386)	(61,481)
Instructional support services	6,388,730	–	5,400	(6,383,330)	(7,451,996)
Pupil support services	9,988,053	16,037	322,179	(9,649,837)	(8,886,816)
Sites and buildings	8,508,580	–	–	(8,508,580)	(7,447,104)
Fiscal and other fixed cost programs	353,185	–	–	(353,185)	(353,418)
Food service	3,174,962	969,103	2,545,514	339,655	447,961
Community service	4,831,527	2,220,370	1,702,374	(908,783)	(773,037)
Depreciation/amortization not included in other functions	4,902,417	–	–	(4,902,417)	(3,576,624)
Interest and fiscal charges	4,428,731	–	–	(4,428,731)	(4,813,226)
Total governmental activities	$ 94,486,310	$ 3,648,690	$ 19,997,745	(70,839,875)	(80,037,075)
	General revenue				
	Taxes				
	Property taxes, levied for general purposes			19,853,970	20,668,207
	Property taxes, levied for community service			1,098,115	1,034,660
	Property taxes, levied for debt service			9,437,897	9,279,651
	General grants and aids			47,733,253	48,292,314
	Other general revenues			1,355,849	2,066,307
	Investment earnings			700,648	23,822
	Total general revenue			80,179,732	81,364,961
	Change in net position			9,339,857	1,327,886
	Net position – beginning			(26,793,480)	(28,121,366)
	Net position – ending			$ (17,453,623)	$ (26,793,480)

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 197

Balance Sheet
Governmental Funds
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	$ 11,048,746	$ 1,701,747	$ 6,817,608
Receivables			
Current taxes	9,704,074	–	5,146,680
Delinquent taxes	225,003	–	107,738
Accounts and interest	88,134	–	26,384
Due from other governmental units	10,183,022	–	12
Due from other funds	515,482	–	–
Lease	769,186	–	–
Inventory	45,120	–	–
Prepaid items	297,289	–	–
Total assets	$ 32,876,056	$ 1,701,747	$ 12,098,422
Liabilities			
Salaries and compensated absences payable	$ 3,754,300	$ –	$ –
Accounts and contracts payable	3,370,516	125,941	–
Due to other governmental units	417,664	–	–
Unearned revenue	–	–	–
Total liabilities	7,542,480	125,941	–
Deferred inflows of resources			
Lease revenue for subsequent years	769,186	–	–
Property taxes levied for subsequent year	16,050,761	–	9,591,405
Unavailable revenue – delinquent taxes	198,571	–	87,543
Total deferred inflows of resources	17,018,518	–	9,678,948
Fund balances			
Nonspendable	342,409	–	–
Restricted	3,383,684	1,575,806	2,419,474
Assigned	377,604	–	–
Unassigned	4,211,361	–	–
Total fund balances	8,315,058	1,575,806	2,419,474
Total liabilities, deferred inflows of resources, and fund balances	$ 32,876,056	$ 1,701,747	$ 12,098,422

Nonmajor Funds	Total Governmental Funds 2023	Total Governmental Funds 2022
$ 1,719,158	$ 21,287,259	$ 33,515,429
594,919	15,445,673	15,951,553
12,520	345,261	350,377
222,443	336,961	359,428
150,623	10,333,657	10,178,455
–	515,482	461,771
–	769,186	775,837
51,239	96,359	92,490
–	297,289	297,594
$ 2,750,902	$ 49,427,127	$ 61,982,934
$ 187,754	$ 3,942,054	$ 3,720,723
247,095	3,743,552	4,409,267
723	418,387	1,014,311
–	–	120,177
435,572	8,103,993	9,264,478
–	769,186	775,837
1,108,685	26,750,851	27,945,323
9,362	295,476	226,845
1,118,047	27,815,513	28,948,005
51,239	393,648	390,084
1,146,044	8,525,008	16,856,995
–	377,604	1,088,076
–	4,211,361	5,435,296
1,197,283	13,507,621	23,770,451
$ 2,750,902	$ 49,427,127	$ 61,982,934

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INDEPENDENT SCHOOL DISTRICT NO. 197

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	2023	2022
Total fund balances – governmental funds	$ 13,507,621	$ 23,770,451
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	265,843,677	257,732,523
Accumulated depreciation/amortization	(89,329,579)	(83,402,493)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds payable	(132,160,000)	(136,430,000)
Premium on bonds payable	(4,819,419)	(5,428,561)
Financed purchases	(1,460,905)	(2,297,439)
Lease liabilities	(6,506,602)	(7,036,449)
Net pension liability	(63,039,110)	(34,074,726)
Net OPEB liability	(6,752,039)	(5,928,906)
Severance benefits payable	(174,823)	(209,999)
Compensated absences payable	(415,444)	(440,852)
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.	(2,107,780)	(2,251,338)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the Internal Service Fund are included in the governmental activities in the Statement of Net Position.	1,365,991	1,857,238
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	19,149,107	21,188,716
Deferred outflows of resources – OPEB plan deferments	1,225,937	1,130,602
Deferred inflows of resources – pension plan deferments	(10,461,208)	(52,784,805)
Deferred inflows of resources – deferred charges on refunding	(621,402)	(1,087,453)
Deferred inflows of resources – OPEB plan deferments	(993,121)	(1,326,834)
Deferred inflows of resources – unavailable revenue – delinquent taxes receivable	295,476	226,845
Total net position – governmental activities	$ (17,453,623)	$ (26,793,480)

Statement of Revenue, Expenditures, and Changes in Fund Balances
Governmental Funds
Year Ended June 30, 2023
(With Partial Comparative Information for the Year Ended June 30, 2022)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Revenue			
Local sources			
Property taxes	$ 19,813,861	$ –	$ 9,411,671
Investment earnings	265,246	111,836	170,281
Other	1,794,617	–	–
State sources	56,889,660	–	120
Federal sources	6,297,827	–	–
Total revenue	85,061,211	111,836	9,582,072
Expenditures			
Current			
Administration	3,004,498	–	–
District support services	1,634,602	–	–
Elementary and secondary regular instruction	37,946,537	–	–
Vocational education instruction	603,376	–	–
Special education instruction	17,717,039	–	–
Community education instruction	65,386	–	–
Instructional support services	6,894,842	–	–
Pupil support services	9,891,505	–	–
Sites and buildings	6,949,695	–	–
Fiscal and other fixed cost programs	320,995	–	–
Food service	–	–	–
Community service	–	–	–
Capital outlay	–	8,703,433	–
Debt service			
Principal	1,366,381	–	4,270,000
Interest and fiscal charges	298,948	–	5,348,534
Total expenditures	86,693,804	8,703,433	9,618,534
Excess (deficiency) of revenue over expenditures	(1,632,593)	(8,591,597)	(36,462)
Other financing sources (uses)			
Insurance recovery	57,439	–	–
Bonds issued	–	–	–
Refunding bonds issued	–	–	–
Premium on bonds issued	–	–	–
Payment on refunded bonds	–	–	–
Issuance of financed purchases	–	–	–
Total other financing sources (uses)	57,439	–	–
Net change in fund balances	(1,575,154)	(8,591,597)	(36,462)
Fund balances			
Beginning of year	9,890,212	10,167,403	2,455,936
End of year	$ 8,315,058	$ 1,575,806	$ 2,419,474

Nonmajor Funds	Total Governmental Funds 2023	Total Governmental Funds 2022
$ 1,095,819	$ 30,321,351	$ 30,855,588
65,490	612,853	24,247
3,189,473	4,984,090	4,323,775
1,677,902	58,567,682	54,940,483
2,569,986	8,867,813	11,932,944
8,598,670	103,353,789	102,077,037
–	3,004,498	2,904,528
–	1,634,602	1,553,947
–	37,946,537	37,977,967
–	603,376	619,851
–	17,717,039	16,613,147
–	65,386	61,481
–	6,894,842	7,961,078
–	9,891,505	9,198,228
–	6,949,695	7,302,605
–	320,995	277,485
3,496,215	3,496,215	3,262,460
4,907,581	4,907,581	4,471,320
254,491	8,957,924	5,075,652
–	5,636,381	5,712,022
–	5,647,482	5,442,221
8,658,287	113,674,058	108,433,992
(59,617)	(10,320,269)	(6,356,955)
–	57,439	8,434
–	–	9,995,000
–	–	9,640,000
–	–	1,678,582
–	–	(10,590,000)
–	–	837,797
–	57,439	11,569,813
(59,617)	(10,262,830)	5,212,858
1,256,900	23,770,451	18,557,593
$ 1,197,283	$ 13,507,621	$ 23,770,451

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INDEPENDENT SCHOOL DISTRICT NO. 197

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2023
(With Partial Comparative Information for the Year Ended June 30, 2022)

	2023	2022
Total net change in fund balances – governmental funds	$ (10,262,830)	$ 5,212,858
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation/amortization expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	8,227,322	4,855,329
Depreciation/amortization expense	(6,006,264)	(4,827,505)
A loss on disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances		
Net book value of disposed assets	(36,990)	–
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.	–	(20,472,797)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	4,270,000	14,915,000
Financed purchases	836,534	902,184
Lease liabilities	529,847	513,352
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	143,558	(161,016)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	609,142	170,368
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Compensated absences payable	25,408	(24,197)
Net pension liability	(28,964,384)	20,769,519
Severance benefits payable	35,176	39,718
Net OPEB liability	(823,133)	(730,314)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the Internal Service Fund is included in the governmental activities in the Statement of Activities.	(491,247)	(1,493,685)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(2,039,609)	(1,906,370)
Deferred outflows of resources – OPEB plan deferments	95,335	519,436
Deferred inflows of resources – pension plan deferments	42,323,597	(15,816,521)
Deferred inflows of resources – deferred charges on refunding	466,051	(1,087,453)
Deferred inflows of resources – OPEB plan deferments	333,713	(176,950)
Deferred inflows of resources – delinquent taxes receivable	68,631	126,930
Change in net position – governmental activities	$ 9,339,857	$ 1,327,886

See notes to basic financial statements

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INDEPENDENT SCHOOL DISTRICT NO. 197

Statement of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
General Fund
Year Ended June 30, 2023

	Budgeted Amounts			Over (Under)
	Original	Final	Actual	Final Budget
Revenue				
Local sources				
Property taxes	$ 19,574,006	$ 19,574,006	$ 19,813,861	$ 239,855
Investment earnings	75,000	75,000	265,246	190,246
Other	1,230,500	1,296,100	1,794,617	498,517
State sources	54,880,516	55,899,016	56,889,660	990,644
Federal sources	4,601,897	6,065,389	6,297,827	232,438
Total revenue	80,361,919	82,909,511	85,061,211	2,151,700
Expenditures				
Current				
Administration	2,950,426	2,952,001	3,004,498	52,497
District support services	1,439,640	1,479,740	1,634,602	154,862
Elementary and secondary regular instruction	36,826,252	38,098,431	37,946,537	(151,894)
Vocational education instruction	238,476	248,476	603,376	354,900
Special education instruction	16,317,653	16,800,957	17,717,039	916,082
Community education instruction	28,627	28,627	65,386	36,759
Instructional support services	6,161,080	6,455,042	6,894,842	439,800
Pupil support services	8,178,221	8,458,019	9,891,505	1,433,486
Sites and buildings	8,352,637	8,173,013	6,949,695	(1,223,318)
Fiscal and other fixed cost programs	307,500	275,000	320,995	45,995
Debt service				
Principal	649,436	1,388,054	1,366,381	(21,673)
Interest and fiscal charges	10,047	277,275	298,948	21,673
Total expenditures	81,459,995	84,634,635	86,693,804	2,059,169
Excess (deficiency) of revenue over expenditures	(1,098,076)	(1,725,124)	(1,632,593)	92,531
Other financing sources				
Insurance recovery	10,000	10,000	57,439	47,439
Net change in fund balances	$ (1,088,076)	$ (1,715,124)	(1,575,154)	$ 139,970
Fund balances				
Beginning of year			9,890,212	
End of year			$ 8,315,058	

INDEPENDENT SCHOOL DISTRICT NO. 197

Statement of Net Position
Proprietary Funds
Internal Service Fund
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	2023	2022
Assets		
Current assets		
Cash and temporary investments	$ 2,065,544	$ 2,559,934
Receivables		
Accounts and interest	14,007	5,726
Total current assets	2,079,551	2,565,660
Liabilities		
Current liabilities		
Claims incurred, but not reported	713,560	708,422
Net position		
Unrestricted	$ 1,365,991	$ 1,857,238

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 197

Statement of Revenue, Expenses, and Changes in Net Position
Proprietary Funds
Internal Service Fund
Year Ended June 30, 2023
(With Partial Comparative Information for the Year Ended June 30, 2022)

	2023	2022
Operating revenue		
Charges for services		
Contributions from governmental funds	$ 13,182,313	$ 12,173,962
Operating expenses		
Health benefit claims	13,138,529	13,084,513
Dental benefit claims	622,826	582,709
Total operating expenses	13,761,355	13,667,222
Operating income (loss)	(579,042)	(1,493,260)
Nonoperating revenue		
Investment earnings (losses)	87,795	(425)
Change in net position	(491,247)	(1,493,685)
Net position		
Beginning of year	1,857,238	3,350,923
End of year	$ 1,365,991	$ 1,857,238

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INDEPENDENT SCHOOL DISTRICT NO. 197

Statement of Cash Flows
Proprietary Funds
Internal Service Fund
Year Ended June 30, 2023
(With Partial Comparative Information for the Year Ended June 30, 2022)

	2023	2022
Cash flows from operating activities		
Contributions from governmental funds	$ 13,174,032	$ 12,168,290
Payment for health claims	(13,132,237)	(12,948,521)
Payment for dental claims	(623,980)	(576,832)
Net cash flows from operating activities	(582,185)	(1,357,063)
Cash flows from investing activities		
Investment income received (paid)	87,795	(425)
Net change in cash and cash equivalents	(494,390)	(1,357,488)
Cash and cash equivalents		
Beginning of year	2,559,934	3,917,422
End of year	$ 2,065,544	$ 2,559,934
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	$ (579,042)	$ (1,493,260)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities		
Changes in assets and liabilities		
Accounts receivable	(8,281)	(5,672)
Claims incurred, but not reported	5,138	141,869
Net cash flows from operating activities	$ (582,185)	$ (1,357,063)

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 197

Statement of Fiduciary Net Position
Fiduciary Funds
as of June 30, 2023

	Post-Employment Benefits Trust Fund	Custodial Fund
Assets		
Cash and temporary investments	$ –	$ 29,974
Minnesota State Board of Investment		
Retirement Money Fund	5,519,030	–
Total assets	5,519,030	29,974
Liabilities		
Due to governmental funds	515,482	–
Net position		
Restricted for other purposes	–	29,974
Restricted for OPEB	5,003,548	–
Total net position	$ 5,003,548	$ 29,974

Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended June 30, 2023

	Post-Employment Benefits Trust Fund	Custodial Fund
Additions		
Contributions		
Private donations	$ –	$ 2,837
Retiree contributions	159,033	–
Investment earnings (losses)	(33,367)	37
Total additions	125,666	2,874
Deductions		
Other post-employment benefits	674,515	–
Other deductions	–	2,304
Total deductions	674,515	2,304
Change in net position	(548,849)	570
Net position		
Beginning of year	5,552,397	29,404
End of year	$ 5,003,548	$ 29,974

See notes to basic financial statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 197 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a seven-member School Board elected by voters of the District to serve four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit.

Based on these criteria, there are no organizations considered to be component units of the District.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available. For capital assets that can be specifically identified with, or allocated to functional areas, depreciation and amortization expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation and amortization expense is reported as "depreciation/amortization not included in other functions." Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements. Fiduciary funds are presented in the fiduciary fund financial statements by type. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered available if collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days. Proceeds of long-term debt are reported as other financing sources.

2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for long-term debt, which is recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District's governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. An internal service fund accounts for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The principal operating revenue of the District's internal service fund is charges to other district funds for service. Operating expenses for the internal service fund include the costs of providing services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. A description of the funds included in this report is as follows:

Major Governmental Funds

General Fund – The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities and the District's long-term facilities maintenance program.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation bond principal, interest, and related costs.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is used primarily to record financial activities of the District's child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Funds – Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District's internal service fund is used to account for dental and health insurance benefits offered by the District to its employees as self-insured plans.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fiduciary Funds

Post-Employment Benefits Trust Fund – The Post-Employment Benefits Trust Fund is used to administer resources received and held by the District as the trustee for others. The Post-Employment Benefits Trust Fund includes assets held in an irrevocable trust to fund post-employment insurance benefits of eligible employees.

Custodial Fund – The Custodial Fund is used to account for resources received and held by the District for outside organizations. This fund is used to account for gifts donated for specific purposes.

E. Budgeting

Each June, the School Board adopts an annual budget for all governmental funds, except the Capital Projects – Building Construction Fund. The budget for each fund is prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted expenditure appropriations lapse at year-end. Expenditures exceeded budgeted amounts in the General Fund totaling $2,059,169, the Food Service Special Revenue Fund totaling $365,326, and the Community Service Special Revenue Fund totaling $307,866.

F. Cash and Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Earnings from investments in the Capital Projects – Building Construction Fund are allocated directly to those accounts.

Cash and investments held by trustee include balances held in segregated accounts that are established for specific purposes. In the Post-Employment Benefits Trust Fund, trust accounts are established to pay other post-employment benefits (OPEB). Interest earned on these investments is allocated directly to those accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

G. Receivables

All receivables are shown net of any allowance for uncollectibles. No allowances for uncollectibles have been recorded. The only receivables not expected to be fully collected within one year are lease receivable and property taxes receivable.

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost computed on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenses/expenditures at the time of consumption.

J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes $2,044,591 of property tax levy collectible in 2023 as revenue to the District in fiscal year 2022–2023. The remaining portion of the taxes collectible in 2023 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund-based financial statements because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes is considered necessary.

K. Capital Assets

Capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded at their acquisition value at the date of donation. Leased capital assets are recorded based on the measurement of payments applicable to the lease term. The District maintains a threshold level of $5,000 or more for capitalizing capital assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated/amortized using the straight-line method over their estimated useful lives. Since assets are sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purpose by the District, no salvage value is taken into consideration for depreciation and amortization purposes. Useful lives vary from 20 to 50 years for buildings and improvements, and 5 to 20 years for furniture and equipment. Leased assets are amortized over the term of the lease or over the useful life of the applicable asset class previously described, if future ownership is anticipated.

Capital assets not being depreciated include land and construction in progress.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

M. Compensated Absences Payable

1. **Vacation Pay** – Under the terms of union contracts, certain employees accrue vacation at varying rates, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation and related benefits upon termination. Vacation pay is accrued when incurred in the government-wide financial statements. Vacation pay is accrued in the governmental fund financial statements only when used or matured, due to employee termination or similar circumstances.

2. **Sick Pay** – Substantially all district employees are entitled to sick leave at various rates. For certain bargaining units, unused sick leave enters into the calculation of an employee’s severance upon termination.

These obligations are paid by the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Severance Benefits

The District provides lump sum severance pay benefits to eligible employees in accordance with provisions in certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits in excess of one year's salary. Members of certain employee groups may elect to receive district matching contributions paid into tax deferred matching contribution plans. Retirement benefits for certain employee groups are paid into a post-employment tax sheltered annuity account.

Severance payable and the District's share of related benefits are recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements when the liability matures, due to employee termination.

O. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

P. Other Post-Employment Benefits (OPEB) Plan

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Q. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual earnings on pension and OPEB Plan investments, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

The District reports deferred inflows of resources related to lease receivables, which requires lessors to recognize deferred inflows of resources to correspond to lease receivables in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. These amounts are deferred and amortized in a systematic and rational manner over the term of the lease.

The District also reports deferred inflows of resources related to deferred charges on refunding in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

R. Net Position

In the government-wide, internal service, and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquire capital assets.

- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

- **Unrestricted Net Position** – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

S. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.

- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.

- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. The Board delegated the authority to assign fund balances to the Superintendent.

- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

T. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements during the reporting period. Actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

U. Risk Management and Self-Insurance

General Insurance – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current year.

Self-Insurance – The District has established an internal service fund to account for and finance its self-insured risk of loss for respective employee dental and health insurance plans. Under these plans, the internal service fund provides coverage to participating employees and their dependents for various dental and healthcare costs as described in the plans.

The District makes premium payments that include both employer and employee contributions to the internal service funds on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance of dental claim liabilities for the last two years were as follows:

Year Ended June 30,	Claim Liability – Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Claim Liability – End of Year
2022	$ 19,420	$ 582,709	$ 576,832	$ 25,297
2023	$ 25,297	$ 622,826	$ 623,980	$ 24,143

Changes in the balance of health claim liabilities for the last two years were as follows:

Year Ended June 30,	Claim Liability – Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Claim Liability – End of Year
2022	$ 547,133	$ 13,084,513	$ 12,948,521	$ 683,125
2023	$ 683,125	$ 13,138,529	$ 13,132,237	$ 689,417

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

V. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2022, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District's deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District's deposits was $57,808 and the balance on the bank records was $60,543. At June 30, 2023, all deposits were insured or collateralized by securities held by the District's agent in the District's name.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer), the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding $10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. The District's investment policies do not further restrict investing in specific financial instruments.

Post-Employment Benefits Trust Fund – This fund represents investments administered by the District's Post-Employment Benefits Trust Fund investment managers. The District's investment policy, discussed previously, extends to the Post-Employment Benefits Trust Fund investments.

Minnesota Statutes authorize the Post-Employment Benefits Trust Fund to invest in obligations of the U.S. treasury, agencies, and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the state of Minnesota or its municipalities, bankers' acceptances, future contracts, corporate bonds, common stock and foreign stock of the highest quality, mutual funds, repurchase and reverse agreements, and commercial paper of the highest quality with a maturity no longer than 270 days and in the Minnesota State Board of Investment. Investments are stated at amortized cost methods that approximate fair value.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policy does not address concentration risk.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

The following table presents the District's deposit and investment balances at June 30, 2023, and information relating to potential investment risks:

Investment/Deposit	Credit Risk – Credit Rating	Credit Risk – Rating Agency	Fair Value Measurements Using	Interest Rate Risk – Maturity Duration in Years – Less Than 1	Interest Rate Risk – Maturity Duration in Years – 1 to 5	Total
Negotiable certificates of deposits	N/R	N/A	Level 2	$ 248,000	$ –	$ 248,000
Investment pools/mutual funds						
Minnesota School District Liquid Asset Fund (MSDLAF)						
Liquid Class	AAA	S&P	Amortized cost	N/A	N/A	359,653
MAX Class	AAA	S&P	Amortized cost	N/A	N/A	15,320,618
MSDLAF Term Series	AAA	Fitch	Amortized cost	$ 5,500,000	$ –	5,500,000
Minnesota State Board of Investment Retirement Money Fund	N/R	N/A	Amortized cost	N/A	N/A	5,519,030
MNTrust Full Flex	N/R	N/A	Amortized cost	N/A	N/A	1,682,928
MNTrust Investment Shares Portfolio	AAA	S&P	Amortized cost	N/A	N/A	213,770
Total investments						28,843,999
Deposits						57,808
Total cash and investments						$ 28,901,807

N/A – Not Applicable
N/R – Not Rated

Cash and investments are included on the basic financial statements as follows:

Statement of Net Position	
Cash and temporary investments	$ 23,352,803
Statement of Fiduciary Net Position	
Cash and investments held by trustee – Post-Employment Benefits Trust Fund	5,519,030
Cash and temporary investments – Custodial Fund	29,974
Total cash and investments	$ 28,901,807

The amount in investment pools/mutual funds includes amounts invested in the MNTrust Investment Shares Portfolio (MNTrust), MNTrust Full Flex, the Minnesota School District Liquid Asset Fund (MSDLAF), MSDLAF Term Series and the Minnesota State Board of Investment Retirement Money Fund, which are external investment pools regulated by Minnesota Statutes not registered with the Securities and Exchange Commission. The District's investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximate fair value.

There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio, the MSDLAF Liquid Class, or the Minnesota State Board of Investment Retirement Money Fund. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24-hour hold on all requests for redemptions. Investments in the MNTrust Full Flex investments can be withdrawn weekly with one day's advance notice. MSDLAF Term Series investments has a maturity of 60 days to one year and early withdrawal may result in substantial early redemption penalties.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

The District's investment policy allows the District to invest within the various accounts of the Supplemental Investment Fund, as administered by the Minnesota State Board of Investment. Investments held in the external investment pools of the Supplemental Investment Fund are presented in the table on the previous page and in the Post-Employment Benefits Trust Fund in the Statement of Fiduciary Net Position.

NOTE 3 – LEASE RECEIVABLE

The District has entered into a lease receivable agreement for cell tower rental space on district property. The lease is reported using an incremental rate of 3.72 percent with a final maturity in fiscal 2052. During the current year, the District received principal and interest payments on this lease of $35,400.

NOTE 4 – CAPITAL ASSETS

Capital assets and accumulated depreciation and amortization activity for the year ended June 30, 2023 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated/amortized					
Land	$ 1,098,730	$ –	$ –	$ –	$ 1,098,730
Construction in progress	12,002,666	2,188,529	–	(14,191,195)	–
Total capital assets, not depreciated/amortized	13,101,396	2,188,529	–	(14,191,195)	1,098,730
Capital assets, depreciated/amortized					
Buildings and improvements	222,890,229	4,652,768	–	14,093,609	241,636,606
Leased buildings and improvements	7,242,910	–	–	–	7,242,910
Furniture and equipment	14,191,097	1,386,025	(116,168)	97,586	15,558,540
Leased furniture and equipment	306,891	–	–	–	306,891
Total capital assets, depreciated/amortized	244,631,127	6,038,793	(116,168)	14,191,195	264,744,947
Less accumulated depreciation/amortization for					
Buildings and improvements	(72,239,928)	(4,732,812)	–	–	(76,972,740)
Leased buildings and improvements	(527,144)	(527,144)	–	–	(1,054,288)
Furniture and equipment	(10,481,976)	(592,862)	79,178	–	(10,995,660)
Leased furniture and equipment	(153,445)	(153,446)	–	–	(306,891)
Total accumulated depreciation/amortization	(83,402,493)	(6,006,264)	79,178	–	(89,329,579)
Net capital assets, depreciated/amortized	161,228,634	32,529	(36,990)	14,191,195	175,415,368
Total capital assets, net	$ 174,330,030	$ 2,221,058	$ (36,990)	$ –	$ 176,514,098

Depreciation and amortization expense for the year ended June 30, 2023 was charged to the following governmental functions:

Administration	$ 5,546
District support services	14,645
Elementary and secondary regular instruction	588,070
Vocational education instruction	3,129
Instructional support services	15,615
Pupil support services	461,227
Food service	15,615
Depreciation/amortization not included in other functions	4,902,417
Total depreciation/amortization expense	$ 6,006,264

NOTE 5 – LONG-TERM LIABILITIES

A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2015 Building Bonds	02/12/2015	2.00%	$ 3,275,000	02/01/2025	$ 1,305,000
2018 School Building Bonds	07/12/2018	2.00–5.00%	$ 155,760,000	02/01/2041	114,205,000
2021 Refunding Bonds	11/04/2021	5.00%	$ 9,640,000	02/01/2025	6,655,000
2022 Facilities Maintenance Bonds	03/03/2022	4.00%	$ 9,995,000	02/01/2037	9,995,000
Total general obligation bonds payable					$ 132,160,000

General Obligation School Building, Refunding Bonds, and Facilities Maintenance – These bonds were issued to finance acquisition and/or construction of capital facilities, refinance (refund) previous bond issues, or facilities maintenance. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

B. Financed Purchases Payable

The District is obligated under financed purchase agreements for vans, buses, and technology equipment. The agreements call for periodic principal and interest payments through July 2025 and are being paid through the General Fund. The District currently has the following financed purchase agreements outstanding:

Financed Purchases Description	Interest Rate	Issue Date	Final Maturity	Principal Outstanding
Computers	1.92%	12/05/2019	07/15/2024	$ 304,758
Computers	3.17%	01/19/2021	07/09/2024	316,115
Computers	3.17%	12/20/2021	07/01/2025	623,212
Bus	3.50%	07/12/2018	08/01/2023	154,558
Vans	4.75%	09/11/2020	09/11/2023	62,262
Total financed purchases payable				$ 1,460,905

If the District fails to make the specified rental payments or otherwise defaults on these agreements, the debtor may 1) enter the property and take possession without such possession and the rent due under this agreement, 2) exclude the District from possession of the property and attempt to sell or again lease the property, holding the District responsible for the rent due under this agreement until the property is sold or leased again, or 3) take legal action to force performance under the terms of the agreement.

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

C. Lease Liabilities

The District has obtained the use of certain equipment and building space through lease financing agreements. The total amount of underlying lease assets by major classes and the related accumulated amortization is presented in Note 4 to the basic financial statements. Annual principal and interest on these agreements will be paid from the General Fund. The agreements are secured by the original property. The lessor also may repossess the property and seek full recovery of the losses upon default. The District currently has the following lease liability obligations outstanding:

Lease Description	Interest Rate	Lease Date	Final Maturity	Principal Outstanding
ALC	3.36%	09/01/2017	08/01/2027	$ 870,902
ELC	3.72%	02/18/2015	12/01/2037	5,635,700
Total lease liability				$ 6,506,602

D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits, pension benefits, OPEB, and compensated absences. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are paid from the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund. The District has also established a Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in two defined benefit pension plans, including two state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2023:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide, multiple-employer – PERA	$ 14,842,142	$ 5,196,007	$ 281,420	$ 2,114,118
State-wide, multiple-employer – TRA	48,196,968	13,953,100	10,179,788	(8,503,098)
Total	$ 63,039,110	$ 19,149,107	$ 10,461,208	$ (6,388,980)

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, lease liabilities, and financed purchases are as follows:

Year Ending	General Obligation Bonds		Lease Liabilities		Financed Purchases	
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2024	$ 5,140,000	$ 5,058,673	$ 410,207	$ 232,299	$ 724,506	$ 44,420
2025	5,375,000	4,826,623	444,320	217,153	522,052	21,685
2026	5,815,000	4,583,523	479,943	200,767	214,347	6,894
2027	6,090,000	4,298,823	517,137	183,083	–	–
2028	6,390,000	4,000,623	348,380	166,648	–	–
2029–2033	35,605,000	16,339,138	1,926,106	635,209	–	–
2034–2038	41,320,000	9,767,225	2,380,509	212,492	–	–
2039–2041	26,425,000	2,141,600	–	–	–	–
	$132,160,000	$ 51,016,228	$ 6,506,602	$ 1,847,651	$ 1,460,905	$ 72,999

F. Changes in Long-Term Liabilities

	June 30, 2022	Additions	Retirements	June 30, 2023	Due Within One Year
General obligation bonds payable	$136,430,000	$ –	$ 4,270,000	$132,160,000	$ 5,140,000
Premium on bonds payable	5,428,561	–	609,142	4,819,419	–
Lease liabilities	7,036,449	–	529,847	6,506,602	410,207
Financed purchases	2,297,439	–	836,534	1,460,905	724,506
Net pension liability	34,074,726	33,122,410	4,158,026	63,039,110	–
Net OPEB liability	5,928,906	980,767	157,634	6,752,039	–
Severance benefits payable	209,999	21,567	56,743	174,823	14,510
Compensated absences payable	440,852	415,444	440,852	415,444	415,444
	$191,846,932	$ 34,540,188	$ 11,058,778	$215,328,342	$ 6,704,667

NOTE 6 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. Any such restrictions, which have an accumulated deficit rather than a positive balance at June 30, are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. However, a description of these deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

A. Classifications

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable					
Inventory	$ 45,120	$ –	$ –	$ 51,239	$ 96,359
Prepaid items	297,289	–	–	–	297,289
Total nonspendable	342,409	–	–	51,239	393,648
Restricted					
Student activities	158,476	–	–	–	158,476
Staff development	509,462	–	–	–	509,462
Operating capital	166,272	–	–	–	166,272
Medical Assistance	556,512	–	–	–	556,512
Long-term facilities maintenance	1,992,962	1,575,806	–	–	3,568,768
General debt service	–	–	2,419,474	–	2,419,474
Food service	–	–	–	315,017	315,017
Early childhood family education	–	–	–	26,367	26,367
School readiness	–	–	–	2,766	2,766
Community education	–	–	–	249,683	249,683
Community service programs	–	–	–	552,211	552,211
Total restricted	3,383,684	1,575,806	2,419,474	1,146,044	8,525,008
Assigned					
Subsequent year budget	377,604	–	–	–	377,604
Unassigned	4,211,361	–	–	–	4,211,361
Total	$ 8,315,058	$ 1,575,806	$ 2,419,474	$ 1,197,283	$ 13,507,621

B. Minimum Unrestricted Fund Balance Policy

The School Board has formally adopted a fund balance policy that states the School Board will maintain an unrestricted fund balance (all fund balances not restricted) as of June 30 each year at a minimum of 8.0 percent of the District's General Fund operating expenditure budget. At June 30, 2023, the unrestricted fund balance as a percentage of current year expenditures (excluding capital-related expenditures) is 6.1 percent.

When the unrestricted (all fund balances not restricted) fund balance is projected to decrease below 8.0 percent of the General Fund operating expenditures budget, the District shall initiate one or more of the following measures to ensure that the year-end General Fund unrestricted fund balance for the budget year in question does not fall below 8.0 percent:

1. Reduce expenditures through implementation of cost-containment measures.
2. Seek opportunities to increase revenue.
3. Develop and initiate a plan to achieve an 8.0 percent unrestricted fund balance over a designated period of time.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Certain full-time and part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan administered by Minnesota State.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Step-Rate Formula	Percentage per Year
Basic Plan	
First 10 years of service	2.2 %
All years after	2.7 %
Coordinated Plan	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are July 1, 2006 or after	1.9 %

With these provisions:

(a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.

(b) Three percent per year early retirement reduction factor for all years under normal retirement age.

(c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2023 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2023, were $1,071,788. The District's contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2021		2022		2023	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic Plan	11.00 %	12.13 %	11.00 %	12.34 %	11.00 %	12.55 %
Coordinated Plan	7.50 %	8.13 %	7.50 %	8.34 %	7.50 %	8.55 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2023, were $3,287,190. The District's contributions were equal to the required contributions for each year as set by state statutes.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA's Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

		in thousands
Employer contributions reported in the TRA's Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	$	482,679
Add employer contributions not related to future contribution efforts		(2,178)
Deduct the TRA's contributions not included in allocation		(572)
Total employer contributions		479,929
Total nonemployer contributions		35,590
Total contributions reported in the Schedule of Employer and Nonemployer Allocations	$	515,519

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2023, the District reported a liability of $14,842,142 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of $16 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the District totaled $435,141. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2021 through June 30, 2022, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 0.1874 percent at the end of the measurement period and 0.1811 percent for the beginning of the period.

District's proportionate share of the net pension liability	$	14,842,142
State's proportionate share of the net pension liability associated with the District	$	435,141

For the year ended June 30, 2023, the District recognized pension expense of $2,049,098 for its proportionate share of the GERF's pension expense. In addition, the District recognized an additional $65,020 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of $16 million to the GERF.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2023, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 161,224	$ 153,393
Changes in actuarial assumptions	3,249,533	59,079
Net collective difference between projected and actual investment earnings	435,663	–
Changes in proportion	277,799	68,948
District's contributions to the GERF subsequent to the measurement date	1,071,788	–
Total	$ 5,196,007	$ 281,420

The $1,071,788 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2024	$ 1,412,201
2025	$ 1,393,275
2026	$ (342,176)
2027	$ 1,379,499

2. TRA Pension Costs

At June 30, 2023, the District reported a liability of $48,196,968 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Minneapolis School District. The District's proportionate share was 0.6019 percent at the end of the measurement period and 0.6019 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	$ 48,196,968
State's proportionate share of the net pension liability associated with the District	$ 3,574,032

For the year ended June 30, 2023, the District recognized pension expense of ($8,994,538). It also recognized $491,440 as an increase to pension expense for the support provided by direct aid.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2023, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 697,516	$ 419,230
Changes in actuarial assumptions	7,720,752	9,760,558
Net collective difference between projected and actual investment earnings on pension plan investments	1,319,883	–
Changes in proportion	927,759	–
District's contributions to the TRA subsequent to the measurement date	3,287,190	–
Total	$ 13,953,100	$ 10,179,788

A total of $3,287,190 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2024	$ (8,094,605)
2025	$ 1,533,759
2026	$ 610,607
2027	$ 6,402,379
2028	$ 33,982

E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Private markets	25.00	5.90 %
Fixed income	25.00	0.75 %
Total	100.00 %	

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2022 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	6.50%	7.00%

1. GERF

The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the GERF Plan. Benefit increases after retirement are assumed to be 1.25 percent for the GERF Plan.

Salary growth assumptions in the GERF Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service.

Mortality rates for the GERF Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the GERF Plan are reviewed every four years. The most recent four-year experience study for the GERF Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

2. TRA

Salary increases were based on a service-related table.

Mortality Assumptions Used in Valuation of Total Pension Liability	
Pre-retirement	RP-2014 White Collar Employee Table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 Scale.
Post-retirement	RP-2014 White Collar Annuitant Table, male and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 Scale.
Post-disability	RP-2014 Disabled Retiree Mortality Table, without adjustment.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Cost of living benefit increases after retirement for retirees are assumed to be 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually.

Actuarial assumptions for the TRA Plan were based on the results of actuarial experience studies. The most recent experience study in the TRA Plan was completed in 2019, with economic assumptions updated in 2019.

The following changes in actuarial assumptions occurred in 2022:

1. GERF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2. TRA

CHANGES IN ACTUARIAL ASSUMPTIONS

- None.

G. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2022 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 7.00 percent. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2022 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding page, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
GERF discount rate	5.50%	6.50%	7.50%
District's proportionate share of the GERF net pension liability	$ 23,443,941	$ 14,842,142	$ 7,787,340
TRA discount rate	6.00%	7.00%	8.00%
District's proportionate share of the TRA net pension liability	$ 75,979,895	$ 48,196,968	$ 25,423,630

I. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.minnesotatra.org, by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District's financial report in the Post-Employment Benefits Trust Fund. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

B. Benefits Provided

All retirees of the District have the option under state law to continue their medical insurance coverage through the District from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or dental insurance. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District made contributions to the plan totaling $586,682 in the current year.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	65
Active plan members	884
Total members	949

E. Net OPEB Liability of the District

The District's net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2022. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	$ 11,755,587
Plan fiduciary net position	(5,003,548)
District's net OPEB liability	$ 6,752,039
Plan fiduciary net position as a percentage of the total OPEB liability	42.6%

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022 with a measurement date of June 30, 2023, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.90%
Expected long-term investment return	3.00% (net of investment expenses)
20-year municipal bond yield	3.90%
Inflation rate	2.50%
Salary increases	Service graded table
Medical trend rate	6.50% grading to 5.00% over 6 years and then to 4.00% over the next 48 years
Dental trend rate	4.00%

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables with MP-2021 Generational Improvement Scale.

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

The long-term expected rate of return on OPEB Plan investments was set based on the plan's target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Cash	2.00 %	3.00 %
Fixed income	98.00	3.00 %
Total	100.00 %	3.00 %

G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was (0.6) percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

H. Discount Rate

The discount rate used to measure the total OPEB liability was 3.90 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy have also been taken into account. The District discount rate used in the prior measurement date was 3.70 percent.

I. Changes in the Net OPEB Liability

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Beginning balance – July 1, 2022	$ 11,481,303	$ 5,552,397	$ 5,928,906
Changes for the year			
Service cost	637,146	–	637,146
Interest	428,178	–	428,178
Assumption changes	109,926	–	109,926
Plan changes	44,609	–	44,609
Contributions – district and member	–	586,682	(586,682)
Differences between expected and actual experience	156,589	–	156,589
Net investment income	–	(32,372)	32,372
Benefit payments – paid through trust	(674,515)	(674,515)	–
Benefit payments – district and member-financed	(427,649)	(427,649)	–
Administrative expenses	–	(995)	995
Total net changes	274,284	(548,849)	823,133
Ending balance – June 30, 2023	$ 11,755,587	$ 5,003,548	$ 6,752,039

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 3.70 percent to 3.90 percent.
- The healthcare trend rates, mortality tables, salary increase rates for nonteachers, and withdrawal rates were updated.

Plan changes since the prior measurement date include the following:

- Both the maximum severance benefit and the cumulative employer matching contribution increased from $28,000 to $35,000 for teachers hired before November 15, 1991.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
OPEB discount rate	2.90%	3.90%	4.90%
Net OPEB liability	$ 7,319,608	$ 6,752,039	$ 6,192,073

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Cost Trend Rate	Healthcare Cost Trend Rate	1% Increase in Healthcare Cost Trend Rate
OPEB medical trend rate	5.50% decreasing to 4.00% then 3.00%	6.50% decreasing to 5.00% then 4.00%	7.50% decreasing to 6.00% then 5.00%
Net OPEB liability	$ 5,876,953	$ 6,752,039	$ 7,755,050

K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized OPEB expense of $980,767. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 199,708	$ 401,704
Changes in actuarial assumptions	263,291	591,417
Difference between projected and actual investment earnings	762,938	–
	$ 1,225,937	$ 993,121

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	OPEB Expense Amount
2024	$ 146,212
2025	$ 78,675
2026	$ (14,508)
2027	$ (21,978)
2028	$ 44,415

NOTE 9 – FLEXIBLE BENEFIT PLAN

The District has a flexible benefit plan, which is classified as a "cafeteria plan" (the Plan) under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for healthcare and dependent care benefits.

Before the beginning of the Plan year, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the healthcare portion of the Plan, whether or not such contributions have been made.

The Plan is being administered by an independent contract administrator for healthcare and dependent care expense reimbursements. The District holds contributions to the Plan for healthcare and dependent care expense reimbursements until requests for reimbursement of claims are received from the administrator. The District withholds amounts from employee payroll checks equal to the amount of the health insurance premiums owing and makes the claim payments when due. The accounting for the activities of the flexible benefit plan is included within the General Fund.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors of the District in an amount equal to eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

NOTE 10 – INTERFUND TRANSACTIONS

At June 30, 2023, the District's General Fund had an interfund receivable of $515,482 from the Post-Employment Benefits Trust Fund, representing post-employment benefit costs to be reimbursed. Such interfund balances are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. Federal and State Receivables

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

B. Legal Contingencies

The District is a defendant in various lawsuits. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

NOTE 12 – SUBSEQUENT EVENT

In December 2023, the District entered into a financed purchase for technology equipment totaling $685,300. This financed purchase has annual payments of $137,060 interest free with a final maturity date of July 2028.

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REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 197

Public Employees Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2023

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.1877%	$ 8,817,206	$ –	$ 8,817,206	$ 9,854,575	89.47%	78.70%
06/30/2016	06/30/2015	0.1749%	$ 9,064,226	$ –	$ 9,064,226	$ 10,271,570	88.25%	78.20%
06/30/2017	06/30/2016	0.1754%	$ 14,241,610	$ 186,010	$ 14,427,620	$ 10,873,967	130.97%	68.90%
06/30/2018	06/30/2017	0.1875%	$ 11,969,877	$ 150,528	$ 12,120,405	$ 12,092,570	98.99%	75.90%
06/30/2019	06/30/2018	0.1800%	$ 9,985,663	$ 327,540	$ 10,313,203	$ 12,099,942	82.53%	79.50%
06/30/2020	06/30/2019	0.1779%	$ 9,835,694	$ 305,820	$ 10,141,514	$ 12,534,528	78.47%	80.20%
06/30/2021	06/30/2020	0.1834%	$ 10,995,670	$ 339,147	$ 11,334,817	$ 13,081,579	84.05%	79.10%
06/30/2022	06/30/2021	0.1811%	$ 7,733,781	$ 236,135	$ 7,969,916	$ 13,029,660	59.36%	87.00%
06/30/2023	06/30/2022	0.1874%	$ 14,842,142	$ 435,141	$ 15,277,283	$ 14,068,068	105.50%	76.70%

Public Employees Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2023

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	$ 758,311	$ 758,311	$ –	$ 10,271,570	7.38%
06/30/2016	$ 815,665	$ 815,665	$ –	$ 10,873,967	7.50%
06/30/2017	$ 906,034	$ 906,034	$ –	$ 12,092,570	7.49%
06/30/2018	$ 907,687	$ 907,687	$ –	$ 12,099,942	7.50%
06/30/2019	$ 943,550	$ 943,550	$ –	$ 12,534,528	7.53%
06/30/2020	$ 981,011	$ 981,011	$ –	$ 13,081,579	7.50%
06/30/2021	$ 977,752	$ 977,752	$ –	$ 13,029,660	7.50%
06/30/2022	$ 1,055,201	$ 1,055,201	$ –	$ 14,068,068	7.50%
06/30/2023	$ 1,071,788	$ 1,071,788	$ –	$ 14,288,849	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

Teachers Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2023

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.5808%	$ 26,762,846	$ 1,882,856	$ 28,645,702	$ 26,507,780	100.96%	81.50%
06/30/2016	06/30/2015	0.5457%	$ 33,756,942	$ 4,140,372	$ 37,897,314	$ 27,692,813	121.90%	76.80%
06/30/2017	06/30/2016	0.5630%	$134,288,933	$ 13,478,876	$147,767,809	$ 29,277,163	458.68%	44.88%
06/30/2018	06/30/2017	0.5736%	$114,500,965	$ 11,067,595	$125,568,560	$ 30,871,242	370.90%	51.57%
06/30/2019	06/30/2018	0.5760%	$ 36,178,191	$ 3,398,960	$ 39,577,151	$ 31,834,936	113.64%	78.07%
06/30/2020	06/30/2019	0.5873%	$ 37,434,625	$ 3,312,985	$ 40,747,610	$ 33,354,525	112.23%	78.21%
06/30/2021	06/30/2020	0.5935%	$ 43,848,575	$ 3,674,426	$ 47,523,001	$ 34,486,820	127.15%	75.48%
06/30/2022	06/30/2021	0.6019%	$ 26,340,945	$ 2,221,687	$ 28,562,632	$ 36,020,598	73.13%	86.63%
06/30/2023	06/30/2022	0.6019%	$ 48,196,968	$ 3,574,032	$ 51,771,000	$ 37,201,636	129.56%	76.17%

Teachers Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2023

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	$ 2,076,970	$ 2,076,970	$ –	$ 27,692,813	7.50%
06/30/2016	$ 2,196,169	$ 2,196,169	$ –	$ 29,277,163	7.50%
06/30/2017	$ 2,315,946	$ 2,315,946	$ –	$ 30,871,242	7.50%
06/30/2018	$ 2,386,227	$ 2,386,227	$ –	$ 31,834,936	7.50%
06/30/2019	$ 2,570,756	$ 2,570,756	$ –	$ 33,354,525	7.71%
06/30/2020	$ 2,731,306	$ 2,731,306	$ –	$ 34,486,820	7.92%
06/30/2021	$ 2,928,390	$ 2,928,390	$ –	$ 36,020,598	8.13%
06/30/2022	$ 3,102,809	$ 3,102,809	$ –	$ 37,201,636	8.34%
06/30/2023	$ 3,287,190	$ 3,287,190	$ –	$ 38,455,510	8.55%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 197

Other Post-Employment Benefits Plan
Schedule of Changes in the District's Net
OPEB Liability and Related Ratios
Year Ended June 30, 2023

	District Fiscal Year-End Date						
	2017	2018	2019	2020	2021	2022	2023
Total OPEB liability							
Service cost	$ 578,701	$ 559,908	$ 647,717	$ 729,958	$ 777,727	$ 657,323	$ 637,146
Interest	346,801	345,050	387,196	380,936	328,179	281,670	428,178
Assumption changes	–	(228,427)	360,798	334,669	(333,280)	(637,131)	109,926
Plan changes	–	–	(11,941)	–	–	–	44,609
Differences between expected and actual experience	–	–	415,313	–	(803,410)	–	156,589
Benefit payments	(919,592)	(1,010,675)	(648,524)	(662,964)	(644,437)	(814,985)	(1,102,164)
Net change in total OPEB liability	5,910	(334,144)	1,150,559	782,599	(675,221)	(513,123)	274,284
Total OPEB liability – beginning of year	11,064,723	11,070,633	10,736,489	11,887,048	12,669,647	11,994,426	11,481,303
Total OPEB liability – end of year	11,070,633	10,736,489	11,887,048	12,669,647	11,994,426	11,481,303	11,755,587
Plan fiduciary net position							
Contributions	283,418	477,763	361,279	363,399	243,275	353,214	586,682
Investment earnings	71,748	(23,106)	587,341	575,129	90,202	(780,767)	(32,372)
Benefit payments	(919,592)	(1,010,675)	(648,524)	(662,964)	(644,437)	(814,985)	(1,102,164)
Administrative expenses	–	(884)	(500)	(500)	(945)	(899)	(995)
Net change in plan fiduciary net position	(564,426)	(556,902)	299,596	275,064	(311,905)	(1,243,437)	(548,849)
Plan fiduciary net position – beginning of year	7,654,407	7,089,981	6,533,079	6,832,675	7,107,739	6,795,834	5,552,397
Plan fiduciary net position – end of year	7,089,981	6,533,079	6,832,675	7,107,739	6,795,834	5,552,397	5,003,548
Net OPEB liability	$ 3,980,652	$ 4,203,410	$ 5,054,373	$ 5,561,908	$ 5,198,592	$ 5,928,906	$ 6,752,039
Fiduciary net position as a percentage of the total OPEB liability	64.04%	60.85%	57.48%	56.10%	56.66%	48.36%	42.56%
Covered-employee payroll	$ 37,814,873	$ 38,949,319	$ 42,887,513	$ 44,174,138	$ 42,543,012	$ 43,819,302	$ 46,610,246
Net OPEB liability as a percentage of covered-employee payroll	10.53%	10.79%	11.79%	12.59%	12.22%	13.53%	14.49%

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 197

Other Post-Employment Benefits Plan
Schedule of Investment Returns
Year Ended June 30, 2023

Year	Annual Money-Weighted Rate of Return, Net of Investment Expense
2017	0.9 %
2018	(0.3) %
2019	9.0 %
2020	8.4 %
2021	1.3 %
2022	(11.5) %
2023	(0.6) %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

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PERA – GENERAL EMPLOYEES RETIREMENT FUND

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 CHANGES IN PLAN PROVISIONS

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from $31.0 million to $21.0 million per year. The state's special funding contribution was changed prospectively, requiring $16.0 million due per year through 2031.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals $16.0 million in 2017 and 2018, and $6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from $21.0 million to $31.0 million in calendar years 2019 to 2031. The state's contribution changed from $16.0 million to $6.0 million in calendar years 2019 to 2031.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by $1.1 billion and increased the fiduciary plan net position by $892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of $6.0 million, which meets the special funding situation definition, was due September 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

TEACHERS RETIREMENT ASSOCIATION (TRA)

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

2018 CHANGES IN PLAN PROVISIONS

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 8.50 percent to 7.50 percent.
- The single discount rate changed from 5.12 percent to 7.50 percent.

TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

OTHER POST-EMPLOYMENT BENEFITS PLAN

2023 CHANGES IN PLAN PROVISIONS

- Both the maximum severance benefit and the cumulative employer matching contribution increased from $28,000 to $35,000 for teachers hired before November 15, 1991.

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.70 percent to 3.90 percent.
- The healthcare trend rates, mortality tables, salary increase rates for nonteachers, and withdrawal rates were updated.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.30 percent to 3.70 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.50 percent to 2.30 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.10 percent to 2.50 percent.
- The expected long-term investment return was changed from 3.50 percent to 3.90 percent.

2019 CHANGES IN PLAN PROVISIONS

- The subsidized teachers' benefit increased to $28,000 and the benefit offset (cumulative employer matching contributions) also increased.
- The principals' life insurance amount increased to $300,000.
- The new superintendent does not have a post-employment subsidized benefit.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale, to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.10 percent.
- The expected long-term investment return was changed from 3.40 percent to 3.50 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment return was changed from 3.70 percent to 3.40 percent.
- The discount rate was changed from 3.10 percent to 3.50 percent.

SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 197

Nonmajor Governmental Funds
Combining Balance Sheet
as of June 30, 2023

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	$ 460,421	$ 1,258,737	$ 1,719,158
Receivables			
Current taxes	–	594,919	594,919
Delinquent taxes	–	12,520	12,520
Accounts and interest	2,829	219,614	222,443
Due from other governmental units	–	150,623	150,623
Inventory	51,239	–	51,239
Total assets	$ 514,489	$ 2,236,413	$ 2,750,902
Liabilities			
Salaries and compensated absences payable	$ 53,598	$ 134,156	$ 187,754
Accounts and contracts payable	94,635	152,460	247,095
Due to other governmental units	–	723	723
Total liabilities	148,233	287,339	435,572
Deferred inflows of resources			
Property taxes levied for subsequent year	–	1,108,685	1,108,685
Unavailable revenue – delinquent taxes	–	9,362	9,362
Total deferred inflows of resources	–	1,118,047	1,118,047
Fund balances			
Nonspendable	51,239	–	51,239
Restricted	315,017	831,027	1,146,044
Total fund balances	366,256	831,027	1,197,283
Total liabilities, deferred inflows of resources, and fund balances	$ 514,489	$ 2,236,413	$ 2,750,902

INDEPENDENT SCHOOL DISTRICT NO. 197

Nonmajor Governmental Funds
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
Year Ended June 30, 2023

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	$ –	$ 1,095,819	$ 1,095,819
Investment earnings	17,844	47,646	65,490
Other	969,103	2,220,370	3,189,473
State sources	168,489	1,509,413	1,677,902
Federal sources	2,377,025	192,961	2,569,986
Total revenue	3,532,461	5,066,209	8,598,670
Expenditures			
Current			
Food service	3,496,215	–	3,496,215
Community service	–	4,907,581	4,907,581
Capital outlay	254,491	–	254,491
Total expenditures	3,750,706	4,907,581	8,658,287
Net change in fund balances	(218,245)	158,628	(59,617)
Fund balances			
Beginning of year	584,501	672,399	1,256,900
End of year	$ 366,256	$ 831,027	$ 1,197,283

INDEPENDENT SCHOOL DISTRICT NO. 197

General Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	2023	2022
Assets		
Cash and temporary investments	$ 11,048,746	$ 14,130,757
Receivables		
Current taxes	9,704,074	10,327,607
Delinquent taxes	225,003	229,787
Accounts and interest	88,134	113,341
Due from other governmental units	10,183,022	10,038,001
Due from other funds	515,482	461,771
Lease	769,186	775,837
Inventory	45,120	64,071
Prepaid items	297,289	297,594
Total assets	$ 32,876,056	$ 36,438,766
Liabilities		
Salaries and compensated absences payable	$ 3,754,300	$ 3,576,496
Accounts and contracts payable	3,370,516	3,638,056
Due to other governmental units	417,664	982,301
Unearned revenue	–	30,600
Total liabilities	7,542,480	8,227,453
Deferred inflows of resources		
Lease revenue for subsequent years	769,186	775,837
Property taxes levied for subsequent year	16,050,761	17,386,802
Unavailable revenue – delinquent taxes	198,571	158,462
Total deferred inflows of resources	17,018,518	18,321,101
Fund balances		
Nonspendable for inventory	45,120	64,071
Nonspendable for prepaid items	297,289	297,594
Restricted for student activities	158,476	150,445
Restricted for staff development	509,462	526,316
Restricted for operating capital	166,272	702,807
Restricted for Medical Assistance	556,512	793,300
Restricted for long-term facilities maintenance	1,992,962	832,307
Assigned for subsequent year budget	377,604	1,088,076
Unassigned	4,211,361	5,435,296
Total fund balances	8,315,058	9,890,212
Total liabilities, deferred inflows of resources, and fund balances	$ 32,876,056	$ 36,438,766

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	$ 19,574,006	$ 19,813,861	$ 239,855	$ 20,585,572
Investment earnings (losses)	75,000	265,246	190,246	(961)
Other	1,296,100	1,794,617	498,517	2,010,576
State sources	55,899,016	56,889,660	990,644	53,414,413
Federal sources	6,065,389	6,297,827	232,438	7,790,681
Total revenue	82,909,511	85,061,211	2,151,700	83,800,281
Expenditures				
Current				
Administration				
Salaries	2,086,419	2,155,948	69,529	2,089,173
Employee benefits	746,488	681,297	(65,191)	671,121
Purchased services	54,535	63,051	8,516	41,254
Supplies and materials	26,713	29,939	3,226	42,972
Capital expenditures	2,000	–	(2,000)	–
Other expenditures	35,846	74,263	38,417	60,008
Total administration	2,952,001	3,004,498	52,497	2,904,528
District support services				
Salaries	931,750	888,557	(43,193)	965,360
Employee benefits	392,540	335,620	(56,920)	317,821
Purchased services	202,600	388,694	186,094	254,899
Supplies and materials	21,500	20,295	(1,205)	22,539
Other expenditures	(68,650)	1,436	70,086	(6,672)
Total district support services	1,479,740	1,634,602	154,862	1,553,947
Elementary and secondary regular instruction				
Salaries	25,207,774	24,675,797	(531,977)	24,160,131
Employee benefits	9,215,050	8,977,298	(237,752)	8,588,487
Purchased services	2,467,013	2,355,644	(111,369)	3,011,713
Supplies and materials	924,896	1,165,979	241,083	1,476,123
Capital expenditures	66,250	158,593	92,343	116,085
Other expenditures	217,448	613,226	395,778	625,428
Total elementary and secondary regular instruction	38,098,431	37,946,537	(151,894)	37,977,967

(continued)

INDEPENDENT SCHOOL DISTRICT NO. 197

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual (continued)
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Expenditures (continued)				
Current (continued)				
Vocational education instruction				
Salaries	186,331	422,399	236,068	436,875
Employee benefits	43,240	142,908	99,668	145,390
Purchased services	560	2,876	2,316	–
Supplies and materials	10,345	32,409	22,064	34,721
Capital expenditures	8,000	–	(8,000)	–
Other expenditures	–	2,784	2,784	2,865
Total vocational education instruction	248,476	603,376	354,900	619,851
Special education instruction				
Salaries	11,419,216	11,905,994	486,778	11,163,593
Employee benefits	4,333,287	4,407,627	74,340	4,109,518
Purchased services	824,616	1,182,626	358,010	1,112,239
Supplies and materials	154,950	151,293	(3,657)	140,955
Capital expenditures	12,500	5,900	(6,600)	16,335
Other expenditures	56,388	63,599	7,211	70,507
Total special education instruction	16,800,957	17,717,039	916,082	16,613,147
Community education instruction				
Salaries	24,860	52,481	27,621	48,548
Employee benefits	3,767	8,221	4,454	7,986
Purchased services	–	3,644	3,644	3,551
Supplies and materials	–	1,040	1,040	1,396
Total community education instruction	28,627	65,386	36,759	61,481
Instructional support services				
Salaries	3,448,554	3,590,631	142,077	3,509,953
Employee benefits	1,224,464	1,376,531	152,067	1,266,671
Purchased services	1,232,099	922,579	(309,520)	941,059
Supplies and materials	512,628	966,221	453,593	1,355,607
Capital expenditures	15,100	1,451	(13,649)	845,120
Other expenditures	22,197	37,429	15,232	42,668
Total instructional support services	6,455,042	6,894,842	439,800	7,961,078
Pupil support services				
Salaries	3,905,052	4,047,913	142,861	3,949,707
Employee benefits	1,594,564	1,540,319	(54,245)	1,468,270
Purchased services	2,656,737	3,989,739	1,333,002	3,347,036
Supplies and materials	273,177	239,007	(34,170)	406,210
Capital expenditures	28,239	57,629	29,390	11,258
Other expenditures	250	16,898	16,648	15,747
Total pupil support services	8,458,019	9,891,505	1,433,486	9,198,228

(continued)

INDEPENDENT SCHOOL DISTRICT NO. 197

General Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual (continued)
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Expenditures (continued)				
Current (continued)				
Sites and buildings				
Salaries	2,658,232	2,663,475	5,243	2,528,345
Employee benefits	1,026,787	962,887	(63,900)	889,591
Purchased services	3,251,435	2,595,991	(655,444)	2,467,294
Supplies and materials	332,785	384,386	51,601	317,522
Capital expenditures	903,774	335,848	(567,926)	1,072,705
Other expenditures	–	7,108	7,108	27,148
Total sites and buildings	8,173,013	6,949,695	(1,223,318)	7,302,605
Fiscal and other fixed cost programs				
Purchased services	275,000	320,995	45,995	277,485
Debt service				
Principal	1,388,054	1,366,381	(21,673)	1,387,022
Interest and fiscal charges	277,275	298,948	21,673	278,670
Total debt service	1,665,329	1,665,329	–	1,665,692
Total expenditures	84,634,635	86,693,804	2,059,169	86,136,009
Excess (deficiency) of revenue over expenditures	(1,725,124)	(1,632,593)	92,531	(2,335,728)
Other financing sources				
Insurance recovery	10,000	57,439	47,439	8,434
Financed purchases issued	–	–	–	837,797
Total other financing sources	10,000	57,439	47,439	846,231
Net change in fund balances	$ (1,715,124)	(1,575,154)	$ 139,970	(1,489,497)
Fund balances				
Beginning of year		9,890,212		11,379,709
End of year		$ 8,315,058		$ 9,890,212

INDEPENDENT SCHOOL DISTRICT NO. 197

Food Service Special Revenue Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	2023	2022
Assets		
Cash and temporary investments	$ 460,421	$ 696,886
Receivables		
Accounts and interest	2,829	1,043
Inventory	51,239	28,419
Total assets	$ 514,489	$ 726,348
Liabilities		
Salaries and compensated absences payable	$ 53,598	$ 49,219
Accounts and contracts payable	94,635	92,628
Total liabilities	148,233	141,847
Fund balances		
Nonspendable for inventory	51,239	28,419
Restricted for food service	315,017	556,082
Total fund balances	366,256	584,501
Total liabilities and fund balances	$ 514,489	$ 726,348

INDEPENDENT SCHOOL DISTRICT NO. 197

Food Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings (losses)	$ 3,000	$ 17,844	$ 14,844	$ (69)
Other – primarily meal sales	1,162,000	969,103	(192,897)	95,893
State sources	207,900	168,489	(39,411)	75,948
Federal sources	2,001,500	2,377,025	375,525	3,863,747
Total revenue	3,374,400	3,532,461	158,061	4,035,519
Expenditures				
Current				
Salaries	998,793	1,062,348	63,555	1,068,976
Employee benefits	420,434	413,683	(6,751)	413,260
Purchased services	220,800	287,053	66,253	137,222
Supplies and materials	1,726,650	1,731,764	5,114	1,641,612
Other expenditures	1,703	1,367	(336)	1,390
Capital outlay	17,000	254,491	237,491	188,558
Total expenditures	3,385,380	3,750,706	365,326	3,451,018
Net change in fund balances	$ (10,980)	(218,245)	$ (207,265)	584,501
Fund balances				
Beginning of year		584,501		–
End of year		$ 366,256		$ 584,501

INDEPENDENT SCHOOL DISTRICT NO. 197

Community Service Special Revenue Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	2023	2022
Assets		
Cash and temporary investments	$ 1,258,737	$ 1,136,115
Receivables		
Current taxes	594,919	586,133
Delinquent taxes	12,520	12,362
Accounts and interest	219,614	230,291
Due from other governmental units	150,623	140,411
Total assets	$ 2,236,413	$ 2,105,312
Liabilities		
Salaries and compensated absences payable	$ 134,156	$ 95,008
Accounts and contracts payable	152,460	108,853
Due to other governmental units	723	32,010
Unearned revenue	–	89,577
Total liabilities	287,339	325,448
Deferred inflows of resources		
Property taxes levied for subsequent year	1,108,685	1,100,399
Unavailable revenue – delinquent taxes	9,362	7,066
Total deferred inflows of resources	1,118,047	1,107,465
Fund balances		
Restricted for early childhood family education	26,367	17,155
Restricted for school readiness	2,766	–
Restricted for community education	249,683	189,740
Restricted for community service programs	552,211	465,504
Total fund balances	831,027	672,399
Total liabilities, deferred inflows of resources, and fund balances	$ 2,236,413	$ 2,105,312

INDEPENDENT SCHOOL DISTRICT NO. 197

Community Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	$ 1,100,399	$ 1,095,819	$ (4,580)	$ 1,030,392
Investment earnings (losses)	1,000	47,646	46,646	(281)
Other – primarily tuition and fees	1,924,662	2,220,370	295,708	1,797,932
State sources	1,540,172	1,509,413	(30,759)	1,449,684
Federal sources	89,576	192,961	103,385	278,516
Total revenue	4,655,809	5,066,209	410,400	4,556,243
Expenditures				
Current				
Salaries	2,727,732	2,618,388	(109,344)	2,475,288
Employee benefits	964,827	912,950	(51,877)	892,939
Purchased services	552,587	1,060,583	507,996	829,341
Supplies and materials	340,822	313,639	(27,183)	272,075
Other expenditures	1,582	2,021	439	1,677
Capital outlay	12,165	–	(12,165)	1,100
Total expenditures	4,599,715	4,907,581	307,866	4,472,420
Net change in fund balances	$ 56,094	158,628	$ 102,534	83,823
Fund balances				
Beginning of year		672,399		588,576
End of year		$ 831,027		$ 672,399

INDEPENDENT SCHOOL DISTRICT NO. 197

Capital Projects – Building Construction Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	2023	2022
Assets		
Cash and temporary investments	$ 1,701,747	$ 10,728,258
Receivables		
Accounts and interest	–	8,875
Total assets	$ 1,701,747	$ 10,737,133
Liabilities		
Accounts and contracts payable	$ 125,941	$ 569,730
Fund balances		
Restricted for capital projects	–	10,167,403
Restricted for long-term facilities maintenance	1,575,806	–
Total fund balances	1,575,806	10,167,403
Total liabilities and fund balances	$ 1,701,747	$ 10,737,133

INDEPENDENT SCHOOL DISTRICT NO. 197

Capital Projects – Building Construction Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023	2022
Revenue		
Local sources		
Investment earnings	$ 111,836	$ 25,990
Other	–	419,374
Total revenue	111,836	445,364
Expenditures		
Capital outlay		
Purchased services	164,483	1,002,756
Capital expenditures	8,538,950	3,883,238
Debt service		
Interest and fiscal charges	–	69,910
Total expenditures	8,703,433	4,955,904
Excess (deficiency) of revenue over expenditures	(8,591,597)	(4,510,540)
Other financing sources		
Bonds issued	–	9,995,000
Premium on bonds issued	–	651,656
Total other financing sources	–	10,646,656
Net change in fund balances	(8,591,597)	6,136,116
Fund balances		
Beginning of year	10,167,403	4,031,287
End of year	$ 1,575,806	$ 10,167,403

INDEPENDENT SCHOOL DISTRICT NO. 197

Debt Service Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	2023	2022
Assets		
Cash and temporary investments	$ 6,817,608	$ 6,823,413
Receivables		
Current taxes	5,146,680	5,037,813
Delinquent taxes	107,738	108,228
Accounts and interest	26,384	5,878
Due from other governmental units	12	43
Total assets	$ 12,098,422	$ 11,975,375
Deferred inflows of resources		
Property taxes levied for subsequent year	$ 9,591,405	$ 9,458,122
Unavailable revenue – delinquent taxes	87,543	61,317
Total deferred inflows of resources	9,678,948	9,519,439
Fund balances		
Restricted for debt service	2,419,474	2,455,936
Total deferred inflows of of resources and fund balances	$ 12,098,422	$ 11,975,375

INDEPENDENT SCHOOL DISTRICT NO. 197

Debt Service Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2023
(With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023			2022
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	$ 9,458,122	$ 9,411,671	$ (46,451)	$ 9,239,624
Investment earnings (losses)	5,000	170,281	165,281	(432)
State sources	–	120	120	438
Total revenue	9,463,122	9,582,072	118,950	9,239,630
Expenditures				
Debt service				
Principal	4,285,000	4,270,000	(15,000)	4,325,000
Interest	5,342,534	5,342,534	–	5,016,772
Fiscal charges and other	5,200	6,000	800	76,869
Total expenditures	9,632,734	9,618,534	(14,200)	9,418,641
Excess (deficiency) of revenue over expenditures	(169,612)	(36,462)	133,150	(179,011)
Other financing sources (uses)				
Refunding bonds issued	–	–	–	9,640,000
Premium on bonds issued	–	–	–	1,026,926
Payment on refunded bonds	–	–	–	(10,590,000)
Total other financing sources (uses)	–	–	–	76,926
Net change in fund balances	$ (169,612)	(36,462)	$ 133,150	(102,085)
Fund balances				
Beginning of year		2,455,936		2,558,021
End of year		$ 2,419,474		$ 2,455,936

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OTHER DISTRICT INFORMATION

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INDEPENDENT SCHOOL DISTRICT NO. 197

Government-Wide Revenue by Type
Last Ten Fiscal Years

	Program Revenues			General Revenues			
Year Ended June 30,	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Property Taxes	General Grants and Aids	Investment Earnings and Other	Total
2014	$ 3,532,962	$ 11,519,000	$ –	$ 17,585,848	$ 39,743,815	$ 727,974	$ 73,109,599
2015	3,553,159	11,695,269	–	23,417,595	37,380,784	393,960	76,440,767
2016	3,558,864	12,119,900	–	24,496,152	38,397,409	479,694	79,052,019
2017	3,437,851	13,082,105	–	23,953,277	41,016,863	1,028,598	82,518,694
2018	3,579,240	13,242,441	–	24,452,163	40,748,007	1,181,158	83,203,009
2019	3,547,457	14,141,817	–	25,242,325	40,170,063	6,148,385	89,250,047
2020	2,902,897	14,310,121	449,881	29,785,294	44,641,227	2,755,837	94,845,257
2021	1,167,528	16,814,542	–	30,393,128	46,445,283	1,663,689	96,484,170
2022	2,265,902	18,298,451	–	30,982,518	48,292,314	2,090,129	101,929,314
2023	3,648,690	19,997,745	–	30,389,982	47,733,253	2,056,497	103,826,167

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 197

Government-Wide Expenses by Function
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction	Community Education Instruction	Instructional Support Services
2014	$ 2,193,695	$ 1,132,039	$ 26,415,767	$ 185,532	$ 10,720,519	$ –	$ 5,390,644
2015	2,272,017	1,168,582	28,474,670	214,634	11,258,782	–	5,214,306
2016	2,392,415	1,211,351	30,410,328	184,771	12,508,454	–	9,400,257
2017	3,281,110	1,348,014	43,877,337	274,028	16,697,402	–	7,115,333
2018	3,275,089	1,385,122	44,687,715	290,758	17,327,793	48,804	7,497,520
2019	1,891,797	1,155,023	23,018,577	129,085	11,262,769	67,520	5,122,980
2020	2,942,485	1,398,148	38,219,650	537,144	16,610,160	59,500	6,994,147
2021	2,930,908	1,548,305	37,221,885	639,421	16,928,982	61,630	7,863,762
2022	2,853,664	1,526,049	38,069,764	612,009	16,365,753	61,481	7,805,496
2023	2,552,084	1,729,059	31,636,211	470,113	15,457,272	65,386	6,388,730

Pupil Support Services	Sites and Buildings	Fiscal and Other Fixed Cost Programs	Food Service	Community Service	Depreciation/ Amortization Not Included in Other Functions	Interest and Fiscal Charges	Total
$ 4,565,104	$ 5,113,990	$ 216,140	$ 2,593,328	$ 3,601,543	$ 1,885,384	$ 2,062,058	$ 66,075,743
4,692,008	5,083,451	213,543	2,791,457	3,458,258	1,876,078	1,767,570	68,485,356
5,356,033	6,112,340	193,846	2,706,681	3,659,170	1,914,460	1,575,321	77,625,427
6,786,337	6,222,441	199,237	2,861,786	4,845,349	2,254,120	1,387,929	97,150,423
7,281,551	6,774,025	214,066	2,894,893	5,040,042	1,970,953	1,120,965	99,809,296
6,228,535	7,199,220	230,183	2,744,182	4,354,040	1,974,989	5,271,593	70,650,493
7,905,983	12,563,400	211,693	2,863,987	5,066,429	1,967,255	4,826,348	102,166,329
6,996,723	7,234,897	246,367	2,241,837	4,332,860	2,295,678	4,587,883	95,131,138
9,230,044	7,447,104	353,418	3,587,627	4,299,169	3,576,624	4,813,226	100,601,428
9,988,053	8,508,580	353,185	3,174,962	4,831,527	4,902,417	4,428,731	94,486,310

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INDEPENDENT SCHOOL DISTRICT NO. 197

General Fund Revenue by Source
Last Ten Fiscal Years

Year Ended June 30,	Local Property Tax Revenue	State Revenue	Federal Revenue	Other Local and Miscellaneous	Total
2014	$ 8,945,050	$ 45,682,006	$ 2,649,674	$ 1,404,074	$ 58,680,804
	15%	78%	5%	2%	100%
2015	14,591,080	44,159,238	2,152,009	1,179,886	62,082,213
	24%	71%	3%	2%	100%
2016	15,519,233	45,503,634	2,083,686	1,304,520	64,411,073
	24%	71%	3%	2%	100%
2017	15,667,436	47,038,573	2,123,935	1,324,326	66,154,270
	24%	71%	3%	2%	100%
2018	15,924,963	48,616,794	2,139,550	1,450,832	68,132,139
	23%	72%	3%	2%	100%
2019	17,013,964	50,951,580	2,329,922	1,895,677	72,191,143
	23%	71%	3%	3%	100%
2020	18,890,894	53,165,517	2,287,859	2,134,414	76,478,684
	25%	69%	3%	3%	100%
2021	19,548,280	54,011,169	4,987,923	1,432,836	79,980,208
	24%	68%	6%	2%	100%
2022	20,585,572	53,414,413	7,790,681	2,009,615	83,800,281
	25%	64%	9%	2%	100%
2023	19,813,861	56,889,660	6,297,827	2,059,863	85,061,211
	23%	67%	8%	2%	100%

Note: The change in “tax shift,” as approved in legislation, impacted the amount of tax revenue recognized in fiscal year 2014. Changes in the amount of revenue recognized, due to the tax shift, are offset by an adjustment to state aid payments by an equal amount.

INDEPENDENT SCHOOL DISTRICT NO. 197

General Fund Expenditures by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction	Community Education Instruction
2014	$ 2,200,264	$ 1,127,422	$ 25,290,373	$ 191,564	$ 11,093,208	$ –
	3%	2%	45%	–	20%	–
2015	2,281,630	1,167,212	27,437,971	221,798	11,628,950	–
	4%	2%	46%	–	20%	–
2016	2,351,424	1,205,122	29,107,133	185,070	12,807,507	–
	3%	2%	42%	–	19%	–
2017	2,436,796	1,297,236	30,495,933	188,271	12,611,155	–
	4%	2%	46%	–	19%	–
2018	2,454,020	1,313,697	31,623,170	209,670	13,258,849	48,804
	3%	2%	46%	–	19%	–
2019	2,567,830	1,270,427	32,585,724	201,288	14,698,814	67,520
	4%	2%	45%	–	20%	–
2020	2,664,367	1,368,218	33,827,949	507,868	15,149,820	59,500
	3%	2%	44%	–	20%	–
2021	2,765,626	1,536,946	33,884,644	589,325	15,912,876	61,630
	3%	2%	43%	–	20%	–
2022	2,904,528	1,553,947	37,977,967	619,851	16,613,147	61,481
	3%	2%	44%	1%	19%	–
2023	3,004,498	1,634,602	37,946,537	603,376	17,717,039	65,386
	3%	2%	44%	1%	21%	–

Instructional Support Services	Pupil Support Services	Sites and Buildings	Other Programs	Total
$ 5,490,580	$ 5,088,147	$ 5,252,753	$ 689,673	$ 56,423,984
10%	9%	10%	1%	100%
5,349,297	5,013,193	5,150,304	634,514	58,884,869
9%	9%	9%	1%	100%
9,464,335	5,424,087	7,048,064	1,263,427	68,856,169
14%	8%	10%	2%	100%
5,946,446	6,001,783	6,318,045	1,243,389	66,539,054
9%	9%	9%	2%	100%
6,374,998	7,113,859	6,692,455	1,503,641	70,593,163
9%	10%	9%	2%	100%
6,076,311	7,360,851	6,639,849	1,781,171	73,249,785
8%	10%	9%	2%	100%
6,881,647	7,193,031	8,388,694	1,373,796	77,414,890
9%	9%	11%	2%	100%
7,648,322	6,698,751	9,404,705	1,218,868	79,721,693
10%	8%	12%	2%	100%
7,961,078	9,198,228	7,302,605	1,943,177	86,136,009
9%	11%	9%	2%	100%
6,894,842	9,891,505	6,949,695	1,986,324	86,693,804
8%	11%	8%	2%	100%

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INDEPENDENT SCHOOL DISTRICT NO. 197

School Tax Levies, Tax Capacity Rates, and Market Value Rates by Fund
Last Ten Fiscal Years

	Year Collectible	General Fund	Community Service Special Revenue Fund	Debt Service Fund	Total All Funds
Levies					
	2014	$ 14,482,514	$ 890,943	$ 8,071,949	$ 23,445,406
	2015	15,471,359	898,894	8,312,231	24,682,484
	2016	15,713,768	966,076	7,433,486	24,113,330
	2017	15,810,548	1,128,722	7,386,069	24,325,339
	2018	16,997,815	1,217,957	7,064,074	25,279,846
	2019	18,739,703	1,283,189	9,693,393	29,716,285
	2020	19,315,969	1,131,866	9,740,851	30,188,686
	2021	20,321,764	1,036,352	9,292,987	30,651,103
	2022	19,449,007	1,100,399	9,458,122	30,007,528
	2023	18,095,352	1,108,685	9,591,405	28,795,442
Tax capacity rates					
	2014	0.07479	0.01629	0.14755	0.23863
	2015	0.07911	0.01544	0.14608	0.24063
	2016	0.08576	0.01564	0.12030	0.22170
	2017	0.08800	0.01789	0.11706	0.22295
	2018	0.09307	0.01752	0.10165	0.21224
	2019	0.09426	0.01732	0.13088	0.24246
	2020	0.08855	0.01381	0.11889	0.22125
	2021	0.09988	0.01195	0.10717	0.21900
	2022	0.08575	0.01231	0.10585	0.20391
	2023	0.06548	0.01090	0.09429	0.17067
Market value rates					
	2014	0.0019384	–	–	0.0019384
	2015	0.0018941	–	–	0.0018941
	2016	0.0017649	–	–	0.0017649
	2017	0.0016955	–	–	0.0016955
	2018	0.0016017	–	–	0.0016017
	2019	0.0016862	–	–	0.0016862
	2020	0.0015911	–	–	0.0015911
	2021	0.0014432	–	–	0.0014432
	2022	0.0014099	–	–	0.0014099
	2023	0.0012150	–	–	0.0012150

Note: Tax rates are expressed in terms of "net tax capacity." A property's tax capacity is determined by multiplying its taxable market value by a state-determined class rate. Class rates vary by property type and change periodically based on state legislation.

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 197

Tax Capacities and Market Values
Last Ten Fiscal Years

	Net Tax Capacities			
			Fiscal Disparities	
For Taxes Collectible	Real Agriculture	Real Nonagricultural	Contribution	Distribution
2014	$ 21,594	$ 63,154,038	$ (11,607,913)	$ 4,898,962
2015	22,388	65,904,165	(11,282,312)	4,898,619
2016	22,575	68,692,682	(11,218,335)	5,012,111
2017	17,100	70,219,141	(11,397,427)	5,459,243
2018	51,683	76,095,042	(11,740,170)	5,986,246
2019	3,781	82,226,527	(12,532,519)	6,295,554
2020	–	89,143,780	(13,328,563)	6,672,767
2021	–	95,588,999	(14,502,315)	6,962,268
2022	–	98,662,183	(15,779,487)	7,507,138
2023	–	110,970,677	(15,545,342)	7,024,344

Note: Tax capacity is calculated by applying class rates (for specific property classifications such as residential, commercial, etc.) to the assessed market value. Class rates are periodically changed by the state.

Source: State of Minnesota School Tax Report

Tax Increment	Total Taxable	Market Value
$ (1,874,247)	$ 54,592,434	$ 4,898,881,201
(1,300,844)	58,242,016	5,142,038,575
(1,147,181)	61,361,852	5,382,458,225
(1,169,377)	63,128,680	5,507,775,025
(1,193,339)	69,199,462	5,969,114,825
(1,142,524)	74,850,819	6,408,981,450
(1,196,541)	81,291,443	6,919,691,425
(1,407,842)	86,641,110	7,368,620,750
(1,587,778)	88,802,056	7,650,594,901
(2,088,957)	100,360,722	8,644,331,076

INDEPENDENT SCHOOL DISTRICT NO. 197

Property Tax Levies and Receivables
Last Ten Fiscal Years

	Original Levy		
For Taxes Collectible	Local Spread	Fiscal Disparities	Total Spread
2014	$ 21,353,659	$ 2,091,747	$ 23,445,406
2015	22,577,461	2,105,023	24,682,484
2016	21,992,264	2,121,066	24,113,330
2017	22,194,651	2,130,688	24,325,339
2018	22,975,871	2,303,975	25,279,846
2019	27,428,145	2,288,140	29,716,285
2020	27,518,843	2,669,843	30,188,686
2021	28,083,417	2,567,686	30,651,103
2022	27,361,634	2,645,894	30,007,528
2023	26,431,547	2,363,895	28,795,442

Note: Delinquent taxes receivable are written off after seven years.

Source: State of Minnesota School Tax Report

Uncollected Taxes Receivable as of June 30, 2023

Delinquent		Current	
Amount	Percent	Amount	Percent
$ –	– %	$ –	– %
–	–	–	–
–	–	–	–
11,067	0.05	–	–
1,575	0.01	–	–
10,847	0.04	–	–
19,106	0.06	–	–
95,842	0.31	–	–
206,824	0.69	–	–
–	–	15,445,673	53.64
$ 345,261		$ 15,445,673	

INDEPENDENT SCHOOL DISTRICT NO. 197

Students Served
Last Ten Fiscal Years

	Average Daily Membership (ADM) (for Students Served or Tuition Paid)					
Year Ended June 30,	Pre-Kindergarten and Handicapped Kindergarten	Kindergarten	Elementary	Secondary	Total	Total Pupil Units
2014	106	352	2,298	2,079	4,835	5,537
2015	111	372	2,308	2,102	4,893	5,313
2016	107	345	2,364	2,097	4,913	5,333
2017	114	347	2,339	2,192	4,992	5,430
2018	136	374	2,408	2,186	5,104	5,542
2019	157	320	2,474	2,224	5,175	5,620
2020	155	348	2,457	2,276	5,236	5,691
2021	144	288	2,349	2,252	5,033	5,484
2022	170	336	2,222	2,262	4,990	5,443
2023	167	320	2,294	2,258	5,039	5,491

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: Beginning in fiscal 2015, changes in ADM weightings as noted below reduced the calculated pupil units.

Note 3: ADM is weighted as follows in computing pupil units:

	Pre-Kindergarten	Handicapped Kindergarten	Half-Day Kindergarten	Full-Day Kindergarten	Elementary 1–3	Elementary 4–6	Secondary
Fiscal 2014	1.250	1.000	0.612	0.612	1.115	1.060	1.300
Fiscal 2015 through 2023	1.000	1.000	0.550	1.000	1.000	1.000	1.200

Source: Minnesota Department of Education student reporting system

OTHER REQUIRED REPORTS

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MMKR
CERTIFIED PUBLIC ACCOUNTANTS

PRINCIPALS
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
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Victoria L. Holinka, CPA/CMA
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Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 197
West St. Paul – Mendota Heights – Eagan, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 197 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 29, 2023.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify one deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as finding 2023-001, that we consider to be a significant deficiency.

(continued)

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REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

DISTRICT'S RESPONSE TO FINDING

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
December 29, 2023

MMKR
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Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 197
West St. Paul – Mendota Heights – Eagan, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 197 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 29, 2023.

MINNESOTA LEGAL COMPLIANCE

In connection with our audit, we noted that the District failed to comply with provisions of the claims and disbursements section of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, insofar as they relate to accounting matters as described in the Schedule of Findings and Questioned Costs as finding 2023-002. Also, in connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, miscellaneous provisions and uniform financial accounting and reporting standards sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

DISTRICT'S RESPONSE TO FINDING

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the legal compliance finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

(continued)

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PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
December 29, 2023

A. FINANCIAL STATEMENT FINDINGS

SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER FINANCIAL REPORTING

2023-001 Segregation of Duties

Criteria – Generally, a system of internal control contemplates a segregation of duties such that no individual has responsibility to execute a transaction, has physical access to the related assets, and has responsibility or authority to record the transaction.

Condition – Due to the limited size of Independent School District No. 197's (the District) office staff, the District has limited segregation of duties in several areas. These areas include cash receipts, cash disbursements, bank reconciliations, investment accounting, and payroll.

Questioned Costs – Not applicable.

Context – In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements.

Repeat Finding – This is a current and prior year finding.

Cause – The internal controls over cash receipts, cash disbursements, bank reconciliations, investment accounting, and payroll are not properly segregated.

Effect – This lack of ideal segregation of duties subjects the District to a higher risk that errors or fraud could occur and not be detected in a timely manner.

Recommendation – We recommend that the District segregate duties as best it can within the limits of the staff available. Any modifications in internal controls in this area should be viewed from a cost-benefit perspective.

View of Responsible Official and Planned Corrective Actions – The District agrees with the finding and has separately issued a Corrective Action Plan related to this finding.

B. MINNESOTA LEGAL COMPLIANCE FINDINGS

2023-002 Payment of Claims

Criteria – Minnesota Statutes § 471.425, Subd. 2.

Condition – Minnesota Statutes require school districts to pay vendor claims according to the terms of each contract or within 35 days after the receipt of the goods or services or the invoice for the goods or services. If such claims are not paid within the allowable statutory time period, districts must pay interest on the unpaid obligations at the rate of 1.5 percent per month or part of a month. For 10 of 40 disbursements selected for testing, the District did not pay the claim within the required time period, and did not pay interest on the unpaid obligations.

Questioned Costs – Not applicable.

Context – Ten of forty claims tested were not in compliance.

Repeat Finding – This is a current and prior year finding.

Cause – This was an oversight by district personnel.

Effect – The claims were not paid within the 35-day period as required by Minnesota Statutes.

Recommendation – We recommend that the District review procedures in place to ensure that all claims are paid within statutory requirements.

View of Responsible Official and Planned Corrective Actions – District management will review payment schedules and processes to ensure claims are paid within statutory timelines. The District has issued a separate Corrective Action Plan related to this finding.

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INDEPENDENT SCHOOL DISTRICT NO. 197

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2023

		Audit	UFARS	Audit – UFARS
General Fund				
Total revenue		$ 85,061,211	$ 85,061,211	$ –
Total expenditures		$ 86,693,804	$ 86,693,804	$ –
Nonspendable				
460	Nonspendable fund balance	$ 342,409	$ 342,409	$ –
Restricted				
401	Student activities	$ 158,476	$ 158,476	$ –
402	Scholarships	$ –	$ –	$ –
403	Staff development	$ 509,462	$ 509,462	$ –
407	Capital projects levy	$ –	$ –	$ –
408	Cooperative revenue	$ –	$ –	$ –
413	Projects funded by COP	$ –	$ –	$ –
414	Operating debt	$ –	$ –	$ –
416	Levy reduction	$ –	$ –	$ –
417	Taconite building maintenance	$ –	$ –	$ –
424	Operating capital	$ 166,272	$ 166,272	$ –
426	$25 taconite	$ –	$ –	$ –
427	Disabled accessibility	$ –	$ –	$ –
428	Learning and development	$ –	$ –	$ –
434	Area learning center	$ –	$ –	$ –
435	Contracted alternative programs	$ –	$ –	$ –
436	State approved alternative program	$ –	$ –	$ –
438	Gifted and talented	$ –	$ –	$ –
440	Teacher development and evaluation	$ –	$ –	$ –
441	Basic skills programs	$ –	$ –	$ –
448	Achievement and integration	$ –	$ –	$ –
449	Safe schools levy	$ –	$ –	$ –
451	QZAB payments	$ –	$ –	$ –
452	OPEB liability not in trust	$ –	$ –	$ –
453	Unfunded severance and retirement levy	$ –	$ –	$ –
459	Basic skills extended time	$ –	$ –	$ –
467	Long-term facilities maintenance	$ 1,992,962	$ 1,992,962	$ –
472	Medical Assistance	$ 556,512	$ 556,512	$ –
464	Restricted fund balance	$ –	$ –	$ –
475	Title VII – Impact Aid	$ –	$ –	$ –
476	PILT	$ –	$ –	$ –
Committed				
418	Committed for separation	$ –	$ –	$ –
461	Committed fund balance	$ –	$ –	$ –
Assigned				
462	Assigned fund balance	$ 377,604	$ 377,604	$ –
Unassigned				
422	Unassigned fund balance	$ 4,211,361	$ 4,211,361	$ –
Food Service				
Total revenue		$ 3,532,461	$ 3,532,461	$ –
Total expenditures		$ 3,750,706	$ 3,750,707	$ (1)
Nonspendable				
460	Nonspendable fund balance	$ 51,239	$ 51,239	$ –
Restricted				
452	OPEB liability not in trust	$ –	$ –	$ –
464	Restricted fund balance	$ 315,017	$ 315,017	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –
Community Service				
Total revenue		$ 5,066,209	$ 5,066,208	$ 1
Total expenditures		$ 4,907,581	$ 4,907,580	$ 1
Nonspendable				
460	Nonspendable fund balance	$ –	$ –	$ –
Restricted				
426	$25 taconite	$ –	$ –	$ –
431	Community education	$ 249,683	$ 249,683	$ –
432	ECFE	$ 26,367	$ 26,367	$ –
440	Teacher development and evaluation	$ –	$ –	$ –
444	School readiness	$ 2,766	$ 2,766	$ –
447	Adult basic education	$ –	$ –	$ –
452	OPEB liability not in trust	$ –	$ –	$ –
464	Restricted fund balance	$ 552,211	$ 552,211	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –

INDEPENDENT SCHOOL DISTRICT NO. 197

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2023

		Audit		UFARS		Audit – UFARS	
Building Construction							
Total revenue		$	111,836	$	111,836	$	–
Total expenditures		$	8,703,433	$	8,703,433	$	–
Nonspendable							
460	Nonspendable fund balance	$	–	$	–	$	–
Restricted							
407	Capital projects levy	$	–	$	–	$	–
413	Projects funded by COP	$	–	$	–	$	–
467	Long-term facilities maintenance	$	1,575,806	$	1,575,806	$	–
464	Restricted fund balance	$	–	$	–	$	–
Unassigned							
463	Unassigned fund balance	$	–	$	–	$	–
Debt Service							
Total revenue		$	9,582,072	$	9,582,072	$	–
Total expenditures		$	9,618,534	$	9,618,534	$	–
Nonspendable							
460	Nonspendable fund balance	$	–	$	–	$	–
Restricted							
425	Bond refundings	$	–	$	–	$	–
433	Maximum effort loan	$	–	$	–	$	–
451	QZAB payments	$	–	$	–	$	–
467	Long-term facilities maintenance	$	–	$	–	$	–
464	Restricted fund balance	$	2,419,474	$	2,419,474	$	–
Unassigned							
463	Unassigned fund balance	$	–	$	–	$	–
Trust							
Total revenue		$	–	$	–	$	–
Total expenditures		$	–	$	–	$	–
401	Student activities	$	–	$	–	$	–
402	Scholarships	$	–	$	–	$	–
422	Net position	$	–	$	–	$	–
Custodial							
Total revenue		$	2,874	$	2,874	$	–
Total expenditures		$	2,304	$	2,304	$	–
401	Student activities	$	–	$	–	$	–
402	Scholarships	$	–	$	–	$	–
448	Achievement and integration	$	–	$	–	$	–
464	Restricted	$	29,974	$	29,974	$	–
Internal Service							
Total revenue		$	13,270,108	$	13,270,108	$	–
Total expenditures		$	13,761,355	$	13,761,355	$	–
422	Net position	$	1,365,991	$	1,365,991	$	–
OPEB Revocable Trust Fund							
Total revenue		$	–	$	–	$	–
Total expenditures		$	–	$	–	$	–
422	Net position	$	–	$	–	$	–
OPEB Irrevocable Trust Fund							
Total revenue		$	125,666	$	125,666	$	–
Total expenditures		$	674,515	$	674,515	$	–
422	Net position	$	5,003,548	$	5,003,548	$	–
OPEB Debt Service Fund							
Total revenue		$	–	$	–	$	–
Total expenditures		$	–	$	–	$	–
Nonspendable							
460	Nonspendable fund balance	$	–	$	–	$	–
Restricted							
425	Bond refundings	$	–	$	–	$	–
464	Restricted fund balance	$	–	$	–	$	–
Unassigned							
463	Unassigned fund balance	$	–	$	–	$	–

Note: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

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APPENDIX B

FORM OF LEGAL OPINION

(See following pages)

Kennedy & Graven
CHARTERED

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Affirmative Action, Equal Opportunity Employer

$_______
INDEPENDENT SCHOOL DISTRICT NO. 197
(WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN)
DAKOTA COUNTY, MINNESOTA
GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS
SERIES 2024A

We have acted as bond counsel to Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Dakota County, Minnesota (the "Issuer"), in connection with the issuance by the Issuer of its General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds"), originally dated August ___, 2024, and issued in the original aggregate principal amount of $_______. In such capacity and for the purpose of rendering this opinion we have examined certified copies of certain proceedings, certifications and other documents, and applicable laws as we have deemed necessary. Regarding questions of fact material to this opinion, we have relied on certified proceedings and other certifications of public officials and other documents furnished to us without undertaking to verify the same by independent investigation. Under existing laws, regulations, rulings, and decisions in effect on the date hereof, and based on the foregoing we are of the opinion that:

1. The Bonds have been duly authorized and executed and are valid and binding general obligations of the Issuer, enforceable in accordance with their terms.

2. The principal of and interest on the Bonds are payable from ad valorem taxes levied by the Issuer on all taxable property of the Issuer, but if necessary for the payment thereof, additional ad valorem taxes are required by law to be levied on all taxable property of the Issuer, which taxes are not subject to any limitation as to rate or amount.

3. Interest on the Bonds is excludable from gross income of the recipient for federal income tax purposes and, to the same extent, is excludable from taxable net income of individuals, trusts, and estates for Minnesota income tax purposes, and is not a preference item for purposes of the computation of the federal alternative minimum tax, or the computation of the Minnesota alternative minimum tax imposed on individuals, trusts, and estates. However, such interest is included in determining the annual adjusted financial statement income (as defined in Section 59(k) of the Internal Revenue Code of 1986, as amended (the "Code")) of applicable corporations (as defined in Section 59(k) of the Code) for purposes of computing the alternative minimum tax imposed on such applicable corporations, and is subject to Minnesota franchise taxes on certain corporations (including financial institutions) measured by income. The opinion set forth in this paragraph is subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes and from taxable net income for Minnesota income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes and taxable net income for Minnesota income tax purposes retroactively to the date of issuance of the Bonds. We express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

4. The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity.

5. The resolution adopted by the School Board of the Issuer on June 3, 2024, obligates the Issuer to be bound by the provisions of Minnesota Statutes, Section 126C.55. We express no opinion as to the enforceability of the provisions of that law against the State of Minnesota (the "State") in the absence of appropriated and available funds to pay the obligations of the State thereunder.

We have not been asked and have not undertaken to review the accuracy, completeness, or sufficiency of the Official Statement or other offering material relating to the Bonds, and accordingly we express no opinion with respect thereto.

This opinion is given as of the date hereof and we assume no obligation to update, revise, or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Dated __________________, 2024, at Minneapolis, Minnesota.

APPENDIX C

BOOK-ENTRY-ONLY SYSTEM

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds $500 million, one certificate will be issued with respect to each $500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]

2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]

6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.

10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the District or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

11. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

APPENDIX D

FORM OF CONTINUING DISCLOSURE CERTIFICATE

(See following pages)

$\$$__________
INDEPENDENT SCHOOL DISTRICT NO. 197
(WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN)
DAKOTA COUNTY, MINNESOTA
GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS
SERIES 2024A

CONTINUING DISCLOSURE CERTIFICATE

__________, 2024

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Dakota County, Minnesota (the "District"), in connection with the issuance of its General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds"), in the original aggregate principal amount of $__________. The Bonds are being issued pursuant to a resolution adopted by the School Board of the District (the "Resolution"). The Bonds are being delivered to ____________[, as syndicate manager] (the "Purchaser"), on the date hereof. Pursuant to the Resolution, the District has covenanted and agreed to provide continuing disclosure of certain financial information and operating data and timely notices of the occurrence of certain events. The District hereby covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the District for the benefit of the Holders (as defined herein) of the Bonds in order to provide for the public availability of such information and assist the Participating Underwriter(s) (as defined herein) in complying with the Rule (as defined herein). This Disclosure Certificate, together with the Resolution, constitutes the written agreement or contract for the benefit of the Holders of the Bonds that is required by the Rule.

Section 2. Definitions. In addition to the defined terms set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" means any annual report provided by the District pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Audited Financial Statements" means annual financial statements of the District, prepared in accordance with GAAP as prescribed by GASB.

"Bonds" means the General Obligation Facilities Maintenance Bonds, Series 2024A, issued by the District in the original aggregate principal amount of $__________.

"Disclosure Certificate" means this Continuing Disclosure Certificate.

"District" means Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Dakota County, Minnesota, which is the obligated person with respect to the Bonds.

"EMMA" means the Electronic Municipal Market Access system operated by the MSRB and designated as a nationally-recognized municipal securities information repository and the exclusive portal for complying with the continuing disclosure requirements of the Rule.

"Final Official Statement" means the Final Official Statement, dated __________, 2024, which constitutes the final official statement delivered in connection with the Bonds, which is available from the MSRB.

"Financial Obligation" means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of a Financial Obligation as described in clause (a) or (b). The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

"Fiscal Year" means the fiscal year of the District.

"GAAP" means generally accepted accounting principles for governmental units as prescribed by GASB.

"GASB" means the Governmental Accounting Standards Board.

"Holder" means the person in whose name a Bond is registered or a beneficial owner of such a Bond.

"Material Event" means any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" means the Municipal Securities Rulemaking Board located at 1300 I Street NW, Suite 1000, Washington, DC 20005.

"Participating Underwriter" means any of the original underwriter(s) of the Bonds (including the Purchaser) required to comply with the Rule in connection with the offering of the Bonds.

"Purchaser" means ____________[, as syndicate manager].

"Repository" means EMMA, or any successor thereto designated by the SEC.

"Rule" means SEC Rule 15c2-12(b)(5) promulgated by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time, and including written interpretations thereof by the SEC.

"SEC" means Securities and Exchange Commission, and any successor thereto.

Section 3. Provision of Annual Financial Information and Audited Financial Statements.

(a) The District shall provide to the Repository not later than twelve (12) months after the end of the Fiscal Year commencing with the year that ends June 30, 2024, an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate, provided that the Audited Financial Statements of the District may be submitted separately from the balance of the Annual Report.

(b) If the District is unable or fails to provide to the Repository an Annual Report by the date required in subsection (a), the District shall send a notice of that fact to the Repository and the MSRB.

(c) The District shall determine each year prior to the date for providing the Annual Report the name and address of each Repository.

Section 4. Content of Annual Reports. The District's Annual Report shall contain or incorporate by reference the following sections of the Final Official Statement:

1. Current Property Valuations
2. Direct Debt
3. Tax Levies and Collections
4. Student Body
5. Employment/Unemployment Data

In addition to the items listed above, the Annual Report shall include the most recent Audited Financial Statements submitted in accordance with Section 3 of this Disclosure Certificate.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the District or related public entities, which have been submitted to the Repository or the SEC. If the document incorporated by reference is a final official statement, it must also be available from the MSRB. The District shall clearly identify each such other document so incorporated by reference.

Section 5. Reporting of Material Events.

(a) This Section 5 shall govern the giving of notice of the occurrence of any of the following events ("Material Events") with respect to the Bonds:

1. Principal and interest payment delinquencies;

2. Non-payment related defaults, if material;

3. Unscheduled draws on debt service reserves reflecting financial difficulties;

4. Unscheduled draws on credit enhancements reflecting financial difficulties;

5. Substitution of credit or liquidity providers, or their failure to perform;

6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701–TEB), or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;

7. Modifications to rights of security holders, if material;

8. Bond calls, if material, and tender offers;

9. Defeasances;

10. Release, substitution, or sale of property securing repayment of the securities, if material;

11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the obligated person;

13. The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

14. Appointment of a successor or additional trustee or the change of name of a trustee, if material;

15. Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material; and

16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

(b) The District shall file a notice of such occurrence with the Repository or with the MSRB within ten (10) business days of the occurrence of the Material Event.

(c) Unless otherwise required by law and subject to technical and economic feasibility, the District shall employ such methods of information transmission as shall be requested or recommended by the designated recipients of the District's information.

Section 6. EMMA. The SEC has designated EMMA as a nationally-recognized municipal securities information repository and the exclusive portal for complying with the continuing disclosure requirements of the Rule. Until the EMMA system is amended or altered by the MSRB and the SEC, the District shall make all filings required under this Disclosure Certificate solely with EMMA.

Section 7. Termination of Reporting Obligation. The District's obligations under the Resolution and this Disclosure Certificate shall terminate upon the redemption in full of all Bonds or payment in full of all Bonds.

Section 8. Agent. The District may, from time to time, appoint or engage a dissemination agent to assist it in carrying out its obligations under the Resolution and this Disclosure Certificate, and may discharge any such agent, with or without appointing a successor dissemination agent.

Section 9. Amendment; Waiver. Notwithstanding any other provision of the Resolution or this Disclosure Certificate, the District may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, if such amendment or waiver is supported by an opinion of nationally-recognized bond counsel to the effect that such amendment or waiver would not, in and of itself, cause a violation of the Rule. The provisions of the Resolution requiring continuing disclosure pursuant to the Rule and this Disclosure Certificate, or any provision hereof, shall be null and void in the event that the District delivers to the Repository an opinion of nationally-recognized bond counsel to the effect that those portions of the Rule which impose the continuing disclosure requirements of the Resolution and the execution and delivery of this Disclosure Certificate are invalid, have been repealed retroactively or otherwise do not apply to the Bonds. The provisions of the Resolution requiring continuing disclosure pursuant to the Rule and this Disclosure Certificate may be amended without the consent of the Holders of the Bonds, but only upon the delivery by the District to the Repository of the proposed amendment and an opinion of nationally-recognized bond counsel to the effect that such amendment, and giving effect thereto, will not adversely affect compliance with the Rule.

Section 10. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Material Event, in addition to that which is required by this Disclosure Certificate. If the District chooses to include any information in any Annual Report or notice of occurrence of a Material Event in addition to that which is specifically required by this Disclosure Certificate, the District shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Material Event.

Section 11. Default. In the event of a failure of the District to comply with any provision of this Disclosure Certificate any Holder of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the District to comply with its obligations under the Resolution and this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an event of default with respect to the Bonds and the sole remedy under this Disclosure Certificate in the event of any failure of the District to comply with this Disclosure Certificate shall be an action to compel performance.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the District, the Participating Underwriters, and the Holders from time to time of the Bonds, and shall create no rights in any other person or entity.

(The remainder of this page is intentionally left blank.)

IN WITNESS WHEREOF, we have executed this Disclosure Certificate in our official capacities effective as of the date and year first written above.

INDEPENDENT SCHOOL DISTRICT NO. 197
(WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN),
DAKOTA COUNTY, MINNESOTA

____
Board Chair

____
Clerk

APPENDIX E

TERMS OF PROPOSAL

$16,090,000* GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS, SERIES 2024A INDEPENDENT SCHOOL DISTRICT NO. 197 (WEST ST. PAUL-MENDOTA HEIGHTS-EAGAN), MINNESOTA

Proposals for the purchase of $16,090,000* General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds") of Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota (the "District") will be received at the offices of Ehlers and Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, municipal advisors to the District, until 9:30 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via bondsale@ehlers-inc.com or **PARITY**, in the manner described below, until 9:30 A.M. Central Time, on August 5, 2024, at which time they will be opened, read and tabulated. The proposals will be presented to the School Board for consideration for award by resolution at a meeting to be held at 6:00 P.M., Central Time, on the same date. The proposal offering to purchase the Bonds upon the terms specified herein and most favorable to the District will be accepted unless all proposals are rejected.

AUTHORITY; PURPOSE; SECURITY

The Bonds are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, and Minnesota Statutes, Section 123B.595, as amended, by the District, to finance indoor air quality projects at school district facilities included in the District's ten-year facility plan approved by the Commissioner of Education. The Bonds will be general obligations of the District for which its full faith and credit and taxing powers are pledged.

DATES AND MATURITIES

The Bonds will be dated August 29, 2024, will be issued as fully registered Bonds in the denomination of $5,000 each, or any integral multiple thereof, and will mature on February 1 as follows:

Year	Amount*	Year	Amount*	Year	Amount*
2026	$135,000	2032	$960,000	2038	$1,260,000
2027	725,000	2033	1,010,000	2039	1,315,000
2028	735,000	2034	1,060,000	2040	1,370,000
2029	825,000	2035	1,110,000	2041	1,430,000
2030	870,000	2036	1,165,000		
2031	910,000	2037	1,210,000		

ADJUSTMENT OPTION

The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of $5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per $1,000.

TERM BOND OPTION

Proposals for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

INTEREST PAYMENT DATES AND RATES

Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2025, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. **The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.)** All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

BOOK-ENTRY-ONLY FORMAT

Unless otherwise specified by the purchaser, the Bonds will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Bonds.

PAYING AGENT

The District has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

At the option of the District, the Bonds maturing on or after February 1, 2033 shall be subject to optional redemption prior to maturity on February 1, 2032 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

Redemption may be in whole or in part of the Bonds subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Bonds to be redeemed shall be at the discretion of the District. If only part of the Bonds having a common maturity date are called for redemption, then the District or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of redemption shall be sent by mail not more than 60 days and not less than 30 days prior to the date fixed for redemption to the registered owner of each Bond to be redeemed at the address shown on the registration books.

DELIVERY

On or about August 29, 2024, the Bonds will be delivered without cost to the winning bidder at DTC. On the day of closing, the District will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Bonds is then pending or, to the best knowledge of officers of the District, threatened. Payment for the Bonds must be received by the District at its designated depository on the date of closing in immediately available funds.

LEGAL OPINION

An opinion as to the validity of the Bonds and the exemption from taxation of the interest thereon will be furnished by Kennedy & Graven, Chartered, Minneapolis, Minnesota, Bond Counsel to the District ("Bond Counsel"), and will be available at the time of delivery of the Bonds. The legal opinion will state that the Bonds are valid and binding general obligations of the District; provided that the rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). See "FORM OF LEGAL OPINION" found in Appendix B.

SUBMISSION OF PROPOSALS

Proposals must not be for less than $16,090,000 plus accrued interest on the principal sum of $16,090,000 from date of original issue of the Bonds to date of delivery. Prior to the time established above for the opening of proposals, interested parties may submit a proposal as follows:

1) Electronically to bondsale@ehlers-inc.com; or

2) Electronically via **PARITY** in accordance with this Terms of Proposal until 9:30 A.M. Central Time, but no proposal will be received after the time for receiving proposals specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Terms of Proposal, the terms of this Terms of Proposal shall control. For further information about **PARITY**, potential bidders may contact IHS Markit (now part of S&P Global) at https://ihsmarkit.com/products/municipal-issuance.html or via telephone (844) 301-7334.

Proposals must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of proposals. Each proposal must be unconditional except as to legality. Neither the District nor Ehlers shall be responsible for any failure to receive a submission.

A good faith deposit ("Deposit") in the amount of $321,800 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith. The Deposit will be deducted from the purchase price at the closing for the Bonds.

The District and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the proposal is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the proposal is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to $250,000 per bidder.

No proposal can be withdrawn after the time set for receiving proposals unless the meeting of the District scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

AWARD

The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The District's computation of the interest rate of each proposal, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The District reserves the right to reject any and all proposals and to waive any informality in any proposal.

BOND INSURANCE

If the Bonds are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the District requested and received a rating on the Bonds from a rating agency, the District will pay that rating fee. Any rating agency fees not requested by the District are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Bonds are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Bonds.

CUSIP NUMBERS

The District will assume no obligation for the assignment or printing of CUSIP numbers on the Bonds or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

NOT-QUALIFIED TAX-EXEMPT OBLIGATIONS

The Bonds shall not be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

CONTINUING DISCLOSURE

In order to assist the Underwriter (Syndicate Manager) in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 the District will enter into an undertaking for the benefit of the holders of the Bonds. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

NEW ISSUE PRICING

The winning bidder will be required to provide, in a timely manner, certain information necessary to compute the yield on the Bonds pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and to provide a certificate, the form of which will be provided by Bond Counsel upon request.

(a) The winning bidder shall assist the District in establishing the issue price of the Bonds and shall execute and deliver to the District at closing an "issue price" or similar certificate satisfactory to Bond Counsel setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications. All actions to be taken by the District under this Terms of Proposal to establish the issue price of the Bonds may be taken on behalf of the District by the District's municipal advisor identified herein and any notice or report to be provided to the District may be provided to the District's municipal advisor.

(b) The District intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:

(1) The District shall disseminate this Terms of Proposal to potential underwriters in a manner that is reasonably designed to reach potential investors;

(2) all bidders shall have an equal opportunity to bid;

(3) the District may receive proposals from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and

(4) the District anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Terms of Proposal.

Any proposal submitted pursuant to this Terms of Proposal shall be considered a firm offer for the purchase of the Bonds, as specified in this proposal.

(c) If all of the requirements of a "competitive sale" are not satisfied, the District shall advise the winning bidder of such fact prior to the time of award of the sale of the Bonds to the winning bidder. In such event, any proposal submitted will not be subject to cancellation or withdrawal and the District agrees to use the rule selected by the winning bidder on its proposal form to determine the issue price for the Bonds. On its proposal form, each bidder must select one of the following two rules for determining the issue price of the Bonds: (1) the first price at which 10% of a maturity of the Bonds (the "10% test") is sold to the public as the issue price of that maturity or (2) the initial offering price to the public as of the sale date as the issue price of each maturity of the Bonds (the "hold-the-offering-price rule").

(d) <u>If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the hold-the-offering-price rule</u>, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the proposal submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

(1) the close of the fifth (5th) business day after the sale date; or

(2) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The winning bidder will advise the District promptly after the close of the fifth (5th) business day after the sale whether it has sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The District acknowledges that in making the representation set forth above, the winning bidder will rely on:

(i) the agreement of each underwriter to comply with requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-price rule, if applicable to the Bonds, as set forth in an agreement among underwriters and the related pricing wires,

(ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in a selling group agreement and the related pricing wires, and

(iii) in the event that an underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is party to such agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in the third-party distribution agreement and the related pricing wires. The District further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price rule of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule as applicable to the Bonds.

(e) <u>If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the 10% test</u>, the winning bidder agrees to promptly report to the District, Bond Counsel and Ehlers the prices at which the Bonds have been sold to the public. That reporting obligation shall continue, whether or not the closing date has occurred, until either (i) all Bonds of that maturity have been sold or (ii) the 10% test has been satisfied as to each maturity of the Bonds, provided that, the winning bidder's reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the District or bond counsel.

(f) By submitting a proposal, each bidder confirms that:

(i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is party to such third-party distribution agreement, as applicable, to:

(A) report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred until either all securities of that maturity allocated to it have been sold or it is notified by the winning bidder that either the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the District or bond counsel.

(B) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group and each broker dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to:

(A) to promptly notify the winning bidder of any sales of Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below), and

(B) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the winning bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.

(g) Sales of any Bonds to any person that is a related party to an underwriter participating in the initial sale of the Bonds to the public (each term being used as defined below) shall not constitute sales to the public for purposes of this Terms of Proposal. Further, for purposes of this Terms of Proposal:

(i) "public" means any person other than an underwriter or a related party,

(ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the District (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public),

(iii) a purchaser of any of the Bonds is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and

(iv) "sale date" means the date that the Bonds are awarded by the District to the winning bidder.

PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Bonds prior to the proposal opening by request from Ehlers at www.ehlers-inc.com by connecting to the Bond Sales link. The Underwriter (Syndicate Manager) will be provided with an electronic copy of the Final Official Statement within seven business days of the proposal acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of $10.00 per copy.

Information for bidders and proposal forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the School Board

Independent School District No. 197
(West St. Paul-Mendota Heights-Eagan), Minnesota

PROPOSAL FORM

The School Board **August 5, 2024**
Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota (the "District")

RE: $16,090,000* General Obligation Facilities Maintenance Bonds, Series 2024A (the "Bonds")
DATED: August 29, 2024

For all or none of the above Bonds, in accordance with the Terms of Proposal and terms of the Global Book-Entry System (unless otherwise specified by the Purchaser) as stated in this Official Statement, we will pay you $__________________ (not less than $16,090,000) plus accrued interest to date of delivery for fully registered Bonds bearing interest rates and maturing in the stated years as follows:

________	% due	2026	________	% due	2032	________	% due	2038
________	% due	2027	________	% due	2033	________	% due	2039
________	% due	2028	________	% due	2034	________	% due	2040
________	% due	2029	________	% due	2035	________	% due	2041
________	% due	2030	________	% due	2036			
________	% due	2031	________	% due	2037			

The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of $5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per $1,000.

The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

A good faith deposit ("Deposit") in the amount of $321,800 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith. We agree to the conditions and duties of Ehlers and Associates, Inc., as escrow holder of the Deposit, pursuant to the Terms of Proposal. The Deposit will be deducted from the purchase price at the closing for the Bonds. This proposal is for prompt acceptance and is conditional upon delivery of said Bonds to The Depository Trust Company, New York, New York, in accordance with the Terms of Proposal. Delivery is anticipated to be on or about August 29, 2024.

This proposal is subject to the District's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Preliminary Official Statement for the Bonds.

We have received and reviewed the Official Statement, and any addenda thereto, and have submitted our requests for additional information or corrections to the Final Official Statement. As Underwriter (Syndicate Manager), we agree to provide the District with the reoffering price of the Bonds within 24 hours of the proposal acceptance.

This proposal is a firm offer for the purchase of the Bonds identified in the Terms of Proposal, on the terms set forth in this proposal form and the Terms of Proposal, and is not subject to any conditions, except as permitted by the Terms of Proposal.

By submitting this proposal, we confirm that we are an underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: ____ NO: ____.

If the competitive sale requirements are <u>not</u> met, we elect to use either the: _____10% test, or the _____hold-the-offering-price rule to determine the issue price of the Bonds.

Account Manager: ______________________________ By: ______________________________

Account Members:

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from August 29, 2024 of the above proposal is $_______________and the true interest cost (TIC) is __________%.

The foregoing offer is hereby accepted by and on behalf of the School Board of Independent School District No. 197 (West St. Paul-Mendota Heights-Eagan), Minnesota, on August 5, 2024.

By: ______________________________ By: ______________________________

Title: ______________________________ Title: ______________________________