

PRELIMINARY OFFICIAL STATEMENT DATED JANUARY 16, 2025

In the opinion of Dorsey & Whitney LLP, Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"), (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code, (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for Minnesota alternative minimum tax purposes. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code) and is included in net income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions. See "TAX CONSIDERATIONS" herein.

New Issue

Rating Application Made: S&P Global Ratings

INDEPENDENT SCHOOL DISTRICT NO. 51 (FOLEY), MINNESOTA (Benton, Morrison and Sherburne Counties)

(Minnesota School District Credit Enhancement Program)

\$13,800,000* GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS, SERIES 2025A

PROPOSAL OPENING: January 27, 2025, 10:00 A.M., C.T. **CONSIDERATION:** January 27, 2025, 6:00 P.M., C.T.

PURPOSE/AUTHORITY/SECURITY: The \$13,800,000* General Obligation Facilities Maintenance Bonds, Series 2025A (the "Bonds") are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, including Section 123B.595, as amended, by Independent School District No. 51 (Foley), Minnesota (the "District"), to provide funds for facility maintenance projects included in the District's ten-year facility plan approved by the Commissioner of Education. The Bonds will be general obligations of the District for which its full faith and credit and taxing powers are pledged. Delivery is subject to receipt of an approving legal opinion of Dorsey & Whitney LLP, Minneapolis, Minnesota.

DATE OF BONDS: February 20, 2025

MATURITY: February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2026	\$95,000	2032	\$775,000	2038	\$1,175,000
2027	--	2033	815,000	2039	1,220,000
2028	--	2034	855,000	2040	1,270,000
2029	535,000	2035	900,000	2041	1,325,000
2030	580,000	2036	1,070,000	2042	1,380,000
2031	675,000	2037	1,130,000		

***MATURITY ADJUSTMENTS:** The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BONDS: See "Term Bond Option" herein.

INTEREST: August 1, 2025 and semiannually thereafter.

OPTIONAL REDEMPTION: Bonds maturing on February 1, 2034 and thereafter are subject to call for prior optional redemption on February 1, 2033 or any date thereafter, at a price of par plus accrued interest to the date of optional redemption.

MINIMUM PROPOSAL: \$13,800,000.

GOOD FAITH DEPOSIT: A good faith deposit in the amount of \$276,000 shall be made by the winning bidder by wire transfer of funds.

PAYING AGENT: Bond Trust Services Corporation.

BOND COUNSEL: Dorsey & Whitney LLP.

MUNICIPAL ADVISOR: Ehlers and Associates, Inc.

BOOK-ENTRY-ONLY: See "Book-Entry-Only System" herein (unless otherwise specified by the purchaser).

REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the District to give any information or to make any representation other than those contained in this Preliminary Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the District. ***This Preliminary Official Statement does not constitute an offer to sell or a solicitation of an offer to buy any of the Bonds in any jurisdiction to any person to whom it is unlawful to make such an offer or solicitation in such jurisdiction.***

This Preliminary Official Statement is not to be construed as a contract with the Underwriter (Syndicate Manager). Statements contained herein which involve estimates or matters of opinion are intended solely as such and are not to be construed as representations of fact. Ehlers and Associates, Inc. prepared this Preliminary Official Statement and any addenda thereto relying on information of the District and other sources for which there is reasonable basis for believing the information is accurate and complete. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein. Compensation of Ehlers and Associates, Inc., payable entirely by the District, is contingent upon the delivery of the Bonds.

COMPLIANCE WITH S.E.C. RULE 15c2-12

Certain municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended (the "Rule").

Preliminary Official Statement: This Preliminary Official Statement was prepared for the District for dissemination to potential investors. Its primary purpose is to disclose information regarding the Bonds to prospective underwriters in the interest of receiving competitive proposals in accordance with the sale notice contained herein. Unless an addendum is posted prior to the sale, this Preliminary Official Statement shall be deemed nearly final for purposes of the Rule subject to completion, revision and amendment in a Final Official Statement as defined below.

Review Period: This Preliminary Official Statement has been distributed to prospective bidders for review. Comments or requests for the correction of omissions or inaccuracies must be submitted to Ehlers and Associates, Inc. at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will not be considered a qualification of a proposal received from an underwriter. If there are any changes, corrections or additions to the Preliminary Official Statement, interested bidders will be informed by an addendum prior to the sale.

Final Official Statement: Copies of the Final Official Statement will be delivered to the underwriter (Syndicate Manager) within seven business days following the proposal acceptance.

Continuing Disclosure: Subject to certain exemptions, issues in an aggregate amount over \$1,000,000 may be required to comply with provisions of the Rule which require that underwriters obtain from the issuers of municipal securities (or other obligated party) an agreement for the benefit of the owners of the securities to provide continuing disclosure with respect to those securities. This Preliminary Official Statement describes the conditions under which the District is required to comply with the Rule.

CLOSING CERTIFICATES

Upon delivery of the Bonds, the underwriter (Syndicate Manager) will be furnished with the following items: (1) a certificate of the appropriate officials to the effect that at the time of the sale of the Bonds and all times subsequent thereto up to and including the time of the delivery of the Bonds, this Preliminary Official Statement did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading; (2) a receipt signed by the appropriate officer evidencing payment for the Bonds; (3) a certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending, or to the knowledge of signers, threatened, restraining or enjoining the issuance and delivery of the Bonds, (b) neither the corporate existence or boundaries of the District nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (4) a certificate setting forth facts and expectations of the District which indicates that the District does not expect to use the proceeds of the Bonds in a manner that would cause them to be arbitrage bonds within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, or within the meaning of applicable Treasury Regulations.

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FOLEY SCHOOL BOARD

		<u>Term Expires</u>
Patric Lewandowski	Board Chair	January 2029
Sharon Kipka	Vice Chair	January 2029
Wayne Wilson	Clerk	January 2027
Nathan Anderson	Treasurer	January 2027
Stephanie Rudnitski	Member	January 2027
Alyssa Schumacher	Member	January 2029
Pamela Vizenor	Member	January 2029

ADMINISTRATION

Trish Perry, Superintendent of Schools

PROFESSIONAL SERVICES

School Management Services, Outsourced Business Manager, Shorewood, Minnesota

Knutson, Flynn & Deans, P.A., District Attorney, Mendota Heights, Minnesota

Dorsey & Whitney LLP, Bond Counsel, Minneapolis, Minnesota

Ehlers and Associates, Inc., Municipal Advisors, Roseville, Minnesota
(Other office located in Waukesha, Wisconsin)

INTRODUCTORY STATEMENT

This Preliminary Official Statement contains certain information regarding Independent School District No. 51 (Foley), Minnesota (the "District") and the issuance of its \$13,800,000* General Obligation Facilities Maintenance Bonds, Series 2025A (the "Bonds"). Any descriptions or summaries of the Bonds, statutes, or documents included herein are not intended to be complete and are qualified in their entirety by reference to such statutes and documents and the form of the Bonds to be included in the resolution authorizing the issuance and sale of the Bonds ("Award Resolution") to be adopted by the School Board on January 27, 2025.

Inquiries may be directed to Ehlers and Associates, Inc. ("Ehlers" or the "Municipal Advisor"), Roseville, Minnesota, (651) 697-8500, the District's municipal advisor. A copy of this Preliminary Official Statement may be downloaded from Ehlers' web site at www.ehlers-inc.com by connecting to the Bond Sales link and following the directions at the top of the site.

THE BONDS

GENERAL

The Bonds will be issued in fully registered form as to both principal and interest in denominations of \$5,000 each or any integral multiple thereof, and will be dated, as originally issued, as of February 20, 2025. The Bonds will mature on February 1 in the years and amounts set forth on the cover of this Preliminary Official Statement. Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2025, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board ("MSRB"). **The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.)** All Bonds of the same maturity must bear interest from the date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

Unless otherwise specified by the purchaser, the Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). (See "Book-Entry-Only System" herein.) As long as the Bonds are held under the book-entry system, beneficial ownership interests in the Bonds may be acquired in book-entry form only, and all payments of principal of, premium, if any, and interest on the Bonds shall be made through the facilities of DTC and its participants. If the book-entry system is terminated, principal of, premium, if any, and interest on the Bonds shall be payable as provided in the Award Resolution.

The District has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

*Preliminary, subject to change.

OPTIONAL REDEMPTION

The Bonds maturing on and after February 1, 2034 are be subject to redemption and prepayment at the option of the District, in whole or in part, in such order as the District shall determine and within a maturity by lot as selected by the Registrar in multiples of \$5,000, on February 1, 2033, and on any date thereafter, at a price equal to the principal amount thereof and accrued interest to the date of redemption.

The Clerk shall cause notice of the call for redemption thereof to be published as required by law and, at least thirty (30) days prior to the designated redemption date, shall cause notice of the call for redemption to be mailed, by first class mail, to the registered owners of any Bonds to be redeemed at their addresses as they appear on the bond register but no defect in or failure to give such mailed notice of redemption shall affect the validity of proceedings for the redemption of any Bond not affected by such defect or failure.

Official notice of redemption having been given as aforesaid, the Bonds or portions of Bonds so to be redeemed shall, on the redemption date, become due and payable at the redemption price therein specified, and from and after such date (unless the District shall default in the payment of the redemption price) such Bonds or portions of Bonds shall cease to bear interest. Upon partial redemption of any Bond, a new Bond or Bonds will be delivered to the registered owner without charge, representing the remaining principal amount outstanding.

AUTHORITY; PURPOSE

The Bonds are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, including Section 123B.595, as amended, by the District, to provide funds for indoor air quality projects included in the District's ten-year facility plan approved by the Commissioner of Education.

ESTIMATED SOURCES AND USES*

Sources		
Par Amount of Bonds	\$13,800,000	
Reoffering Premium	<u>588,710</u>	
Total Sources		\$14,388,710
Uses		
Total Underwriter's Discount (1.000%)	\$138,000	
Costs of Issuance	116,000	
Deposit to Construction Fund	<u>14,134,710</u>	
Total Uses		\$14,388,710

*Preliminary, subject to change.

SECURITY

The Bonds will be general obligations of the District to which its full faith and credit and taxing powers are pledged. In accordance with Minnesota Statutes, the District will levy each year an amount not less than 105% of the debt service requirements on the Bonds, less estimated collections of other revenues pledged for payments on the Bonds. In the event funds on hand for payment of principal and interest are at any time insufficient, the District is required to levy additional taxes upon all taxable properties within its boundaries without limit as to rate or amount to make up any deficiency.

RATING

The District will be participating in the State of Minnesota Credit Enhancement Program ("MNCEP") for this issue and is requesting a credit enhanced rating from S&P Global Ratings ("S&P"). S&P has a policy which assigns a rating of "AAA" to issuers participating in the MNCEP. The "AAA" rating is based on the State of Minnesota's current "AAA" rating from S&P. See "STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS" for further details.

The District currently has a "A+"/Stable outlook underlying rating from S&P and will be requesting an underlying rating on this issue. Such rating, if any, reflects only the views of such organization and explanations of the significance of such rating may be obtained from the rating agency furnishing the same. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by such rating agency, if in the judgment of such rating agency circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

Such rating is not to be construed as a recommendation of the rating agency to buy, sell or hold the Bonds, and the rating assigned by the rating agency should be evaluated independently. Except as may be required by the Disclosure Undertaking described under the heading "CONTINUING DISCLOSURE" neither the District nor the underwriter undertake responsibility to bring to the attention of the owner of the Bonds any proposed changes in or withdrawal of such rating or to oppose any such revision or withdrawal.

STATE OF MINNESOTA CREDIT ENHANCEMENT PROGRAM FOR SCHOOL DISTRICTS

By resolution adopted for this issue on July 15, 2024 and the Award Resolution (collectively, the "Resolution"), the District has covenanted and obligated itself to be bound by the provisions of Minnesota Statutes, Section 126C.55, as amended, which provides for payment by the State of Minnesota in the event of a potential default of a school district obligation (herein referred to as the "State Payment Law" or the "Law"). The provisions of the State Payment Law shall be binding on the District as long as any obligations of the issue remain outstanding.

Under the State Payment Law, if the District believes it may be unable to make a principal or interest payment for this issue on the due date, it must notify the Commissioner of Education as soon as possible, but not less than 15 working days prior to the due date (which notice is to specify certain information) that it intends to exercise the provisions of the Law to guarantee payment of the principal and interest when due. The District also covenants in the Resolution to deposit with the Paying Agent for the issue three business days prior to the date on which a payment is due an amount sufficient to make that payment or to notify the Commissioner of Education that it will be unable to make all or a portion of the payment.

The Law also requires the Paying Agent for this issue to notify the Commissioner of Education if it becomes aware of a potential default in the payment of principal and interest on these obligations, or if, on the day two business days prior to the payment date, there are insufficient funds to make the payment or deposit with the Paying Agent.

The Law also requires, after receipt of a notice which requests a payment pursuant to the Law, after consultation with the Paying Agent and District, and after verifying the accuracy of the information provided, the Commissioner of Education shall notify the Commissioner of Management and Budget of the potential default. The State Payment Law provides that "upon receipt of this notice . . . the commissioner of management and budget shall issue a payment and authorize the commissioner of education to pay to the paying agent for the debt obligation the specified amount on or before the date due. The amounts needed for the purposes of this subdivision are annually appropriated to the [Department of Education] from the state general fund."

The Law requires that all amounts paid by the State on behalf of any school district are required to be repaid by the district to the State with interest, either via a reduction in State aid payable to the district, or through the levy of an ad valorem tax which may be made with the approval of the Commissioner of Education.

In its Official Statement dated July 29, 2024, for General Obligation State Bonds, Series 2024A, 2024B, 2024C, 2024D and 2024E, the State of Minnesota disclosed the following information about the State Credit Enhancement Program for School Districts:

"As of June 30, 2024, the total amount of principal on certificates of indebtedness and capital notes issued for equipment, certificates of participation and bonds, plus the interest on these obligations, through the year 2054, is approximately \$19,750,000,000. Based upon these currently outstanding balances now enrolled in the program, during the Current Biennium the total amount of principal and interest outstanding as of June 30, 2024 is currently estimated at \$1,500,000,000, with the maximum amount of principal and interest payable in any one month being \$1,185,000,000. However, more certificates of indebtedness, capital notes, certificates of participation and bonds are expected to be enrolled in the program and these amounts are expected to increase.

The State has not had to make any debt service payments on behalf of school districts or intermediate school districts under the program and does not expect to make any payments in the future. If such payments are made the State expects to recover all or substantially all of the amounts so paid pursuant to contractual agreements with the school districts and intermediate school districts."

CONTINUING DISCLOSURE

In order to assist brokers, dealers, and municipal securities dealers, in connection with their participation in the offering of the Bonds, to comply with Rule 15c2-12 promulgated by the Securities and Exchange Commission, pursuant to the Securities and Exchange Act of 1934, as amended (the "Rule"), the District shall agree to provide certain information to the Municipal Securities Rulemaking Board ("MSRB") through its Electronic Municipal Market Access ("EMMA") system, or any system that may be prescribed in the future.

In the Award Resolution, the District will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule (the "Disclosure Undertaking"). The details and terms of the Disclosure Undertaking for the District are set forth in Appendix D. Such Disclosure Undertaking will be in substantially the form attached hereto.

A failure by the District to comply with any Disclosure Undertaking will not constitute an event of default on the Bonds. However, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

In the previous five years, the District believes it has not failed to comply in all material respects with its prior undertakings under the Rule. The District has reviewed its continuing disclosure responsibilities along with any changes to the Rule, to ensure compliance. Ehlers is currently engaged as dissemination agent for the District.

LEGAL OPINION

An opinion in substantially the form attached hereto as Appendix B will be furnished by Dorsey & Whitney LLP ("Bond Counsel"), Minneapolis, Minnesota, bond counsel to the District.

TAX CONSIDERATIONS

The following is a summary of certain U.S. federal and Minnesota income tax considerations relating to the purchase, ownership, and disposition of the Bonds. This summary is based on the U.S. Internal Revenue Code of 1986 (the "Code") and the Treasury Regulations promulgated thereunder, judicial decisions, and published rulings and administrative pronouncements of the Internal Revenue Service (the "IRS"), all as of the date hereof and all of which are subject to change, possibly with retroactive effect. Any such change could adversely affect the matters discussed below, including the tax exemption of interest on the Bonds. The District has not sought and will not seek any rulings from the IRS regarding the matters discussed below, and there can be no assurance the IRS or a court will not take a contrary position regarding these matters.

Prospective purchasers of Bonds should consult their own tax advisors with respect to applicable federal, state, and local tax rules, and any pending or proposed legislation or regulatory or administrative actions, relating to the Bonds based on their own particular circumstances.

This summary is for general information only and is not intended to constitute a complete analysis of all tax considerations relating to the purchase, ownership, and disposition of Bonds. It does not address the application of the alternative minimum tax imposed on noncorporate taxpayers and applicable corporations (as defined in Section 59(k) of the Code) or the additional tax on net investment income, nor does it address the U.S. federal estate and gift tax or any state, local, or non-U.S. tax consequences except with respect to Minnesota income tax to the extent expressly specified herein. This summary is limited to consequences to U.S. holders that purchase the Bonds for cash at original issue and hold the Bonds as "capital assets" (generally, property held for investment).

This discussion does not address all aspects of U.S. federal income or state taxation that may be relevant to particular holders of Bonds in light of their specific circumstances or the tax considerations applicable to holders that may be subject to special income tax rules, such as: holders subject to special tax accounting rules under Section 451(b) of the Code; insurance companies; brokers, dealers, or traders in stocks, securities, or currencies or notional principal contracts; foreign corporations subject to the branch profits tax; holders receiving payments in respect of the Bonds through foreign entities; and S corporations, partnerships, or other pass-through entities or investors therein.

For purposes of this discussion, the "issue price" of a maturity of Bonds is the first price at which a substantial amount of Bonds of that maturity is sold for cash to persons other than bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers.

Tax-Exempt Interest

In the opinion of Dorsey & Whitney LLP, Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Code, (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code, (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for Minnesota alternative minimum tax purposes. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code) and is included in net income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions.

The Code establishes certain requirements that must be met after the issuance of the Bonds in order that interest on the Bonds be excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts. These requirements include, but are not limited to, provisions regarding the use of Bond proceeds and the facilities financed or refinanced with such proceeds and restrictions on the investment of Bond proceeds and other amounts. The District has made certain representations and has covenanted to comply with certain restrictions, conditions, and requirements designed to ensure interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or noncompliance with these covenants may cause interest on the Bonds to be included in federal gross income or in Minnesota taxable net income retroactively to their date of issue. Bond Counsel has not independently verified the accuracy of these representations and will not verify the continuing compliance with these covenants. No provision has been made for redemption of or for an increase in the interest rate on the Bonds in the event that interest on the Bonds is included in federal gross income or in Minnesota taxable net income.

Original Issue Discount

Bonds may be issued with original issue discount ("OID"). A Bond will be treated as issued with OID (a "Discount Bond") if its "stated redemption price at maturity" (i.e., the sum of all amounts payable on the Bond other than payments of qualified stated interest) exceeds its issue price. OID that accrues to a holder of a Discount Bond is excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts to the same extent that stated interest on such Discount Bond would be so excluded. The amount of OID that accrues on a Discount Bond is added to the holder's federal and Minnesota tax bases. OID is taxable under the Minnesota franchise tax on corporations and financial institutions.

OID on a Discount Bond generally accrues pursuant to a constant-yield method that reflects semiannual compounding on dates that are determined by reference to the maturity date of the Discount Bond. The amount of OID that accrues for any particular semiannual accrual period generally is equal to the excess of (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For this purpose, the adjusted issue price is determined by adding to the issue price for such Discount Bonds the OID that is treated as having accrued during all prior accrual periods. If a Discount Bond is sold or otherwise disposed of between compounding dates, then the OID that would have accrued for that accrual period for federal income tax purposes is allocated ratably to the days in that accrual period.

If a Discount Bond is purchased for a cost that exceeds the sum of the issue price plus accrued interest and accrued OID, the amount of OID that is deemed to accrue thereafter to the purchaser is reduced by an amount that reflects amortization of such excess over the remaining term of the Discount Bond. If the excess is greater than the amount of remaining OID, the basis reduction rules for amortizable bond premium may result in taxable gain upon sale or other disposition of the Bonds, even if the Bonds are sold, redeemed, or retired for an amount equal to or less than their cost.

It is possible under certain state and local income tax laws that OID on a Discount Bond may be taxable in the year of accrual and may be deemed to accrue differently than under federal law.

Market Discount

If a Bond is purchased for a cost that is less than the Bond's issue price (plus accrued OID, if any), the purchaser may be treated as having purchased the Bond with market discount (unless a statutory *de minimis* rule applies). Market discount is treated as ordinary income and generally is recognized on the maturity or earlier disposition of the Bond (to the extent that the gain realized does not exceed the accrued market discount on the Bond).

Bond Premium

A holder that acquires a Bond for an amount in excess of its stated redemption price at maturity generally must, from time to time, reduce the holder's federal and Minnesota tax bases for the Bond. Premium generally is amortized for federal income tax purposes and Minnesota income and franchise tax purposes on the basis of a Bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Accordingly, holders who acquire Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes or for purposes of the Minnesota income tax applicable to individuals, estates, and trusts.

Related Tax Considerations

Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain social security and railroad retirement benefits to take interest on the Bonds into account in determining the taxability of such benefits.

Section 265(a) of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds, and Minnesota law similarly denies a deduction for such interest in the case of individuals, estates, and trusts. In the case of a financial institution, generally, no deduction is allowed under Section 265(b) of the Code for that portion of the holder's interest expense that is allocable to interest on tax-exempt obligations, such as the Bonds, unless the obligations are "qualified tax-exempt obligations." Indebtedness may be allocated to the Bonds for this purpose even though not directly traceable to the purchase of the Bonds. The Bonds are not "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

Income or loss on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations.

The ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Bonds may affect a holder's federal, state, or local tax liability in some additional circumstances. The nature and extent of these other tax consequences depends upon the particular tax status of the holder and the holder's other items of income or deduction.

Sale or Other Disposition

A holder will generally recognize gain or loss on the sale, exchange, redemption, retirement, or other disposition of a Bond equal to the difference between (i) the amount realized less amounts attributable to any accrued but unpaid stated interest and (ii) the holder's adjusted tax basis in the Bond. The amount realized includes the cash and the fair market value of any property received by the holder in exchange for the Bond. A holder's adjusted tax basis in a Bond generally will be equal to the amount that the holder paid for the Bond, increased by any accrued OID with respect to the Bond and reduced by the amount of any amortized bond premium on the Bond. Except to the extent attributable to market discount (which will be taxable as ordinary income to the extent not previously included in income), any gain or loss will be capital gain or loss and will be long-term capital gain or loss if the holder held the Bond for more than one year. Long-term capital gains recognized by certain non-corporate persons, including individuals, generally are taxable at a reduced rate. The deductibility of capital losses is subject to significant limitations.

Information Reporting and Backup Withholding

Payments of interest on the Bonds (including any allocable bond premium or accrued OID) and proceeds from the sale or other disposition of the Bonds are expected to be reported to the IRS as required under applicable Treasury Regulations. Backup withholding will apply to these payments if the holder fails to provide an accurate taxpayer identification number and certification that it is not subject to backup withholding (generally on an IRS Form W-9) or otherwise fails to comply with the applicable backup withholding requirements. Backup withholding is not an additional tax. Any amounts withheld under the backup withholding rules may be allowed as a refund or a credit against the holder's U.S. federal income tax liability, provided that the required information is timely furnished to the IRS. Certain holders are exempt from information reporting. Potential holders should consult their own tax advisors regarding qualification for an exemption and the procedures for obtaining such an exemption.

MUNICIPAL ADVISOR

Ehlers has served as municipal advisor to the District in connection with the issuance of the Bonds. The Municipal Advisor cannot participate in the underwriting of the Bonds. The financial information included in this Preliminary Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. Ehlers is not a firm of certified public accountants. Ehlers is registered with the Securities and Exchange Commission and the MSRB as a municipal advisor. Ehlers makes no representation, warranty or guarantee regarding the accuracy or completeness of the information in this Preliminary Official Statement, and its assistance in preparing this Preliminary Official Statement should not be construed as a representation that it has independently verified such information.

MUNICIPAL ADVISOR AFFILIATED COMPANIES

BTSC and Ehlers Investment Partners, LLC ("EIP") are affiliate companies of Ehlers. BTSC is chartered by the State of Minnesota and authorized in Minnesota, Wisconsin, Colorado, and Illinois to transact the business of a limited purpose trust company. BTSC provides paying agent services to debt issuers. EIP is a Registered Investment Advisor with the Securities and Exchange Commission. EIP assists issuers with the investment of bond proceeds or investing other issuer funds. This includes escrow bidding agent services. Issuers, such as the District, have retained or may retain BTSC and/or EIP to provide these services. If hired, BTSC and/or EIP would be retained by the District under an agreement separate from Ehlers.

INDEPENDENT AUDITORS

The basic financial statements of the District for the fiscal year ended June 30, 2023 have been audited by BerganKDV, Ltd., St. Cloud, Minnesota, independent auditors (the "Auditor"). The District expects delivery of the basic financial statements for the fiscal year ended June 30, 2024 in substantially the form attached hereto, but such financial statements are subject to final approval by the District. The report of the Auditor, together with the basic financial statements, component units financial statements, and notes to the financial statements are attached hereto as "APPENDIX A – FINANCIAL STATEMENTS". The Auditor has not been engaged to perform and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Preliminary Official Statement.

RISK FACTORS

The following is a description of possible risks to holders of the Bonds without weighting as to probability. This description of risks is not intended to be all-inclusive, and there may be other risks not now perceived or listed here.

Taxes: The Bonds will be general obligations of the District, the ultimate payment of which rests in the District's ability to levy and collect sufficient taxes to pay debt service should other revenue (state aids) be insufficient. In the event of delayed billing, collection or distribution of property taxes, sufficient funds may not be available to the District in time to pay debt service when due.

State Actions: Many elements of local government finance, including the issuance of debt and the levy of property taxes, are controlled by state government. Future actions of the State of Minnesota (the "State") may affect the overall financial condition of the District, the taxable value of property within the District, and the ability of the District to levy and collect property taxes.

Future Changes in Law: Various State and federal laws, regulations and constitutional provisions apply to the District and to the Bonds. The District can give no assurance that there will not be a change in or interpretation of any such applicable laws, regulations and provisions which would have a material effect on the District or the taxing authority of the District.

Ratings; Interest Rates: In the future, the District's credit rating may be reduced or withdrawn, or interest rates for this type of obligation may rise generally, either possibility resulting in a reduction in the value of the Bonds for resale prior to maturity.

Tax Exemption: If the federal government or the State of Minnesota taxes all or a portion of the interest on municipal obligations, directly or indirectly, or if there is a change in federal or state tax policy, the value of the Bonds may fall for purposes of resale. Noncompliance following the issuance of the Bonds with certain requirements of the Code and covenants of the bond resolution may result in the inclusion of interest on the Bonds in gross income of the recipient for United States income tax purposes or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to United States or State of Minnesota income taxation, retroactive to the date of issuance.

Continuing Disclosure: A failure by the District to comply with the Disclosure Undertaking for continuing disclosure (see "CONTINUING DISCLOSURE") will not constitute an event of default on the Bonds. Any such failure must be reported in accordance with the Rule and must be considered by any broker, dealer, or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

Levy Limits: Minnesota school district tax levies for most purposes are subject to statutory limitations. No limit, however, is placed on the debt service levy, and districts are required to levy 105% of actual principal and interest requirements to allow for delinquencies. School districts receive a basic revenue amount per pupil unit from aid and levy proceeds in a variety of categorical state aids. They are also allowed to certify additional levies within limits for certain specified purposes. The State Department of Education and the applicable County Auditors review the levies of each school district to determine compliance with state levy limits.

State Economy; State Aids: State of Minnesota cash flow problems could affect local governments and possibly increase property taxes.

Book-Entry-Only System: The timely credit of payments for principal and interest on the Bonds to the accounts of the Beneficial Owners of the Bonds may be delayed due to the customary practices, standing instructions or for other unknown reasons by DTC participants or indirect participants. Since the notice of redemption or other notices to holders of these obligations will be delivered by the District to DTC only, there may be a delay or failure by DTC, DTC participants or indirect participants to notify the Beneficial Owners of the Bonds.

Economy: A combination of economic, climatic, political or civil disruptions or terrorist actions outside of the control of the District, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local government. Real or perceived threats to the financial stability of the District may have an adverse effect on the value of the Bonds in the secondary market.

Secondary Market for the Bonds: No assurance can be given that a secondary market will develop for the purchase and sale of the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. The underwriters are not obligated to engage in secondary market trading or to repurchase any of the Bonds at the request of the owners thereof. Prices of the Bonds as traded in the secondary market are subject to adjustment upward and downward in response to changes in the credit markets and other prevailing circumstances. No guarantee exists as to the future market value of the Bonds. Such market value could be substantially different from the original purchase price.

Bankruptcy: The rights and remedies of the holders may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws, or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against local governments. The opinion of Bond Counsel to be delivered with respect to the Bonds will be similarly qualified.

Cybersecurity: The District is dependent on electronic information technology systems to deliver services. These systems may contain sensitive information or support critical operational functions which may have value for unauthorized purposes. As a result, the electronic systems and networks may be targets of cyberattack. There can be no assurance that the District will not experience an information technology breach or attack with financial consequences that could have a material adverse impact.

The District was the target of a ransomware attack on November 6, 2023. The District worked with their insurance and the Federal Bureau of Investigation (FBI) to rectify the situation. The District had cyber insurance that covered the expenses associated with the attack. The District is not aware of any data loss at this time and has since implemented additional safeguards and measures to protect the integrity of their systems.

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Preliminary Official Statement and the Appendices hereto.

VALUATIONS

OVERVIEW

All non-exempt property is subject to taxation by local taxing districts. Exempt real property includes Indian lands, public property, and educational, religious and charitable institutions. Most personal property is exempt from taxation (except investor-owned utility mains, generating plants, etc.).

The valuation of property in Minnesota consists of three elements. (1) The estimated market value is set by city or county assessors. Not less than 20% of all real properties are to be appraised by local assessors each year. (2) The taxable market value is the estimated market value adjusted by all legislative exclusions. (3) The tax capacity (taxable) value of property is determined by class rates set by the State Legislature. The tax capacity rate varies according to the classification of the property. Tax capacity represents a percent of taxable market value.

The property tax rate for a local taxing jurisdiction is determined by dividing the total tax capacity or market value of property within the jurisdiction into the dollars to be raised from the levy. State law determines whether a levy is spread on tax capacity or market value. Major classifications and the percentages by which tax capacity is determined are:

Type of Property	2021/22	2022/23	2023/24
Residential homestead ¹	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%	First \$500,000 - 1.00% Over \$500,000 - 1.25%
Agricultural homestead ¹	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,900,000 - 0.50% ² Over \$1,900,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$1,890,000 - 0.50% ² Over \$1,890,000 - 1.00% ²	First \$500,000 HGA - 1.00% Over \$500,000 HGA - 1.25% First \$2,150,000 - 0.50% ² Over \$2,150,000 - 1.00% ²
Agricultural non-homestead	Land - 1.00% ²	Land - 1.00% ²	Land - 1.00% ²
Seasonal recreational residential	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³	First \$500,000 - 1.00% ³ Over \$500,000 - 1.25% ³
Residential non-homestead:	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$174,000 - .75% Over \$174,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$100,000 - .75% Over \$100,000 - .25%	1 unit - 1st \$500,000 - 1.00% Over \$500,000 - 1.25% 2-3 units - 1.25% 4 or more - 1.25% Small City ⁴ - 1.25% Affordable Rental: First \$100,000 - .75% Over \$100,000 - .25%
Industrial/Commercial/Utility ⁵	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%	First \$150,000 - 1.50% Over \$150,000 - 2.00%

¹ A residential property qualifies as "homestead" if it is occupied by the owner or a relative of the owner on the assessment date.

² Applies to land and buildings. Exempt from referendum market value tax.

³ Exempt from referendum market value tax.

⁴ Cities of 5,000 population or less and located entirely outside the seven-county metropolitan area and the adjacent nine-county area and whose boundaries are 15 miles or more from the boundaries of a Minnesota city with a population of over 5,000.

⁵ The estimated market value of utility property is determined by the Minnesota Department of Revenue.

CURRENT PROPERTY VALUATIONS

2023/24 Economic Market Value \$1,675,284,470¹

2023/24 Assessor's Estimated Market Value

	Benton County	Morrison County	Sherburne County	Total
Real Estate	\$1,404,754,100	\$99,988,900	\$49,598,200	\$1,554,341,200
Personal Property	<u>9,181,500</u>	<u>331,600</u>	<u>1,035,800</u>	<u>10,548,900</u>
Total Valuation	<u><u>\$1,413,935,600</u></u>	<u><u>\$100,320,500</u></u>	<u><u>\$50,634,000</u></u>	<u><u>\$1,564,890,100</u></u>

2023/24 Net Tax Capacity

	Benton County	Morrison County	Sherburne County	Total
Real Estate	\$12,276,805	\$721,362	\$400,290	\$13,398,457
Personal Property	<u>180,207</u>	<u>6,632</u>	<u>20,716</u>	<u>207,555</u>
Net Tax Capacity	\$12,457,012	\$727,994	\$421,006	\$13,606,012
Less:				
Captured Tax Increment Tax Capacity ²	(60,431)	0	0	(60,431)
Power Line Adjustment ³	<u>(2,378)</u>	<u>0</u>	<u>(1,810)</u>	<u>(4,188)</u>
Taxable Net Tax Capacity	<u><u>\$12,394,203</u></u>	<u><u>\$727,994</u></u>	<u><u>\$419,196</u></u>	<u><u>\$13,541,393</u></u>

¹ According to the Minnesota Department of Revenue, the Assessor's Estimated Market Value (the "AEMV") for the District is about 93.51% of the actual selling prices of property most recently sold in the District. The sales ratio was calculated by comparing the selling prices with the AEMV. Dividing the AEMV of real estate by the sales ratio and adding the AEMV of personal property and utility, railroads and minerals, if any, results in an Economic Market Value ("EMV") for the District of \$1,675,284,470.

² The captured tax increment value shown above represents the captured net tax capacity of tax increment financing districts in the District.

³ Ten percent of the net tax capacity of certain high voltage transmission lines is removed when setting local tax rates. However, taxes are paid on the full value of these lines. The taxes attributable to 10% of value of these lines are used to fund a power line credit. Certain property owners receive a credit when the high voltage transmission line runs over their property.

2023/24 NET TAX CAPACITY BY CLASSIFICATION

	2023/24 Net Tax Capacity	Percent of Total Net Tax Capacity
Residential homestead	\$5,618,990	41.30%
Agricultural	5,894,512	43.32%
Commercial/industrial	927,860	6.82%
Public utility	83,496	0.61%
Railroad operating property	414	0.00%
Non-homestead residential	832,249	6.12%
Commercial & residential seasonal/rec.	40,936	0.30%
Personal property	<u>207,555</u>	<u>1.53%</u>
Total	<u>\$13,606,012</u>	<u>100.00%</u>

TREND OF VALUATIONS

Levy Year	Assessor's Estimated Market Value	Assessor's Taxable Market Value	Net Tax Capacity ¹	Taxable Net Tax Capacity ²	Percent Increase/Decrease in Estimated Market Value
2019/20	\$1,034,586,000	\$963,098,588	\$8,525,942	\$8,483,574	6.12%
2020/21	1,073,337,900	1,002,959,593	8,958,804	8,914,483	3.75%
2021/22	1,145,154,100	1,079,094,731	9,688,703	9,642,417	6.69%
2022/23	1,353,754,400	1,287,060,006	11,565,567	11,505,745	18.22%
2023/24	1,564,890,100	1,502,102,219	13,606,012	13,541,393	15.60%

¹ Net Tax Capacity includes tax increment and power line values.

² Taxable Net Tax Capacity does not include tax increment or power line values.

LARGEST TAXPAYERS¹

Taxpayer	Type of Property	2023/24 Net Tax Capacity	Percent of District's Total Net Tax Capacity
UMI Minnesota Properties LLC	Industrial	\$86,250	0.63%
Minnesota Pipe Line	Utility	80,776	0.59%
Northern Natural Gas	Utility	75,504	0.55%
Eugene & Paul Properties LLC	Commercial	71,070	0.52%
253 Pine Street LLC	Apartments	63,472	0.47%
Individual	Agriculture	41,700	0.31%
Big Norway LLC	Apartments	41,062	0.30%
Gilman Coop Creamery Association	Agriculture	39,308	0.29%
Pouch Tec Industries LLC	Industrial	38,104	0.28%
Individual	Agriculture	<u>37,998</u>	<u>0.28%</u>
Total		\$575,244	4.23%

District's Total 2023/24 Net Tax Capacity \$13,606,012

Source: Current Property Valuations, Net Tax Capacity by Classification, Trend of Valuations and Largest Taxpayers have been furnished by Benton, Morrison and Sherburne Counties.

DEBT

DIRECT DEBT²

General Obligation Debt (see schedule following)

Total G.O. debt secured by taxes and state aids³ (includes the Bonds)* \$18,380,000

*Preliminary, subject to change.

¹ In 2023, the estimated median commercial and industrial sales ratio used to equalize utility values in Morrison County dropped below 90% to 86.39%, thereby resulting in lower valuations for this classification of property. Depreciation may also have affected the decrease in valuations.

² Outstanding debt is as of the dated date of the Bonds.

³ Based upon the agricultural land valuation and current statistics, the District anticipates a portion of this debt will be paid by the State of Minnesota.

Lease Purchase Obligations (see schedule following)

Total lease purchase obligations paid by annual appropriations¹

\$1,612,537

DEBT PAYMENT HISTORY

The District has no record of default in the payment of principal and interest on its debt.

FUTURE FINANCING

The District has no current plans for additional financing in the next 12 months.

STATE AID FOR DEBT SERVICE

The Minnesota Debt Service Equalization program provides state aid to finance a portion of the principal and interest payments on voter approved school building bonds. Bonds and Certificates that are not eligible for the program include all alternative facilities bonds, facilities maintenance bonds, capital facilities bonds, OPEB bonds, building bonds with relatively short maturities, and Certificates of Participation (COPs).

Under the Debt Service Equalization Formula (the Formula) adopted by the 2001 Minnesota State Legislature, each school district is responsible for the amount of its qualifying annual debt service which is equal to 15.74% of its Adjusted Net Tax Capacity (ANTC). The District does not currently qualify for debt service equalization aid.

In addition to debt service equalization aid, some school districts will qualify for state Long Term Facilities Maintenance Aid to finance a portion of the payments on Alternative Facilities Bonds and Facilities Maintenance Bonds, pursuant to the Long Term Facilities Maintenance Revenue program approved by the State in 2015. If any aid is received, it is deposited into the school district's debt service fund and must be used for payments on the bonds; any payment of state aid into the debt service fund causes a reduction in the tax levy for Alternative Facilities Bonds and Facilities Maintenance Bonds. The amount of aid received in the debt service fund will vary each year, depending on a number of factors. The District does not currently qualify for Long Term Facilities Maintenance Aid in the debt service fund.

Some school districts will also receive aid for debt service payments through the state School Building Bond Agricultural Credit, which is paid to school districts to offset a portion of certain bond levies (Minnesota Statutes, Section 273.1387). For taxes payable in 2023, and thereafter, the reimbursement percentage for each qualifying property is 70% of the property's eligible net tax capacity multiplied by the school debt tax rate determined under Minnesota Statutes, Section 275.08, subdivision 1b. The school building bond agricultural credit applies to farmland, excluding the house, garage and one acre, and to rural vacant land and managed forest land. The amount of agricultural credit received in the debt service fund for taxes payable 2024 is approximately 17.47% of total annual debt service levies, based on the District's 2023/24 qualifying agricultural land valuation.

¹ Non-general obligation debt has not been included in the debt ratios.

BONDED DEBT LIMIT

Minnesota Statutes, Section 475.53, subdivision 4, presently limits the "net debt" of a school district to 15% of the estimated market value of all taxable property situated within its corporate limits. The estimated market value of property within a district, on which its debt limit is based, is (a) the value certified by the county auditors, or (b) this value divided by the ratio certified by the commissioner of revenue, whichever results in a higher value. The current debt limit of the District is computed as follows:

2023/24 Economic Market Value	\$1,675,284,470
Multiply by 15%	<u>0.15</u>
Statutory Debt Limit	\$251,292,671
Less: Long-Term Debt Outstanding Being Paid Solely from Taxes (includes the Bonds)*	(18,380,000)
Less: Long-Term Debt Outstanding Being Paid Solely from Annual Appropriations (applies to issues in excess of \$1,000,000 originally issued after 6/1/97 which do not have revenues pledged)	<u>(1,060,037)</u>
Unused Debt Limit*	<u><u>\$231,852,634</u></u>

*Preliminary, subject to change.

Independent School District No. 51 (Foley), Minnesota
Schedule of Bonded Indebtedness
General Obligation Debt Secured by Taxes
(As of 02/20/2025)

School Building Refunding Bonds Series 2019A			School Building Refunding Bonds Series 2019B		Facilities Maintenance Bonds Series 2025A							
Dated Amount	10/02/2019 \$7,615,000		10/02/2019 \$5,440,000		02/20/2025 \$13,800,000*							
Maturity	02/01		02/01		02/01							
Fiscal Year					Estimated							
Ending	Principal	Interest	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending
2026	735,000	75,300	755,000	67,463	95,000	591,955	1,585,000	734,717	2,319,717	16,795,000	8.62%	2026
2027	750,000	45,900	765,000	44,813	0	620,188	1,515,000	710,900	2,225,900	15,280,000	16.87%	2027
2028	780,000	23,400	795,000	21,863	0	620,188	1,575,000	665,450	2,240,450	13,705,000	25.44%	2028
2029					535,000	620,188	535,000	620,188	1,155,188	13,170,000	28.35%	2029
2030					580,000	593,438	580,000	593,438	1,173,438	12,590,000	31.50%	2030
2031					675,000	564,438	675,000	564,438	1,239,438	11,915,000	35.17%	2031
2032					775,000	530,688	775,000	530,688	1,305,688	11,140,000	39.39%	2032
2033					815,000	491,938	815,000	491,938	1,306,938	10,325,000	43.82%	2033
2034					855,000	451,188	855,000	451,188	1,306,188	9,470,000	48.48%	2034
2035					900,000	408,438	900,000	408,438	1,308,438	8,570,000	53.37%	2035
2036					1,070,000	363,438	1,070,000	363,438	1,433,438	7,500,000	59.19%	2036
2037					1,130,000	309,938	1,130,000	309,938	1,439,938	6,370,000	65.34%	2037
2038					1,175,000	264,738	1,175,000	264,738	1,439,738	5,195,000	71.74%	2038
2039					1,220,000	217,738	1,220,000	217,738	1,437,738	3,975,000	78.37%	2039
2040					1,270,000	168,938	1,270,000	168,938	1,438,938	2,705,000	85.28%	2040
2041					1,325,000	114,963	1,325,000	114,963	1,439,963	1,380,000	92.49%	2041
2042					1,380,000	58,650	1,380,000	58,650	1,438,650	0	100.00%	2042
	2,265,000	144,600	2,315,000	134,138	13,800,000	6,991,042	18,380,000	7,269,780	25,649,780			

* Preliminary, subject to change.

Independent School District No. 51 (Foley), Minnesota
Schedule of Bonded Indebtedness
Non-General Obligation Debt Secured by Annual Appropriation
(As of 02/20/2025)

	School Addition 2019 Lease		School Addition 1) 2019 Lease							
Dated	07/18/2019		09/11/2019							
Amount	\$2,197,500		\$552,500							
Maturity	02/01 & 08/01		02/01 & 08/01							
Fiscal Year Ending	Principal	Interest	Principal	Interest	Total Principal	Total Interest	Total P & I	Principal Outstanding	% Paid	Fiscal Year Ending
2026	225,071	26,007	0	15,415	225,071	41,422	266,493	1,387,466	13.96%	2026
2027	230,938	20,140	0	15,415	230,938	35,555	266,493	1,156,528	28.28%	2027
2028	236,958	14,120	0	15,415	236,958	29,535	266,493	919,570	42.97%	2028
2029	243,135	7,943	0	15,415	243,135	23,358	266,493	676,434	58.05%	2029
2030	123,934	1,605	58,042	15,415	181,977	17,020	198,996	494,458	69.34%	2030
2031			118,525	12,974	118,525	12,974	131,500	375,932	76.69%	2031
2032			121,855	9,644	121,855	9,644	131,500	254,077	84.24%	2032
2033			125,279	6,221	125,279	6,221	131,500	128,798	92.01%	2033
2034			128,798	2,701	128,798	2,701	131,500	0	100.00%	2034
	1,060,037	69,815	552,500	108,615	1,612,537	178,430	1,790,967			

- 1) This issue is to provide additional funds to supplement the project costs in the original \$2,197,500 2019 Lease Purchase, dated July 18, 2019. This issue is not subject to the debt limit.

OVERLAPPING DEBT¹

Taxing District	2023/24 Taxable Net Tax Capacity	% In District	Total G.O. Debt ²	District's Proportionate Share
Counties of:				
Benton	\$53,978,544	22.9600%	\$1,600,000	\$367,360
Morrison	52,199,245	1.3946%	9,445,000	131,720
Sherburne	164,917,675	0.2542%	34,260,000	87,089
City of:				
Foley	2,478,160	100.0000%	2,570,000	<u>2,570,000</u>
District's Share of Total Overlapping Debt				<u><u>\$3,156,169</u></u>

DEBT RATIOS

	G.O. Debt	Debt/Economic Market Value \$1,675,284,470	Debt/ Per Capita 9,535 ³
Direct G.O. Debt Secured By Taxes and State Aids*	\$18,380,000		
Less: Agricultural Credit ⁴	<u>(3,210,986)</u>		
Tax Supported General Obligation Debt*	\$15,169,014	0.91%	\$1,590.88
District's Share of Total Overlapping Debt	<u>\$3,156,169</u>	<u>0.19%</u>	<u>\$331.01</u>
Total*	<u><u>\$18,325,183</u></u>	<u><u>1.09%</u></u>	<u><u>\$1,921.89</u></u>

*Preliminary, subject to change.

¹ Overlapping debt is as of the dated date of the Bonds. Only those taxing jurisdictions with general obligation debt outstanding are included in this section. It does **not** include non-general obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates of indebtedness.

² Outstanding debt is based on information in Official Statements obtained on EMMA and the Municipal Advisor's records.

³ Estimated 2023 population.

⁴ Based on current State law and statistics, the State of Minnesota is estimated to pay approximately 17.47% of the principal and interest of the District's general obligation bonds. Assuming this percentage continues for the life of the issue, the State's proportionate share of principal is \$3,210,986.

TAX LEVIES, COLLECTION AND RATES

TAX LEVIES AND COLLECTIONS

Tax Year	Net Tax Levy ¹	Total Collected Following Year	Collected to Date	% Collected
2019/20	\$3,276,312	\$3,244,377	\$3,274,265	99.94%
2020/21	3,239,430	3,202,971	3,236,756	99.92%
2021/22	3,339,778	3,294,127	3,333,350	99.81%
2022/23	3,217,919	3,182,632	3,204,989	99.60%
2023/24	3,527,230	In process of collection		

Property taxes are collected in two installments in Minnesota--the first by May 15 and the second by October 15.² Mobile home taxes are collectible in full by August 31. Minnesota Statutes require that levies (taxes and special assessments) for debt service be at least 105% of the actual debt service requirements to allow for delinquencies.

¹ This reflects the Final Levy Certification of the District after all adjustments have been made.

² Second half tax payments on agricultural property are due on November 15th of each year.

TAX CAPACITY RATES¹

	2019/20	2020/21	2021/22	2022/23	2023/24
I.S.D. No. 51 (Foley)	29.699%	26.743%	25.378%	22.255%	19.564%
Benton County	58.455%	55.208%	54.697%	48.620%	43.996%
Morrison County	54.208%	53.465%	51.655%	47.424%	42.111%
Sherburne County	47.426%	45.835%	44.080%	38.630%	36.597%
City of Foley	70.646%	68.556%	64.796%	60.555%	56.502%
City of Gilman	23.768%	23.797%	22.617%	21.399%	16.325%
Town of Graham ²	14.754%	14.929%	14.442%	12.157%	12.328%
Region 5 RDC	0.129%	0.127%	0.123%	0.109%	0.084%
Rural Development Authority	0.256%	0.246%	0.246%	0.213%	0.192%
Morrison County HRA	0.114%	0.109%	0.104%	0.090%	0.134%

Referendum Market Value Rates:

I.S.D. No. 51 (Foley)	0.17495%	0.17449%	0.16760%	0.12264%	0.12696%
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Source: Tax Levies and Collections and Tax Capacity Rates have been furnished by Benton, Morrison and Sherburne Counties.

THE ISSUER

EMPLOYEES

The District is governed by an elected school board and employs a staff of 335, including 195 non-licensed employees and 140 licensed employees (133 of whom are teachers). The District provides education for 1,863 students in grades kindergarten through twelve.

PENSIONS; UNIONS

Teachers' Retirement Association (TRA)

All teachers employed by the District are covered by defined benefit pension plans administered by the State of Minnesota Teachers Retirement Association (TRA). TRA members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. These plans are established and administered in accordance with Minnesota Statutes, Chapters 354 and 356, as amended.

¹ After reduction for state aids. Does not include the statewide general property tax against commercial/industrial, non-homestead resorts and seasonal recreational residential property.

² Representative town rate.

Public Employees' Retirement Association (PERA)

All full-time and certain part-time employees of the District (other than those covered by TRA) are covered by a defined benefit plan administered by the Public Employees' Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF) which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356, as amended.

Recognized and Certified Bargaining Units

Bargaining Unit	Expiration Date of Current Contract
Foley United Educators - Education Minnesota	June 30, 2025
School Service - Local 284 Custodians	June 30, 2025
School Service - Local 284 Secretaries	June 30, 2025
School Service - Local 284 Food Service	June 30, 2025
Education Minnesota Educational Assistants	June 30, 2025

POST EMPLOYMENT BENEFITS

The District has obligations for some post-employment benefits for its employees. Accounting for these obligations is dictated by Governmental Accounting Standards Board Statement No. 75 (GASB 75). The District's most recent Audited Financial Statements (Audit) shows a total OPEB liability of \$3,055,745 as of June 30, 2024. In 2017, the District established a revocable OPEB trust with an initial contribution of \$1,900,597. As of June 30, 2024, the net position of the trust was \$3,384,629. Future OPEB costs will be paid partially from the trust and partially from operating funds.

Source: The District's most recent Audit.

STUDENT BODY

The number of students enrolled for the past four years and for the current year have been as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2020/21	137	839	896	1,871
2021/22	125	872	899	1,896
2022/23	124	875	862	1,861
2023/24	135	865	839	1,838
2024/25	120	854	889	1,863

Enrollments for the next three years are projected to be as follows:

Year	Kindergarten	Grades 1-6	Grades 7-12	Total
2025/26	103	850	871	1,824
2026/27	100	820	874	1,794
2027/28	95	769	896	1,760

SCHOOL BUILDINGS

School Building	Year Constructed	Years of Additions/ Remodelings
Foley Elementary School	1965	1980, 1985
Foley Intermediate School	2000	--
Foley High School	1990	--

LITIGATION

There is no litigation threatened or pending questioning the organization or boundaries of the District or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

MUNICIPAL BANKRUPTCY

Municipalities are prohibited from filing for bankruptcy under Chapter 11 (reorganization) or Chapter 7 (liquidation) of the U.S. Bankruptcy Code (11 U.S.C. §§ 101-1532) (the "Bankruptcy Code"). Instead, the Bankruptcy Code permits municipalities to file a petition under Chapter 9 of the Bankruptcy Code, but only if certain requirements are met. These requirements include that the municipality must be "specifically authorized" under State law to file for relief under Chapter 9. For these purposes, "State law" may include, without limitation, statutes of general applicability enacted by the State legislature, special legislation applicable to a particular municipality, and/or executive orders issued by an appropriate officer of the State's executive branch.

Currently there is no statutory authority for Minnesota school districts to file for bankruptcy relief under Chapter 9 of the Bankruptcy Code.

Nevertheless, there can be no assurance (a) that State law will not change in the future while the Bonds are outstanding; or (b) even absent such a change in State law, that an executive order or other executive action could not effectively authorize the District to file for relief under Chapter 9; or (c) whether it would still be eligible for voluntary or involuntary relief under Chapters of the Bankruptcy Code other than Chapter 9 or under similar federal or state law or equitable proceeding regarding insolvency or providing for protection from creditors. Such action could impact the rights of holders of the Bonds. Such modifications could be adverse to holders of the Bonds and there could ultimately be no assurance that holders of the Bonds would be paid in full or in part on the Bonds.

FUNDS ON HAND (as of November 30, 2024)

Fund	Total Cash and Investments
General	\$1,835,781
Food Service	987,050
Community Service	46,939
Debt Service	2,170,400
Building/Construction	(1,065,645)
Trust & Agency	<u>37,207</u>
Total Funds on Hand	<u><u>\$4,011,733</u></u>

SUMMARY GENERAL FUND INFORMATION

The following are summaries of the revenues and expenditures and fund balances for the District's General Fund. These summaries are not purported to be the complete audited financial statements of the District, and potential purchasers should read the included financial statements in their entirety for more complete information concerning the District. Copies of the complete statements are available upon request. Appendix A includes the 2024 preliminary audited financial statements.

COMBINED STATEMENT	FISCAL YEAR ENDING JUNE 30				
	2021 Audited	2022 Audited	2023 Audited	2024 Preliminary Audited ¹	2024-25 Adopted Budget ²
Revenues					
Local property taxes	\$1,732,665	\$1,930,083	\$2,042,943	\$1,910,263	\$1,798,440
Other local and county revenues	607,693	641,120	966,499	958,914	1,214,968
Revenue from state sources	19,308,448	19,815,736	19,806,265	21,751,023	22,119,927
Revenue from federal sources	1,278,523	1,432,703	1,556,309	668,763	473,970
Sales and other conversion of assets	19,382	28,931	7,971	29,379	0
Total Revenues	\$22,946,711	\$23,848,573	\$24,379,987	\$25,318,342	\$25,607,305
Expenditures					
Current:					
Administration	\$1,171,319	\$1,239,406	\$1,239,133	\$1,211,373	\$1,460,632
District support services	585,035	600,905	694,825	570,023	465,645
Elementary and secondary regular instruction	10,524,551	10,733,099	10,936,099	11,808,305	11,917,818
Vocational education instruction	198,694	263,720	185,634	170,562	207,496
Special education instruction	4,089,235	4,403,351	4,607,337	5,005,985	5,170,282
Community education and services	0	0	610	7,347	0
Instructional support services	1,811,050	1,668,373	1,533,612	1,611,526	1,672,291
Pupil support services	1,577,088	1,862,237	2,143,679	2,207,714	2,006,434
Sites and buildings	1,825,025	2,273,800	2,292,228	2,698,715	2,179,717
Fiscal and other fixed cost programs	116,641	257,938	152,724	170,730	190,000
Debt service	266,493	287,392	277,855	293,482	251,078
Capital outlay	272,431	202,143	511,640	443,805	430,092
Total Expenditures	\$22,437,562	\$23,792,364	\$24,575,376	\$26,199,567	\$25,951,485
Excess of revenues over (under) expenditures	\$509,149	\$56,209	(\$195,389)	(\$881,225)	(\$344,180)
Other Financing Sources (Uses)					
Proceeds from sale of capital assets	\$0	\$0	\$0	\$665	\$0
Proceeds from leases	0	0	99,453	0	0
Insurance recovery	13,197	3,650	84,496	6,645	0
Special assessment issuance	0	0	0	73,489	0
Transfers (out)	(63,614)	(85,751)	0	(24,677)	0
Total Other Financing Sources (Uses)	(50,417)	(82,101)	183,949	56,122	0
Net changes in Fund Balances	\$458,732	(\$25,892)	(\$11,440)	(\$825,103)	(\$344,180)
General Fund Balance July 1	\$4,916,148	\$5,374,880	\$5,348,988	\$5,337,548	
Prior Period Adjustment	0	0	0	0	
Residual Equity Transfer in (out)	0	0	0	0	
General Fund Balance June 30	\$5,374,880	\$5,348,988	\$5,337,548	\$4,512,445	
DETAILS OF JUNE 30 FUND BALANCE					
Nonspendable	\$44,858	\$79,497	\$22,857	\$29,721	
Restricted	659,028	978,028	1,442,774	1,211,041	
Assigned	882,658	839,759	603,027	583,262	
Unassigned	3,788,336	3,451,704	3,268,890	2,688,421	
Total	\$5,374,880	\$5,348,988	\$5,337,548	\$4,512,445	

¹ The 2024 audited financials will be presented and are anticipated to be approved by the School Board on January 27, 2025.

² The 2024-25 budget was adopted on June 24, 2024.

GENERAL INFORMATION

LOCATION

The District, with a 2020 U.S. Census population of 9,549 and a 2023 population estimate of 9,535, and comprising an area of 265.74 square miles, is located approximately 78 miles northwest of St. Paul, Minnesota.

LARGER EMPLOYERS¹

Larger employers in the District include the following:

Firm	Type of Business/Product	Estimated No. of Employees
I.S.D. No. 51 (Foley)	Elementary and secondary education	335
Benton County	County government and services	286
Pouchtec Industries, LLC	Liquid packaging manufacturers	200
Coborn's	Grocery store	100
Gardens At Foley	Skilled nursing care facility	92
Blow Molded Specialties, Inc.	Specialized industrial blow molder	65
City of Foley	Municipal government and services	63
Jack & Jim's Food & Liquor	Restaurant and bar	58
Journey Through Mental Health	Health services	42
McDonald's	Restaurant	35

Source: Data Axle Reference Solutions, written and telephone survey, and the Minnesota Department of Employment and Economic Development.

U.S. CENSUS DATA

Population Trend: The District

2010 U.S. Census population	9,144
2020 U.S. Census population	9,549
Percent of Change 2010 - 2020	4.43%
2023 State Demographer Estimate	9,535

¹ This does not purport to be a comprehensive list and is based on available data obtained through a survey of individual employers, as well as the sources identified above.

Income and Age Statistics

	The District	Benton County	State of Minnesota	United States
2023 per capita income	\$39,796	\$36,935	\$46,957	\$43,289
2023 median household income	\$92,567	\$71,480	\$87,556	\$78,538
2023 median family income	\$109,205	\$95,017	\$111,492	\$96,922
2023 median gross rent	\$1,033	\$917	\$1,235	\$1,348
2023 median value owner occupied units	\$272,800	\$247,100	\$305,500	\$303,400
2023 median age	36.5 yrs.	36.7 yrs.	38.6 yrs.	38.7 yrs.

	State of Minnesota	United States
District % of 2023 per capita income	84.75%	91.93%
District % of 2023 median family income	97.95%	112.67%

Source: 2010 and 2020 Census of Population and Housing, and 2023 American Community Survey (Based on a five-year estimate), U.S. Census Bureau (<https://data.census.gov>) and Minnesota State Demographer (<https://mn.gov/admin/demography/data-by-place/school-district-data.jsp>).

EMPLOYMENT/UNEMPLOYMENT DATA

Rates are not compiled for individual communities within counties.

Year	<u>Average Employment</u>	<u>Average Unemployment</u>	
	Benton County	Benton County	State of Minnesota
2020	20,683	6.7%	6.3%
2021	20,512	4.6%	3.7%
2022	20,860	3.3%	2.7%
2023	21,039	3.6%	2.8%
2024, November	21,267	3.6%	2.9%

Source: Minnesota Department of Employment and Economic Development.

FINANCIAL STATEMENTS

Potential purchasers should read the included financial statements in their entirety for more complete information concerning the District's financial position. Such financial statements have been audited by the Auditor, to the extent and for the periods indicated thereon. The District expects delivery of the basic financial statements for the fiscal year ended June 30, 2024 in substantially the form attached hereto, but such financial statements are subject to final approval by the District. The District has not requested or engaged the Auditor to perform, and the Auditor has not performed, any additional examination, assessments, procedures or evaluation with respect to such financial statements since the date thereof or with respect to this Preliminary Official Statement, nor has the District requested that the Auditor consent to the use of such financial statements in this Preliminary Official Statement. Although the inclusion of the financial statements in this Preliminary Official Statement is not intended to demonstrate the fiscal condition of the District since the date of the financial statements, in connection with the issuance of the Bonds, the District represents that there have been no material adverse changes in the financial position or results of operations of the District, nor has the District incurred any material liabilities, which would make such financial statements misleading.

Copies of the complete audited financial statements for the past three years and the current budget are available upon request from Ehlers.

**Independent School District No. 51
Foley, Minnesota**

Basic Financial Statements

June 30, 2023

Independent School District No. 51
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Independent School District No. 51
Board of Education and Administration
As of June 30, 2023

<u>Board of Education</u>	<u>Position</u>	<u>Term Expires</u>
Emily Lachinski	Chairperson	December 31, 2024
Stephanie Rudnitski	Vice-Chairperson	December 31, 2026
Sharon Kipka	Clerk	December 31, 2024
Patric Lewandowski	Treasurer	December 31, 2024
Ken Anderson	Director	December 31, 2024
Nathan Anderson	Director	December 31, 2026
Becky Howard	Director	December 31, 2026
 <u>Administration</u>		
Paul Neubauer	Superintendent	Appointed

Independent Auditor's Report

To the School Board
Independent School District No. 51
Foley, Minnesota

Report on the Audit of the Financial Statements

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 51, Foley, Minnesota, as of and for the year ended June 30, 2023, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 51, Foley, Minnesota, as of June 30, 2023, and the respective changes in financial position and, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Independent School District No. 51 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The management of Independent School District No. 51 is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 2, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



St. Cloud, Minnesota
January 2, 2024

Independent School District No. 51 Management's Discussion and Analysis

This section of the District's annual financial report presents the District's Management's Discussion and Analysis (MD&A) of the District's financial performance during the year that ended on June 30, 2023. Please read it in conjunction with this report and the District's financial statements, which immediately follows this section.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2022-23 year include the following:

- The District experienced a decrease in the unassigned General Fund Balance from \$3,451,704 on June 30, 2022, to \$3,268,890 on June 30, 2023. The fund balance was approximately 13.3% of 2023 expenditures or approximately one and one-half months' of expenditures based on 2023 spending levels. This is due, in part, to a catch-up HRA payment in the amount of \$125,000 for a new benefit added to the Teachers contract in Fiscal Year 2021.
- The District had Adjusted Average Daily Membership of 1,877 in Fiscal Year 2023, which is a decrease of 40 students compared to the prior year.
- The government's total net position increased by \$3,283,084, primarily due to negative pension expense for 2023 offset by decreases in the Debt Service, Food Service, and Community Service Fund balances.
- During fiscal year 2023, the District received and spent \$895,778 in COVID 19 federal relief funding. The District has implemented several programs funded through ESSER (pandemic related federal funds) that aided in the academic and behavioral support provided to all students.

Independent School District No. 51 Management's Discussion and Analysis

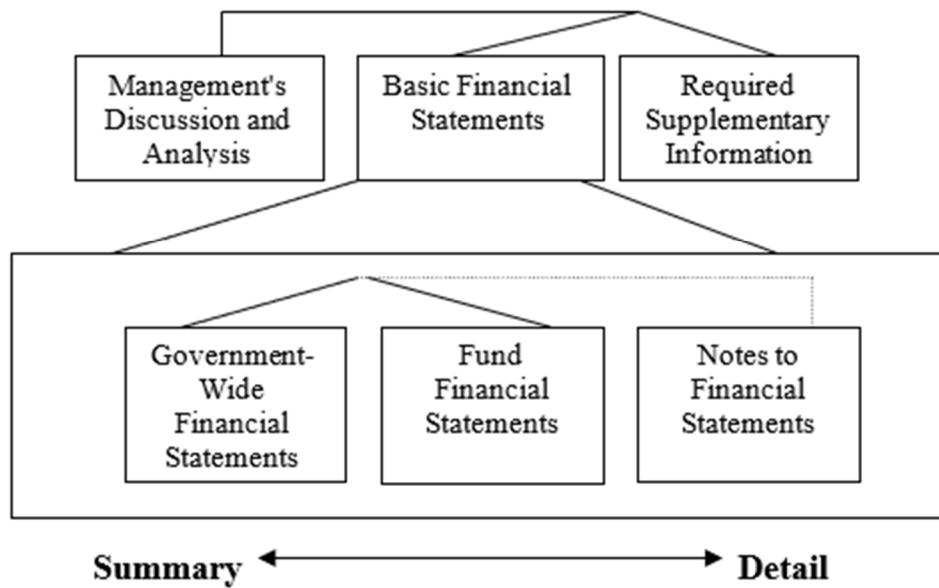
OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual report consists of four parts – Independent Auditor's Report, required supplementary information which includes the Management's Discussion and Analysis (this section), the basic financial statements and supplemental information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

Figure A-1



Independent School District No. 51

Management's Discussion and Analysis

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

The major features of the District's financial statements, including the portion of the District's activities they cover, and the types of information they contain, are summarized below. The remainder of the overview section of the MD&A highlights the structure and content of each of the statements.

Fund Financial Statements				
	District-Wide Statements	Governmental Funds	Fiduciary Funds	Proprietary Fund
Scope	Entire District (except fiduciary funds)	The activities of the District that is not fiduciary, such as special education and building maintenance.	Instances in which the District administers resources on behalf of someone else, such as scholarship programs.	The activities the District operates like a business, such as retiree severance funds and self-insurance funds.
Required Financial Statements	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Activities 	<ul style="list-style-type: none"> • Balance Sheet • Statement of Revenues, Expenditures, and Changes in Fund Balances 	<ul style="list-style-type: none"> • Statement of Fiduciary Position • Statement of Changes in Fiduciary Net Position 	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Revenues, Expenses, and Changes in Fund Net Position • Statement of Cash Flows
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus.	Modified accrual accounting and current financial focus.	Accrual accounting and economic resources focus.	Accrual accounting and economic resources focus.
Type of Assets/Liability Information	All assets and liabilities, both financial and capital, short-term and long-term.	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included.	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can.	All assets and liabilities, both financial and capital, and short-term and long-term.
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.	All additions and deductions during the year, regardless of when cash is received or paid.	All revenues and expenses during year, regardless of when cash is received or paid.

Independent School District No. 51 Management's Discussion and Analysis

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and deferred outflows of resources; and liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets and deferred outflows of resources; and liabilities and deferred inflows of resources, is one way to measure the District's financial health or position.

- Over time, increases, or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are shown in one category:

- Governmental Activities – Most of the District's basic services are included here, such as regular and special education, transportation, administration, food services, and community education. Property taxes and state aids finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g., repaying its long-term debts) or to show that it is properly using certain revenues (e.g., federal grants).

**Independent School District No. 51
Management's Discussion and Analysis**

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Fund Financial Statements (Continued)

The District has three kinds of funds:

- **Governmental Funds** – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statements that explain the relationship (or differences) between them.
- **Proprietary Fund** – The District uses an Internal Service Fund to account for operations of the District's OPEB benefits. The activities of this fund are reported in a separate Statement of Net Position, Statement of Revenues, Expenses, and Changes in Fund Net Position, and Statement of Cash Flows. This activity is also included in the Government-Wide Statement of Net Position and Statement of Activities.
- **Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to others, such as certain scholarship funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

Independent School District No. 51
Management's Discussion and Analysis

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

	Net Position		
	<u>2023</u>	<u>2022</u>	<u>Change</u>
Current assets	\$ 15,085,346	\$ 14,790,912	2.0%
Capital assets, net of depreciation	<u>34,932,170</u>	<u>36,351,982</u>	-3.9%
Total assets	<u>\$ 50,017,516</u>	<u>\$ 51,142,894</u>	-2.2%
Deferred outflows related to OPEB	\$ 945,371	\$ 1,109,421	-14.8%
Deferred outflows related to pensions	<u>5,532,653</u>	<u>5,983,459</u>	-7.5%
Total deferred outflows	<u>\$ 6,478,024</u>	<u>\$ 7,092,880</u>	-8.7%
Current liabilities	\$ 2,905,060	\$ 2,521,962	15.2%
Noncurrent liabilities	<u>29,949,804</u>	<u>24,185,575</u>	23.8%
Total liabilities	<u>\$ 32,854,864</u>	<u>\$ 26,707,537</u>	23.0%
Deferred inflows related to OPEB	\$ 1,627,297	\$ 861,275	88.9%
Deferred inflows related to pensions	3,006,836	14,877,217	-79.8%
Property taxes levied for subsequent year's expenditures	<u>3,535,779</u>	<u>3,602,065</u>	-1.8%
Total deferred inflows	<u>\$ 8,169,912</u>	<u>\$ 19,340,557</u>	-57.8%
Net investment in capital assets	\$ 24,935,790	\$ 24,768,832	0.7%
Restricted	3,567,072	3,292,756	8.3%
Unrestricted	<u>(13,032,098)</u>	<u>(15,873,908)</u>	17.9%
Total net position	<u>\$ 15,470,764</u>	<u>\$ 12,187,680</u>	26.9%

Independent School District No. 51
Management's Discussion and Analysis

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Changes in Net Position

	<u>2023</u>	<u>2022</u>	<u>Change</u>
Revenues			
Program revenues			
Charges for services	\$ 2,001,849	\$ 1,307,613	53.1%
Operating grants and contributions	6,728,213	7,784,740	-13.6%
Capital grants and contributions	822,241	815,956	0.8%
General revenues			
Property taxes	3,432,086	3,272,390	4.9%
State aid-formula grants	15,345,231	15,500,206	-1.0%
Other and investment income	639,124	(277,386)	330.4%
Total revenues	<u>28,968,744</u>	<u>28,403,519</u>	2.0%
Expenses			
Administration	\$ 1,086,955	\$ 1,192,051	-8.8%
District support services	718,869	579,982	23.9%
Elementary/secondary regular instruction	8,873,003	10,447,281	-15.1%
Vocational education instruction	117,264	254,090	-53.8%
Special education instruction	4,156,961	4,276,908	-2.8%
Instructional support services	1,803,682	1,843,100	-2.1%
Pupil support services	2,107,351	1,859,666	13.3%
Sites and buildings	2,478,666	2,222,870	11.5%
Fiscal and other fixed cost programs	152,724	257,938	-40.8%
Food service	1,831,755	1,696,852	8.0%
Community service	935,905	896,702	4.4%
Unallocated depreciation	1,224,654	1,218,579	0.5%
Interest and fiscal charges on long-term debt	197,871	245,133	-19.3%
Total expenses	<u>25,685,660</u>	<u>26,991,152</u>	-4.8%
Change in net position	3,283,084	1,412,367	132.5%
Beginning of the year net position	<u>12,187,680</u>	<u>10,775,313</u>	13.1%
End of year net position	<u>\$ 15,470,764</u>	<u>\$ 12,187,680</u>	26.9%

**Independent School District No. 51
Management's Discussion and Analysis**

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Changes in Net Position

The District's total revenues were \$28,968,744 for the year ended June 30, 2023. Property taxes, state formula aid, and other general revenues accounted for 67% of total revenue for the year and 33% came from program revenues.

The total cost of all programs and services was \$25,685,660. The District's expenses are predominantly related to educating and caring for students (77.2%). The purely administrative activities of the District accounted for 4.2% of total cost.

GENERAL FUND

The General Fund includes primary operations of the District in providing educational services to students from kindergarten through grade 12 including pupil transportation activities and capital outlay projects.

General Fund Revenue

Revenues from the State of Minnesota make up a vast majority of the General Fund operating dollars. The primary factors in calculating the amount of "state aid" each year are student enrollment and the General Education Aid Formula Allowance.

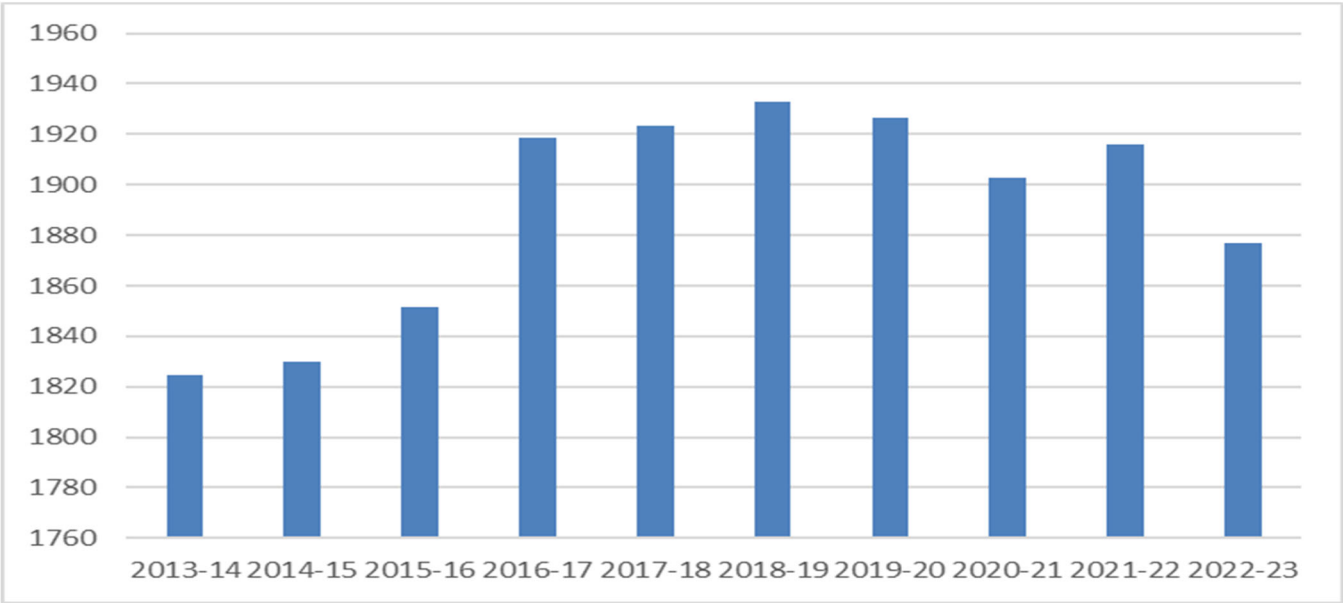
The General Education Aid Formula Allowance has increased in recent years, reflecting the robust state economy, from \$6,438 per "Weighted Average Daily Membership" in FY20 to \$6,567 in FY21, and \$6,728 in FY22, with a further 2% increase to \$6,863 in FY23.

The District experienced a decrease in Average Daily Membership in FY23 of 2% to 1,877.

**Independent School District No. 51
Management's Discussion and Analysis**

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

Historical Adjusted Average Daily Membership (ADM = 1.0)



Source: Minnesota Dept. of Education, Minnesota Funding Reports

The last MARSS run available reports 1876.79 Average Daily Membership for 2022-2023.

Independent School District No. 51
Management's Discussion and Analysis

GENERAL FUND (CONTINUED)

The unassigned fund balance of \$3,268,890 as of June 30, 2023, represents 13.3% of the FY23 General Fund expenditures. The District closely monitors its fund balance as the District fund balance policy requires 12%, or about one and one half months' worth of expenditures as the fund balance amount. This amount is somewhat higher than required in policy so it can be used to offset loss of future funding, contract negotiations, funding OPEB obligations, or expanding programs.

General Fund Revenue				
	2023	2022	Amount of Increase/ (Decrease)	Change
Property taxes	\$ 2,042,943	\$ 1,930,083	\$ 112,860	5.8%
Other local and county revenues	966,499	641,120	325,379	50.8%
State sources	19,806,265	19,815,736	(9,471)	0.0%
Federal sources	1,556,309	1,432,703	123,606	8.6%
Sales and other	7,971	28,931	(20,960)	-72.4%
Total general fund revenue	\$ 24,379,987	\$ 23,848,573	\$ 531,414	2.2%

General Fund Expenditures				
	2023	2022	Amount of Increase/ (Decrease)	Change
Administration	\$ 1,239,133	\$ 1,239,406	\$ (273)	0.0%
District support services	694,825	600,905	93,920	15.6%
Elementary/secondary regular instruction	10,936,099	10,733,099	203,000	1.9%
Vocational education instruction	185,634	263,720	(78,086)	-29.6%
Special education instruction	4,607,337	4,403,351	203,986	4.6%
Instructional support services	1,533,612	1,668,373	(134,761)	-8.1%
Pupil support services	2,143,679	1,862,237	281,442	15.1%
Sites and buildings	2,292,228	2,273,800	18,428	0.8%
Fiscal and other fixed cost programs	152,724	257,938	(105,214)	-40.8%
Community education and services	610	-	610	N/A
Debt service	277,855	287,392	(9,537)	-3.3%
Capital outlay	511,640	202,143	309,497	153.1%
Total general fund expenditures	\$ 24,575,376	\$ 23,792,364	\$ 783,012	3.3%

Changes in Unassigned Fund Balance			
	<u>2021</u>	<u>2022</u>	<u>2023</u>
Unassigned fund balance	\$ 3,788,336	\$ 3,451,704	\$ 3,268,890
Change	139,400	(336,632)	(182,814)
Percentage change	3.8%	-8.9%	-5.3%

**Independent School District No. 51
Management's Discussion and Analysis**

NONMAJOR FUNDS

The Food Service Fund balance decreased from \$1,067,646 on June 30, 2022, to \$953,629 on June 30, 2023. The \$114,017 2023 decrease is primarily attributable to a change in the Federal funding program.

The Community Service Fund experienced a slight overall decrease in fund balance in the amount of \$71,313, which is primarily attributable to Early Childhood Family Education and School Readiness which combined for a decrease of \$33,996.

CAPITAL ASSETS

Capital Assets			
	<u>2023</u>	<u>2022</u>	<u>Change</u>
Land	\$ 150,325	\$ 150,325	0.0%
Land improvements	3,266,386	3,246,319	0.6%
Buildings	55,344,136	55,242,175	0.2%
Machinery and equipment	9,369,884	9,222,568	1.6%
Leased assets	99,453	20,429	386.8%
Less accumulated depreciation	<u>(33,298,014)</u>	<u>(31,529,834)</u>	-5.6%
Total	<u>\$ 34,932,170</u>	<u>\$ 36,351,982</u>	-3.9%

Net capital assets decreased by 3.9% from June 30, 2022 to June 30, 2023, as seen in the above table. See Note 3 for further information on capital assets.

LONG-TERM LIABILITIES

Outstanding Long-Term Liabilities			
	<u>2023</u>	<u>2022</u>	<u>Change</u>
Bond principal, net of premium	\$ 7,919,894	\$ 9,406,538	-15.8%
Financed purchase agreements	2,045,672	2,254,021	-9.2%
Lease liability	90,662	-	N/A
Compensated absences	574,704	586,312	-2.0%
Net pension liability	17,894,991	9,501,524	88.3%
Total OPEB liability	<u>3,111,637</u>	<u>4,068,197</u>	-23.5%
Total	<u>\$ 31,637,560</u>	<u>\$ 25,816,592</u>	22.5%

At year-end, the District had \$31,637,560 in long-term liabilities. See Note 4 for additional information on long-term liabilities.

Independent School District No. 51 Management's Discussion and Analysis

FACTORS BEARING ON THE DISTRICT'S FUTURE

The District, along with all other areas of the economy, workforce and society, continues to be affected by the COVID-19 pandemic. We continue to budget conservatively with the unknowns of future state funding parameters and unexpected expenditures due to the pandemic requirements. Enrollment for the District will continue to be monitored closely and the impacts on the budget adjusted for accordingly.

Foley Public Schools received various COVID-19 pandemic related funding and used these funds to focus on how to make the student's experience better during the pandemic. Student achievement continues to be a priority for Foley Public Schools.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact the District Office, Independent School District 51, 840 Norman Avenue North, Foley, Minnesota 56329.

BASIC FINANCIAL STATEMENTS

Independent School District No. 51
Statement of Net Position
June 30, 2023

	Governmental Activities
Assets	
Cash and investments	\$ 9,847,280
Current property taxes receivable	1,850,282
Delinquent property taxes receivable	64,816
Accounts receivable	26,946
Due from Department of Education	1,607,068
Due from Federal Government through Department of Education	1,153,385
Due from other Minnesota school districts	497,367
Inventory	15,345
Prepaid items	22,857
Capital assets not being depreciated	
Land	150,325
Capital assets, net of accumulated depreciation	
Buildings	31,382,106
Improvements other than buildings	1,261,418
Machinery and equipment	2,048,813
Leased equipment	89,508
Total assets	<u>50,017,516</u>
Deferred Outflows of Resources	
Deferred outflows of resources related to OPEB	945,371
Deferred outflows of resources related to pensions	5,532,653
Total deferred outflows of resources	<u>6,478,024</u>
 Total assets and deferred outflows of resources	 <u><u>\$ 56,495,540</u></u>
Liabilities	
Accounts payable	\$ 632,443
Salaries and benefits payable	454,484
Interest payable	115,784
Due to other governmental units	7,838
Unearned revenue	6,755
Bond principal payable, net of premiums	
Payable within one year	1,390,000
Payable after one year	6,529,894
Financed purchase agreements payable	
Payable within one year	213,781
Payable after one year	1,831,891
Lease liability	
Payable within one year	18,303
Payable after one year	72,359
Compensated absences payable	
Payable within one year	65,672
Payable after one year	509,032
Total OPEB liability	3,111,637
Net pension liability	17,894,991
Total liabilities	<u>32,854,864</u>
Deferred Inflows of Resources	
Deferred inflows of resources related to OPEB	1,627,297
Deferred inflows of resources related to pensions	3,006,836
Property taxes levied for subsequent year's expenditures	<u>3,535,779</u>
Total deferred inflows of resources	<u>8,169,912</u>
Net Position	
Net investment in capital assets	24,935,790
Restricted for	
Debt service	1,072,220
Other purposes	2,494,852
Unrestricted	(13,032,098)
Total net position	<u>15,470,764</u>
 Total liabilities, deferred inflows of resources, and net position	 <u><u>\$ 56,495,540</u></u>

Independent School District No. 51
Statement of Activities
Year Ended June 30, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for	Operating	Capital Grants	Revenues and
		Services	Grants and	and	Changes in
			Contributions	Contributions	Net Position
					Governmental
					Activities
Governmental activities					
Administration	\$ 1,086,955	\$ -	\$ -	\$ -	\$ (1,086,955)
District support services	718,869	-	-	-	(718,869)
Elementary and secondary regular instruction	8,873,003	549,139	1,063,791	-	(7,260,073)
Vocational education instruction	117,264	-	25,800	-	(91,464)
Special education instruction	4,156,961	129,361	3,342,744	-	(684,856)
Instructional support services	1,803,682	8,780	980,464	-	(814,438)
Pupil support services	2,107,351	552	176,174	-	(1,930,625)
Sites and buildings	2,478,666	1,803	25,000	822,241	(1,629,622)
Fiscal and other fixed cost programs	152,724	-	-	-	(152,724)
Food service	1,831,755	701,259	940,122	-	(190,374)
Community education and services	935,905	610,955	174,118	-	(150,832)
Unallocated depreciation	1,224,654	-	-	-	(1,224,654)
Interest and fiscal charges on long-term debt	197,871	-	-	-	(197,871)
Total governmental activities	<u>\$ 25,685,660</u>	<u>\$ 2,001,849</u>	<u>\$ 6,728,213</u>	<u>\$ 822,241</u>	(16,133,357)
General revenues					
Taxes					
Property taxes, levied for general purposes					2,035,526
Property taxes, levied for community service					129,158
Property taxes, levied for debt service					1,267,402
State aid-formula grants					15,345,231
Other general revenues					64,629
Investment income					574,495
Total general revenues					<u>19,416,441</u>
Change in net position					3,283,084
Net position - beginning					<u>12,187,680</u>
Net position - ending					<u>\$ 15,470,764</u>

See notes to basic financial statements.

Independent School District No. 51
Balance Sheet - Governmental Funds
June 30, 2023

	General	Debt Service	Other Nonmajor Funds	Total Governmental Funds
Assets				
Cash and investments	\$ 3,995,731	\$ 1,824,628	\$ 1,189,158	\$ 7,009,517
Current property taxes receivable	840,224	941,381	68,677	1,850,282
Delinquent property taxes receivable	29,433	32,977	2,406	64,816
Accounts receivable	1,064	-	25,882	26,946
Due from Department of Education	1,559,844	29,740	17,484	1,607,068
Due from Federal Government through Department of Education	1,123,892	-	29,493	1,153,385
Due from other Minnesota school districts	493,353	-	4,014	497,367
Inventory	-	-	15,345	15,345
Prepaid items	22,857	-	-	22,857
Total assets	<u>\$ 8,066,398</u>	<u>\$ 2,828,726</u>	<u>\$ 1,352,459</u>	<u>\$ 12,247,583</u>
Liabilities				
Accounts payable	\$ 575,722	\$ -	\$ 56,721	\$ 632,443
Salaries and benefits payable	383,713	-	70,771	454,484
Due to other governmental units	7,838	-	-	7,838
Unearned revenue	-	-	6,755	6,755
Total liabilities	<u>967,273</u>	<u>-</u>	<u>134,247</u>	<u>1,101,520</u>
Deferred Inflows of Resources				
Unavailable revenue - delinquent property taxes	6,802	18,150	845	25,797
Property taxes levied for subsequent year's expenditures	1,754,775	1,640,722	140,282	3,535,779
Total deferred inflows of resources	<u>1,761,577</u>	<u>1,658,872</u>	<u>141,127</u>	<u>3,561,576</u>
Fund Balances				
Nonspendable	22,857	-	15,345	38,202
Restricted	1,442,774	1,169,854	1,095,736	3,708,364
Assigned	603,027	-	-	603,027
Unassigned	3,268,890	-	(33,996)	3,234,894
Total fund balances	<u>5,337,548</u>	<u>1,169,854</u>	<u>1,077,085</u>	<u>7,584,487</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 8,066,398</u>	<u>\$ 2,828,726</u>	<u>\$ 1,352,459</u>	<u>\$ 12,247,583</u>

Independent School District No. 51
Reconciliation of the Balance Sheet to
the Statement of Net Position - Governmental Funds
June 30, 2023

Total fund balances - governmental funds	\$ 7,584,487
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.

Cost of capital assets	68,130,731
Less accumulated depreciation	(33,288,069)
Leased assets	99,453
Less accumulated amortization	(9,945)

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Long-term liabilities at year-end consist of:

Bond principal payable	(7,395,000)
Bond premiums	(524,894)
Financed purchase agreements payable	(2,045,672)
Lease liability	(90,662)
Compensated absences payable	(574,704)
Total OPEB liability	(3,111,637)
Net pension liability	(17,894,991)

Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to pensions and OPEB that are not recognized in the governmental funds.

Deferred outflows of resources related to pensions	5,532,653
Deferred inflows of resources related to pensions	(3,006,836)
Deferred outflows of resources related to OPEB	945,371
Deferred inflows of resources related to OPEB	(1,627,297)

Delinquent property taxes receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.

25,797

The OPEB internal service fund is used to charge the benefits to the fund that incurs the cost. This amount represents assets available to fund the OPEB liability. These assets are included with governmental activities.

2,837,763

Governmental funds do not report a liability for accrued interest on bonds and capital loans until due and payable.

(115,784)

Total net position - governmental activities	<u><u>\$ 15,470,764</u></u>
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Independent School District No. 51
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds
Year Ended June 30, 2023

	General	Debt Service	Other Nonmajor Funds	Total Governmental Funds
Revenues				
Local property taxes	\$ 2,042,943	\$ 1,272,473	\$ 129,240	\$ 3,444,656
Other local and county revenues	966,499	19,952	633,679	1,620,130
Revenue from state sources	19,806,265	297,432	255,828	20,359,525
Revenue from federal sources	1,556,309	-	863,222	2,419,531
Sales and other conversion of assets	7,971	-	700,588	708,559
Total revenues	<u>24,379,987</u>	<u>1,589,857</u>	<u>2,582,557</u>	<u>28,552,401</u>
Expenditures				
Current				
Administration	1,239,133	-	-	1,239,133
District support services	694,825	-	-	694,825
Elementary and secondary regular instruction	10,936,099	-	-	10,936,099
Vocational education instruction	185,634	-	-	185,634
Special education instruction	4,607,337	-	-	4,607,337
Instructional support services	1,533,612	-	-	1,533,612
Pupil support services	2,143,679	-	-	2,143,679
Sites and buildings	2,292,228	-	-	2,292,228
Fiscal and other fixed cost programs	152,724	-	-	152,724
Food service	-	-	1,690,074	1,690,074
Community education and services	610	-	993,502	994,112
Capital outlay				
Elementary and secondary regular instruction	105,877	-	-	105,877
Instructional support services	335,277	-	-	335,277
Pupil support services	59,697	-	-	59,697
Sites and buildings	10,789	-	24,824	35,613
Food service	-	-	77,048	77,048
Debt service				
Principal	217,140	1,370,000	-	1,587,140
Interest and fiscal charges	60,715	272,938	-	333,653
Total expenditures	<u>24,575,376</u>	<u>1,642,938</u>	<u>2,785,448</u>	<u>29,003,762</u>
Excess of revenues over expenditures	(195,389)	(53,081)	(202,891)	(451,361)
Other Financing Sources				
Insurance recovery	84,496	-	-	84,496
Proceeds from leases	99,453	-	-	99,453
Total other financing sources	<u>183,949</u>	<u>-</u>	<u>-</u>	<u>183,949</u>
Net change in fund balances	(11,440)	(53,081)	(202,891)	(267,412)
Fund Balances				
Beginning of year	<u>5,348,988</u>	<u>1,222,935</u>	<u>1,279,976</u>	<u>7,851,899</u>
End of year	<u>\$ 5,337,548</u>	<u>\$ 1,169,854</u>	<u>\$ 1,077,085</u>	<u>\$ 7,584,487</u>

See notes to basic financial statements.

Independent School District No. 51
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances to the
Statement of Activities - Governmental Funds
Year Ended June 30, 2023

Net change in fund balances - total governmental funds	\$ (267,412)
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Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.

Capital outlays	375,796
Depreciation and amortization expense	(1,795,298)
Disposals of capital assets	(310)

Compensated absences are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	11,608
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OPEB are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	26,488
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Governmental funds recognize pension contributions as expenditures at the time of payment in the funds whereas the Statement of Activities factors in items related to pensions in a full accrual perspective.	3,026,108
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Principal payments on long-term debt are recognized as expenditures in the governmental funds but as an increase in net position in the Statement of Activities.	1,587,140
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The change in net position of the OPEB Revocable Trust internal service fund is reported with governmental activities.	295,205
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Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	19,138
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Governmental funds report the effect of bond premiums when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	
Amortization of premiums	116,644

Proceeds from the sale of long-term debt issuances are recognized as other financing sources in the governmental funds increasing fund balance but as a liability on the Statement of Net Position.	
Lease agreement	(99,453)

Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	(12,570)
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Change in net position - governmental activities	\$ 3,283,084
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Independent School District No. 51
Statement of Revenues, Expenditures, and
Changes in Fund Balances -
Budget and Actual - General Fund
Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget -
				Over (Under)
Revenues				
Local property taxes	\$ 1,997,374	\$ 1,997,374	\$ 2,042,943	\$ 45,569
Other local and county revenues	522,450	522,450	966,499	444,049
Revenue from state sources	19,453,885	19,453,885	19,806,265	352,380
Revenue from federal sources	1,215,365	1,215,365	1,556,309	340,944
Sales and other conversion of assets	8,000	8,000	7,971	(29)
Total revenues	<u>23,197,074</u>	<u>23,197,074</u>	<u>24,379,987</u>	<u>1,182,913</u>
Expenditures				
Current				
Administration	1,218,905	1,218,905	1,239,133	20,228
District support services	394,730	394,730	694,825	300,095
Elementary and secondary regular instruction	10,629,757	10,629,757	10,936,099	306,342
Vocational education instruction	185,242	185,242	185,634	392
Special education instruction	4,544,005	4,544,005	4,607,337	63,332
Instructional support services	1,561,532	1,561,532	1,533,612	(27,920)
Pupil support services	1,833,442	1,833,442	2,143,679	310,237
Sites and buildings	2,113,347	2,113,347	2,292,228	178,881
Fiscal and other fixed cost programs	168,363	168,363	152,724	(15,639)
Community education and services	-	-	610	610
Capital outlay				
Elementary and secondary regular instruction	30,000	30,000	105,877	75,877
Instructional support services	116,540	116,540	335,277	218,737
Pupil support services	25,000	25,000	59,697	34,697
Sites and buildings	13,000	13,000	10,789	(2,211)
Debt service				
Principal	260,000	260,000	217,140	(42,860)
Interest and fiscal charges	7,700	7,700	60,715	53,015
Total expenditures	<u>23,101,563</u>	<u>23,101,563</u>	<u>24,575,376</u>	<u>1,473,813</u>
Excess of revenues over (under) expenditures	95,511	95,511	(195,389)	(290,900)
Other Financing Sources				
Insurance recovery	-	-	84,496	84,496
Proceeds from leases	-	-	99,453	99,453
Total other financing sources	<u>-</u>	<u>-</u>	<u>183,949</u>	<u>183,949</u>
Net change in fund balances	<u>\$ 95,511</u>	<u>\$ 95,511</u>	(11,440)	<u>\$ (106,951)</u>
Fund Balances				
Beginning of year			5,348,988	
End of year			<u>\$ 5,337,548</u>	

See notes to basic financial statements.

Independent School District No. 51
Statement of Net Position - Proprietary Fund
June 30, 2023

	OPEB Revocable Trust Fund
Assets	
Cash and investments	<u>\$ 2,837,763</u>
Net Position	
Unrestricted	<u>\$ 2,837,763</u>

Independent School District No. 51
Statement of Revenues, Expenses, and Changes
in Fund Net Position - Proprietary Fund
Year Ended June 30, 2023

	OPEB Revocable Trust Fund
	<u> </u>
Operating Expenses	
Insurance	<u>\$ 50,720</u>
Operating loss	(50,720)
Nonoperating Revenue	
Investment income	<u>345,925</u>
Change in net position	295,205
Net Position	
Beginning of year	<u>2,542,558</u>
End of year	<u><u>\$ 2,837,763</u></u>

Independent School District No. 51
Statement of Cash Flows - Proprietary Fund
Year Ended June 30, 2023

	<u>OPEB Revocable Trust Fund</u>
Cash Flows - Operating Activities	
Insurance paid	\$ (50,720)
Cash Flows - Investing Activities	
Interest received	<u>345,925</u>
Net change in cash and cash equivalents	295,205
Cash and Cash Equivalents	
Beginning of year	<u>2,542,558</u>
End of year	<u><u>\$ 2,837,763</u></u>
Reconciliation of Operating Income to Net Cash Flows- Operating Activities	
Operating loss	<u>\$ (50,720)</u>
Net cash flows - operating activities	<u><u>\$ (50,720)</u></u>

Independent School District No. 51
Statement of Fiduciary Net Position
June 30, 2023

	<u>Custodial Funds</u>
Assets	
Cash and cash equivalents	\$ 18,745
Accounts receivable	<u>125,000</u>
Total assets	<u>143,745</u>
Liabilities	
Accounts Payable	<u>125,000</u>
Net Position	
Restricted for scholarships	<u>18,745</u>
Total net position	<u><u>\$ 18,745</u></u>

Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2023

	<u>Custodial Funds</u>
Additions	
Contributions	\$ 134,685
Deductions	
Benefits expense	125,000
Scholarships	<u>14,500</u>
Total deductions	<u>139,500</u>
Change in net position	(4,815)
Net Position	
Beginning of year	<u>23,560</u>
End of year	<u><u>\$ 18,745</u></u>

Independent School District No. 51

Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a seven member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

A. Reporting Entity

The basic financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are under board control and are reported in the General Fund.

B. Basic Financial Statement Information

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary fund. The fiduciary funds are only reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basic Financial Statement Information (Continued)

Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds, the proprietary fund, and the fiduciary fund, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing the delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund are charges to customers for services. Operating expenses for the Internal Service Fund are insurance claims and premiums. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Custodial Funds are presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the District, these Funds are not incorporated into the government-wide statements.

C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded on the following page, in the following manner.

1. Revenue Recognition

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

2. Recording of Expenditures

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures, compensated absences, and claims and judgments are recognized when payment is due.

The District applies restricted resources first when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balances are available. Further, the District applies unrestricted funds in this order if various levels of restricted fund balances exist: committed, assigned, and unassigned.

Description of Funds:

Major Funds:

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest, and related costs.

Nonmajor Funds:

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood, and family education, adult basic education, or other similar services.

Building Construction Capital Projects Fund – This fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue.

Proprietary Fund:

OPEB Revocable Trust Internal Service Fund – This fund is used to account for the financial resources relating to post-employment benefits.

Fiduciary Funds:

Employee Benefits Custodial Fund – This fund is used to account for resources received and held by the District in a custodial capacity to be used in funding teacher health reimbursement account benefits.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

Description of Funds: (Continued)

Fiduciary Funds: (Continued)

Scholarship Custodial Fund – This fund is used to account for resources received and held by the District in a custodial capacity to be used in making scholarship awards.

D. Deposits and Investments

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and pooled and nonpooled investments at June 30, 2023, were comprised of deposits, shares in the Minnesota School District Liquid Asset Fund (MSDLAF), shares in the MSDLAFF MAX, shares in the MNTrust Investment Shares Portfolio, MNTrust Term Series, shares in a US Treasury Money Market Fund, and negotiable certificates of deposit. In accordance with GASB Statement No. 79, the various MSDLAFF, MNTrust securities, and US Treasury Money Market Fund are valued at amortized cost, which approximates fair value. The District also held OPEB Trust investments consisting of shares of the equity pool and bond pool of the State Board of Investments (SBI). These pools are also measured at amortized cost.

Minnesota Statutes requires all deposits be protected by federal deposit insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

Minnesota Statutes authorizes the District to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Deposits and Investments (Continued)

In accordance with GASB Statement No. 79, the various MSDLAF and MNTrust securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the MSDLAF, MNTrust Investment Shares portfolio, US Treasury Money Market Fund, or SBI pools. Investments in the MSDLAF MAX must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the State of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24 hour hold on all requests for redemptions. Seven days' notice of redemption is required for withdrawals of investments in the MNTrust Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

E. Property Tax Receivable

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivables represent uncollected taxes for the past six years and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

F. Property Taxes Levied for Subsequent Year's Expenditures

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2022, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in fiscal year 2023. The remaining portion of the levy will be recognized when measurable and available.

G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

H. Property Taxes

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Benton, Sherburne, and Morrison are the collecting agencies for the levy and remit the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the basic financial statements.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Capital Assets

Capital assets are recorded in the government-wide financial statements but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$2,000 with a useful life of more than one year. Such assets are capitalized at historical cost or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for improvements other than buildings and buildings and 5 to 20 years for machinery and equipment.

Capital assets not being depreciated include land. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

J. Right-to-Use Lease Assets/Lease Liabilities

The District recorded right-to-use lease assets as a result of implementing GASB Statement No. 87, *Leases*. The right-to-use lease assets are initially measured at an amount equal to the initial measurement of the lease liability plus any payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right-to-use assets are amortized on a straight-line basis over the life of the related lease.

Key estimates and judgments related to leases include (1) the discount rate, (2) lease term, (3) lease payments, and (4) amortization.

The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District determines its estimated borrowing rate. The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a re-measurement of the leases and will remeasure the right-to-use lease assets and liabilities if certain changes occur that are expected to significantly affect the amount of the lease liability.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The District has two items that qualify for reporting in this category. Deferred outflows of resources related to pensions and deferred outflows of resources related to OPEB are reported in the government-wide Statement of Net Position. Deferred outflows of resources related to pensions is recorded for various estimate differences that will be amortized and recognized over future years. Deferred outflows of resources related to OPEB is recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Financial Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has four types of items which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. Deferred inflows of resources related to pensions is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years. Deferred inflows of resources related to OPEB is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years.

L. Long-Term Obligations

In the government-wide financial statements long-term debt and other long term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Compensated Absences

The District compensates certain employees upon termination of employment for unused vacation in accordance with contract provisions. Accumulated unused vacation time payable upon termination is included in the compensated absences liability balance on the Statement of Net Position.

Certain employees are entitled to sick leave at various rates based on contract provisions. Employees are not compensated for unused sick leave upon termination of employment, unless taken in conjunction with severance pay. Sick leave pay is shown as an expenditure in the year paid.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

O. Post Employment Severance Benefits

Certain employees upon retirement receive a District funded annual contribution toward health coverage until Medicare eligible.

District employees who are participants in either the Minnesota General Employees Retirement Plan or the Teachers Retirement Association who apply for early retirement shall be eligible to remain in the existing group health and hospitalization insurance program until the retiree becomes eligible for full Medicare benefits.

P. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2023.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Q. Fund Equity

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in those funds can be spent. Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form. Amounts that are restricted to specific purposes either by a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments, or b) imposed by law through enabling legislation are classified as restricted fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by the School Board (highest level of decision making authority) through resolution are classified as committed fund balances. Amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by the District's Administration. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to a specific purpose in the General Fund. The District's policy is to spend resources from fund balance classifications in the following order (first-to-last) if resources from more than one fund balance classification could be spent: restricted, committed, assigned, and unassigned.

The District's policy is to maintain a minimum unassigned General Fund balance of 12% of the annual budget. If the unassigned fund balance is equal to or less than 12% of the expenditure budget, the administration shall alert the school board and propose alternative measures to reach the 12% level including: seek other revenue sources, reduce expenditures by reducing programs and/or services in all areas, seek additional funds through a referendum, pass a resolution authorizing the exception to the fund balance guidelines, or some combination of these measures.

R. Net Position

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

S. Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
3. Formal budgetary integration is employed as a management control device during the year for all governmental funds.
4. Budgets for all governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end. There were no budget amends for 2023.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: This is the risk that in the event of the failure of a depository financial institution, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. *Minnesota Statutes* § 118A requires all deposits be protected by federal deposit insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds. The District's investment policy states all deposits shall be collateralized as required by *Minnesota Statutes* § 118A. As of June 30, 2023, the District's bank balance was not exposed to custodial credit risk because it was insured and fully collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name. The District's deposits had a book balance as follows:

Checking	\$ 830,544
Certificates of deposit	<u>1,219,949</u>
Total	<u><u>\$ 2,050,493</u></u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments

As of June 30, 2023, the District had the following investments:

Pooled Investments	Total	Less Than One Year
MSDLAF	\$ 24,390	\$ 24,390
MSDLAF MAX	100	100
MN Trust Investment Shares Portfolio	934,509	934,509
MN Trust Term Series	2,582,789	2,582,789
Negotiable Certificates of Deposit	1,230,286	1,230,286
Total investments	<u>\$ 4,772,074</u>	<u>\$ 4,772,074</u>
Nonpooled Investments	Total	Less Than One Year
Construction Fund		
US Treasury Money Market	\$ 114,165	\$ 114,165
MN Trust Investment Shares Portfolio	78	78
MN Trust Term Series	91,452	91,452
Total construction fund	<u>\$ 205,695</u>	<u>\$ 205,695</u>
OPEB Revocable Trust Investments	Total	Less Than One Year
State Board of Investments		
Equity Fund	\$ 2,131,928	\$ 2,131,928
Bond Fund	705,835	705,835
Total investments	<u>\$ 2,837,763</u>	<u>\$ 2,837,763</u>

Credit Risk: This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* §§ 118A.04 and 118A.05 limits investments in the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy limits investments to those specified in the above statutes. As of June 30, 2023, the District's investments in MSDLAF funds, MNTrust funds, and US Treasury Money Market funds were rated AAAM by Standard & Poor's (S&P). Negotiable certificates of deposit and State Board of Investment funds were not rated.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy addresses concentration of credit risk, stating the District shall diversify its investments to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, and maturities. However, it places no specific limit on the amount the District may invest in any one issuer. The District's investments in negotiable certificates of deposit each exceeded 5% of total District investments at June 30, 2023 – Sallie Mae Bank, UBS Bank, Goldman Sachs Bank, BMW Bank, and Synchrony Bank.

Interest Rate Risk: This is the risk that market values of securities in a portfolio would decrease due to changes in market interest rates. The District's investment policy addresses interest rate risk stating investments shall be managed in a manner to attain a market rate of return through various economic and budgetary cycles. Furthermore, investment maturities shall be scheduled to coincide with projected District cash flow needs and shall provide for stability of income and reasonable liquidity.

Custodial Credit Risk – Investments: This is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy states that securities shall be held in third party safekeeping by an institution designated as custodial agent.

The District has the following recurring fair value measurements as of June 30, 2023:

- \$1,230,286 of pooled investments are valued using a matrix pricing model (Level 2 inputs)
- \$2,837,763 of OPEB Revocable Trust investments are valued using a quoted market price (Level 1 inputs)

C. Deposits and Investments

The following is a summary of total deposits and investments as of June 30, 2023:

Deposits (Note 2.A.)	\$ 2,050,493
Pooled investments (Note 2.B.)	4,772,074
Nonpooled Investments (Note 2.B.)	205,695
OPEB trust investments (Note 2.B.)	<u>2,837,763</u>
Total deposits and investments	<u><u>\$ 9,866,025</u></u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

C. Deposits and Investments (Continued)

Deposits and investments are presented in the June 30, 2023, basic financial statements as follows:

Statement of Net Position	
Cash and investments	\$ 9,847,280
Statement of Fiduciary Net Position	
Cash and investments	<u>18,745</u>
Total deposits and investments	<u><u>\$ 9,866,025</u></u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 3 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities				
Capital assets not being				
Land	\$ 150,325	\$ -	\$ -	\$ 150,325
Other capital assets				
Buildings	55,242,175	101,961	-	55,344,136
Improvements other				
than buildings	3,246,319	20,067	-	3,266,386
Machinery and equipment	9,222,568	154,315	6,999	9,369,884
Leased equipment	-	99,453	-	99,453
Total other capital assets				
at historical cost	67,711,062	375,796	6,999	68,079,859
Less accumulated depreciation for				
Buildings	22,765,195	1,196,835	-	23,962,030
Improvements other				
than buildings	1,916,515	88,453	-	2,004,968
Machinery and equipment	6,827,695	500,065	6,689	7,321,071
Less accumulated amortization for				
Leased equipment	-	9,945	-	9,945
Total accumulated				
depreciation and amortization	31,509,405	1,795,298	6,689	33,298,014
Total capital assets being				
depreciated, net	36,201,657	(1,419,502)	310	34,781,845
Governmental activities,				
capital assets, net	<u>\$36,351,982</u>	<u>\$ (1,419,502)</u>	<u>\$ 310</u>	<u>\$34,932,170</u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense for the year ended June 30, 2023, was charged to the following governmental functions:

Administration	\$ 34
District support services	82
Elementary and secondary regular instruction	41,418
Special education instruction	34,290
Instructional support services	122,960
Pupil support services	35,742
Sites and buildings	300,969
Food service	22,538
Community education and services	12,611
Unallocated depreciation	<u>1,224,654</u>
Total depreciation and amortization expense	<u><u>\$ 1,795,298</u></u>

NOTE 4 – LONG-TERM DEBT

A. Components of Long-Term Liabilities

	Issue Date	Interest Rates	Original Issue	Final Maturity	Outstanding	Due Within One Year
Long-term liabilities						
G.O. bonds						
2019A G.O. Building Refunding Bond	10/02/19	3.0-4.0%	\$ 7,615,000	02/01/28	\$ 3,655,000	\$ 685,000
2019B G.O. Building Refunding Bond	10/02/19	2.75-3.0%	5,440,000	02/01/28	<u>3,740,000</u>	<u>705,000</u>
Total G.O. bonds					7,395,000	1,390,000
Financed purchase agreements from direct borrowing						
2019 Financed Purchase	07/18/19	2.59%	2,197,500	08/01/29	1,493,172	213,781
2019 Financed Purchase	09/11/19	2.79%	552,500	02/01/34	<u>552,500</u>	<u>-</u>
Total financed purchase agreements					2,045,672	213,781
Lease liability					90,662	18,303
Premiums on bonds					524,894	-
Compensated absences					<u>574,704</u>	<u>65,672</u>
Total all long-term liabilities					<u><u>\$ 10,630,932</u></u>	<u><u>\$ 1,687,756</u></u>

The long-term liabilities listed above, with the exception of compensated absences, were issued to finance acquisition and construction or improvements of capital facilities or to refinance (refund) previous bond issues. Compensated absences and the lease liability are typically liquidated through the General Fund.

On November 21, 2022, the District entered into a lease agreement with Metro Sales for the use of new copier and printers beginning January 1, 2023. The capital lease agreement includes monthly principal and interest payments of \$1,819 for 60 months or 5 years. The lease agreement expires on December 31, 2027.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 4 – LONG-TERM DEBT (CONTINUED)

B. Minimum Debt Payments

Minimum annual principal and interest payments required to retire bond liabilities:

Year Ending June 30,	G.O. Bonds		
	Principal	Interest	Total
2024	\$ 1,390,000	\$ 227,212	\$ 1,617,212
2025	1,425,000	185,512	1,610,512
2026	1,490,000	142,762	1,632,762
2027	1,515,000	90,712	1,605,712
2028	1,575,000	45,262	1,620,262
Total	<u>\$ 7,395,000</u>	<u>\$ 691,460</u>	<u>\$ 8,086,460</u>

Year Ending June 30,	Financed Purchase Agreements from Direct Borrowing		
	Principal	Interest	Total
2024	\$ 213,781	\$ 52,713	\$ 266,494
2025	219,353	47,139	266,492
2026	225,072	41,422	266,494
2027	230,938	35,554	266,492
2028	236,958	29,535	266,493
2029-2033	790,772	69,217	859,989
2034	128,798	2,702	131,500
Total	<u>\$ 2,045,672</u>	<u>\$ 278,282</u>	<u>\$ 2,323,954</u>

Year Ending June 30,	Lease Liability		
	Principal	Interest	Total
2024	\$ 18,303	\$ 4,419	\$ 22,722
2025	19,310	3,413	22,723
2026	20,372	2,350	22,722
2027	21,492	1,230	22,722
2028	11,185	176	11,361
Total	<u>\$ 90,662</u>	<u>\$ 11,588</u>	<u>\$ 102,250</u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 4 – LONG-TERM DEBT (CONTINUED)

C. Changes in Long-Term Liabilities

	Beginning Balance	Additions	Reductions	Ending Balance
Long-term liabilities				
G.O. bonds	\$ 8,765,000	\$ -	\$ 1,370,000	\$ 7,395,000
Premiums on bonds	641,538	-	116,644	524,894
Financed purchase agreements	2,254,021	-	208,349	2,045,672
Lease liability	-	99,453	8,791	90,662
Compensated absences	586,312	251,080	262,688	574,704
	<u>586,312</u>	<u>251,080</u>	<u>262,688</u>	<u>574,704</u>
Total long-term liabilities	<u>\$ 3,481,871</u>	<u>\$ 350,533</u>	<u>\$ 596,472</u>	<u>\$ 10,630,932</u>

NOTE 5 – FUND BALANCES/NET POSITION

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)

A. Fund Equity

Fund equity balances are classified as follows to reflect the limitations and restrictions of the respective funds.

	General Fund	Debt Service Fund	Other Nonmajor Funds	Total
Nonspendable				
Inventory	\$ -	\$ -	\$ 15,345	\$ 15,345
Prepaid items	22,857	-	-	22,857
Total nonspendable	<u>22,857</u>	<u>-</u>	<u>15,345</u>	<u>38,202</u>
Restricted/reserved for				
Student Activities	122,761	-	-	122,761
Scholarships	24,815	-	-	24,815
Staff Development	17,395	-	-	17,395
Area Learning Center	14,604	-	-	14,604
Safe Schools - Crime Levy	49,798	-	-	49,798
Operating Capital	297,991	-	-	297,991
Achievement and Integration	19,910	-	-	19,910
Medical Assistance	384,161	-	-	384,161
Long-Term Facilities Maintenance	511,339	-	-	511,339
Community Education	-	-	80,803	80,803
Adult Basic Education	-	-	6,019	6,019
Debt Service	-	1,169,854	-	1,169,854
Building Project	-	-	59,848	59,848
Food Service	-	-	938,284	938,284
Community Service	-	-	10,782	10,782
Total restricted/reserved	<u>1,442,774</u>	<u>1,169,854</u>	<u>1,095,736</u>	<u>3,708,364</u>
Assigned for				
Safe Routes to School	32,058	-	-	32,058
Emergency	360,020	-	-	360,020
Sharing	1,212	-	-	1,212
Extracurricular Activities	209,737	-	-	209,737
Total assigned	<u>603,027</u>	<u>-</u>	<u>-</u>	<u>603,027</u>
Unassigned for				
General purposes	3,268,890	-	-	3,268,890
Early Childhood and Family Education*	-	-	(19,790)	(19,790)
School Readiness*	-	-	(14,206)	(14,206)
Total unassigned	<u>3,268,890</u>	<u>-</u>	<u>(33,996)</u>	<u>3,234,894</u>
Total fund balance	<u>\$ 5,337,548</u>	<u>\$1,169,854</u>	<u>\$ 1,077,085</u>	<u>\$ 7,584,487</u>

* Negative restricted/reserved fund balances have been reclassified to unassigned for financial statement purposes per GASB Statement No. 54.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)

A. Fund Equity (Continued)

Nonspendable for Inventory and Prepaid Items – a portion of the fund balance has been spent on inventory and prepaid items and is not available for other uses.

Restricted/Reserved for Student Activities – This balance represents available resources to be used for the extracurricular activity funds raised by students and spent with student and advisor involvement.

Restricted/Reserved for Scholarships – This balance represents available resources for the scholarship funds.

Restricted/Reserved for Staff Development – This balance represents unspent staff development revenues set aside from general education revenue that were restricted/reserved for staff development related to Finance Code 316. Expenditures for staff development must equal at least 2% of the basic general education revenue, unless legal stipulations are met (*Minnesota Statutes* § 122A.61, subdivision 1).

Restricted/Reserved for Area Learning Center– This balance represents amounts restricted for students attending area learning centers. Each district that sends students to an area learning center must restrict an amount equal to the sum of 1) at least 90 and no more than 100 percent of the district average General Education Revenue per adjusted pupil unit minus an amount equal to the product of the formula allowance according to *Minnesota Statutes* § 126C.10, subd. 2, times .0466, calculated without basic skills revenue, local optional revenue, and transportation sparsity revenue, times the number of pupil units attending a state-approved area learning center, plus (2) the amount of basic skills revenue generated by pupils attending the area learning center. The amount restricted may only be spent on program costs associated with the area learning center.

Restricted/Reserved for Safe Schools – The unspent resources available from the Safe Schools Levy must be restricted in this account for future use.

Restricted/Reserved for Operating Capital – This balance represents available resources in the General Fund to be used to purchase equipment and facilities.

Restricted/Reserved for Achievement and Integration Revenue – The unspent resources available from the Achievement and Integration program must be restricted in this account for use within the fiscal year.

Restricted/Reserved for Medical Assistance – This balance represents available resources to be used for medical assistance expenditures (*Minnesota Statutes* § 125A.21, subd. 3).

Restricted/Reserved for Long-Term Facilities Maintenance (LTFM) – This balance represents available resources to be used for LTFM projects in accordance with the 10-year plan (*Minnesota Statutes* § 123B.595, subd. 12).

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)

A. Fund Equity (Continued)

Restricted/Reserved for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Restricted/Reserved for Adult Basic Education – This account will represent the balance of carryover monies for all activity involving adult basic education. This would include all state aid and any grants or local funding used in support of ABE.

Restricted for Debt Service – This balance represents the resources available to provide for principal and interest payments on the District's outstanding debt.

Restricted for Building Project – This balance represents the resources set-aside for school building projects.

Restricted for Food Service – This balance represents the resources available to provide the food service program.

Restricted for Community Service – This balance represents the resources available to provide community service programs.

Assigned for Safe Routes to School – This balance represents resources to be spent in the future for improving safety on school routes.

Assigned for Emergency – This balance represents resources to be spent in the future on unexpected expenditures related to emergency situations such as pandemic related needs or building emergencies.

Assigned for Sharing – This balance represents resources to be used by buildings due to underspending their budget.

Assigned for Extracurricular Activities – This balance represents resources relating to extracurricular activities.

Unassigned for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming. This balance is reported as unassigned as its negative as of June 30, 2023.

Unassigned for School Readiness – This balance represents the resources available to provide for services for school readiness programs (*Minnesota Statutes* § 124D.16). This balance is reported as unassigned as its negative as of June 30, 2023.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)

B. Net Position

Net position restricted for other purposes on the Statement of Net Position is comprised of the total positive net position of the Community Service and Food Service Funds and the total positive position of the restricted fund balance portion of the General Fund.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

The District participates in various pension plans. Total pension expense for the year ended June 30, 2023, was (\$1,660,344). The components of pension expense are noted in the following plan summaries.

The General Fund typically liquidates the Liability related to the pensions.

Teachers' Retirement Association

A. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those teachers employed by St. Paul Schools or Minnesota State Colleges and Universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through the Defined Contribution Plan (DCR) administered by Minnesota State.

B. Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

B. Benefits Provided (Continued)

Tier I Benefits

Tier 1	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

B. Benefits Provided (Continued)

Tier II Benefits (Continued)

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contribution Rate

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2021, June 30, 2022, and June 30, 2023, were:

	June 30, 2021		June 30, 2022		June 30, 2023	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic	11.0%	12.13%	11.0%	12.34%	11.0%	12.55%
Coordinated	7.5%	8.13%	7.5%	8.34%	7.5%	8.55%

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

C. Contribution Rate (Continued)

The following is a reconciliation of employer contributions in TRA's fiscal year 2022 ACFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations. Amounts are reported in thousands.

Employer contributions reported in TRA's ACFR Statement of Changes in Fiduciary Net Position	\$ 482,679
Employer contributions not related to future contribution efforts	(2,178)
TRA's contributions not included in allocation	<u>(572)</u>
Total employer contributions	479,929
Total non-employer contributions	<u>35,590</u>
Total contributions reported in <i>Schedule of Employer and Non-Employer Allocations</i>	<u><u>\$ 515,519</u></u>

Amounts reported in the allocation schedules may not precisely agree with basic financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions

The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial Information

Valuation date	July 1, 2022
Measurement date	June 30, 2022
Experience study	June 28, 2019 (demographic and economic assumptions)
Actuarial cost method	Entry Age Normal
Actuarial assumptions	
Investment rate of return	7.00%
Price inflation	2.50%
Wage growth rate	2.85% before July 1, 2028, and 3.25% after June 30, 2028.
Projected salary increase	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% after June 30, 2028.
Cost of living adjustment	1.0% for January 2019 through January 2023, then increasing by 0.1% each year up to 1.5% annually.

Mortality Assumptions

Pre-retirement	RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
Post-retirement	RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projections uses the MP 2015 scale.
Post-disability	RP 2014 disabled retiree mortality table, without adjustment.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.5 %	5.10 %
International stocks	16.5	5.30
Private markets	25.0	5.90
Fixed income	25.0	0.75
Total	100.0 %	

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2023 is six years. The "Difference Between Expected and Actual Experience," "Changes of Assumptions," and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is five years as required by GASB 68.

Changes in actuarial assumptions since the 2021 valuation:

- None

E. Discount Rate

The discount rate used to measure the total pension liability was 7.0%. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2022 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

F. Net Pension Liability

On June 30, 2023, the District reported a liability of \$13,388,492 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. The District proportionate share was 0.1672% at the end of the measurement period and 0.1652% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability	\$ 13,388,492
State's proportionate share of the net pension liability associated with the District	<u>993,014</u>
Total	<u><u>\$ 14,381,506</u></u>

For the year ended June 30, 2023, the District recognized pension expense of (\$2,338,080). Included in this amount, the District recognized \$136,542 as pension expense for the support provided by direct aid.

On June 30, 2023, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 192,814	\$ 116,096
Changes in actuarial assumptions	2,119,102	2,772,273
Net collective difference between projected and actual investments earnings	423,922	-
Change in proportion	265,593	35,057
Contributions paid to TRA subsequent to the measurement date	<u>883,313</u>	<u>-</u>
Total	<u><u>\$ 3,884,744</u></u>	<u><u>\$ 2,923,426</u></u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

F. Net Pension Liability (Continued)

The \$883,313 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2024	\$ (2,269,445)
2025	391,710
2026	156,300
2027	1,775,413
2028	24,027
	<hr/>
Total	\$ 78,005
	<hr/> <hr/>

G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.0%) and 1 percent higher (8.0%) than the current rate.

District proportionate share of NPL		
1% Decrease in Discount Rate (6.0%)	Current Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)
<hr/>	<hr/>	<hr/>
\$ 21,106,228	\$ 13,388,492	\$ 7,062,354

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

**Independent School District No. 51
Notes to Basic Financial Statements**

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

H. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately issued TRA financial report. That can be obtained at www.minnesotatra.org, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

Public Employees' Retirement Association

A. Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERA's defined benefit pension plan is established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

The General Employees Retirement Plan covers certain full time and part time employees of the District. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1 the annuity accrual rate for a Coordinated Plan member is 1.2% for each of the first ten years of service and 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

**Independent School District No. 51
Notes to Basic Financial Statements**

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

B. Benefits Provided (Continued)

General Employees Plan Benefits (Continued)

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

C. Contributions

Minnesota Statutes, Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2023 and the District was required to contribute 7.5% for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2023, were \$326,157. The District's contributions were equal to the required contributions as set by state statute.

D. Pension Costs

General Employees Fund Pension Costs

At June 30, 2023, the District reported a liability of \$4,506,499 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$132,189.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

D. Pension Costs (Continued)

General Employees Fund Pension Costs (Continued)

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0569% at the end of the measurement period and 0.0532% for the beginning of the period.

District's proportionate share of net pension liability	\$ 4,506,499
State's proportionate share of the net pension liability associated with the District	<u>132,189</u>
Total	<u><u>\$ 4,638,688</u></u>

For the year ended June 30, 2023, the District recognized pension expense of \$677,736 for its proportionate share of the General Employees Plan's pension expense. Included in this amount, the District recognized \$19,752 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

As of June 30, 2023, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 37,642	\$ 45,063
Changes in actuarial assumptions	955,586	17,363
Net Collective difference between projected and actual actual investments earnings	180,992	-
Change in proportion	147,532	20,984
Contributions paid to PERA subsequent to the measurement date	<u>326,157</u>	<u>-</u>
Total	<u><u>\$ 1,647,909</u></u>	<u><u>\$ 83,410</u></u>

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees’ Retirement Association (Continued)

D. Pension Costs (Continued)

The \$326,157 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense
2024	\$ 454,892
2025	442,694
2026	(66,788)
2027	407,544
Total	<u>\$ 1,238,342</u>

E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.5 %	5.10 %
International stocks	16.5	5.30
Fixed income	25.0	0.75
Private markets	25.0	5.90
Total	<u>100.0 %</u>	

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2022, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 27 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2022:

Changes in Actuarial Assumptions

- The mortality improvement scale was changed from scale MP-2020 to scale MP-2021.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

G. Discount Rates

The discount rate used to measure the total pension liability in 2022 was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees’ Retirement Association (Continued)

H. Pension Liability Sensitivity

The following table presents the District’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

District proportionate share of NPL		
1% Decrease in Discount Rate (5.50%)	Current Discount Rate (6.50%)	1% Increase in Discount Rate (7.50%)
\$ 7,118,251	\$ 4,506,499	\$ 2,364,459

I. Pension Plan Fiduciary Net Position

Detailed information about the General Employees Fund’s fiduciary net position is available in a separately issued PERA financial report that includes the basic financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN

A. Plan Description

The District provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The District also offers dental and life insurance to retirees. It is the District’s policy to periodically review its medical coverage, and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees. The District holds assets to fund these liabilities in a revocable trust.

B. Benefits Paid

The District provides benefits to certain employees and retirees based on different bargaining groups. See Note 1.O. for more detail. The General Fund, Food Service Fund, and Community Service Fund typically liquidate the liability related to OPEB.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

C. Members

As of the June 30, 2022, valuation date, the following were covered by the benefit terms:

Active employees electing coverage	140
Active employees waiving coverage	115
Retirees electing medical coverage	27
Retirees with only non-medical OPEB coverage	25
	<hr/>
Total	<u><u>307</u></u>

D. Contributions

Retirees and their spouses contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Plan participants meeting additional requirements are eligible for an explicit subsidy of the premium paid by the District. Contribution requirements are established by the District, based on the contract terms. The required contributions are based on projected pay-as-you-go financing requirements. For the year 2023, the District contributed \$296,121 to the plan.

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability

Discount rate	3.69%
Inflation	2.50%
Healthcare cost trend increases	6.8% for 2023, gradually decreasing over several decades to an ultimate rate of 3.9% in 2076 and later years.
Mortality Assumption	Teachers - RP-2014 mortality tables with projected mortality improvements based on scale MP-2015 and other adjustments. Non-Teachers - Pub-2010 General mortality tables with projected mortality improvements based on scale MP-2021 and other adjustments.

The discount rate used to measure the total OPEB liability was based on the index rate for 20-year tax-exempt municipal bonds (Fidelity 20-year municipal GO AA index).

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

F. Total OPEB Liability

The District's total OPEB liability was measured as of June 30, 2022, and was determined by an actuarial valuation as of that date.

Changes in the total OPEB liability are as follows:

	Total OPEB Liability
Balances for year ending June 30, 2022	\$ 4,068,197
Changes for the year	
Service cost	211,343
Interest	79,667
Differences between expected and actual experience	(423,070)
Changes in assumptions	(564,105)
Employer contributions	(260,395)
Net changes	(956,560)
Balances for year ending June 30, 2023	\$ 3,111,637

Changes in actuarial assumptions include the following:

- The discount rate was changed from 1.92% to 3.69% based on updated 20-year municipal bond rates.
- Healthcare trend rates were reset to reflect updated cost increase expectations.
- Medical per capita claims costs were updated to reflect recent experience and new plan offerings.
- Mortality rates were updated from the rates used in the July 1, 2020, PERA General Employees Plan and July 1, 2020, Teachers Retirement Association valuations to the rates used in the July 1, 2022, valuations.
- The percent of future retirees eligible for an explicit subsidy assumed to elect medical coverage at retirement changed from 90% to 80% to reflect recent plan experience.
- The percent of future retirees not eligible for an explicit subsidy assumed to elect coverage at retirement changed from 10% electing coverage to 100% waiving coverage at retirement to reflect recent plan experience.
- The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.
- The inflation assumption was changed from 2.25% to 2.50% based on an updated historical analysis of inflation rates and forward-looking market expectations.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

G. OPEB Liability Sensitivity

The following presents the District's total OPEB liability calculated using the discount rate of 3.69% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

	1% Decrease in Discount Rate (2.69%)	Current Discount Rate (3.69%)	1% Increase in Discount Rate (4.69%)
Total OPEB liability	\$ 3,277,807	\$ 3,111,637	\$ 2,950,114

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Total OPEB liability	\$ 2,943,383	\$ 3,111,637	\$ 3,306,592

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$209,340. As of June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual liability	\$ 19,786	\$ 958,773
Changes of assumptions	629,464	668,524
Subsequent contributions	296,121	-
Total	<u>\$ 945,371</u>	<u>\$ 1,627,297</u>

The \$296,121 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024.

Independent School District No. 51
Notes to Basic Financial Statements

NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
Related to OPEB (Continued)

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in OPEB expense as follows:

Year Ended June 30,	Total
2024	\$ (81,670)
2025	(81,670)
2026	(81,670)
2027	(70,604)
2028	(148,766)
Thereafter	<u>(513,667)</u>
Total	<u><u>\$ (978,047)</u></u>

REQUIRED SUPPLEMENTARY INFORMATION

Independent School District No. 51
Schedule of Changes in Total OPEB Liability
and Related Ratios

	<u>June 30, 2018</u>	<u>June 30, 2019</u>	<u>June 30, 2020</u>	<u>June 30, 2021</u>
Total OPEB Liability				
Service cost	\$ 179,825	\$ 171,357	\$ 225,094	\$ 246,879
Interest	114,071	132,472	174,853	155,713
Differenced between expected and actual experience	-	42,741	-	(776,398)
Changes of assumptions	(136,504)	1,061,676	84,926	(167,085)
Benefit payments	<u>(327,599)</u>	<u>(341,079)</u>	<u>(364,729)</u>	<u>(359,281)</u>
Net change in total OPEB liability	<u>(170,207)</u>	<u>1,067,167</u>	<u>120,144</u>	<u>(900,172)</u>
Beginning of year	<u>3,890,503</u>	<u>3,720,296</u>	<u>4,787,463</u>	<u>4,907,607</u>
End of year	<u>\$ 3,720,296</u>	<u>\$ 4,787,463</u>	<u>\$ 4,907,607</u>	<u>\$ 4,007,435</u>
Covered payroll	\$ 11,491,805	\$ 12,922,673	\$ 11,618,064	\$ 13,877,367
Total OPEB liability as a percentage of covered-employee payroll	32.4%	37.0%	42.2%	28.9%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

<u>June 30, 2022</u>	<u>June 30, 2023</u>
\$ 188,589	\$ 211,343
99,333	79,667
(56,931)	(423,070)
112,998	(564,105)
<u>(283,227)</u>	<u>(260,395)</u>
<u>60,762</u>	<u>(956,560)</u>
<u>4,007,435</u>	<u>4,068,197</u>
<u>\$ 4,068,197</u>	<u>\$ 3,111,637</u>
\$ 12,675,824	\$ 13,579,805
32.1%	22.9%

Independent School District No. 51
Schedule of District's and Non-Employer Proportionate Share
(if Applicable) of Net Pension Liability
Last Ten Years General Employees Retirement Fund

For the Plan's Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability	District's Covered- Employee Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.0494%	\$ 2,320,565	\$ -	\$ 2,320,565	\$ 2,595,172	89.42%	78.75%
2015	0.0485%	2,513,522	-	2,513,522	2,803,413	89.66%	78.19%
2016	0.0527%	4,278,979	55,793	4,334,772	3,267,293	130.96%	68.91%
2017	0.0517%	3,300,494	41,494	3,341,988	3,330,093	99.11%	75.90%
2018	0.0520%	2,884,747	94,615	2,979,362	3,493,347	82.58%	79.53%
2019	0.0518%	2,863,906	88,996	2,952,902	3,664,760	78.15%	80.23%
2020	0.0539%	3,231,551	99,718	3,331,269	3,845,560	84.03%	79.06%
2021	0.0532%	2,271,878	69,347	2,341,225	3,827,493	59.36%	87.00%
2022	0.0569%	4,506,499	132,189	4,638,688	4,262,800	105.72%	76.67%

Note: Schedule is intended to show ten year trend.

Schedule of District's and Non-Employer Proportionate Share
of Net Pension Liability
Last Ten Years TRA Retirement Fund

For the Plan's Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability	District's Covered- Employee Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.1588%	\$ 7,317,390	\$ 514,855	\$ 7,832,245	\$ 7,250,127	100.93%	81.50%
2015	0.1565%	9,681,073	1,187,501	10,868,574	7,944,920	121.85%	76.77%
2016	0.1561%	37,233,575	3,737,968	40,971,543	8,118,733	458.61%	44.88%
2017	0.1607%	32,078,635	3,100,334	35,178,969	8,648,493	370.92%	51.57%
2018	0.1636%	10,275,611	965,583	11,241,194	9,037,267	113.70%	78.07%
2019	0.1649%	10,510,761	930,206	11,440,967	9,359,870	112.30%	78.21%
2020	0.1638%	12,101,763	1,014,009	13,115,772	9,516,831	127.16%	75.48%
2021	0.1652%	7,229,646	609,628	7,839,274	9,884,010	73.14%	86.63%
2022	0.1672%	13,388,492	993,014	14,381,506	10,336,571	129.53%	76.17%

Note: Schedule is intended to show ten year trend.

See notes to required supplementary information.

**Independent School District No. 51
Schedule of District Contributions
General Employees Retirement Fund
Last Ten Years**

<u>Fiscal Year Ending June 30,</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>District's Covered- Employee Payroll</u>	<u>Contributions as a Percentage of Covered- Employee Payroll</u>
2014	\$ 188,150	\$ 188,150	\$ -	\$ 2,595,172	7.25%
2015	210,256	210,256	-	2,803,413	7.50%
2016	245,047	245,047	-	3,267,293	7.50%
2017	249,757	249,757	-	3,330,093	7.50%
2018	262,001	262,001	-	3,493,347	7.50%
2019	274,857	274,857	-	3,664,760	7.50%
2020	288,417	288,417	-	3,845,560	7.50%
2021	287,062	287,062	-	3,827,493	7.50%
2022	319,710	319,710	-	4,262,800	7.50%
2023	326,157	326,157	-	4,348,760	7.50%

**Schedule of District Contributions
TRA Retirement Fund
Last Ten Years**

<u>Fiscal Year Ending June 30,</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>District's Covered- Employee Payroll</u>	<u>Contributions as a Percentage of Covered- Employee Payroll</u>
2014	\$ 507,509	\$ 507,509	\$ -	\$ 7,250,127	7.00%
2015	595,869	595,869	-	7,944,920	7.50%
2016	608,905	608,905	-	8,118,733	7.50%
2017	648,637	648,637	-	8,648,493	7.50%
2018	677,795	677,795	-	9,037,267	7.50%
2019	721,646	721,646	-	9,359,870	7.71%
2020	753,733	753,733	-	9,516,831	7.92%
2021	803,570	803,570	-	9,884,010	8.13%
2022	862,070	862,070	-	10,336,571	8.34%
2023	883,313	883,313	-	10,331,146	8.55%

Independent School District No. 51
Notes to the Required Supplementary Information

TRA Retirement Funds

2022 Changes

Changes in Actuarial Assumptions

- None

2021 Changes

Changes in Actuarial Assumptions

- The investment return assumption was changed from 7.5% to 7.0%.

2020 Changes

Changes in Actuarial Assumptions

- Assumed termination rates were changed to more closely reflect actual experience.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
- Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

2019 Changes

Changes in Actuarial Assumptions

- None

2018 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 7.5% from 5.12%.
- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to 0.0% beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

Independent School District No. 51
Notes to the Required Supplementary Information

TRA Retirement Funds (Continued)

2017 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 5.12% from 4.66%.
- The cost-of-living adjustment (COLA) was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5% but remain at 2.0% for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.
- The investment return assumption was changed from 8.0% to 7.5%.
- The price inflation assumption was lowered from 2.75% to 2.5%.
- The payroll growth assumption was lowered from 2.5% to 3.0%.
- The general wage growth assumption was lowered from 3.5% to 2.85% for ten years followed by 3.25% thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

2016 Changes

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

2015 Changes

Changes of Benefit Terms

- The DTRFA was merged into TRA on June 30, 2015.

Independent School District No. 51
Notes to the Required Supplementary Information

TRA Retirement Funds (Continued)

2015 Changes (Continued)

Changes in Actuarial Assumptions (Continued)

- The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

Independent School District No. 51
Notes to the Required Supplementary Information

General Employees Fund

2022 Changes

Changes in Actuarial Assumptions

- The mortality improvement scale was changed from scale MP-2020 to scale MP-2021.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

2021 Changes

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2020 Changes

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.5% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.0%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint and Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint and Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020, through December 31, 2023, and 0.0% thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

Independent School District No. 51
Notes to the Required Supplementary Information

General Employees Fund (Continued)

2019 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions

- The employer supplemental contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's special funding contribution was changes prospectively, requiring \$16 million due per year through 2031.

2018 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 Changes

Changes in Actuarial Assumptions

- The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The State's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

Independent School District No. 51
Notes to the Required Supplementary Information

General Employees Fund (Continued)

2016 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2015 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

Independent School District No. 51
Notes to the Required Supplementary Information

Post Employment Health Care Plan

2022 Changes

- The discount rate was changed from 1.92% to 3.69% based on updated 20-year municipal bond rates.
- Healthcare trend rates were reset to reflect updated cost increase expectations.
- Medical per capita claims costs were updated to reflect recent experience and new plan offerings.
- Mortality rates were updated from the rates used in the July 1, 2020, PERA General Employees Plan and July 1, 2020, Teachers Retirement Association valuations to the rates used in the July 1, 2022, valuations.
- The percent of future retirees eligible for an explicit subsidy assumed to elect medical coverage at retirement changed from 90% to 80% to reflect recent plan experience.
- The percent of future retirees not eligible for a explicit subsidy assumed to elect coverage at retirement changed from 10% electing coverage to 100% waiving coverage at retirement to reflect recent plan experience.
- The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.
- The inflation assumption was changed from 2.25% to 2.50% based on an updated historical analysis of inflation rates and forward-looking market expectations.

2021 Changes

- The discount rate was changed from 2.45% to 1.92% based on updated 20-year municipal bond rates.

2020 Changes

- The discount rate was changed from 3.13% to 2.45% based on updated 20-year municipal bond rates.
- Healthcare trend rates were reset to reflect updated cost increase expectations.
- Medical per capita claims were updated to reflect recent experience and new plan offerings.
- Withdrawal, retirement, mortality, and salary increase rates were updated to rates used in the July 1, 2020, PERA and TRA valuations.
- The percent of future non-Medicare eligible retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.
- The inflation assumption was changed from 2.5% to 2.25% based on an updated historical analysis of inflation rates and forward-looking market expectations.

2019 Changes

- A change in the discount rate from 3.62% in 2018 to 3.13% in 2019.
- The medical trend rates were updated to exclude the Affordable Care Act's excise tax on high-cost health insurance plans due to its repeal.

Independent School District No. 51
Notes to the Required Supplementary Information

Post Employment Health Care Plan (Continued)

2018 Changes

- The discount rate was changed from 3.56% to 3.62% based on updated 20-year municipal bond rates.
- Healthcare trend rates were reset to reflect updated cost increase expectations, including an adjustment to reflect the impact of the Affordable Care Act's Excise Tax on high-cost health insurance plans.
- Medical per capita claims costs were updated to reflect recent experience and new plan offerings.
- Mortality and salary increase rates were updated from the rates used in the 7/1/2016 PERA General Employees Retirement Plan and 7/1/16 Teachers Retirement Association valuations to the rates used in the 7/1/2018 valuations.
- The percent of future retirees eligible for a medical direct subsidy assumed to elect coverage at retirement changed from 75% to 90% to reflect recent plan experience.
- The percent of future retirees not eligible for a medical direct subsidy assumed to elect coverage at retirement changed from 25% to 10% to reflect recent plan experience.
- The percent of future non-Medical eligible retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.
- The inflation assumption was changed from 2.75% to 2.50% based on the updated historical analysis of inflation rates and forward-looking market expectations.

2017 Changes

- Changes of assumptions and other inputs reflect a change in the discount rate from 2.92% in 2016 to 3.56% in 2017.

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SUPPLEMENTARY INFORMATION

Independent School District No. 51
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2023

	Special Revenue Funds		
	Food Service	Community Service	Total Special Revenue
Assets			
Cash and investments	\$ 961,342	\$ 167,968	\$ 1,129,310
Current property taxes receivable	-	68,677	68,677
Delinquent property taxes receivable	-	2,406	2,406
Accounts receivable	-	25,882	25,882
Due from Department of Education	-	17,484	17,484
Due from other Minnesota school districts	-	4,014	4,014
Due from Federal Government through Department of Education	29,493	-	29,493
Inventory	15,345	-	15,345
Total assets	<u>\$ 1,006,180</u>	<u>\$ 286,431</u>	<u>\$ 1,292,611</u>
Liabilities			
Accounts payable	\$ 34,004	\$ 22,717	\$ 56,721
Salaries and benefits payable	11,792	58,979	70,771
Unearned revenue	6,755	-	6,755
Total liabilities	<u>52,551</u>	<u>81,696</u>	<u>134,247</u>
Deferred Inflows of Resources			
Unavailable revenue - delinquent property taxes	-	845	845
Property taxes levied for subsequent year's expenditures	-	140,282	140,282
Total deferred inflows of resources	<u>-</u>	<u>141,127</u>	<u>141,127</u>
Fund Balances			
Nonspendable	15,345	-	15,345
Restricted	938,284	97,604	1,035,888
Unassigned	-	(33,996)	(33,996)
Total fund balances	<u>953,629</u>	<u>63,608</u>	<u>1,017,237</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,006,180</u>	<u>\$ 286,431</u>	<u>\$ 1,292,611</u>

Capital Projects Fund		
Building Construction		Total
\$ 59,848	\$	1,189,158
-		68,677
-		2,406
-		25,882
-		17,484
-		4,014
-		29,493
-		15,345
<u>\$ 59,848</u>	<u>\$</u>	<u>1,352,459</u>
\$ -	\$	56,721
-		70,771
-		6,755
<u>-</u>		<u>134,247</u>
-		845
<u>-</u>		<u>140,282</u>
<u>-</u>		<u>141,127</u>
-		15,345
59,848		1,095,736
-		(33,996)
<u>59,848</u>		<u>1,077,085</u>
<u>\$ 59,848</u>	<u>\$</u>	<u>1,352,459</u>

Independent School District No. 51
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances -
Nonmajor Governmental Funds
Year Ended June 30, 2023

	Special Revenue Funds		Total Special
	Food Service	Community Service	Revenue
Revenues			
Local property taxes	\$ -	\$ 129,240	\$ 129,240
Other local and county revenues	13,048	613,368	626,416
Revenue from state sources	76,247	179,581	255,828
Revenue from federal sources	863,222	-	863,222
Sales and other conversion of assets	700,588	-	700,588
Total revenues	<u>1,653,105</u>	<u>922,189</u>	<u>2,575,294</u>
Expenditures			
Current			
Food service	1,690,074	-	1,690,074
Community education and services	-	993,502	993,502
Capital outlay			
Sites and buildings	-	-	-
Food service	77,048	-	77,048
Total expenditures	<u>1,767,122</u>	<u>993,502</u>	<u>2,760,624</u>
Net change in fund balances	(114,017)	(71,313)	(185,330)
Fund Balances			
Beginning of year	<u>1,067,646</u>	<u>134,921</u>	<u>1,202,567</u>
End of year	<u>\$ 953,629</u>	<u>\$ 63,608</u>	<u>\$ 1,017,237</u>

Capital Projects	
Fund	
Building	
Construction	Total
\$ -	\$ 129,240
7,263	633,679
-	255,828
-	863,222
-	700,588
7,263	2,582,557
-	1,690,074
-	993,502
24,824	24,824
-	77,048
24,824	2,785,448
(17,561)	(202,891)
77,409	1,279,976
\$ 59,848	\$ 1,077,085

Independent School District No. 51
Combining Statement of Fiduciary Net Position
June 30, 2023

	Employee Benefits Fund	Scholarship Fund	Total Custodial Funds
Assets			
Cash and cash equivalents	\$ -	\$ 18,745	\$ 18,745
Accounts receivable	125,000	-	125,000
	<u>125,000</u>	<u>18,745</u>	<u>143,745</u>
Liabilities			
Accounts Payable	125,000	-	125,000
Net Position			
Restricted for scholarships	-	18,745	18,745
Total net position	<u>\$ -</u>	<u>\$ 18,745</u>	<u>\$ 18,745</u>

Combining Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2023

	Employee Benefits Fund	Scholarship Fund	Total Custodial Funds
Additions			
Contributions	\$ 125,000	\$ 9,685	\$ 134,685
Deductions			
Benefits expense	125,000	-	125,000
Scholarships	-	14,500	14,500
Total deductions	<u>125,000</u>	<u>14,500</u>	<u>139,500</u>
Change in net position	-	(4,815)	(4,815)
Net Position			
Beginning of year	-	23,560	23,560
End of year	<u>\$ -</u>	<u>\$ 18,745</u>	<u>\$ 18,745</u>

Independent School District No. 51
Uniform Financial Accounting and Reporting Standards
Compliance Table
Year Ended June 30, 2023

	Audit	UFARS	Audit-UFARS		Audit	UFARS	Audit-UFARS
01 GENERAL FUND				06 BUILDING CONSTRUCTION FUND			
Total revenue	\$ 24,379,987	\$ 24,379,987	\$ -	Total revenue	\$ 7,263	\$ 7,264	\$ (1)
Total expenditures	24,575,376	24,575,373	3	Total expenditures	24,824	24,824	-
<i>Nonspendable:</i>				<i>Nonspendable:</i>			
4.60 Nonspendable fund balance	22,857	22,857	-	4.60 Nonspendable fund balance	-	-	-
<i>Restricted/reserved:</i>				<i>Restricted/reserved:</i>			
4.01 Student Activities	122,761	122,761	-	4.07 Capital Projects Levy	-	-	-
4.02 Scholarships	24,815	24,815	-	4.13 Building Projects Funded by COP	-	-	-
4.03 Staff Development	17,395	17,395	-	4.67 LTFM	-	-	-
4.07 Capital Projects Levy	-	-	-	<i>Restricted:</i>			
4.08 Cooperative Program	-	-	-	4.64 Restricted fund balance	59,848	59,848	-
4.13 Building Projects Funded by COP	-	-	-	<i>Unassigned:</i>			
4.14 Operating Debt	-	-	-	4.63 Unassigned fund balance	-	-	-
4.16 Levy Reduction	-	-	-				
4.17 Taconite Building Maintenance	-	-	-	07 DEBT SERVICE FUND			
4.24 Operating Capital	297,991	297,991	-	Total revenue	\$ 1,589,857	\$ 1,589,858	\$ (1)
4.26 \$25 Taconite	-	-	-	Total expenditures	1,642,938	1,642,938	-
4.27 Disabled Accessibility	-	-	-	<i>Nonspendable:</i>			
4.28 Learning and Development	-	-	-	4.60 Nonspendable fund balance	-	-	-
4.34 Area Learning Center	14,604	14,604	-	<i>Restricted/reserved:</i>			
4.35 Contracted Alternative Programs	-	-	-	4.25 Bond refunding	-	-	-
4.36 State Approved Alternative Program	-	-	-	4.33 Maximum Effort Loan	1,003,551	1,003,550	1
4.38 Gifted and Talented	-	-	-	4.51 QZAB payments	-	-	-
4.40 Teacher Development and Evaluation	-	-	-	4.67 LTFM	-	-	-
4.41 Basic Skills Programs	-	-	-	<i>Restricted:</i>			
4.48 Achievement and Integration Revenue	19,910	19,910	-	4.64 Restricted fund balance	166,303	166,304	(1)
4.49 Safe School Crime	49,798	49,798	-	<i>Unassigned:</i>			
4.51 QZAB Payments	-	-	-	4.63 Unassigned fund balance	-	-	-
4.52 OPEB Liabilities not Held in Trust	-	-	-				
4.53 Unfunded Severance and Retirement Levy	-	-	-	08 TRUST FUND			
4.59 Basic Skills Extended Time	-	-	-	Total revenue	\$ -	\$ -	\$ -
4.67 LTFM	511,339	511,339	-	Total expenditures	-	-	-
4.72 Medical Assistance	384,161	384,161	-	<i>Unassigned:</i>			
4.75 Title VII - Impact Aid	-	-	-	4.01 Student Activities	-	-	-
4.76 Payments in Lieu of Taxes	-	-	-	4.02 Scholarships	-	-	-
<i>Restricted:</i>				4.22 Net position	-	-	-
4.72 Medical Assistance	-	-	-				
4.64 Restricted fund balance	-	-	-	18 CUSTODIAL FUND			
4.75 Title VII - Impact Aid	-	-	-	Total revenue	\$ 134,685	\$ 134,685	\$ -
4.76 Payments in Lieu of Taxes	-	-	-	Total expenditures	139,500	139,500	-
<i>Committed:</i>				<i>Unassigned:</i>			
4.18 Committed for separation	-	-	-	4.01 Student Activities	-	-	-
4.61 Committed	-	-	-	4.02 Scholarships	18,745	18,745	-
<i>Assigned:</i>				4.48 Achievement and Integration	-	-	-
4.62 Assigned fund balance	603,027	603,028	(1)	4.64 Restricted Fund Balance	-	-	-
<i>Unassigned:</i>							
4.22 Unassigned fund balance (net position)	3,268,890	3,268,886	4	20 INTERNAL SERVICE FUND			
				Total revenue	\$ -	\$ -	\$ -
02 FOOD SERVICE FUND	\$ 1,653,105	\$ 1,653,105	\$ -	Total expenditures	-	-	-
Total revenue	1,767,122	1,767,123	(1)	<i>Unassigned:</i>			
Total expenditures	-	-	-	4.22 Net position	-	-	-
<i>Nonspendable:</i>							
4.60 Nonspendable fund balance	15,345	15,345	-	25 OPEB REVOCABLE TRUST			
<i>Restricted/reserved:</i>				Total revenue	\$ 345,925	\$ 345,926	\$ (1)
4.52 OPEB liabilities not held in trust	-	-	-	Total expenditures	50,720	50,720	-
<i>Restricted:</i>				<i>Unassigned:</i>			
4.64 Restricted fund balance	938,284	938,282	2	4.22 Net position	2,837,763	2,837,763	-
<i>Unassigned:</i>							
4.63 Unassigned fund balance	-	-	-	45 OPEB IRREVOCABLE TRUST			
				Total revenue	\$ -	\$ -	\$ -
04 COMMUNITY SERVICE FUND	\$ 922,189	\$ 922,188	\$ 1	Total expenditures	-	-	-
Total revenue	993,502	993,503	(1)	<i>Unassigned:</i>			
Total expenditures	-	-	-	4.22 Net position	-	-	-
<i>Nonspendable:</i>							
4.60 Nonspendable fund balance	-	-	-	47 OPEB DEBT SERVICE			
<i>Restricted/reserved:</i>				Total revenue	\$ -	\$ -	\$ -
4.26 \$25 Taconite	-	-	-	Total expenditures	-	-	-
4.31 Community Education	80,803	80,803	-	<i>Nonspendable:</i>			
4.32 ECFE	(19,790)	(19,790)	-	4.25 Bond refundings	-	-	-
4.40 Teacher Development and Evaluation	-	-	-	4.60 Nonspendable fund balance	-	-	-
4.44 School Readiness	(14,206)	(14,206)	-	<i>Restricted:</i>			
4.47 Adult Basic Education	6,019	6,019	-	4.64 Restricted fund balance	-	-	-
4.52 OPEB Liabilities not Held in Trust	-	-	-	<i>Unassigned:</i>			
<i>Restricted:</i>				4.63 Unassigned fund balance	-	-	-
4.64 Restricted fund balance	10,782	10,780	2				
<i>Unassigned:</i>							
4.63 Unassigned fund balance	-	-	-				

Independent School District No. 51
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

Federal Agency/Pass Through Agency/Program Title	Federal Assistance Listing Number	Expenditures
U.S. Department of Agriculture		
Through Minnesota Department of Education		
Child Nutrition Cluster		
School Breakfast	10.553	\$ 101,244
Commodities (non-cash)	10.555	125,988
Type A Lunch	10.555	502,472
COVID-19 - Supply Chain Assistance Funds	10.555C	61,711
Special Milk	10.556	2,107
Summer Food Service Program	10.559	23,807
Total Child Nutrition Cluster		817,329
Farm to School Grant Program	10.575	45,893
COVID-19 - Pandemic Electronic Benefit Transfer (EBT) Administrative Costs	10.649C	628
Total U.S. Department of Agriculture		863,850
U.S. Department of Treasury		
Through Minnesota Department of Education		
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027C	106,674
U.S. Department of Education		
Through Minnesota Department of Education		
Title I Grants to Local Educational Agencies	84.010	178,895
Supporting Effective Instruction State Grants	84.367	33,497
Student Support and Academic Enrichment Program	84.424	18,997
COVID 19 - Elementary and Secondary School Emergency Relief Fund	84.425D	160,239
COVID 19 - American Rescue Plan - Elementary and Secondary School Emergency Relief	84.425U	646,843
Total Education Stabilization Fund		807,082
Through Independent School District No. 6383 - Benton-Stearns		
Education District Special Education Co-op		
Special Education Cluster		
Special Education - Grants to States	84.027	336,761
COVID-19 - Individuals with Disabilities Education Act (IDEA)/American Rescue Plan Act of 2021 (ARP)	84.027X	70,123
Special Education - Preschool Grants	84.173	6,937
COVID-19 - IDEA/ARP - Preschool	84.173X	8,255
Total Special Education Cluster		422,076
Through Independent School District No. 966 - Wright Technical Center		
Carl Perkins	84.048	6,437
Total U.S. Department of Education		1,466,984
U.S. Department of Health and Human Services		
Through Minnesota Department of Education		
COVID-19 - Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	47,060
Total Federal Expenditures		<u>\$ 2,484,568</u>

Independent School District No. 51
Notes to the Schedule of Expenditures of Federal Awards

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the District under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes of net assets, or cash flows of the District.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 – PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same Assistance Listing numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

NOTE 4 – INVENTORY

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

NOTE 5 – INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate, as allowed under the Uniform Guidance.

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**Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Basic Financial Statements Performed in Accordance
with *Government Auditing Standards***

Independent Auditor's Report

To the School Board
Independent School District No. 51
Foley, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 51, Foley, Minnesota, as of and for the year ended June 30, 2023, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 2, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the basic financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's basic financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance to be a significant deficiency, Audit Finding 2023-001.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the basic financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to the Finding

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance. The District's response was not subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BergankDV, Ltd.

St. Cloud, Minnesota
January 2, 2024

**Report on Compliance for Each Major Federal Program
and Report on Internal Control over Compliance Required by
the Uniform Guidance**

Independent Auditor's Report

To the School Board
Independent School District No. 51
Foley, Minnesota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs in accordance with the Uniform Guidance.

In our opinion, the District complied in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

BergankDV, Ltd.

St. Cloud, Minnesota
January 2, 2024

**Independent School District No. 51
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION I – SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:	We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America (GAAP).
Internal control over financial reporting:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified?	Yes, Audit Finding 2023-001
Noncompliance material to financial statement noted?	No

Federal Awards

Type of auditor's report issued on compliance for major programs:	Unmodified
Internal control over major programs:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified?	None reported
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No

Identification of Major Programs

Assistance Listing No:	84.425D, 84.425U
Name of Federal Program or Cluster	Education Stabilization Fund
Assistance Listing No:	10.553, 10.555, 10.555C, 10.556, 10.559
Name of Federal Program or Cluster	Child Nutrition Cluster
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	Yes

**Independent School District No. 51
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION II – BASIC FINANCIAL STATEMENT FINDINGS

Audit Finding 2023-001 – Lack of Segregation of Accounting Duties

Criteria:

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the basic financial statements requires adequate segregation of accounting duties.

Condition:

During the year ended June 30, 2023, the District had a lack of segregation of accounting duties due to a limited number of office employees. This lack of segregation of accounting duties can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- The Accounts Payable Clerk determines capital assets additions in the District's voucher system, enters capital asset additions and disposals, prepares depreciation calculations using the accounting system, and maintains the master listing for reporting purposes.
- The Payroll Clerk enters employee information into the District's system, calculates timecards, and processes payroll. Payroll registers were not reviewed every payroll but were periodically reviewed.
- The Director of Finance is responsible for reconciliation of general ledger accounts and has the ability to make manual adjustments to these accounts.

Management is aware of this condition and will take certain steps to compensate for the lack of segregation. However, due to the small accounting staff needed to handle all of the accounting duties, the cost of obtaining desirable segregation of accounting duties can often exceed benefits which could be derived. Due to this reason, management has determined a complete segregation of accounting duties is impractical to correct.

Context:

This finding impacts the internal control for all significant accounting functions.

Effect or Potential Effect:

The lack of adequate segregation of accounting duties could adversely affect the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the basic financial statements.

Cause:

There are a limited number of office employees.

Recommendation:

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

**Independent School District No. 51
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION II – BASIC FINANCIAL STATEMENT FINDINGS (CONTINUED)

Audit Finding 2023-001 – Lack of Segregation of Accounting Duties (Continued)

CORRECTIVE ACTION PLAN (CAP):

Responsible Official's Response:

1. Explanation of Disagreement with Audit Finding
There is no disagreement with the audit finding.
2. Actions Planned in Response to Finding
The District plans to implement additional procedures to improve the segregation of accounting duties.
3. Official Responsible for Ensuring CAP
The Director of Finance is the official responsible for ensuring corrective action of the deficiency.
4. Planned Completion Date for CAP
The planned completion date for the CAP is June 30, 2024.
5. Plan to Monitor Completion of CAP
The School Board will be monitoring this CAP.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None

SECTION IV – SUMMARY OF PRIOR AUDIT FINDINGS

None

Minnesota Legal Compliance

Independent Auditor's Report

To the School Board
Independent School District No. 51
Foley, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 51, Foley, Minnesota, as of and for the year ended June 30, 2023, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 2, 2024.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, insofar as they relate to accounting matters. However, our audit as not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

BergankDV, Ltd.

St. Cloud, Minnesota
January 2, 2024

FORM OF LEGAL OPINION

(See following pages)

Form of Legal Opinion

Independent School District No. 51
Foley, Minnesota

[Purchaser]
[City, State]

Re: \$[PAR] General Obligation Facilities Maintenance Bonds, Series 2025A
 Independent School District No. 51 (Foley)
 Benton, Morrison and Sherburne Counties

Ladies and Gentlemen:

As Bond Counsel in connection with the authorization, issuance and sale by Independent School District No. 51 (Foley), Benton, Morrison and Sherburne Counties, Minnesota, of the obligations described above, dated, as originally issued, as of February [], 2025 (the Bonds), we have examined certified copies of certain proceedings taken, and certain affidavits and certificates furnished, by the District in the authorization, sale and issuance of the Bonds, including the form of the Bonds. As to questions of fact material to our opinion, we have assumed the authenticity of and relied upon the proceedings, affidavits and certificates furnished to us without undertaking to verify the same by independent investigation. From our examination of such proceedings, affidavits and certificates and on the basis of existing law, it is our opinion that:

1. The Bonds are valid and binding general obligations of the District, enforceable in accordance with their terms.

2. The principal of and interest on the Bonds are payable from ad valorem taxes heretofore duly levied on all taxable property in the District, but if necessary for payment thereof, additional ad valorem taxes are required by law to be levied on all such property, which taxes are not subject to any limitation as to rate or amount.

3. The resolution authorizing the issuance of the Bonds obligates the District to be bound by the provisions of Minnesota Statutes, Section 126C.55. We express no opinion as to the enforceability of the provisions of such law against the State of Minnesota in the absence of legally appropriated and available funds to pay the obligations of the State thereunder.

4. Interest on the Bonds (a) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the Code) and (b) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code.

5. Interest on the Bonds (a) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes and (b) is not an item of tax preference for purposes of the Minnesota alternative minimum tax imposed on individuals, estates, and trusts.

The opinions expressed in paragraphs 1, 2, and 3 above are subject, as to enforceability, to the effect of any state or federal laws relating to bankruptcy, insolvency, reorganization, moratorium or creditors' rights and the application of equitable principles, whether considered at law or in equity.

The opinions expressed in paragraphs 4 and 5 above are subject to the compliance by the District with certain requirements of the Code that must be satisfied subsequent to the issuance of the Bonds. Noncompliance with these requirements could result in the inclusion of interest on the Bonds in gross income for federal income tax purposes and taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, retroactive to the date of issuance of the Bonds.

Except as stated herein, we express no opinion regarding federal, state, or other tax consequences to the owner of the Bonds. We note, however, that interest on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code) and is included in net income of corporations and financial institutions for purposes of the Minnesota franchise tax.

We have not been asked, and have not undertaken, to review the accuracy, completeness or sufficiency of any offering materials relating to the Bonds, and, accordingly, we express no opinion with respect thereto.

In providing this opinion, we have relied upon representations of the District and its officers as to (i) the intended application of the proceeds of the Bonds, (ii) the nature, use, cost, and economic life of the facilities and equipment financed by the Bonds, and (iii) other matters relating to the exemption of the interest on the Bonds from federal income taxation.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may occur after the date hereof and which may be retroactive.

Dated this []th day of February, 2025.

Very truly yours,

BOOK-ENTRY-ONLY SYSTEM

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.
3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.
7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.
10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the District or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
11. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

**FORM OF CONTINUING DISCLOSURE COVENANTS
(EXCERPTS FROM AWARD RESOLUTION)**

(See following pages)

FORM OF CONTINUING DISCLOSURE

Continuing Disclosure. (a) Purpose and Beneficiaries. To provide for the public availability of certain information relating to the Bonds and the security therefor and to permit the Purchaser and other participating underwriters in the primary offering of the Bonds to comply with amendments to Rule 15c2-12 promulgated by the SEC under the Securities Exchange Act of 1934 (17 C.F.R. § 240.15c2-12), relating to continuing disclosure (as in effect and interpreted from time to time, the Rule), which will enhance the marketability of the Bonds, the District hereby makes the following covenants and agreements for the benefit of the Owners (as hereinafter defined) from time to time of the outstanding Bonds. The District is the only obligated person in respect of the Bonds within the meaning of the Rule for purposes of identifying the entities in respect of which continuing disclosure must be made. If the District fails to comply with any provisions of this section, any person aggrieved thereby, including the Owners of any outstanding Bonds, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this section, including an action for a writ of mandamus or specific performance. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder to the extent permitted by law. Notwithstanding anything to the contrary contained herein, in no event shall a default under this section constitute a default under the Bonds or under any other provision of this resolution. As used in this section, Owner or Bondowner means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, Beneficial Owner means, in respect of a Bond, any person or entity which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of the Bond for federal income tax purposes.

(b) Information To Be Disclosed. The District will provide, in the manner set forth in subsection (c) hereof, either directly or indirectly through an agent designated by the District, the following information at the following times:

- (1) on or before twelve (12) months after the end of each fiscal year of the District, commencing with the fiscal year ending June 30, 2025, the following financial information and operating data in respect of the District (the Disclosure Information):
 - (A) the audited financial statements of the District for such fiscal year, prepared in accordance with generally accepted accounting principles in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under Minnesota law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles for reasons beyond the reasonable control of the District, noting the discrepancies therefrom and the effect thereof, and

certified as to accuracy and completeness in all material respects by the fiscal officer of the District; and

- (B) to the extent not included in the financial statements referred to in paragraph (A) hereof, the information for such fiscal year or for the period most recently available of the type contained in the Official Statement under the headings: “VALUATIONS – Current Property Valuations;” “DEBT – Direct Debt;” “TAX LEVIES, COLLECTION AND RATES – Tax Levies and Collections;” “THE ISSUER – Student Body;” and “GENERAL INFORMATION – Employment/Unemployment Data;” which information may be unaudited.

Notwithstanding the foregoing paragraph, if the audited financial statements are not available by the date specified, the District shall provide on or before such date unaudited financial statements in the format required for the audited financial statements as part of the Disclosure Information and, within 10 days after the receipt thereof, the District shall provide the audited financial statements. Any or all of the Disclosure Information may be incorporated by reference, if it is updated as required hereby, from other documents, including official statements, which have been submitted to the Municipal Securities Rulemaking Board (the MSRB) through its Electronic Municipal Market Access System (EMMA) or the SEC. The District shall clearly identify in the Disclosure Information each document so incorporated by reference. If any part of the Disclosure Information can no longer be generated because the operations of the District have materially changed or been discontinued, such Disclosure Information need no longer be provided if the District includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other District operations in respect of which data is not included in the Disclosure Information and the District determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations. If the Disclosure Information is changed or this section is amended as permitted by this paragraph (b)(1) or subsection (d), then the District shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

- (2) In a timely manner, not in excess of 10 business days, to the MSRB through EMMA, notice of the occurrence of any of the following events (each a “Material Fact,” as hereinafter defined):
 - (A) principal and interest payment delinquencies;
 - (B) non-payment related defaults, if material;
 - (C) unscheduled draws on debt service reserves reflecting financial difficulties;
 - (D) unscheduled draws on credit enhancements reflecting financial difficulties;
 - (E) substitution of credit or liquidity providers, or their failure to perform;
 - (F) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with

- respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
- (G) modifications to rights of Bond holders, if material;
 - (H) Bond calls, if material and tender offers;
 - (I) defeasances;
 - (J) release, substitution, or sale of property securing repayment of the Bonds if material;
 - (K) rating changes;
 - (L) bankruptcy, insolvency, receivership, or similar event of the obligated person;
 - (M) the consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
 - (N) appointment of a successor or additional trustee or the change of name of a trustee, if material;
 - (O) incurrence of a financial obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material; “financial obligation” means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of a debt obligation or any such derivative instrument; provided that “financial obligation” shall not include municipal securities as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule; and
 - (P) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

As used herein, for those events that must be reported if material, a “Material Fact” is a fact as to which a substantial likelihood exists that a reasonably prudent investor would attach importance thereto in deciding to buy, hold or sell a Bond or, if not disclosed, would significantly alter the total information otherwise available to an investor from the Official Statement, information disclosed hereunder or information generally available to the public. Notwithstanding the foregoing sentence, a Material Fact is also a fact that would be deemed material for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of discovery of the occurrence of the event.

For the purposes of the event identified in (L) hereinabove, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been

assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

For purposes of the events identified in paragraphs (O) and (P) above, the term “financial obligation” means (i) a debt obligation; (ii) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) a guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

- (3) In a timely manner, to the MSRB through EMMA, notice of the occurrence of any of the following events or conditions:
 - (A) the failure of the District to provide the Disclosure Information required under paragraph (b)(1) at the time specified thereunder;
 - (B) the amendment or supplementing of this section pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the District under subsection (d)(2);
 - (C) the termination of the obligations of the District under this section pursuant to subsection (d);
 - (D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the Disclosure Information are prepared; and
 - (E) any change in the fiscal year of the District.

(c) Manner of Disclosure.

- (1) The District agrees to make available to the MSRB through EMMA, in an electronic format as prescribed by the MSRB, the information described in subsection (b).
- (2) All documents provided to the MSRB pursuant to this subsection (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(d) Term; Amendments; Interpretation.

- (1) The covenants of the District in this section shall remain in effect so long as any Bonds are outstanding. Notwithstanding the preceding sentence, however, the obligations of the District under this section shall terminate and be without further effect as of any date on which the District delivers to the Registrar an opinion of Bond Counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the District to comply with the requirements of this section will not cause participating underwriters in the primary

offering of the Bonds to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successory thereto or amendatory thereof.

- (2) This section (and the form and requirements of the Disclosure Information) may be amended or supplemented by the District from time to time, without notice to (except as provided in paragraph (c)(2) hereof) or the consent of the Owners of any Bonds, by a resolution of this Board filed in the office of the recording officer of the District accompanied by an opinion of Bond Counsel, who may rely on certificates of the District and others and the opinion may be subject to customary qualifications, to the effect that: (i) such amendment or supplement (a) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the District or the type of operations conducted by the District, or (b) is required by, or better complies with, the provisions of paragraph (b)(5) of the Rule; (ii) this section as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of the Rule at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that the Rule as in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (iii) such amendment or supplement does not materially impair the interests of the Bondowners under the Rule.

If the Disclosure Information is so amended, the District agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

- (3) This section is entered into to comply with the continuing disclosure provisions of the Rule and should be construed so as to satisfy the requirements of paragraph (b)(5) of the Rule.

TERMS OF PROPOSAL

\$13,800,000* GENERAL OBLIGATION FACILITIES MAINTENANCE BONDS, SERIES 2025A INDEPENDENT SCHOOL DISTRICT NO. 51 (FOLEY), MINNESOTA

Proposals for the purchase of \$13,800,000* General Obligation Facilities Maintenance Bonds, Series 2025A (the "Bonds") of Independent School District No. 51 (Foley), Minnesota (the "District") will be received at the offices of Ehlers and Associates, Inc. ("Ehlers"), 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, municipal advisors to the District, until 10:00 A.M., Central Time, and **ELECTRONIC PROPOSALS** will be received via bondsale@ehlers-inc.com or **PARITY**, in the manner described below, until 10:00 A.M., Central Time, on January 27, 2025, at which time they will be opened, read and tabulated. The proposals will be presented to the School Board for consideration for award by resolution at a meeting to be held at 6:00 P.M., Central Time, on the same date. The proposal offering to purchase the Bonds upon the terms specified herein and most favorable to the District will be accepted unless all proposals are rejected.

AUTHORITY; PURPOSE; SECURITY

The Bonds are being issued pursuant to Minnesota Statutes, Chapter 475, as amended, including Section 123B.595, as amended, by the District, to provide funds for facility maintenance projects included in the District's ten-year facility plan approved by the Commissioner of Education. The Bonds will be general obligations of the District for which its full faith and credit and taxing powers are pledged.

DATES AND MATURITIES

The Bonds will be dated February 20, 2025, will be issued as fully registered Bonds in the denomination of \$5,000 each, or any integral multiple thereof, and will mature on February 1 as follows:

<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>	<u>Year</u>	<u>Amount*</u>
2026	\$95,000	2033	\$815,000	2038	\$1,175,000
2029	535,000	2034	855,000	2039	1,220,000
2030	580,000	2035	900,000	2040	1,270,000
2031	675,000	2036	1,070,000	2041	1,325,000
2032	775,000	2037	1,130,000	2042	1,380,000

ADJUSTMENT OPTION

The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

TERM BOND OPTION

Proposals for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above. All dates are inclusive.

INTEREST PAYMENT DATES AND RATES

Interest will be payable on February 1 and August 1 of each year, commencing August 1, 2025, to the registered owners of the Bonds appearing of record in the bond register as of the close of business on the 15th day (whether or not a business day) of the immediately preceding month. Interest will be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board. **The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.)** All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

BOOK-ENTRY-ONLY FORMAT

Unless otherwise specified by the purchaser, the Bonds will be designated in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds, and will be responsible for maintaining a book-entry system for recording the interests of its participants and the transfers of interests between its participants. The participants will be responsible for maintaining records regarding the beneficial interests of the individual purchasers of the Bonds. So long as Cede & Co. is the registered owner of the Bonds, all payments of principal and interest will be made to the depository which, in turn, will be obligated to remit such payments to its participants for subsequent disbursement to the beneficial owners of the Bonds.

PAYING AGENT

The District has selected Bond Trust Services Corporation, Roseville, Minnesota ("BTSC"), to act as paying agent (the "Paying Agent"). BTSC and Ehlers are affiliate companies. The District will pay the charges for Paying Agent services. The District reserves the right to remove the Paying Agent and to appoint a successor.

OPTIONAL REDEMPTION

The Bonds maturing on and after February 1, 2034 are be subject to redemption and prepayment at the option of the District, in whole or in part, in such order as the District shall determine and within a maturity by lot as selected by the Registrar in multiples of \$5,000, on February 1, 2033, and on any date thereafter, at a price equal to the principal amount thereof and accrued interest to the date of redemption.

The Clerk shall cause notice of the call for redemption thereof to be published as required by law and, at least thirty (30) days prior to the designated redemption date, shall cause notice of the call for redemption to be mailed, by first class mail, to the registered owners of any Bonds to be redeemed at their addresses as they appear on the bond register but no defect in or failure to give such mailed notice of redemption shall affect the validity of proceedings for the redemption of any Bond not affected by such defect or failure.

Official notice of redemption having been given as aforesaid, the Bonds or portions of Bonds so to be redeemed shall, on the redemption date, become due and payable at the redemption price therein specified, and from and after such date (unless the District shall default in the payment of the redemption price) such Bonds or portions of Bonds shall cease to bear interest. Upon partial redemption of any Bond, a new Bond or Bonds will be delivered to the registered owner without charge, representing the remaining principal amount outstanding.

DELIVERY

On or about February 20, 2025, the Bonds will be delivered without cost to the winning bidder at DTC. On the day of closing, the District will furnish to the winning bidder the opinion of bond counsel hereinafter described, an arbitrage certification, and certificates verifying that no litigation in any manner questioning the validity of the Bonds is then pending or, to the best knowledge of officers of the District, threatened. Payment for the Bonds must be received by the District at its designated depository on the date of closing in immediately available funds.

LEGAL OPINION

An opinion in substantially the form attached hereto as Appendix B will be furnished by Dorsey & Whitney LLP ("Bond Counsel"), Minneapolis, Minnesota, bond counsel to the District.

SUBMISSION OF PROPOSALS

Proposals must not be for less than \$13,800,000 plus accrued interest on the principal sum of \$13,800,000 from date of original issue of the Bonds to date of delivery. Prior to the time established above for the opening of proposals, interested parties may submit a proposal as follows:

- 1) Electronically to bondsale@ehlers-inc.com; or
- 2) Electronically via **PARITY** in accordance with this Terms of Proposal until 10:00 A.M., Central Time, but no proposal will be received after the time for receiving proposals specified above. To the extent any instructions or directions set forth in **PARITY** conflict with this Terms of Proposal, the terms of this Terms of Proposal shall control. For further information about **PARITY**, potential bidders may contact IHS Markit (now part of S&P Global) at <https://ihsmarkit.com/products/municipal-issuance.html> or via telephone (844) 301-7334.

Proposals must be submitted to Ehlers via one of the methods described above and must be received prior to the time established above for the opening of proposals. Each proposal must be unconditional except as to legality. Neither the District nor Ehlers shall be responsible for any failure to receive a submission.

A good faith deposit ("Deposit") in the amount of \$276,000 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith.

The District and the winning bidder who chooses to so wire the Deposit hereby agree irrevocably that Ehlers shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: 1) All income earned thereon shall be retained by the escrow holder as payment for its expenses; 2) If the proposal is not accepted, Ehlers shall, at its expense, promptly return the Deposit amount to the winning bidder; 3) If the proposal is accepted, the Deposit shall be returned to the winning bidder at the closing; 4) Ehlers shall bear all costs of maintaining the escrow account and returning the funds to the winning bidder; 5) Ehlers shall not be an insurer of the Deposit amount and shall have no liability hereunder except if it willfully fails to perform or recklessly disregards, its duties specified herein; and 6) FDIC insurance on deposits within the escrow account shall be limited to \$250,000 per bidder.

No proposal can be withdrawn after the time set for receiving proposals unless the meeting of the District scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

AWARD

The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a True Interest Cost (TIC) basis. The District's computation of the interest rate of each proposal, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The District reserves the right to reject any and all proposals and to waive any informality in any proposal.

BOND INSURANCE

If the Bonds are qualified for any bond insurance policy, the purchase of such policy shall be at the sole option and expense of the winning bidder. Any cost for such insurance policy is to be paid by the winning bidder, except that, if the District requested and received a rating on the Bonds from a rating agency, the District will pay that rating fee. Any rating agency fees not requested by the District are the responsibility of the winning bidder.

Failure of the municipal bond insurer to issue the policy after the Bonds are awarded to the winning bidder shall not constitute cause for failure or refusal by the winning bidder to accept delivery of the Bonds.

CUSIP NUMBERS

The District will assume no obligation for the assignment or printing of CUSIP numbers on the Bonds or for the correctness of any numbers printed thereon, but will permit such numbers to be printed at the expense of the winning bidder, if the winning bidder waives any delay in delivery occasioned thereby.

NON-QUALIFIED TAX-EXEMPT OBLIGATIONS

The Bonds shall not be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

CONTINUING DISCLOSURE

In order to assist the Underwriter (Syndicate Manager) in complying with the provisions of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 (the "Rule"), in the Award Resolution, the District will covenant for the benefit of holders including beneficial holders, to provide electronically, or in a manner otherwise prescribed, certain financial information annually and to provide notices of the occurrence of certain events enumerated in the Rule. A description of the details and terms of the undertaking is set forth in Appendix D of the Preliminary Official Statement.

ESTABLISHMENT OF ISSUE PRICE AT TIME OF AWARD

In order to establish the issue price of the Bonds for federal income tax purposes, the District requires bidders to agree to the following, and by submitting a proposal, each bidder agrees to the following.

If a proposal is submitted by a potential underwriter, the bidder confirms that (i) the underwriters have offered or reasonably expect to offer the Bonds to the public on or before the date of the award at the offering price (the "initial offering price") for each maturity as set forth in the proposal and (ii) the bidder, if it is the winning bidder, shall require any agreement among underwriters, selling group agreement, retail distribution agreement or other agreement relating to the initial sale of the Bonds to the public to which it is a party to include provisions requiring compliance by all parties to such agreements with the provisions contained herein. For purposes hereof, Bonds with a separate CUSIP number constitute a separate "maturity", and the public does not include underwriters (including members of a selling group or retail distribution group) or persons related to underwriters.

If, however, a proposal is submitted for the bidder's own account in a capacity other than as an underwriter of the Bonds, and the bidder has no current intention to sell, reoffer, or otherwise dispose of the Bonds, the bidder shall notify the District to that effect at the time it submits its proposal and shall provide a certificate to that effect in place of the certificate otherwise required below.

If the winning bidder intends to act as an underwriter, the District shall advise the winning bidder at or prior to the time of award whether (i) the competitive sale rule or (ii) the "hold-the-offering price" rule applies.

If the District advises the Purchaser that the requirements for a competitive sale have been satisfied and that the competitive sale rule applies, the Purchaser will be required to deliver to the District at or prior to closing a certification, in a form reasonably acceptable to bond counsel, as to the reasonably expected initial offering price as of the award date.

If the District advises the Purchaser that the requirements for a competitive sale have not been satisfied and that the hold-the-offering-price rule applies, the Purchaser shall (1) upon the request of the District confirm that the underwriters did not offer or sell any maturity of the Bonds to any person at a price higher than the initial offering price of that maturity during the period starting on the award date and ending on the earlier of (a) the close of the fifth business day after the sale date or (b) the date on which the underwriters have sold at least 10% of that maturity to the public at or below the initial offering price; and (2) at or prior to closing, deliver to the District a certification as to such matters, in a form reasonably acceptable to bond counsel, together with a copy of the pricing wire.

Any action taken or documentation to be received by the District pursuant hereto may be taken or received on behalf of the District by Ehlers & Associates, Inc.

Bidders should prepare their proposals on the assumption that the Bonds will be subject to the "hold-the-offering-price" rule. Any proposal submitted pursuant to the Terms of Proposal shall be considered a firm offer for the purchase of the Bonds, and Bonds submitted will not be subject to cancellation or withdrawal.

PRELIMINARY OFFICIAL STATEMENT

Bidders may obtain a copy of the Preliminary Official Statement relating to the Bonds prior to the proposal opening by request from Ehlers at www.ehlers-inc.com by connecting to the Bond Sales link. The Underwriter (Syndicate Manager) will be provided with an electronic copy of the Final Official Statement within seven business days of the proposal acceptance. Up to 10 printed copies of the Final Official Statement will be provided upon request. Additional copies of the Final Official Statement will be available at a cost of \$10.00 per copy.

Information for bidders and proposal forms may be obtained from Ehlers at 3060 Centre Pointe Drive, Roseville, Minnesota 55113-1105, Telephone (651) 697-8500.

By Order of the School Board

Independent School District No. 51 (Foley), Minnesota

PROPOSAL FORM

The School Board
Independent School District No. 51 (Foley), Minnesota (the "District")

January 27, 2025

RE: \$13,800,000* General Obligation Facilities Maintenance Bonds, Series 2025A (the "Bonds")
DATED: February 20, 2025

For all or none of the above Bonds, in accordance with the Terms of Proposal and terms of the Global Book-Entry System (unless otherwise specified by the Purchaser) as stated in this Official Statement, we will pay you \$_____ (not less than \$13,800,000) plus accrued interest to date of delivery for fully registered Bonds bearing interest rates and maturing in the stated years as follows:

_____ % due 2026	_____ % due 2033	_____ % due 2038
_____ % due 2029	_____ % due 2034	_____ % due 2039
_____ % due 2030	_____ % due 2035	_____ % due 2040
_____ % due 2031	_____ % due 2036	_____ % due 2041
_____ % due 2032	_____ % due 2037	_____ % due 2042

The District reserves the right to increase or decrease the principal amount of the Bonds on the day of sale, in increments of \$5,000 each. Increases or decreases may be made in any maturity. If any principal amounts are adjusted, the purchase price proposed will be adjusted to maintain the same gross spread per \$1,000.

The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. (For example, if a rate of 4.50% is proposed for the 2026 maturity, then the lowest rate that may be proposed for any later maturity is 2.50%.) All Bonds of the same maturity must bear interest from date of issue until paid at a single, uniform rate. Each rate must be expressed in an integral multiple of 5/100 or 1/8 of 1%.

A good faith deposit ("Deposit") in the amount of \$276,000 shall be made by the winning bidder by wire transfer of funds. Such Deposit shall be received by Ehlers no later than two hours after the proposal opening time. Wire transfer instructions will be provided to the winning bidder by Ehlers after the tabulation of proposals. The District reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received by such time provided that such winning bidder's federal wire reference number has been received by such time. In the event the Deposit is not received as provided above, the District may award the Bonds to the bidder submitting the next best proposal provided such bidder agrees to such award. The Deposit will be retained by the District as liquidated damages if the proposal is accepted and the Purchaser fails to comply therewith. We agree to the conditions and duties of Ehlers and Associates, Inc., as escrow holder of the Deposit, pursuant to the Terms of Proposal. This proposal is for prompt acceptance and is conditional upon delivery of said Bonds to The Depository Trust Company, New York, New York, in accordance with the Terms of Proposal. Delivery is anticipated to be on or about February 20, 2025.

This proposal is subject to the District's agreement to enter into a written undertaking to provide continuing disclosure under Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934 as described in the Preliminary Official Statement for the Bonds.

We have received and reviewed the Official Statement, and any addenda thereto, and have submitted our requests for additional information or corrections to the Final Official Statement. As Underwriter (Syndicate Manager), we agree to provide the District with the reoffering price of the Bonds within 24 hours of the proposal acceptance.

This proposal is a firm offer for the purchase of the Bonds identified in the Terms of Proposal, on the terms set forth in this proposal form and the Terms of Proposal, and is not subject to any conditions, except as permitted by the Terms of Proposal.

By submitting this proposal, we confirm that we are an underwriter and have an established industry reputation for underwriting new issuances of municipal bonds. YES: ____ NO: ____.

If the competitive sale requirements are not met, we elect to use either the: ____ 10% test, or the ____ hold-the-offering-price rule to determine the issue price of the Bonds.

Account Manager: _____ By: _____
Account Members: _____

Award will be on a true interest cost basis. According to our computations (the correct computation being controlling in the award), the total dollar interest cost (including any discount or less any premium) computed from February 20, 2025 of the above proposal is \$_____ and the true interest cost (TIC) is _____%.

The foregoing offer is hereby accepted by and on behalf of the School Board of Independent School District No. 51 (Foley), Minnesota, on January 27, 2025.

By: _____ By: _____
Title: _____ Title: _____