

PRELIMINARY OFFICIAL STATEMENT DATED MAY 1, 2024

In the opinion of Quarles & Brady LLP, Bond Counsel, assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended, under existing law interest on the Notes is excludable from gross income and is not an item of tax preference for federal income tax purposes; however, interest on the Notes is taken into account in determining "adjusted financial statement income" for purposes of computing the federal alternative minimum tax imposed on Applicable Corporations (as defined in Section 59(k) of the Code). See "TAX EXEMPTION" herein for a more detailed discussion of some of the federal income tax consequences of owning the Notes. The interest on the Notes is not exempt from present Wisconsin income or franchise taxes.

The Notes shall not be "qualified tax-exempt obligations".

New Issue

Non-Rated

VILLAGE OF KEWASKUM, WISCONSIN (Washington and Fond Du Lac Counties)

\$9,500,000* GENERAL OBLIGATION PROMISSORY NOTES, SERIES 2024A

BID OPENING: May 6, 2024, 10:30 A.M., C.T.

CONSIDERATION: May 6, 2024, 7:00 P.M., C.T.

PURPOSE/AUTHORITY/SECURITY: The \$9,500,000* General Obligation Promissory Notes, Series 2024A (the "Notes") are being issued pursuant to Section 67.12(12), Wisconsin Statutes, by the Village of Kewaskum, Wisconsin (the "Village"), for public purposes, including paying the costs of Village Hall projects and Police Department projects. The Notes are general obligations of the Village, and all the taxable property in the Village is subject to the levy of a tax to pay the principal of and interest on the Notes as they become due which tax may, under current law, be levied without limitation as to rate or amount. Delivery is subject to receipt of an approving legal opinion of Quarles & Brady LLP, Milwaukee, Wisconsin.

DATE OF NOTES: May 29, 2024

MATURITY: April 1 as follows:

Year	Amount*	Year	Amount*	Year	Amount*
2025	\$10,000	2032	\$615,000	2039	\$645,000
2026	145,000	2033	640,000	2040	645,000
2027	215,000	2034	640,000	2041	645,000
2028	100,000	2035	640,000	2042	645,000
2029	330,000	2036	640,000	2043	645,000
2030	330,000	2037	645,000	2044	250,000
2031	430,000	2038	645,000		

***MATURITY ADJUSTMENTS:** The Village reserves the right to increase or decrease the principal amount of the Notes on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BONDS: See "Term Bond Option" herein.

INTEREST: April 1, 2025 and semiannually thereafter.

OPTIONAL REDEMPTION: Notes maturing on April 1, 2034 and thereafter are subject to call for prior optional redemption on April 1, 2033 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

MINIMUM BID: \$9,381,250.

MAXIMUM BID: \$10,165,000.

GOOD FAITH DEPOSIT: A good faith deposit in the amount of \$190,000 shall be made by the winning bidder by wire transfer of funds.

PAYING AGENT: Bond Trust Services Corporation.

BOND COUNSEL &

DISCLOSURE COUNSEL: Quarles & Brady LLP.

MUNICIPAL ADVISOR: Ehlers and Associates, Inc.

BOOK-ENTRY-ONLY: See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).

This Preliminary Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy these securities nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction. This Preliminary Official Statement is in a form deemed final as of its date for purposes of SEC Rule 15c2-12(b) (1), but is subject to revision, amendment and completion in a Final Official Statement.

REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the Village to give any information or to make any representation other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the Village. *This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.*

This Official Statement is not to be construed as a contract with the underwriter (Syndicate Manager). Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers and Associates, Inc. prepared this Official Statement and any addenda thereto relying on information of the Village and other sources for which there is reasonable basis for believing the information is accurate and complete. Quarles & Brady LLP will serve as Disclosure Counsel to the Village with respect to the Notes. Compensation of Ehlers and Associates, Inc., payable entirely by the Village, is contingent upon the delivery of the Notes.

COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

Preliminary Official Statement: This Official Statement was prepared for the Village for dissemination to potential investors. Its primary purpose is to disclose information regarding the Notes to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

Review Period: This Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers and Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Official Statement received on or before this date will not be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Official Statement, interested bidders will be informed by an addendum prior to the sale.

Final Official Statement: Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

Continuing Disclosure: Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Official Statement describes the conditions under which the Village is required to comply with the Rule.

CLOSING CERTIFICATES

Upon delivery of the Notes, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Notes and all times subsequent thereto up to and including the time of the delivery of the Notes, this Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Notes; (3) a certificate evidencing the due execution of the Notes, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Notes, (b) neither the corporate existence or boundaries of the Village nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Notes have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the Village which indicates that the Village does not expect to use the proceeds of the Notes in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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VILLAGE OF KEWASKUM VILLAGE BOARD

		<u>Term Expires</u>
Michael Martin	Village President	April 2025
Jim Hovland	Village Trustee	April 2025
Richard Knoebel	Village Trustee	April 2026
Marnie Parse	Village Trustee	April 2025
Mary Schlitt	Village Trustee	April 2026
Justin Weninger	Village Trustee	April 2026
Jim Wright	Village Trustee	April 2025

ADMINISTRATION

Adam Gitter, Village Administrator

Amanda Carter, Village Treasurer

Tammy Butz, Village Clerk

PROFESSIONAL SERVICES

Isaiah Richie, Village Attorney, West Bend, Wisconsin

Quarles & Brady LLP, Bond Counsel and Disclosure Counsel, Milwaukee, Wisconsin

Ehlers and Associates, Inc., Municipal Advisors, Waukesha, Wisconsin
(Other office located in Roseville, Minnesota)

INTRODUCTORY STATEMENT

This Official Statement contains certain information regarding the Village of Kewaskum, Wisconsin (the "Village") and the issuance of its \$9,500,000* General Obligation Promissory Notes, Series 2024A (the "Notes"). Any descriptions or summaries of the Notes, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Notes to be included in the resolution authorizing the issuance and sale of the Notes ("Authorizing Resolution") to be adopted by the Village Board on May 6, 2024.

Inquiries may be directed to Ehlers and Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Waukesha, Wisconsin, (262) 785-1520, the Village's municipal advisor. A copy of this Official Statement may be downloaded from Ehlers' web site at www.ehlers-inc.com by connecting to the Bond Sales link and following the directions at the top of the site.

THE NOTES

GENERAL

The Notes will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of May 29, 2024. The Notes will mature on April 1 in the years and amounts set forth on the cover of this Official Statement. Interest will be payable on April 1 and October 1 of each year, commencing April 1, 2025, to the registered owners of the Notes appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). All Notes of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Notes will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Notes are held under the book-entry system, beneficial ownership interests in the Notes may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Notes shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Notes shall be payable as provided in the Authorizing Resolution.

The Village has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The Village will pay the charges for Paying Agent services. The Village reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

At the option of the Village, the Notes maturing on or after April 1, 2034 shall be subject to optional redemption prior to maturity on April 1, 2033 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

*Preliminary, subject to change.

Redemption may be in whole or in part of the Notes subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Notes to be redeemed shall be at the discretion of the Village. If only part of the Notes having a common maturity date are called for redemption, then the Village or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Note to be redeemed at the address shown on the registration books.

AUTHORITY; PURPOSE

The Notes are being issued pursuant to Section 67.12(12), Wisconsin Statutes, by the Village, for public purposes, including paying the costs of Village Hall projects and Police Department projects.

ESTIMATED SOURCES AND USES*

Sources		
Par Amount of Notes	\$9,500,000	
Estimated Interest Earnings	<u>213,750</u>	
Total Sources		\$9,713,750
Uses		
Estimated Underwriter's Discount	\$118,750	
Costs of Issuance	92,100	
Deposit to Borrowed Money Fund	9,500,000	
Rounding Amount	<u>2,900</u>	
Total Uses		\$9,713,750

*Preliminary, subject to change.

SECURITY

For the prompt payment of the Notes with interest thereon and for the levy of taxes sufficient for this purpose, the full faith, credit and resources of the Village will be irrevocably pledged. The Village will levy a direct, annual, irrepealable tax on all taxable property in the Village sufficient to pay the interest on the Notes when it becomes due and also to pay and discharge the principal on the Notes at maturity, in compliance with Article XI, Section 3 of the Wisconsin Constitution. Such tax may, under current law, be levied without limitation as to rate or amount.

RATING

None of the outstanding indebtedness of the Village is currently rated, and the Village has not requested a rating on the Notes. A rating for the Notes may not be requested without contacting Ehlers and receiving the permission of the Village.

CONTINUING DISCLOSURE

In order to assist brokers, dealers, and municipal securities dealers, in connection with their participation in the offering of the Notes, to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities and Exchange Act of 1934, as amended (the "Rule"), the Village shall agree to provide certain information to the Municipal Securities Rulemaking Board (MSRB) through its Electronic Municipal Market Access (EMMA) system, or any system that may be prescribed in the future. The Rule was last amended, effective February 27, 2019, to include an expanded list of material events. The Disclosure Undertaking includes the two new material events effective February 27, 2019 under the Rule.

On the date of issue and delivery of the Notes, the Village shall execute and deliver a Continuing Disclosure Certificate, under which the Village will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule (the "Disclosure Undertaking"). The details and terms of the Disclosure Undertaking for the Village are set forth in Appendix D. Such Disclosure Undertaking will be in substantially the form attached hereto.

A failure by the Village to comply with the Disclosure Undertaking will not constitute an event of default on the Notes. However, such a failure may adversely affect the transferability and liquidity of the Notes and their market price.

The Village's audited financial statements for the years ended December 31, 2019 and December 31, 2020 were not timely filed. Except to the extent the preceding is deemed to be material, the Village believes it has not failed to comply in the previous five years in all material respects with its prior undertakings under the Rule. The Village has reviewed its continuing disclosure responsibilities, including the two new material events, to help ensure compliance in the future. Ehlers is currently engaged as dissemination agent for the Village.

LEGAL MATTERS

An opinion as to the validity of the Notes and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the Village ("Bond Counsel"), and will be available at the time of delivery of the Notes. The legal opinion will be issued on the basis of existing law and will state that the Notes are valid and binding general obligations of the Village; provided that the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). (See "FORM OF LEGAL OPINION" found in Appendix B).

Quarles & Brady LLP has also been retained by the Village to serve as Disclosure Counsel to the Village with respect to the Notes. Although, as Disclosure Counsel to the Village, Quarles & Brady LLP has assisted the Village with certain disclosure matters, Quarles & Brady LLP has not undertaken to independently verify the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Notes and assumes no responsibility whatsoever nor shall have any liability to any other party for the statements or information contained or incorporated by reference in the Official Statement. Further, Quarles & Brady LLP makes no representation as to the suitability of the Notes for any investor.

TAX EXEMPTION

Quarles & Brady LLP, Milwaukee, Wisconsin, Bond Counsel, will deliver a legal opinion with respect to the federal income tax exemption applicable to the interest on the Notes under existing law substantially in the following form:

"The interest on the Notes is excludable for federal income tax purposes from the gross income of the owners of the Notes. The interest on the Notes is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on individuals; however, interest on the Notes is taken into account in determining "adjusted financial statement income" for purposes of computing the federal alternative minimum tax imposed on Applicable Corporations (as defined in Section 59(k) of the Code). The Code contains requirements that must be satisfied subsequent to the issuance of the Notes in order for interest on the Notes to be or continue to be excludable from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Notes to be included in gross income retroactively to the date of issuance of the Notes. The Village has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the Village comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Notes."

The interest on the Notes is not exempt from present Wisconsin income or franchise taxes.

Prospective purchasers of the Notes should be aware that ownership of the Notes may result in collateral federal income tax consequences to certain taxpayers. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Notes should consult their tax advisors as to collateral federal income tax consequences.

From time to time legislation is proposed, and there are or may be legislative proposals pending in the Congress of the United States that, if enacted, could alter or amend the federal tax matters referred to above or adversely affect the market value of the Notes. It cannot be predicted whether, or in what form, any proposal that could alter one or more of the federal tax matters referred to above or adversely affect the market value of the Notes may be enacted. Prospective purchasers of the Notes should consult their own tax advisors regarding any pending or proposed federal tax legislation. Bond Counsel expresses no opinion regarding any pending or proposed federal tax legislation.

ORIGINAL ISSUE DISCOUNT

To the extent that the initial public offering price of certain of the Notes is less than the principal amount payable at maturity, such Notes ("Discounted Bonds") will be considered to be issued with original issue discount. The original issue discount is the excess of the stated redemption price at maturity of a Discounted Bond over the initial offering price to the public, excluding underwriters or other intermediaries, at which price a substantial amount of such Discounted Bonds were sold (issue price). With respect to a taxpayer who purchases a Discounted Bond in the initial public offering at the issue price and who holds such Discounted Bond to maturity, the full amount of original issue discount will constitute interest that is not includible in the gross income of the owner of such Discounted Bond for federal income tax purposes and such owner will not, subject to the caveats and provisions herein described, realize taxable capital gain upon payment of such Discounted Bond upon maturity.

Original issue discount is treated as compounding semiannually, at a rate determined by reference to the yield to maturity of each individual Discounted Bond, on days that are determined by reference to the maturity date of such Discounted Bond. The amount treated as original issue discount on a Discounted Bond for a particular semiannual accrual period is generally equal to (a) the product of (i) the yield to maturity for such Discounted Bond (determined by compounding at the close of each accrual period) and (ii) the amount that would have been the tax basis of such Discounted Bond at the beginning of the particular accrual period if held by the original purchaser; and less (b) the amount of any interest payable for such Discounted Bond during the accrual period. The tax basis is determined by adding to the initial public offering price on such Discounted Bond the sum of the amounts that have been treated as original issue discount for such purposes during all prior periods. If a Discounted Bond is sold or exchanged between semiannual compounding dates, original issue discount that would have been accrued for that semiannual compounding period for federal income tax purposes is to be apportioned in equal amounts among the days in such compounding period.

For federal income tax purposes, the amount of original issue discount that is treated as having accrued with respect to such Discounted Bond is added to the cost basis of the owner in determining gain or loss upon disposition of a Discounted Bond (including its sale, exchange, redemption, or payment at maturity). Amounts received upon disposition of a Discounted Bond that are attributable to accrued original issue discount will be treated as tax-exempt interest, rather than as taxable gain.

The accrual or receipt of original issue discount on the Discounted Bonds may result in certain collateral federal income tax consequences for the owners of such Discounted Bonds. The extent of these collateral tax consequences will depend upon the owner's particular tax status and other items of income or deduction.

The Code contains additional provisions relating to the accrual of original issue discount. Owners who purchase Discounted Bonds at a price other than the issue price or who purchase such Discounted Bonds in the secondary market should consult their own tax advisors with respect to the tax consequences of owning the Discounted Bonds. Under the applicable provisions governing the determination of state and local taxes, accrued interest on the Discounted Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment until a later year. Owners of Discounted Bonds should consult their own tax advisors with respect to the state and local tax consequences of owning the Discounted Bonds.

BOND PREMIUM

To the extent that the initial offering price of certain of the Notes is more than the principal amount payable at maturity, such Notes ("Premium Bonds") will be considered to have bond premium.

Any Premium Bond purchased in the initial offering at the issue price will have "amortizable bond premium" within the meaning of Section 171 of the Code. The amortizable bond premium of each Premium Bond is calculated on a daily basis from the issue date of such Premium Bond until its stated maturity date (or call date, if any) on the basis of a constant interest rate compounded at each accrual period (with straight line interpolation between the compounding dates). An owner of a Premium Bond that has amortizable bond premium is not allowed any deduction for the amortizable bond premium; rather the amortizable bond premium attributable to a taxable year is applied against (and operates to reduce) the amount of tax-exempt interest payments on the Premium Bonds. During each taxable year, such an owner must reduce his or her tax basis in such Premium Bond by the amount of the amortizable bond premium that is allocable to the portion of such taxable year during which the holder held such Premium Bond. The adjusted tax basis in a Premium Bond will be used to determine taxable gain or loss upon a disposition (including the sale, exchange, redemption, or payment at maturity) of such Premium Bond.

Owners of Premium Bonds who did not purchase such Premium Bonds in the initial offering at the issue price should consult their own tax advisors with respect to the tax consequences of owning such Premium Bonds. Owners of Premium Bonds should consult their own tax advisors with respect to the state and local tax consequences of owning the Premium Bonds.

NOT QUALIFIED TAX-EXEMPT OBLIGATIONS

The Notes shall not be "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

MUNICIPAL ADVISOR

Ehlers has served as municipal advisor to the Village in connection with the issuance of the Notes. The Municipal Advisor cannot participate in the underwriting of the Notes. The financial information included in this Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of

financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a municipal advisor.

MUNICIPAL ADVISOR AFFILIATED COMPANIES

BTSC and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, Colorado, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the Village, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the Village under an agreement separate from Ehlers.

INDEPENDENT AUDITORS

The basic financial statements of the Village for the fiscal year ended December 31, 2022 and DRAFT basic financial statements of the Village for the fiscal year ended December 31, 2023 have been audited by Baker Tilly US, LLP, Milwaukee, Wisconsin, independent auditors (the "Auditor"). The Village expects delivery of the financial statements for the fiscal year ended December 31, 2023 in substantially the form attached hereto, but such draft is subject to further review and revision. The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Official Statement.

RISK FACTORS

The following is a description of possible risks to holders of the Notes without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here. Potential investors should read this Official Statement, including the appendices, in its entirety.

Taxes: The Notes will be general obligations of the Village, the ultimate payment of which rests in the Village's ability to levy and collect sufficient taxes to pay debt service. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the Village in time to pay debt service when due.

State Actions: Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the state may affect the overall financial condition of the Village, the taxable value of property within the Village, and the ability of the Village to levy and collect property taxes.

Future Changes in Law: Various State and federal laws, regulations and constitutional provisions apply to the Village and to the Notes. The Village can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the Village or the taxing authority of the Village.

Interest Rates: In the future, interest rates for this type of obligation may rise generally, possibly resulting in a reduction in the value of the Notes for resale prior to maturity.

Tax Exemption: If the federal government taxes all or a portion of the interest on municipal bonds or notes or if the State government increases its tax on interest on bonds and notes, directly or indirectly, or if there is a change in

federal or state tax policy, then the value of these Notes may fall for purposes of resale. Noncompliance by the Village with the covenants in the Authorizing Resolution relating to certain continuing requirements of the Code may result in inclusion of interest to be paid on the Notes in gross income of the recipient for United States income tax purposes, retroactive to the date of issuance.

Continuing Disclosure: A failure by the Village to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Notes. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Notes in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Notes and their market price.

Book-Entry-Only System: The timely credit of payments for principal and interest on the Notes to the accounts of the Beneficial Owners of the Notes may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the Village to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Notes.

Depository Risk: Wisconsin Statutes direct the local treasurer to immediately deposit upon receipt thereof, the funds of the municipality in a public depository designated by the governing body. A public depository means a federal or state credit union, federal or state savings and loan association, state bank, savings and trust company, mutual savings bank or national bank in Wisconsin or the local government pooled investment fund operated by the State Investment Board. It is not uncommon for a municipality to have deposits exceeding limits of federal and state insurance programs. Failure of a depository could result in loss of public funds or a delay in obtaining them. Such a loss or delay could interrupt a timely payment of municipal debt.

Economy: A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the Village, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the Village may have an adverse effect on the value of the Notes in the secondary market.

Secondary Market for the Notes: No assurance can be given that a secondary market will develop for the purchase and sale of the Notes or, if a secondary market exists, that such Notes can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Notes at the request of the owners thereof. Prices of the Notes as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Notes. Such market value could be substantially different from the original purchase price.

Bankruptcy: The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Notes will be similarly qualified. See "MUNICIPAL BANKRUPTCY" herein.

Cybersecurity: The Village is dependent on electronic information technology systems to deliver services. These systems may contain sensitive information or support critical operational functions which may have value for unauthorized purposes. As a result, the electronic systems and networks may be targets of cyberattack. There can be no assurance that the Village will not experience an information technology breach or attack with financial consequences that could have a material adverse impact.

VALUATIONS

WISCONSIN PROPERTY VALUATIONS; PROPERTY TAXES

Equalized Value

Section 70.57, Wisconsin Statutes, requires the Department of Revenue to annually determine the equalized value (also referred to as full equalized value or aggregate full value) of all taxable property in each county and taxation district. The equalized value is an independent estimate of value used to equate individual local assessment policies so that property taxes are uniform throughout the various subdivisions in the State. Equalized value is calculated based on the history of comparable sales and information about value changes or taxing status provided by the local assessor. A comparison of the State-determined equalized value and the local assessed value, expressed as a percentage, is known as the assessment ratio or level of assessment. The Department of Revenue notifies each county and taxing jurisdiction of its equalized value on August 15; school districts are notified on October 1. The equalized value of each county is the sum of the valuations of all cities, villages, and towns within its boundaries. Taxing jurisdictions lying in more than one municipality, such as counties, school districts, or special taxing districts, use the equalized value of the underlying units in calculating and levying their respective levies. Equalized values are also used to apportion state aids and calculate municipal general obligation debt limits.

Assessed Value

The "assessed value" of taxable property in a municipality is determined by the local assessor, except for manufacturing properties which are valued by the State. Each city, village or town retains its own local assessor, who must be certified by the State Department of Revenue. Assessed value is used by these municipalities to determine tax levy mill rates and to apportion levies among individual property owners. Each taxing district must assess property at full value at least once in every five-year period. The State requires that the assessed values must be within 10% of State equalized values at least once every four years. The local assessor values property as of January 1 each year and submits those values to each municipality by the second Monday in June. The assessor also reports any value changes taking place since the previous year, to the Department of Revenue, by the second Monday in June.

CURRENT PROPERTY VALUATIONS

2023 Equalized Value	\$509,409,600
2023 Equalized Value Reduced by Tax Increment Valuation	\$471,289,700
2023 Assessed Value	\$494,164,964

2023 EQUALIZED VALUE BY CLASSIFICATION

	2023 Equalized Value¹	Percent of Total Equalized Value
Residential	\$415,430,100	81.551%
Commercial	86,430,300	16.967%
Manufacturing	3,016,500	0.592%
Agricultural	26,900	0.005%
Undeveloped	200,700	0.039%
Ag Forest	63,000	0.012%
Forest	522,000	0.102%
Other	242,100	0.048%
Personal Property	<u>3,478,000</u>	<u>0.683%</u>
 Total	 <u><u>\$509,409,600</u></u>	 <u><u>100.000%</u></u>

TREND OF VALUATIONS

Year	Assessed Value	Equalized Value ¹	Percent Increase/Decrease in Equalized Value
2019	\$309,186,120	\$342,958,500	6.92%
2020	313,614,578	362,629,200	5.74%
2021	319,468,684	392,538,400	8.25%
2022	326,949,105	446,626,200	13.78%
2023	494,164,964	509,409,600	14.06%

Source: Wisconsin Department of Revenue, Bureau of Equalization and Local Government Services Bureau.

¹ Includes tax increment valuation.

LARGER TAXPAYERS

Taxpayer	Type of Business/Property	2023 Equalized Value ¹	Percent of Village's Total Equalized Value
Roadster Kewaskum	Storage Facility	\$6,614,959	1.30%
Individual	Apartments	6,298,696	1.24%
Woodland Creek CBRF	Residential Facility	4,828,807	0.95%
JBG Holdings, LLC	Grocery Store	3,136,049	0.62%
Froedtert Health, Inc.	Health Care	2,872,049	0.56%
Individual	Apartments	2,691,960	0.53%
Individual	Apartments	2,586,194	0.51%
Individual	Apartments	2,127,879	0.42%
Flagship Apartment Assoc Limited Partner	Apartments	1,674,305	0.33%
BVRC Investments, LLC	Former Senior Living	<u>1,602,352</u>	<u>0.31%</u>
Total		\$34,433,250	6.76%
Village's Total 2023 Equalized Value ²		\$509,409,600	

Source: The Village.

DEBT

DIRECT DEBT³

General Obligation Debt (see schedules following)

Total General Obligation Debt (includes the Notes)* \$16,248,551

Revenue Debt (see schedules following)

Total revenue debt secured by waterworks and sewerage revenues \$2,118,347

*Preliminary, subject to change.

¹ Calculated by dividing the 2023 Assessed Values by the 2023 Aggregate Ratio of assessment for the Village.

² Includes tax increment valuation.

³ Outstanding debt is as of the dated date of the Notes.

Lease Obligations

Issue Date	Original Amount	Purpose	Final Maturity	Principal Outstanding
04/25/23	\$ 111,987	GMC Truck	04/25/2029	\$74,432

DEBT PAYMENT HISTORY

The Village has no record of default in the payment of principal and interest on its debt, in the previous five years.

FUTURE FINANCING

The Village plans to issue utility revenue bonds of approximately \$1,219,000 through the State of Wisconsin Clean Water Fund Loan Program and approximately \$2,569,000 through the State of Wisconsin Safe Drinking Water Loan Program in June 2024. Aside from the preceding, the Village has no current plans for additional financing in the next 12 months.

DEBT LIMIT

The constitutional and statutory general obligation debt limit for Wisconsin municipalities, including towns, cities, villages, and counties (Article XI, Section 3 of the Wisconsin Constitution and Section 67.03, Wisconsin Statutes) is 5% of the current equalized value.

Equalized Value	\$509,409,600
Multiply by 5%	0.05
Statutory Debt Limit	<u>\$25,470,480</u>
Less: General Obligation Debt*	<u>(16,248,551)</u>
Unused Debt Limit*	<u><u>\$9,221,929</u></u>

*Preliminary, subject to change.

Village of Kewaskum, Wisconsin
 Schedule of Bonded Indebtedness
 General Obligation Debt Secured by Taxes
 (As of 05/29/2024)

	State Trust Fund Loan		Refunding Bonds Series 2015A		Refunding Bonds Series 2020A		Promissory Notes Series 2022A	
Dated	04/07/2015		05/14/2015		08/27/2020		02/09/2022	
Amount	\$160,000		\$7,015,000		\$3,435,000		\$2,115,000	
Maturity	03/15		04/01		03/01		03/01	
Calendar Year Ending	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2024	0	0	0	39,845	0	12,248	0	17,600
2025	18,551	649	745,000	70,750	370,000	22,645	165,000	33,550
2026			755,000	51,995	370,000	18,945	215,000	29,750
2027			735,000	31,890	370,000	15,245	200,000	25,600
2028			720,000	10,800	255,000	12,120	310,000	20,500
2029					50,000	10,545	335,000	14,050
2030					50,000	9,945	360,000	7,100
2031					50,000	9,345	175,000	1,750
2032					50,000	8,670		
2033					55,000	7,883		
2034					55,000	7,058		
2035					55,000	6,150		
2036					55,000	5,160		
2037					55,000	4,170		
2038					55,000	3,098		
2039					60,000	1,890		
2040					60,000	630		
2041								
2042								
2043								
2044								
	18,551	649	2,955,000	205,280	2,015,000	155,745	1,760,000	149,900

Village of Kewaskum, Wisconsin
Schedule of Bonded Indebtedness continued
General Obligation Debt Secured by Taxes
(As of 05/29/2024)

Promissory Notes Series 2024A								
Dated	05/29/2024							
Amount	\$9,500,000*							
Maturity	04/01							
Calendar Year Ending	Principal	Estimated Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Calendar Year Ending
2024	0	0	0	69,693	69,693	16,248,551	.00%	2024
2025	10,000	486,828	1,308,551	614,422	1,922,973	14,940,000	8.05%	2025
2026	145,000	360,673	1,485,000	461,363	1,946,363	13,455,000	17.19%	2026
2027	215,000	354,174	1,520,000	426,909	1,946,909	11,935,000	26.55%	2027
2028	100,000	348,658	1,385,000	392,078	1,777,078	10,550,000	35.07%	2028
2029	330,000	341,430	715,000	366,025	1,081,025	9,835,000	39.47%	2029
2030	330,000	330,458	740,000	347,503	1,087,503	9,095,000	44.03%	2030
2031	430,000	317,918	655,000	329,013	984,013	8,440,000	48.06%	2031
2032	615,000	300,521	665,000	309,191	974,191	7,775,000	52.15%	2032
2033	640,000	279,500	695,000	287,383	982,383	7,080,000	56.43%	2033
2034	640,000	258,060	695,000	265,118	960,118	6,385,000	60.70%	2034
2035	640,000	235,340	695,000	241,490	936,490	5,690,000	64.98%	2035
2036	640,000	211,340	695,000	216,500	911,500	4,995,000	69.26%	2036
2037	645,000	186,601	700,000	190,771	890,771	4,295,000	73.57%	2037
2038	645,000	161,124	700,000	164,221	864,221	3,595,000	77.87%	2038
2039	645,000	135,001	705,000	136,891	841,891	2,890,000	82.21%	2039
2040	645,000	108,234	705,000	108,864	813,864	2,185,000	86.55%	2040
2041	645,000	80,983	645,000	80,983	725,983	1,540,000	90.52%	2041
2042	645,000	53,248	645,000	53,248	698,248	895,000	94.49%	2042
2043	645,000	25,190	645,000	25,190	670,190	250,000	98.46%	2043
2044	250,000	5,500	250,000	5,500	255,500	0	100.00%	2044
	9,500,000	4,580,778	16,248,551	5,092,352	21,340,903			

* Preliminary, subject to change.

**Village of Kewaskum, Wisconsin
Schedule of Bonded Indebtedness
Revenue Debt Secured by Waterworks and Sewerage Revenues
(As of 05/29/2024)**

	Waterworks System and Sewerage System Revenue Bonds (CWFL) Series 2007B		Waterworks System and Sewerage System Revenue Bonds (SDWFL) Series 2008							
Dated	05/23/2007		10/08/2008							
Amount	\$2,630,599		\$6,573,089							
Maturity	05/01		05/01							
Calendar Year Ending	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Calendar Year Ending
2024	0	5,965	0	19,350	0	25,315	25,315	2,118,347	.00%	2024
2025	156,761	9,990	394,852	34,030	551,613	44,020	595,634	1,566,733	26.04%	2025
2026	160,641	6,062	404,191	24,581	564,832	30,643	595,475	1,001,902	52.70%	2026
2027	164,617	2,037	413,750	14,909	578,367	16,946	595,313	423,535	80.01%	2027
2028			423,535	5,008	423,535	5,008	428,543	0	100.00%	2028
	482,019	24,054	1,636,328	97,878	2,118,347	121,932	2,240,279			

OVERLAPPING DEBT¹

Taxing District	Equalized Value²	% In Village	Total G.O. Debt³	Village's Proportionate Share
Washington County	\$23,449,946,400	2.1723%	\$24,365,000	\$529,281
Kewaskum School District	2,131,480,935	23.8993%	22,735,915	5,433,725
Moraine Park Technical College District	41,563,967,280	1.2256%	44,705,000	<u>547,904</u>
Village's Share of Total Overlapping Debt				<u><u>\$6,510,910</u></u>

DEBT RATIOS

	G.O. Debt	Debt/Equalized Value \$509,409,600	Debt/ Per Capita 4,509⁴
Total General Obligation Debt*	\$16,248,551	3.19%	\$3,603.58
Village's Share of Total Overlapping Debt	<u>6,510,910</u>	<u>1.28%</u>	<u>\$1,443.98</u>
Total*	\$22,759,461	4.47%	\$5,047.56

*Preliminary, subject to change.

¹ Overlapping debt is as of the dated date of the Notes. Only those taxing jurisdictions with general obligation debt outstanding are included in this section.

² Includes tax increment valuation.

³ Outstanding debt based on information obtained on EMMA and the Municipal Advisor's records.

⁴ Estimated 2023 population.

TAX LEVIES AND COLLECTIONS

TAX LEVIES AND COLLECTIONS

Tax Year	Levy for Village Purposes Only	% Collected	Levy/Equalized Value Reduced by Tax Increment Valuation in Dollars per \$1,000
2019/20	\$2,197,805	100%	\$6.87
2020/21	2,266,643	100%	6.74
2021/22	2,303,852	100%	6.35
2022/23	2,358,767	100%	5.69
2023/24	2,543,776	In Process	5.40

Property tax statements are distributed to taxpayers by the town, village, and city treasurers in December of the levy year. Current state law requires counties to pay 100% of the real property taxes levied to cities, villages, towns, school districts and other taxing entities on or about August 20 of the collection year.

Personal property taxes, special assessments, special charges and special taxes must be paid to the town, city or village treasurer in full by January 31, unless the municipality, by ordinance, permits special assessments to be paid in installments. Real property taxes must be paid in full by January 31 or in two equal installments by January 31 and July 31. Alternatively, municipalities may adopt a payment plan which permits real property taxes to be paid in three or more equal installments, provided that the first installment is paid by January 31, one-half of the taxes are paid by April 30 and the remainder is paid by July 31. Amounts paid on or before January 31 are paid to the town, city or village treasurer. Amounts paid after January 31, are paid to the county treasurer unless the municipality has authorized payment in three or more installments in which case payment is made to the town, city or village treasurer. On or before January 15 and February 20 the town, city or village treasurer settles with other taxing jurisdictions for all collections through December and January, respectively. In municipalities which have authorized the payment of real property taxes in three or more installments, the town, city or village treasurer settles with the other taxing jurisdictions on January 15, February 20 and on the fifteenth day of each month following the month in which an installment payment is required. On or before August 20, the county treasurer must settle in full with the underlying taxing districts for all real property taxes and special taxes. Any county board may authorize its county treasurer to also settle in full with the underlying taxing districts for all special assessments and special charges. The county may then recover any tax delinquencies by enforcing the lien on the property and retain any penalties or interest on the delinquencies for which it has settled. Uncollected personal property taxes owed by an entity that has ceased operations or filed a petition for bankruptcy, or are due on personal property that has been removed from the next assessment roll are collected from each taxing entity in the year following the levy year. The personal property tax has been repealed, starting with the property tax assessments as of January 1, 2024. Beginning in 2025, the personal property tax has been replaced with a payment from the State intended to replace the amount of property taxes imposed on personal property for the property tax assessments as of January 1, 2023.

PROPERTY TAX RATES

Full value rates for property taxes expressed in dollars per \$1,000 of equalized value (excluding tax increment valuation) that have been collected in recent years have been as follows:

Year Levied/ Year Collected	Schools¹	County	Local	Total
2019/20	\$9.05	\$2.29	\$6.87	\$18.21
2020/21	8.11	2.24	6.74	17.09
2021/22	7.56	2.06	6.35	15.97
2022/23	6.46	1.79	5.69	13.94
2023/24	6.35	1.58	5.40	13.33

Source: Property Tax Rates were extracted from Statement of Taxes prepared by the Wisconsin Department of Revenue, Division of State and Local Finance.

LEVY LIMITS

Section 66.0602 of the Wisconsin Statutes, imposes a limit on property tax levies by cities, villages, towns and counties. No city, village, town or county is permitted to increase its tax levy by a percentage that exceeds its valuation factor (which is defined as a percentage equal to the greater of either the percentage change in the political subdivision's January 1 equalized value due to new construction less improvements removed between the previous year and the current or zero percent; for a tax incremental district created after December 31, 2024, the valuation factor includes 90% of the equalized value increase due to new construction that is located in a tax incremental district, but does not include any improvements removed in a tax incremental district). The base amount in any year to which the levy limit applies is the actual levy for the immediately preceding year. In 2018, and in each year thereafter, the base amount is the actual levy for the immediately preceding year plus the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes (an amount equal to the property taxes formerly levied on certain items of personal property), and the levy limit is the base amount multiplied by the valuation factor, minus the amount of the payment from the State under Section 79.096 of the Wisconsin Statutes. This levy limitation is an overall limit, applying to levies for operations as well as for other purposes.

A political subdivision that did not levy its full allowable levy in the prior year can carry forward the difference between the allowable levy and the actual levy, up to a maximum of 1.5% of the prior year's actual levy. The use of the carry forward levy adjustment needs to be approved by a majority vote of the political subdivision's governing body (except in the case of towns) if the amount of carry forward levy adjustment is less than or equal to 0.5% and by a super majority vote of the political subdivision's governing body (three-quarters vote if the governing body is comprised of five or more members, two-thirds vote if the governing body is comprised of fewer than five members) (except in the case of towns) if the amount of the carry forward levy adjustment is greater than 0.5% up to the maximum increase of 1.5%. For towns, the use of the carry forward levy adjustment needs to be approved by a majority vote of the annual town meeting or special town meeting after the town board has adopted a resolution in favor of the adjustment by a majority vote if the amount of carry forward levy adjustment is less than or equal to 0.5% or by two-thirds vote or more if the amount of carry forward levy adjustment is greater than 0.5% up to the maximum of 1.5%.

¹ The Schools tax rate reflects the composite rate of all local school districts and technical college district.

Beginning with levies imposed in 2015, if a political subdivision does not make an adjustment in its levy as described in the above paragraph in the current year, the political subdivision may increase its levy by the aggregate amount of the differences between the political subdivision's valuation factor in the previous year and the actual percent increase in a political subdivision's levy attributable to the political subdivision's valuation factor in the previous year, for the five years before the current year, less any amount of such aggregate amount already claimed as an adjustment in any of the previous five years. The calculation of the aggregate amount available for such adjustment may not include any year before 2014, and the maximum adjustment allowed may not exceed 5%. The use of the adjustment described in this paragraph requires approval by a two-thirds vote of the political subdivision's governing body, and the adjustment may only be used if the political subdivision's level of outstanding general obligation debt in the current year is less than or equal to the political subdivision's level of outstanding general obligation debt in the previous year.

Special provisions are made with respect to property taxes levied to pay general obligation debt service. Those are described below. In addition, the statute provides for certain other adjustments to and exclusions from the tax levy limit. Among the exclusions, Section 66.0602(3)(e)5. of the Wisconsin Statutes provides that the levy limit does not apply to "the amount that a political subdivision levies in that year to make up any revenue shortfall for the debt service on a revenue bond issued under Section 66.0621 by that political subdivision." Recent positions taken by the Wisconsin Department of Revenue ("DOR") call into question the availability of this exception if the revenue shortfall is planned or ongoing. To date, such DOR positions have not been expressed formally in a declaratory ruling under Section 227.41(5)(a) of the Wisconsin Statutes, nor have they been the subject of any court challenge or resulting court ruling.

With respect to general obligation debt service, the following provisions are made:

(a) If a political subdivision's levy for the payment of general obligation debt service, including debt service on debt issued or reissued to fund or refund outstanding obligations of the political subdivision and interest on outstanding obligations of the political subdivision, on debt originally issued before July 1, 2005, is less in the current year than in the previous year, the political subdivision is required to reduce its levy limit in the current year by the amount of the difference between the previous year's levy and the current year's levy.

(b) For obligations authorized before July 1, 2005, if the amount of debt service in the preceding year is less than the amount of debt service needed in the current year, the levy limit is increased by the difference between the two amounts. This adjustment is based on scheduled debt service rather than the amount actually levied for debt service (after taking into account offsetting revenues such as sales tax revenues, special assessments, utility revenues, tax increment revenues or surplus funds). Therefore, the levy limit could negatively impact political subdivisions that experience a reduction in offsetting revenues.

(c) The levy limits do not apply to property taxes levied to pay debt service on general obligation debt authorized on or after July 1, 2005.

The Notes were authorized after July 1, 2005 and therefore the levy limits do **not** apply to taxes levied to pay debt service on the Notes.

REVENUE FROM THE STATE

In addition to local property taxes described above, a number of state programs exist which provide revenue to the Village. One such program is commonly known as shared revenue which, pursuant to sec. 79.036, Wis. Stats., provides funding to the Village that can be used for any public purpose. 2023 Wisconsin Act 12 ("Act 12") created a supplement to shared revenue, with payments to the Village beginning in 2024. This supplemental shared revenue may be used only for the purposes specified in section 79.037, Wis. Stats. In 2024, the Village is expected to receive approximately \$344,000 in shared revenue and supplemental shared revenue from the State, an increase from the approximately \$240,000 received in 2023. In future years, the amount of supplemental shared revenue could grow if State sales tax collections grow.

THE ISSUER

VILLAGE GOVERNMENT

The Village was incorporated in 1895 and is governed by a Village President and six other Village Board members. The Village President is a voting member. All are elected to two-year terms. The appointed Village Administrator, Village Treasurer and Village Clerk are responsible for administrative details and financial records.

EMPLOYEES; PENSIONS

The Village employs a staff of 24 full-time, eight part-time, and four seasonal employees. All eligible employees in the Village are covered under the Wisconsin Retirement System ("WRS") established under Chapter 40 of the Wisconsin Statutes ("Chapter 40"). The WRS is a cost-sharing multiple-employer defined benefit pension plan. The Department of Employee Trust Funds ("ETF") administers the WRS. Required contributions to the WRS are determined by the ETF Board pursuant to an annual actuarial valuation in accordance with Chapter 40 and the ETF's funding policies. The ETF Board has stated that its funding policy is to (i) ensure funds are adequate to pay benefits; (ii) maintain stable and predictable contribution rates for employers and employees; and (iii) maintain inter-generational equity to ensure the cost of the benefits is paid for by the generation that receives the benefits.

Village employees are generally required to contribute half of the actuarially determined contributions, and the Village generally may not pay the employees' required contribution. During the fiscal year ended December 31, 2021 ("Fiscal Year 2021"), the fiscal year ended December 31, 2022 ("Fiscal Year 2022") and the fiscal year ended December 31, 2023 ("Fiscal Year 2023"), the Village's portion of contributions to WRS (not including any employee contributions) totaled \$123,827, \$117,546 and \$130,106, respectively.

Governmental Accounting Standards Board Statement No. 68 ("GASB 68") requires calculation of a net pension liability for the pension plan. The net pension liability is calculated as the difference between the pension plan's total pension liability and the pension plan's fiduciary net position. The pension plan's total pension liability is the present value of the amounts needed to pay pension benefits earned by each participant in the pension plan based on the service provided as of the date of the actuarial valuation. In other words, it is a measure of the present value of benefits owed as of a particular date based on what has been earned only up to that date, without taking into account any benefits earned after that date. The pension plan's fiduciary net position is the market value of plan assets formally set aside in a trust and restricted to paying pension plan benefits. If the pension plan's total pension liability exceeds the pension plan's fiduciary net position, then a net pension liability results. If the pension plan's fiduciary net position exceeds the pension plan's total pension liability, then a net pension asset results.

As of December 31, 2022, the total pension liability of the WRS was calculated as \$123.7 billion and the fiduciary net position of the WRS was calculated as \$118.4 billion, resulting in a net pension liability of \$5.3 billion.

Under GASB 68, each participating employer in a cost-sharing pension plan must report the employer's proportionate share of the net pension liability or net pension asset of the pension plan. Accordingly, for Fiscal Year 2023, the Village reported a liability of \$554,927 for its proportionate share of the net pension liability of the WRS. The net pension liability was measured as of December 31, 2022 based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. The Village's proportion was 0.01047486% of the aggregate WRS net pension liability as of December 31, 2022.

The calculation of the total pension asset and fiduciary net position are subject to a number of actuarial assumptions, which may change in future actuarial valuations. Such changes may have a significant impact on the calculation of net pension asset of the WRS, which may also cause the ETF Board to change the contribution requirements for

employers and employees. For more detailed information regarding the WRS and such actuarial assumptions, see Note 4 in "APPENDIX A - FINANCIAL STATEMENTS" attached hereto.

Recognized and Certified Bargaining Units

All eligible Village personnel are covered by the Municipal Employment Relations Act ("MERA") of the Wisconsin Statutes. Pursuant to that law, employees have rights to organize and collectively bargain with municipal employers. MERA was amended by 2011 Wisconsin Act 10 (the "Act") and by 2011 Wisconsin Act 32, which altered the collective bargaining rights of public employees in Wisconsin.

As a result of the 2011 amendments to MERA, the Village is prohibited from bargaining collectively with municipal employees, other than public safety and transit employees, with respect to any factor or condition of employment except total base wages. Even then, the Village is limited to increasing total base wages beyond any increase in the consumer price index since 180 days before the expiration of the previous collective bargaining agreement (unless Village were to seek approval for a higher increase through a referendum). Ultimately, the Village can unilaterally implement the wages for a collective bargaining unit.

Under the changes to MERA, impasse resolution procedures were removed from the law for municipal employees of the type employed by the Village, including binding interest arbitration. Strikes by any municipal employee or labor organization are expressly prohibited. As a practical matter, it is anticipated that strikes will be rare. Furthermore, if strikes do occur, they may be enjoined by the courts. Additionally, because the only legal subject of bargaining is the base wage rates, all bargaining over items such as just cause, benefits, and terms of conditions of employment are prohibited and cannot be included in a collective bargaining agreement. Impasse resolution for public safety employees and transit employees is subject to final and binding arbitration procedures, which do not include a right to strike. Interest arbitration is available for transit employees if certain conditions are met.

The following bargaining unit represents employees of the Village:

Bargaining Unit	Expiration Date of Current Contract
LAW (Labor Association of Wisconsin)	December 31, 2024

OTHER POST EMPLOYMENT BENEFITS

For certain employees hired prior to 2014 and police department employees, the Village reimburses certain health insurance costs in retirement. The Village does not provide any other material other-post employment benefits.

LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the Village or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Notes or otherwise questioning the validity of the Notes.

MUNICIPAL BANKRUPTCY

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general

applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

As of the date hereof, Wisconsin law contains no express authority for municipalities to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future, while the Notes are outstanding, in a way that would allow the Village to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the Village to file for relief under Chapter 9. If, in the future, the Village were to file a bankruptcy case under Chapter 9, the relevant bankruptcy court would need to consider whether the Village could properly do so, which would involve questions regarding State law authority as well as other questions such as whether the Village is a municipality for bankruptcy purposes. If the relevant bankruptcy court concluded that the Village could properly file a bankruptcy case, and that determination was not reversed, vacated, or otherwise substantially altered on appeal, then the rights of holders of the Notes could be modified in bankruptcy proceedings. Such modifications could be adverse to holders of the Notes, and there could ultimately be no assurance that holders of the Notes would be paid in full or in part on the Notes. Further, under such circumstances, there could be no assurance that the Notes would not be treated as general, unsecured debt by a bankruptcy court, meaning that claims of holders of the Notes could be viewed as having no priority (a) over claims of other creditors of the Village; (b) to any particular assets of the Village, or (c) to revenues otherwise designated for payment to holders of the Notes.

Moreover, if the Village were determined not to be a "municipality" for the purposes of the Bankruptcy Code, no representations can be made regarding whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. In any such case, there can be no assurance that the consequences described above for the holders of the Notes would not occur.

FUNDS ON HAND (as of February 29, 2024)

Fund	Total Cash and Investments
General	\$2,780,049
Library	328,251
Water	1,757,088
Rescue	247,153
Storm Water Utility District 1	70,588
Storm Water Utility District 2	94,863
Sewerage Replacement Fund	468,833
Utility Reserve Fund	257,945
ARPA	13,596
Retirement Health Savings Account	<u>193,688</u>
 Total Funds on Hand	 <u><u>\$6,212,054</u></u>

ENTERPRISE FUNDS

Revenues available for debt service for the Village's enterprise funds have been as follows as of December 31 each year:

	2020 Audited	2021 Audited	2022 Audited	2023 Draft Audit
Water				
Total Operating Revenues	\$845,636	\$872,910	\$804,589	\$894,145
Less: Operating Expenses	<u>(544,198)</u>	<u>(582,012)</u>	<u>(547,641)</u>	<u>(689,185)</u>
Operating Income	\$301,438	\$290,898	\$256,948	\$204,960
Plus: Depreciation	194,601	196,209	199,284	260,506
Interest Income	<u>743</u>	<u>90</u>	<u>2,063</u>	<u>22,425</u>
Revenues Available for Debt Service	<u><u>\$496,782</u></u>	<u><u>\$487,197</u></u>	<u><u>\$458,295</u></u>	<u><u>\$487,891</u></u>
Sewer				
Total Operating Revenues	\$1,396,825	\$1,420,468	\$1,505,010	\$1,580,302
Less: Operating Expenses	<u>(888,007)</u>	<u>(997,030)</u>	<u>(1,066,025)</u>	<u>(1,086,807)</u>
Operating Income	\$508,818	\$423,438	\$438,985	\$493,495
Plus: Depreciation	364,995	366,803	368,681	371,181
Interest Income	<u>6,077</u>	<u>2,664</u>	<u>10,424</u>	<u>32,089</u>
Revenues Available for Debt Service	<u><u>\$879,890</u></u>	<u><u>\$792,905</u></u>	<u><u>\$818,090</u></u>	<u><u>\$896,765</u></u>

SUMMARY GENERAL FUND INFORMATION

Following are summaries of the revenues and expenditures and fund balances for the Village's General Fund. These summaries are not purported to be the complete audited financial statements of the Village, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the Village. Copies of the complete statements are available upon request. Appendix A includes the Village's 2022 and DRAFT 2023 audited financial statements.

FISCAL YEAR ENDING DECEMBER 31					
COMBINED STATEMENT	2020	2021	2022	2023	2024 Budget 1)
	Audited	Audited	Audited	DRAFT	
				Audit	
Revenues					
Taxes and special assessments	\$1,466,080	\$1,576,481	\$1,613,500	\$1,678,191	\$1,786,306
Intergovernmental	713,959	594,129	625,766	643,081	926,213
Licenses and permits	99,662	93,774	64,804	129,350	110,730
Penalties and forfeitures	18,096	26,271	26,697	33,712	33,950
Public charges for services	194,271	209,958	185,751	178,916	32,700
Intergovernmental charges for services	12,777	11,402	9,706	12,803	0
Special Fund Activity	0	0	0	0	1,500
Interest	79,920	33,599	66,612	157,171	53,544
Miscellaneous general revenues	5,670	33,428	22,500	16,137	51,651
Total Revenues	<u>\$2,590,435</u>	<u>\$2,579,042</u>	<u>\$2,615,336</u>	<u>\$2,849,361</u>	<u>\$2,996,593</u>
Expenditures					
Current:					
General government	\$417,607	\$480,382	\$453,647	\$479,932	\$536,357
Public safety	1,170,539	1,175,887	1,162,336	1,425,263	1,370,656
Public works	664,317	678,288	668,310	746,146	746,052
Health and social services	1,824	4,921	2,697	2,107	2,498
Culture and recreation	191,478	190,497	128,188	130,702	127,352
Conservation and development	6,688	6,447	31,598	6,596	40,000
Capital outlay	365,711	68,232	331,963	155,034	196,346
Debt Service	0	0	13,638	23,203	0
Total Expenditures	<u>\$2,818,164</u>	<u>\$2,604,654</u>	<u>\$2,792,377</u>	<u>\$2,968,983</u>	<u>\$3,019,260</u>
Excess of revenues over (under) expenditures	(\$227,729)	(\$25,612)	(\$177,041)	(\$119,622)	(\$22,667)
Other Financing Sources (Uses)					
Proceeds from sale of capital assets	\$7,150	\$325	\$0	\$24,926	\$0
Reserve Cash Applied	0	0	0	0	22,667
Debt Issued	0	0	53,137	60,114	0
Transfers in	139,823	143,747	195,351	236,292	13,500
Transfers out	0	0	0	0	0
Total Other Financing Sources (Uses)	<u>\$146,973</u>	<u>\$144,072</u>	<u>\$248,488</u>	<u>\$321,332</u>	<u>\$36,167</u>
Net changes in Fund Balances	(\$80,756)	\$118,460	\$71,447	\$201,710	\$13,500
General Fund Balance January 1	<u>\$2,316,637</u>	<u>\$2,235,881</u>	<u>\$2,354,341</u>	<u>\$2,425,788</u>	
General Fund Balance December 31	\$2,235,881	\$2,354,341	\$2,425,788	\$2,627,498	
DETAILS OF DECEMBER 31 FUND BALANCE					
Nonspendable	\$3,095,356	\$3,449,104	\$3,938,212	\$4,115,354	
Unassigned	(859,475)	(1,094,763)	(1,512,424)	(1,487,856)	
Total	<u>\$2,235,881</u>	<u>\$2,354,341</u>	<u>\$2,425,788</u>	<u>\$2,627,498</u>	

1) The 2024 budget was adopted as of November 20, 2023.

Management Discussion and Analysis

The Village's General Fund and Debt Service Fund have been advancing funds to the Village's TID capital projects fund, and the Village's General Fund has been advancing funds to the Village's Sewer Utility Fund. The amounts owed from the TID capital projects fund to the General Fund and the Debt Service Fund are \$1,064,250 and \$1,993,467, respectively. The amount owed from the Sewer Utility Fund to the General Fund is \$2,867,869. For more information, see Note 3 in "APPENDIX A - FINANCIAL STATEMENTS" attached hereto.

Ehlers conducted a sewer rate study on behalf of the Village to determine the need for rate increases to help address the situation, which results in the Village implementing 11.1% rate increases in each of 2022 and 2023. The Village expects that such changes will result in the Sewer Utility Fund being able to begin repaying amounts owed to the General Fund in the near future.

The Village's TID #2 has been declared as a distressed tax incremental district. In 2021, the Village took steps to reduce the land in the current TID #2 and create a new TID #3 to act as a donor district to TID #2. The Village has ongoing and future development planned in TID #3, and the Village's current expectation is that TID #3 will produce sufficient cashflow to decrease the amount of support for TID #2 required by the Village's General Fund and Debt Service Fund.

GENERAL INFORMATION

LOCATION

The Village, with a 2020 U.S. Census population of 4,309 and a current estimated population of 4,509 comprises an area of 1,584 acres and is located approximately 45 miles north of Milwaukee in southeastern Wisconsin.

LARGER EMPLOYERS¹

Larger employers in the Village include the following:

Firm	Type of Business/Product	Estimated No. of Employees
School District of Kewaskum	Elementary and secondary education	270
Kettle Moraine Garden Assisted	Residential care home	95
Piggly Wiggly	Grocery Store	90
McDonald's	Restaurant	88
JK Rentals	Tent & Party Rentals	70
DACO Precision-Tool	Manufacturer	43
The Village	Municipal government and services	36
Kewaskum Frozen Foods	Meat packers	30
Johnson School Bus Kewaskum	Bus Service	30
Cousins Subs	Restaurant	20

Source: The Village, Data Axle Reference Solutions, written and telephone survey, Wisconsin Manufacturers Register, and the Wisconsin Department of Workforce Development.

¹ This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above.

BUILDING PERMITS

	2020	2021	2022	2023	2024 ¹
<u>New Single Family Homes</u>					
No. of building permits	10	10	2	9	1
Valuation	n/a	n/a	\$549,191	\$2,103,000	\$340,000
<u>New Multiple Family Buildings</u>					
No. of building permits	11	5	2	1	1
Valuation	n/a	n/a	\$900,000	\$300,000	\$525,000
<u>New Commercial/Industrial</u>					
No. of building permits	1	2	0	1	1
Valuation	n/a	n/a	\$0	\$4,250,000	\$22,022,028
<u>All Building Permits</u> <i>(including additions and remodelings)</i>					
No. of building permits	231	272	156	181	34
Valuation	n/a	n/a	\$2,404,196	\$8,330,434	\$24,341,777

Source: The Village.

¹ As of April 17, 2024.

U.S. CENSUS DATA

Population Trend: The Village

2010 U.S. Census Population	4,004
2020 U.S. Census Population	4,309
Percent of Change 2010 - 2020	7.62%
2023 Estimated Population	4,509

Income and Age Statistics

	The Village	Washington County	State of Wisconsin	United States
2022 per capita income	\$40,921	\$45,821	\$40,130	\$41,261
2022 median household income	\$92,500	\$91,915	\$72,458	\$75,149
2022 median family income	\$109,715	\$108,427	\$92,974	\$92,646
2022 median gross rent	\$929	\$1,073	\$992	\$1,268
2022 median value owner occupied units	\$258,400	\$293,300	\$231,400	\$281,900
2022 median age	38.2 yrs.	43.4 yrs.	39.9 yrs.	38.5 yrs.
		State of Wisconsin	United States	
Village % of 2022 per capita income		101.97%	99.18%	
Village % of 2022 median family income		118.01%	118.42%	

Housing Statistics

	<u>The Village</u>		
	2020	2022	Percent of Change
All Housing Units	1,813	1,862	2.70%

Source: 2010 and 2020 Census of Population and Housing, Wisconsin Demographic Services Center (https://doa.wi.gov/Pages/LocalGovtsGrants/Population_Estimates.aspx) and 2022 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (<https://data.census.gov/cedsci>).

EMPLOYMENT/UNEMPLOYMENT DATA

Rates are not compiled for individual communities with populations under 25,000.

Year	<u>Average Employment</u>		<u>Average Unemployment</u>	
	Washington County	Washington County	State of Wisconsin	State of Wisconsin
2020	72,277	5.7%	6.4%	
2021	74,193	3.1%	3.9%	
2022	74,906	2.4%	2.9%	
2023 ¹	75,531	2.6%	3.0%	
2024, March ¹	74,575	2.9%	3.5%	

Source: Wisconsin Department of Workforce Development.

¹ Preliminary.

FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the Village's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The Village expects delivery of the financial statements for the fiscal year ended December 31, 2023 in substantially the form attached hereto, but such draft is subject to further review and revision. The Village has not requested or engaged the Auditor to perform, and the Auditor has not performed, any additional examination, assessments, procedures or evaluation with respect to such financial statements since the date thereof or with respect to this Official Statement, nor has the Village requested that the Auditor consent to the use of such financial statements in this Official Statement. Although the inclusion of the financial statements in this Official Statement is not intended to demonstrate the fiscal condition of the Village since the date of the financial statements, in connection with the issuance of the Notes, the Village represents that there have been no material adverse change in the financial position or results of operations of the Village, nor has the Village incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

Village of Kewaskum

Financial Statements and
Supplementary Information

December 31, 2023

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Village of Kewaskum

Statement of Net Position
December 31, 2023

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	Governmental Activities	Business- Type Activities	Total
Assets and Deferred Outflows of Resources			
Assets			
Cash and investments	\$ 1,349,691	\$ 4,009,935	\$ 5,359,626
Receivables (net):			
Taxes	3,058,652	11,919	3,070,571
Accounts	133,775	448,905	582,680
Special assessments	10,547	22,113	32,660
Internal balances	2,892,190	(2,892,190)	-
Inventories and prepaid items	-	18,368	18,368
Restricted:			
Cash and investments	-	464,719	464,719
Capital assets:			
Land	1,236,599	42,299	1,278,898
Construction in progress	191,273	71,017	262,290
Other capital assets, net of depreciation	11,195,931	22,817,006	34,012,937
Total assets	<u>20,068,658</u>	<u>25,014,091</u>	<u>45,082,749</u>
Deferred Outflows of Resources			
Unamortized loss on refunding	257,008	53,448	310,456
Pension related amounts	1,482,520	584,863	2,067,383
Total deferred outflows of resources	<u>1,739,528</u>	<u>638,311</u>	<u>2,377,839</u>
Liabilities, Deferred Inflows of Resources and Net Position			
Liabilities			
Accounts payable	144,577	2,533	147,110
Accrued liabilities and deposits	76,901	45,970	122,871
Short term notes payable	250,000	-	250,000
Noncurrent liabilities:			
Due within one year	1,048,736	984,784	2,033,520
Due in more than one year	4,503,627	4,619,955	9,123,582
Premium	33,363	3,521	36,884
Net pension liability	466,041	88,886	554,927
Total liabilities	<u>6,523,245</u>	<u>5,745,649</u>	<u>12,268,894</u>
Deferred Inflows of Resources			
Property taxes receivable for subsequent year	3,060,293	-	3,060,293
Pension related amounts	731,507	432,909	1,164,416
Deferred inflows, lease	-	1,721,412	1,721,412
Total deferred inflows of resources	<u>3,791,800</u>	<u>2,154,321</u>	<u>5,946,121</u>
Net Position			
Net investment in capital assets	8,690,970	17,582,659	25,105,704
Restricted for:			
Equipment replacement	-	464,719	464,719
Debt service	2,986,408	-	2,986,408
Permanent fund	6,309	-	6,309
Library operations	864,572	-	864,572
Unrestricted (deficit)	(1,055,117)	(294,946)	(182,139)
Total net position	<u>\$ 11,493,142</u>	<u>\$ 17,752,432</u>	<u>\$ 29,245,573</u>

See notes to financial statements

Village of Kewaskum

Statement of Activities

Year Ended December 31, 2023

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 529,673	\$ 70,520	\$ 1,739	\$ -	\$ (457,414)	\$ -	\$ (457,414)
Public safety	1,969,794	557,416	426,793	-	(985,585)	-	(985,585)
Public works	1,157,371	39,946	215,875	37,426	(864,124)	-	(864,124)
Health and human services	2,107	-	-	-	(2,107)	-	(2,107)
Culture, education and recreation	411,123	23,270	95,466	-	(292,387)	-	(292,387)
Conservation and development	62,669	1,750	-	-	(60,919)	-	(60,919)
Interest and fiscal charges	298,937	-	-	-	(298,937)	-	(298,937)
Total governmental activities	4,431,674	692,902	739,873	37,426	(2,961,473)	-	(2,961,473)
Business-type activities:							
Water utility	717,018	894,145	-	-	-	177,127	177,127
Sewer utility	1,207,373	1,580,302	-	13,606	-	386,535	386,535
Total business-type activities	1,924,391	2,474,447	-	13,606	-	563,662	563,662
Total	\$ 6,356,065	\$ 3,167,349	\$ 739,873	\$ 51,032	(2,961,473)	563,662	(2,397,811)
General Revenues							
Taxes							
Property taxes, levied for general purposes					1,661,472	-	1,661,472
Property taxes, levied for debt service					638,780	-	638,780
Property taxes, levied for TIF District					447,510	-	447,510
Property taxes, levied for the library					105,948	-	105,948
Intergovernmental revenues not restricted to specific programs					319,432	-	319,432
Investment income					292,934	54,494	347,428
Gain on disposal of assets					13,004	-	13,004
Miscellaneous					144,177	379	144,556
Total general revenues					3,623,257	54,873	3,678,130
Transfers					(93,038)	93,038	-
Change in net position					568,746	711,573	1,280,319
Net Position, Beginning					10,924,396	17,040,859	27,965,255
Net Position, Ending					\$ 11,493,142	\$ 17,752,432	\$ 29,245,574

See notes to financial statements

Village of Kewaskum

Balance Sheet -
Governmental Funds
December 31, 2023

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	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>
Assets				
Cash and investments	\$ (1,360,850)	\$ 691,987	\$ 765,579	\$ -
Receivables:				
Taxes	1,647,884	796,500	-	508,320
Accounts	1,833	-	-	-
Special assessments	10,077	-	-	470
Due from other funds	103,245	-	-	-
Advances to other funds	<u>4,012,110</u>	<u>2,325,986</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ 4,414,299</u>	<u>\$ 3,814,473</u>	<u>\$ 765,579</u>	<u>\$ 508,790</u>
Liabilities, Deferred Inflows of Resources and Fund Balances (Deficit)				
Liabilities				
Accounts payable	\$ 88,494	\$ -	\$ 9,227	\$ 800
Accrued liabilities	38,400	-	-	-
Due to other funds	-	-	-	-
Short-term notes payable	-	-	250,000	-
Advances from other funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,445,907</u>
Total liabilities	<u>126,894</u>	<u>-</u>	<u>259,227</u>	<u>3,446,707</u>
Deferred Inflows of Resources				
Property taxes receivable for subsequent year	1,649,926	796,500	-	507,918
Unavailable revenues	<u>9,981</u>	<u>-</u>	<u>-</u>	<u>3,977</u>
Total deferred inflows of resources	<u>1,659,907</u>	<u>796,500</u>	<u>-</u>	<u>511,895</u>
Fund Balances (Deficit)				
Nonspendable	4,115,354	-	-	-
Restricted	-	3,017,973	-	-
Committed	-	-	-	-
Assigned	-	-	506,352	-
Unassigned (deficit)	<u>(1,487,856)</u>	<u>-</u>	<u>-</u>	<u>(3,449,812)</u>
Total fund balances (deficit)	<u>2,627,498</u>	<u>3,017,973</u>	<u>506,352</u>	<u>(3,449,812)</u>
Total liabilities, deferred inflows of resources and fund balances (deficits)	<u>\$ 4,414,299</u>	<u>\$ 3,814,473</u>	<u>\$ 765,579</u>	<u>\$ 508,790</u>

See notes to financial statements

Nonmajor Governmental Funds	Total
\$ 1,252,975	\$ 1,349,691
105,947	3,058,651
131,941	133,774
-	10,547
-	103,245
<u>-</u>	<u>6,338,096</u>
<u>\$ 1,490,863</u>	<u>\$ 10,994,004</u>
\$ 46,054	\$ 144,575
6,937	45,337
103,245	103,245
-	250,000
<u>-</u>	<u>3,445,907</u>
<u>156,236</u>	<u>3,989,064</u>
105,948	3,060,292
<u>80,873</u>	<u>94,831</u>
<u>186,821</u>	<u>3,155,123</u>
-	4,115,354
883,216	3,901,189
412,167	412,167
-	506,352
<u>(147,577)</u>	<u>(5,085,245)</u>
<u>1,147,806</u>	<u>3,849,817</u>
<u>\$ 1,490,863</u>	<u>\$ 10,994,004</u>

Village of Kewaskum

Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
December 31, 2023

DRAFT 4 30 24

Total Fund Balances, Governmental Funds \$ 3,849,817

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds.

Land	1,236,599
Construction in progress	191,273
Other capital assets	22,017,487
Less accumulated depreciation	(10,821,556)

Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.

94,831

The net pension liability does not relate to current financial resources and is not reported in the governmental funds.

(466,041)

Deferred outflows of resources related to pension do not relate to current financial resources and are not reported in the governmental funds.

1,482,520

Deferred inflows of resources related to pension do not relate to current financial resources and are not reported in the governmental funds.

(731,507)

A deferred charge on refunding represents a consumption of net position that applies to a future period and, therefore, is not reported in the funds.

257,008

Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds.

Bonds and notes payable	(5,243,732)
Compensated absences	(227,960)
Accrued interest	(31,563)
Premium	(33,363)
Financed purchases	(80,671)

Net Position of Governmental Activities \$ 11,493,142

Village of Kewaskum

Statement of Revenues, Expenditures and Changes in Fund Balances -
 Governmental Funds
 Year Ended December 31, 2023

DRAFT 4 30 24

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>
Revenues				
Taxes	\$ 1,660,451	\$ 638,780	\$ -	\$ 447,510
Special assessments	17,740	-	-	157
Intergovernmental	643,081	-	-	4,339
Licenses and permits	129,350	-	-	-
Fines, forfeitures and penalties	33,712	-	-	-
Public charges for services	178,916	-	-	-
Intergovernmental charges for services	12,803	-	-	-
Investment income	157,171	77,527	-	-
Miscellaneous revenues	16,137	-	129,274	-
	<u>2,849,361</u>	<u>716,307</u>	<u>129,274</u>	<u>452,006</u>
Expenditures				
Current:				
General government	479,932	-	-	-
Public safety	1,425,263	-	-	-
Public works	746,146	-	-	-
Health and human services	2,107	-	-	-
Culture, recreation and education	130,702	-	-	-
Conservation and development	6,596	-	-	14,152
Capital outlay	155,034	-	55,323	17,743
Debt service:				
Principal	20,966	399,773	-	614,025
Interest and fiscal charges	2,237	42,493	-	195,076
	<u>2,968,983</u>	<u>442,266</u>	<u>55,323</u>	<u>840,996</u>
Excess (deficiency) of revenues over expenditures	<u>(119,622)</u>	<u>274,041</u>	<u>73,951</u>	<u>(388,990)</u>
Other Financing Sources				
Transfer out	-	-	-	-
Debt issued	60,114	-	-	-
Sale of capital assets	24,926	-	-	-
Transfers in	236,292	-	-	-
	<u>321,332</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	201,710	274,041	73,951	(388,990)
Fund Balances (Deficit), Beginning	<u>2,425,788</u>	<u>2,743,932</u>	<u>432,401</u>	<u>(3,060,822)</u>
Fund Balances (Deficit), Ending	<u>\$ 2,627,498</u>	<u>\$ 3,017,973</u>	<u>\$ 506,352</u>	<u>\$ (3,449,812)</u>

See notes to financial statements

Nonmajor Governmental Funds	Total
\$ 105,948	\$ 2,852,689
-	17,897
453,286	1,100,706
-	129,350
-	33,712
292,979	471,895
-	12,803
58,237	292,935
<u>13,415</u>	<u>158,826</u>
<u>923,865</u>	<u>5,070,813</u>
-	479,932
213,364	1,638,627
-	746,146
-	2,107
229,247	359,949
7,991	28,739
177,649	405,749
-	1,034,764
-	<u>239,806</u>
<u>628,251</u>	<u>4,935,819</u>
<u>295,614</u>	<u>134,994</u>
(336,772)	(336,772)
-	60,114
-	24,926
<u>7,442</u>	<u>243,734</u>
<u>(329,330)</u>	<u>(7,998)</u>
(33,716)	126,996
<u>1,181,522</u>	<u>3,722,821</u>
<u>\$ 1,147,806</u>	<u>\$ 3,849,817</u>

Village of Kewaskum

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2023

DRAFT 4 30 24

Net Change in Fund Balances, Total Governmental Funds \$ 126,996

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements	405,748
Some items reported as capital outlay were not capitalized	(59,315)
Depreciation is reported in the government-wide financial statements	(640,209)
Net book value of assets retired	(11,922)

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.

Special assessments	9,642
---------------------	-------

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt proceeds	(60,114)
Principal repaid	1,034,764

Governmental funds report debt premiums and discounts as other financing sources (uses) or financing sources or uses. However, in the statement of net position, these are reported as additions to or deductions from long-term debt. These are allocated over the period the debt is outstanding in the statement of activities and are reported as interest expense.

Amortization	4,085
--------------	-------

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Compensated absences	(86,697)
Accrued interest on debt	7,220
Amortization of deferred charge on refunding	(65,365)
Net pension liability	(1,156,817)
Deferred outflows of resources related to pension	180,556
Deferred inflows of resources related to pension	880,174

Change in Net Position of Governmental Activities \$ 568,746

Village of KewaskumStatement of Net Position -
Proprietary Funds
December 31, 2023**DRAFT 4 30 24**

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Assets			
Current assets:			
Cash and investments	\$ 3,851,779	\$ 158,156	\$ 4,009,935
Receivables:			
Taxes	532	11,387	11,919
Accounts	126,804	322,121	448,925
Inventories	14,440	3,928	18,368
	<u>3,993,555</u>	<u>495,592</u>	<u>4,489,147</u>
Total current assets			
Noncurrent assets:			
Restricted assets:			
Cash and investments	-	464,719	464,719
Capital assets:			
Land	38,294	4,004	42,298
Construction in progress	41,166	29,851	71,017
Other capital assets	10,884,959	23,045,151	33,930,110
Less accumulated depreciation	(4,322,930)	(6,790,174)	(11,113,104)
Other assets:			
Special assessments receivable	-	22,113	22,113
	<u>6,641,489</u>	<u>16,775,664</u>	<u>23,417,153</u>
Total noncurrent assets			
Total assets	<u>10,635,044</u>	<u>17,271,256</u>	<u>27,906,300</u>
Deferred Outflows of Resources			
Deferred charge on refunding	2	53,446	53,448
Pension related amounts	268,469	316,394	584,863
	<u>268,471</u>	<u>369,840</u>	<u>638,311</u>
Total deferred outflows of resources			

See notes to financial statements

Village of Kewaskum

Statement of Net Position -
Proprietary Funds
December 31, 2023

DRAFT 4 30 24

	<u>Business-Type Activities - Enterprise Funds</u>		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Liabilities			
Current liabilities:			
Current portion of long-term debt	\$ 171,023	\$ 275,056	\$ 446,079
Accounts payable	931	1,601	2,532
Accrued interest	7,911	20,346	28,257
Accrued wages	7,669	10,044	17,713
Liabilities payable from restricted assets			
Current portion of long-term debt	<u>-</u>	<u>538,705</u>	<u>538,705</u>
Total current liabilities	<u>187,534</u>	<u>845,752</u>	<u>1,033,286</u>
Noncurrent liabilities:			
Long-term debt:			
Bonds and notes payable	1,107,271	3,502,856	4,610,127
Advances from other funds	-	2,892,190	2,892,190
Net pension liability	43,707	45,179	88,886
Compensated absences	-	9,828	9,828
Premium	<u>1,372</u>	<u>2,149</u>	<u>3,521</u>
Total noncurrent liabilities	<u>1,152,350</u>	<u>6,452,202</u>	<u>7,604,552</u>
Total liabilities	<u>1,339,884</u>	<u>7,297,954</u>	<u>8,637,838</u>
Deferred Inflows of Resources			
Pension related amounts	184,785	248,124	432,909
Deferred inflows, lease	<u>1,721,412</u>	<u>-</u>	<u>1,721,412</u>
Total deferred inflows of resources	<u>1,906,197</u>	<u>248,124</u>	<u>2,154,321</u>
Net Position			
Net investment in capital assets	5,435,658	12,147,001	17,582,659
Restricted for:			
Equipment replacement	-	464,719	464,719
Unrestricted (deficit)	<u>2,221,776</u>	<u>(2,516,702)</u>	<u>(294,926)</u>
Total net position	<u>\$ 7,657,434</u>	<u>\$ 10,095,018</u>	<u>\$ 17,752,452</u>

See notes to financial statements

Village of KewaskumStatement of Revenues, Expenses and Changes in Net Position -
Proprietary Funds
Year Ended December 31, 2023**DRAFT 4 30 24**

	Business-Type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Total
Operating Revenues			
Charges for services	\$ 894,145	\$ 1,580,302	\$ 2,474,447
Total operating revenues	<u>894,145</u>	<u>1,580,302</u>	<u>2,474,447</u>
Operating Expenses			
Operation and maintenance	416,801	698,640	1,115,441
Depreciation	260,506	371,181	631,687
Taxes	11,878	16,986	28,864
Total operating expenses	<u>689,185</u>	<u>1,086,807</u>	<u>1,775,992</u>
Operating income	<u>204,960</u>	<u>493,495</u>	<u>698,455</u>
Nonoperating Revenues (Expenses)			
Investment income	22,425	32,089	54,514
Debt issuance costs	(52)	(71)	(123)
Miscellaneous revenues	-	379	379
Interest expense	(26,869)	(106,193)	(133,062)
Amortization	(911)	(14,303)	(15,214)
Total nonoperating revenues (expenses)	<u>(5,407)</u>	<u>(88,099)</u>	<u>(93,506)</u>
Income before contributions and transfers	<u>199,553</u>	<u>405,396</u>	<u>604,949</u>
Contributions and Transfers			
Capital contributions	-	13,606	13,606
Transfers in	118,341	101,092	219,433
Transfers out, tax equivalent	(124,922)	(1,473)	(126,395)
Total contributions and transfers	<u>(6,581)</u>	<u>113,225</u>	<u>106,644</u>
Change in net position	192,972	518,621	711,593
Net Position, Beginning	<u>7,464,462</u>	<u>9,576,397</u>	<u>17,040,859</u>
Net Position, Ending	<u>\$ 7,657,434</u>	<u>\$ 10,095,018</u>	<u>\$ 17,752,452</u>

See notes to financial statements

Village of KewaskumStatement of Cash Flows -
Proprietary Funds
Year Ended December 31, 2023**DRAFT 4 30 24**

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Cash Flows From Operating Activities			
Received from customers	\$ 2,643,494	\$ 1,631,153	\$ 4,274,647
Paid to suppliers for goods and services	(264,340)	(431,817)	(696,157)
Paid to employees for services	(149,929)	(228,905)	(378,834)
Net cash flows from operating activities	<u>2,229,225</u>	<u>970,431</u>	<u>3,199,656</u>
Cash Flows From Investing Activities			
Investment income	<u>22,425</u>	<u>32,089</u>	<u>54,514</u>
Net cash flows from investing activities	<u>22,425</u>	<u>32,089</u>	<u>54,514</u>
Cash Flows From Noncapital Financing Activities			
Paid to municipality for tax equivalent	(124,922)	(1,473)	(126,395)
Transfers from other funds	<u>118,341</u>	<u>101,092</u>	<u>219,433</u>
Net cash flows from noncapital financing activities	<u>(6,581)</u>	<u>99,619</u>	<u>93,038</u>
Cash Flows From Capital and Related Financing Activities			
Debt retired	(136,029)	(876,451)	(1,012,480)
Interest paid	(31,772)	(112,785)	(144,557)
Special assessments received	-	41,188	41,188
Acquisition and construction of capital assets	(486,590)	(161,533)	(648,123)
Contribution received for construction	-	13,606	13,606
Advances from other funds	-	24,321	24,321
Net cash flows from capital and related financing activities	<u>(654,391)</u>	<u>(1,071,654)</u>	<u>(1,726,045)</u>
Net change in cash and cash equivalents	1,590,678	30,485	1,621,163
Cash and Cash Equivalents, Beginning	<u>2,261,101</u>	<u>592,390</u>	<u>2,853,491</u>
Cash and Cash Equivalents, Ending	<u>\$ 3,851,779</u>	<u>\$ 622,875</u>	<u>\$ 4,474,654</u>

See notes to financial statements

Village of KewaskumStatement of Cash Flows -
Proprietary Funds
Year Ended December 31, 2023**DRAFT 4 30 24**

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Reconciliation of Operating Income to Net Cash Flows From Operating Activities			
Operating income	\$ 204,960	\$ 493,495	\$ 698,455
Nonoperating revenue	-	379	379
Adjustments to reconcile operating income to net cash flows from operating activities:			
Depreciation	260,506	371,181	631,687
Depreciation charged to other funds	6,592	(6,592)	-
Changes in assets and liabilities:			
Accounts and taxes receivable	21,511	57,334	78,845
Lease receivable	218,862	-	218,862
Accrued wages	2,935	-	2,935
Pension related deferrals and liability	11,309	40,681	51,990
Other current liabilities	-	13,953	13,953
Deferred inflow related to leases	<u>1,502,550</u>	<u>-</u>	<u>1,502,550</u>
Net cash flows from operating activities	<u>\$ 2,229,225</u>	<u>\$ 970,431</u>	<u>\$ 3,199,656</u>
Reconciliation of Cash and Cash Equivalents to the Statement of Net Position, Proprietary Funds			
Cash and investments - unrestricted	\$ 3,851,779	\$ 158,156	\$ 4,009,935
Equipment replacement - restricted	<u>-</u>	<u>464,719</u>	<u>464,719</u>
Cash and cash equivalents	<u>\$ 3,851,779</u>	<u>\$ 622,875</u>	<u>\$ 4,474,654</u>
Noncash Capital and Related Financing Activities			
Amortization of loss on refunding	<u>\$ 912</u>	<u>\$ 14,303</u>	

See notes to financial statements

Village of Kewaskum

Statement of Fiduciary Net Position -
Fiduciary Fund
December 31, 2023

DRAFT 4 30 24

	Custodial Fund <u>Tax Roll Fund</u>
Assets	
Cash and investments	\$ 2,215,747
Taxes receivable	<u>1,520,051</u>
Total assets	<u>3,735,798</u>
Liabilities	
Due to other governments	<u>3,735,798</u>
Total liabilities	<u>3,735,798</u>
Net Position	
Total net position	<u><u>\$ -</u></u>

Village of Kewaskum

Statement of Changes in Fiduciary Net Position -
Fiduciary Fund
Year Ended December 31, 2023

DRAFT 4 30 24

	Custodial Fund <u>Tax Roll Fund</u>
Additions	
Tax collections	\$ <u>2,749,300</u>
Deductions	
Payments to overlying districts	<u>2,749,300</u>
Change in net position	-
Net Position, Beginning	<u>-</u>
Net Position, Ending	<u><u>\$ -</u></u>

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1. Summary of Significant Accounting Policies

The accounting policies of the Village of Kewaskum, Wisconsin (the Village) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

Reporting Entity

This report includes all of the funds of the Village. The reporting entity for the Village consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The Village has not identified any organizations that meet this criteria.

Government-Wide and Fund Financial Statements**Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the Village are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.

- c. In addition, any other governmental or enterprise fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

General Fund

General Fund accounts for the Village's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Debt Service Fund

Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

Capital Projects Funds

General Capital projects fund is accounts for resources legally restricted to supporting expenditures for the Village's capital project programs.

TID #2 Capital Projects Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditures outlined in the TID project plan.

Enterprise Funds

The Village reports the following major enterprise funds:

Water Utility accounts for operations of the water system

Sewer Utility accounts for operations of the sewer system

The Village reports the following nonmajor governmental funds:

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Library Fund

Rescue Squad Fund

ARPA Fund

Stormwater Utility, District 1 Fund

Stormwater Utility, District 2 Fund

Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

TID #3

Permanent Funds

Permanent Funds are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

KKCP Nature Trail Fund
Fickler Memorial Fund

In addition, the Village reports the following fund type:

Custodial Funds

Custodial Fund is used to account for and report assets controlled by the Village and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Tax Roll Fund

Measurement Focus, Basis of Accounting and Financial Statement Presentation**Government-Wide Financial Statements**

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water and sewer and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled to the resources and the amounts are available. Amounts owed to the Village which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and Fiduciary Funds

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer utilities are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the Village considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of Village funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.

- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The Village has not adopted an investment policy.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2023, the fair value of the Village's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note 3 for further information.

Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

Property tax calendar - 2023 tax roll:

Lien date and levy date	December 2023
Tax bills mailed	December 2023
Payment in full, or	January 31, 2024
First installment due	January 31, 2024
Second installment due	July 31, 2024
Personal property taxes in full	January 31, 2024
Tax sale - 2023 delinquent real estate taxes	October 2026

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water and sewer utilities because they have the right by law to place substantially all delinquent bills on the tax roll and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on average cost and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties.

Capital Assets**Government-Wide Financial Statements**

Capital assets, which include property, plant and equipment (including right-to-use lease assets), are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$500 general capital assets and \$5,000 for infrastructure assets and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor and overhead. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	40-60 Years
Machinery and equipment	5-20 Years
Utility system	7-77 Years
Infrastructure	40-60 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2023, are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

Leases

The Village is a lessor because it leases capital assets to other entities. As a lessor, the Village reports a lease receivable and corresponding deferred inflow of resources in both the fund financial statements and government-wide financial statements. The Village continues to report and depreciate the capital assets being leased as capital assets of the primary government.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net assets that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. **Net Investment in Capital Assets** - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- b. **Restricted Net Position** - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. **Unrestricted Net Position** - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "net investment in capital assets" and an increase in "unrestricted" net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Adjustment</u>	<u>Total</u>
Net investment in capital assets	\$ 8,690,970	\$ 17,582,659	\$ (1,167,925)	\$ 25,105,704
Unrestricted	(1,055,118)	(294,946)	1,167,925	(182,139)

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund balances are displayed as follows:

- a. **Nonspendable** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.

- b. **Restricted** - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. **Committed** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the Village Board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Village Board that originally created the commitment.
- d. **Assigned** - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Board may take official action to assign amounts. Assignments may take place after the end of the reporting period.
- e. **Unassigned** - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Village would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note 3 for further information.

Pension

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset);
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions;
and
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Basis for Existing Rates

Water Utility

Rates for the water utility were approved by the Public Service Commission of Wisconsin on September 19, 2022.

Sewer Utility

Rates for the sewer utility were approved by the Village board by Resolution No. 2023-07 on June 19, 2023.

2. Stewardship, Compliance and Accountability

Excess Expenditures Over Budget

<u>Funds</u>	<u>Budgeted Expenditures</u>	<u>Actual Expenditures</u>	<u>Excess Expenditures Over Budget</u>
Special revenue, rescue squad fund	\$ 234,449	\$ 255,320	\$ 20,871
Debt service fund	-	442,266	442,266
Capital Projects Fund, TID #3	776,676	840,995	64,319

The Village controls expenditures at the function level. Some individual functions experienced expenditures which exceeded appropriations. The detail of those items can be found in the Village's year-end budget to actual report.

Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2023, the following individual funds held a deficit balance:

<u>Fund</u>	<u>Amount</u>	<u>Reason</u>
Capital Projects Fund, TID #2	\$ 3,449,812	Expenditures related to infrastructure capital outlay and debt service.
Capital Projects Fund, TID #3	24,843	Expenditures related to infrastructure capital outlay and debt service.
Capital Projects Fund, TID #4	122,734	Expenditures related to infrastructure capital outlay and debt service.

TIF district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995, and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. On September 10, 2012, the TID #2 District was approved as being distressed by the state, so they now have until 2035 to collect tax increments.

Limitations on the Village's Tax Levy

Wisconsin law limits the Village's future tax levies. Generally the Village is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the Village's equalized value due to net new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The Village is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

3. Detailed Notes on All Funds

Deposits and Investments

The Village's deposits and investments at year end were comprised of the following:

	<u>Carrying Value</u>	<u>Statement Balances</u>	<u>Associated Risks</u>
Demand deposits	\$ 3,843,317	\$ 3,344,786	Custodial credit risk
LGIP	4,196,625	4,196,625	Credit risk
Petty cash	<u>150</u>	<u>-</u>	N/A
 Total deposits and investments	 <u>\$ 8,040,092</u>	 <u>\$ 7,541,411</u>	
 Reconciliation to financial statements			
Per statement of net position:			
Unrestricted cash and investments	\$ 5,103,944		
Restricted cash and investments	720,401		
Per statement of assets and liabilities, agency fund:			
Custodial fund	<u>2,215,747</u>		
 Total deposits and investments	 <u>\$ 8,040,092</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village.

As of December 31, 2023, \$276,602 of the Village's total bank balances were exposed to custodial credit risk as follows:

Uninsured and uncollateralized	<u>\$ 276,602</u>
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Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The Village had investments in the external Wisconsin Local Government Investment Pool which is not rated.

See Note 1 for further information on deposit and investment policies.

Receivables

All of the receivables on the balance sheet are expected to be collected within one year except for \$3,104 of delinquent personal property taxes, and \$10,077 of special assessments.

Governmental funds report *unavailable* or *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	<u>Unearned</u>	<u>Unavailable</u>
Property taxes receivable for subsequent year	\$ 3,060,293	\$ -
Special assessments not yet due	-	13,958
Ambulance receivables	<u>-</u>	<u>80,873</u>
Total unearned/unavailable revenue for governmental funds	<u>\$ 3,060,293</u>	<u>\$ 94,831</u>

Restricted Assets

The following represent the balances of the restricted assets:

Equipment Replacement Account

The sewer utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Following is a list of restricted assets at December 31, 2023:

	<u>Restricted Assets</u>
Equipment replacement account	<u>\$ 464,719</u>

Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets not being depreciated:				
Land	\$ 1,236,599	\$ -	\$ -	\$ 1,236,599
Construction in progress	143,697	177,265	129,689	191,273
Total capital assets not being depreciated	<u>1,380,296</u>	<u>177,265</u>	<u>129,689</u>	<u>1,427,872</u>
Capital assets being depreciated:				
Building	2,943,541	20,295	-	2,963,836
Machinery and equipment	6,004,635	256,262	67,772	6,193,125
Roads	8,036,861	1,357	-	8,038,218
Storm sewer	3,703,710	20,943	-	3,724,653
Sidewalks	477,040	-	-	477,040
Curb and gutter	620,615	-	-	620,615
Total capital assets being depreciated	<u>21,786,402</u>	<u>298,857</u>	<u>67,772</u>	<u>22,017,487</u>
Total capital assets	<u>23,166,698</u>	<u>476,122</u>	<u>197,461</u>	<u>23,445,359</u>
Less accumulated depreciation for:				
Building	(1,755,048)	(65,198)	-	(1,820,246)
Machinery and equipment	(4,225,760)	(257,420)	55,850	(4,427,330)
Roads	(2,558,715)	(185,337)	-	(2,744,052)
Storm sewer	(1,283,186)	(104,754)	-	(1,387,940)
Sidewalks	(187,164)	(11,926)	-	(199,090)
Curb and gutter	(227,324)	(15,574)	-	(242,898)
Total accumulated depreciation	<u>(10,237,197)</u>	<u>(640,209)</u>	<u>55,850</u>	<u>(10,821,556)</u>
Net capital assets being depreciated	<u>11,549,205</u>	<u>(341,352)</u>	<u>11,922</u>	<u>11,195,931</u>
Total governmental activities capital assets, net as reported in the statement of net position	<u>\$ 12,929,501</u>	<u>\$ (164,087)</u>	<u>\$ 141,611</u>	<u>\$ 12,623,803</u>

Depreciation expense was charged to functions as follows:

Governmental Activities

General government	\$ 24,688
Public safety	225,296
Public works, which includes the depreciation of infrastructure	348,127
Culture, recreation and education	42,038
Conservation and development	<u>60</u>
Total governmental activities depreciation expense	<u>\$ 640,209</u>

Business-Type Activities

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Sewer				
Capital assets not being depreciated:				
Land and land rights	\$ 4,004	\$ -	\$ -	\$ 4,004
Construction in progress	-	29,851	-	29,851
Total capital assets not being depreciated	<u>4,004</u>	<u>29,851</u>	<u>-</u>	<u>33,855</u>
Capital assets being depreciated:				
Building and structures	6,561,450	-	-	6,561,450
Collection system	9,560,748	-	-	9,560,748
Equipment	6,808,524	114,429	-	6,922,953
Total capital assets being depreciated	<u>22,930,722</u>	<u>114,429</u>	<u>-</u>	<u>23,045,151</u>
Total capital assets	<u>22,934,726</u>	<u>144,280</u>	<u>-</u>	<u>23,079,006</u>
Less accumulated depreciation for:				
Building and structures	(1,558,530)	(104,065)	-	(1,662,595)
Collection system	(2,820,720)	(151,633)	-	(2,972,353)
Equipment	(2,046,335)	(108,891)	-	(2,155,226)
Total accumulated depreciation	<u>(6,425,585)</u>	<u>(364,589)</u>	<u>-</u>	<u>(6,790,174)</u>
Net capital assets being depreciated	<u>16,505,137</u>	<u>(250,160)</u>	<u>-</u>	<u>16,254,977</u>
Net sewer capital assets	<u>\$ 16,509,141</u>	<u>\$ (220,309)</u>	<u>\$ -</u>	<u>\$ 16,288,832</u>
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Water				
Capital assets not being depreciated:				
Land and land rights	\$ 38,294	\$ -	\$ -	\$ 38,294
Construction in progress	-	41,166	-	41,166
Total capital assets not being depreciated	<u>38,294</u>	<u>41,166</u>	<u>-</u>	<u>79,460</u>
Capital assets being depreciated:				
Source of supply	356,721	43,954	29,965	370,710
Pumping	1,262,467	-	-	1,262,467
Treatment	39,084	-	-	39,084
Transmission and distribution	8,790,389	27,525	7,000	8,810,914
Administrative and general assets	234,866	166,918	-	401,784
Total capital assets being depreciated	<u>10,683,527</u>	<u>238,397</u>	<u>36,965</u>	<u>10,884,959</u>
Total capital assets	<u>10,721,821</u>	<u>279,563</u>	<u>36,965</u>	<u>10,964,419</u>
Less accumulated depreciation for:				
Source of supply	(205,352)	(10,548)	29,965	(185,935)
Pumping	(1,040,551)	(44,544)	-	(1,085,095)
Treatment	(29,509)	(1,290)	-	(30,799)
Transmission and distribution	(2,582,518)	(152,099)	7,000	(2,727,617)
Administrative and general assets	(234,867)	(58,617)	-	(293,484)
Total accumulated depreciation	<u>(4,092,797)</u>	<u>(267,098)</u>	<u>36,965</u>	<u>(4,322,930)</u>
Net capital assets being depreciated	<u>6,590,730</u>	<u>(28,701)</u>	<u>-</u>	<u>6,562,029</u>
Net water capital assets	<u>\$ 6,629,024</u>	<u>\$ 12,465</u>	<u>\$ -</u>	<u>\$ 6,641,489</u>
Business-type activities capital assets, net as reported in the statement of net position	<u>\$ 23,138,165</u>	<u>\$ (207,844)</u>	<u>\$ -</u>	<u>\$ 22,930,321</u>

Depreciation expense was charged to functions as follows:

Business-Type Activities

Sewer	\$ 371,181
Water	<u>260,506</u>

Total business-type activities, net as reported in the statement of net position expense	<u>\$ 631,687</u>
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Depreciation expense is different from additions because of joint metering, salvage, cost of removal, internal allocations, and cost associated with the disposal of assets.

Interfund Receivables/Payables, Advances and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>	<u>Amount Not Due Within One Year</u>
General Fund	Capital Projects Fund, TID 3	\$ 24,843	\$ -
General Fund	Capital Projects Fund, TID 4	<u>78,402</u>	-
Total, fund financial statements		103,245	
Less fund eliminations		<u>(103,245)</u>	
Total internal balances, government-wide statement of net position		<u>\$ -</u>	

The principal purpose of these interfunds is the reporting of the transfer of funds related to the payment in lieu of taxes. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Advances

The general fund is advancing funds to the TID #2 capital projects fund. The amount advanced is amount of cash the district needs for the current year. No repayment schedule has been established.

The general fund is advancing funds to the Sewer Utility. The amount advanced is determined by the amount of cash the utility needs for the current year. No repayment schedule has been established.

The debt service fund is advancing funds to the TID #2 capital projects fund. The amount advanced is determined by the amount of cash the district needs for the current year to meet their debt service payments. No repayment schedule has been established.

Village of Kewaskum

Notes to Financial Statements
December 31, 2023

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The following is a schedule of interfund advances:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>	<u>Amount Not Due Within One Year</u>
General Fund	Capital Projects Fund, TID #2	\$ 1,119,920	\$ 1,119,920
General Fund	Sewer Utility	2,892,190	2,892,190
Debt Service Fund	Capital Projects Fund, TID #2	<u>2,325,986</u>	2,325,986
Total, fund financial statements		6,338,096	
Less fund eliminations		<u>(3,445,906)</u>	
Total, interfund advances, government-wide statement of net position		<u><u>\$ 2,892,190</u></u>	

The principal purpose of this advance is to finance some costs the district had in the current and prior year.

Transfers

The following is a schedule of interfund transfers:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
General Fund	Sewer Utility	\$ 1,473	Payment in lieu of taxes
General Fund	Water Utility	124,922	Payment in lieu of taxes
Water Utility	Special Revenue Fund, ARPA	101,092	Cover costs
Sewer Utility	Special Revenue Fund, ARPA	118,341	Cover costs
Special Revenue Fund, Library	Special Revenue Fund, ARPA	2,741	Cover costs
General Fund	Special Revenue Fund, ARPA	109,897	Cover costs
Rescue Squad Fund	Special Revenue Fund, ARPA	<u>4,701</u>	Cover costs
Total, fund financial statements		463,167	
Less government-wide eliminations		<u>(370,129)</u>	
Total transfers, government-wide statement of activities		<u><u>\$ 93,038</u></u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Short-Term Debt Activity

Short-term debt activity for the year ended December 31, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Ending Balance</u>
Westbury Bank Loan	\$ -	\$ 250,000	\$ -	\$ 250,000

Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Adjustments</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Governmental Activities						
Bonds and notes payable:						
General obligation debt	\$ 6,257,530	\$ -	\$ -	\$ 1,013,798	\$ 5,243,732	\$ 952,256
Financed purchases (Discounts)/Premiums:	41,523	-	60,114	20,966	80,671	18,678
Bond premium	37,448	-	-	4,085	33,363	-
Total bonds and notes payable	<u>6,336,501</u>	<u>-</u>	<u>60,114</u>	<u>1,038,849</u>	<u>5,357,766</u>	<u>970,934</u>
Other liabilities:						
Vested compensated absences	141,263	-	136,978	50,281	227,960	77,802
Total governmental activities long-term liabilities, excluding lease liabilities	<u>\$ 6,477,764</u>	<u>\$ -</u>	<u>\$ 197,092</u>	<u>\$ 1,089,130</u>	<u>\$ 5,585,726</u>	<u>\$ 1,048,736</u>
Business-Type Activities						
Bonds and notes payable:						
General obligation debt	\$ 3,231,220	\$ -	\$ -	\$ 338,542	\$ 2,892,678	\$ 435,687
Revenue bonds	3,373,150	-	-	716,097	2,657,053	538,705
Financed purchases (Discounts)/Premiums:	-	-	51,873	9,735	42,138	7,372
Bond premium	3,952	-	-	431	3,521	-
Total bonds and notes payable	<u>6,608,322</u>	<u>-</u>	<u>51,873</u>	<u>1,064,805</u>	<u>5,595,390</u>	<u>981,764</u>
Other liabilities:						
Vested compensated absences	-	-	15,890	3,020	12,870	3,020
Total business-type activities long-term liabilities, excluding lease liabilities	<u>\$ 6,608,322</u>	<u>\$ -</u>	<u>\$ 67,763</u>	<u>\$ 1,067,825</u>	<u>\$ 5,608,260</u>	<u>\$ 984,784</u>

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2023, was \$25,470,480. Total general obligation debt outstanding at year end was \$8,136,410.

General Obligation Debt

All general obligation debt payable is backed by the full faith and credit of the Village. Debt in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

<u>Governmental Activities</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2023</u>
General Obligation Debt					
Refunding Bonds (TID)	05/14/15	04/01/28	0.60-3.00%	\$ 5,752,300	\$ 3,041,472
State Trust Fund Loan	04/07/15	03/15/25	3.50	160,000	36,472
GO Refunding Bonds	08/27/20	03/01/40	1.40	2,227,951	1,523,200
GO Notes	02/09/22	03/01/31	1.00-2.00	677,843	642,588
Total governmental activities, general obligation debt					<u>\$ 5,243,732</u>

<u>Business-Type Activities</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2023</u>
General Obligation Debt					
Refunding Bonds	05/14/15	04/01/28	0.60-3.00%	\$ 1,262,700	\$ 673,528
GO Refunding Bonds	08/27/20	03/01/40	1.40	1,207,049	856,738
GO Notes	02/09/22	03/01/31	1.00-2.00	1,437,157	1,362,412
Total business-type activities, general obligation debt					<u>\$ 2,892,678</u>

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 952,256	\$ 101,886	\$ 435,687	\$ 50,190
2025	918,166	83,818	380,408	43,778
2026	923,827	64,228	416,196	36,464
2027	902,643	44,070	402,377	28,666
2028	1,258,840	55,154	432,796	20,252
2029-2033	176,000	19,469	682,994	32,264
2034-2038	112,000	3,595	99,015	9,232
2039-2040	-	-	43,205	907
Total	<u>\$ 5,243,732</u>	<u>\$ 372,220</u>	<u>\$ 2,892,678</u>	<u>\$ 221,753</u>

Revenue Debt

Business-type activities revenue bonds are payable only from revenues derived from the operation of the sewer and water utilities.

The Village has pledged future water and sewer utility revenues, net of specified operating expenses, to repay revenue bonds issued in 2007 and 2008. Proceeds from the bonds provided financing for the Village's new water and sewerage system projects. The bonds are payable solely from water and sewer utility revenues and are payable through 2028. Annual principal and interest payments on the bonds are expected to require 47.00% of net revenues. The total principal and interest remaining to be paid on the bonds is \$2,810,754. Principal and interest paid for the current year and total customer net revenues were \$789,929 and \$1,384,656, respectively.

Revenue debt payable at December 31, 2023, consists of the following:

Business-Type Activities Revenue Debt

<u>Sewer Utility</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2023</u>
Revenue Bonds (CWFL)	05/23/07	05/01/27	2.475%	\$ 2,630,599	\$ 634,993
Revenue Bonds (CWFL)	10/08/08	05/01/28	2.365	6,792,545	<u>2,022,060</u>
Total business-type activities, revenue debt					<u>\$ 2,657,053</u>

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Business-Type Activities Revenue Debt</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 538,705	\$ 57,083
2025	551,613	44,020
2026	564,832	30,644
2027	578,367	16,946
2028	<u>423,536</u>	<u>5,008</u>
Total	<u>\$ 2,657,053</u>	<u>\$ 153,701</u>

Other Bonds or Notes or Loans Payable

The Village purchased a mower and a GMC 1 ton truck under financed purchase arrangements.

Financed purchases at December 31, 2023 consist of the following:

Governmental Activities

<u>Other Bonds or Notes or Loans Payable</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2023</u>
Mower	03/30/22	03/30/26	4.55%	\$ 53,137	\$ 31,839
GMC 1 Ton Truck	03/24/23	03/24/28	6.22	60,114	<u>48,832</u>
Total governmental activities other bonds or notes or loans payable					<u>\$ 80,671</u>

Business-Type Activities

<u>Other Bonds or Notes or Loans Payable</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2023</u>
GMC 1 Ton Truck	03/24/23	03/24/28	6.22%	\$ 51,873	<u>\$ 42,138</u>
Total business-type activities other bonds or notes or loans payable					<u>\$ 42,138</u>

Debt service requirements to maturity are as follows:

Years	Governmental Activities Other Bonds or Notes or Loans Payable		Business-Type Activities Other Bonds or Notes or Loans Payable	
	Principal	Interest	Principal	Interest
2024	\$ 18,678	\$ 4,525	\$ 7,372	\$ 2,628
2025	19,688	3,514	7,838	2,162
2026	20,746	2,457	8,325	1,675
2027	10,248	1,341	8,843	1,157
2028	11,311	277	9,760	239
Total	<u>\$ 80,671</u>	<u>\$ 12,114</u>	<u>\$ 42,138</u>	<u>\$ 7,861</u>

Other Debt Information

Estimated payments of vested compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

Lease Disclosures

Lessor - Lease Deferred Inflow

<u>Business-Type Activities</u>	<u>Date of Inception</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Deferred Inflow Balance December 31, 2023</u>
<u>Lease Description</u>				
Water Tower Easement	09/21/2023	01/01/2123	.736%	\$ 1,721,412
Total business-type activities				<u>\$ 1,721,412</u>

During 2023 the Village received full payment for the easement lease noted above. The Village will recognize lease revenue and lease interest revenue annually over the life of lease in the amount of \$17,388.

Net Position/Fund Balances

Net position reported on the government-wide statement of net position at December 31, 2023, includes the following:

Governmental Activities

Net investment in capital assets:

Land	\$ 1,236,599
Construction in progress	191,273
Other capital assets, net of accumulated depreciation	11,195,931
Less long-term debt outstanding	(5,324,403)
Plus noncapital debt proceeds	1,167,925
Less unamortized debt premium	(33,363)
Plus unamortized loss on refunding	257,008
Total net investment in capital assets	<u>\$ 8,690,970</u>

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2023, include the following:

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>	<u>Total</u>
Fund Balances						
Nonspendable:						
Noncurrent amounts due from other funds	\$ 4,115,354	\$ -	\$ -	\$ -	\$ -	\$ 4,115,354
Restricted for:						
Library	-	-	-	-	864,572	864,572
Memorials	-	-	-	-	5,809	5,809
KKCP Nature Trail	-	-	-	-	500	500
Debt service	-	3,017,973	-	-	-	3,017,973
Subtotal	-	3,017,973	-	-	870,881	3,888,854
Committed to:						
Rescue squad	-	-	-	-	247,154	247,154
Stormwater utility, District 1 fund	-	-	-	-	70,796	70,796
Stormwater utility, District 2 fund	-	-	-	-	94,217	94,217
Subtotal	-	-	-	-	412,167	412,167
Assigned to:						
Capital projects	-	-	506,352	-	-	506,352
Unassigned (Deficit)	<u>(1,487,856)</u>	<u>-</u>	<u>-</u>	<u>(3,449,812)</u>	<u>(135,241)</u>	<u>(5,072,909)</u>
Total fund balances (deficit)	<u>\$ 2,627,498</u>	<u>\$ 3,017,973</u>	<u>\$ 506,352</u>	<u>\$ (3,449,812)</u>	<u>\$ 1,147,807</u>	<u>\$ 3,849,818</u>

Business-Type Activities

Net investment in capital assets:

Land	\$ 42,299
Construction in progress	71,017
Other capital assets, net of accumulated depreciation	22,817,006
Less long-term debt outstanding	(5,591,869)
Plus noncapital debt proceeds	194,279
Plus unamortized loss on refunding	53,448
Less unamortized debt premium	<u>(3,521)</u>

Total net investment in capital assets \$ 17,582,659

4. Other Information**Employees' Retirement System****Plan Description**

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before 12/31/2016) are entitled to retirement benefit based on a formula factor, their average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment %</u>	<u>Variable Fund Adjustment %</u>
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$121,398 in contributions from the Village.

Contribution rates for the plan year reported as of December 31, 2023 are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Executives & Elected Officials)	6.50 %	6.50 %
Protective with Social Security	6.50	12.00
Protective without Social Security	6.50	16.40

Pension Liability, Pension Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the Village reported a liability of \$554,927 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension liability was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the Village's proportion was 0.01047486%, which was an increase of 0.00001201% from its proportion measured as of December 31, 2021.

For the year ended December 31, 2023, the Village recognized pension expense (revenue) of \$265,626.

At December 31, 2023, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 883,826	\$ 1,161,150
Changes in assumptions	109,121	-
Net differences between projected and actual earnings on pension plan investments	942,693	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,637	3,266
Employer contributions subsequent to the measurement date	<u>130,106</u>	<u>-</u>
Total	<u>\$ 2,067,383</u>	<u>\$ 1,164,416</u>

\$130,106 reported as deferred outflows of resources related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Years Ending December 31:	Deferred Outflows of Resources and Deferred Inflows of Resources (Net)
2024	\$ 32,149
2025	159,730
2026	163,599
2027	417,383

Actuarial Assumptions

The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-Retirement Adjustments*:	1.7%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The Total Pension Liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns* as of December 31, 2022			
Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %**
Public Equity	48	7.6	5
Public Fixed Income	25	5.3	2.7
Inflation Sensitive	19	3.6	1.1
Real Estate	8	5.2	2.6
Private Equity/Debt	15	9.6	6.9
Total Core Fund***	115	7.4	4.8
Variable Fund Asset			
U.S. Equities	70	7.2	4.6
International Equities	30	8.1	5.5
Total Variable Fund	100	7.7	5.1

* Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

** New England Pension Consultants' Long-Term U.S. CPI (Inflation) Forecast: 2.5%

*** The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used subject to an allowable range of up to 20%.

Single Discount Rate

A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. This discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the investment rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Village's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	<u>1% Decrease to Discount Rate (5.8%)</u>	<u>Current Discount Rate (6.8%)</u>	<u>1% Increase to Discount Rate (7.8%)</u>
Village's proportionate share of the net pension liability (asset)	\$ 1,841,784	\$ 554,927	\$ (330,320)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

At December 31, 2023, the Village reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the Village is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position or results of operations.

The Village has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Joint Ventures**Mid-Moraine Municipal Court**

The fifteen municipalities from Washington and Ozaukee Counties jointly operate the local municipal court, which is called the Mid-Moraine Municipal Court and provides non-criminal citation processing.

The governing committee is made up of citizens from each community. Local representatives are appointed by the chief executive officer of each community. The committee recommends its own budget which is ratified by each community member. The committee also controls the financial affairs of the courts.

Financial information of the court as of December 31, 2023 is available directly from the municipal court in West Bend, Wisconsin.

The Village of Kewaskum does not have an equity interest in the Mid-Moraine Municipal Court.

Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 100, *Accounting Changes and Error Corrections—an Amendment of GASB Statement No. 62*
- Statement No. 101, *Compensated Absences*

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Village of Kewaskum

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual -
 General Fund
 Year Ended December 31, 2023

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	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Revenues			
Taxes	\$ 1,598,039	\$ 1,660,451	\$ 62,412
Special assessments	19,235	17,740	(1,495)
Intergovernmental	651,120	643,081	(8,039)
Licenses and permits	68,180	129,350	61,170
Fines, forfeitures and penalties	35,000	33,712	(1,288)
Public charges for services	188,428	178,916	(9,512)
Intergovernmental charges for services	15,000	12,803	(2,197)
Investment income	44,330	157,171	112,841
Miscellaneous revenues	5,700	16,137	10,437
	<u>2,625,032</u>	<u>2,849,361</u>	<u>224,329</u>
Total revenues			
Expenditures			
Current:			
General government	508,968	479,932	29,036
Public safety	1,320,770	1,425,263	(104,493)
Public works	729,232	746,146	(16,914)
Health and human services	2,130	2,107	23
Culture, recreation and education	120,594	130,702	(10,108)
Conservation and development	50,000	6,596	43,404
Capital outlay	80,004	155,034	(75,030)
Debt service	-	23,203	(23,203)
	<u>2,811,698</u>	<u>2,968,983</u>	<u>(157,285)</u>
Total expenditures			
Excess (deficiency) of revenues over (under) expenditures	<u>(186,666)</u>	<u>(119,622)</u>	<u>67,044</u>
Other Financing Sources			
Capital lease	5,000	24,926	19,926
Transfers in	143,000	236,292	93,292
Debt issued	-	60,114	60,114
	<u>148,000</u>	<u>321,332</u>	<u>173,332</u>
Total other financing sources			
Net change in fund balance	<u>\$ (38,666)</u>	201,710	<u>\$ 240,376</u>
Fund Balance, Beginning		<u>2,425,788</u>	
Fund Balance, Ending		<u>\$ 2,627,498</u>	

See notes to required supplementary information

Village of Kewaskum

Schedule of Proportionate Share of the Net Pension Liability (Asset) -
 Wisconsin Retirement System
 Year Ended December 31, 2023

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WRS Fiscal Year End	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/14	0.01002089 %	\$ (246,073)	\$ 1,085,110	22.68 %	102.74 %
12/31/15	0.00955955 %	155,341	1,107,932	14.02 %	98.20 %
12/31/16	0.00930187 %	76,670	1,121,473	6.84 %	99.12 %
12/31/17	0.00952640 %	(282,850)	1,143,758	24.73 %	102.93 %
12/31/18	0.00971428 %	345,603	1,159,227	29.81 %	96.45 %
12/31/19	0.00998064 %	(321,821)	1,277,297	25.37 %	102.96 %
12/31/20	0.01020706 %	(637,240)	1,309,360	48.67 %	105.26 %
12/31/21	0.01046285 %	(843,324)	1,356,635	62.16 %	106.02 %
12/31/22	0.01047486 %	554,927	1,355,951	40.93 %	95.72 %

Schedule of Employer Contributions - Wisconsin Retirement System
 Year Ended December 31, 2023

Village Fiscal Year End	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 87,028	\$ 87,028	\$ -	\$ 1,107,932	7.85 %
12/31/16	90,523	90,523	-	1,121,473	8.07 %
12/31/17	101,023	101,023	-	1,143,758	8.83 %
12/31/18	102,554	102,554	-	1,159,227	8.85 %
12/31/19	108,458	108,458	-	1,277,297	8.49 %
12/31/20	107,425	107,425	-	1,309,360	8.20 %
12/31/21	123,827	123,827	-	1,356,635	9.13 %
12/31/22	117,546	117,546	-	1,355,951	8.67 %
12/31/23	130,106	130,106	-	1,482,593	8.78 %

See notes to required supplementary information

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds action.

Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the function level of expenditure.

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The Village is required to present the last ten years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

SUPPLEMENTARY INFORMATION

Village of Kewaskum

Combining Balance Sheet -
Nonmajor Governmental Funds
December 31, 2023

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	Special Revenue Funds			
	Library Fund	Rescue Squad Fund	Stormwater Utility - District 1 Fund	Stormwater Utility - District 2 Fund
Assets				
Cash and investments	\$ 869,879	\$ 201,845	\$ 68,680	\$ 93,926
Receivables (net):				
Taxes	105,947	-	-	-
Accounts	-	129,535	2,116	291
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total assets	<u>\$ 975,826</u>	<u>\$ 331,380</u>	<u>\$ 70,796</u>	<u>\$ 94,217</u>
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities				
Accounts payable	\$ 672	\$ 1,050	\$ -	\$ -
Accrued liabilities	4,634	2,303	-	-
Due to other funds	-	-	-	-
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total liabilities	<u>5,306</u>	<u>3,353</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources				
Unearned revenues	105,948	-	-	-
Unavailable revenues	-	80,873	-	-
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total deferred inflows of resources	<u>105,948</u>	<u>80,873</u>	<u>-</u>	<u>-</u>
Fund Balances (Deficit)				
Restricted	864,572	-	-	-
Committed	-	247,154	70,796	94,217
Unassigned (deficit)	-	-	-	-
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total fund balances (deficit)	<u>864,572</u>	<u>247,154</u>	<u>70,796</u>	<u>94,217</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 975,826</u>	<u>\$ 331,380</u>	<u>\$ 70,796</u>	<u>\$ 94,217</u>

Special Revenue Funds	Permanent Funds		Capital Projects Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
ARPA	KKCP Nature Trail Fund	Fickler Memorial Fund	TID 3	TID 4	
\$ 12,336	\$ 500	\$ 5,809	\$ -	\$ -	\$ 1,252,975
-	-	-	-	-	105,947
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>131,942</u>
<u>\$ 12,336</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,490,864</u>
\$ -	\$ -	\$ -	\$ -	\$ 44,332	\$ 46,054
-	-	-	-	-	6,937
<u>-</u>	<u>-</u>	<u>-</u>	<u>24,843</u>	<u>78,402</u>	<u>103,245</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>24,843</u>	<u>122,734</u>	<u>156,236</u>
-	-	-	-	-	105,948
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>80,873</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>186,821</u>
-	500	5,809	-	-	870,881
-	-	-	-	-	412,167
<u>12,336</u>	<u>-</u>	<u>-</u>	<u>(24,843)</u>	<u>(122,734)</u>	<u>(135,241)</u>
<u>12,336</u>	<u>500</u>	<u>5,809</u>	<u>(24,843)</u>	<u>(122,734)</u>	<u>1,147,807</u>
<u>\$ 12,336</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,490,864</u>

Village of Kewaskum

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -
 Nonmajor Governmental Funds
 Year Ended December 31, 2023

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	Special Revenue Funds			
	Library Fund	Rescue Squad Fund	Stormwater Utility - District 1 Fund	Stormwater Utility - District 2 Fund
Revenues				
Taxes	\$ 105,948	\$ -	\$ -	\$ -
Intergovernmental	108,860	14,353	-	-
Public charges for services	-	277,772	5,659	9,548
Investment income	44,660	-	-	-
Miscellaneous revenues	6,851	6,564	-	-
Total revenues	<u>266,319</u>	<u>298,689</u>	<u>5,659</u>	<u>9,548</u>
Expenditures				
Current:				
Public safety	-	213,364	-	-
Culture, recreation and education	229,247	-	-	-
Conservation and development	-	-	-	-
Capital outlay	2,201	41,956	-	-
Total expenditures	<u>231,448</u>	<u>255,320</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>34,871</u>	<u>43,369</u>	<u>5,659</u>	<u>9,548</u>
Other Financing Sources				
Transfers out	-	-	-	-
Transfer in	2,741	4,701	-	-
Total other financing sources	<u>2,741</u>	<u>4,701</u>	<u>-</u>	<u>-</u>
Net change in fund balances	37,612	48,070	5,659	9,548
Fund Balances, Beginning	<u>826,960</u>	<u>199,084</u>	<u>65,137</u>	<u>84,669</u>
Fund Balances (Deficit), Ending	<u>\$ 864,572</u>	<u>\$ 247,154</u>	<u>\$ 70,796</u>	<u>\$ 94,217</u>

Special Revenue Funds	Permanent Funds		Capital Projects Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
ARPA	KKCP Nature Trail Fund	Fickler Memorial Fund	TID 3	TID 4	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 105,948
330,073	-	-	-	-	453,286
-	-	-	-	-	292,979
13,578	-	-	-	-	58,238
-	-	-	-	-	13,415
<u>343,651</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>923,866</u>
-	-	-	-	-	213,364
-	-	-	-	-	229,247
-	-	-	5,099	2,892	7,991
<u>-</u>	<u>-</u>	<u>-</u>	<u>13,650</u>	<u>119,842</u>	<u>177,649</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>18,749</u>	<u>122,734</u>	<u>628,251</u>
<u>343,651</u>	<u>-</u>	<u>-</u>	<u>(18,749)</u>	<u>(122,734)</u>	<u>295,615</u>
(336,772)	-	-	-	-	(336,772)
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,442</u>
<u>(336,772)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(329,330)</u>
6,879	-	-	(18,749)	(122,734)	(33,715)
<u>5,457</u>	<u>500</u>	<u>5,809</u>	<u>(6,094)</u>	<u>-</u>	<u>1,181,522</u>
<u>\$ 12,336</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ (24,843)</u>	<u>\$ (122,734)</u>	<u>\$ 1,147,807</u>

Village of Kewaskum

Financial Statements and
Supplementary Information

December 31, 2022

Village of Kewaskum

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December 31, 2022

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Independent Auditors' Report

To the Village Board of
Village of Kewaskum

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of Kewaskum (the Village), as of and for the year ended December 31, 2022 and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village as of December 31, 2022 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the Village adopted the provisions of GASB Statement No. 87, *Leases*, effective January 1, 2022. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Baker Tilly US, LLP

Milwaukee, Wisconsin
June 8, 2023

Village of Kewaskum

Statement of Net Position
December 31, 2022

	<u>Governmental Activities</u>	<u>Business- Type Activities</u>	<u>Total</u>
Assets and Deferred Outflows of Resources			
Assets			
Cash and investments	\$ 1,642,702	\$ 2,168,408	\$ 3,811,110
Receivables (net):			
Taxes	2,818,641	12,918	2,831,559
Accounts	136,936	526,776	663,712
Special assessments	7,993	63,301	71,294
Lease receivable	-	218,862	218,862
Internal balances	2,867,869	(2,867,869)	-
Inventories and prepaid items	-	18,368	18,368
Restricted:			
Cash and investments	-	685,083	685,083
Net pension asset	690,776	152,548	843,324
Capital assets:			
Land	1,236,599	42,298	1,278,897
Construction in progress	143,697	-	143,697
Other capital assets, net of depreciation	11,549,205	23,095,867	34,645,072
Total assets	<u>21,094,418</u>	<u>24,116,560</u>	<u>45,210,978</u>
Deferred Outflows of Resources			
Unamortized loss on refunding	322,373	68,663	391,036
Pension related amounts	1,301,964	338,253	1,640,217
Total deferred outflows of resources	<u>1,624,337</u>	<u>406,916</u>	<u>2,031,253</u>
Liabilities, Deferred Inflows of Resources and Net Position			
Liabilities			
Accounts payable	466,700	78,721	545,421
Accrued liabilities and deposits	93,922	52,876	146,798
Unearned revenue	330,073	148,096	478,169
Noncurrent liabilities:			
Due within one year	1,029,812	1,053,012	2,082,824
Due in more than one year	5,447,952	5,555,310	11,003,262
Total liabilities	<u>7,368,459</u>	<u>6,888,015</u>	<u>14,256,474</u>
Deferred Inflows of Resources			
Property taxes receivable for subsequent year	2,814,219	-	2,814,219
Pension related amounts	1,611,681	375,740	1,987,421
Deferred inflows - Lease	-	218,862	218,862
Total deferred inflows of resources	<u>4,425,900</u>	<u>594,602</u>	<u>5,020,502</u>
Net Position			
Net investment in capital assets	8,319,083	16,792,809	23,708,181
Restricted for:			
Equipment replacement	-	441,989	441,989
Debt service	2,705,141	34,771	2,739,912
Permanent fund	6,309	-	6,309
Pension	690,776	152,548	843,324
Library operations	826,960	-	826,960
Unrestricted (deficit)	<u>(1,623,873)</u>	<u>(381,258)</u>	<u>(601,420)</u>
Total net position	<u>\$ 10,924,396</u>	<u>\$ 17,040,859</u>	<u>\$ 27,965,255</u>

See notes to financial statements

Village of Kewaskum

Statement of Activities

Year Ended December 31, 2022

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 452,423	\$ 67,509	\$ 3,742	\$ -	\$ (381,172)	\$ -	\$ (381,172)
Public safety	1,442,872	431,873	216,706	-	(794,293)	-	(794,293)
Public works	1,003,186	35,376	216,868	6,374	(744,568)	-	(744,568)
Health and human services	2,791	-	-	-	(2,791)	-	(2,791)
Culture, education and recreation	347,492	23,617	89,526	-	(234,349)	-	(234,349)
Conservation and development	34,806	2,800	-	-	(32,006)	-	(32,006)
Interest and fiscal charges	320,373	-	-	-	(320,373)	-	(320,373)
Total governmental activities	<u>3,603,943</u>	<u>561,175</u>	<u>526,842</u>	<u>6,374</u>	<u>(2,509,552)</u>	<u>-</u>	<u>(2,509,552)</u>
Business-type activities:							
Water utility	586,002	804,589	-	37,400	-	255,987	255,987
Sewer utility	1,228,611	1,505,010	-	125,417	-	401,816	401,816
Total business-type activities	<u>1,814,613</u>	<u>2,309,599</u>	<u>-</u>	<u>162,817</u>	<u>-</u>	<u>657,803</u>	<u>657,803</u>
Total	<u>\$ 5,418,556</u>	<u>\$ 2,870,774</u>	<u>\$ 526,842</u>	<u>\$ 169,191</u>	<u>(2,509,552)</u>	<u>657,803</u>	<u>(1,851,749)</u>
General Revenues							
Taxes							
Property taxes, levied for general purposes					1,597,005	-	1,597,005
Property taxes, levied for debt service					636,930	-	636,930
Property taxes, levied for TIF District					475,720	-	475,720
Property taxes, levied for the library					127,260	-	127,260
Intergovernmental revenues not restricted to specific programs					325,130	-	325,130
Investment income					147,560	12,487	160,047
Gain on disposal of assets					760	-	760
Miscellaneous					12,977	-	12,977
Total general revenues					<u>3,323,342</u>	<u>12,487</u>	<u>3,335,829</u>
Transfers					91,002	(91,002)	-
Change in net position					904,792	579,288	1,484,080
Net Position, Beginning					<u>10,019,604</u>	<u>16,461,571</u>	<u>26,481,175</u>
Net Position, Ending					<u>\$ 10,924,396</u>	<u>\$ 17,040,859</u>	<u>\$ 27,965,255</u>

See notes to financial statements

Village of Kewaskum

Balance Sheet
 Governmental Funds
 December 31, 2022

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>
Assets				
Cash and investments	\$ (1,418,881)	\$ 750,465	\$ 840,633	\$ -
Receivables:				
Taxes	1,626,000	638,780	-	447,912
Accounts	8,657	-	-	-
Special assessments	7,367	-	-	626
Due from other funds	6,094	-	-	-
Advances to other funds	3,932,119	1,993,467	-	-
Total assets	<u>\$ 4,161,356</u>	<u>\$ 3,382,712</u>	<u>\$ 840,633</u>	<u>\$ 448,538</u>
Liabilities, Deferred Inflows of Resources and Fund Balances (Deficit)				
Liabilities				
Accounts payable	\$ 56,437	\$ -	\$ 408,232	\$ -
Accrued liabilities	49,784	-	-	-
Due to other funds	-	-	-	-
Unearned revenue	-	-	-	-
Advances from other funds	-	-	-	3,057,717
Total liabilities	<u>106,221</u>	<u>-</u>	<u>408,232</u>	<u>3,057,717</u>
Deferred Inflows of Resources				
Property taxes receivable for subsequent year	1,621,980	638,780	-	447,510
Unavailable revenues	7,367	-	-	4,133
Total deferred inflows of resources	<u>1,629,347</u>	<u>638,780</u>	<u>-</u>	<u>451,643</u>
Fund Balances (Deficit)				
Nonspendable	3,938,212	-	-	-
Restricted	-	2,743,932	-	-
Committed	-	-	-	-
Assigned	-	-	432,401	-
Unassigned (deficit)	(1,512,424)	-	-	(3,060,822)
Total fund balances (deficit)	<u>2,425,788</u>	<u>2,743,932</u>	<u>432,401</u>	<u>(3,060,822)</u>
Total liabilities, deferred inflows of resources and fund balances (deficits)	<u>\$ 4,161,356</u>	<u>\$ 3,382,712</u>	<u>\$ 840,633</u>	<u>\$ 448,538</u>

See notes to financial statements

Nonmajor Governmental Funds	Total
\$ 1,470,485	\$ 1,642,702
105,948	2,818,640
128,279	136,936
-	7,993
-	6,094
-	<u>5,925,586</u>
<u>\$ 1,704,712</u>	<u>\$ 10,537,951</u>

\$ 2,032	\$ 466,701
5,354	55,138
6,094	6,094
330,073	330,073
-	<u>3,057,717</u>
<u>343,553</u>	<u>3,915,723</u>

105,948	2,814,218
<u>73,689</u>	<u>85,189</u>
<u>179,637</u>	<u>2,899,407</u>

-	3,938,212
838,726	3,582,658
348,890	348,890
-	432,401
<u>(6,094)</u>	<u>(4,579,340)</u>
<u>1,181,522</u>	<u>3,722,821</u>

<u>\$ 1,704,712</u>	<u>\$ 10,537,951</u>
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Village of Kewaskum

Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
December 31, 2022

Total Fund Balances, Governmental Funds	\$ 3,722,821
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds.	
Land	1,236,599
Construction in progress	143,697
Other capital assets	21,786,402
Less accumulated depreciation	(10,237,197)
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.	
	85,189
The net pension asset does not relate to current financial resources and is not reported in the governmental funds.	
	690,776
Deferred outflows of resources related to pension do not relate to current financial resources and are not reported in the governmental funds.	
	1,301,964
Deferred inflows of resources related to pension do not relate to current financial resources and are not reported in the governmental funds.	
	(1,611,681)
A deferred charge on refunding represents a consumption of net position that applies to a future period and, therefore, is not reported in the funds.	
	322,373
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds and notes payable	(6,257,530)
Compensated absences	(141,263)
Accrued interest	(38,783)
Premium	(37,448)
Financed purchases	(41,523)
Net Position of Governmental Activities	<u>\$ 10,924,396</u>

Village of Kewaskum

Statement of Revenues, Expenditures and Changes in Fund Balances -
Governmental Funds
Year Ended December 31, 2022

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>
Revenues				
Taxes	\$ 1,594,852	\$ 636,930	\$ -	\$ 475,720
Special assessments	18,648	-	-	79
Intergovernmental	625,766	-	-	4,339
Licenses and permits	64,804	-	-	-
Fines, forfeitures and penalties	26,697	-	-	-
Public charges for services	185,751	-	-	-
Intergovernmental charges for services	9,706	-	-	-
Investment income	66,612	68,456	-	-
Miscellaneous revenues	22,500	-	-	-
	<u>2,615,336</u>	<u>705,386</u>	<u>-</u>	<u>480,138</u>
Total revenues				
Expenditures				
Current:				
General government	453,647	-	-	-
Public safety	1,162,336	-	-	-
Public works	668,310	-	-	-
Health and human services	2,697	-	-	-
Culture, recreation and education	128,188	-	-	-
Conservation and development	31,598	-	-	-
Capital outlay	331,963	-	583,508	3,845
Debt service:				
Principal	11,614	340,712	-	605,838
Interest and fiscal charges	2,024	28,025	18,820	197,597
	<u>2,792,377</u>	<u>368,737</u>	<u>602,328</u>	<u>807,280</u>
Total expenditures				
Excess (deficiency) of revenues over expenditures	<u>(177,041)</u>	<u>336,649</u>	<u>(602,328)</u>	<u>(327,142)</u>
Other Financing Sources				
Transfer Out	-	-	-	-
Premium	-	38,818	2,034	-
Debt issued	53,137	-	677,843	-
Transfers in	195,351	-	-	-
	<u>248,488</u>	<u>38,818</u>	<u>679,877</u>	<u>-</u>
Total other financing sources				
Net change in fund balances	71,447	375,467	77,549	(327,142)
Fund Balances (Deficit), Beginning	<u>2,354,341</u>	<u>2,368,465</u>	<u>354,852</u>	<u>(2,733,680)</u>
Fund Balances (deficit), Ending	<u>\$ 2,425,788</u>	<u>\$ 2,743,932</u>	<u>\$ 432,401</u>	<u>\$ (3,060,822)</u>

See notes to financial statements

Nonmajor Governmental Funds	Total
\$ 127,260	\$ 2,834,762
-	18,727
234,401	864,506
-	64,804
-	26,697
238,699	424,450
-	9,706
12,493	147,561
<u>8,215</u>	<u>30,715</u>
<u>621,068</u>	<u>4,421,928</u>
-	453,647
182,743	1,345,079
24	668,334
-	2,697
199,314	327,502
2,708	34,306
34,654	953,970
-	958,164
-	<u>246,466</u>
<u>419,443</u>	<u>4,990,165</u>
<u>201,625</u>	<u>(568,237)</u>
(106,537)	(106,537)
-	40,852
-	730,980
<u>2,188</u>	<u>197,539</u>
<u>(104,349)</u>	<u>862,834</u>
97,276	294,597
<u>1,084,246</u>	<u>3,428,224</u>
<u>\$ 1,181,522</u>	<u>\$ 3,722,821</u>

See notes to financial statements

Village of Kewaskum

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2022

Net Change in Fund Balances, Total Governmental Funds \$ 294,597

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.

Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements	953,970
Some items reported as capital outlay were not capitalized	(66,588)
Depreciation is reported in the government-wide financial statements	(531,394)

Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.

Special assessments	(4,202)
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Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt proceeds	(730,980)
Principal repaid	958,164

Governmental funds report debt premiums and discounts as other financing sources (uses) or financing sources or uses. However, in the statement of net position, these are reported as additions to or deductions from long-term debt. These are allocated over the period the debt is outstanding in the statement of activities and are reported as interest expense.

Premium	(40,852)
Amortization	3,404

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Compensated absences	10,963
Accrued interest on debt	(5,095)
Amortization of deferred charge on refunding	(72,211)
Net pension asset	168,806
Deferred outflows of resources related to pension	530,422
Deferred inflows of resources related to pension	(564,212)

Change in Net Position of Governmental Activities \$ 904,792

Village of Kewaskum

Statement of Net Position
Proprietary Funds
December 31, 2022

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Assets			
Current assets:			
Cash and investments	\$ 2,168,327	\$ 81	\$ 2,168,408
Receivables:			
Taxes	411	12,507	12,918
Accounts	148,439	378,337	526,776
Rent/lease	218,862	-	218,862
Inventories	14,440	3,928	18,368
Restricted assets:			
Cash and investments	<u>18,939</u>	<u>29,852</u>	<u>48,791</u>
Total current assets	<u>2,569,418</u>	<u>424,705</u>	<u>2,994,123</u>
Noncurrent assets:			
Restricted assets:			
Cash and investments	73,835	562,457	636,292
Net pension asset	65,854	86,694	152,548
Capital assets:			
Land	38,294	4,004	42,298
Other capital assets	10,683,527	22,930,722	33,614,249
Less accumulated depreciation	(4,092,797)	(6,425,585)	(10,518,382)
Other assets:			
Special assessments receivable	<u>-</u>	<u>63,301</u>	<u>63,301</u>
Total noncurrent assets	<u>6,768,713</u>	<u>17,221,593</u>	<u>23,990,306</u>
Total assets	<u>9,338,131</u>	<u>17,646,298</u>	<u>26,984,429</u>
Deferred Outflows of Resources			
Deferred charge on refunding	914	67,749	68,663
Pension related amounts	<u>142,107</u>	<u>196,146</u>	<u>338,253</u>
Total deferred outflows of resources	<u>143,021</u>	<u>263,895</u>	<u>406,916</u>

See notes to financial statements

Village of Kewaskum

Statement of Net Position
 Proprietary Funds
 December 31, 2022

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Liabilities			
Current liabilities:			
Current portion of long-term debt	\$ 105,967	\$ 230,947	\$ 336,914
Accounts payable	59,863	18,858	78,721
Accrued interest	12,765	26,867	39,632
Accrued wages	4,566	8,678	13,244
Unearned revenues	148,096	-	148,096
Liabilities payable from restricted assets			
Current portion of long-term debt	72,199	643,899	716,098
Accrued interest payable	505	13,515	14,020
	<u>403,961</u>	<u>942,764</u>	<u>1,346,725</u>
Total current liabilities			
Noncurrent liabilities:			
Long-term debt:			
Bonds and notes payable	1,237,697	4,317,613	5,555,310
Advances from other funds	-	2,867,869	2,867,869
Premium	-	2,412	2,412
	<u>1,237,697</u>	<u>7,187,894</u>	<u>8,425,591</u>
Total noncurrent liabilities			
	<u>1,641,658</u>	<u>8,130,658</u>	<u>9,772,316</u>
Total liabilities			
Deferred Inflows of Resources			
Pension related amounts	156,675	219,065	375,740
Deferred inflows - Lease	218,862	-	218,862
	<u>375,537</u>	<u>219,065</u>	<u>594,602</u>
Total deferred inflows of resources			
Net Position			
Net investment in capital assets	5,287,911	11,504,898	16,792,809
Restricted for:			
Pensions	65,854	86,694	152,548
Equipment replacement	-	441,989	441,989
Debt service	18,434	16,337	34,771
Unrestricted (deficit)	2,092,263	(2,473,521)	(381,258)
	<u>7,464,462</u>	<u>9,576,397</u>	<u>17,040,859</u>
Total net position			

See notes to financial statements

Village of Kewaskum

Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Operating Revenues			
Charges for services	\$ 804,589	\$ 1,505,010	\$ 2,309,599
Total operating revenues	<u>804,589</u>	<u>1,505,010</u>	<u>2,309,599</u>
Operating Expenses			
Operation and maintenance	337,778	685,526	1,023,304
Depreciation	199,284	368,681	567,965
Taxes	10,579	11,818	22,397
Total operating expenses	<u>547,641</u>	<u>1,066,025</u>	<u>1,613,666</u>
Operating income	<u>256,948</u>	<u>438,985</u>	<u>695,933</u>
Nonoperating Revenues (Expenses)			
Investment income	2,063	10,424	12,487
Debt issuance costs	(15,727)	(24,648)	(40,375)
Interest expense	(19,900)	(120,180)	(140,080)
Amortization	(2,734)	(17,758)	(20,492)
Total nonoperating revenues (expenses)	<u>(36,298)</u>	<u>(152,162)</u>	<u>(188,460)</u>
Income before contributions and transfers	<u>220,650</u>	<u>286,823</u>	<u>507,473</u>
Contributions and Transfers			
Capital contributions	37,400	125,417	162,817
Transfers in	8,133	29,639	37,772
Transfers out, tax equivalent	(127,237)	(1,537)	(128,774)
Total contributions and transfers	<u>(81,704)</u>	<u>153,519</u>	<u>71,815</u>
Change in net position	138,946	440,342	579,288
Net Position, Beginning	<u>7,325,516</u>	<u>9,136,055</u>	<u>16,461,571</u>
Net Position, Ending	<u>\$ 7,464,462</u>	<u>\$ 9,576,397</u>	<u>\$ 17,040,859</u>

See notes to financial statements

Village of Kewaskum

Statement of Cash Flows

Proprietary Funds

Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds		
	Water Utility	Sewer Utility	Total
Cash Flows From Operating Activities			
Received from customers	\$ 803,480	\$ 1,447,942	\$ 2,251,422
Customer deposits received	-	(39,860)	(39,860)
Paid to suppliers for goods and services	(234,870)	(832,206)	(1,067,076)
Paid to employees for services	(140,036)	(202,304)	(342,340)
Net cash flows from operating activities	<u>428,574</u>	<u>373,572</u>	<u>802,146</u>
Cash Flows From Investing Activities			
Investment income	<u>2,043</u>	<u>10,424</u>	<u>12,467</u>
Net cash flows from investing activities	<u>2,043</u>	<u>10,424</u>	<u>12,467</u>
Cash Flows From Noncapital Financing Activities			
Paid to municipality for tax equivalent	<u>(127,237)</u>	<u>(1,537)</u>	<u>(128,774)</u>
Net cash flows from noncapital financing activities	<u>(127,237)</u>	<u>(1,537)</u>	<u>(128,774)</u>
Cash Flows From Capital and Related Financing Activities			
Debt issued	877,173	559,984	1,437,157
Debt retired	(127,900)	(826,070)	(953,970)
Interest paid	(10,014)	(117,134)	(127,148)
Debt issuance costs	(15,727)	(24,646)	(40,373)
Special assessments received	-	97,217	97,217
Acquisition and construction of capital assets	(803,594)	(795,663)	(1,599,257)
Contribution received for construction	43,933	29,639	73,572
Advances from other funds	-	701,287	701,287
Net cash flows from capital and related financing activities	<u>(36,129)</u>	<u>(375,386)</u>	<u>(411,515)</u>
Net change in cash and cash equivalents	267,251	7,073	274,324
Cash and Cash Equivalents, Beginning	<u>1,993,850</u>	<u>585,317</u>	<u>2,579,167</u>
Cash and Cash Equivalents, Ending	<u>\$ 2,261,101</u>	<u>\$ 592,390</u>	<u>\$ 2,853,491</u>

See notes to financial statements

Village of Kewaskum

Statement of Cash Flows
 Proprietary Funds
 Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds		
	<u>Water Utility</u>	<u>Sewer Utility</u>	<u>Total</u>
Reconciliation of Operating Income to Net Cash Flows From Operating Activities			
Operating income	\$ 256,948	\$ 438,985	\$ 695,933
Adjustments to reconcile operating income to net cash flows from operating activities:			
Depreciation	199,284	368,681	567,965
Depreciation charged to other funds	6,592	(6,592)	-
Changes in assets and liabilities:			
Accounts and taxes receivable	(9,241)	(52,888)	(62,129)
Accounts payable	(237)	(308,069)	(308,306)
Pension related deferrals and liability	(24,772)	(30,003)	(54,775)
Other current liabilities	-	3,318	3,318
Customer deposits	-	(39,860)	(39,860)
	<u>\$ 428,574</u>	<u>\$ 373,572</u>	<u>\$ 802,146</u>
Net cash flows from operating activities			
	<u>\$ 428,574</u>	<u>\$ 373,572</u>	<u>\$ 802,146</u>
Reconciliation of Cash and Cash Equivalents to the Statement of Net Position, Proprietary Funds			
Cash and investments	\$ 2,168,327	\$ 81	\$ 2,168,408
Restricted cash and investments	-	-	-
Redemption account	18,939	29,852	48,791
Reserve account	73,835	120,468	194,303
Equipment replacement	-	441,989	441,989
	<u>\$ 2,261,101</u>	<u>\$ 592,390</u>	<u>\$ 2,853,491</u>
Cash and cash equivalents			
	<u>\$ 2,261,101</u>	<u>\$ 592,390</u>	<u>\$ 2,853,491</u>
Noncash Capital and Related Financing Activities			
Amortization of loss on refunding	<u>\$ 2,734</u>	<u>\$ 17,758</u>	

Village of Kewaskum

Statement of Fiduciary Net Position

Fiduciary Fund

December 31, 2022

	Custodial Fund
	<u>Tax Roll Fund</u>
Assets	
Cash and investments	\$ 2,651,260
Taxes receivable	<u>768,994</u>
Total assets	<u>3,420,254</u>
Liabilities	
Due to other governments	<u>3,420,254</u>
Total liabilities	<u>3,420,254</u>
Net Position	
Total net position	<u><u>\$ -</u></u>

See notes to financial statements

Village of Kewaskum

Statement of Changes in Fiduciary Net Position

Fiduciary Fund

Year Ended December 31, 2022

	Custodial Fund
	<u>Tax Roll Fund</u>
Additions	
Tax collections	\$ 2,766,928
Deductions	
Payments to overlying districts	<u>2,766,928</u>
Change in net position	-
Net Position, Beginning	<u>-</u>
Net Position, Ending	<u><u>\$ -</u></u>

See notes to financial statements

Village of Kewaskum

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December 31, 2022

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Village of Kewaskum

Notes to Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies

The accounting policies of the Village of Kewaskum, Wisconsin (the Village) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

Reporting Entity

This report includes all of the funds of the Village. The reporting entity for the Village consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The Village has not identified any organizations that meet this criteria.

Government-Wide and Fund Financial Statements

In June 2017, the GASB issued Statement No. 87, *Leases*. This Statement requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The standard establishes a single model for lease accounting based on the foundational principle that leases are financings of the right-to-use an underlying asset. Under the Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, which enhances the relevance and consistency of information about the Village's leasing activities. This standard was implemented January 1, 2022.

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the Village are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditures/expenses.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

General Fund

General Fund accounts for the Village's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Debt Service Fund

Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

Capital Projects Funds

General Capital projects fund is accounts for resources legally restricted to supporting expenditures for the Village's capital project programs.

TID #2 Capital Projects Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditures outlined in the TID project plan.

Enterprise Funds

The Village reports the following major enterprise funds:

Water Utility accounts for operations of the water system

Sewer Utility accounts for operations of the sewer system

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

The Village reports the following nonmajor governmental funds:

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Library Fund	Stormwater Utility, District 1 Fund
Rescue Squad Fund	Stormwater Utility, District 2 Fund
ARPA Fund	

Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

TID #3

Permanent Funds

Permanent Funds are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

KKCP Nature Trail Fund
Fickler Memorial Fund

In addition, the Village reports the following fund type:

Custodial Funds

Custodial Fund is used to account for and report assets controlled by the Village and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Tax Roll Fund

Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water and sewer and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled to the resources and the amounts are available. Amounts owed to the Village which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and Fiduciary Funds

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer utilities are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the Village considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of Village funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The Village has not adopted an investment policy.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2022, the fair value of the Village's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note 3 for further information.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

Property tax calendar - 2022 tax roll:

Lien date and levy date	December 2022
Tax bills mailed	December 2022
Payment in full or	January 31, 2023
First installment due	January 31, 2023
Second installment due	July 31, 2023
Personal property taxes in full	January 31, 2023
Tax sale - 2022 delinquent real estate taxes	October 2025

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water and sewer utilities because they have the right by law to place substantially all delinquent bills on the tax roll and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as *due to and from other funds*. Long-term interfund loans (noncurrent portion) are reported as *advances from and to other funds*. Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on average cost and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Capital Assets

Government-Wide Financial Statements

Capital assets, which include property, plant and equipment (including right-to-use lease assets), are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$500 general capital assets and \$5,000 for infrastructure assets and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor and overhead. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation and amortization reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	40-60 Years
Machinery and Equipment	5-20 Years
Utility System	7-77 Years
Infrastructure	40-60 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements and are payable with expendable resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2022, are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

Leases

The Village is a lessor because it leases capital assets to other entities. As a lessor, the Village reports a lease receivable and corresponding deferred inflow of resources in both the fund financial statements and government-wide financial statements. The Village continues to report and depreciate the capital assets being leased as capital assets of the primary government.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. **Net Investment in Capital Assets** - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- b. **Restricted Net Position** - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. **Unrestricted Net Position** - All other net positions that do not meet the definitions of *restricted* or *net investment in capital assets*.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of *net investment in capital assets and an increase in unrestricted* net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Adjustment</u>	<u>Total</u>
Net investment in capital assets	\$ 8,319,084	\$ 16,792,809	\$ (1,403,711)	\$ 23,708,182
Unrestricted	(1,623,873)	(381,258)	1,403,711	(601,420)

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund balances are displayed as follows:

- a. **Nonspendable** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. **Restricted** - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. **Committed** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the Village Board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Village Board that originally created the commitment.
- d. **Assigned** - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Board may take official action to assign amounts. Assignments may take place after the end of the reporting period.
- e. **Unassigned** - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Village would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note 3 for further information.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Basis for Existing Rates

Water Utility

Rates for the water utility were approved by the Public Service Commission of Wisconsin on December 17, 2015.

Sewer Utility

Rates for the sewer utility were approved by the Village board by Resolution No. 2016-01 on January 11, 2016.

2. Stewardship, Compliance and Accountability

Excess Expenditures Over Budget

<u>Funds</u>	<u>Budgeted Expenditures</u>	<u>Actual Expenditures</u>	<u>Excess Expenditures Over Budget</u>
Special Revenue - Rescue squad fund	\$ 175,623	\$ 209,993	\$ 34,370
Capital Projects Fund, TID #2	779,341	807,280	27,939
Debt service fund	-	368,735	368,735
Capital Projects Fund, TID #3	-	6,858	6,858

The Village controls expenditures at the function level. Some individual functions experienced expenditures which exceeded appropriations. The detail of those items can be found in the Village's year-end budget to actual report.

Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end.

As of December 31, 2022, the following individual funds held a deficit balance:

<u>Fund</u>	<u>Amount</u>	<u>Reason</u>
Capital Projects Fund, TID #2	\$ 3,060,822	Expenditures related to infrastructure capital outlay and debt service.
Capital Projects Fund, TID #3	6,094	Expenditures related to infrastructure capital outlay and debt service.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

TIF district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995 and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. On September 10, 2012, the TID #2 District was approved as being distressed by the state, so they now have until 2035 to collect tax increments.

Limitations on the Village's Tax Levy

Wisconsin law limits the Village's future tax levies. Generally the Village is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the Village's equalized value due to net new construction or 0%. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The Village is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

3. Detailed Notes on All Funds

Deposits and Investments

The Village's deposits and investments at year-end were comprised of the following:

	<u>Carrying Value</u>	<u>Statement Balances</u>	<u>Associated Risks</u>
Demand deposits	\$ 2,015,410	\$ 1,948,475	Custodial credit risk
LGIP	5,131,893	5,131,893	Credit risk
Petty cash	150	-	N/A
Total deposits and investments	<u>\$ 7,147,453</u>	<u>\$ 7,080,368</u>	
Reconciliation to financial statements			
Per statement of net position:			
Unrestricted cash and investments	\$ 3,811,110		
Restricted cash and investments	685,083		
Per statement of assets and liabilities - agency fund:			
Custodial Fund	<u>2,651,260</u>		
Total deposits and investments	<u>\$ 7,147,453</u>		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village.

As of December 31, 2022, \$462,019 of the Village's total bank balances were exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 462,019
Total	<u>\$ 462,019</u>

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The Village had investments in the external Wisconsin Local Government Investment Pool which is not rated.

See Note 1 for further information on deposit and investment policies.

Receivables

All of the receivables on the balance sheet are expected to be collected within one year except for \$1,988 of delinquent personal property taxes, and \$7,367 of special assessments.

Governmental funds report *unavailable* or *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	<u>Unearned</u>	<u>Unavailable</u>
Property taxes receivable for subsequent year	\$ 2,814,218	\$ -
ARPA funds	330,073	-
Special assessments not yet due	-	11,500
Ambulance receivables	-	<u>73,689</u>
Total unearned/unavailable revenue for governmental funds	<u>\$ 3,144,291</u>	<u>\$ 85,189</u>
Unearned revenue included in liabilities	\$ 330,073	
Unearned revenue included in deferred inflows	<u>2,814,218</u>	
Total unearned revenue for governmental funds	<u>\$ 3,144,291</u>	

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

At the end of the current fiscal year, the various components of unearned revenue in the proprietary funds were as follows:

	<u>Unearned</u>
Water tower lease revenue	\$ 218,862
Total unearned revenue for proprietary funds	<u>\$ 218,862</u>

Restricted Assets

The following represent the balances of the restricted assets:

Long-Term Debt Accounts

Redemption - Used to segregate resources accumulated for debt service payments over the next twelve months.

Reserve - Used to report resources set aside to make up potential future deficiencies in the redemption account.

Equipment Replacement Account

The sewer utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Net Pension Asset

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

Following is a list of restricted assets at December 31, 2022:

	<u>Restricted Assets</u>
Bond redemption account	\$ 48,791
Bond reserve account	194,303
Equipment replacement account	441,989
Net pension asset	<u>843,324</u>
Total	<u>\$ 1,528,407</u>

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Capital Assets

Capital asset activity for the year ended December 31, 2022, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets not being depreciated:				
Land	\$ 1,236,599	\$ -	\$ -	\$ 1,236,599
Construction in progress	73,778	69,919	-	143,697
Total capital assets not being depreciated	<u>1,310,377</u>	<u>69,919</u>	<u>-</u>	<u>1,380,296</u>
Capital assets being depreciated:				
Building	2,925,764	17,777	-	2,943,541
Machinery and equipment	5,833,016	171,619	-	6,004,635
Roads	7,635,968	400,893	-	8,036,861
Storm sewer	3,476,537	227,173	-	3,703,710
Sidewalks	477,040	-	-	477,040
Curb and gutter	620,615	-	-	620,615
Total capital assets being depreciated	<u>20,968,940</u>	<u>817,462</u>	<u>-</u>	<u>21,786,402</u>
Total capital assets	<u>22,279,317</u>	<u>887,381</u>	<u>-</u>	<u>23,166,698</u>
Less accumulated depreciation for:				
Building	(1,692,664)	(62,384)	-	(1,755,048)
Machinery and equipment	(3,994,662)	(231,098)	-	(4,225,760)
Roads	(2,429,095)	(129,620)	-	(2,558,715)
Storm sewer	(1,202,275)	(80,911)	-	(1,283,186)
Sidewalks	(175,238)	(11,926)	-	(187,164)
Curb and gutter	(211,869)	(15,455)	-	(227,324)
Total accumulated depreciation	<u>(9,705,803)</u>	<u>(531,394)</u>	<u>-</u>	<u>(10,237,197)</u>
Net capital assets being depreciated	<u>11,263,137</u>	<u>286,068</u>	<u>-</u>	<u>11,549,205</u>
Total governmental activities capital assets, net of accumulated depreciation	<u>\$ 12,573,514</u>	<u>\$ 355,987</u>	<u>\$ -</u>	<u>\$ 12,929,501</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	\$ 35,899
Public safety	187,050
Public works, which includes the depreciation of infrastructure	274,557
Health and sanitation	94
Culture, recreation and education	33,640
Conservation and development	154
Total governmental activities depreciation expense	<u>\$ 531,394</u>

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Business-Type Activities

	Beginning Balance	Additions	Deletions	Ending Balance
Sewer				
Capital assets not being depreciated:				
Land and land rights	\$ 4,004	\$ -	\$ -	\$ 4,004
Total capital assets not being depreciated	<u>4,004</u>	<u>-</u>	<u>-</u>	<u>4,004</u>
Capital assets being depreciated:				
Building and structures	6,561,450	-	-	6,561,450
Collection system	9,381,548	179,200	-	9,560,748
Equipment	6,787,018	21,506	-	6,808,524
Total capital assets being depreciated / amortized	<u>22,730,016</u>	<u>200,706</u>	<u>-</u>	<u>22,930,722</u>
Total capital assets	<u>22,734,020</u>	<u>200,706</u>	<u>-</u>	<u>22,934,726</u>
Less accumulated depreciation for:				
Building and structures	(1,454,465)	(104,065)	-	(1,558,530)
Collection system	(2,670,508)	(150,212)	-	(2,820,720)
Equipment	(1,938,523)	(107,812)	-	(2,046,335)
Total accumulated depreciation / amortization	<u>(6,063,496)</u>	<u>(362,089)</u>	<u>-</u>	<u>(6,425,585)</u>
Net capital assets being depreciated / amortized	<u>16,666,520</u>	<u>(161,383)</u>	<u>-</u>	<u>16,505,137</u>
Net sewer capital assets	<u>\$ 16,670,524</u>	<u>\$ (161,383)</u>	<u>\$ -</u>	<u>\$ 16,509,141</u>
Water				
Capital assets not being depreciated:				
Land and land rights	\$ 38,294	\$ -	\$ -	\$ 38,294
Total capital assets not being depreciated	<u>38,294</u>	<u>-</u>	<u>-</u>	<u>38,294</u>
Capital assets being depreciated:				
Source of supply	349,870	6,851	-	356,721
Pumping	1,262,467	-	-	1,262,467
Treatment	39,084	-	-	39,084
Transmission and distribution	8,547,677	244,312	1,600	8,790,389
Administrative and general assets	234,866	-	-	234,866
Total capital assets being depreciated	<u>10,433,964</u>	<u>251,163</u>	<u>1,600</u>	<u>10,683,527</u>
Total capital assets	<u>10,472,258</u>	<u>251,163</u>	<u>1,600</u>	<u>10,721,821</u>
Less accumulated depreciation for:				
Source of supply	(195,107)	(10,245)	-	(205,352)
Pumping	(1,029,040)	(11,511)	-	(1,040,551)
Treatment	(28,219)	(1,290)	-	(29,509)
Transmission and distribution	(2,401,288)	(182,830)	(1,600)	(2,582,518)
Administrative and general assets	(234,867)	-	-	(234,867)
Total accumulated depreciation	<u>(3,888,521)</u>	<u>(205,876)</u>	<u>(1,600)</u>	<u>(4,092,797)</u>
Net capital assets being depreciated	<u>6,545,443</u>	<u>45,287</u>	<u>-</u>	<u>6,590,730</u>
Net water capital assets	<u>\$ 6,583,737</u>	<u>\$ 45,287</u>	<u>\$ -</u>	<u>\$ 6,629,024</u>
Business-type capital assets, net of accumulated depreciation	<u>\$ 23,254,261</u>	<u>\$ (116,096)</u>	<u>\$ -</u>	<u>\$ 23,138,165</u>

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Depreciation expense was charged to functions as follows:

Business-Type Activities

Sewer	\$	368,681
Water		<u>199,284</u>
Total business-type activities depreciation expense	\$	<u>567,965</u>

Depreciation expense is different from additions because of joint metering, salvage, cost of removal, internal allocations, and cost associated with the disposal of assets.

Interfund Receivables/Payables, Advances and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>	<u>Amount Not Due Within One Year</u>
General Fund	Capital Projects Fund, TID 3	\$ <u>6,094</u>	\$ -
Total, fund financial statements		6,094	
Less fund eliminations		<u>(6,094)</u>	
Total internal balances, government-wide statement of net position		\$ <u>-</u>	

The principal purpose of these interfunds is the reporting of the transfer of funds related to the payment in lieu of taxes. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Advances

The general fund is advancing funds to the TID #2 capital projects fund. The amount advanced is amount of cash the district needs for the current year. No repayment schedule has been established.

The general fund is advancing funds to the Sewer Utility. The amount advanced is determined by the amount of cash the utility needs for the current year. No repayment schedule has been established.

The debt service fund is advancing funds to the TID #2 capital projects fund. The amount advanced is determined by the amount of cash the district needs for the current year to meet their debt service payments. No repayment schedule has been established.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

The following is a schedule of interfund advances:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>	<u>Amount Not Due Within One Year</u>
General Fund	Capital Projects Fund, TID #2	\$ 1,064,250	\$ 1,064,250
General Fund	Sewer Utility	2,867,869	2,867,869
Debt Service Fund	Capital Projects Fund, TID #2	<u>1,993,467</u>	1,993,467
Total, fund financial statements		5,925,586	
Less fund eliminations		<u>(3,057,717)</u>	
Total, interfund advances, government-wide statement of net position		<u>\$ 2,867,869</u>	

The principal purpose of this advance is to finance some costs the district had in the current and prior year.

Transfers

The following is a schedule of interfund transfers:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
General Fund	Sewer Utility	\$ 1,537	Payment in lieu of taxes
General Fund	Water Utility	127,237	Payment in lieu of taxes
Water Utility	Special Revenue Fund, ARPA	29,639	Cover costs
Sewer Utility	Special Revenue Fund, ARPA	8,133	Cover costs
Special Revenue Fund, Library	Special Revenue Fund, ARPA	2,188	Cover costs
General Fund	Special Revenue Fund, ARPA	<u>66,577</u>	Cover costs
Total, fund financial statements		235,311	
Less government-wide eliminations		<u>(144,309)</u>	
Total transfers, government-wide statement of activities		<u>\$ 91,002</u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2022, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Governmental Activities					
Bonds and notes payable:					
General obligation debt	\$ 6,526,257	\$ 677,843	\$ 946,570	\$ 6,257,530	\$ 1,013,798
Financed purchases	-	53,137	11,614	41,523	9,685
(Discouts)/Premiums:					
Bond premium	-	40,852	3,404	37,448	-
Total bonds and notes payable	<u>6,526,257</u>	<u>771,832</u>	<u>961,588</u>	<u>6,336,501</u>	<u>1,023,483</u>
Other liabilities:					
Vested compensated absences	<u>152,226</u>	<u>1,701</u>	<u>12,664</u>	<u>141,263</u>	<u>6,329</u>
Total other liabilities	<u>152,226</u>	<u>1,701</u>	<u>12,664</u>	<u>141,263</u>	<u>6,329</u>
Total governmental activities long-term liabilities	<u>\$ 6,678,483</u>	<u>\$ 773,533</u>	<u>\$ 974,252</u>	<u>\$ 6,477,764</u>	<u>\$ 1,029,812</u>
Business-Type Activities					
Bonds and notes payable:					
General obligation debt	\$ 2,054,245	\$ 1,437,157	\$ 260,182	\$ 3,231,220	\$ 336,914
Revenue bonds	4,066,938	-	693,788	3,373,150	716,098
(Discouts)/Premiums:					
Bond premium	-	4,311	359	3,952	-
Total bonds and notes payable	<u>6,121,183</u>	<u>1,441,468</u>	<u>954,329</u>	<u>6,608,322</u>	<u>1,053,012</u>
Total business-type activities long-term liabilities	<u>\$ 6,121,183</u>	<u>\$ 1,441,468</u>	<u>\$ 954,329</u>	<u>\$ 6,608,322</u>	<u>\$ 1,053,012</u>

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2022, was \$22,331,310. Total general obligation debt outstanding at year-end was \$9,488,750.

General Obligation Debt

All general obligation debt payable is backed by the full faith and credit of the Village. Debt in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

<u>Governmental Activities</u>					<u>Balance December 31, 2022</u>
<u>General Obligation Debt</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	
Refunding Bonds	03/28/12	06/01/23	0.50-2.25%	\$ 1,515,000	\$ 120,000
Refunding Bonds (TID)	05/14/15	04/01/28	0.60-3.00	5,752,300	3,655,497
State Trust Fund Loan	04/07/15	03/15/25	3.50	160,000	53,790
GO Refunding Bonds	08/27/20	03/01/40	1.40	2,227,951	1,750,400
GO Notes	02/09/22	03/01/31	1.00-2.00	677,843	677,843
					<u>\$ 6,257,530</u>
Total governmental activities, general obligation debt					

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Business-Type Activities

<u>General Obligation Debt</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2022</u>
Refunding Bonds	05/14/15	04/01/28	0.60-3.00%	\$ 1,262,700	\$ 809,503
GO Refunding Bonds	08/27/20	03/01/40	1.40	1,207,049	984,560
GO Notes	02/09/22	03/01/31	1.00-2.00	1,437,157	1,437,157
Total business-type activities, general obligation debt					<u>\$ 3,231,220</u>

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities General Obligation Debt</u>		<u>Business-Type Activities General Obligation Debt</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 1,013,798	\$ 126,665	\$ 336,914	\$ 70,343
2024	952,256	101,886	435,687	50,190
2025	918,166	83,818	380,408	43,778
2026	923,827	64,228	416,196	36,464
2027	902,643	44,070	402,377	28,666
2028-2032	1,258,840	55,154	1,095,987	49,677
2033-2037	176,000	19,469	99,015	10,954
2038-2040	112,000	3,595	64,636	2,023
Total	<u>\$ 6,257,530</u>	<u>\$ 498,885</u>	<u>\$ 3,231,220</u>	<u>\$ 292,095</u>

Revenue Debt

Business-type activities revenue bonds are payable only from revenues derived from the operation of the sewer and water utilities.

The has pledged future water and sewer utility revenues, net of specified operating expenses, to repay revenue bonds issued in 2007 and 2008. Proceeds from the bonds provided financing for the Village's new water and sewerage system projects. The bonds are payable solely from water and sewer utility revenues and are payable through 2028. Annual principal and interest payments on the bonds are expected to require 53.00% of net revenues. The total principal and interest remaining to be paid on the bonds is \$3,600,682. Principal and interest paid for the current year and total customer net revenues were \$787,847 and \$1,276,385, respectively.

Revenue debt payable at December 31, 2022, consists of the following:

Business-Type Activities Revenue Debt

<u>Sewer Utility</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2022</u>
Revenue Bonds	04/01/07	05/01/23	4.00-4.20%	\$ 1,395,000	\$ 117,800
Revenue Bonds (CWFL)	05/23/07	05/01/27	2.475	2,630,599	784,273
Revenue Bonds (CWFL)	10/08/08	05/01/28	2.365	6,792,545	2,398,878
Total Sewer Utility					<u>3,300,951</u>

Village of Kewaskum

Notes to Financial Statements
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<u>Water Utility</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2022</u>
Revenue Bonds	04/01/07	05/01/23	4.00-4.20%	\$ 855,000	\$ 72,199
				Total Water Utility	72,199
					\$ 3,373,150

Total business-type activities, revenue debt

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Business-Type Activities Revenue Debt</u>	
	<u>Principal</u>	<u>Interest</u>
2023	\$ 716,098	\$ 73,831
2024	538,705	57,083
2025	551,613	44,020
2026	564,832	30,644
2027	578,367	16,946
2028	423,535	5,008
Total	\$ 3,373,150	\$ 227,532

Other Bonds or Notes or Loans Payable

The Village purchased a mower under a financed purchase arrangement.

Financed purchases at December 31, 2022 consist of the following:

<u>Governmental Activities</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2022</u>
<u>Financed Purchases</u>	<u>Issue</u>	<u>Maturity</u>	<u>Rates</u>	<u>Indebtedness</u>	<u>31, 2022</u>
Mower	03/30/22	03/30/26	4.55%	\$ 53,137	\$ 41,523
					\$ 41,523

Total governmental activities other bonds or notes or loans payable

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities Other Bonds or Notes or Loans Payable</u>	
	<u>Principal</u>	<u>Interest</u>
2023	\$ 9,684	\$ 1,929
2024	10,134	1,479
2025	10,606	1,008
2026	11,099	516
Total	\$ 41,523	\$ 4,932

Other Debt Information

Estimated payments of vested compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Lease Disclosures

Lessor - Lease Receivables

<u>Business-Type Activities</u>				Receivable Balance December 31, 2022
<u>Lease Receivables Description</u>	<u>Date of Inception</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	
Verizon	12/1/06	11/30/26	.736%	\$ 211,420
Ethoplex	01/1/22	12/31/25	.736%	<u>7,442</u>
Total business-type activities				<u>\$ 218,862</u>

The Village recognized \$59,253 of lease revenue during the fiscal year.

The Village recognized \$1,593 of interest revenue during the fiscal year.

Net Position/Fund Balances

Net position reported on the government-wide statement of net position at December 31, 2022, includes the following:

Governmental Activities

Net investment in capital assets:	
Land	\$ 1,236,599
Construction in progress	143,697
Other capital assets, net of accumulated depreciation	11,549,205
Less long-term debt outstanding	(6,299,053)
Plus noncapital debt proceeds	1,403,710
Less unamortized debt premium	(37,448)
Plus unamortized loss on refunding	<u>322,373</u>
Total net investment in capital assets	<u>\$ 8,319,083</u>

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2022, include the following:

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>General Capital Projects Fund</u>	<u>TID #2 Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>	<u>Total</u>
Fund Balances						
Nonspendable:						
Noncurrent amounts due from other funds	\$ 3,938,212	\$ -	\$ -	\$ -	\$ -	\$ 3,938,212
Subtotal	<u>3,938,212</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,938,212</u>
Restricted for:						
Library	-	-	-	-	826,960	826,960
ARPA	-	-	-	-	5,457	5,457
Memorials	-	-	-	-	5,809	5,809
KKCP Nature Trail	-	-	-	-	500	500
Debt Service	-	<u>2,743,932</u>	-	-	-	<u>2,743,932</u>
Subtotal	<u>-</u>	<u>2,743,932</u>	<u>-</u>	<u>-</u>	<u>838,726</u>	<u>3,582,658</u>
Committed to:						
Rescue Squad	-	-	-	-	199,084	199,084
Stormwater utility - District 1 fund	-	-	-	-	65,137	65,137
Stormwater utility - District 2 fund	-	-	-	-	<u>84,669</u>	<u>84,669</u>
Subtotal	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>348,890</u>	<u>348,890</u>
Assigned to:						
Capital Projects	-	-	<u>432,401</u>	-	-	<u>432,401</u>
Subtotal	<u>-</u>	<u>-</u>	<u>432,401</u>	<u>-</u>	<u>-</u>	<u>432,401</u>
Unassigned (deficit):	<u>(1,512,424)</u>	<u>-</u>	<u>-</u>	<u>(3,060,822)</u>	<u>(6,094)</u>	<u>(4,579,340)</u>
Total fund balances (deficit)	<u>\$ 2,425,788</u>	<u>\$ 2,743,932</u>	<u>\$ 432,401</u>	<u>\$ (3,060,822)</u>	<u>\$ 1,181,522</u>	<u>\$ 3,722,821</u>
Business-Type Activities						
Net investment in capital assets:						
Land						\$ 42,298
Other capital assets, net of accumulated depreciation						23,095,867
Less long-term debt outstanding						(6,604,370)
Plus noncapital debt proceeds						194,303
Plus unamortized loss on refunding						68,663
Less unamortized debt premium						<u>(3,952)</u>
Total net investment in capital assets						<u>\$ 16,792,809</u>

4. Other Information

Employees' Retirement System

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before 12/31/2016) are entitled to retirement benefit based on a formula factor, their average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment %</u>	<u>Variable Fund Adjustment %</u>
2012	(7.0)%	(7.0)%
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$123,256 in contributions from the Village.

Contribution rates for the plan year reported as of December 31, 2022 are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Executives & Elected Officials)	6.75 %	6.75 %
Protective with Social Security	6.75 %	11.75 %
Protective without Social Security	6.75 %	16.35 %

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Pension Asset, Pension Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the Village reported an asset of \$843,324 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2020 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2021, the Village's proportion was 0.01046285%, which was an increase of 0.00025579% from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the Village recognized pension expense (revenue) of \$(70,414).

At December 31, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 1,362,348	\$ 98,240
Changes in assumptions	157,335	-
Net differences between projected and actual earnings on pension plan investments	-	1,886,588
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,988	2,593
Employer contributions subsequent to the measurement date	<u>117,546</u>	<u>-</u>
Total	<u>\$ 1,640,217</u>	<u>\$ 1,987,421</u>

\$117,546 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Years Ending December 31:	Deferred Outflows of Resources and Deferred Inflows of Resources (Net)
2023	\$ (38,955)
2024	(228,176)
2025	(100,741)
2026	(96,878)

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Actuarial Assumptions

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2020
Measurement Date of Net Pension Liability (Asset):	December 31, 2021
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-Retirement Adjustments*:	1.7%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The Total Pension Liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the December 31, 2020 actuarial valuation.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns* As of December 31, 2021			
Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %**
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive	19	2.7	0.2
Real Estate	7	5.6	3
Private Equity/Debt	12	9.7	7
Total Core Fund***	115	6.6	4
Variable Fund Asset			
U.S. Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

* *Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations*

** *New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%*

*** *The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used subject to an allowable range of up to 20%.*

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Single Discount Rate

A single discount rate of 6.8% was used to measure the total pension liability, as opposed to a discount rate of 7.0% for the prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 1.84% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2021. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the investment rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Village's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	<u>1% Decrease to Discount Rate (5.8%)</u>	<u>Current Discount Rate (6.8%)</u>	<u>1% Increase to Discount Rate (7.8%)</u>
Village's proportionate share of the net pension liability (asset)	<u>\$ 598,398</u>	<u>\$ (843,324)</u>	<u>\$ (1,881,097)</u>

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

At December 31, 2022, the Village reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

Village of Kewaskum

Notes to Financial Statements
December 31, 2022

Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the Village is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position or results of operations.

The Village has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Joint Ventures

Mid-Moraine Municipal Court

The fifteen municipalities from Washington and Ozaukee Counties jointly operate the local municipal court, which is called the Mid-Moraine Municipal Court and provides noncriminal citation processing.

The governing committee is made up of citizens from each community. Local representatives are appointed by the chief executive officer of each community. The committee recommends its own budget which is ratified by each community member. The committee also controls the financial affairs of the courts.

Financial information of the court as of December 31, 2022 is available directly from the municipal court in West Bend, Wisconsin.

The Village of Kewaskum does not have an equity interest in the Mid-Moraine Municipal Court.

Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statement No. 96, *Subscription-Based Information Technology Arrangements*
- Statement No. 99, *Omnibus 2022*
- Statement No. 100, *Accounting Changes and Error Corrections - an Amendment of GASB Statement No. 62*
- Statement No. 101, *Compensated Absences*

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Village of Kewaskum

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual - General Fund
Year Ended December 31, 2022

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Revenues			
Taxes	\$ 1,539,662	\$ 1,594,852	\$ 55,190
Special assessments	24,300	18,648	(5,652)
Intergovernmental	599,392	625,766	26,374
Licenses and permits	73,795	64,804	(8,991)
Fines, forfeitures and penalties	30,500	26,697	(3,803)
Public charges for services	197,236	185,751	(11,485)
Intergovernmental charges for services	36,905	9,706	(27,199)
Investment income	13,000	66,612	53,612
Miscellaneous revenues	5,700	22,500	16,800
	<u>2,520,490</u>	<u>2,615,336</u>	<u>94,846</u>
Total revenues			
Expenditures			
Current:			
General government	443,752	453,647	(9,895)
Public safety	1,232,081	1,162,336	69,745
Public works	666,253	668,310	(2,057)
Health and human services	1,750	2,697	(947)
Culture, recreation and education	187,007	128,188	58,819
Conservation and development	40,000	31,598	8,402
Capital outlay	131,628	331,963	(200,335)
Debt service	-	13,638	(13,638)
	<u>2,702,471</u>	<u>2,792,377</u>	<u>(89,906)</u>
Total expenditures			
Excess (deficiency) of revenues over (under) expenditures	<u>(181,981)</u>	<u>(177,041)</u>	<u>4,940</u>
Other Financing Sources			
Capital lease	5,000	53,137	48,137
Transfers in	143,000	195,351	52,351
	<u>148,000</u>	<u>248,488</u>	<u>100,488</u>
Total other financing sources			
Net change in fund balance	<u>\$ (33,981)</u>	<u>71,447</u>	<u>\$ 105,428</u>
Fund Balance, Beginning		<u>2,354,341</u>	
Fund Balance, Ending		<u>\$ 2,425,788</u>	

See notes to required supplementary information

Village of Kewaskum

Schedule of Proportionate Share of the Net Pension Liability (Asset) -

Wisconsin Retirement System

Year Ended December 31, 2022

WRS Fiscal Year End	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/14	0.01002089 %	\$ (246,073)	\$ 1,085,110	22.68 %	102.74 %
12/31/15	0.00955955 %	155,341	1,107,932	14.02 %	98.20 %
12/31/16	0.00930187 %	76,670	1,121,473	6.84 %	99.12 %
12/31/17	0.00952640 %	(282,850)	1,143,758	24.73 %	102.93 %
12/31/18	0.00971428 %	345,603	1,159,227	29.81 %	96.45 %
12/31/19	0.00998064 %	(321,821)	1,277,297	25.37 %	102.96 %
12/31/20	0.01020706 %	(637,240)	1,309,360	48.67 %	105.26 %
12/31/21	0.01046285 %	(843,324)	1,356,635	62.16 %	106.02 %

Schedule of Employer Contributions - Wisconsin Retirement System

Year Ended December 31, 2022

Village Fiscal Year End	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 87,028	\$ 87,028	\$ -	\$ 1,107,932	7.85 %
12/31/16	90,523	90,523	-	1,121,473	8.07 %
12/31/17	101,023	101,023	-	1,143,758	8.83 %
12/31/18	102,554	102,554	-	1,159,227	8.85 %
12/31/19	108,458	108,458	-	1,277,297	8.49 %
12/31/20	107,425	107,425	-	1,309,360	8.20 %
12/31/21	123,827	123,827	-	1,356,635	9.13 %
12/31/22	117,546	117,546	-	1,355,951	8.67 %

See notes to required supplementary information

Village of Kewaskum

Notes to Required Supplementary Information
Year Ended December 31, 2022

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds action.

Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the function level of expenditure.

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The Village is required to present the last ten years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

SUPPLEMENTARY INFORMATION

Village of Kewaskum

Combining Balance Sheet
 Nonmajor Governmental Funds
 December 31, 2022

	Special Revenue Funds			
	Library Fund	Rescue Squad Fund	Stormwater Utility - District 1 Fund	Stormwater Utility - District 2 Fund
Assets				
Cash and investments	\$ 832,814	\$ 149,314	\$ 62,437	\$ 84,081
Receivables (net):				
Taxes	105,948	-	-	-
Accounts	-	124,991	2,700	588
Total assets	<u>\$ 938,762</u>	<u>\$ 274,305</u>	<u>\$ 65,137</u>	<u>\$ 84,669</u>
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities				
Accounts payable	\$ 1,828	\$ 204	\$ -	\$ -
Accrued liabilities	4,026	1,328	-	-
Due to other funds	-	-	-	-
Unearned revenues	-	-	-	-
Total liabilities	<u>5,854</u>	<u>1,532</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources				
Unearned revenues	105,948	-	-	-
Unavailable revenues	-	73,689	-	-
Total deferred inflows of resources	<u>105,948</u>	<u>73,689</u>	<u>-</u>	<u>-</u>
Fund Balances (Deficit)				
Restricted	826,960	-	-	-
Committed	-	199,084	65,137	84,669
Unassigned (deficit)	-	-	-	-
Total fund balances (deficit)	<u>826,960</u>	<u>199,084</u>	<u>65,137</u>	<u>84,669</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 938,762</u>	<u>\$ 274,305</u>	<u>\$ 65,137</u>	<u>\$ 84,669</u>

<u>Special Revenue Funds</u>	<u>Permanent Funds</u>		<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>
<u>ARPA</u>	<u>KKCP Nature Trail Fund</u>	<u>Fickler Memorial Fund</u>	<u>TID 3</u>	
\$ 335,530	\$ 500	\$ 5,809	\$ -	\$ 1,470,485
-	-	-	-	105,948
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>128,279</u>
<u>\$ 335,530</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ -</u>	<u>\$ 1,704,712</u>
\$ -	\$ -	\$ -	\$ -	\$ 2,032
-	-	-	-	5,354
-	-	-	6,094	6,094
<u>330,073</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>330,073</u>
<u>330,073</u>	<u>-</u>	<u>-</u>	<u>6,094</u>	<u>343,553</u>
-	-	-	-	105,948
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>73,689</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>179,637</u>
5,457	500	5,809	-	838,726
-	-	-	-	348,890
<u>-</u>	<u>-</u>	<u>-</u>	<u>(6,094)</u>	<u>(6,094)</u>
<u>5,457</u>	<u>500</u>	<u>5,809</u>	<u>(6,094)</u>	<u>1,181,522</u>
<u>\$ 335,530</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ -</u>	<u>\$ 1,704,712</u>

Village of Kewaskum

Combining Statement of Revenues, Expenditures and Changes
in Fund Balances
Nonmajor Governmental Funds
Year Ended December 31, 2022

	Special Revenue Funds			
	Library Fund	Rescue Squad Fund	Stormwater Utility - District 1 Fund	Stormwater Utility - District 2 Fund
Revenues				
Taxes	\$ 127,260	\$ -	\$ -	\$ -
Intergovernmental	101,810	26,053	-	-
Public charges for services	-	224,128	5,448	9,123
Investment income	7,100	-	-	-
Miscellaneous revenues	7,454	761	-	-
Total revenues	<u>243,624</u>	<u>250,942</u>	<u>5,448</u>	<u>9,123</u>
Expenditures				
Current:				
Public safety	-	182,743	-	-
Culture, recreation and education	199,314	-	-	-
Conservation and development	-	-	-	-
Public works	-	-	24	-
Capital outlay	3,254	27,250	-	-
Total expenditures	<u>202,568</u>	<u>209,993</u>	<u>24</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>41,056</u>	<u>40,949</u>	<u>5,424</u>	<u>9,123</u>
Other Financing Sources				
Transfers out	-	-	-	-
Transfer in	2,188	-	-	-
Total other financing sources	<u>2,188</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	43,244	40,949	5,424	9,123
Fund Balances, Beginning	<u>783,716</u>	<u>158,135</u>	<u>59,713</u>	<u>75,546</u>
Fund Balances (Deficit), Ending	<u>\$ 826,960</u>	<u>\$ 199,084</u>	<u>\$ 65,137</u>	<u>\$ 84,669</u>

<u>Special Revenue Funds</u>	<u>Permanent Funds</u>		<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>
<u>ARPA</u>	<u>KKCP Nature Trail Fund</u>	<u>Fickler Memorial Fund</u>	<u>TID 3</u>	
\$ -	\$ -	\$ -	\$ -	\$ 127,260
106,538	-	-	-	234,401
-	-	-	-	238,699
5,393	-	-	-	12,493
-	-	-	-	8,215
<u>111,931</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>621,068</u>
-	-	-	-	182,743
-	-	-	-	199,314
-	-	-	2,708	2,708
-	-	-	-	24
-	-	-	4,150	34,654
<u>-</u>	<u>-</u>	<u>-</u>	<u>6,858</u>	<u>419,443</u>
<u>111,931</u>	<u>-</u>	<u>-</u>	<u>(6,858)</u>	<u>201,625</u>
(106,537)	-	-	-	(106,537)
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,188</u>
<u>(106,537)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(104,349)</u>
5,394	-	-	(6,858)	97,276
<u>63</u>	<u>500</u>	<u>5,809</u>	<u>764</u>	<u>1,084,246</u>
<u>\$ 5,457</u>	<u>\$ 500</u>	<u>\$ 5,809</u>	<u>\$ (6,094)</u>	<u>\$ 1,181,522</u>

FORM OF LEGAL OPINION

(See following pages)

Quarles & Brady LLP
411 East Wisconsin Avenue
Milwaukee, WI 53202

May 29, 2024

Re: Village of Kewaskum, Wisconsin ("Issuer")
\$9,500,000 General Obligation Promissory Notes, Series 2024A,
dated May 29, 2024 ("Notes")

We have acted as bond counsel to the Issuer in connection with the issuance of the Notes. In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion.

Regarding questions of fact material to our opinion, we have relied on the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

The Notes are numbered from R-1 and upward; bear interest at the rates set forth below; and mature on April 1 of each year, in the years and principal amounts as follows:

<u>Year</u>	<u>Principal Amount</u>	<u>Interest Rate</u>
2025	\$ 10,000	___%
2026	145,000	___
2027	215,000	___
2028	100,000	___
2029	330,000	___
2030	330,000	___
2031	430,000	___
2032	615,000	___
2033	640,000	___
2034	640,000	___
2035	640,000	___
2036	640,000	___
2037	645,000	___
2038	645,000	___
2039	645,000	___
2040	645,000	___
2041	645,000	___
2042	645,000	___
2043	645,000	___
2044	250,000	___

Interest is payable semi-annually on April 1 and October 1 of each year commencing on April 1, 2025.

The Notes maturing on April 1, 2034 and thereafter are subject to redemption prior to maturity, at the option of the Issuer, on April 1, 2033 or on any date thereafter. Said Notes are redeemable as a whole or in part, and if in part, from maturities selected by the Issuer, and within each maturity by lot, at the principal amount thereof, plus accrued interest to the date of redemption.

[The Notes maturing in the years _____ are subject to mandatory redemption by lot as provided in the Notes, at the redemption price of par plus accrued interest to the date of redemption and without premium.]

We further certify that we have examined a sample of the Notes and find the same to be in proper form.

Based upon and subject to the foregoing, it is our opinion under existing law that:

1. The Notes have been duly authorized and executed by the Issuer and are valid and binding general obligations of the Issuer.

2. All the taxable property in the territory of the Issuer is subject to the levy of ad valorem taxes to pay principal of, and interest on, the Notes, without limitation as to rate or amount. The Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Notes except to the extent that necessary funds have been irrevocably deposited into the debt service fund account established for the payment of the principal of and interest on the Notes.

3. The interest on the Notes is excludable for federal income tax purposes from the gross income of the owners of the Notes. The interest on the Notes is not an item of tax preference for purposes of the federal alternative minimum tax imposed by Section 55 of the Internal Revenue Code of 1986, as amended (the "Code") on individuals; however, interest on the Notes is taken into account in determining "adjusted financial statement income" for purposes of computing the federal alternative minimum tax imposed on Applicable Corporations (as defined in Section 59(k) of the Code). The Code contains requirements that must be satisfied subsequent to the issuance of the Notes in order for interest on the Notes to be or continue to be excludable from gross income for federal income tax purposes. Failure to comply with certain of those requirements could cause the interest on the Notes to be included in gross income retroactively to the date of issuance of the Notes. The Issuer has agreed to comply with all of those requirements. The opinion set forth in the first sentence of this paragraph is subject to the condition that the Issuer comply with those requirements. We express no opinion regarding other federal tax consequences arising with respect to the Notes.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or any other offering material relating to the Notes. Further, we express no opinion regarding tax consequences arising with respect to the Notes other than as expressly set forth herein.

The rights of the owners of the Notes and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and similar laws affecting creditors' rights

and may be subject to the exercise of judicial discretion in accordance with general principles of equity, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

QUARLES & BRADY LLP

BOOK-ENTRY-ONLY SYSTEM

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Village as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Village or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the Village, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Village or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the Village or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
11. The Village may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Village believes to be reliable, but the Village takes no responsibility for the accuracy thereof.

FORM OF CONTINUING DISCLOSURE CERTIFICATE

(See following pages)

CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the Village of Kewaskum, Washington and Fond du Lac Counties, Wisconsin (the "Issuer") in connection with the issuance of \$9,500,000 General Obligation Promissory Notes, Series 2024A, dated May 29, 2024 (the "Securities"). The Securities are being issued pursuant to a resolution adopted on May 6, 2024 (the "Resolution") and delivered to _____ (the "Purchaser") on the date hereof. Pursuant to the Resolution, the Issuer has covenanted and agreed to provide continuing disclosure of certain financial information and operating data and timely notices of the occurrence of certain events. In addition, the Issuer hereby specifically covenants and agrees as follows:

Section 1(a). Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the holders of the Securities in order to assist the Participating Underwriters within the meaning of the Rule (defined herein) in complying with SEC Rule 15c2-12(b)(5). References in this Disclosure Certificate to holders of the Securities shall include the beneficial owners of the Securities. This Disclosure Certificate constitutes the written Undertaking required by the Rule.

Section 1(b). Filing Requirements. Any filing under this Disclosure Certificate must be made solely by transmitting such filing to the MSRB (defined herein) through the Electronic Municipal Market Access ("EMMA") System at www.emma.msrb.org in the format prescribed by the MSRB. All documents provided to the MSRB shall be accompanied by the identifying information prescribed by the MSRB.

Section 2. Definitions. In addition to the defined terms set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" means any annual report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Audited Financial Statements" means the Issuer's annual financial statements, which are currently prepared in accordance with generally accepted accounting principles (GAAP) for governmental units as prescribed by the Governmental Accounting Standards Board (GASB) and which the Issuer intends to continue to prepare in substantially the same form.

"Final Official Statement" means the Final Official Statement dated May 6, 2024 delivered in connection with the Securities, which is available from the MSRB.

"Financial Obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

"Fiscal Year" means the fiscal year of the Issuer.

"Governing Body" means the Village Board of the Issuer or such other body as may hereafter be the chief legislative body of the Issuer.

"Issuer" means the Village of Kewaskum, Washington and Fond du Lac Counties, Wisconsin, which is the obligated person with respect to the Securities.

"Issuer Contact" means the Village Clerk of the Issuer who can be contacted at 204 First Street, Kewaskum, Wisconsin 53040-0038, phone (262) 626-8484, fax (262) 626-4909.

"Listed Event" means any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" means the Municipal Securities Rulemaking Board.

"Participating Underwriter" means any of the original underwriter(s) of the Securities (including the Purchaser) required to comply with the Rule in connection with the offering of the Securities.

"Rule" means SEC Rule 15c2-12(b)(5) promulgated by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time, and official interpretations thereof.

"SEC" means the Securities and Exchange Commission.

Section 3. Provision of Annual Report and Audited Financial Statements.

(a) The Issuer shall, not later than 365 days after the end of the Fiscal Year, commencing with the year ending December 31, 20__, provide the MSRB with an Annual Report filed in accordance with Section 1(b) of this Disclosure Certificate and which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the Audited Financial Statements of the Issuer may be submitted separately from the balance of the Annual Report and that, if Audited Financial Statements are not available within 365 days after the end of the Fiscal Year, unaudited financial information will be provided, and Audited Financial Statements will be submitted to the MSRB when and if available.

(b) If the Issuer is unable or fails to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send in a timely manner a notice of that fact to the MSRB in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.

Section 4. Content of Annual Report. The Issuer's Annual Report shall contain or incorporate by reference the Audited Financial Statements and updates of the following sections of the Final Official Statement to the extent such financial information and operating data are not included in the Audited Financial Statements:

1. DEBT - DIRECT DEBT
2. DEBT - DEBT LIMIT
3. VALUATIONS - CURRENT PROPERTY VALUATIONS
4. TAX LEVIES AND COLLECTIONS - TAX LEVIES AND COLLECTIONS

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which are available to the public on the MSRB's Internet website or filed with the SEC. The Issuer shall clearly identify each such other document so incorporated by reference.

Section 5. Reporting of Listed Events.

(a) This Section 5 shall govern the giving of notices of the occurrence of any of the following events with respect to the Securities:

1. Principal and interest payment delinquencies;
2. Non-payment related defaults, if material;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Securities, or other material events affecting the tax status of the Securities;
7. Modification to rights of holders of the Securities, if material;
8. Securities calls, if material, and tender offers;
9. Defeasances;
10. Release, substitution or sale of property securing repayment of the Securities, if material;
11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the Issuer;
13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
15. Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect holders of the Securities, if material; and
16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.

For the purposes of the event identified in subsection (a)12. above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

(b) When a Listed Event occurs, the Issuer shall, in a timely manner not in excess of ten business days after the occurrence of the Listed Event, file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Listed Events described in subsections (a) (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Securities pursuant to the Resolution.

(c) Unless otherwise required by law, the Issuer shall submit the information in the format prescribed by the MSRB, as described in Section 1(b) of this Disclosure Certificate.

Section 6. Termination of Reporting Obligation. The Issuer's obligations under the Resolution and this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all the Securities.

Section 7. Issuer Contact; Agent. Information may be obtained from the Issuer Contact. Additionally, the Issuer may, from time to time, appoint or engage a dissemination agent to assist it in carrying out its obligations under the Resolution and this Disclosure Certificate, and may discharge any such agent, with or without appointing a successor dissemination agent.

Section 8. Amendment; Waiver. Notwithstanding any other provision of the Resolution or this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, if the following conditions are met:

(a)(i) The amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Issuer, or the type of business conducted; or

(ii) This Disclosure Certificate, as amended or waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(b) The amendment or waiver does not materially impair the interests of beneficial owners of the Securities, as determined and certified to the Issuer by an underwriter, financial advisor, bond counsel or trustee.

In the event this Disclosure Certificate is amended for any reason other than to cure any ambiguities, inconsistencies, or typographical errors that may be contained herein, the Issuer agrees the next Annual Report it submits after such amendment shall include an explanation of the reasons for the amendment and the impact of the change, if any, on the type of financial statements or operating data being provided.

If the amendment concerns the accounting principles to be followed in preparing financial statements, then the Issuer agrees that it will give an event notice and that the next Annual Report it submits after such amendment will include a comparison between financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. Default. (a) Except as described in the Final Official Statement, in the previous five years, the Issuer has not failed to comply in all material respects with any previous undertakings under the Rule to provide annual reports or notices of events.

(b) In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any holder of the Securities may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under the Resolution and this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an event of default with respect to the Securities and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Participating Underwriters and holders from time to time of the Securities, and shall create no rights in any other person or entity.

IN WITNESS WHEREOF, we have executed this Certificate in our official capacities effective the 29th day of May, 2024.

(SEAL)

Michael Martin
President

Tammy Butz
Village Clerk

NOTICE OF SALE

**\$9,500,000* GENERAL OBLIGATION PROMISSORY NOTES, SERIES 2024A
VILLAGE OF KEWASKUM, WISCONSIN**

Bids for the purchase of \$9,500,000* General Obligation Promissory Notes, Series 2024A (the "Notes") of the Village of Kewaskum, Wisconsin (the "Village") will be received at the offices of Ehlers and Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, municipal advisors to the Village, until 10:30 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via bondsale@ehlers-inc.com or **PARITY**, in the manner described below, until 10:30 A.M. Central Time, on May 6, 2024, at which time they will be opened, read and tabulated. The bids will be presented to the Village Board for consideration for award by resolution at a meeting to be held at 7:00 P.M., Central Time, on the same date. The bid offering to purchase the Notes upon the terms specified herein and most favorable to the Village will be accepted unless all bids are rejected.

AUTHORITY; PURPOSE; SECURITY

The Notes are being issued pursuant to Section 67.12(12), Wisconsin Statutes, by the Village, for public purposes, including paying the costs of Village Hall projects and Police Department projects. The Notes are general obligations of the Village, and all the taxable property in the Village is subject to the levy of a tax to pay the principal of and interest on the Notes as they become due which tax may, under current law, be levied without limitation as to rate or amount.

DATES AND MATURITIES

The Notes will be dated May 29, 2024, will be issued as fully registered Notes in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on April 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2025	\$10,000	2032	\$615,000	2039	\$645,000
2026	145,000	2033	640,000	2040	645,000
2027	215,000	2034	640,000	2041	645,000
2028	100,000	2035	640,000	2042	645,000
2029	330,000	2036	640,000	2043	645,000
2030	330,000	2037	645,000	2044	250,000
2031	430,000	2038	645,000		

ADJUSTMENT OPTION

The Village reserves the right to increase or decrease the principal amount of the Notes on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BOND OPTION

Bids for the Notes may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

INTEREST PAYMENT DATES AND RATES

Interest will be payable on April 1 and October 1 of each year, commencing April 1, 2025, to the registered owners of the Notes appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. All Notes of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

BOOK-ENTRY-ONLY FORMAT

Unless otherwise specified by the purchaser, the Notes will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Notes, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Notes. So long as Cede & Co. is the registered owner of the Notes, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Notes.

PAYING AGENT

The Village has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The Village will pay the charges for Paying Agent services. The Village reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

At the option of the Village, the Notes maturing on or after April 1, 2034 shall be subject to optional redemption prior to maturity on April 1, 2033 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

Redemption may be in whole or in part of the Notes subject to prepayment. If redemption is in part, the selection of the amounts and maturities of the Notes to be redeemed shall be at the discretion of the Village. If only part of the Notes having a common maturity date are called for redemption, then the Village or Paying Agent, if any, will notify DTC of the particular amount of such maturity to be redeemed. DTC will determine by lot the amount of each participant's interest in such maturity to be redeemed and each participant will then select by lot the beneficial ownership interest in such maturity to be redeemed.

Notice of such call shall be given by sending a notice by registered or certified mail, facsimile or electronic transmission, overnight delivery service or in any other manner required by DTC, not less than 30 days nor more than 60 days prior to the date fixed for redemption to the registered owner of each Note to be redeemed at the address shown on the registration books.

DELIVERY

On or about May 29, 2024, the Notes will be delivered without cost to the winning bidder at DTC. On the day of closing, the Village will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Notes is then pending or, to the best knowledge of officers of the Village, threatened. Payment for the Notes must be received by the Village at its designated depository on the date of closing in immediately available funds.

LEGAL MATTERS

An opinion as to the validity of the Notes and the exemption from federal taxation of the interest thereon will be furnished by Quarles & Brady LLP, Bond Counsel to the Village ("Bond Counsel"), and will be available at the time of delivery of the Notes. The legal opinion will be issued on the basis of existing law and will state that the Notes are valid and binding general obligations of the Village; provided that the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or equitable proceeding). (See "FORM OF LEGAL OPINION" found in Appendix B of the Preliminary Official Statement).

Quarles & Brady LLP has also been retained by the Village to serve as Disclosure Counsel to the Village with respect to the Notes. Although, as Disclosure Counsel to the Village, Quarles & Brady LLP has assisted the Village with certain disclosure matters, Quarles & Brady LLP has not undertaken to independently verify the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Notes and assumes no responsibility whatsoever nor shall have any liability to any other party for the statements or information contained or incorporated by reference in the Official Statement. Further, Quarles & Brady LLP makes no representation as to the suitability of the Notes for any investor.

SUBMISSION OF BIDS

Bids must not be for less than \$9,381,250, nor more than \$10,165,000, plus accrued interest on the principal sum of \$9,500,000 from date of original issue of the Notes to date of delivery. Prior to the time established above for the opening of bids, interested parties may submit a bid as follows:

- 1) Electronically to bondsale@ehlers-inc.com; or
- 2) Electronically via **PARITY** in accordance with this Notice of Sale until 10:30 A.M. Central Time, but no bid will be received after the time for receiving bids specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about **PARITY**, potential bidders may contact IHS Markit (now part of S&P Global) at <https://ihsmarkit.com/products/municipal-issuance.html> or via telephone (844) 301-7334.

Bids must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of bids. Each bid must be unconditional except as to legality. Neither the Village nor Ehlers shall be responsible for any failure to receive a facsimile submission.

A good faith deposit ("Deposit") in the amount of \$190,000 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the bid opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of bids. The Village reserves the right to award the Notes to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the Village may award the Notes to the bidder submitting the next best bid provided such bidder agrees to such award. The Deposit will be retained by the Village as liquidated damages if the bid is accepted and the Purchaser fails to comply therewith.

The Village and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the bid is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the bid is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No bid can be withdrawn after the time set for receiving bids unless the meeting of the Village scheduled for award of the Notes is adjourned, recessed, or continued to another date without award of the Notes having been made.

AWARD

The Notes will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The Village's computation of the interest rate of each bid, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Notes will be awarded by lot. The Village reserves the right to reject any and all bids and to waive any informality in any bid.

BOND INSURANCE

If the Notes are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the Village requested and received a rating on the Notes from a rating agency, the Village will pay that rating fee. Any rating agency fees not requested by the Village are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Notes are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Notes.

CUSIP NUMBERS

The Village will assume no obligation for the assignment or printing of CUSIP numbers on the Notes or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

NOT-QUALIFIED TAX-EXEMPT OBLIGATIONS

The Notes shall not be "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

CONTINUING DISCLOSURE

In order to assist the Underwriter (Syndicate Manager) in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 the Village will enter into an undertaking for the benefit of the holders of the Notes. A description of the details and terms of the undertaking is set forth in Appendix D of the Official Statement.

NEW ISSUE PRICING

The winning bidder will be required to provide, in a timely manner, certain information necessary to compute the yield on the Notes pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and to provide a certificate which will be provided by Bond Counsel upon request.

(a) The winning bidder shall assist the Village in establishing the issue price of the Notes and shall execute and deliver to the Village at closing an "issue price" or similar certificate satisfactory to Bond Counsel setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Notes, together with the supporting pricing wires or equivalent communications. All actions to be taken by the Village under this Notice of Sale to establish the issue price of the Notes may be taken on behalf of the Village by the Village's municipal advisor identified herein and any notice or report to be provided to the Village may be provided to the Village's municipal advisor.

(b) The Village intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Notes) will apply to the initial sale of the Notes (the "competitive sale requirements") because:

- (1) The Village shall disseminate this Notice of Sale to potential underwriters in a manner that is reasonably designed to reach potential investors;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Village may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the Village anticipates awarding the sale of the Notes to the bidder who submits a firm offer to purchase the Notes at the highest price (or lowest interest cost), as set forth in this Notice of Sale.

Any bid submitted pursuant to this Notice of Sale shall be considered a firm offer for the purchase of the Notes, as specified in this bid.

(c) If all of the requirements of a "competitive sale" are not satisfied, the Village shall advise the winning bidder of such fact prior to the time of award of the sale of the Notes to the winning bidder. In such event, any bid submitted will not be subject to cancellation or withdrawal and the Village agrees to use the rule selected by the winning bidder on its bid form to determine the issue price for the Notes. On its bid form, each bidder must select one of the following two rules for determining the issue price of the Notes: (1) the first price at which 10% of a maturity of the Notes (the "10% test") is sold to the public as the issue price of that maturity or (2) the initial offering price to the public as of the sale date as the issue price of each maturity of the Notes (the "hold-the-offering-price rule").

(d) If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the hold-the-offering-price rule, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Notes to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Notes, that the underwriters will neither offer nor sell unsold Notes of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the sale date; or
- (2) the date on which the underwriters have sold at least 10% of that maturity of the Notes to the public at a price that is no higher than the initial offering price to the public.

The winning bidder will advise the Village promptly after the close of the fifth (5th) business day after the sale whether it has sold 10% of that maturity of the Notes to the public at a price that is no higher than the initial offering price to the public.

The Village acknowledges that in making the representation set forth above, the winning bidder will rely on:

(i) the agreement of each underwriter to comply with requirements for establishing issue price of the Notes, including, but not limited to, its agreement to comply with the hold-the-price rule, if applicable to the Notes, as set forth in an agreement among underwriters and the related pricing wires,

(ii) in the event a selling group has been created in connection with the initial sale of the Notes to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Notes, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Notes, as set forth in a selling group agreement and the related pricing wires, and

(iii) in the event that an underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Notes to the public, the agreement of each broker-dealer that is party to such agreement to comply with the requirements for establishing issue price of the Notes, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Notes, as set forth in the third-party distribution agreement and the related pricing wires. The Village further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price rule of the Notes, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Notes, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Notes, including, but not limited to, its agreement to comply with the hold-the-offering-price rule as applicable to the Notes.

(e) If all of the requirements of a "competitive sale" are not satisfied and the winning bidder selects the 10% test, the winning bidder agrees to promptly report to the Village, Bond Counsel and Ehlers the prices at which the Notes have been sold to the public. That reporting obligation shall continue, whether or not the closing date has occurred, until either (i) all Notes of that maturity have been sold or (ii) the 10% test has been satisfied as to each maturity of the Notes, provided that, the winning bidder's reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the Village or bond counsel.

(f) By submitting a bid, each bidder confirms that:

(i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is party to such third-party distribution agreement, as applicable, to:

(A) report the prices at which it sells to the public the unsold Notes of each maturity allocated to it, whether or not the Closing Date has occurred until either all securities of that maturity allocated to it have been sold or it is notified by the winning bidder that either the 10% test has been satisfied as to the Notes of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the Village or bond counsel.

(B) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each

dealer who is a member of the selling group and each broker dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Notes to the public to require each broker-dealer that is a party to such third-party distribution agreement to:

(A) to promptly notify the winning bidder of any sales of Notes that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Notes to the public (each such term being used as defined below), and

(B) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the winning bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.

(g) Sales of any Notes to any person that is a related party to an underwriter participating in the initial sale of the Notes to the public (each term being used as defined below) shall not constitute sales to the public for purposes of this Notice of Sale. Further, for purposes of this Notice of Sale:

- (i) "public" means any person other than an underwriter or a related party,
- (ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the Village (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Notes to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Notes to the public),
- (iii) a purchaser of any of the Notes is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
- (iv) "sale date" means the date that the Notes are awarded by the Village to the winning bidder.

PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Official Statement relating to the Notes prior to the bid opening by request from Ehlers at www.ehlers-inc.com by connecting to the Bond Sales link. The underwriter (Syndicate Manager) will be provided with an electronic copy of the Final Official Statement within seven business days of the bid acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of \$10.00 per copy.

Information for bidders and bid forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the Village Board

Tammy Butz, Village Clerk
Village of Kewaskum, Wisconsin

BID FORM

The Village Board
Village of Kewaskum, Wisconsin (the "Village")

May 6, 2024

RE: \$9,500,000* General Obligation Promissory Notes, Series 2024A (the "Notes")
DATED: May 29, 2024

For all or none of the above Notes, in accordance with the Notice of Sale and terms of the Global Book-Entry System (unless otherwise specified by the Purchaser) as stated in this Official Statement, we will pay you \$_____ (not less than \$9,381,250, nor more than \$10,165,000) plus accrued interest to date of delivery for fully registered Notes bearing interest rates and maturing in the stated years as follows:

_____ % due 2025	_____ % due 2032	_____ % due 2039
_____ % due 2026	_____ % due 2033	_____ % due 2040
_____ % due 2027	_____ % due 2034	_____ % due 2041
_____ % due 2028	_____ % due 2035	_____ % due 2042
_____ % due 2029	_____ % due 2036	_____ % due 2043
_____ % due 2030	_____ % due 2037	_____ % due 2044
_____ % due 2031	_____ % due 2038	

The Village reserves the right to increase or decrease the principal amount of the Notes on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

A rating for the Notes may not be requested without contacting Ehlers and receiving the permission of the Village. All Notes of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

A good faith deposit ("Deposit") in the amount of \$190,000 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the bid opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of bids. The Village reserves the right to award the Notes to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the Village may award the Notes to the bidder submitting the next best bid provided such bidder agrees to such award. The Deposit will be retained by the Village as liquidated damages if the bid is accepted and the Purchaser fails to comply therewith. We agree to the conditions and duties of Ehlers and Associates, Inc., as escrow holder of the Deposit, pursuant to the Notice of Sale. This bid is for prompt acceptance and is conditional upon delivery of said Notes to The Depository Trust Company, New York, New York, in accordance with the Notice of Sale. Delivery is anticipated to be on or about May 29, 2024.

This bid is subject to the Village's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Official Statement for the Notes.

We have received and reviewed the Official Statement, and any addenda thereto, and have submitted our requests for additional information or corrections to the Final Official Statement. As Underwriter (Syndicate Manager), we agree to provide the Village with the reoffering price of the Notes within 24 hours of the bid acceptance.

This bid is a firm offer for the purchase of the Notes identified in the Notice of Sale, on the terms set forth in this bid form and the Notice of Sale, and is not subject to any conditions, except as permitted by the Notice of Sale.

By submitting this bid, we confirm that we are an underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: ___ NO: ___.

If the competitive sale requirements are not met, we elect to use either the: ___ 10% test, or the ___ hold-the-offering-price rule to determine the issue price of the Notes.

Account Manager: _____ By: _____
Account Members:

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from May 29, 2024 of the above bid is \$_____ and the true interest cost (TIC) is _____%.

The foregoing offer is hereby accepted by and on behalf of the Village Board of the Village of Kewaskum, Wisconsin, on May 6, 2024.

By: _____ By: _____
Title: _____ Title: _____