

Capital Projects: How Financing & Property Taxes Intersect

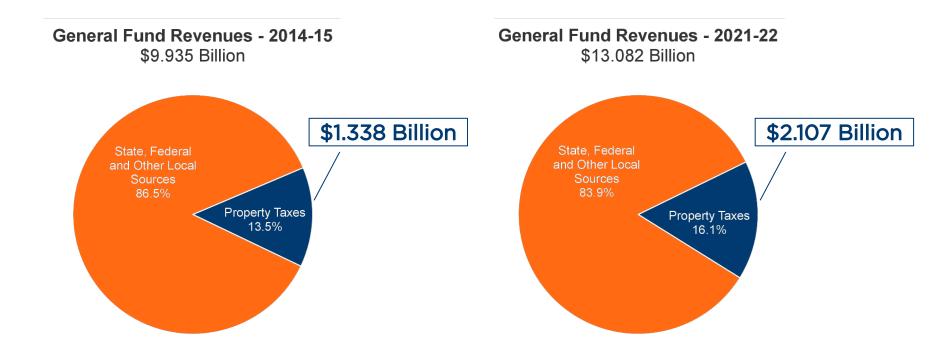
March 31, 2023

Overview

- Property Tax Levy
 - ✓ Timeline
 - ✓ Property tax calculations
- School District Financing Options
 - ✓ "Tools" book



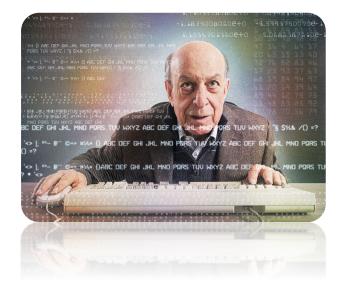
Education Funding





Overview

- Minnesota School District Property Tax System is
 COMPLICATED!!!
 - ✓ 39 pages of levy calculations!
 - ✓ 40 different levy categories!
 - > 2 property tax bases
 - ➤ 4 different funds
 - > 2 Truth in Taxation categories





Property Tax Levy Authority

Cities & Counties

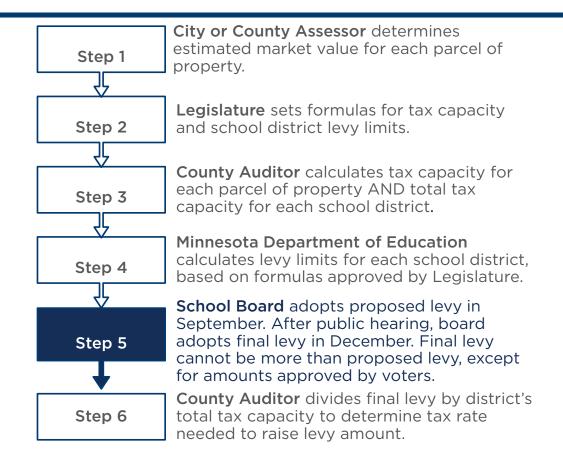
Revenue based on tax rate
Property value increase = tax levy authority increase
Calendar year

School Districts

Revenue primarily based on enrollment
Property values increase ≠ tax levy authority increase
One exception: Capital Project Levy based on tax rate
Fiscal year



School District Property Tax Cycle





Property Assessment

- Properties assessed by January 2 of previous year for which taxes are payable
 - ✓ E.g. January 2, 2023, for taxes payable in calendar year 2024
- Valuation for upcoming year mailed by counties in March
 - ✓ Includes timing/process for appealing assessed value





Approval of District's 2022 (Payable 2023) Tax Levy

September 8: MDE prepares & distributes first draft of levy limit report setting maximum authorized levy

No later than September 30: School Board approves proposed levy amounts Mid-November: County mails "Proposed Property Tax Statements" to all property owners

No later than December 28: Public hearing on proposed levy at regular meeting

Following hearing: School Board certifies final levy amounts

EHLERS

September 8: MDE prepares & distributes first draft of levy limit report setting maximum authorized levy No later than September 30: School Board approves proposed levy amounts

Mid-November: County mails



Summer Levy Reporting Process

- ✓ July & August data submissions to MDE
 - Annual Long-Term Facilities Maintenance application
 - Enrollment estimates
 - > Building/lease
 - General & community service

۲ September 8: MDE prepares & distributes first draft of levy limit report setting maximum authorized levy No later than September 30: Mid-November: County mails



Reviewing Initial MDE Levy Report

- ✓ Current year levy compared to prior year
- ✓ ADM data
- ✓ Levy categories
 - Operating referendum
 - Capital project levy
 - LTFM (general fund and debt service)
 - Debt service
- ✓ November elections

No later than September 30: School Board approves proposed levy amounts Mid-November: County mails "Proposed Property Tax Statements" to all property owners No later than December 28:



Board Approves Proposed Levy Amount

- Approve either specific amount or 'maximum'
 - Most boards approve 'maximum'
- ✓ Certify to MDE & county on or before September 30
- Provide Truth in Taxation meeting date & contact information for notice to county

Mid-November: County mails "Proposed Property Tax Statements" to all property owners No later than December 28: Public hearing on proposed Following hearing School



Proposed Tax Statements

- ✓ County mails after November election
- ✓ Includes note if district held an election, but won't include voter-approved amounts or expiring authorities

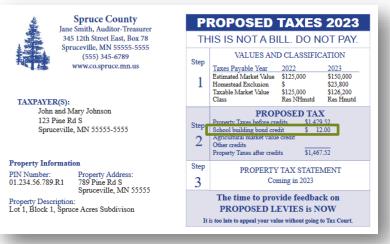


Mid-November: County mails "Proposed Property Tax Statements" to all property owners No later than December 28: Public hearing on proposed Following hearing School



Proposed Tax Statements

- ✓ Property information
- ✓ Prior & current year valuations
- ✓ Classification of property



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"Proposed Property Tax Statements" to all property owners No later than December 28: Public hearing on proposed levy at regular meeting

Mid-November: County mails

Following hearing School



Proposed Tax Statements

- ✓ Voter-approved levies
 - Operating Ref.
 - Capital project levy
 - > Debt

- ✓ Other local levies
- ✓ Meeting information
- \checkmark November election

Contact Information	Meeting Information	Actual 2022	Proposed 2023
tate General Tax	No meeting required	\$0	\$0
ounty of Spruce prace County Courthouse 23 Spruce St praceville, MN 55555 www.co.spruce.mn.us 555) 123-4567	December 2, 7:00 PM	\$438.06	\$484.18
ity of Spruceville Jayor's Office 56 Spruce St praceville, MN 55555 www.ci.spruceville.mn.us 555) 123-7654	December 1, 6:30 PM Spruceville City Hall	\$273.79	\$312.06
pruceville School District 999 50 1st St N pruceville, MN 55555 ww.spruceville.k12.mn.us	December 9, 7:00 PM Spruceville High School Cafete	ria	
55) Î23-6789 oter Approved Levies ther Levies		\$289.35 \$340.11	\$296.68 \$374.60
	ld a referendum at the November general elec ed property tax for 2023 may be higher than 1		
otal excluding any special assessment		\$1,341.31	\$1,467.52 9

No later than December 28: Public hearing on proposed levy at regular meeting Following hearing, School Board certifies final levy amounts

Hearing Agenda

- ✓ Background information on school funding
- ✓ District's budget
- ✓ District's proposed tax levy
 - Property tax background & process
 - Explanation of levy changes
 - School levy taxes comparison
- ✓ Public comments



No later than December 28: Public hearing on proposed levy at regular meeting

Truth in Taxation Explanation of Levy Changes Example

Following hearing, School Board certifies final levy amounts

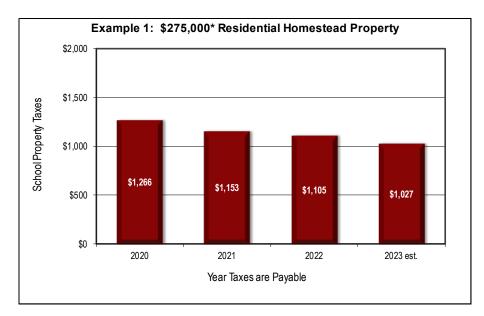


Category:	General Fund - Capital Project Referendum		
Change:	+\$383,601		
Use of Funds:	Technology costs		
Reasons for Change:	 Levy is based on voter approved tax rate applied to tax base District's tax base increased 		

No later than December 28: Public hearing on proposed levy at regular meeting Following hearing, School Board certifies final levy amounts

School Property Taxes Example, 2020-23

✓ Based on No Changes in Property Value

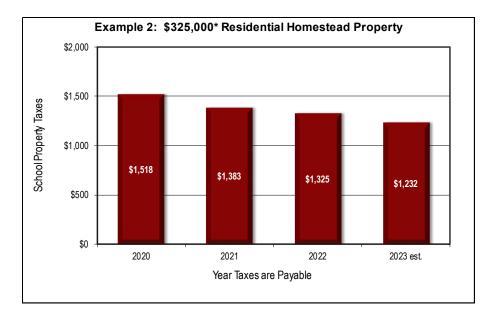




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• School Property Taxes Example, 2020-23

✓ Based on No Changes in Property Value

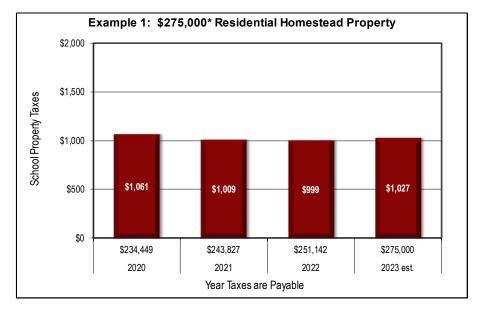




No later than December 28: Public hearing on proposed levy at regular meeting Following hearing, School Board certifies final levy amounts

School Property Taxes Example, 2020-23

✓ Based on <u>17.3% cumulative changes</u> in property value



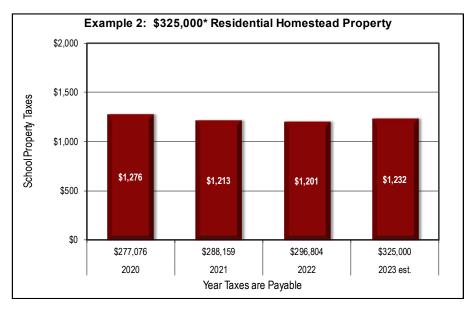


Public hearing on proposed levy at regular meeting Following hearing, School Board certifies final levy amounts

No later than December 28:

School Property Taxes Example, 2020-23

✓ Based on <u>17.3% cumulative changes</u> in property value





Following hearing, School Board certifies final levy amounts

Certify Final Levy Amounts

- ✓ By December 28
 - Final levy certification due to MDE & County
 - > TNT form due to MN Department of Revenue



Final Tax Statements

- Final property tax statements mailed by March 31
- Tax payments made
 - ✓ May 15 (first half)
 - ✓ October 15 (second half)





Final Tax Statements

Tax Detail for Your Property:

Taxes Payable Year:	2022	2023	Tax
 Use this amount on Form M1PR to see if you are eligible for a homestead credit refund. File by August 15. If this box is checked, you owe delinquent taxes and are not eligible. Use these amounts on Form M1PR to see if you are eligible for a special 		\$1,531.10	10.
refund.	\$1,428.92		11.
Property Tax and Credits 3. Property taxes before credits	\$1,428.92	\$1,531.10	12.
 Credits that reduce property taxes A. Agricultural and rural land credits 	\$0.00	\$0.00	Spe 13.
B. Taconite tax relief C. Other credits	\$0.00	\$0.00	13.
5. Property taxes after credits	\$1,428.92	\$1,531.10	
Property Tax by Jurisdiction 6. County Regional Rail Authority	\$438.06 \$5.96	\$474.18 \$6.18	14.
7. City or Town 8. State General Tax	\$273.79 \$0.00	\$302.06 \$0.00	
9. School district A. Voter approved levies	\$289.35	\$296.68	
B. Other local levies	\$540.11	\$364.60	

Tax	es Pavable Year:	2022	2023
10.	Special Taxing Districts		
	A. Metropolitan special taxing		
	districts	\$64.66	\$69.34
	B. Other special taxing districts	\$10.15	\$11.22
	C. Tax increment financing	\$0.00	\$0.00
	D. Fiscal disparity	\$0.00	\$0.00
11.	Non-school voter-approved		
	referenda levies	\$0.00	\$0.00
12.	Total property tax before special	+	+
ר	assessments	\$1,422.08	\$1,524.26
Spe	cial Assessments		
13.	Special assessments		
	A. Curb and street improvements	\$30.00	\$30.00
	B.		
	С.		
14.	TOTAL PROPERTY TAX		
	AND SPECIAL ASSESSMENTS	\$1,452.08	\$1,554.26



Property Tax Changes

- Many factors can cause a tax bill for an individual property to increase or decrease from year to year
 - ✓ Changes in value of individual property
 - ✓ Changes in total value of all District property
 - ✓ Increases or decreases in levy amounts



Understanding RMV vs. NTC

	Referendum Market Value	Net Tax Capacity
Funding Categories	Operating Referendum, LOR, Equity, Transition	All other levies, including Capital Project Levy and Bonds
How Taxes are Spread	Single tax rate Different rates bas property type	
	Taxes Spread?	Taxes Spread?
Residential	Yes	Yes
Commercial/Industrial	Yes	Yes
Agricultural – Land	Νο	Yes
Agricultural – HGA*	Yes	Yes
Seasonal Recreational	Νο	Yes

*House, Garage and One Acre



Understanding Property Valuations

Higher Market Value Increase = Bigger Slice

Lower Market Value Increase = Smaller Slice





Each Property Owner pays a portion of the pie.

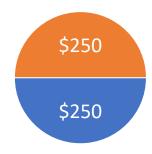


Impact of Property Valuations

- Two properties in the district
 - $\checkmark\,$ Both houses are valued at \$100,000

- Total levy of \$500
 - ✓ Each property will pay \$250 of levy









Impact of Property Valuations

- Two properties in the district
 - $\checkmark\,$ Orange house value increases by 10%
 - ✓ Blue house value increases by 25%
- Total levy of \$500
 - ✓ School will still generate the same amount levy even though values increased
 - ✓ Orange house pays less
 - ✓ Blue house pays more









Levy Example: Eden Valley-Watkins

Assessment Year 2021 (Taxes Payable 2022) Tax Base by Property Type

	Market Value	Percent of Total	Referendum Market Value	Percent of Total	Net Tax Capacity*	Percent of Total
Totals	773,346,748	100.0%	407,814,810	100.0%	6,894,857	100.0%
Residential Homestead	282,107,423	36.5%	275,193,041	67.5%	2,535,366	36.8%
Other Residential	36,256,350	4.7%	35,686,900	8.8%	387,597	5.6%
Commercial / Industrial	42,100,500	5.4%	42,100,500	10.3%	777,464	11.3%
Non Qualifying Agricultural	49,926,325	6.5%	49,326,119	12.1%	444,235	6.4%
Qualifying Agriculture	245,218,850	31.7%	-	0.0%	1,591,772	23.1%
Seasonal Recreational	117,737,300	15.2%	5,508,250	1.4%	1,169,720	17.0%
TIF & FD					-11,297	-0.2%
*Totals include TIF & Fiscal Disparities adjustments		- Operating Refer - Local Optional I - Equity and Tran	Revenue	All other schoo including buildin		



Total Levy: Eden Valley-Watkins

LINE # LIMITATION COMPONENTS	2021 PAY 2022 LIMITATION	2021 PAY 2022 CERTIFIED LEVY	2022 PAY 2023 LIMITATION	2022 PAY 2023 PROPOSED LEVY	2022 PAY 2023 CERTIFIED LEVY NOTES	
SUBTOTALS BY LEVY CATEGORY						
(5001) GENERAL-RMV VOTER-JOBZ EXEMPT (5002) GENERAL-RMV OTHER-JOBZ EXEMPT	25,184.59 620,106.96	25,184.59 620,106.96	76,972.33 620,950.47	76,972.33 620,950.47	76,972.33 620,950.47	
<pre>(5003) GENERAL-NTC VOTER-JOBZ EXEMPT (5004) GENERAL-NTC OTHER-JOBZ EXEMPT (5010) COMMUNITY SERV-NTC OTHER-EXEMPT (5015) GENL DEBT-NTC VOTER-NONEXEMPT (5016) GENL DEBT-NTC OTHER-NONEXEMPT (5022) OPEB DEBT-NTC VOTER-NONEXEMPT (5023) OPEB DEBT-NTC OTHER-NONEXEMPT</pre>	434,644.62 57,488.39 993,326.62 504,186.98	434,644.62 57,488.39 993,326.62 504,186.98	340,694.35 58,373.15 991,963.73 522,023.58	340,694.35 58,373.15 991,963.73 522,023.58	340,694.35 58,373.15 991,963.73 *1 522,023.58 *1	
SUBTOTALS BY FUND						
(5005) GENERAL FUND (5010) COMMUNITY SERVICES FUND (5017) GENERAL DEBT SERVICE FUND (5024) OPEB/PENSION DEBT SERVICE FUND	1,079,936.17 57,488.39 1,497,513.60	1,079,936.17 57,488.39 1,497,513.60	1,038,617.15 58,373.15 1,513,987.31	1,038,617.15 58,373.15 1,513,987.31	1,038,617.15 58,373.15 1,513,987.31 RMV	Levy = Increase
SUBTOTALS BY TAX BASE						
REFERENDUM MARKET VALUE NET TAX CAPACITY	645,291.55 1,989,646.61	645,291.55 1,989,646.61	697,922.80 1,913,054.81	697,922.80 1,913,054.81	697,922.80 1,913,054.81	
SUBTOTALS BY TRUTH IN TAXATION CATEGORY					NTCI	evv = Decrease
VOTER APPROVED OTHER	1,018,511.21 1,616,426.95	1,018,511.21 1,616,426.95	1,068,936.06 1,542,041.55	1,068,936.06 1,542,041.55	1,068,936.06 1,542,041.55	evy – Decrease
TOTAL LEVY						
TOTAL LEVY	2,634,938.16	2,634,938.16	2,610,977.61	2,610,977.61	2,610,977.61	



Levy Example: Eden Valley-Watkins

	Pay 22 Levy	Pay 23 Levy	Change
Referendum Market Value (RMV)	410,942,400	487,069,700	18.5%
Net Tax Capacity (NTC)	6,852,442	8,203,368	19.7%
RMV Levy	645,292	697,923	8.2%
NTC Levy	1,989,647	1,913,054	-3.8%
Total Levy	2,634,938	2,610,978	-0.9%
RMV Tax Rate	.15703%	.14329%	-8.7%
NTC Tax Rate	29.036%	23.321%	-19.7%



Levy Example: Eden Valley-Watkins

		Actual Taxes Payable in 2022	Estimate of Taxes Payable in 2023	Estimated Change in Annual Taxes	Estimated % Change
Type of Property	Estimated Market Value	Estimated	Annual School Dis	trict Property T	axes
Residential	\$200,000	\$839	\$708	-\$131	-15.6%
	225,000	957	807	-150	-15.7%
Homestead	250,000	1,076	907	-169	-15.7%
Commercial/	\$100,000	\$593	\$493	-\$100	-16.9%
	250,000	1,627	1,349	-278	-17.1%
Industrial	500,000	3,471	2,874	-597	-17.2%
Agricultural	\$4,000	\$3.18	\$2.08	-\$1.10	-34.6%
Homestead	5,000	3.98	2.60	-1.38	-34.7%
(dollars per acre)	6,000	4.78	3.12	-1.66	-34.7%
Seasonal	100,000	290	233	-57	-19.7%
Recreational	200,000	581	466	-115	-19.8%
Residential	250,000	726	583	-143	-19.7%



Financing Tools





Growing trend



Effective use = SUCCESS!



Types of Capital Financing

- "Pay as you go"
 - ✓ Use existing cash & reserves
 - ✓ Efficient for short-lived assets
 - $\checkmark\,$ Sometimes difficult to save enough
 - ✓ Those who "paid" may not benefit





Types of Capital Financing

- Debt issuance
 - ✓ Preserve existing cash & resources
 - Cost of asset amortized over useful life
 - \checkmark Asset paid for & benefited by users
 - ✓ Manage & stabilize tax rates, fees
 - ✓ Some debt service exempt from levy limitation





Tax Exempt Debt

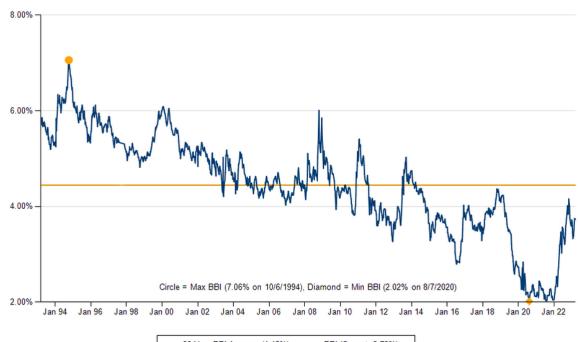
- Interest paid to debt holders exempt from income tax
 - ✓ Federal & State
- Tax-exemption is a privilege
 - $\checkmark\,$ Must comply with federal regulations
 - ✓ U.S. Treasury is governing body
 - ✓ IRS enforces regulations

Municipal issuers can also issue <u>taxable</u> debt.



Interest Rate Trends

30 YEAR TREND IN MUNICIPAL BOND INDICES



Weekly Rates March, 1993 - March, 2023

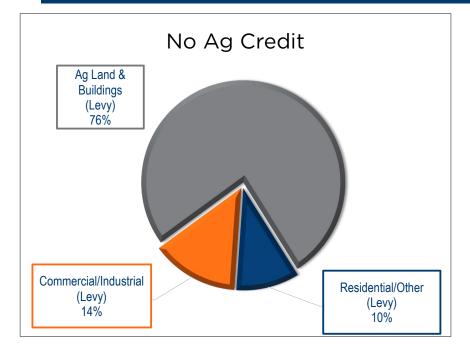


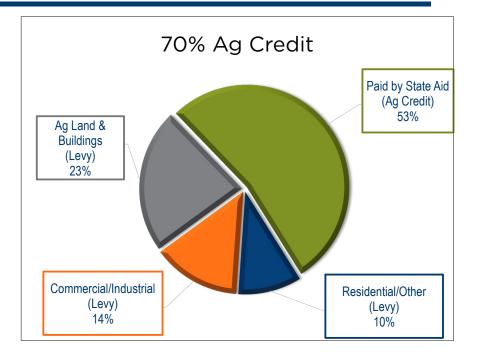
School Building Bond Ag Credit





School Building Bond Ag Credit







Eligible Borrowing Purposes

- Capital projects with valid authorization under state law
- Projects already completed or planned for future
 - ✓ Federal & sometimes State tax exemption rules apply for expenditure reimbursement & timely spending of debt proceeds





PROJECT TYPES

	New Buildings/ Bldg. Purchase		Building Renovations	Site Improvements	Deferred Maintenance	Health/Safety Projects	Parking Lots	Energy Improvements	Security Improvements	nishing ipmen	Voter Approval Required	Property Tax Impact	Ag Bond Credit	Limitations	Maximum Borrowing	Other Notes
Building Bonds	\checkmark	✓	\checkmark	\checkmark	\checkmark	\checkmark	✓	\checkmark	✓	\checkmark	Y	Y	Y	None	Statutory debt limit	State Review & Comment required
Operating Referendum	\checkmark	\checkmark	✓	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	~	\checkmark	Y	Y		Annual revenue; not all up-front	No borrowing State maximum revenue/ pupil	Annual revenue can be used to make payments on debt issue
Capital Project Levy	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	Y	Y		Annual revenue; not all up-front	No borrowing	(lease purchase, capital facilities bonds, capital notes)



PROJECT TYPES

	New Buildings/ Bldg. Purchase	Building Renovations	Site Improvements	erred	lth/Saf ects	Parking Lots	Energy Improvements	nishin Ipmeı	Voter Approval Required	Property Tax Impact	Ag Bond Credit	Limitations	Maximum Borrowing	Other Notes
Facilities Maintenance Bonds				✓							Y	Payments financed from LTFM revenue	Statutory debt limit	State approval required
(All except old Alt. Fac. Districts)		1			✓					Y	Y	HVAC, fire suppression, asbestos over \$100k or remodeling for Pre-K	Statutory debt limit	State approval required
Facilities Maintenance Bonds (Old Alt. Fac. Districts)		1		~	~					Y	Y	None	Statutory debt limit	State approval required

1. Facilities Maintenance Bonds can be used to finance building remodeling required to accommodate state-funded voluntary pre-kindergarten programs.



PROJECT TYPES

	New Buildings/ Bldg. Purchase	Building Additions	Building Renovations	20	erred Itenan	lth/Saf ects	Parking Lots	Energy Improvements	Security Improvements	nishing lipmen	Voter Approval Required	Property Tax Impact	Ag Bond Credit	Limitations	Maximum Borrowing	Other Notes
Capital Facilities Bonds			~	~		~	~	~	~				Y	Payments financed from general fund revenue	Annual pmts. can't exceed operating capital revenue	State approval required
Capital Notes										~			Y	Payments financed from general fund revenue	Annual pmts. can't exceed operating capital revenue	State approval required



			1	PRO	JEC	ТТҮ	PES	5								
	New Buildings/ Bldg. Purchase	Building Additions	Building Renovations	6	erred ntenar	Health/Safety Projects	Parking Lots	Energy Improvements	Security Improvements	Furnishings/ Equipment	Voter Approval Required	Property Tax Impact	Ag Bond Credit	Limitations	Maximum Borrowing	Other Notes
Lease Purchase without Levy	~	✓		√			✓			✓				Payments financed from general fund revenue		
Lease Purchase with Levy	2	~		3								Y		Instructional & school storage use only Additions limited to 20% of existing building space	Annual lease levy limited to \$212/pupil	Annual state approval required with upfront capital lease approval prior to financing

- 2. Lease levy can be used for new buildings, building purchases, or building additions under 20% of existing building, but only if the facilities are used for instruction or school storage, and not for "regular elementary or secondary instruction." Permitted examples would include buildings used for early childhood education, special education, alternative learning centers or adult education.
- 3. Lease levy can be used for site improvements for cocurricular or other instructional uses, e.g., athletic fields and tracks.



PROJECT TYPES

	New Buildings/ Bldg. Purchase	Building Additions	Building Renovations	Site Improvements	Deferred Maintenance	Health/Safety Projects	Parking Lots	Energy Improvements	Security Improvements	Furnishings/ Equipment	Voter Approval Required	Property Tax Impact	Ag Bond Credit	Limitations	Maximum Borrowing	Other Notes	
Abatement Bonds							✓					Y	Y	Permitted uses limited to parking construction & improvements	Annual debt service limited to 10% of NTC	Public hearing required	-



Issuing Debt: Process & Timing





Let's Talk!



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